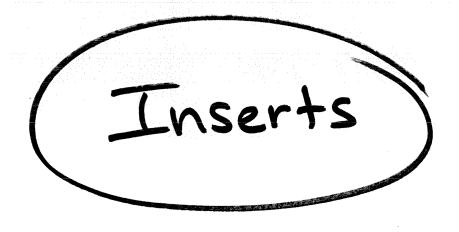
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State of Misconsin 2009 - 2010 LEGISLATURE

LRB-2073/1 RAC:jld&cjs:ph

DOA:.....Grinde, BAB - Legislative oversight of expenditure of federal economic stimulus funds

FOR 2009-11 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

This bill increases the legislature's role in approving the expenditure of federal economic stimulus funds during the 2008–09 fiscal year and the 2009–11 fiscal biennium. Under the bill, "federal economic stimulus funds" are defined to mean federal moneys received by the state beginning on the bill's effective date and ending on June 30, 2011, pursuant to federal legislation enacted during the 111th Congress for the purpose of reviving the economy of the United States. The bill involves the legislature in approving the expenditure of federal economic stimulus funds in two general ways.

First, the bill provides that, as soon as practical after the receipt of any federal economic stimulus funds by the state, the governor must submit to the Joint Committee on Finance (JCF) a plan or plans for the expenditure of the federal economic stimulus funds. After receiving the plan or plans, the cochairpersons of JCF must determine whether the plan or plans are complete. If the cochairpersons determine that the plan or plans are complete, JCF must meet and either approve or modify and approve the plan or plans within 14 days after the cochairpersons determine that the plan is complete. The governor shall then implement the plan

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or plans as approved by JCF. The bill requires that a separate plan be submitted for transportation expenditures. This process, however, does not apply to federal economic stimulus funds the expenditure of which is contained in any bill introduced in either house of the legislature at the request of the governor.

- 2 -

Second, the bill creates a new procedure for review of the use of federal economic stimulus funds for state building projects. Currently, with certain exceptions, the Building Commission is prohibited from authorizing the design, construction, repair, remodeling, or improvement, or the acquisition of land by the state for the construction, repair, remodeling, or improvement of any state building, structure, or facility for any project costing more than \$500,000, regardless of funding source, unless the project is enumerated by law in the Authorized State Building Program.

This bill provides that, if a state building, structure, or facility is proposed to be designed or constructed, if an existing state building, structure, or facility is proposed to be repaired, remodeled, or improved, or if land is proposed to be acquired by the state for any such purpose, and the design, construction, repair, remodeling, improvement, or acquisition is proposed to be financed solely with federal economic stimulus funds, the project, if approved by JCF as part of a plan, is not subject to an enumeration requirement.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 9131. Nonstatutory provisions; Legislature.

- (1) LEGISLATIVE OVERSIGHT OF FEDERAL ECONOMIC STIMULUS FUNDS.
- (a) *Definition*. In this subsection, "federal economic stimulus funds" means federal moneys received by the state beginning on the effective date of this subsection and ending on June 30, 2011, pursuant to federal legislation enacted during the 111th Congress for the purpose of reviving the economy of the United States.
- (b) Expenditure of federal economic stimulus funds for purposes other than transportation. As soon as practical after the receipt of any federal economic stimulus funds, the governor shall submit to the joint committee on finance a plan or plans for the expenditure of the federal economic stimulus funds for all purposes, other than transportation purposes. After receiving the plan or plans, the

DOA:.....Lillethun, BB0286 - Addbacks expansion

FOR 2009-11 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; **relating to:** the budget.

Analysis by the Legislative Reference Bureau TAXATION

INCOME TAXATION

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Under current law, a person must add to the person's taxable income the amount of any deduction the person claimed for interest expenses and rental expenses paid to a related entity, unless the expenses are paid primarily for business purposes and not in order to avoid taxes. Under this bill, a person must add to the person's taxable income the amount of any deduction the person claimed for interest expenses, rental expenses, intangible expenses, and management fees paid to a related entity, unless the expenses or fees are paid primarily for business purposes and not in order to avoid taxes.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION **1.** 71.01 (5p) of the statutes is created to read:

2009 – 2010 Legislature – 2 – LRB–1216/3 JK:cjs:jf SECTION 1	
71.01 (5p) For purposes of s. 71.05 (6) (a) 24. and (b) 46., "intangible expenses"	
include the following, to the extent that such amounts would otherwise be deductible	
in the computation of Wisconsin adjusted gross income:	
(a) Expenses, losses, and costs for, related to, or directly or indirectly in	
connection with, the acquisition, use, maintenance, management, ownership, sale,	
exchange, or other disposition of intangible property.	
(b) Losses related to, or incurred directly or indirectly in connection with,	
factoring or discounting transactions.	
(c) Royalty, patent, technical, copyright, and licensing fees.	
(d) Other similar expenses, losses, and costs.	
SECTION 2. 71.01 (5q) of the statutes is created to read:	
71.01 (5q) "Intangible property" includes stocks, bonds, financial instruments,	
patents, patent applications, trade names, trademarks, service marks, copyrights,	
mask works, trade secrets, and similar types of intangible assets.	
SECTION 3. 71.01 (7w) of the statutes is created to read:	
71.01 (7w) For purposes of s. 71.05 (6) (a) 24. and (b) 46., "management fees"	

include expenses and costs, not including interest expenses, pertaining to accounts receivable, accounts payable, employee benefit plans, insurance, legal matters, payroll, data processing, purchasing, taxation, financial matters, securities, accounting, or reporting and compliance matters or similar activities, to the extent that the amounts would otherwise be deductible in the computation of Wisconsin adjusted gross income.

SECTION **4.** 71.05 (6) (a) 24. of the statutes is amended to read:

71.05 (6) (a) 24. The amount deducted or excluded under the Internal Revenue Code for interest expenses and, rental expenses, intangible expenses, and

1	management fees that are directly or indirectly paid, accrued, or incurred to, or in
2	connection directly or indirectly with one or more direct or indirect transactions with,
3	one or more related entities.
4	Section 5. 71.05 (6) (b) 46. of the statutes is amended to read:
5	71.05 (6) (b) 46. An amount added, pursuant to par. (a) 24. or s. 71.26 (2) (a) 7.,
6	71.34 (1k) (j), or 71.45 (2) (a) 16., to the federal income of a related entity that paid
7	interest expenses er, rental expenses, intangible expenses, or management fees to
8	the individual or fiduciary, to the extent that the related entity could not offset such
9	amount with the deduction allowable under subd. 45. or s. 71.26 (2) (a) 8., 71.34 (1k)
10	(k), or 71.45 (2) (a) 17.
11	Section 6. 71.22 (3e) of the statutes is created to read:
12	71.22 (3e) For purposes of s. 71.26 (2) (a) 7. and 9., "intangible expenses" include
13	the following, to the extent that such amounts would otherwise be deductible in
14	determining net income under the Internal Revenue Code as modified by s. 71.26 (3):
15	(a) Expenses, losses, and costs for, related to, or directly or indirectly in
16	connection with, the acquisition, use, maintenance, management, ownership, sale,
17	exchange, or other disposition of intangible property.
18	(b) Losses related to, or incurred directly or indirectly in connection with,
19	factoring or discounting transactions.
20	(c) Royalty, patent, technical, copyright, and licensing fees.
21	(d) Other similar expenses, losses, and costs.
22	Section 7. 71.22 (3f) of the statutes is created to read:
23	71.22 (3f) "Intangible property" includes stocks, bonds, financial instruments,
24	patents, patent applications, trade names, trademarks, service marks, copyrights,
25	mask works, trade secrets, and similar types of intangible assets.

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1 Section 8.	71.22	(6f) of the statutes is created to re	ad:
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71.22 **(6f)** For purposes of s. 71.26 (2) (a) 7. and 9., "management fees" include expenses and costs, not including interest expenses, pertaining to accounts receivable, accounts payable, employee benefit plans, insurance, legal matters, payroll, data processing, purchasing, taxation, financial matters, securities, accounting, or reporting and compliance matters or similar activities, to the extent that the amounts would otherwise be deductible in determining net income under the Internal Revenue Code as modified by s. 71.26 (3).

Section 9. 71.26 (2) (a) 7. of the statutes is amended to read:

71.26 **(2)** (a) 7. Plus the amount deducted or excluded under the Internal Revenue Code for interest expenses and, rental expenses, intangible expenses, and management fees that are directly or indirectly paid, accrued, or incurred to, or in connection directly or indirectly with one or more direct or indirect transactions with, one or more related entities.

Section 10. 71.26 (2) (a) 9. of the statutes is amended to read:

71.26 (2) (a) 9. Minus the amount added, pursuant to subd. 7. or s. 71.05 (6) (a) 24., 71.34 (1k) (j), or 71.45 (2) (a) 16., to the federal income of a related entity that paid interest expenses of rental expenses, intangible expenses, or management fees to the corporation, to the extent that the related entity could not offset such amount with the deduction allowable under subd. 8. or s. 71.05 (6) (b) 45., 71.34 (1k) (k), or 71.45 (2) (a) 17.

Section 11. 71.34 (1c) of the statutes is created to read:

71.34 **(1c)** For purposes of sub. (1k) (j) and (L), "intangible expenses" include the following, to the extent that such amounts would otherwise be deductible in the computation of Wisconsin adjusted gross income:

	1	(a) Expenses, losses, and costs for, related to, or directly or indirectly in
	2	connection with, the acquisition, use, maintenance, management, ownership, sale,
	3	exchange, or other disposition of intangible property.
	4	(b) Losses related to, or incurred directly or indirectly in connection with,
	5	factoring or discounting transactions.
	6	(c) Royalty, patent, technical, copyright, and licensing fees.
	7	(d) Other similar expenses, losses, and costs.
	8	SECTION 12. 71.34 (1d) of the statutes is created to read:
	9	71.34 (1d) "Intangible property" includes stocks, bonds, financial instruments,
	10	patents, patent applications, trade names, trademarks, service marks, copyrights,
	11	mask works, trade secrets, and similar types of intangible assets.
	12	Section 13. 71.34 (1h) of the statutes is created to read:
	13	71.34 (1h) For purposes of sub. (1k) (j) and (L), "management fees" include
	14	expenses and costs, not including interest expenses, pertaining to accounts
	15	receivable, accounts payable, employee benefit plans, insurance, legal matters,
	16	payroll, data processing, purchasing, taxation, financial matters, securities,
0515	17	accounting, or reporting and compliance matters or similar activities, to the extent
7/2/16	18	that the amounts would otherwise be deductible in the computation of Wisconsin
/\ ^v `	19	adjusted gross income.
	20	Section 14. 71.34 (1k) (j) of the statutes is amended to read:
	21	71.34 (1k) (j) An addition shall be made for any amount deducted or excluded
	22	under the Internal Revenue Code for interest expenses and, rental expenses,
	23	intangible expenses, and management fees that are directly or indirectly paid,
	24	accrued, or incurred to, or in connection directly or indirectly with one or more direct

or indirect transactions with, one or more related entities.

SECTION 15

1	Section 15. 71.34 (1k) (L) of the statutes is amended to read:
2	71.34 (1k) (L) A deduction shall be allowed for the amount added, pursuant to
3	par. (j) or s. 71.05 (6) (a) 24., 71.26 (2) (a) 7., or 71.45 (2) (a) 16., to the federal income
4	of a related entity that paid interest expenses of rental expenses, intangible
5	expenses, or management fees to the corporation, to the extent that the related entity
6	could not offset such amount with the deduction allowable under par. (k) or s. 71.05
7	(6) (b) 45., 71.26 (2) (a) 8., or 71.45 (2) (a) 17.
8	Section 16. 71.42 (1sm) of the statutes is created to read:
9	71.42 (1sm) For purposes of s. 71.45 (2) (a) 16. and 18., "intangible expenses"
10	include the following, to the extent that such amounts would otherwise be deductible
11	in determining net income under the Internal Revenue Code as adjusted under s.
12	71.45 (2):
13	(a) Expenses, losses, and costs for, related to, or directly or indirectly in
14	connection with, the acquisition, use, maintenance, management, ownership, sale,
15	exchange, or other disposition of intangible property.
16	(b) Losses related to, or incurred directly or indirectly in connection with,
17	factoring or discounting transactions.
18	(c) Royalty, patent, technical, copyright, and licensing fees.
19	(d) Other similar expenses, losses, and costs.
20	Section 17. 71.42 (1sn) of the statutes is created to read:
21	71.42 (1sn) "Intangible property" includes stocks, bonds, financial
22	instruments, patents, patent applications, trade names, trademarks, service marks,
23	copyrights, mask works, trade secrets, and similar types of intangible assets.
24	Section 18. 71.42 (3c) of the statutes is created to read:

71.42 **(3c)** For purposes of s. 71.45 (2) (a) 16., and 18., "management fees" include expenses and costs, not including interest expenses, pertaining to accounts receivable, accounts payable, employee benefit plans, insurance, legal matters, payroll, data processing, purchasing, taxation, financial matters, securities, accounting, or reporting and compliance matters or similar activities, to the extent that the amounts would otherwise be deductible in determining net income under the Internal Revenue Code as adjusted under s. 71.45 (2).

SECTION 19. 71.45 (2) (a) 16. of the statutes is amended to read:

71.45 (2) (a) 16. By adding to federal taxable income any amount deducted or excluded under the Internal Revenue Code for interest expenses and, rental expenses, intangible expenses, and management fees that are directly or indirectly paid, accrued, or incurred to, or in connection directly or indirectly with one or more direct or indirect transactions with, one or more related entities.

Section 20. 71.45 (2) (a) 18. of the statutes is amended to read:

71.45 (2) (a) 18. A deduction shall be allowed for the amount added, pursuant to subd. 16. or s. 71.05 (6) (a) 24., 71.26 (2) (a) 7., or 71.34 (1k) (j), to the federal income of a related entity that paid interest expenses of rental expenses, intangible expenses, or management fees to the insurer, to the extent that the related entity could not offset such amount with the deduction allowable under subd. 17. or s. 71.05 (6) (b) 45., 71.26 (2) (a) 8., or 71.34 (1k) (k).

SECTION 21. 71.80 (23) (a) (intro.) of the statutes is amended to read:

71.80 **(23)** (a) (intro.) The deductions provided under ss. 71.05 (6) (b) 45., 71.26 (2) (a) 8., 71.34 (1k) (k), and 71.45 (2) (a) 17. shall be allowed for any interest expenses er, rental expenses, intangible expenses, or management fees described in ss. 71.05 (6) (a) 24., 71.26 (2) (a) 7., 71.34 (1k) (j), or 71.45 (2) (a) 16. if any of the following

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applies to the interest expenses or rental expenses, intangible expenses, or management fees:

SECTION 22. 71.80 (23) (a) 1. of the statutes is amended to read:

71.80 (23) (a) 1. The related entity to which the taxpayer paid, accrued, or incurred the interest expenses of, rental expenses, intangible expenses, or management fees during the taxable year directly or indirectly paid, accrued, or incurred such amounts in the same taxable year to a person who is not a related entity or the related entity to which the taxpayer paid, accrued, or incurred such expenses or fees is a holding company or a direct or indirect subsidiary of a holding company, as defined in 12 USC 1841 (a) or (l) or 12 USC 1467a (a) (1) (D), not including any entity that is organized under the laws of another jurisdiction and that primarily holds and manages investments of a bank, subsidiary, or affiliate. For purposes of this subdivision, "interest" does not include interest that is paid in connection with any debt that is incurred to acquire the taxpayer's assets or stock under section 368 of the Internal Revenue Code. If a portion of such an interest expense of, rental expense, intangible expense, or management fee is paid, accrued, or incurred in the same taxable year to a person who is not a related entity, that portion shall be allowed as a deduction to the taxpayer.

SECTION 23. 71.80 (23) (a) 2. of the statutes is amended to read:

71.80 **(23)** (a) 2. The related entity was subject to tax on, or measured by, its net income or receipts in this state or any state, U.S. possession, or foreign country; the related entity's tax base in such state, U.S. possession, or foreign country included the income received from the taxpayer for the interest expenses or, rental expenses, intangible expenses, or management fees; the related entity's aggregate effective tax rate applied to such income or receipts was at least 80 percent of the



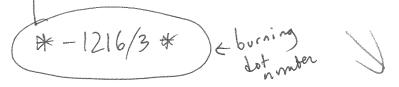
taxpayer's aggregate effective tax rate; and the related entity is not a real estate investment trust under section 856 of the Internal Revenue Code, other than a qualified real estate investment trust. For purposes of this subdivision, "any state, U.S. possession, or foreign country" does not include any state, U.S. possession, or foreign country under the laws of which the taxpayer files with the related entity, or the related entity files with another entity, a combined income tax report or return, a consolidated income tax report or return, or any other report or return that is due because of the imposition of a tax that is measured on or by income or receipts, if the report or return results in eliminating the tax effects of transactions, directly or indirectly, between either the taxpayer and the related entity or between the related entity and another entity.

SECTION 24. 71.80 (23) (a) 3. of the statutes is amended to read:

71.80 **(23)** (a) 3. The taxpayer establishes that the transaction satisfies any other conditions that the department considers relevant, based on the facts and circumstances, to determine that the primary motivation for the transaction was one or more business purposes other than the avoidance or reduction of state income or franchise taxes; that the transaction changed the economic position of the taxpayer in a meaningful way apart from tax effects; and that the interest expenses or, rental expenses, intangible expenses, or management fees were paid, accrued, or incurred using terms that reflect an arm's–length relationship.

SECTION 25. 71.80 (23) (b) of the statutes is amended to read:

71.80 **(23)** (b) Notwithstanding par. (a), the deductions provided under ss. 71.05 (6) (b) 45., 71.26 (2) (a) 8., 71.34 (1k) (k), and 71.45 (2) (a) 17. shall not be allowed for any interest expenses or, rental expenses, intangible expenses, or management fees that are directly or indirectly paid, accrued, or incurred to, or in connection directly



1	or indirectly with one or more direct or indirect transactions with, one or more
2	related entities, if the aggregate amount paid, accrued, or incurred for those related
3	entity transactions is not disclosed on a separate form prescribed by the department
4	in the manner prescribed by the department.
5	SECTION 9343. Initial applicability; Revenue.
6	(1) INTANGUBLE EXPENSES AND MANAGEMENT FEES. The treatment of sections 71.01
7	(5p), (5q), and (7w), 71.05 (6) (a) 24. and (b) 46., 71.22 (3e), (3f), and (6f), 71.26 (2) (a)
8	7. and 9., 71/34 (1c), (1d), (1h), and (1k) (j) and (L), 71.42 (1sm), (1sn), and (3c), 71.45
9/	(2) (a) 16. and 18., and 71.80 (23) (a) (intro.), 1., 2., and 3. and (b) of the statutes first
10	applies to taxable years beginning on January 1, 2009.
11	Section (END)
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sages des produites (Sections modeled et Abbellet	nection 71.80 (23) (a) (intro,) /4,2., and 3. and
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noine some service service	(b) of the statute but applies to Larolle gear beginning or January 1, 2010

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3. From appropriations under section 20.765 of the statutes, for the purpose of accomplishing the lapse and transfer of moneys under paragraph (b), the secretary of administration shall lapse \$500,000.

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LPS: make sure this

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or plans as approved by JCF. The bill requires that a separate plan be submitted for transportation expenditures. This process, however, does not apply to federal economic stimulus funds the expenditure of which is contained in any bill introduced in either house of the legislature at the request of the governor.

Second, the bill creates a new procedure for review of the use of federal economic stimulus funds for state building projects. Currently, with certain exceptions, the Building Commission is prohibited from authorizing the design, construction, repair, remodeling, or improvement, or the acquisition of land by the state for the construction, repair, remodeling, or improvement of any state building, structure, or facility for any project costing more than \$500,000, regardless of funding source, unless the project is enumerated by law in the Authorized State Building Program.

This bill provides that, if a state building, structure, or facility is proposed to be designed or constructed, if an existing state building, structure, or facility is proposed to be repaired, remodeled, or improved, or if land is proposed to be acquired by the state for any such purpose, and the design, construction, repair, remodeling, improvement, or acquisition is proposed to be financed solely with federal economic stimulus funds, the project, if approved by JCF as part of a plan, is not subject to an enumeration requirement.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 9131. Nonstatutory provisions; Legislature.

- (1) LEGISLATIVE OVERSIGHT OF FEDERAL ECONOMIC STIMULUS FUNDS.
- (a) *Definition*. In this subsection, "federal economic stimulus funds" means federal moneys received by the state beginning on the effective date of this subsection and ending on June 30, 2011, pursuant to federal legislation enacted during the 111th Congress for the purpose of reviving the economy of the United States.
- (b) Expenditure of federal economic stimulus funds for purposes other than transportation. As soon as practical after the receipt of any federal economic stimulus funds, the governor shall submit to the joint committee on finance a plan or plans for the expenditure of the federal economic stimulus funds for all purposes, other than transportation purposes. After receiving the plan or plans, the

cochairpersons of the joint committee on finance jointly shall determine whether the plan or plans are complete. If the cochairpersons determine that the plan or plans are complete, the joint committee on finance shall meet and either approve or modify and approve the plan or plans within 14 days after the cochairpersons determine that the plan or plans are complete. The governor shall then implement the plan or plans as approved by the committee. This paragraph shall not apply to federal economic stimulus funds the expenditure of which is contained in any bill introduced in either house of the legislature at the request of the governor.

As soon as practical after the receipt of any federal economic stimulus funds, the governor shall submit to the joint committee on finance a plan or plans for the expenditure of the federal economic stimulus funds for transportation purposes. After receiving the plan or plans, the cochairpersons of the joint committee on finance jointly shall determine whether the plan or plans are complete. If the cochairpersons determine that the plan or plans are complete, the joint committee on finance shall meet and either approve or modify and approve the plan or plans within 14 days after the cochairpersons determine that the plan or plans are complete. The governor shall then implement the plan or plans as approved by the committee. This paragraph shall not apply to federal economic stimulus funds the expenditure of which is contained in any bill introduced in either house of the legislature at the request of the governor.

(d) State building program enumeration. If any state building, structure, or facility is proposed to be designed or constructed, if any existing state building, structure, or facility is proposed to be repaired, remodeled, or improved, or if land is proposed to be acquired by the state for any such construction, repair, remodeling,

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From P.386 from P.387

or improvement, and the design, construction, repair, remodeling, improvement, or acquisition is proposed to be financed entirely with federal economic stimulus funds, the project, if approved as part of a plan under paragraph (b), is not subject to enumeration as required by section 20.924 of the statutes.

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(END)

Barman, Mike

From:

Barman, Mike

Sent:

Wednesday, February 11, 2009 2:01 PM

To:

Aaron Gary; Becky Tradewell; Bruce Hoesly; Cathlene Hanaman; Christopher Sundberg; Debora Kennedy; Eric Mueller; Gordon Malaise; Jeffery Kuesel; Joseph Kreye; Marc Shovers; Mark Kunkel; Mary Gibson-Glass; Pam Kahler; Peggy Hurley; Peter Grant; Rick Champagne;

Robert Nelson; Robin Kite; Robin Ryan; Steve Miller; Tamara Dodge; Tracy Kuczenski

LRB 09-1999/P7 (Budget Adjustment Bill)

Attachments:

Subject:

09-1999/P7



09-1999P7.pdf (1 MB)

Again, let me know if you need a paper copy.

Thanks

Mike Barman (Senior Program Assistant)

State of Wisconsin - Legislative Reference Bureau Legal Section - Front Office 1 East Main Street, Suite 200, Madison, WI 53703 (608) 266-3561 / mike.barman@legis.wisconsin.gov