2009 DRAFTING REQUEST

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Received	eceived: 03/30/2009				Received By: gmalaise				
Wanted: Soon					Identical to LRB:				
For: Leg	or: Legislative Council - JLC 6-2230				By/Representing: Jessica Karls				
This file	his file may be shown to any legislator: NO Iay Contact:				Drafter: gmalaise Addl. Drafters:				
May Co									
Subject:	Childre	n - abuse and	abuse and neglect Extra C			Extra Copies:			
Submit v	via email: YES								
Requesto	er's email:	jessica.kar	ls@legis.wi	sconsin.gov					
Carbon	copy (CC:) to:								
Pre Top	oic:								
No spec	ific pre topic gi	ven Baggiri i addigil							
Topic:									
Child ab	ouse and neglec	t prevention gra	ints						
Instruc	tions:								
See attac	cheddraft com	paion to -1912	/2						
Draftin	g History:								
Vers.	Drafted	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required		
/?	gmalaise 03/30/2009	kfollett 03/31/2009					S&L		
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FE Sent	For:			^					

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At Intro.

2009 DRAFTING REQUEST

Bill

FE Sent For:

Received: 03/30	/2009				Received By: gma	ılaise			
Wanted: Soon									
For: Legislative	For: Legislative Council - JLC 6-2230				By/Representing: Jessica Karls				
This file may be	shown to any	legislator: N	Ю		Drafter: gmalaise				
May Contact:					Addl. Drafters:				
Subject:	Children - ab	use and negl	lect		Extra Copies:				
Submit via ema	il: YES								
Requester's ema	il: jes	sica.karls@	legis.wisc	onsin.gov					
Carbon copy (C	C:) to:								
Pre Topic:									
No specific pre	topic given								
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Child abuse and	neglect preve	ention grants							
Instructions:									
See attacheddr	raft compaion	to -1912/2							
Drafting Histo	ry:								
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/1			henry 3/31/2009		sbasford 03/31/2009				

<END>

2009 DRAFTING REQUEST

Bill

Received: 03/30/2009 Received By: gmalaise

Wanted: **Soon** Identical to LRB:

For: Legislative Council - JLC 6-2230 By/Representing: Jessica Karls

This file may be shown to any legislator: **NO**Drafter: **gmalaise**

May Contact: Addl. Drafters:

Subject: Children - abuse and neglect Extra Copies:

Submit via email: YES

Requester's email: jessica.karls@legis.wisconsin.gov

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Child abuse and neglect prevention grants

Instructions:

See attached--draft compaion to -1912/2

Drafting History:

<u>Vers.</u> <u>Drafted</u> <u>Reviewed</u> <u>Typed</u> <u>Proofed</u> <u>Submitted</u> <u>Jacketed</u> <u>Required</u>

/? gmalaise / 15 3

FE Sent For:

Malaise, Gordon

From:

Karls, Jessica

Sent:

Friday, March 27, 2009 9:28 AM Malaise, Gordon

To: Subject:

LRB-1912/2

Gordon,

I had LRB-1912/2 jacketed for the Senate. Can you prepare a companion bill draft for the Assembly?

Jessica

Jessica L. Karls Staff Attorney Wisconsin Legislative Council (608) 266-2230



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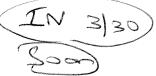
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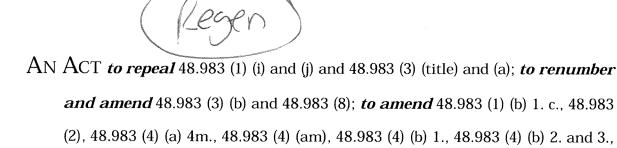
State of Misconsin 2009 - 2010 LEGISLATURE

-2491/ LRB-1912+2 GMM:kjf:ph



2009 BILL





(a) 3., 48.983 (6) (a) 6., 48.983 (6) (b) 4., 48.983 (6) (c), 48.983 (6g) (b) and 48.983

48.983 (5), 48.983 (6) (intro.), 48.983 (6) (a) (intro.), 48.983 (6) (a) 1., 48.983 (6)

(8) (title); *to repeal and recreate* 48.983 (7) (c); and *to create* 48.983 (1) (gm),

48.983 (6) (f), 48.983 (7) (ag) and (ar) and 48.983 (8) (b) of the statutes; **relating**

to: child abuse and neglect prevention grants.

Analysis by the Legislative Reference Bureau

This bill is explained in the Notes provided by the Joint Legislative Council in the bill.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

JOINT LEGISLATIVE COUNCIL PREFATORY NOTE: This bill was prepared for the Joint Legislative Council's Special Committee on Strengthening Wisconsin Families.

Under current law, the Department of Children and Families (DCF) distributes grants for the prevention of child abuse and neglect under a program commonly referred to as "Family Foundations." DCF may distribute this funding to six rural counties, three urban counties, and two Indian tribes.

The amount of funding that each county (other than a county with a population of 500,000 or more; currently, only Milwaukee County) or Indian tribe receives in excess of the \$10,000 minimum grant amount is based on the number of births funded by medical assistance (MA) in that county or in the reservation of the tribe in proportion to the number of MA–funded births in all counties and the reservations of all tribes selected to participate in the program. Milwaukee County's grant award is based on 60 percent of the number of MA–funded births in that county in proportion to the number of MA–funded births in all counties and the reservations of all tribes selected to participate in the program.

Except for Milwaukee County, the grant funds may be used for a home visitation program for first—time parents who are eligible for MA and to support the cost of case management. In all counties and tribes, grants may also be used to provide intervention services and flexible funds to participating families for appropriate expenses. DCF is required to provide technical assistance and training to programs receiving a grant.

The bill makes the following changes to current law:

- Provides that a private agency may participate in Family Foundations.
- Deletes the provision requiring funding to be distributed to six rural counties, three urban counties, and two Indian tribes.
- Deletes references to Milwaukee County so that Milwaukee County may use grant funds to provide home visitation and case management services.
- Requires counties, private agencies, and Indian tribes that receive a grant to agree to match at least 25 percent of the grant amount annually in funds or in–kind contributions.
- Deletes the current formula for determining the amount of a grant in excess of the minimum \$10,000 grant amount and instead requires DCF to determine the amount of a grant in excess of \$10,000 based upon the number of MA–funded births in the county, the area in which the private agency is providing services, or the reservation of the tribe.
- Provides that if a family with a child identified as being at risk of abuse or neglect has been continuously receiving home visitation program services for not less than 12 months, those services may continue to be provided until the child reaches three years of age, regardless of whether the child continues to be eligible for MA.
- Requires that DCF give favorable consideration in the application process for a grant to a county, private agency, or Indian tribe that submits a joint application.
- Requires a county, private agency, or Indian tribe, when applying for a grant, to provide information on how the applicant's home visitation program incorporates practice standards and critical elements that have been developed for successful home visitation programs by a nationally recognized home visitation program model and that are acceptable to DCF.
- Requires a private agency that applies for participation in Family Foundations
 to submit documentation with the grant application that demonstrates that the
 application is supported by a county and that a county will collaborate with the private
 agency in providing services.

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- Requires DCF to evaluate the availability of home visitation programs in the state and determine whether there are gaps in home visitation services. DCF must then cooperate with counties, private agencies, and Indian tribes providing home visitation programs to address any gaps identified.
- Requires each county, private agency, and Indian tribe providing a home visitation program to collect and report data as required by DCF, using forms prescribed by DCF.
- Requires each county, private agency, and Indian tribe providing a home visitation program to develop a plan for evaluating the effectiveness of its program for approval by DCF. The bill sets forth outcomes that must be tracked and measured. The evaluation must be used to improve the quality and outcomes of the home visitation program.
- Provides that training provided by DCF to counties, private agencies, and Indian tribes participating in the program may not be limited to a particular home visitation model. Requires the training to include training regarding basic skills, uniform administration of screening and assessment tools, the issues and challenges that families face, and supervision and personnel skills for program managers. The training may also include training on data collection and reporting.
- Requires DCF to cooperate with the Child Abuse and Neglect Prevention Board to ensure that employees and managers of home visitation programs receive training and other services to develop and maintain competencies in providing home visitation services to families.
- **Section 1.** 48.983 (1) (b) 1. c. of the statutes is amended to read:
- 48.983 (1) (b) 1. c. A family that includes a person who has contacted a county department, a private agency, or an Indian tribe that has been awarded a grant under this section or, in a county having a population of 500,000 or more that has been awarded a grant under this section, the department, a private agency, or a licensed child welfare agency under contract with the department requesting assistance to prevent abuse or neglect of a child in the person's family and with respect to which an individual responding to the request has determined that all of the conditions in subd. 2. exist.

Note: Adds references to private agencies.

Section 2. 48.983 (1) (gm) of the statutes is created to read:

48.983 (1) (gm) "Private agency" means an organization operated for profit or a nonstock corporation organized under ch. 181 that is a nonprofit corporation, as defined in s. 181.0103 (17).

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Note: Defines "private agency" for purposes of eligibility for participation in Family Foundations.

SECTION 3. 48.983 (1) (i) and (j) of the statutes are repealed.

Note: Repeals the definitions of "rural county" and "urban county."

Section 4. 48.983 (2) of the statutes is amended to read:

48.983 (2) FUNDS PROVIDED. If a county, private agency, or Indian tribe applies and is selected by the department under sub. (5) to participate in the program under this section, the department shall award, from the appropriation under s. 20.437 (2) (ab), a grant annually to be used only for the purposes specified in sub. (4) (a) and (am). The minimum amount of a grant is \$10,000. The county, private agency, or Indian tribe shall agree to match at least 25 percent of the grant amount annually in funds or in-kind contributions. The department shall determine the amount of a grant awarded to a county, other than a county with a population of 500,000 or more private agency, or Indian tribe in excess of the minimum amount based on the number of births that are funded by medical assistance under subch. IV of ch. 49 in that county, the area in which that private agency is providing services, or the reservation of that Indian tribe in proportion to the number of births that are funded by medical assistance under subch. IV of ch. 49 in all of the counties and the reservations of all of the Indian tribes to which grants are awarded under this section. The department shall determine the amount of a grant awarded to a county with a population of 500,000 or more in excess of the minimum amount based on 60% of the number of births that are funded by medical assistance under subch. IV of ch. 49 in that county in proportion to the number of births that are funded by medical assistance under subch. IV of ch. 49 in all of the counties and the reservations of all of the Indian tribes to which grants are awarded under this section.

Note: Requires a county, private agency, or Indian tribe that receives a grant to agree to match at least 25 percent of the grant amount annually in funds or in–kind

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contributions. Deletes the formula for awarding grants above \$10,000 and, instead, requires DCF to determine the amount of the grant in excess of \$10,000 based upon the number of births that are funded by MA in that county, the area in which the private agency is providing services, or the reservation of the Indian tribe. Deletes the formula for awarding grants to Milwaukee County so that a grant awarded to Milwaukee County is calculated using the same formula as other counties.

SECTION 5. 48.983 (3) (title) and (a) of the statutes are repealed.

Note: Repeals a provision of current law specifying how many counties and Indian tribes may be selected for grants in the 1997-99 state fiscal biennium.

SECTION 6. 48.983 (3) (b) of the statutes is renumbered 48.983 (3) and amended to read:

48.983 (3) JOINT APPLICATION PERMITTED. Two Any combination of 2 or more counties and, private agencies, or Indian tribes may submit a joint application to the department. Each county or Indian tribe in a joint application shall be counted as a separate county or Indian tribe for the purpose of limiting the number of counties and Indian tribes selected in each state fiscal biennium.

Note: Repeals language relating to the limit on the number of counties and Indian tribes that may be selected for grants in the 1997–99 state fiscal biennium. Adds private agencies to the list of entities that can submit a joint application.

Section 7. 48.983 (4) (a) 4m. of the statutes is amended to read:

48.983 **(4)** (a) 4m. Other than in a county with a population of 500,000 or more, to <u>To</u> reimburse a case management provider under s. 49.45 (25) (b) for the amount of the allowable charges under the medical assistance program that is not provided by the federal government for case management services provided to a medical assistance beneficiary described in s. 49.45 (25) (am) 9. who is a child and who is a member of a family that receives home visitation program services under par. (b) 1.

Note: Deletes a reference to Milwaukee County.

Section 8. 48.983 (4) (am) of the statutes is amended to read:

48.983 **(4)** (am) *Grants; start–up costs and capacity building.* In the first year in which a grant under this section is awarded to a county, private agency, or Indian

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tribe, the county, private agency, or Indian tribe may use a portion of the grant to pay for start—up costs and capacity building related to the program under this section. The department shall determine the maximum amount of a grant that a county, private agency, or Indian tribe may use to pay for those start—up costs and that capacity building.

Note: Adds references to private agencies.

SECTION 9. 48.983 (4) (b) 1. of the statutes is amended to read:

48.983 (4) (b) 1. A county, other than a county with a population of 500,000 or more private agency, or an Indian tribe that is selected to participate in the program under this section shall select persons who are first-time parents and who are eligible for medical assistance under subch. IV of ch. 49 and shall offer each of those persons an opportunity to undergo an assessment through use of a risk assessment instrument to determine whether the parent presents risk factors for perpetrating child abuse or neglect. Persons who are selected and who agree to be assessed shall be assessed during the prenatal period, if possible, or as close to the time of the child's birth as possible. The risk assessment instrument shall be developed by the department and shall be based on risk assessment instruments developed by the department for similar programs that are in operation. The department need not promulgate as rules under ch. 227 the risk assessment instrument developed under this subdivision. A person who is assessed to be at risk of abusing or neglecting his or her child shall be offered home visitation program services. Home visitation program services may be provided to a family with a child identified as being at risk of child abuse or neglect until the identified child reaches 3 years of age. If a family has been receiving home visitation program services continuously for not less than 12 months, those services may continue to be provided to the family until the

identified child reaches 3 years of age, regardless of whether the child continues to be eligible for medical assistance under subch. IV of ch. 49. If risk factors for child abuse or neglect with respect to the identified child continue to be present when the child reaches 3 years of age, home visitation program services may be provided until the identified child reaches 5 years of age. Home visitation program services may not be provided to a person unless the person gives his or her written informed consent to receiving those services or, if the person is a child, unless the child's parent, guardian, or legal custodian gives his or her written informed consent for the child to receive those services.

Note: Deletes a reference to Milwaukee County. Adds a reference to private agencies. Also, specifies that if a family with a child identified as being at risk of child abuse or neglect has been continuously receiving home visitation program services for not less than 12 months, those services may continue to be provided until the identified child reaches three years of age, regardless of whether the child continues to be eligible for MA.

Section 10. 48.983 (4) (b) 2. and 3. of the statutes are amended to read:

48.983 **(4)** (b) 2. The counties, private agencies, and Indian tribes that are selected to participate in the program under this section may permit a person who is not a first—time parent or who is not eligible for medical assistance under subch. IV of ch. 49 to undergo the risk assessment and to participate in the home visitation program if that person presents risk factors for perpetrating child abuse or neglect. No payments from the fund under sub. (6) (b) 1. may be made to a person described in this subdivision. No reimbursement to a case management provider under s. 49.45 (25) (b) for services provided to a person described in this subdivision may be made from grant moneys received under this section.

3. A county, private agency, or Indian tribe that is providing home visitation program services under subd. 1. or 2. shall provide to a person receiving those

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services the information relating to shaken baby syndrome and impacted babies required under s. 253.15 (6).

Note: Adds references to private agencies.

Section 11. 48.983 (5) of the statutes is amended to read:

48.983 (5) SELECTION OF COUNTIES, PRIVATE AGENCIES, AND INDIAN TRIBES. The department shall provide competitive application procedures for selecting counties, private agencies, and Indian tribes for participation in the program under this The department shall establish a method for ranking applicants for section. selection based on the quality of their applications. In ranking the applications submitted by counties, the department shall give favorable consideration to a county. private agency, or Indian tribe that submits a joint application under sub. (3) and to a county that has indicated under sub. (6) (d) 2. that it is willing to use a portion of any moneys distributed to the county under s. 48.565 (2) (a) to provide case management services to a medical assistance beneficiary under s. 49.45 (25) (am) 9. who is a case or who is a member of a family that is a case and that has explained under sub. (6) (d) 2. how the county plans to use that portion of those moneys to promote the provision of those services for the case by using a wraparound process so as to provide those services in a flexible, comprehensive and individualized manner in order to reduce the necessity for court-ordered services. The department shall also provide application requirements and procedures for the renewal of a grant awarded under this section. The application procedures and the renewal application requirements and procedures shall be clear and understandable to the applicants. The department need not promulgate as rules under ch. 227 the application procedures, the renewal application requirements or procedures or the method for ranking applicants established under this subsection.

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Note: Requires that DCF give favorable consideration in the application process to a county, private agency, or Indian tribe that submits a joint application.

SECTION 12. 48.983 (6) (intro.) of the statutes is amended to read:

48.983 **(6)** Criteria for awarding grants. (intro.) In addition to any other criteria developed by the department, a county, private agency, or Indian tribe shall meet all of the following criteria in order to be selected for participation in the program under this section:

Note: Adds a reference to private agencies.

SECTION 13. 48.983 (6) (a) (intro.) of the statutes is amended to read:

48.983 **(6)** (a) (intro.) The part of an application, other than a renewal application, submitted by a county, other than a county with a population of 500,000 or more private agency, or an Indian tribe that relates to home visitation programs shall include all of the following:

Note: Deletes a reference to Milwaukee County. Adds a reference to private agencies.

SECTION 14. 48.983 (6) (a) 1. of the statutes is amended to read:

48.983 **(6)** (a) 1. Information on how the applicant's home visitation program is comprehensive and incorporates practice standards <u>and critical elements</u> that have been developed for <u>successful</u> home visitation programs by <u>entities concerned</u> with the prevention of child abuse and neglect <u>a nationally recognized home visitation program model</u> and that are acceptable to the department.

 $\ensuremath{\mathsf{NOTE}}$: Modifies current law relating to information that must be provided about an applicant's home visitation program.

Section 15. 48.983 (6) (a) 3. of the statutes is amended to read:

48.983 **(6)** (a) 3. An identification of existing child abuse and neglect prevention services that are available to residents of the county, the area in which the private agency is providing services, or the reservation of the Indian tribe and a description

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of how those services and any additional needed services will support a comprehensive home visitation program.

NOTE: Adds a reference to the area served by a private agency.

Section 16. 48.983 (6) (a) 6. of the statutes is amended to read:

48.983 **(6)** (a) 6. An identification of how the home visitation program is comprehensive and incorporates the practice standards for and critical elements for successful home visitation programs referred to in subd. 1., including how services will vary in intensity levels depending on the needs and strengths of the participating family.

NOTE: Modifies current law relating to information that must be provided about an applicant's home visitation program.

Section 17. 48.983 (6) (b) 4. of the statutes is amended to read:

48.983 **(6)** (b) 4. 'Nonentitlement.' No individual is entitled to any payment from a fund established under subd. 1. or 2. Nothing in this section shall be construed as requiring a county, private agency, or Indian tribe to make a determination described in sub. (1) (b) 2. A determination described in sub. (1) (b) 2. may not be construed to be a determination described in s. 48.981 (3) (c) 4.

Note: Adds a reference to private agencies.

Section 18. 48.983 (6) (c) of the statutes is amended to read:

48.983 **(6)** (c) *Case management benefit.* The applicant, other than a county with a population of 500,000 or more, states in the grant application that it has elected, or, if selected, that it will elect, under s. 49.45 (25) (b), to make the case management benefit under s. 49.45 (25) available to the category of beneficiaries under s. 49.45 (25) (am) 9. who are children and who are members of families receiving home visitation program services under sub. (4) (b) 1.

Note: Deletes a reference to Milwaukee County.

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S ECTION 19. 48.983	(6)	f) of the statu	tes is	created	to read:
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48.983 **(6)** (f) *Private agency applicant*. If the applicant is a private agency, the applicant submits documentation with the grant application that demonstrates that the application is supported by a county and that a county will collaborate with the private agency in providing services.

Note: Requires a private agency that applies for participation in Family Foundations to submit documentation with the grant application that demonstrates that the application is supported by a county and that a county will collaborate with the private agency in providing services.

Section 20. 48.983 (6g) (b) of the statutes is amended to read:

48.983 **(6g)** (b) A county, private agency, or Indian tribe that is selected to participate in the program under this section shall provide or shall designate an individual or entity to provide an explanation of the confidentiality requirements under par. (a) to each individual who is offered an assessment under sub. (4) (b) or who is offered services under the home visitation program of the county, private agency, or Indian tribe.

Note: Adds a reference to private agencies.

Section 21. 48.983 (7) (ag) and (ar) of the statutes are created to read:

48.983 (7) (ag) The department shall evaluate the availability of home visitation programs in the state and determine whether there are gaps in home visitation services in the state. The department shall cooperate with counties, private agencies, and Indian tribes providing home visitation programs to address any gaps in services identified.

(ar) Each county, private agency, and Indian tribe providing a home visitation program shall collect and report data to the department, as required by the department. The department shall require each county, private agency, and Indian

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tribe providing a home visitation program to collect data using forms prescribed by the department.

Note: Requires DCF to evaluate the availability of home visitation programs in the state and determine whether there are gaps in home visitation services. Requires DCF to cooperate with counties, private agencies, and Indian tribes providing home visitation programs to address any gaps identified.

Also requires each county, private agency, and Indian tribe providing a home visitation program to collect and report data as required by DCF, using forms prescribed by DCF.

Section 22. 48.983 (7) (c) of the statutes is repealed and recreated to read:

48.983 (7) (c) Each county, private agency, and Indian tribe providing a home visitation program shall develop a plan for evaluating the effectiveness of its program for approval by the department. The plan shall demonstrate how the county, private agency, or Indian tribe will use the evaluation of its program to improve the quality and outcomes of the program and to ensure continued compliance with the home visitation program criteria under sub. (6) (a). The plan shall demonstrate how the outcomes will be tracked and measured. Under the plan, the extent to which all of the following outcomes are achieved shall be tracked and measured:

- 1. Parents receiving home visitation services acquiring knowledge of early learning and child development and interacting with their children in ways that enhance the children's development and early learning.
 - 2. Children receiving home visitation services being healthy.
 - 3. Children receiving home visitation services living in a safe environment.
- 4. Families receiving home visitation services accessing formal and informal support networks.
- 5. Children receiving home visitation services achieving milestones in development and early learning.

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6. Children receiving home visitation services who have developmental delays receiving appropriate intervention services.

Note: Repeals language requiring DCF to determine the most appropriate way to evaluate strengthened family functioning, enhanced child development, and positive parenting practices and to evaluate those criteria as part of its evaluation of home visitation programs. Instead, under the bill, each county, private agency, and Indian tribe providing a home visitation program must develop a plan for evaluating the effectiveness of its program for approval by DCF. The plan must demonstrate how the county, private agency, or Indian tribe will use the evaluation to improve the quality and outcomes of the program and to ensure continued compliance with the home visitation program criteria required to be demonstrated when applying for a grant. The plan must also demonstrate how the outcomes will be tracked and measured. The outcomes to be measured are set forth in the Section.

- **Section 23.** 48.983 (8) (title) of the statutes is amended to read:
- 4 48.983 (8) (title) Technical assistance and training: <u>competency training</u>.
 - **SECTION 24.** 48.983 (8) of the statutes is renumbered 48.983 (8) (a) and amended to read:
 - 48.983 (8) (a) <u>Technical assistance and training.</u> The department shall provide technical assistance and training to counties, <u>private agencies</u>, and Indian tribes that are selected to participate in the program under this section. <u>The training may not be limited to a particular home visitation model</u>. The training shall include training in best practices regarding basic skills, uniform administration of screening and assessment tools, the issues and challenges that families face, and supervision and personnel skills for program managers. The training may also include training on data collection and reporting.

Note: Specifies that training for counties, private agencies, and Indian tribes selected to receive home visitation grants may not be limited to a particular home visitation model. Requires that the training include training in best practices regarding basic skills, uniform administration of screening and assessment tools, the issues and challenges that families face, and supervision and personnel skills for program managers. The training may also include training on data collection and reporting.

48.983 (8) (b) Competency training. The department shall cooperate with the
child abuse and neglect prevention board to ensure that employees and managers of
home visitation programs receive training and other services to develop and
maintain competencies in providing home visitation services to families.

Note: Requires DCF to cooperate with the Child Abuse and Neglect Prevention Board to ensure that employees and directors of home visitation programs receive training and other services to develop and maintain competencies in providing home visitation services to families.

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(END)

Basford, Sarah

From:

Karls, Jessica

Sent:

Tuesday, March 31, 2009 12:54 PM LRB.Legal

To:

Subject:

Draft Review: LRB 09-2491/1 Topic: Child abuse and neglect prevention grants

Please Jacket LRB 09-2491/1 for the ASSEMBLY.