## 2009 DRAFTING REQUEST

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FE Sent For:

Received: 01/07/2010				Received By: gmalaise				
Wanted: 01/11/2010				Companion to LRB:				
For: Christine Sinicki (608) 266-8588					By/Representing: J	essica Karls,	LC	
May Conta		D			Drafter: gmalaise			
Subject:	ubject: Employ Priv - minimum wage				Addl. Drafters:			
			Extra Copies:					
Submit via	a email: YES							
Requester	s email:	Rep.Sinicki	@legis.wisc	onsin.gov				
Carbon co	py (CC:) to:							
Pre Topic	2:							
No specifi	c pre topic giv	/en		e				
Topic:	H-10-10-10-10-10-10-10-10-10-10-10-10-10-							
No specifi	c topic given							
Instruction	ons:							
See attach	edredraft s0	171 as bill						
Drafting	History:							
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required	
/?	gmalaise 01/07/2010	bkraft 01/07/2010					State	
/1			rschluet 01/07/2010	)	mbarman 01/07/2010		State	
/2	gmalaise 03/08/2010	bkraft 03/11/2010	rschluet 03/11/2010	)	cduerst 03/11/2010	lparisi 03/22/2010		

## 2009 DRAFTING REQUEST

Bill

Received: 01/07/2010				Received By: gmalaise				
Wanted: 01/11/2010				Identical to LRB:				
For: Christine Sinicki (608) 266-8588				By/Representing: Jessica Karls, LC				
This file may be shown to any legislator: NO				Drafter: gmalaise				
May Co	ntact:				Addl. Drafters:			
Subject: Employ Priv - minimum wage				Extra Copies:				
Submit	via email: <b>YES</b>							
Request	er's email:	Rep.Sinick	i@legis.wis	sconsin.gov				
Carbon	copy (CC:) to:							
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Topic:								-
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Instruc	tions:							-
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/1			rschluet 01/07/20	10	mbarman 01/07/2010		State	
/2	gmalaise 03/08/2010	bkraft 03/11/2010	rschluet 03/11/20	10	cduerst 03/11/2010			

FE Sent For:

<END>

Received By: gmalaise

## 2009 DRAFTING REQUEST

### Bill

Received: 01/07/2010

Wanted: 01/11/2010				Identical to LRB:			
For: Christine Sinicki (608) 266-8588  This file may be shown to any legislator: NO				By/Representing: Jessica Karls, LC  Drafter: gmalaise			
Subject: Employ Priv - minimum wage				Extra Copies:			
Submit v	via email: <b>YES</b>						
Requeste	er's email:	Rep.Sinick	i@legis.wis	sconsin.gov			
Carbon o	copy (CC:) to:						
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/1 FE Sent	For:	'2 bjk 3/11	rschluet 01/07/20	10	mbarman 01/07/2010		

## 2009 DRAFTING REQUEST

Bill

Received: 01/07/2010	Received By: gmalaise					
Wanted: 01/11/2010		Identical to LRB:				
For: Christine Sinicki (608	3) 266-8588		By/Representing: Jessica Karls, LC			
This file may be shown to an	ny legislator: NO		Drafter: gmalaise			
May Contact:			Addl. Drafters:			
Subject: Employ Priv	v - minimum wage		Extra Copies:			
Submit via email: YES						
Requester's email:	Rep.Sinicki@legis.wisc	onsin.gov				
Carbon copy (CC:) to:						
Pre Topic:						
No specific pre topic given						
Topic:					, , , , , , , , , , , , , , , , , , , ,	
Minimum wage; appointmen	nt of wage council					
Instructions:						
See attachedredraft s0171	as bill					
Drafting History:						
Vers. <u>Drafted</u> <u>Rev</u>	viewed Typed	Proofed	Submitted	Jacketed	Required	
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<**END>** 

#### Malaise, Gordon

From:

Karls-Ruplinger, Jessica

Sent:

Thursday, January 07, 2010 11:03 AM Malaise, Gordon

To: Subject:

LRBs0171/P1

Gordon,

Rep. Sinicki wants to have LRBs0171/P1 (the substitute amendment to SB 1) drafted as a separate bill. Her office needs it by early next week, if possible. If you have any questions, let me know. If you could email a copy of the draft to me and to her office, I'd appreciate it. Thank you so much!

Jessica

Jessica Karls-Ruplinger Staff Attorney Wisconsin Legislative Council (608) 266-2230 Jessica.Karls@legis.wisconsin.gov



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FROM \ 50171/P1

LRP60171/PD A
GMM:bjk:md
Stays

4091

2009 Bill

PRELIMINARY DRAFT NOT READY FOR INTRODUCTION ASSEMBLY SUBSTITUTE AMENDMENT,

TO 2009 SENATE BILL

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AN ACT to amend 104.04; to repeal and recreate 104.06; and to create 15.227

(1) and 19.85 (1) (ej) of the statutes; **relating to:** creation of a wage council to study and make recommendations concerning increases in the living wage, providing an exemption from emergency rule procedures, and granting rule—making authority.

#### Analysis by the Legislative Reference Bureau

Under the current state minimum wage law, employers are required pay to their employees a living wage, which is defined as compensation that is sufficient to enable an employee to maintain himself or herself under conditions consistent with his or her welfare. Under that law, the Department of Workforce Development (DWD) is required to investigate and determine the living wage. If, upon investigation, DWD finds that there is reasonable cause to believe that the wages paid to any employee are not a living wage, DWD must appoint a wage council, selected so as fairly to represent employers, employees, and the public, to assist DWD in its investigations and determinations. In determining the living wage, DWD may consider the effect that an increase in the living wage might have on the economy of the state, including the effect of a living wage increase on job creation, retention, and



expansion; on the availability of entry-level jobs; and on regional economic conditions within the state.

This substitute anisothers creates a permanent wage council in DWD consisting of five representatives of employers, including a representative of an association that is primarily composed of small businesses, appointed by the secretary of workforce development (secretary) for three-year terms; five representatives of employees appointed by the secretary for three-year terms; the chairpersons and ranking minority party members of one senate standing committee and one assembly standing committee concerned with labor issues, appointed as are the members of standing committees in their respective houses; and five representatives of the public interest appointed by the secretary for three-year terms.

The substitute amendment requires the wage council, early in each regular session of the legislature, to convene for the purpose of studying the need for an increase in the living wage and making recommendations to DWD for any changes in the living wage that may be necessary to ensure that the wages paid to any employee are a living wage. The wage council, in conducting that study and making those recommendations, and DWD, in revising the living wage, may consider any changes in the consumer price index and the effect that an increase in the living wage might have on the economy of the state, including the effect of a living wage increase on job creation, retention, and expansion; on the availability of entry–level jobs; and on regional economic conditions within the state.

Under the substitute amendment, the wage council must submit a report of its recommendations, together with an explanation for those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committee of each house of the legislature that is concerned with labor issues. DWD must consider the recommendations of the wage council and, if DWD approves those recommendations, DWD, using emergency rule—making procedures, may promulgate rules to revise the living wage without providing evidence that the emergency rule is necessary to preserve the public peace, health, safety, or welfare and without a finding of emergency.

Finally, under the substitute amendmen the biennial living wage revision procedure specified in the substitute amendmen to one promulgating rules to increase the living wage at other times if, upon investigation, DWD finds that there is reasonable cause to believe that the wages paid to any employee are not a living wage. If DWD makes that finding, DWD must convene the wage council, which must study the need for an increase in the living wage and report its recommendations as provided in the substitute amendmen.



The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	15.227 (1) Wage Council. There is created in the department of workforce
2	development a wage council consisting of all of the following members:
3	(a) Five representatives of employers, including a representative of an
4	association that is primarily composed of small businesses, appointed by the
5	secretary of workforce development for 3-year terms.
6	(b) Five representatives of employees appointed by the secretary of workforce
7	development for 3-year terms.
8	(c) The chairpersons and ranking minority party members of one senate
9	standing committee and one assembly standing committee concerned with labor
10	issues, appointed as are the members of standing committees in their respective
11	houses.
12	(d) Five representatives of the public interest who do not have the
13	qualifications of the members described in pars. (a) to (c) appointed by the secretary
14	of workforce development for 3-year terms.
15	SECTION 2. 19.85 (1) (ej) of the statutes is created to read:
16	19.85 (1) (ej) Deliberating by the wage council in a meeting at which all
17	employer members of the council or all employee members of the council are
18	excluded.
19	<b>SECTION 3.</b> 104.04 of the statutes is amended to read:
20	104.04 Classifications; department's authority. The department, with the
21	assistance of the wage council as provided in s. 104.06, shall investigate, ascertain,
22	determine, and fix such reasonable classifications, and shall impose general or
23	special orders, determining the living wage, and shall carry out the purposes of this
24	chapter. Such investigations, classifications, and orders shall be made as provided

under s. 103.005, and the penalties specified in s. 103.005 (12) shall apply to and be

imposed for any violation of this chapter. In determining the living wage, the department may consider the effect that an increase in the living wage might have on the economy of the state, including the effect of a living wage increase on job creation, retention, and expansion, on the availability of entry—level jobs, and on regional economic conditions within the state and the wage council shall use the procedures specified in s. 104.06. A living wage determined under this section shall be the living wage for all employees within the same class as established by the classification of the department. The department may not establish a different minimum wage for men and women. Said orders shall be subject to review in the manner provided in ch. 227.

**Section 4.** 104.06 of the statutes is repealed and recreated to read:

104.06 Wage council; determination of living wage. (1) LIVING WAGE STUDY AND RECOMMENDATIONS. (a) Early in each regular session of the legislature, the wage council shall convene for the purpose of studying the need for an increase in the living wage and making recommendations to the department for any changes in the living wage that may be necessary to ensure that the wages paid to any employee are a living wage. The wage council, in conducting that study and making those recommendations, and the department, in revising the living wage under sub. (3), may consider any of the following:

1. The percentage difference between the consumer price index, as defined in s. 111.397 (2) (d) 1., for the 12-month period ending on December 31 of the preceding year and the consumer price index for the 12-month period ending on December 31 of the most recent even-numbered year before the preceding year, except that the wage council may not consider that percentage difference if the consumer price index for the 12-month period ending on December 31 of the preceding year did not

- increase over the consumer price index for the 12–month period ending on December

  31 of the most recent even–numbered year before the preceding year.
  - 2. The effect that an increase in the living wage might have on the economy of the state, including the effect of a living wage increase on job creation, retention, and expansion; on the availability of entry-level jobs; and on regional economic conditions within the state.
  - (b) If the wage council recommends an increase in the living wage for a class of employees for whom the living wage is determined on an hourly basis, the wage council shall recommend the same increase for all classes of employees for whom the living wage is determined on a hourly basis.
  - (2) Report of Recommendations. The wage council shall submit a report of its recommendations, together with an explanation for those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committee of each house of the the legislature that is concerned with labor issues under s. 13.172 (3).
  - (3) Rules revising living wage. The department shall consider the recommendations of the wage council and, if the department approves those recommendations, the department, using the procedures under s. 227.24, may promulgate rules to revise the living wage. Notwithstanding s. 227.24 (1) (a), (2) (b), and (3), the department may promulgate an emergency rule under s. 227.24 revising the living wage without providing evidence that the emergency rule is necessary to preserve the public peace, health, safety, or welfare and without a finding of emergency.

(4) Other living wage increases not precluded. The biennial living wage revision procedure specified in subs. (1) to (3) does not preclude the department from promulgating rules to increase the living wage at other times if, upon investigation, the department finds that there is reasonable cause to believe that the wages paid to any employee are not a living wage. If the department makes that finding, the department shall convene the wage council, which shall study the need for an increase in the living wage as provided in sub. (1) and report its recommendations as provided in sub. (2).

#### **SECTION 5. Nonstatutory provisions.**

- (1) WAGE COUNCIL; INITIAL TERMS. Notwithstanding the length of terms specified for the members of the wage council specified under section 15. 227 (1) (a), (b), and (d) of the statues as created by this act, the initial members specified in those paragraphs shall be appointed for the following terms:
  - (a) One of the initial members specified under section 15.227 (1) (a) of the statutes, as created by this act, one of the initial members specified under section 15.227 (1) (b) of the statutes, as created by this act, and one of the initial members specified under section 15.227 (1) (d) of the statutes, as created by this act, shall be appointed for a terms that expires on June 1, 2011.
  - (b) Two of the initial members specified under section 15.227 (1) (a) of the statutes, as created by this act, two of the initial members specified under section 15.227 (1) (b) of the statutes, as created by this act, and two of the initial members specified under section 15.227 (1) (d) of the statutes, as created by this act, shall be appointed for a terms that expires on June 1, 2012.
  - (c) Two of the initial members specified under section 15.227 (1) (a) of the statutes, as created by this act, two of the initial members specified under section

1 15.227 (1) (b) of the statutes, as created by this act, and two of the initial members
2 specified under section 15.227 (1) (d) of the statutes, as created by this act, shall be
3 appointed for a terms that expires on June 1, 2013.
4 SECTION 6. Effective date.
5 (1) WAGE COUNCIL. This act takes effect on January 1, 2011.

(END)

#### Malaise, Gordon

From:

Karls-Ruplinger, Jessica

Sent:

Thursday, March 04, 2010 3:55 PM

To:

Malaise, Gordon George, Mary Beth

Cc: Subject:

LRB-4091/1

Gordon,

Rep. Sinicki's office has requested the following changes to LRB-4091/1, relating to the creation of a wage council:

✓ Require that the wage council consider the factor outlined on page 4, lines 18-25.

Require that the wage council consider the impact that changes in the CPI (page 4, lines 18-25) may have had on the real income of workers in the state.

✓ Keep the factors outlined on page 5, lines 1-4, as factors that may be considered by the wage council.

• Insert "findings and" at the end of line 9 on page 5.

Please let me know if you have any questions about these changes.

Jessica

Jessica Karls-Ruplinger Staff Attorney Wisconsin Legislative Council (608) 266-2230 Jessica.Karls@legis.wisconsin.gov



# State of Misconsin 2009-2010 LEGISLATURE

In Man 3/8 Week & 3/8

**2009 BILL** 

LRB-4091/1 GMM:bjk:rs QMX

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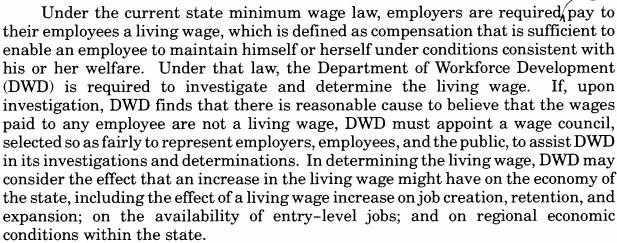
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AN ACT to amend 104.04; to repeal and recreate 104.06; and to create 15.227

(1) and 19.85 (1) (ej) of the statutes; **relating to:** creation of a wage council to study and make recommendations concerning increases in the living wage, providing an exemption from emergency rule procedures, and granting rule-making authority.

#### Analysis by the Legislative Reference Bureau



This bill creates a permanent wage council in DWD consisting of five representatives of employers, including a representative of an association that is primarily composed of small businesses, appointed by the secretary of workforce development (secretary) for three-year terms; five representatives of employees appointed by the secretary for three-year terms; the chairpersons and ranking minority party members of one senate standing committee and one assembly standing committee concerned with labor issues, appointed as are the members of standing committees in their respective houses; and five representatives of the public interest appointed by the secretary for three-year terms.

The bill requires the wage council, early in each regular session of the legislature, to convene for the purpose of studying the need for an increase in the living wage and making recommendations to DWD for any changes in the living wage that may be necessary to ensure that the wages paid to any employee are a living wage. The wage council, in conducting that study and making those recommendations, and DWD, in revising the living wage, consider any changes in the consumer price index and the effect that an increase in the living wage might have on the economy of the state, including the effect of a living wage increase on job creation, retention, and expansion; on the availability of entry-level jobs; and on regional economic conditions within the state.

Under the bill, the wage council must submit a report of its recommendations, together with an explanation for those recommendations, to the secretary, the governor, the speaker of the assembly, the senate majority leader, and the minority leaders of each house of the legislature and to the standing committee of each house of the legislature that is concerned with labor issues. DWD must consider the recommendations of the wage council and, if DWD approves those recommendations, DWD, using emergency rule-making procedures, may promulgate rules to revise the living wage without providing evidence that the emergency rule is necessary to preserve the public peace, health, safety, or welfare and without a finding of emergency.

Finally, under the bill, the biennial living wage revision procedure specified in the bill does not preclude DWD from promulgating rules to increase the living wage at other times if, upon investigation, DWD finds that there is reasonable cause to believe that the wages paid to any employee are not a living wage. If DWD makes that finding, DWD must convene the wage council, which must study the need for an increase in the living wage and report its recommendations as provided in the bill.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 15.227 (1) of the statutes is created to read:

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- 2 15.227 (1) Wage Council. There is created in the department of workforce
  - development a wage council consisting of all of the following members:

BILL

- (a) Five representatives of employers, including a representative of an association that is primarily composed of small businesses, appointed by the secretary of workforce development for 3-year terms.
- (b) Five representatives of employees appointed by the secretary of workforce development for 3-year terms.
- (c) The chairpersons and ranking minority party members of one senate standing committee and one assembly standing committee concerned with labor issues, appointed as are the members of standing committees in their respective houses.
- (d) Five representatives of the public interest who do not have the qualifications of the members described in pars. (a) to (c) appointed by the secretary of workforce development for 3-year terms.
  - **SECTION 2.** 19.85 (1) (ej) of the statutes is created to read:
- 19.85 (1) (ej) Deliberating by the wage council in a meeting at which all employer members of the council or all employee members of the council are excluded.
  - **SECTION 3.** 104.04 of the statutes is amended to read:
- assistance of the wage council as provided in s. 104.06, shall investigate, ascertain, determine, and fix such reasonable classifications, and shall impose general or special orders, determining the living wage, and shall carry out the purposes of this chapter. Such investigations, classifications, and orders shall be made as provided under s. 103.005, and the penalties specified in s. 103.005 (12) shall apply to and be imposed for any violation of this chapter. In determining the living wage, the department may consider the effect that an increase in the living wage might have

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on the economy of the state, including the effect of a living wage increase on job creation, retention, and expansion, on the availability of entry-level jobs, and on regional economic conditions within the state and the wage council shall use the procedures specified in s. 104.06. A living wage determined under this section shall be the living wage for all employees within the same class as established by the classification of the department. The department may not establish a different minimum wage for men and women. Said orders shall be subject to review in the manner provided in ch. 227.

**SECTION 4.** 104.06 of the statutes is repealed and recreated to read:

STUDY AND RECOMMENDATIONS. (a) Early in each regular session of the legislature, the wage council shall convene for the purpose of studying the need for an increase in the living wage and making recommendations to the department for any changes in the living wage that may be necessary to ensure that the wages paid to any employee are a living wage. The wage council, in conducting that study and making recommendations and the department, in revising the living wage under sub. (3),

consider any of the following all of the following:

s. 111.397 (2) (d) 1., for the 12-month period ending on December 31 of the preceding year and the consumer price index for the 12-month period ending on December 31 of the most recent even-numbered year before the preceding year except that the wage council may not consider that percentage difference if the consumer price index for the 12-month period ending on December 31 of the preceding year did not increase over the consumer price index for the 12-month period ending on December

of the most recent even-numbered year before the preceding year

on the real manes of employees in this state numbers the department is
produced from consisting such a change under State 10

promulgating rules to increase the living wage at other times if, upon investigation,

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the department finds that there is reasonable cause to believe that the wages paid to any employee are not a living wage. If the department makes that finding, the department shall convene the wage council, which shall study the need for an increase in the living wage as provided in sub. (1) and report its recommendations as provided in sub. (2).

#### SECTION 5. Nonstatutory provisions.

- (1) Wage council; initial terms. Notwithstanding the length of terms specified for the members of the wage council specified under section 15. 227 (1) (a), (b), and (d) of the statutes, as created by this act, the initial members specified in those paragraphs shall be appointed for the following terms:
- (a) One of the initial members specified under section 15.227 (1) (a) of the statutes, as created by this act, one of the initial members specified under section 15.227 (1) (b) of the statutes, as created by this act, and one of the initial members specified under section 15.227 (1) (d) of the statutes, as created by this act, shall be appointed for a terms that expires on June 1, 2011.
- (b) Two of the initial members specified under section 15.227 (1) (a) of the statutes, as created by this act, two of the initial members specified under section 15.227 (1) (b) of the statutes, as created by this act, and two of the initial members specified under section 15.227 (1) (d) of the statutes, as created by this act, shall be appointed for a terms that expires on June 1, 2012.
- (c) Two of the initial members specified under section 15.227 (1) (a) of the statutes, as created by this act, two of the initial members specified under section 15.227 (1) (b) of the statutes, as created by this act, and two of the initial members specified under section 15.227 (1) (d) of the statutes, as created by this act, shall be appointed for a terms that expires on June 1, 2013.

## BILL

- 1 Section 6. Effective date.
- 2 (1) Wage council. This act takes effect on January 1, 2011.
- 3 (END)