Received By: gmalaise

2009 DRAFTING REQUEST

Assembly Substitute Amendment (ASA-AB40)

Received: 12/23/2009

Wanted: Soon			Identical to LRB:					
For: Donna Seidel (608) 266-0654			By/Representing: Chris McKinney					
This file may be shown to any legislator: NO			Drafter: gmalaise					
May Contact:					Addl. Drafters:			
Subject: Employ Priv - wage claims				Extra Copies:				
	a email: YES							
Requester	's email:	Rep.Seidel@	egis.wisco	nsin.gov				
Carbon co	ppy (CC:) to:							
Pre Topi	c:							
No specifi	ic pre topic giv	ven						
Topic:								
Wage clai	m lien priority	; cap on priority	amount					
Instruction	ons:							
	-	amount to \$4,50 or more frequen	-	-	n lien review comm	uittee to review	cap	
Drafting	History:					V-10-10-10-10-10-10-10-10-10-10-10-10-10-		
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required	
/?	gmalaise 12/23/2009	csicilia 01/12/2010						
/1			rschluet 01/12/2010)	mbarman 01/12/2010	mbarman 01/12/2010		
/2	gmalaise 02/02/2010	csicilia 02/03/2010	rschluet 02/04/2010)	mbarman 02/05/2010			

LRBs0219 02/05/2010 02:04:07 PM Page 2

<u>Vers.</u>	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required
/3	gmalaise 02/05/2010	csicilia 02/05/2010	rschluet 02/05/2010)	sbasford 02/05/2010	sbasford 02/05/2010	

FE Sent For:

<END>

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May Contact:

Addl. Drafters:

Subject:

Employ Priv - wage claims

Extra Copies:

Submit via email: YES

Requester's email:

Rep.Seidel@legis.wisconsin.gov

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Wage claim lien priority; cap on priority amount

Instructions:

See attached--riase cap amount to \$4,500 and require wage claim lien review committee to review cap amount every five years or more frequently if warranted

Drafting History:

Vers. Drafted Reviewed **Typed** Proofed **Submitted** /? gmalaise csicilia

12/23/2009 01/12/2010

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nschluet 01/12/2010 a

mbarman 01/12/2010 mbarman 01/12/2010

Jacketed

Required

FE Sent For:

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2009 DRAFTING REQUEST

Assembly Substitute Amendment (ASA-AB40)

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Subject: Employ Priv - wage claims	Extra Copies:			
Submit via email: YES				
Requester's email: Rep.Seidel@legis.wisconsin.gov				
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Pre Topic:				
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Topic:				
Wage claim lien priority; cap on priority amount				
Instructions:	- Committee of the comm			
See attachedriase cap amount to \$4,500 and require wage clair amount every five years or more frequently if warranted	m lien review committee to review cap			
Drafting History:				
<u>Vers.</u> <u>Drafted</u> <u>Reviewed</u> <u>Typed</u> <u>Proofed</u>	Submitted Jacketed Required			
/? gmalaise (j s 1 l o)				
FE Sent For:				

<END>

Malaise, Gordon

From:

McKinny, Chris

Sent:

Wednesday, December 23, 2009 12:00 PM

To:

Malaise, Gordon

Subject:

Rough Details on Review Council

Attachments:

20091223125847596.pdf

Hey Gordon,

Here is the draft language on the review council. As I said on the phone, feel free to do whatever you need to make this work-these are just some rough parameters. Please let me know if you need any additional information. I will be out of the office next week but I will be back on the 4th. If I don't talk to you before, have a great holiday! Thanks!



2009122312584759 6.pdf (46 KB)

Chris McKinny
Office of Rep. Donna Seidel
Assistant Majority Leader
608-266-0654 (office)
1-888-534-0085 (toll free)

Wage Lien Review Council

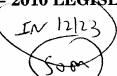
If, upon investigation and at a maximum of once every five years, the Governor finds there is reasonable cause to believe the wage lien cap should be raised or lowered, the Governor shall appoint a wage lien review council, selected so as fairly to represent employers, employees, banks and the public, to assist in its investigations and determinations. The council will then make a recommendation to the legislature (to both the Assembly and Senate labor and financial institutions committees who will hold a joint public hearing on the matter).

FYI, this is Wisconsin's minimum wage council statute:

104.06 Wage council; determination. If, upon investigation, the department finds that there is reasonable cause to believe that the wages paid to any employee are not a living wage, the department shall appoint a wage council, selected so as fairly to represent employers, employees, and the public, to assist in its investigations and determinations. The living wage so determined upon shall be the living wage for all employees within the same class as established by the classification of the department.







LRBs0219/9 GMM::.....

ASSEMBLY SUBSTITUTE AMENDMENT,

TO 2009 ASSEMBLY BILL 40

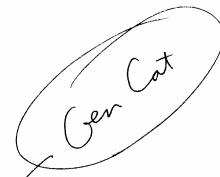
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AN ACT...; relating to: the filing of a wage claim or the bringing of a wage claim action by a collective bargaining representative on behalf of an employee and the priority of a wage claim lien over a prior lien of a commercial lending institution and over the rights of a purchaser of any property of the employer.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Workforce Development (DWD) must investigate and attempt to adjust any claim by an employee that his or her employer has not paid the employee any wages that are owed to the employee (wage claim). Currently, DWD or an employee who brings a wage claim action has a lien upon all property of the employer, real and personal, located in this state for the full amount of any wages owed to the employee (wage claim lien). Currently, a wage claim lien takes precedence over all other debts, judgments, decrees, liens, or mortgages against an employer, except for a lien of a commercial lending institution that originates before the wage claim lien takes effect (prior lien), regardless of whother those other debts, judgments, decrees, liens, or mortgages originated before or after the wage claim lien takes effect. Current law provides, however, that a wage claim lien takes precedence over a prior lien of a commercial lending institution as to the first \$3,000 of unpaid wages covered under the wage claim lien that are earned within the six months preceding the filing of the wage claim with DWD or the commencement of an action by the employee to recover the wages due.

blior

This substitute amendment increases that \$3,000 cap to \$4,500 and eliminates that six-month time limit so that under the substitute amendment the first \$4,500 of unpaid wages dovered under a wage claim lien that are earned at any time takes precedence over a lien of a commercial lending institution regardless of whether the lien of the commercial leading institution is perfected before or after the wage claim.

tien is perfected of five The substitute amendment also requires the secretary of workforce development (secretary), at least once every by ears or more frequently if DWD finds reasonable cause to believe that the cap should be adjusted, to appoint a wage claim lien review committee (committee) for the purpose of studying the need for an adjustment to cap and making recommendations to the legislature for any In conducting that study and making those adjustments to cap. recommendations, the committee may consider any changes in the consumer price index and the effect that an adjustment to the cap might have on the economy of the state. The committee must submit a report of its recommendations, together with an explanation for those recommendations and any proposed legislation that may be necessary to implement those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committees of each house of the the legislature that are concerned with labor issues and issues affecting financial Those standing committees must then review and conduct public institutions. hearings on those recommendations.

In addition, the substitute amendment provides that a wage claim lien takes precedence over the rights of any person that purchases any property of the employer after the lien is created, including any bona fide purchaser. This change reverses *In Re Globe Building Materials, Inc.*, 463 F. 3d 631 (7th Cir. 2006), which held that the trustee in bankruptcy could avoid a wage claim lien because under the current wage claim lien law a wage claim does not expressly take precedence over the rights of a bona fide purchaser under the federal bankruptcy law.

Finally, the substitute amendment permits a recognized or certified collective bargaining representative of an employee to file a wage claim with DWD, or to bring a wage claim action in court, on behalf of an employee and grants a wage claim lien to a collective bargaining representative that brings a wage claim action.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 109.03 (5) of the statutes is amended to read:

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109.03 (5) Enforcement. Except as provided in sub. (1), no employer may by special contract with employees or by any other means secure exemption from this section. Each employee shall have a right of action against any employer for the full

an action

amount of the employee's wages due on each regular pay day as provided in this section and for increased wages as provided in s. 109.11 (2), in any court of competent jurisdiction. An employee may bring a wage claim under this subsection on his or her own behalf or the recognized or certified collective bargaining representative of the employee may bring an action against an employer under this subsection on behalf of the employee. An employee or collective bargaining representative may bring an action against an employer under this subsection without first filing a wage claim with the department under s. 109.09 (1). An employee who or collective bargaining representative that brings an action against an employer under this subsection shall have a lien upon all property of the employer, real or personal, located in this state as described in s. 109.09 (2).

Section 2. 109.03 (6) of the statutes is amended to read:

109.03 (6) Wage Claim. In an action by an employee, a collective bargaining representative, or the department against the employer on a wage claim, no security for payment of costs is required. In any such proceeding the court may allow the prevailing party, in addition to all other costs, a reasonable sum for expenses. No person other than an employee, a collective bargaining representative, or the department shall be benefited or otherwise affected by this subsection.

SECTION 3. 109.09 (1) of the statutes, as affected by 2009 Wisconsin Act 28, is amended to read:

109.09 (1) The department shall investigate and attempt equitably to adjust controversies between employers and employees as to alleged wage claims. An employee may file a wage claim under this subsection on his or her own behalf or the recognized or certified collective bargaining representative of the employee may file a wage claim under this subsection on behalf of the employee. The department may

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receive and investigate any wage claim which is filed with the department, or received by the department under s. 109.10 (4), no later than 2 years after the date the wages are due. The department may, after receiving a wage claim, investigate any wages due from the employer against whom the claim is filed to any employee during the period commencing 2 years before the date the claim is filed. The department shall enforce this chapter and ss. 66.0903, 66.0904, 103.02, 103.49, 103.82, 104.12,and 229.8275. In pursuance of this duty, the department may sue the employer on behalf of the employee to collect any wage claim or wage deficiency and ss. 109.03 (6) and 109.11 (2) and (3) shall apply to such actions. Except for actions under s. 109.10, the department may refer such an action to the district attorney of the county in which the violation occurs for prosecution and collection and the district attorney shall commence an action in the circuit court having appropriate jurisdiction. Any number of wage claims or wage deficiencies against the same employer may be joined in a single proceeding, but the court may order separate trials or hearings. In actions that are referred to a district attorney under this subsection, any taxable costs recovered by the district attorney shall be paid into the general fund of the county in which the violation occurs and used by that county to meet its financial responsibility under s. 978.13(2)(b) for the operation of the office that brings an action of the district attorney who prosecuted the action.

SECTION 4. 109.09 (2) (a) of the statutes is amended to read:

109.09 (2) (a) The department of workforce development, under its authority under sub. (1) to maintain actions for the benefit of employees, or an employee who brings an action under s. 109.03 (5), or the recognized or certified collective bargaining representative of an employee under its authority under s. 109.03 (5) to

maintain actions for the benefit of employees, shall have a lien upon all property of

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the employer, real or personal, located in this state for the full amount of any wage claim or wage deficiency. A lien under this paragraph is created when the services for which the wages are due are performed.

Section 5. 109.09 (2) (b) 1. of the statutes is amended to read:

109.09 (2) (b) 1. A lien under par. (a) upon real property takes effect is perfected when the department of workforce development or, employee, or collective bargaining representative files a notice of the lien with the clerk of the circuit court of the county in which the services or some part of the services were performed, pays the fee specified in s. 814.61 (5) to that clerk of circuit court, and serves a copy of that petition the notice on the employer by personal service in the same manner as a summons is served under s. 801.11 or by certified mail with a return receipt requested. The clerk of circuit court shall enter the notice of the lien on the judgment and lien docket kept under s. 779.07.

SECTION 6. 109.09 (2) (b) 2. of the statutes is amended to read:

perfected when the department of workforce development or, employee, or collective bargaining representative files a notice of the lien with the department of financial institutions in the same manner, and form, and place as financing statements are filed under subch. V of ch. 409 regarding debtors who are located in this state, pays the same fee provided in s. 409.525 for filing financing statements, and serves a copy of the notice on the employer by personal service in the same manner as a summons is served under s. 801.11 or by certified mail with a return receipt requested. The department of financial institutions shall place the notice of the lien in the same file as financing statements are filed under subch. V of ch. 409.

SECTION 7. 109.09 (2) (b) 3. of the statutes is amended to read:

(13)

109.09 (2) (b) 3. The department of workforce development or, employee, or collective bargaining representative must file the notice under subd. 1. or 2. within 2 years after the date on which the wages were due. The notice shall specify the nature of the claim and the amount claimed, describe the property upon which the claim is made, and state that the person filing the notice claims a lien on that property.

Section 8. 109.09 (2) (c) 1m. of the statutes is amended to read:

109.09 (2) (c) 1m. A lien under par. (a) takes precedence over all other debts, judgments, decrees, liens, interests, or mortgages against the employer, except a lien of a commercial lending institution as provided in subd. subds. 1r. and 2. and 3., a lien of a financial institution as provided in subd. 3., or a lien under s. 292.31 (8) (i) or 292.81, regardless of whether those other debts, judgments, decrees, liens, interests, or mortgages originate before or after the lien under par. (a) takes effect is perfected. A lien under par. (a) also takes precedence over the rights of any person that purchases any property of the employer after the lien is created, including any bona fide purchaser. A lien under par. (a) may be enforced in the manner provided in ss. 779.09 to 779.12, 779.20, and 779.21, insofar as those provisions are applicable. The lien ceases to exist if the department of workforce development or the, employee, or collective bargaining representative does not bring an action to enforce the lien within the period prescribed in s. 893.44 for the underlying wage claim.

SECTION 9. 109.09 (2) (c) 1r. of the statutes is created to read:

109.09 (2) (c) 1r. Except as provided in this subdivision, a lien under par. (a) does not take precedence over a lien of a commercial lending institution against the employer that is perfected before the lien under par. (a) is perfected. Subject to subds. 2. and 3., a lien under par. (a) takes precedence over a lien of a commercial lending

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institution against the employer that is perfected before the lien under par. (a) is perfected only as to the first \$4,500 of unpaid wages covered under the lien.

SECTION 10. 109.09 (2) (c) 2. of the statutes is amended to read:

109.09 (2) (c) 2. Except as provided in this subdivision, a lien under par. (a) does not take precedence over a lien of a commercial lending institution against the employer that is perfected as of the day before the effective date of this subdivision [LRB inserts date], and that originates is perfected before the lien under par. (a) takes effect is perfected or over a lien of a commercial lending institution against the employer for any amount advanced by the commercial lending institution after a lien under par. (a) is perfected under a contract entered into before the effective date of this subdivision [LRB inserts date], including any renewal or time extension of such a contract. Subject to subd. 3., a lien under par. (a) takes precedence over a lien of a commercial lending institution against the employer that is perfected as of the day before the effective date of this subdivision [LRB inserts date], and that originates is perfected before the lien under par. (a) takes effect is perfected, or over a lien of a commercial lending institution against the employer for any amount advanced by the commercial lending institution after a lien under par. (a) is perfected under a contract entered into before the effective date of this subdivision [LRB inserts datel, including any renewal or time extension of such a contract, only as to the first \$3,000 of unpaid wages covered under the lien that are earned by an employee within the 6 months preceding the date on which the employee or collective bargaining representative files the wage claim under sub. (1) or brings the action under s. 109.03 (5) or the date on which the department receives the wage claim under s. 109.10 (4) (a), whichever is applicable.

SECTION 11. 109.09 (2) (c) 3. of the statutes is amended to read:

109.09 (2) (c) 3. Notwithstanding subd. subds. 1r. and 2., a lien of a financial institution that exists on is perfected as of November 30, 2003, and that originates is perfected before a lien under par. (a) takes effect is perfected takes precedence over the lien under par. (a), and a lien of a financial institution for any amount advanced by the financial institution after a lien under par. (a) takes effect is perfected under a contract entered into before December 1, 2003, including any extension or renewal or time extension of such a contract, takes precedence over the lien under par. (a). Notwithstanding subd. subds. 1r. and 2., a lien under par. (a) that exists on is perfected as of November 30, 2003, takes precedence over a lien of a commercial lending institution that is not a financial institution, regardless of whether the lien of the commercial lending institution originates is perfected before or after the lien under par. (a) takes effect is perfected.

SECTION 12. 109.09 (2) (d) of the statutes is created to read:

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of the consumer price index over each 12-month period for all urban consumers, U.S. city average, as determined by the bureau of labor statistics of the U.S. department of labor.

2. At least once every 5 years, or more frequently if upon investigation the department finds that there is reasonable cause to believe that the amount specified in par. (c) 1r. should be adjusted, the secretary shall appoint a wage claim lien review committee under s. 15.04 (1) (c), selected so as fairly to represent employers, employees, commercial lending institutions, and the public, for the purpose of studying the need for an adjustment to that amount and making recommendations to the legislature for any adjustments to that amount.

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under subd. 2

3.	In	conducting that	tstudy an	d making	those recom	mendations,	the	wage
claim lie	en r	eview committe	ee may con	sider any o	of the following	ng:		

of the

- a. The percentage difference between the consumer price index for the 12-month period ending on the last day of the month in which the amount specified in par. (c) 1r. was last adjusted and the consumer price index for the 12-month period ending on the last day of the month in which the committee is appointed.
- b. The effect that an adjustment to that amount might have on the economy of the state, including the effect of such an adjustment on job creation, retention, and expansion; on the availability of entry-level jobs; and on regional economic conditions within the state.
- 4. The wage claim lien review committee shall submit a report of its recommendations, together with an explanation for those recommendations and any proposed legislation that may be necessary to implement those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committees of each house of the the legislature that are concerned with labor issues and issues affecting financial institutions under s. 13.172 (3). Those standing committees shall review and conduct public hearings on those recommendations.

SECTION 13. 109.11 (2) (a) of the statutes is amended to read:

109.11 (2) (a) In a wage claim action that is commenced by an employee before the department has completed its investigation under s. 109.09 (1) and its attempts to compromise and settle the wage claim under sub. (1), a circuit court may order the employer to pay to the employee, in addition to the amount of wages due and unpaid and in addition to or in lieu of the criminal penalties specified in sub. (3), increased wages of not more than 50% of the amount of wages due and unpaid.

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SECTION 14. Initial ap	plicability
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(1) Wage claim lien priority. The treatment of section 109.09 (2) (c) 1m. of the statutes first applies to a lien under section 109.09 (2) (a) of the statutes that is created on the effective date of this subsection.

5 (END)

Malaise, Gordon

From:

McKinny, Chris

Sent:

Monday, February 01, 2010 5:03 PM

To:

Malaise, Gordon

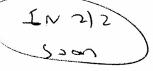
"perfected, whether there is one or more such liens, only as to the first \$4,500, applicable in the aggregate to all such liens, of unpaid wages covered under the lien."

Chris McKinny
Office of Rep. Donna Seidel
Assistant Majority Leader
608-266-0654 (office)
1-888-534-0085 (toll free)

Also - delayed exective date 90 days

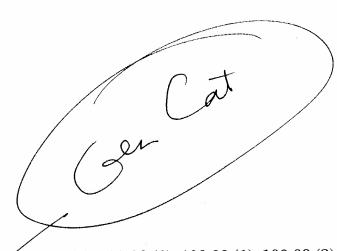


State of Misconsin 2009 - 2010 LEGISLATURE



LRBs0219/1(1)
GMM:cis:rs (pr)
Stays

ASSEMBLY SUBSTITUTE AMENDMENT, TO 2009 ASSEMBLY BILL 40



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AN ACT to amend 109.03 (5), 109.03 (6), 109.09 (1), 109.09 (2) (a), 109.09 (2) (b)

1., 109.09 (2) (b) 2., 109.09 (2) (b) 3., 109.09 (2) (c) 1m., 109.09 (2) (c) 2., 109.09

(2) (c) 3. and 109.11 (2) (a); and to create 109.09 (2) (c) 1r. and 109.09 (2) (d) of the statutes; relating to: the filing of a wage claim or the bringing of a wage claim action by a collective bargaining representative on behalf of an employee and the priority of a wage claim lien over a prior lien of a commercial lending institution and over the rights of a purchaser of any property of the employer.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Workforce Development (DWD) must investigate and attempt to adjust any claim by an employee that his or her employer has not paid the employee any wages that are owed to the employee (wage claim). Currently, DWD or an employee who brings a wage claim action has a lien upon all property of the employer, real and personal, located in this state for the full amount of any wages owed to the employee (wage claim lien). Currently, a wage claim lien takes precedence over all other debts, judgments, decrees, liens, or mortgages against an employer, except for a lien of a commercial lending institution that originates before the wage claim lien takes effect (prior lien), regardless of whether

of and applies that cap to the assignate of all prior liens of commercial lending institutions

those other debts, judgments, decrees, liens, or mortgages originated before or after the wage claim lien takes effect. Current law provides, however, that a wage claim lien takes precedence over a prior lien of a commercial lending institution as to the first \$3,000 of unpaid wages covered under the wage claim lien that are earned within the six months preceding the filing of the wage claim with DWD or the commencement of an action by the employee to recover the wages due.

This substitute amendment increases that \$3,000 cap to \$4,500 cap to \$4,

The substitute amendment also requires the secretary of workforce development (secretary), at least once every five years or more frequently if DWD finds reasonable cause to believe that the cap should be adjusted, to appoint a wage claim lien review committee (committee) for the purpose of studying the need for an adjustment to the cap and making recommendations to the legislature for any adjustments to the cap. In conducting that study and making those recommendations, the committee may consider any changes in the consumer price index and the effect that an adjustment to the cap might have on the economy of the state. The committee must submit a report of its recommendations, together with an explanation for those recommendations and any proposed legislation that may be necessary to implement those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committees of each house of the the legislature that are concerned with labor issues and issues affecting financial institutions. Those standing committees must then review and conduct public hearings on those recommendations.

In addition, the substitute amendment provides that a wage claim lien takes precedence over the rights of any person that purchases any property of the employer after the lien is created, including any bona fide purchaser. This change reverses *In Re Globe Building Materials, Inc.*, 463 F. 3d 631 (7th Cir. 2006), which held that the trustee in bankruptcy could avoid a wage claim lien because under the current wage claim lien law a wage claim does not expressly take precedence over the rights of a bona fide purchaser under the federal bankruptcy law.

Finally, the substitute amendment permits a recognized or certified collective bargaining representative of an employee to file a wage claim with DWD, or to bring a wage claim action in court, on behalf of an employee and grants a wage claim lien to a collective bargaining representative that brings a wage claim action.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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special contract with employees or by any other means secure exemption from this section. Each employee shall have a right of action against any employer for the full amount of the employee's wages due on each regular pay day as provided in this section and for increased wages as provided in s. 109.11 (2), in any court of competent jurisdiction. An employee may bring an action under this subsection on his or her own behalf or the recognized or certified collective bargaining representative of the employee may bring an action against an employer under this subsection on behalf of the employee. An employee or collective bargaining representative may bring an action against an employer under this subsection without first filing a wage claim with the department under s. 109.09 (1). An employee who or collective bargaining representative that brings an action against an employer under this subsection shall have a lien upon all property of the employer, real or personal, located in this state as described in s. 109.09 (2).

SECTION 2. 109.03 (6) of the statutes is amended to read:

109.03 (6) Wage Claim. In an action by an employee, a collective bargaining representative, or the department against the employer on a wage claim, no security for payment of costs is required. In any such proceeding the court may allow the prevailing party, in addition to all other costs, a reasonable sum for expenses. No person other than an employee, a collective bargaining representative, or the department shall be benefited or otherwise affected by this subsection.

SECTION 3. 109.09 (1) of the statutes, as affected by 2009 Wisconsin Act 28, is amended to read:

109.09 (1) The department shall investigate and attempt equitably to adjust controversies between employers and employees as to alleged wage claims. An

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employee may file a wage claim under this subsection on his or her own behalf or the recognized or certified collective bargaining representative of the employee may file a wage claim under this subsection on behalf of the employee. The department may receive and investigate any wage claim which is filed with the department, or received by the department under s. 109.10 (4), no later than 2 years after the date the wages are due. The department may, after receiving a wage claim, investigate any wages due from the employer against whom the claim is filed to any employee during the period commencing 2 years before the date the claim is filed. The department shall enforce this chapter and ss. 66.0903, 66.0904, 103.02, 103.49, 103.82, 104.12, and 229.8275. In pursuance of this duty, the department may sue the employer on behalf of the employee to collect any wage claim or wage deficiency and ss. 109.03 (6) and 109.11 (2) and (3) shall apply to such actions. Except for actions under s. 109.10, the department may refer such an action to the district attorney of the county in which the violation occurs for prosecution and collection and the district attorney shall commence an action in the circuit court having appropriate jurisdiction. Any number of wage claims or wage deficiencies against the same employer may be joined in a single proceeding, but the court may order separate trials or hearings. In actions that are referred to a district attorney under this subsection, any taxable costs recovered by the district attorney shall be paid into the general fund of the county in which the violation occurs and used by that county to meet its financial responsibility under s. 978.13 (2) (b) for the operation of the office of the district attorney who prosecuted the action.

SECTION 4. 109.09 (2) (a) of the statutes is amended to read:

109.09 (2) (a) The department of workforce development, under its authority under sub. (1) to maintain actions for the benefit of employees, or an employee who

brings an action under s. 109.03 (5), or the recognized or certified collective bargaining representative of an employee that brings an action under s. 109.03 (5), shall have a lien upon all property of the employer, real or personal, located in this state for the full amount of any wage claim or wage deficiency. A lien under this paragraph is created when the services for which the wages are due are performed.

SECTION 5. 109.09 (2) (b) 1. of the statutes is amended to read:

109.09 (2) (b) 1. A lien under par. (a) upon real property takes effect is perfected when the department of workforce development or, employee, or collective bargaining representative files a notice of the lien with the clerk of the circuit court of the county in which the services or some part of the services were performed, pays the fee specified in s. 814.61 (5) to that clerk of circuit court, and serves a copy of that petition the notice on the employer by personal service in the same manner as a summons is served under s. 801.11 or by certified mail with a return receipt requested. The clerk of circuit court shall enter the notice of the lien on the judgment and lien docket kept under s. 779.07.

SECTION 6. 109.09 (2) (b) 2. of the statutes is amended to read:

perfected when the department of workforce development or, employee, or collective bargaining representative files a notice of the lien with the department of financial institutions in the same manner, and form, and place as financing statements are filed under subch. V of ch. 409 regarding debtors who are located in this state, pays the same fee provided in s. 409.525 for filing financing statements, and serves a copy of the notice on the employer by personal service in the same manner as a summons is served under s. 801.11 or by certified mail with a return receipt requested. The

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department of financial institutions shall place the notice of the lien in the same file as financing statements are filed under subch. V of ch. 409.

SECTION 7. 109.09 (2) (b) 3. of the statutes is amended to read:

109.09 (2) (b) 3. The department of workforce development or, employee, or collective bargaining representative must file the notice under subd. 1. or 2. within 2 years after the date on which the wages were due. The notice shall specify the nature of the claim and the amount claimed, describe the property upon which the claim is made, and state that the person filing the notice claims a lien on that property.

SECTION 8. 109.09 (2) (c) 1m. of the statutes is amended to read:

109.09 (2) (c) 1m. A lien under par. (a) takes precedence over all other debts, judgments, decrees, liens, interests, or mortgages against the employer, except a lien of a commercial lending institution as provided in subd. subds. 1r. and 2. and 3., a lien of a financial institution as provided in subd. 3., or a lien under s. 292.31 (8) (i) or 292.81, regardless of whether those other debts, judgments, decrees, liens, interests, or mortgages originate are created before or after the lien under par. (a) takes effect is perfected. A lien under par. (a) also takes precedence over the rights of any person that purchases any property of the employer after the lien is created, including any bona fide purchaser. A lien under par. (a) may be enforced in the manner provided in ss. 779.09 to 779.12, 779.20, and 779.21, insofar as those provisions are applicable. The lien ceases to exist if the department of workforce development or the, employee, or collective bargaining representative does not bring an action to enforce the lien within the period prescribed in s. 893.44 for the underlying wage claim.

SECTION 9. 109.09 (2) (c) 1r. of the statutes is created to read:

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does not take precedence over a lien of a commercial lending institution against the employer that is perfected before the lien under par. (a) is perfected. Subject to subds.

2. and 3., a lien under par. (a) takes precedence over allered commercial lending institutions against the employer that a perfected before the lien under par. (a) is perfected only as to the first \$4,500 of unpaid wages covered under the lien.

SECTION 10. 109.09 (2) (c) 2. of the statutes is amended to read:

109.09 (2) (c) 2. Except as provided in this subdivision, a lien under par. (a) does not take precedence over a lien of a commercial lending institution against the employer that is perfected as of the day before the effective date of this subdivision [LRB inserts date], and that originates is perfected before the lien under par. (a) takes effect is perfected or over a lien of a commercial lending institution against the employer for any amount advanced by the commercial lending institution after a lien under par. (a) is perfected under a contract entered into before the effective date of this subdivision [LRB inserts date], including any renewal or time extension of such a contract. Subject to subd. 3., a lien under par. (a) takes precedence over a lien of a commercial lending institution against the employer that perfected as of the day before the effective date of this subdivision [LRB inserts date], and that originates reperfected before the lien under par. (a) takes effect is perfected, or over when of commercial lending anshirston against the employer for any amount advanced by the commercial lending institution after a lien under par. (a) is perfected under exemple entered into before the effective date of this subdivision [LRB inserts datel, including any renewal or time extension of such popular only as to the first \$3,000 of unpaid wages covered under the lien that are earned by an employee within the 6 months preceding the date on which the employee or collective

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bargaining representative files the wage claim under sub. (1) or brings the action under s. 109.03 (5) or the date on which the department receives the wage claim under s. 109.10 (4) (a), whichever is applicable.

SECTION 11. 109.09 (2) (c) 3. of the statutes is amended to read:

109.09 (2) (c) 3. Notwithstanding subd. subds. 1r. and 2., a lien of a financial institution that exists on is perfected as of November 30, 2003, and that originates is perfected before a lien under par. (a) takes effect is perfected takes precedence over the lien under par. (a), and a lien of a financial institution for any amount advanced by the financial institution after a lien under par. (a) takes effect is perfected under a contract entered into before December 1, 2003, including any extension or renewal or time extension of such a contract, takes precedence over the lien under par. (a). Notwithstanding subd. subds. 1r. and 2., a lien under par. (a) that exists on is perfected as of November 30, 2003, takes precedence over a lien of a commercial lending institution that is not a financial institution, regardless of whether the lien of the commercial lending institution originates is perfected before or after the lien under par. (a) takes effect is perfected.

Section 12. 109.09 (2) (d) of the statutes is created to read:

109.09 (2) (d) 1. In this paragraph, "consumer price index" means the average of the consumer price index over each 12-month period for all urban consumers, U.S. city average, as determined by the bureau of labor statistics of the U.S. department of labor.

2. At least once every 5 years, or more frequently if upon investigation the department finds that there is reasonable cause to believe that the amount specified in par. (c) 1r. should be adjusted, the secretary of workforce development shall appoint a wage claim lien review committee under s. 15.04 (1) (c), selected so as fairly

- to represent employers, employees, commercial lending institutions, and the public, for the purpose of studying the need for an adjustment to that amount and making recommendations to the legislature for any adjustments to that amount.
- 3. In conducting the study and making the recommendations under subd. 2., the wage claim lien review committee may consider any of the following:
- a. The percentage difference between the consumer price index for the 12-month period ending on the last day of the month in which the amount specified in par. (c) 1r. was last adjusted and the consumer price index for the 12-month period ending on the last day of the month in which the committee is appointed.
- b. The effect that an adjustment to the amount specified in par. (c) 1r. might have on the economy of the state, including the effect of such an adjustment on job creation, retention, and expansion; on the availability of entry-level jobs; and on regional economic conditions within the state.
- 4. The wage claim lien review committee shall submit a report of its recommendations, together with an explanation for those recommendations and any proposed legislation that may be necessary to implement those recommendations, to the secretary of workforce development, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committees of each house of the the legislature that are concerned with labor issues and issues affecting financial institutions under s. 13.172 (3). Those standing committees shall review and conduct public hearings on those recommendations.

SECTION 13. 109.11 (2) (a) of the statutes is amended to read:

109.11 (2) (a) In a wage claim action that is commenced by an employee before the department has completed its investigation under s. 109.09 (1) and its attempts

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to compromise and settle the wage claim under sub. (1), a circuit court may order the employer to pay to the employee, in addition to the amount of wages due and unpaid and in addition to or in lieu of the criminal penalties specified in sub. (3), increased wages of not more than 50% of the amount of wages due and unpaid.

SECTION 14. Initial applicability.

(1) Wage Claim Lien Priority. The treatment of section 109.09 (2) (c) 1m. of the statutes first applies to a lien under section 109.09 (2) (a) of the statutes that is created on the effective date of this subsection.

(END)

SECTION # Effective date. This act takes effect on the first day of the 4th month beginning after publication.

STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU**

LRB

Research (608-266-0341)

Library (608-266-7040)

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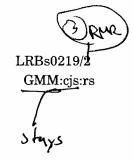
2) [] []
Chr. 5
Provide for 2-year delayed effective date
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State of Misconsin 2009 - 2010 LEGIŞLATURE

IN 215

Wanted Mon 2/8



ASSEMBLY SUBSTITUTE AMENDMENT,

TO 2009 ASSEMBLY BILL 40

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AN ACT to amend 109.03 (5), 109.03 (6), 109.09 (1), 109.09 (2) (a), 109.09 (2) (b)

1., 109.09 (2) (b) 2., 109.09 (2) (b) 3., 109.09 (2) (c) 1m., 109.09 (2) (c) 2., 109.09 (2) (c) 3. and 109.11 (2) (a); and **to create** 109.09 (2) (c) 1r. and 109.09 (2) (d) of

the statutes; relating to: the filing of a wage claim or the bringing of a wage

claim action by a collective bargaining representative on behalf of an employee

and the priority of a wage claim lien over a prior lien of a commercial lending

institution and over the rights of a purchaser of any property of the employer.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Workforce Development (DWD) must investigate and attempt to adjust any claim by an employee that his or her employer has not paid the employee any wages that are owed to the employee (wage claim). Currently, DWD or an employee who brings a wage claim action has a lien upon all property of the employer, real and personal, located in this state for the full amount of any wages owed to the employee (wage claim lien). Currently, a wage claim lien takes precedence over all other debts, judgments, decrees, liens, or mortgages against an employer, except for a lien of a commercial lending institution that originates before the wage claim lien takes effect (prior lien), regardless of whether

those other debts, judgments, decrees, liens, or mortgages originated before or after the wage claim lien takes effect. Current law provides, however, that a wage claim lien takes precedence over a prior lien of a commercial lending institution as to the first \$3,000 of unpaid wages covered under the wage claim lien that are earned within the six months preceding the filing of the wage claim with DWD or the commencement of an action by the employee to recover the wages due.

This substitute amendment increases that \$3,000 cap to \$4,500, eliminates that six-month time limit, and applies that cap to the aggregate of all prior liens of commercial lending institutions so that under the substitute amendment the first \$4,500 of unpaid wages covered under a wage claim lien that are earned at any time takes precedence over the aggregate of all prior liens of commercial lending institutions.

The substitute amendment also requires the secretary of workforce development (secretary), at least once every five years or more frequently if DWD finds reasonable cause to believe that the cap should be adjusted, to appoint a wage claim lien review committee (committee) for the purpose of studying the need for an adjustment to the cap and making recommendations to the legislature for any In conducting that study and making those adjustments to the cap. recommendations, the committee may consider any changes in the consumer price index and the effect that an adjustment to the cap might have on the economy of the state. The committee must submit a report of its recommendations, together with an explanation for those recommendations and any proposed legislation that may be necessary to implement those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committees of each house of the the legislature that are concerned with labor issues and issues affecting financial institutions. Those standing committees must then review and conduct public hearings on those recommendations.

In addition, the substitute amendment provides that a wage claim lien takes precedence over the rights of any person that purchases any property of the employer after the lien is created, including any bona fide purchaser. This change reverses *In Re Globe Building Materials, Inc.*, 463 F. 3d 631 (7th Cir. 2006), which held that the trustee in bankruptcy could avoid a wage claim lien because under the current wage claim lien law a wage claim does not expressly take precedence over the rights of a bona fide purchaser under the federal bankruptcy law.

Finally, the substitute amendment permits a recognized or certified collective bargaining representative of an employee to file a wage claim with DWD, or to bring a wage claim action in court, on behalf of an employee and grants a wage claim lien to a collective bargaining representative that brings a wage claim action.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

109.03 (5) Enforcement. Except as provided in sub. (1), no employer may by special contract with employees or by any other means secure exemption from this section. Each employee shall have a right of action against any employer for the full amount of the employee's wages due on each regular pay day as provided in this section and for increased wages as provided in s. 109.11 (2), in any court of competent jurisdiction. An employee may bring an action under this subsection on his or her own behalf or the recognized or certified collective bargaining representative of the employee may bring an action against an employer under this subsection on behalf of the employee. An employee or collective bargaining representative may bring an action against an employer under this subsection without first filing a wage claim with the department under s. 109.09 (1). An employee who or collective bargaining representative that brings an action against an employer under this subsection shall have a lien upon all property of the employer, real or personal, located in this state as described in s. 109.09 (2).

Section 2. 109.03 (6) of the statutes is amended to read:

109.03 (6) Wage Claim. In an action by an employee, a collective bargaining representative, or the department against the employer on a wage claim, no security for payment of costs is required. In any such proceeding the court may allow the prevailing party, in addition to all other costs, a reasonable sum for expenses. No person other than an employee, a collective bargaining representative, or the department shall be benefited or otherwise affected by this subsection.

SECTION 3. 109.09 (1) of the statutes, as affected by 2009 Wisconsin Act 28, is amended to read:

109.09 (1) The department shall investigate and attempt equitably to adjust controversies between employers and employees as to alleged wage claims. An

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employee may file a wage claim under this subsection on his or her own behalf or the recognized or certified collective bargaining representative of the employee may file a wage claim under this subsection on behalf of the employee. The department may receive and investigate any wage claim which is filed with the department, or received by the department under s. 109.10 (4), no later than 2 years after the date the wages are due. The department may, after receiving a wage claim, investigate any wages due from the employer against whom the claim is filed to any employee during the period commencing 2 years before the date the claim is filed. The department shall enforce this chapter and ss. 66.0903, 66.0904, 103.02, 103.49, 103.82, 104.12, and 229.8275. In pursuance of this duty, the department may sue the employer on behalf of the employee to collect any wage claim or wage deficiency and ss. 109.03 (6) and 109.11 (2) and (3) shall apply to such actions. Except for actions under s. 109.10, the department may refer such an action to the district attorney of the county in which the violation occurs for prosecution and collection and the district attorney shall commence an action in the circuit court having appropriate jurisdiction. Any number of wage claims or wage deficiencies against the same employer may be joined in a single proceeding, but the court may order separate trials or hearings. In actions that are referred to a district attorney under this subsection, any taxable costs recovered by the district attorney shall be paid into the general fund of the county in which the violation occurs and used by that county to meet its financial responsibility under s. 978.13 (2) (b) for the operation of the office of the district attorney who prosecuted the action.

SECTION 4. 109.09 (2) (a) of the statutes is amended to read:

109.09 (2) (a) The department of workforce development, under its authority under sub. (1) to maintain actions for the benefit of employees, or an employee who

brings an action under s. 109.03 (5), or the recognized or certified collective bargaining representative of an employee that brings an action under s. 109.03 (5), shall have a lien upon all property of the employer, real or personal, located in this state for the full amount of any wage claim or wage deficiency. A lien under this paragraph is created when the services for which the wages are due are performed.

SECTION 5. 109.09 (2) (b) 1. of the statutes is amended to read:

109.09 (2) (b) 1. A lien under par. (a) upon real property takes effect is perfected when the department of workforce development of, employee, or collective bargaining representative files a notice of the lien with the clerk of the circuit court of the county in which the services or some part of the services were performed, pays the fee specified in s. 814.61 (5) to that clerk of circuit court, and serves a copy of that petition the notice on the employer by personal service in the same manner as a summons is served under s. 801.11 or by certified mail with a return receipt requested. The clerk of circuit court shall enter the notice of the lien on the judgment and lien docket kept under s. 779.07.

Section 6. 109.09 (2) (b) 2. of the statutes is amended to read:

perfected when the department of workforce development er, employee, or collective bargaining representative files a notice of the lien with the department of financial institutions in the same manner, and form, and place as financing statements are filed under subch. V of ch. 409 regarding debtors who are located in this state, pays the same fee provided in s. 409.525 for filing financing statements, and serves a copy of the notice on the employer by personal service in the same manner as a summons is served under s. 801.11 or by certified mail with a return receipt requested. The

department of financial institutions shall place the notice of the lien in the same file as financing statements are filed under subch. V of ch. 409.

SECTION 7. 109.09 (2) (b) 3. of the statutes is amended to read:

109.09 (2) (b) 3. The department of workforce development or, employee, or collective bargaining representative must file the notice under subd. 1. or 2. within 2 years after the date on which the wages were due. The notice shall specify the nature of the claim and the amount claimed, describe the property upon which the claim is made, and state that the person filing the notice claims a lien on that property.

SECTION 8. 109.09 (2) (c) 1m. of the statutes is amended to read:

109.09 (2) (c) 1m. A lien under par. (a) takes precedence over all other debts, judgments, decrees, liens, interests, or mortgages against the employer, except a lien of a commercial lending institution as provided in subd. subds. 1r. and 2. and 3., a lien of a financial institution as provided in subd. 3., or a lien under s. 292.31 (8) (i) or 292.81, regardless of whether those other debts, judgments, decrees, liens, interests, or mortgages originate are created before or after the lien under par. (a) takes effect is perfected. A lien under par. (a) also takes precedence over the rights of any person that purchases any property of the employer after the lien is created, including any bona fide purchaser. A lien under par. (a) may be enforced in the manner provided in ss. 779.09 to 779.12, 779.20, and 779.21, insofar as those provisions are applicable. The lien ceases to exist if the department of workforce development or the, employee, or collective bargaining representative does not bring an action to enforce the lien within the period prescribed in s. 893.44 for the underlying wage claim.

Section 9. 109.09 (2) (c) 1r. of the statutes is created to read:

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109.09 (2) (c) 1r. Except as provided in this subdivision, a lien under par. (a) does not take precedence over a lien of a commercial lending institution against the employer that is perfected before the lien under par. (a) is perfected. Subject to subds. 2. and 3., a lien under par. (a) takes precedence over the aggregate of all liens of commercial lending institutions against the employer that are perfected before the lien under par. (a) is perfected only as to the first \$4,500 of unpaid wages covered under the lien.

Section 10. 109.09 (2) (c) 2. of the statutes is amended to read:

109.09 (2) (c) 2. Except as provided in this subdivision, a lien under par. (a) does not take precedence over a lien of a commercial lending institution against the employer that is perfected as of the day before the effective date of this subdivision [LRB inserts date], and that originates is perfected before the lien under par. (a) takes effect is perfected or over a lien of a commercial lending institution against the employer for any amount advanced by the commercial lending institution after a lien under par. (a) is perfected under a contract entered into before the effective date of this subdivision [LRB inserts date], including any renewal or time extension of such a contract. Subject to subd. 3., a lien under par. (a) takes precedence over -a lien of a the aggregate of all liens of commercial lending institution institutions against the employer that are perfected as of the day before the effective date of this subdivision [LRB inserts date], and that originates are perfected before the lien under par. (a) takes effect is perfected, or over the aggregate of all liens of commercial lending institutions against the employer for any amount advanced by the commercial lending institutions after a lien under par. (a) is perfected under contracts entered into before the effective date of this subdivision [LRB inserts datel, including any renewal or time extension of such contracts, only as to the first

\$3,000 of unpaid wages covered under the lien that are earned by an employee within the 6 months preceding the date on which the employee or collective bargaining representative files the wage claim under sub. (1) or brings the action under s. 109.03 (5) or the date on which the department receives the wage claim under s. 109.10 (4) (a), whichever is applicable.

SECTION 11. 109.09 (2) (c) 3. of the statutes is amended to read:

109.09 (2) (c) 3. Notwithstanding subd. subds. 1r. and 2., a lien of a financial institution that exists on is perfected as of November 30, 2003, and that originates is perfected before a lien under par. (a) takes effect is perfected takes precedence over the lien under par. (a), and a lien of a financial institution for any amount advanced by the financial institution after a lien under par. (a) takes effect is perfected under a contract entered into before December 1, 2003, including any extension or renewal or time extension of such a contract, takes precedence over the lien under par. (a). Notwithstanding subd. subds. 1r. and 2., a lien under par. (a) that exists on is perfected as of November 30, 2003, takes precedence over a lien of a commercial lending institution that is not a financial institution, regardless of whether the lien of the commercial lending institution originates is perfected before or after the lien under par. (a) takes effect is perfected.

SECTION 12. 109.09 (2) (d) of the statutes is created to read:

109.09 (2) (d) 1. In this paragraph, "consumer price index" means the average of the consumer price index over each 12-month period for all urban consumers, U.S. city average, as determined by the bureau of labor statistics of the U.S. department of labor.

2. At least once every 5 years, or more frequently if upon investigation the department finds that there is reasonable cause to believe that the amount specified

- in par. (c) 1r. should be adjusted, the secretary of workforce development shall appoint a wage claim lien review committee under s. 15.04 (1) (c), selected so as fairly to represent employers, employees, commercial lending institutions, and the public, for the purpose of studying the need for an adjustment to that amount and making recommendations to the legislature for any adjustments to that amount.
- 3. In conducting the study and making the recommendations under subd. 2., the wage claim lien review committee may consider any of the following:
- a. The percentage difference between the consumer price index for the 12-month period ending on the last day of the month in which the amount specified in par. (c) 1r. was last adjusted and the consumer price index for the 12-month period ending on the last day of the month in which the committee is appointed.
- b. The effect that an adjustment to the amount specified in par. (c) 1r. might have on the economy of the state, including the effect of such an adjustment on job creation, retention, and expansion; on the availability of entry-level jobs; and on regional economic conditions within the state.
- 4. The wage claim lien review committee shall submit a report of its recommendations, together with an explanation for those recommendations and any proposed legislation that may be necessary to implement those recommendations, to the secretary of workforce development, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committees of each house of the the legislature that are concerned with labor issues and issues affecting financial institutions under s. 13.172 (3). Those standing committees shall review and conduct public hearings on those recommendations.

SECTION 13. 109.11 (2) (a) of the statutes is amended to read:

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109.11 (2) (a) In a wage claim action that is commenced by an employee before the department has completed its investigation under s. 109.09 (1) and its attempts to compromise and settle the wage claim under sub. (1), a circuit court may order the employer to pay to the employee, in addition to the amount of wages due and unpaid and in addition to or in lieu of the criminal penalties specified in sub. (3), increased wages of not more than 50% of the amount of wages due and unpaid.

SECTION 14. Initial applicability.

(1) Wage Claim Lien Priority. The treatment of section 109.09 (2) (c) 1m. of the statutes first applies to a lien under section 109.09 (2) (a) of the statutes that is created on the effective date of this subsection.

SECTION 15. Effective dates

(END)

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