Received By: pkahler

2009 DRAFTING REQUEST

Bill

Received: 03/04/2010

Wanted: As time permits For: Tamara Grigsby (608) 266-0645 May Contact: Subject: Public Assistance - Wis works				Companion to LRB:					
				By/Representing	By/Representing: Kevin Benish				
				Drafter: pkahler					
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LRB-4477 03/23/2010 04:46:29 PM Page 2

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Received By: pkahler

2009 DRAFTING REQUEST

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Received By: pkahler

2009 DRAFTING REQUEST

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Received: 03/04/2010

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				By/Representing: Kevin Benish				
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2009 DRAFTING REQUEST

Bill

Received: 0,	3/04/2010
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Received By: pkahler

Wanted: As time permits

Identical to LRB:

For: Tamara Grigsby (608) 266-0645

By/Representing: Kevin Benish

This file may be shown to any legislator: NO

Drafter: pkahler

May Contact:

Addl. Drafters:

Subject:

Public Assistance - Wis works

Extra Copies:

Submit via email: YES

Requester's email:

Rep.Grigsby@legis.wisconsin.gov

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Expand trial and transitional jobs under W-2

Instructions:

See attached

Drafting History:

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FE Sent For:

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2009 DRAFTING REQUEST

Bill

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Topic:	
Expand trial and transitional jobs under W-2	
Instructions:	
See attached	
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Bill Request Form

Legislative Reference Bureau One East Main Street, Suite 200

Legal Section 266-3561

You may use this form or talk directly with the LRB attorney who will draft the bill.
Date Mock 4, 2010 Legislator, agency, or other person requesting this draft Rep. brigsty Person submitting request (name and phone number) Kevin Benish, 266-0645 Persons to contact for questions about this draft (names and phone numbers) Kim Swissdorf
and or Rob Reinhardt
Describe the problem, including any helpful examples. How do you want to solve the problem? Please See attachment
Please attach a copy of any correspondence or other material that may help us. If you know of any statute sections that might be affected, list them or provide a marked-up copy.
You may attach a marked-up copy of any LRB draft or provide its number (e.g., 2005 LRB-2345/1 or 2003 AB-67).
Requests are confidential unless stated otherwise. May we tell others that we are working on this for you? YES NO
If yes: Anyone who asks? YES (NO) Any legislator? YES (NO)
Only the following persons Rob + Kim @ LFB
Do you consider this request urgent? (YES) NO If I yes, please indicate why Session of the first is the second of
Should we give this request priority over any pending request of this legislator, agency or person?

Contact: Kevin Benish, Office of Rep. Tamara Grigsby (266-0645)
Kevin.Benish@legis.wi.gov

BACKGROUND

Even as the federal and state economies continue toward economic recovery, unemployment rates remain unacceptably high. While the federal government contemplates enacting important job creating legislation, it's important Wisconsin consider doing the same. The legislature has passed and is considering a variety of tax credits and incentives to help businesses that are intended to stimulate business productivity and employee hiring. In addition to these efforts (and until they reach fruition), our office seeks legislation that would create a subsidized employment program for eligible Wisconsin residents in order to create new jobs in the state and reduce unemployment.

Programs similar to this proposal have shown promise in states ranging from California to Mississippi. This program would utilize available funds from the TANF Emergency Fund that was expanded in the American Recovery and Reinvestment Act (ARRA) and put those toward subsidizing employment in the private, public, and non-profit sector. The goal is to get interested businesses participating in this program and hiring those families hit hardest by the Great Recession.

For more information, please see the attached materials.

TANF EMERGENCY FUNDS AVAILABLE TO WISCONSIN

My understanding is that Wisconsin was eligible for approximately \$157.3 million in the TANF Emergency Fund. Of those funds available:

- \$62.9 million have been accessed, leaving almost \$94 million available today.
- Wisconsin will likely access additional funds (\$20 million to 25\$ million to meet additional caseloads in the W-2 program).
- This would leave approximately \$69 million left in the TANF Emergency Fund which Wisconsin could access.

Accessing additional TANF Emergency Funds would require demonstration of MOE or a state match of 20%.

These remaining funds could be put to use for a jobs program in Wisconsin to reduce unemployment in the state. In addition, if the federal government does extend the TANF Emergency Fund, Wisconsin would be in the position to continue and maintain this program through the federal 2011 fiscal year.

QUESTIONS

- Are there any examples in statute or are there ways to create a fund that would accumulate contributions from private sector employers for the purposes of funding this program?
- Do you know if employers participating in this program (or these current programs) would qualify for the federal Work Opportunity Tax Credit?

Contact: Kevin Benish, Office of Rep. Tamara Grigsby (266-0645)

Kevin.Benish@legis.wi.gov

INTENT OF LEGISLATION: Create a subsidized employment program for qualifying Wisconsin residents that will create new jobs in the State of Wisconsin.

that w	ill create new jobs in the State of Wisçonsin.
DRAFT	ING REQUEST:
\(\big \\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ 	Expand Trial Jobs program and Transitional Jobs program to \$1,500 a month for eligible participants. © Employers that would be eligible to participate: private businesses, publicly funded employers, and non-profits. © Employees that would be eligible to participate: Those who currently qualify for the Trial
	Jobs or Transitional Jobs programs. ■ Eligible employees would be able to participate for up to six months (1040 🏎 🏎 taken to be able to participate for up to six months (1040).
	hourly wage, but the goal is that employment would be in full time positions).
	The same provisions that apply to Trial Jobs and Transitional Jobs programs still apply (no supplanting of current employees, must actually create a new position, etc.)
	For drafting purposes, appropriate \$15 million in GPR (notwithstanding the minimum statutory balance requirement) for the current fiscal year and the following fiscal year. Direct \$15 million to be put toward accessing additional funds through the TANF Emergency Fund (my understanding is that this should an additional \$60 million from
	the TANF Emergency Fund in the current fiscal year. Direct these funds to the Trial Jobs and Transitional Jobs program in order to create a subsidized jobs program for qualifying Wisconsin residents.
	In addition, direct the Department of Children and Families to determine if the state's contribution toward Earned Income Tax Credit (EITC) and Public Benefits funding can count toward the Maintenance of Effort (MOE) requirement. To lo waster If so, direct MOE to count toward accessing TANF Emergency Fund.
V.	W-2 agencies that participate in these programs must/shall collaborate with their regional workforce development boards in order to connect job seekers with employment opportunities.
معنا •	Require Wisconsin Job Center website (<u>www.jobcenterofwisconsin.com</u>), operated by the Department of Workforce Development to publicize and maintain on their website adequate information related to these expanded programs in order for both employers and employees to obtain information about and participate in this program. Create a sunset date for this enhanced subsidy: sunset when funds are no longer available (when

the TANF Emergency Fund is no longer given extensions).

o If the TANF Emergency Fund is extended through FY 2011 by the federal government (currently proposed), we want this program to continue in order to access those funds

and continue employing people.

The first and allocation of TANF

energy full and tonger available.

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towat

From:

Swissdorf, Kim

Sent:

Thursday, March 04, 2010 4:53 PM

To: Subject:

Kahler, Pam RE: What else?

I think so--the W-2 benefits allocation. I guess it should be increased by \$75 million annually (\$60 million FED plus \$15 million GPR).

It looks like 2(md) would need to be increased as well by \$60 million FED annually?

Kim

From: Kahler, Pam

Sent: Thursday, March 04, 2010 4:41 PM

To: Swissdorf, Kim **Subject:** What else?

Hi, Kim:

I assume I should increase (or create) an allocation in s. 49.175 (1). What are your thoughts? Thanks.

Pam

Pamela J. Kahler Legislative Attorney Legislative Reference Bureau 608-266-2682 49,139,400 51, 229,600 <u>75</u> 124 126

From:

Benish, Kevin

Sent:

Friday, March 05, 2010 11:35 AM

To:

Swissdorf, Kim; Kahler, Pam

Subject:

RE: expanding trial jobs and transitional jobs

Absolutely. I thought I put that in the drafting request. Apologies if I missed it, but please add that provision to the bill.

Thanks! Kevin

Kevin D. Benish
Office of Representative Tamara Grigsby
18th Assembly District
kevin.benish@legis.wi.gov
(608) 266.0645
1-888-534-0018 (toll free)

From: Swissdorf, Kim

Sent: Friday, March 05, 2010 11:34 AM

To: Benish, Kevin; Kahler, Pam

Subject: expanding trial jobs and transitional jobs

Rob reminded me that we would probably need a "notwithstanding 20.003(4)" clause in the bill [20.003(4) requires a statutory minimum balance of \$65.0 million in the general fund].

Let me know what you think.

Kim Swissdorf Fiscal Analyst Legislative Fiscal Bureau 1 East Main Street, Suite 301 Madison, WI 53701 (608) 266-3847 Kim.Swissdorf@legis.wisconsin.gov



State of Misconsin **2009 - 2010 LEGISLATURE**

LRB-4477

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT A; relating to: trial job program and transitional jobs demonstration

project, granting rule-making authority, and making an appropriation.

Analysis by the Legislative Reference Bureau

The Wisconsin Works (W-2) program under current law provides work experience and benefits for low-income custodial parents who are at least 18 years old, as well as job search assistance to noncustodial parents and child care subsidies for certain parents who need child care services to participate in various educational or work activities. W-2, which is administered by the department of children and families (DCF), which in turn contracts with W-2 agencies to administer W-2 on the local level, is partially funded with federal Temporary Assistance for Needy Families (TANF) block grant moneys. One of the work components under W-2 is the trial job program (program), under which an individual receives at least minimum wage from an employer for up to 40, hours of work per week and the W-2 agency pays the employer a wage subsidy of up to \$300 per month. Also under current law, DCF is required to conduct a transitional jobs demonstration project (project) in six counties under which unemployed, low-income adults who are not eligible for W-2 work in transitional jobs.

This bill provides federal funding from the TANF Emergency Fund under the American Recovery and Reinvestment Act of 2009 and a 20 percent match of general purpose revenue funding for the project and for an expansion of the program. Under both the project and the program, an individual may participate for a maximum of six months, an employer is provided a subsidy of up to \$1,500 per employee per month, and an employee is paid by the employer at the state or federal minimum

wage, whichever is higher.

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Also under the bill, the department of workforce development is required to publicize and maintain information about the project and the program, and how to participate in them, on its job center website. W-2 agencies are required to collaborate with local workforce development boards to connect job seekers with employment opportunities, including the project and the program.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 49.143(2r) of the statutes is created to read:

49.143 (2r) Expanded Job Programs. A Wisconsin Works agency shall collaborate with the local workforce development board to connect individuals seeking employment with employment opportunities, including the expanded trial job program under s. 49.147 (3) and, if operating in the geographical area in which the Wisconsin Works agency administers Wisconsin Works, the transitional jobs demonstration project under s. 49.162.

Section 2. 49.143 (2r) of the statutes, as created by 2009 Wisconsin Act (this act), is repealed. \checkmark

SECTION 3. 49.147 (3) (a) of the statutes is amended to read:

49.147 (3) (a) Administration. A Wisconsin works Works agency shall administer a trial job program as part of its administration of the Wisconsin works Works program to improve the employability of individuals who are not otherwise able to obtain unsubsidized employment, as determined by the Wisconsin works Works agency, by providing work experience and training to assist them to move promptly into unsubsidized employment. In determining an appropriate placement for a participant, a Wisconsin works Works agency shall give priority to placement under this subsection over placements under subs. (4) and (5). The Wisconsin works

 $\mathbf{2}$

Works agency shall pay a wage subsidy to an employer that employs a participant under this subsection and agrees to make a good faith effort to retain the participant as a permanent unsubsidized employee after the wage subsidy is terminated. The wage subsidy may not exceed \$300 \$1,500 per month for full-time employment of a participant. For less than full-time employment of a participant during a month, the wage subsidy may not exceed a dollar amount determined by multiplying \$300 \$1,500 by a fraction, the numerator of which is the number of hours worked by the participant in the month and the denominator of which is the number of hours which would be required for full-time employment in that month. Any employer that employs a participant under this subsection is eligible for a wage subsidy under this paragraph.

History: 1995 a. 289; 1997 a. 27; 1999 a. 9; 2001 a. 16; 2003 a. 33; 2005 a. 25; 2007 a. 20; 2009 a. 28.

SECTION 4. 49.147 (3) (a) of the statutes, as affected by 2009 Wisconsin Act

(this act), is amended to read:

49.147 (3) (a) Administration. A Wisconsin Works agency shall administer a trial job program as part of its administration of the Wisconsin Works program to improve the employability of individuals who are not otherwise able to obtain unsubsidized employment, as determined by the Wisconsin Works agency, by providing work experience and training to assist them to move promptly into unsubsidized employment. In determining an appropriate placement for a participant, a Wisconsin Works agency shall give priority to placement under this subsection over placements under subs. (4) and (5). The Wisconsin Works agency shall pay a wage subsidy to an employer that employs a participant under this subsection and agrees to make a good faith effort to retain the participant as a permanent unsubsidized employee after the wage subsidy is terminated. The wage

(this act), is amended to read:

1	subsidy may not exceed \$1,500 \$300 per month for full-time employment of a
2	$participant. \ For less than full-time employment of a participant during a month, the $
3	wage subsidy may not exceed a dollar amount determined by multiplying $\$1,500$
4	\$300 by a fraction, the numerator of which is the number of hours worked by the
5	$participant\ in\ the\ month\ and\ the\ denominator\ of\ which\ is\ the\ number\ of\ hours\ which$
6	would be required for full-time employment in that month. Any employer that
7	employs a participant under this subsection is eligible for a wage subsidy under this
8	paragraph.
9	SECTION 5. 49.147 (3) (cm) of the statutes is created to read:
10	49.147 (3) (cm) Time-limited participation. A participant under this subsection
11	may participate in a trial job for a maximum of 6 months.
12	SECTION 6. 49.147 (3) (cm) of the statutes, as created by 2009 Wisconsin Act
13	this act, is repealed.
14	SECTION 7. 49.148 (1) (a) of the statutes is amended to read:
15	49.148 (1) (a) $Trialjobs$. For a participant in a trial job, the amount established
16	in the contract between the Wisconsin works Works agency and the trial job
17	employer, but not less than the state or federal minimum wage, whichever is higher,
18	for every hour actually worked in the trial job, not to exceed 40 hours per week paid
19	by the employer. Hours spent participating in education and training activities
20	under s. 49.147 (3) (am) shall be included in determining the number of hours
21	actually worked. create auto 19 B
22 Histo	ry: 1995 a. 289; 1997 a. 27; 1999 a. 9; 2009 a. 28, SECTION 8. 49.148 (1) (a) of the statutes, as affected by 2009 Wisconsin Act

1	49.148 (1) (a) Trial jobs. For a participant in a trial job, the amount established
2	in the contract between the Wisconsin Works agency and the trial job employer, but
3	not less than the state or federal minimum wage, whichever is higher, for every hour
4	actually worked in the trial job, not to exceed $40\mathrm{hours}$ per week paid by the employer.
5	Hours spent participating in education and training activities under s. 49.147 (3)
6	(am) shall be included in determining the number of hours actually worked.
7	SECTION 9. 49.162 (3) (c) of the statutes, as created by 2009 Wisconsin Act 28,
8	is renumbered 49.162 (3) (c) (intro.) and amended to read:
9	(آرمانی) 49.162 (3) (c) The department shall promulgate rules for the operation of the
10	demonstration project under this section. The rules shall include all of the following:
11	SECTION 10. 49.162 (3) (c) (intro.) of the statutes, as affected by 2009 Wisconsin
12	Act (this act), is renumbered 49.162 (3) (c) and amended to read:
13	49.162 (3) (c) The department shall promulgate rules for the operation of the
14	demonstration project under this section. The rules shall include all of the following:
15	SECTION 11. 49.162 (3) (c) 1. of the statutes is created to read:
16	49.162 (3) (c) 1. That an individual may participate in the demonstration
17	project under this section for a maximum of 6 months.
18	SECTION 12. 49.162 (3) (c) 1. of the statutes, as created by 2009 Wisconsin Act
19	(this act), is repealed.
20	SECTION 13. 49.162 (3) (c) 2. of the statutes is created to read:
21	49.162 (3) (c) 2. That an individual shall be paid by an employer for hours
22	actually worked, up to 40 hours per week, at the state or federal minimum wage,
23	whichever is higher. \(\square\)

1	SECTION 14. 49.162 (3) (c) 2. of the statutes, as created by 2009 Wisconsin Act
2	\dots (this act), is repealed.
3	SECTION 15. $49.162(3)$ (c) 3. of the statutes is created to read:
4	49.162 (3) (c) 3. That any employer that employs an individual under this
5	section shall be eligible for a wage subsidy of up to \$1,500 per month.
6	SECTION 16. $49.162(3)(c)$ 3. of the statutes, as created by 2009 Wisconsin Act
7	(this act), is repealed. ✓
8	SECTION 17. 49.162 (3) (c) 4. of the statutes is created to read:
9	49.162 (3) (c) 4. That the employment of an individual under this section may
10	not do any of the following.✓
11	a. Have the effect of filling a vacancy created by an employer terminating a
12	regular employee or otherwise reducing its work force for the purpose of hiring an
13	individual under this section.
14	b. Fill a position when any other person is on layoff or strike from the same or
15	a substantially equivalent job within the same organizational unit.
16	c. Fill a position when any other person is engaged in a labor dispute regarding
17	the same or a substantially equivalent job within the same organizational unit. \checkmark
18	SECTION 18. 49.162 (3) (c) 4. of the statutes, as created by 2009 Wisconsin Act
19	(this act), is repealed.
20	SECTION 19. 49.175 (1) (a) of the statutes, as affected by 2009 Wisconsin Act 28,
21	is amended to read:
22	49.175 (1) (a) Wisconsin Works and other benefits. For Wisconsin Works
23	benefits, \$49,139,400 and benefits under s. 49.162, \$124,139,400 in fiscal year
24	2009–10 and $\$51,229,600$ $\$126,229,600$ in fiscal year 2010–11.

- 7 -

SECTION 10

	****Note: The program under s. 49.162 is not part of W-2. Is the way in which I have amended this provision okay or would you like to have a new allocation created for that program?
1	SECTION 20. 106.14 of the statutes is renumbered 106.14 (1).
2	SECTION 21. 106.14 (1) of the statutes, as affected by 2009 Wisconsin Act
3	(this act), is renumbered 106.14.
4	SECTION 22. 106.14 (2) of the statutes is created to read:
5	106.14 (2) The department shall publicize and maintain on its job center
6	website information related to the job programs under ss. 49.147 (3) and 49.162 so
7	that employers and individuals seeking employment may obtain information about
8	the programs, including how to participate in them.
9	SECTION 23. $106.14(2)$ of the statutes, as created by 2009 Wisconsin Act (this
10	act), is repealed. Create A.R. Y
11	Section 24. Nonstatutory provisions.
12	(1) DETERMINE WHETHER PAYMENTS ARE MATCHING FUNDS. The department of
13	children and families is directed to determine whether the amounts paid by the state
14	toward the earned income tax credit from the appropriation under section 20.835 (2) .
15	(f) of the statutes and for the weatherization and low-income energy assistance
16	programs under sections 16.26 and 16.27 of the statutes from the appropriation
17	under section 20.505 (3) (r) of the statutes qualify as state matching funds for federal
18	moneys received from the Temporary Assistance for Needy Families Emergency
19	Fund under the American Recovery and Reinvestment Act of 2009.
create A	(2) Publish notice in the Wisconsin Administrative Register. If the
21	department determines that federal moneys from the Temporary Assistance for
22	Needy Families Emergency Fund under the American Recovery and Reinvestment
23	Act of 2009 are no longer available to support an expansion of jobs under section

- 49.147 (3) of the statutes, as affected by this act, and the project under section 49.162 of the statutes, as affected by this act, the department shall publish a notice in the Wisconsin Administrative Register that states the date on which the federal moneys are depleted.
- (3) REQUIRED GENERAL FUND BALANCE. Section 20.003 (4) of the statutes does not apply to the action of the legislature in enacting this act.

SECTION 25. Fiscal changes.

- (1) In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of children and families under section 20.437 (2) (dz) of the statutes, as affected by the acts of 2009, the dollar amount is increased by \$15,00,000 for the first fiscal year of the fiscal biennium in which this subsection takes effect to increase funding for the programs under sections 49.147 (3) and 49.162 of the statutes, as affected by this act. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of children and families under section 20.437 (2) (dz) of the statutes, as affected by the acts of 2009, the dollar amount is increased by \$15,000,000 for the second fiscal year of the fiscal biennium in which this subsection takes effect to increase funding for the programs under sections 49.147 (3) and 49.162 of the statutes, as affected by this act.
- (2) In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of children and families under section 20.437 (2) (md) of the statutes, as affected by the acts of 2009, the dollar amount is increased by \$60,000,000 for the first fiscal year of the fiscal biennium in which this subsection takes effect to increase funding for the programs under sections 49.147 (3) and 49.162 of the statutes, as affected by this act. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of children and families

SECTION 25

under section 20.437(2) (md) of the statutes, as affected by the acts of 2009, the dollar 1 amount is increased by \$60,000,000 for the second fiscal year of the fiscal biennium 2 in which this subsection takes effect to increase funding for the programs under 3 sections 49.147 (3) and 49.162 of the statutes, as affected by this act. 4 SECTION 26. Effective dates. This act takes effect on the day after publication, 5 except as follows: 6 (1) The repeal of sections 49.143 (2r), 49.147 (3) (cm), 49.162 (3) (c) 1., 2., 3., and 7 4., and 106.14 (2) of the statutes, the renumbering of section 106.14 (1) of the 8 statutes, the renumbering and amendment of section 49.162 (3) (c) (intro.) of the statutes, and the amendment of sections 49.147 (3) (a) (by Section 4) and 49.148 (1) 9 (a) (by Section 8) of the statutes take effect on the date stated in the notice published by the department of children and families under 2009 Wisconsin Act (this act) 12 section 24 (2) 13 14 (END) A.R.Y

From:

Swissdorf, Kim

Sent:

Thursday, March 11, 2010 2:31 PM

To:

Kahler, Pam

Subject:

4477

One more thing I forgot--in section 13, use the same "minimum wage" language and get rid of the "state or federal minimum wage, whichever is higher."

Kim Swissdorf
Fiscal Analyst
Legislative Fiscal Bureau
1 East Main Street, Suite 301
Madison, WI 53701
(608) 266-3847
Kim.Swissdorf@legis.wisconsin.gov

also:

O replace " 6 months with " (040 hours"

102) delete sees. 7+8

103) a transitional febs, odd good faith effort on employer's part to retain employee employer's part to retain employee amployer's part to retain employee with the sequirements for rules in atats

104) put requirements for rules in atats

105) odd "trial" before jobs on p8, line 4

From:

Swissdorf, Kim

Sent:

Thursday, March 11, 2010 3:19 PM

To:

Kahler, Pam

Subject:

RE: 4477

I think you're right. My understanding is that the statutory requirements relate to the enhanced funding and that it goes back to the old way (DCF rules) after the funding runs out.

From: Kahler, Pam

Sent: Thursday, March 11, 2010 3:16 PM

To: Swissdorf, Kim Subject: 4477

Kim:

Since I am now putting the requirements for transitional jobs in the stats instead of in rules, when the money is gone, are those requirements repealed so that DCF rules would provide any different requirements, or something different? I assume the whole program does not go away???

Thanks, Pam

Pamela J. Kahler Legislative Attorney Legislative Reference Bureau 608-266-2682

From:

Swissdorf, Kim

Sent:

Friday, March 12, 2010 11:05 AM

To: Subject: Kahler, Pam draft 4477

Hi Pam--

I just talked to Kevin again. He'd like the limitations on the transitional jobs demonstration project (number of participants and location) to be eliminated while the enhanced funding is in effect. He wants it to be a statewide program with no limitations on the number of participants, but then have it revert back to current law and DCF rules (like we talked about yesterday) when the federal funding runs out. Let me know if you have any questions. Thanks!

Kim Swissdorf Fiscal Analyst Legislative Fiscal Bureau 1 East Main Street, Suite 301 Madison, WI 53701 (608) 266-3847 Kim.Swissdorf@legis.wisconsin.gov