

# State of Wisconsin LEGISLATIVE REFERENCE BUREAU

# RESEARCH APPENDIX PLEASE DO NOT REMOVE FROM DRAFTING FILE

## Appendix B

Date Transfer Requested: 04/13/2007 (Per: MDK)

The 2007 drafting file for LRBa0226/1 (transferred)



### LRBa0227/1 (transferred)

LRBa0228/1 (transferred)

LRBa0259/1 (transferred)

LRBa0283/2 (transferred)

LRBa0285/1 (transferred)

LRBa0291/1 (transferred)

where used to create ...

LRB 07s0061

The attached 2005 draft was incorporated into the new 2005 draft listed above. For research purposes, this cover sheet and the attached drafting file were added, as a appendix, to the new 2005 drafting file. If introduced this section will be scanned and added, as a separate appendix, to the electronic drafting file folder.

### 2007 DRAFTING REQUEST

### Assembly Amendment (AA-AB207)

Received: 03/22/2007					Received By: mkunkel					
Wanted: As time permits					Identical to LRB:					
For: Phi	l Montgomery	(608) 266-58	40		By/Representing: Adam					
This file	may be shown	to any legislate	or: NO		Drafter: mkunkel  Addl. Drafters:					
May Cor	ntact:									
Subject: Public Util telco					Extra Copies:					
Submit v	via email: <b>YES</b>									
Requeste	er's email:	Rep.Mont	gomery@le	gis.wisconsir	1.gov					
Carbon o	copy (CC:) to:									
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Definition	on of large telec	communication	s video serv	rice provider						
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Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required			
/? /1	mkunkel 03/23/2007	kfollett	rschluet	07	mbarman 03/23/2007	mbarman	,			

FE Sent For:

<**END>** 

### 2007 DRAFTING REQUEST

### Assembly Amendment (AA-AB207)

Received: 03/2	22/2007			R	eceived By: mk	kunkel			
					Identical to LRB: By/Representing: Adam				
May Contact:				A	ddl. Drafters:				
Subject:	Public U	til telco		Е	xtra Copies:				
Submit via em	ail: YES								
Requester's en	nail:	Rep.Montgo	omery@legis.wisc	onsin.go	ov				
Carbon copy (	CC:) to:								
Pre Topic:				<u></u>			-		
No specific pro	e topic giv	'en							
Topic:		<u> Albania (h)</u>				e dalama etalamak			
Local broadcas	sting statio	ons							
Instructions:	- <u> </u>								
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<b>Drafting Hist</b>	tory:								
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FE Sent For:

#### Kunkel, Mark

From:

Raschka, Adam

Sent:

Tuesday, March 20, 2007 12:00 PM

To:

Kunkel, Mark

Subject:

Amendments to Irb 1914/3

**Attachments:** 

Michigan.degregation.must carry.pdf; redefine large telecommunications.doc

Mark,

Could we have each of these drafted individually? We may want to combine them into a sub later.

The first addresses some concerns broad by the broadcasters regarding degradation of signal and must carry. Attached is language which passed in Michigan. It begins on page 9 line 25 through page 11 line 2 and then also page 11 lines 5-8.



Michigan.degregati on.must carr...

This is just a minor technical change. Pretty self explanatory.



redefine large telecommunicati...

Finally, I'm not sure how we do this, but we have floated around the idea of an alternative to PEG channels. Providing municipalities to put their programming on-line rather than on a channel. Is there a way to do this?

Thanks,

Adam

#### Adam Raschka

Office of Representative Phil Montgomery Chair - Assembly Energy & Utilities Committee 608-266-5840

#### Kunkel, Mark

From:

Kunkel, Mark

Sent:

Tuesday, March 20, 2007 3:39 PM

To:

Raschka, Adam

Subject:

RE: Amendments to Irb 1914/3

Regarding the must carry language from Michigan (page and line numbers refer to the Michigan legislation):

- -- Page 9, lines 26 to 27 refer to the signals of "the" local broadcast station. Shouldn't it refer to "any" local broadcast station?
- -- Page 10, lines 2 to 3 refer to a "low power station unless the station is a qualified low power station as defined under 47 USC 534 (h) (2)". The cited federal law defines a "qualified low power station". However, I'm not sure what a "low power station" is. Is there a definition available somewhere?
- -- Page 10, lines 8 to 11 use the terms "mandatory carriage" (which is something that is granted) and "retransmission consent" (which is something that may be requested). What do those terms mean?
- -- Page 10, lines 13 to 15 provide: "A provider is not required to provide a television station valuable consideration in exchange for the carriage." Why not state instead that a provider is not required to compensate a television station for the carriage?
- -- Page 11, lines 5 to 6: I assume that the foregoing provisions of the Michigan law should only apply to a video service provider that is not an incumbent cable operator, as defined in the bill. Is that correct?

Regarding the PEG channels, I'm not sure what you want to do. The bill is drafted based on the assumption that video service providers have to provide channel capacity for PEG channels. If you require municipalities to broadcast PEG channels over the Internet, video service providers wouldn't play any role in that, correct? If so, you would probably want to delete all of the provisions of the bill that deal with PEG channels, and prohibit municipalities from imposing any PEG channels on video service providers. Is that what you want to do?

-- Mark

From:

Raschka, Adam

Sent:

Tuesday, March 20, 2007 12:00 PM

o: Kunkel, Mark

Subject:

Amendments to Irb 1914/3

Mark,

Could we have each of these drafted individually? We may want to combine them into a sub later.

The first addresses some concerns broad by the broadcasters regarding degradation of signal and must carry. Attached is language which passed in Michigan. It begins on page 9 line 25 through page 11 line 2 and then also page 11 lines 5-8.

<< File: Michigan.degregation.must carry.pdf >>

This is just a minor technical change. Pretty self explanatory.

<< File: redefine large telecommunications.doc >>

Finally, I'm not sure how we do this, but we have floated around the idea of an alternative to PEG channels. Providing municipalities to put their programming on-line rather than on a channel. Is there a way to do this?

Thanks,

Adam

Adam Raschka

Office of Representative Phil Montgomery Chair - Assembly Energy & Utilities Committee 608-266-5840

- 1 compatible with the technology or protocol utilized by the provider
- 2 to deliver services.
- 3 (4) A video service provider may request that an incumbent
- 4 video provider interconnect with its video system for the sole
- 5 purpose of providing access to video programming that is being
- 6 provided over public, education, and government channels for a
- 7 franchising entity that is served by both providers. Where
- 8 technically feasible, interconnection shall be allowed under an
- 9 agreement of the parties. The video service provider and incumbent
- 10 video provider shall negotiate in good faith and may not
- 11 unreasonably withhold interconnection. Interconnection may be
- 12 accomplished by any reasonable method as agreed to by the
- 13 providers. The requesting video service provider shall pay the
- 14 construction, operation, maintenance, and other costs arising out
- 15 of the interconnection, including the reasonable costs incurred by
- 16 the incumbent provider.
- 17 (5) The person producing the broadcasts is solely responsible
- 18 for all content provided over designated public, education, or
- 19 government channels. A video service provider shall not exercise
- 20 any editorial control over any programming on any channel designed
- 21 for public, education, or government use.
- 22 (6) A video service provider is not subject to any civil or
- 23 criminal liability for any program carried on any channel
- 24 designated for public, education, or government use.
- 25 (7) Except as otherwise provided in subsection (8), a provider
- 26 shall provide subscribers access to the signals of the local
- 27 broadcast television station licensed by the federal communications

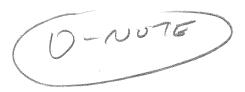
- 1 commission to serve those subscribers over the air. This section
- 2 does not apply to a low power station unless the station is a
- 3 qualified low power station as defined under 47 USC 534(h)(2). A
- 4 provider is required to only carry digital broadcast signals to the
- 5 extent that a broadcast television station has the right under
- 6 federal law or regulation to demand carriage of the digital
- 7 broadcast signals by a cable operator on a cable system.
- 8 (8) To facilitate access by subscribers of a video service
- 9 provider to the signals of local broadcast stations under this
- 10 section, a station either shall be granted mandatory carriage or
- 11 may request retransmission consent with the provider.
- 12 (9) A provider shall transmit, without degradation, the
- 13 signals a local broadcast station delivers to the provider. A
- 14 provider is not required to provide a television station valuable
- 15 consideration in exchange for carriage.
- 16 (10) A provider shall not do either of the following:
- 17 (a) Discriminate among or between broadcast stations and
- 18 programming providers with respect to transmission of their
- 19 signals, taking into account any consideration afforded the
- 20 provider by the programming provider or broadcast station. In no
- 21 event shall the signal quality as retransmitted by the provider be
- 22 required to be superior to the signal quality of the broadcast
- 23 stations as received by the provider from the broadcast television
- 24 station.
- 25 (b) Delete, change, or alter a copyright identification
- 26 transmitted as part of a broadcast station's signal.
- 27 (11) A provider shall not be required to utilize the same or

- 1 similar reception technology as the broadcast stations or
- 2 programming providers.
- 3 (12) A public, education, or government channel shall only be
- 4 used for noncommercial purposes.
- 5 (13) Subsections (7) to (11) apply only to a video service
- 6 provider that delivers video programming in a video service area
- 7 where the provider is not regulated as a cable operator under
- 8 federal law.
- 9 (14) If a franchising entity seeks to utilize capacity
- 10 designated under subsection (1) or an agreement under section 13 to
- 11 provide access to video programming over 1 or more public,
- 12 governmental, and education channels, the franchising entity shall
- 13 give the provider a written request specifying the number of
- 14 channels in actual use on the incumbent video provider's system or
- 15 specified in the agreement entered into under section 13. The video
- 16 service provider shall have 90 days to begin providing access as
- 17 requested by the franchising entity.
- 18 Sec. 5. (1) As of the effective date of this act, no existing
- 19 franchise agreement with a franchising entity shall be renewed or
- 20 extended upon the expiration date of the agreement.
- 21 (2) The incumbent video provider, at its option, may continue
- 22 to provide video services to the franchising entity by electing to
- 23 do 1 of the following:
- 24 (a) Terminate the existing franchise agreement before the
- 25 expiration date of the agreement and enter into a new franchise
- 26 under a uniform video service local franchise agreement.
- 27 (b) Continue under the existing franchise agreement amended to



## State of Misconsin 2007 - 2008 LEGISLATURE

LRBa0226/1 MDK:...k.





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ASSEMBLY AMENDMENT,
TO 2007 ASSEMBLY BILL 207

At the locations indicated, amend the bill as follows:

- 1. Page 26 line 10: after that line insert:
- "(9m) LOCAL BROADCAST STATIONS. (a) In this subsection, a "noncable video service provider" means a video service provider that is not a cable operator.
- (b) If a local broadcast station is authorized to exercise against a cable operator the right to require mandatory carriage under 47 USC 534, or the right to grant or withhold retransmission consent under 47 USC 325 (b), the local broadcast station may exercise the same right against a noncable video service provider to the same extent as the local broadcast station may exercise such right against a cable operator under federal law.
- (c) A noncable video service provider shall transmit, without degradation, the signals that a local broadcast station delivers to the noncable video service provider,

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but is not required	to utilize	the same	or similar	reception	technology	as the	local
broadcast station or	r the prog	ramming	providers of	of the loca	l broadcast	station	.•

- (d) A noncable video service provider may not do any of the following:
- 1. Discriminate among or between local broadcast stations, or programming providers of local broadcast stations, with respect to the transmission of their signals.
- 2. Delete, change, or alter a copyright identification transmitted as part of a local broadcast station's signal.".

(END)

D-Note

## DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBa0226/1dn MDK:



#### Rep. Montgomery:

This amendment is based on the Michigan legislation that you provided. Please note the following:

- 1. Proposed s. 660.0420 (9m) (b) is intended to achieve the same result as subs. (7) and (8) of the Michigan legislation, which I found to be a little confusing.
- 2. I thought about creating a definition for "local broadcast station", but federal law does not appear to use consistent terminology regarding this issue. (For example, 47 USC 534 (a) refers to "local commercial television stations and qualified low power stations," and 47 USC 325 (b) refers to a "television broadcast station.") However, because the amendment refers to specific provisions of federal law, a definition is probably not necessary.
- 3. The 2nd sentence of sub. (9) of the Michigan legislation appears to be inconsistent with federal law, so I didn't include it. That sentence states that a provider "is not required to provide a television station valuable consideration in exchange for carriage." However, under the federal regulatory scheme, aren't certain local broadcast stations allowed to negotiate the granting of retransmission consent, and don't some negotiations result in a provider compensating such stations?
- 4. I put sub. (11) of the Michigan legislation into proposed s. 66.0420 (9m) (c), and referred to programming providers as the "programming providers of the local broadcast station." I made a similar reference to "programming providers of local broadcast stations" in proposed s. 66.0420 (9m) (d) 1. Is that okay?
- 5. I did not include the following phrase in the (1st) sentence of sub. (10) (a) of the Michigan legislation because I don't know what it means: "taking into account any consideration afforded the provider by the programming provider or broadcast station." What does "taking into account" mean? Does it mean that you can't discriminate, even if you receive consideration, or does it mean you can discriminate, but only if you receive compensation?

Mark D. Kunkel Senior Legislative Attorney Phone: (608) 266-0131

E-mail: mark.kunkel@legis.wisconsin.gov

## DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBa0226/1dn MDK:kjf:rs

March 23, 2007

#### Rep. Montgomery:

This amendment is based on the Michigan legislation that you provided. Please note the following:

- 1. Proposed s. 660.0420 (9m) (b) is intended to achieve the same result as subs. (7) and (8) of the Michigan legislation, which I found to be a little confusing.
- 2. I thought about creating a definition for "local broadcast station," but federal law does not appear to use consistent terminology regarding this issue. (For example, 47 USC 534 (a) refers to "local commercial television stations and qualified low power stations," and 47 USC 325 (b) refers to a "television broadcast station.") However, because the amendment refers to specific provisions of federal law, a definition is probably not necessary.
- 3. The second sentence of sub. (9) of the Michigan legislation appears to be inconsistent with federal law, so I didn't include it. That sentence states that a provider "is not required to provide a television station valuable consideration in exchange for carriage." However, under the federal regulatory scheme, aren't certain local broadcast stations allowed to negotiate the granting of retransmission consent, and don't some negotiations result in a provider compensating such stations?
- 4. I put sub. (11) of the Michigan legislation into proposed s. 66.0420 (9m) (c), and referred to programming providers as the "programming providers of the local broadcast station." I made a similar reference to "programming providers of local broadcast stations" in proposed s. 66.0420 (9m) (d) 1. Is that okay?
- 5. I did not include the following phrase in the first sentence of sub. (10) (a) of the Michigan legislation because I don't know what it means: "taking into account any consideration afforded the provider by the programming provider or broadcast station." What does "taking into account" mean? Does it mean that you can't discriminate, even if you receive consideration, or does it mean you can discriminate, but only if you receive compensation?

Mark D. Kunkel Senior Legislative Attorney Phone: (608) 266-0131

E-mail: mark.kunkel@legis.wisconsin.gov



## State of Misconsin 2007 - 2008 LEGISLATURE

LRBa0227/1 MDK:kjf:rs

## ASSEMBLY AMENDMENT, TO 2007 ASSEMBLY BILL 207

1	At the locations indicated, amend the bill as follows:
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- 2 **1.** Page 13, line 18: delete "that has" and substitute "that, on January 1, 2007,
- 3 had".

4 (END)