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Details: Emergency Rules by Office of the Commissioner of Insurance. (FORM UPDATED: 08/11/2010)

WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

2009-10

(session year)

<u> Ioint</u>

(Assembly, Senate or Joint)

Committee for Review of Administrative Rules ...

COMMITTEE NOTICES ...

- Committee Reports ... CR
- Executive Sessions ... ES
- Public Hearings ... PH

INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... Appt (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... CRule (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)

(ab = Assembly Bill)

(ar = Assembly Resolution)

(ajr = Assembly Joint Resolution)

(**sb** = Senate Bill)

(**sr** = Senate Resolution)

(sjr = Senate Joint Resolution)

Miscellaneous ... Misc



State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

Jim Doyle, Governor Sean Dilweg, Commissioner

Wisconsin.gov

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March 2, 2010

Members of the Legislature

Re: Emergency Rule affecting Section Ins 3.36, Wis. Adm. Code, relating to treatment of autism spectrum disorders and affecting small business

Dear Senator or Representative to the Assembly:

I have promulgated the attached rule as an emergency rule. The rule will be published in the official State newspaper on March 4, 2010.

The attached copy of the rule includes the Finding of Emergency which required promulgation of the rule.

If you have any questions, please contact Julie E. Walsh at (608) 264-8101 or email at julie.walsh@wisconsin.gov.

Sincerely,

Sean Dilweg

Commissioner of Insurance

SD:JW

Attachment: 1 copy rule



State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

SS

Jim Doyle, Governor Sean Dilweg, Commissioner

Wisconsin.gov

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STATE OF WISCONSIN

OFFICE OF THE COMMISSIONER OF INSURANCE

I, Sean Dilweg, Commissioner of Insurance and custodian of the official records, certify that the annexed emergency rule affecting Section Ins 3.36, Wis. Adm. Code, relating to treatment of autism spectrum disorders and affecting small business, is duly approved and adopted by this Office on March 1, 2010.

I further certify that I have compared this copy with the original on file in this Office and that it is a true copy of the original, and the whole of the original.

IN TESTIMONY WHEREOF, I have hereunto set my hand at 125 South Webster Street, Madison, Wisconsin, on March 1, 2010.

Sean Dilweg

Commissioner of Insurance

PROPOSED ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE

CREATING A RULE

To create Ins 3.36, Wis. Adm. Code,

Relating to treatment of autism spectrum disorders and affecting small business.

RECEIVED MAR - 1 2010 Legislativo

FINDING OF EMERGENCY

The Commissioner of Insurance pursuant to s. 632.895 (12m) (f) 2., Stats., need not find that an emergency exists nor provide evidence that promulgating a rule is necessary for the preservation of the public peace, health, safety or welfare.

ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE (OCI)

1. Statutes interpreted:

ss. 600.01, 628.34 (12), 632.895 (12m) Stats.

2. Statutory authority:

ss. 600.01 (2), 601.41 (3), 601.42, 628.34 (12), 632.895 (12m), Stats.

3. Explanation of OCI's authority to promulgate the proposed rule under these statutes:

The statutes all relate to the commissioner's authority to promulgate rules regulating the business of insurance as it relates to disability insurance products. Specifically, s. 632.895 (12m) (f), Wis. Stats., requires the commissioner to define "intensive-level services," "nonintensive-level services," "paraprofessional," and "qualified" for purposes of providing services under this subsection. The statute further authorizes that the commissioner may promulgate rules governing the interpretation or administration of this subsection.

4. Related statutes or rules:

There are no other statutes or rules that mandate services for autism spectrum disorders. This rule creates a new section to implement the newly created mandate pursuant to 2009 Wis. Act 28.

5. The plain language analysis and summary of the proposed rule:

Under 2009 Wisconsin Act 28, the Commissioner is required pursuant to s. 632.895 (12m), Stats., to define four terms: intensive level services, non-intensive level services, qualified, and paraprofessionals; and may draft rules that relate to the interpretation or administration of section.

To ensure clear understanding of current provider qualifications and treatment options for autism spectrum disorders the Commissioner established the Autism Working Group. The work group was charged with advising the Commissioner on definitions for the four required terms and making recommendations on how the statute should be implemented. The group was composed of parents, providers, insurers, legislators and advocates. Administrators of the Waiver program at the Department of Health services also participated. The group met every other week beginning June 23^{rd,} 2009 until September 10th, 2009

The Waiver program was used as a baseline to discuss the implementation of the new mandate. Current literature on autism spectrum disorders and information from other states was presented to the working for review and consideration. Because the research and literature in the realm of autism treatments is rapidly evolving, the working group recommended defining "evidence-based" and "behavioral" rather than creating a list of approved therapies that could readily become outdated.

The proposed rule includes definitions of intensive level behavioral therapy and non-intensive level therapy. Based upon current research, the rule limits intensive level services to children aged 2 to 9 as this period of time has shown to be the optimum time for gains for individuals diagnosed with autism spectrum disorders. Building from the waiver program, the working group developed a comprehensive regulation.

The proposed rule contains criteria necessary for one to be considered qualified provider, qualified professional, qualified therapist and qualified paraprofessional. The criteria include a combination of educational, professional and specific training with individuals

diagnosed with autism spectrum disorders and for qualified paraprofessionals specific requirements for supervised implementation of a treatment plan for the insured. The rule includes provisions to permit individuals who are currently providing services through the department's waiver program to be deemed qualified for up to two years and permit insurers and self-funded plans to contract with these individuals who are experienced but may not met the "qualified" requirements.

The rule also handles several administrative concerns. It allows insurers to deny claims they believe to be fraudulent, exclude travel time from the required hours of treatment and allocated dollars for treatment and permits dispute resolution through independent review organizations.

6. Summary of and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:

Autism Treatment Acceleration Act of 2009 (S. 819, H.R. 2413) was proposed in May. If passed, Section 12 will require all insurance companies across the country to provide coverage for evidence-based, medically-necessary autism treatments and therapies. If passed a comparison of final federal requirements and state law and regulation will need to be reviewed.

Addiction Equity Act of 2008" (29 U.S.C. 1185a), requires for group health plans that offer both medical and surgical benefits and mental health or substance use disorder benefits to ensure financial and treatment limitations are no more restrictive than the predominant financial requirements applied to substantially all medical and surgical benefits covered by the plan. Further the federal law does not permit separate cost sharing requirements that are applicable only with respect to mental health or substance use disorder benefits.

The federal government issued interim final rules implementing the Mental Health
Parity and Addiction Equity Act of 2008 (MHPAEA) on February 5, 2010. Although the interim

rules do not specifically define what constitutes a mental health condition the newly issued rules provide some guidance to states and insurers. The MHPAEA rules, first effective July 1, 2010 to newly issued plans or upon the renewal, extension or modification on or after July 1, 2010. The MHPAEA rules require mental health benefits to be defined within the plan by the issuer in accordance with Federal and State law and consistent with generally recognized independent standards of current medical practice including the most current version of the Diagnostic and Statistical Manual of Mental Disorders (DSM). The DSM, most current version IV, contains diagnostic criteria for "autistic disorder." Although there is no direct federal guidance that autism spectrum disorders are subject to federal parity requirements, it is the position of the office that parity does apply to group health plans with more than 50 employees based upon preliminary review of the regulations.

Wisconsin's law is broader than the federal law as it mandates inclusion of mental health, alcohol and other substance abuse benefits. Further Wisconsin's autism treatment mandate applies to individual, small employer and governmental self-funded health plans in addition to group health plans with more 50 employees. The individual, small employer and governmental self-funded plans will remain subject to the state mandate as these are not regulated by the federal government.

7. Comparison of similar rules in adjacent states as found by OCI:

Illinois: Public Act 95-1005 requires private insurers cover autism benefits for children under 21 years of age. No rule-making accompanied this law, however, the statute does include Applied Behavioral Analysis, intervention, and modification as a part of the covered behavioral treatments. The law is subject to pre-existing condition limitations. It is also subject to denials based on medical necessity.

Iowa: A bill, SF 1 was introduced in the Iowa legislature this year but did not pass. There are no other similar laws or rules in Iowa.

Michigan: Two bills - HB 4183 and 4176 - requiring autism coverage, have passed the Michigan House; however, they are not expected to reach a vote this year. There are no other similar laws or rules in Michigan.

Minnesota: Section 62A.3094 was enacted and became effective August 1, 2009. The mandate requires coverage for the diagnosis, evaluation, assessment and medically necessary care for autism spectrum disorders including intensive behavior therapy, behavior services, speech therapy, occupational therapy, physical therapy and medications.

8. A summary of the factual data and analytical methodologies that OCI used in support of the proposed rule and how any related findings support the regulatory approach chosen for the proposed rule:

The Commissioner created an advisory Autism Working Group to assist in the development of workable definitions of "intensive" and "nonintensive" level services; "qualified" providers and "paraprofessionals." The advisory working group was comprised of providers, insurers, advocates, parents of autistic children and representatives from the Department of Health Services familiar with the Medicaid waiver program for autism services. The working group met seven times between June 23 and September 10, 2009, and continues to meet quarterly. This proposed rule reflects the advisory working group's recommendations.

9. Any analysis and supporting documentation that OCI used in support of OCI's determination of the rule's effect on small businesses under s. 227.114:

There are no insurers offering disability insurance or state or local governmental selffunded entities that meet the definition of a small business.

10. See the attached Private Sector Fiscal Analysis.

See attached.

11. A description of the Effect on Small Business:

This rule will have little or no effect on small businesses

12. Agency contact person:

A copy of the full text of the proposed rule changes, analysis and fiscal estimate may be obtained from the Web site at: http://oci.wi.gov/ocirules.htm

or by contacting Inger Williams, OCI Services Section, at:

Phone:

(608) 264-8110

Email:

inger.williams@wisconsin.gov

Address:

125 South Webster St - 2nd Floor, Madison WI 53703-3474

Mail:

PO Box 7873, Madison, WI 53707-7873

13. Place where comments are to be submitted and deadline for submission:

The deadline for submitting comments is 4:00 p.m. on the 14th day after the date for the hearing stated in the Notice of Hearing.

Mailing address:

Julie E. Walsh Legal Unit - OCI Rule Comment for Rule Ins 336 Office of the Commissioner of Insurance PO Box 7873 Madison WI 53707-7873

Street address:

Julie E. Walsh Legal Unit - OCI Rule Comment for Rule Ins 336 Office of the Commissioner of Insurance 125 South Webster St – 2nd Floor Madison WI 53703-3474

Email address:

Julie E. Walsh julie.walsh@wisconsin.gov

Web site: http://oci.wi.gov/ocirules.htm

The proposed rule changes are:

SECTION 1. Ins 3.36 is created to read:

Ins 3.36 (1) APPLICABILITY. This section applies to disability insurance policies as defined in s. 632.895 (1) (a), Stats., except as provided in s. 632.895 (12m) (e), Stats., and self-insured health plans sponsored by the state, county, city, town, village, or school district that provides coverage to dependents issued or renewed on or after November 1, 2009 or the date the policies or plans are established, extended, modified, or renewed on or after November 1, 2009 for collectively bargained agreements containing provisions for health plans or policies.

(3) **DEFINITIONS.** In addition to the definitions in s. 632.895 (12m) (a), Stats., in this section:

- (a) "Behavioral" means interactive therapies that target observable behaviors to build needed skills and to reduce problem behaviors using well-established principles of learning utilized to change socially important behaviors with the goal of building a range of communication, social and learning skills, as well as reducing challenging behaviors.
 - (b) "Department" means the Wisconsin Department of Health Services.
- (c) "Evidence-based" means therapy that is based upon medical and scientific evidence as defined at s. 632.835 (3m) (b) 1., 2., and 2.a., Stats., and s. Ins 18.10 (4), and is determined to be an efficacious treatment or strategy.
- (d) "Efficacious treatment" or "efficacious strategy" means treatment or strategies designed to address cognitive, social or behavioral conditions associated with autism spectrum disorders; to sustain and maximize gains made during intensive-level services; or to improve an individual with autism spectrum disorder's condition.
- (e) "Intensive-level service" means evidence-based behavioral therapies that are directly based on, and related to, an insured's therapeutic goals and skills as prescribed by a physician familiar with the insured.
- (f) "Provider" means a state-licensed psychiatrist, psychologist, or a social worker certified or licensed to practice psychotherapy.
- (g) "Qualified paraprofessional" means an individual working under the active supervision of a qualified supervising provider and who complies with all of the following:
 - 1. Attains at least 18 years of age.
 - 2. Obtains a high school diploma
 - 3. Completes a criminal background check.

- 4. Obtains at least 20 hours of training that includes subjects related to autism, evidence-based treatment methods, communication, teaching techniques, problem behavior issues, ethics, special topics, natural environment, and first aid.
- 5. Obtains at least 10 hours of training in the use of behavioral evidence-based therapy including the direct application of training techniques with an individual who has autism spectrum disorder present.
- 6. Receives regular, scheduled oversight by a qualified provider in implementing the treatment plan for the insured.
- (h) "Qualified provider" means an individual acting within the scope of a currently valid state-issued license for psychiatry or psychology or a social worker licensed or certified to practice psychotherapy and who has completed at least 2080 hours that includes all of the following:
- 1. Fifteen hundred hours supervised training involving direct 1:1 work with individuals with autism spectrum disorders using evidence-based, efficacious therapy models.
 - 2. Supervised experience with all of the following:
 - a. Working with families as the primary provider and ensuring treatment compliance.
- b. Treating individuals with autism spectrum disorders who function at a variety of cognitive levels and exhibit a variety of skill deficits and strengths.
- c. Treating individuals with autism spectrum disorders with a variety of behavioral challenges.
- d. Treating individuals with autism spectrum disorders who have shown improvement to the average range in cognitive functioning, language ability, adaptive and social interaction skills.
- e. Designing and implementing progressive treatment programs for individuals with autism spectrum disorders.

- 3. Academic coursework from a regionally accredited higher education institution with demonstrated coursework in the application of evidence-based therapy models consistent with best practice and research on effectiveness for individuals with autism spectrum disorders.
- (i) "Qualified professional" means an individual working under the supervision of an outpatient mental health clinic who is a licensed treatment professional as defined in s. DHS 35.03 (9g), and who has completed at least 2080 hours including all of the following:
- 1. Fifteen hundred hours supervised training involving direct 1:1 work with individuals with autism spectrum disorders using evidence-based, efficacious therapy models.
 - 2. Supervised experience with all of the following:
 - a. Working with families as part of a treatment team and ensuring treatment compliance.
- b. Treating individuals with autism spectrum disorders who function at a variety of cognitive levels and exhibit a variety of skill deficits and strengths.
- c. Treating individuals with autism spectrum disorders with a variety of behavioral challenges.
- d. Treating individuals with autism spectrum disorders who have shown improvement to the average range in cognitive functioning, language ability, adaptive and social interaction skills.
- 3. Academic coursework from a regionally accredited higher education institution with demonstrated coursework in the application of evidence-based therapy models consistent with best practice and research on effectiveness for individuals with autism spectrum disorders.
- (j) "Qualified supervising provider" means a qualified provider that is a currently valid state-licensed psychiatrist, psychologist or a social worker licensed or certified as a psychotherapist and the qualified provider has completed at least 4160 hours of experience as a supervisor of less experienced providers, professionals and paraprofessionals.

- (k) "Qualified therapist" means a speech-language pathologist or occupational therapist acting within the scope of a currently valid state issued licensed and who has completed at least 1200 hours of training including all of the following:
- 1. Seven hundred fifty hours supervised training involving direct 1:1 work with individuals, including pediatric individuals, with autism spectrum disorders using evidence-based, efficacious therapy models.
 - 2. Supervised experience with all of the following:
- a. Working with families as the direct speech or occupational therapist and ensuring treatment compliance.
- b. Treating individuals with autism spectrum disorders who function at a variety of cognitive levels and exhibit a variety of skill deficits and strengths.
- c. Treating individuals with autism spectrum disorders with a variety of behavioral challenges.
- d. Treating individuals with autism spectrum disorders who have shown improvement to the average range in language ability and adaptive and social interaction skills.
- (L) "Therapy" means services, treatments and strategies prescribed by a treating physician and provided by a qualified provider or qualified therapist to improve the insured's condition or to achieve social, cognitive, communicative, self-care or behavioral goals that are clearly defined within the insured's treatment plan.
- (m) "Therapist" means a state-licensed speech-language pathologist or occupational therapist acting within the scope of a currently valid state license.
- (n) "Waiver program" means services provided by the department through the Medicaid Home and Community-Based Services as granted by the Centers for Medicare & Medicaid Services.

- 3.36 (3) Verified diagnosis. Insurers and self-insured health plans shall provide coverage for services to an insured who has a primary verified diagnosis of autism spectrum disorder made by a provider skilled in testing and in the use of empirically validated tools specific for autism spectrum disorders.
- (a) Insurers and self-insured health plans shall accept as valid and provide coverage of the diagnostic testing in addition to the benefit mandated by s. 632.895 (12m), Stats. For the diagnosis to be valid for autism spectrum disorder, the testing tools shall be appropriate to the presenting characteristics and age of the insured and be empirically validated for autism spectrum disorders to provide evidence that the insured meets the criteria for autism spectrum disorder in the most recent Diagnostic and Statistical Manual of Mental Disorders published by the American Psychiatric Association. Insurers and self-insured health plans may require confirmation of a primary diagnosis through completion of empirically validated tools or tests from each of the following categories: intelligence, parent report, language skills, adaptive behavior, and direct observation of the child.
- (b) An insurer and a self-insured health plan may require an insured to obtain a second opinion from a provider experienced in the use of empirically validated tools specific for autism spectrum disorders that is mutually agreeable to the insured or the insured's parent or authorized representative and to the insurer or self-insured health plan. An insurer and a self-insured health plan shall cover the cost of the second opinion and the cost of the second opinion shall be in addition to the benefit mandated by s. 632.895 (12m), Stats.
- (c) Insurers and self-insured health plans may require that the assessment include both a standardized parent interview regarding current concerns and behavioral history as well as direct, structured observation of social and communicative behavior and play. The diagnostic evaluation should also assess those factors that are not specific to an autism spectrum disorders including degree of language impairment, cognitive functioning, and the presence of nonspecific behavioral disorders.

- 3.36 (4) Intensive-level Services. (a) Insurers and self-insured health plans shall provide coverage for evidence-based behavioral intensive-level therapy for an insured with a verified diagnosis of autism spectrum disorder, the majority of which shall be provided to the insured when the parent or legal guardian is present and engaged and all of the prescribed therapy is consistent with all of the following requirements:
- 1. Based upon a treatment plan developed by a qualified provider that includes at least 20 hours per week over a six-month period of time of evidence-based behavioral intensive therapy, treatment, and services with specific cognitive, social, communicative, self-care, or behavioral goals that are clearly defined, directly observed and continually measured and that address the characteristics of autism spectrum disorders. Treatment plans shall require that the insured be present and engaged in the intervention.
- 2. Implemented by qualified providers, qualified supervising providers, qualified professionals, qualified therapists or qualified paraprofessionals.
- 3. Provided in an environment most conducive to achieving the goals of the insured's treatment plan.
- 4. Included training and consultation, participation in team meetings and active involvement of the insured's family and treatment team for implementation of the therapeutic goals developed by the team.
- 5. Commenced after an insured is two years of age and before the insured is nine years of age.
- 6. The insured is directly observed by the qualified provider at least once every two months.
- (b) Forty-eight cumulative months. Insurers and self-insured health plans shall provide up to forty-eight months of intensive-level services. Insurers and self-insured health plans may credit against the required forty-eight months of intensive-level services any previous

intensive-level services the insured received regardless of payor. Insurers and self-insured health plans may require documentation including medical records and treatment plans to verify any evidenced-based behavioral therapy the insured received for autism spectrum disorders that was provided to the insured prior to the insured attaining nine years of age. Insurers and self-insured health plans may consider any evidence-based behavioral therapy that was provided to the insured for an average of 20 or more hours per week over a continuous sixmonth period to be intensive-level services.

- (c) Travel. Insurers and self-insured health plans shall not include coverage of travel time for qualified providers, supervising providers, professionals, therapists or paraprofessionals when calculating the number of hours of care provided per week and are not required to separately reimburse for travel time.
- (d) Progress assessment. Insurers and self-insured health plans shall require that progress be assessed and documented throughout the course of treatment. Insurers and self-insured health plans may request and review the insured's treatment plan and the summary of progress on a periodic basis.
- 3.36 (5) Nonintensive-Level Services. (a) Insurers and self-insured health plans must provide coverage for an insured with a verified diagnosis of autism spectrum disorder for nonintensive-level services that are evidence-based and that are provided to an insured by a qualified provider, professional, therapist or paraprofessional in either of following conditions:
- 1. After the completion of intensive-level services and designed to sustain and maximize gains made during intensive-level services treatment.
- 2. To an insured who has not and will not receive intensive-level services but for whom nonintensive-level services will improve the insured's condition.
- (b) Insurers and self-insured health plans shall provide coverage for evidence-based therapy that is consistent with all of the following requirements:

- 1. Based upon a treatment plan developed by a qualified provider, supervising provider, professional or therapist that includes specific therapy goals that are clearly defined, directly observed and continually measured and that address the characteristics of autism spectrum disorders. Treatment plans shall require that the insured be present and engaged in the intervention.
- 2. Implemented by qualified providers, qualified supervising providers, qualified professionals, qualified therapists or qualified paraprofessionals
- 3. Provided in an environment most conducive to achieving the goals of the insured's treatment plan.
- 4. Included training and consultation, participation in team meetings and active involvement of the insured's family in order to implement the therapeutic goals developed by the team.
- 5. Provided supervision of providers, professionals, therapists and paraprofessionals by qualified supervising providers on the treatment team.
- (c) Services. Insurers and self-insured health plans shall provide coverage for nonintensive-level services that may include direct or consultative services when provided by qualified providers, qualified supervising providers, qualified professionals, qualified paraprofessionals, or qualified therapists.
- (d) Progress assessment. Insurers and self-insured health plans shall require that progress be assessed and documented throughout the course of treatment. Insurers and self-insured health plans may request and review the insured's treatment plan and the summary of progress on a periodic basis.
- (e) Travel. Insurers and self-insured health plans shall not include coverage of travel time by qualified providers, qualified supervising providers, qualified professionals, qualified

therapists or qualified paraprofessionals when calculating the number of hours of care provided per week and are not required to separately reimburse for travel time.

- 3.36 (6) Transition to nonintensive-level services. (a) Insurers and self-insured plans shall provide notice to the insured or the insured's authorized representative regarding change in an insured's level of treatment. The notice shall indicate the reason for transition that may include any of the following:
 - 1. The insured has received forty-eight cumulative months of intensive-level services.
- 2. The insured no longer requires intensive-level services as supported by documentation from a qualified provider or supervising provider.
- 3. The insured no longer receives evidence-based behavioral therapy for at least 20 hours over a six-month period of time.
- (b) Insurers and self-insured plans may require an insured or an insured's authorized representative to timely notify the insurer or self-insured plan if the insured requires and qualifies for intensive-level services but the insured or the insured's family or care giver is unable to receive intensive-level services for an extended period of time. The insured or the insured's authorized representative shall indicate the specific reason or reasons the insured or the insured's family or care giver are unable to comply with an intensive-level service treatment plan. Reasons for requesting intensive-level services be interrupted for an extended period of time may include a significant medical condition, surgical intervention and recovery, catastrophic event or any other reason the insurer or self-insured plan determines to be acceptable.
- (c) Insurers and self-insured plans may not deny intensive-level services to an insured for failing to maintain at least 20 hours per week of evidence-based behavioral therapy over a six-month period when the insured or the insured's authorized representative complied with par.

 (b) or the insured or the insured's authorized representative can document that the insured

failed to maintain at least 20 hours per week of evidence-based behavioral therapy due to waiting for waiver program services.

- 3.36 (7) Notice to Insureds. Insurers and self-insured plans shall provide written notice regarding claims submitted and processed for the treatment of autism spectrum disorders to the insured or insured's parents or authorized representative and include the total amount expended to date for the current policy year. The notice may be included with the explanation of benefits form or in a separate communication provided on a periodic basis during the course of treatment.
- 3.36 (8) Research that is the basis for efficacious treatment or efficacious strategies.
- (a) Research designs that are sufficient to demonstrate that a treatment or strategy when used solely or in combination with other treatments or strategies, is effective in addressing the cognitive, social, and behavioral challenges associated with autism spectrum disorders demonstrates significant improvement must include at least one of the following:
- 1. Two or more high quality experimental or quasi-experimental group design studies that meet all of the following criteria:
- a. A clearly defined population for whom inclusion criteria have been delineated in a reliable, valid manner.
 - b. Outcome measures with established reliability and construct validity.
 - c. Independent evaluators who are not aware of the particular treatment utilized.
 - 2. Five or more single subject design studies that meet all of the following criteria:
 - a. Studies must have been published in a peer-reviewed scientific or medical journal.
- b. Studies must have been conducted by three different researchers or research groups in three different geographical locations.

- c. The body of studies must have included 20 or more participants.
- 3. One high quality randomized or quasi-experimental group design study that meets all of the criteria in subpar. 1 and three high quality single subject design studies that meet all of the criteria in subpar. 2.
- 3.36 (9) Disputes. (a) An insurer's or a self-insured health plan's determination regarding diagnosis and level of service may be considered an adverse determination if the insured disagrees with the determination. The insured or the insured's authorized representative may file a grievance in accordance with s. Ins 18.03. The insured or the insured's authorized representative may seek independent review of the adverse determination in accordance with s. Ins 18.11.
- 3.36 (10) Non-required coverage. (a) Services. Insurers and self-insured health plans are not required to cover any of the following:
 - 1. Acupuncture.
 - 2. Animal-based therapy including hippotherapy.
 - 3. Auditory integration training.
 - 4. Chelation therapy.
 - 5. Child care fees.
 - 6. Cranial sacral therapy.
 - 7. Custodial or respite care.
 - 8. Hyperbaric oxygen therapy.
 - 9. Special diets or supplements.
- (b) Drugs and devices. Insurers and self-insured health plans shall not provide coverage for pharmaceuticals or durable medical equipment through s. 632.895 (12m), Stat.

Coverage of pharmaceuticals and durable medical equipment shall be covered in compliance with the terms of the insured's policy.

- (c) Fraudulent claims. Insurers and self-insured health plans shall not be required to pay claims that have been determined to be fraudulent.
- (d) Parents of children diagnosed with autism spectrum disorders. Insurers and self-insured health plans shall not be required to pay for treatment rendered by parents or legal guardians who are otherwise qualified providers, supervising providers, therapists, professionals or paraprofessional for treatment rendered to their own children.
- 3.36 (11) Locations for Services. (a) Insurers and self-insured health plans shall cover treatments, therapies and services to an insured diagnosed with autism spectrum disorders in locations including the provider's office or clinic, or in a setting conducive to the acquisition of the target skill. Treatments may be provided in schools when they are related to the goals of the treatment plan and do not duplicate services provided by a school.
- (b) Insurers and self-insured health plans are not required to cover therapy, treatment or services when provided to an insured who is residing in a residential treatment center, inpatient treatment or day treatment facility.
- (c) Insurers and self-insured health plans are not required to cover the cost for the facility or location or for the use of a facility or location when treatment, therapy or services are provided outside an insured's home.
- 3.36 (12) Annual publication CPI adjustment. The commissioner shall publish to the office of the commissioner of insurance website on or before December 1 of each year beginning December 1, 2011, the consumer price index for urban consumers as determined by the U.S. Department of Labor and publish the adjusted dollar amount in accordance with s. 632.895 (12m) (c) 1., Stats. The adjusted dollar amount published each December shall be used by insurers and self-insured health plans when complying with s. 632.895 (12m), Stats.,

effective the following January 1 for newly issued policies or on the first date of a modified, extended or renewed policy or certificate after January 1.

- 3.36 (14) Verification of qualified provider, supervising provider, therapist, professional and paraprofessional. (a) Insurers and self-insured health plans are required to verify the licensure, certification and all training or other credentials of a qualified provider, qualified supervising provider and qualified therapist.
- (b) Insurers and self-insured health plans shall require the qualified provider or certified outpatient mental health clinics employing or contracting for the services of qualified professionals or qualified paraprofessionals to verify the qualified professional's or qualified paraprofessional's credentials and to document that the qualified professional or qualified paraprofessional has not been convicted of a felony or any crime involving maltreatment of a child in any jurisdiction. Insurers and self-insured health plans may receive documentation from the qualified providers or certified outpatient mental health clinics upon request and may require periodic review and verification.
- (c) A provider, therapist, paraprofessional or professional working under the supervision of a certified outpatient mental health clinic that is approved by the Department and has a signed Medicaid provider agreement to provide services through the waiver program to individuals with autism spectrum disorders prior to November 1, 2009 shall be deemed to be a qualified provider, therapist or professional through October 31, 2011. Beginning November 1, 2011 any provider, supervising provider, therapist, paraprofessional or professional must comply with the applicable requirements to be considered a qualified provider, supervising provider, therapist or professional.
- (d) An insurer or self-insured health plans may elect to contract with certain providers, therapists, paraprofessionals and professionals that do not meet all of the requirements necessary to be considered qualified providers, therapists, paraprofessionals or professionals, but are approved by the Department and have a signed Medicaid provider agreement to provide

services through the waiver program to individuals with autism spectrum disorders and meet any criteria established by the insurer or self-insured health plan. The insurer and self-insured health plans must have a verifiable and established process for rendering its determination for otherwise qualified providers, therapists and professionals.

SECTION 2. These emergency rule changes will take effect as provided in s. 227.24(1)(c), Stats.

SECTION 3. This section may be enforced under ss. 601.41, 601.64, 601.65, 628.10, Stats., or ch. 645, Stats., or any other enforcement provision of chs. 600 to 646, Stats.

Dated at Madison, Wisconsin, this $\frac{1}{2}$ day of $\frac{1}{2}$, 2010.

Sean Dilweg

Commissioner of Insurance

Office of the Commissioner of Insurance Private Sector Fiscal Analysis

For section Ins 3.36 relating to autism spectrum disorders treatment and affecting small business

This rule change will have no significant effect on the private sector regulated by OCI.

FISCAL ESTIMATE WORKSHEET

Detailed Estimate of Annual Fiscal Effect

X ORIGINAL	L] UPDATED		LRB Number	Amendment No. if Applicable	
CORRECTED	SUPPLEMENTAL		Bill Number	Administrative Rule Number INS 336	
Subject autism spectrum	disorders treatment and affecti	ng small busines:	S		
•	nue Impacts for State and/or Loc			lized fiscal effect):	
Annualized Costs:			Annualized Fiscal impact on State funds from:		
A. State Costs by Cat	egory		Increased Costs	Decreased Costs	
State Operation	ns - Salaries and Fringes		0	\$ -0	
(FTE Position C	Changes)		(0 FTE)	(-0 FTE)	
State Operations - Other Costs			0	-0	
Local Assistance	ce .		0	-0	
Aids to Individu	als or Organizations		0	-0	
TOTAL Sta	ate Costs by Category	4	\$ 0	\$ -0	
B. State Costs by Sou	urce of Funds		Increased Costs	Decreased Costs	
GPR			\$ 0	\$ -0	
FED			0	-0	
PRO/PRS			0	-0	
SEG/SEG-S			0	-0	
C. State Revenues Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)		se or decrease state	Increased Rev.	Decreased Rev.	
GPR Taxes	revenues (e.g., tax increase, decrease in incr		\$ 0	\$ -0	
GPR Earned			0	-0	
FED			0	-0	
PRO/PRS			0	-0	
SEG/SEG-S			0	-0	
TOTAL State Revenues		•	\$ 0 None	\$ -0 None	
	NET ANNU	ALIZED FISCAL I	MPACT		
NET CHANGE IN COSTS	\$	STATE	None 0 \$	LOCAL None 0	
NET CHANGE IN REVEN			None 0 \$	None 0	
Prepared by:		Telephone No.	. 8101	Agency	
		(608) 264 Telephone No.		Insurance Date (mm/dd/ccyy)	

FISCAL ESTIMATE

▼ ORIGINAL	UPDATED		LRB Number	Amendment No. if Applicable			
CORRECTED	SUPPLEMENTAL		Bill Number	Administrative Rule Number INS 336			
Subject autism spectrum disorders treatment and affecting small business							
Fiscal Effect State: No State Fiscal Effect Check columns below only if bill makes a direct appropriation or affects a sum sufficient appropriation. Increase Existing Appropriation Decrease Existing Appropriation Decrease Existing Revenues Create New Appropriation			Within A	☐ Increase Costs - May be possible to Absorb Within Agency's Budget ☐ Yes ☐ No ☐ Decrease Costs			
Local: No local government Increase Costs Permissive Mandato Permissive Mandato Fund Sources Affected GPR FED PH Assumptions Used in Arriving at F	3.	nissive	datory	ounties			
Long-Range Fiscal Implications None							
Prepared by: Julie E. Walsh		Telephone No. (608) 26	4-8101	Agency Insurance			
Authorized Signature:		Telephone No.		Date (mm/dd/ccyy)			





State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

Jim Doyle, Governor Sean Dilweg, Commissioner

Wisconsin.gov

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Web Address: oci.wi.gov

June 8, 2010

THE HONORABLE JIM HOLPERIN SENATE CO-CHAIRPERSON JOINT COMM FOR REVIEW OF ADM RULES SOUTH STATE CAPITOL RM 409 MADISON WI 53702

Re: Emergency Rule affecting Section Ins 17.01(3) and 17.28(6), Wis. Adm. Code, relating to fiscal year 2011 fund fees and mediation panel fees and affecting small business

Dear Senator Holperin:

I will be promulgating an emergency rule. Attached is a draft of the rule for your review. The reasons for proceeding with an emergency rule are given in the Finding of Emergency in the rule. It will be published in the official State newspaper in about a week.

If you have any questions, please contact Theresa L. Wedekind at (608) 266-0953 or e-mail at theresa.wedekind@wisconsin.gov.

Sincerely,

Sean Dilweg

Commissioner of Insurance

SD:TLW

Attachment: 1 copy draft rule



State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

SS

Jim Doyle, Governor Sean Dilweg, Commissioner

Wisconsin.gov

125 South Webster Street • P.O. Box 7873 Madison, Wisconsin 53707-7873 Phone: (608) 266-3585 • Fax: (608) 266-9385 E-Mail: ocilnformation@wisconsin.gov Web Address: oci.wi.gov



STATE OF WISCONSIN

OFFICE OF THE COMMISSIONER OF INSURANCE

I, Sean Dilweg, Commissioner of Insurance and custodian of the official records, certify that the annexed emergency rule affecting Section Ins 17.01(3) and 17.28(6), Wis. Adm. Code, relating to fiscal year 2011 fund fees and mediation panel fees and affecting small business, is duly approved and adopted by this Office on June 9, 2010.

I further certify that I have compared this copy with the original on file in this Office and that it is a true copy of the original, and the whole of the original.

IN TESTIMONY WHEREOF, I have hereunto set my hand at 125 South Webster Street, Madison, Wisconsin, on June 9, 2010.

Sean Dilweg

Commissioner of Insurance

ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE AND THE

BOARD OF GOVERNORS OF THE INJURED PATIENTS AND FAMILIES COMPENSATION FUND

AMENDING, AND REPEALING AND RECREATING A RULE

To amend s. Ins 17.01 (3) Wis. Adm. Code, and to repeal and recreate s. Ins 17.28 (6), Wis. Adm. Code, relating to annual injured patients and families compensation fund fees and medical mediation panel fees for the fiscal year beginning July 1, 2010, and may have an effect on small business.

FINDING OF EMERGENCY

The Commissioner of Insurance finds that an emergency exists and that the attached rule is necessary for the immediate preservation of the public peace, health, safety, or welfare. Facts constituting the emergency are as follows:

These changes must be in place with an effective date of July 1, 2010 for the new fiscal year assessments. The fiscal year fees were established by the Board of Governors at meeting on May 18, 2010.

ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE (OCI)

1. Statutes interpreted:

ss. 655.27 (3), and 655.61, Wis. Stats.

2. Statutory authority:

ss. 601.41 (3), 655.004, 655.27 (3) (b), and 655.61, Wis. Stats.

3. Explanation of OCI's authority to promulgate the proposed rule under these statutes:

The commissioner of insurance, with the approval of the board of governors (board) of the injured patients and families compensation fund (fund), is required to establish by administrative rule the annual fees which participating health care providers must pay to the fund and the annual fee due for the operation of the medical mediation panel.

4. Related statutes or rules:

None

5. The plain language analysis and summary of the proposed rule:

This rule establishes the fees that participating health care providers must pay to the fund for the fiscal year beginning July 1, 2010. These fees represent a 8.6% increase from fees paid for the 2009-10 fiscal year. The board approved these fees at its meeting on May 18, 2010

The board is also required to promulgate by rule the annual fees for the operation of the injured patients and families compensation mediation system, based on the recommendation of the director of state courts. The recommendation of the director of state courts was reviewed by the board's actuarial and underwriting committee. This rule implements the funding level approved by the board by establishing mediation panel fees for the next fiscal year at \$28.00 for physicians and \$6.00 per occupied bed for hospitals, representing an increase of \$3.00 per physician and \$1.00 per occupied bed for hospitals from 2009-10 fiscal year mediation panel fees.

6. Summary of and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:

To the fund board's and OCI's knowledge there is no existing or proposed federal regulation that is intended to address patient compensation fund rates, administration or activities.

7. Comparison of similar rules in adjacent states as found by OCI:

To the fund board's and OCI's knowledge there are no similar rules in the adjacent states to compare this rule to as none of these states have a patients compensation fund created by statute where rates are directed to be established yearly by rule as is true in Wisconsin.

8. A summary of the factual data and analytical methodologies that OCI used in support of the proposed rule and how any related findings support the regulatory approach chosen for the proposed rule:

None. This rule establishes annual fund fees pursuant to the requirements of the above-noted Wisconsin statutes.

9. Any analysis and supporting documentation that OCI used in support of OCI's determination of the rule's effect on small businesses under s. 227.114:

This increase in fund fees and mediation panel fees will have an affect on some small businesses in Wisconsin; particularly those that employ physicians and other health care professionals. The mediation panel fee is assessed only on physicians and hospitals, not on corporations or other health care entities. These increases will affect only those small businesses that pay the fund fees and mediation panel fees on behalf of their employed physicians. However, these increases will not have a significant effect nor should it negatively affect the small business's ability to compete with other providers.

10. See the attached Private Sector Fiscal Analysis.

The increase in fees promulgated by this rule does not result in a significant fiscal effect on the private sector. Although a health care provider may pass this increase on to its patients, there will not be a significant fiscal effect on the private sector as a result of this proposed rule.

11. A description of the Effect on Small Business:

This rule will have little or no effect on small businesses. The increase contained in the proposed rule will require providers to pay an increased fund fee and mediation panel fee which will increase the operational expenses for the providers. However, this increase is not considered to be significant and will have no effect on the provider's competitive abilities.

12. Agency contact person:

A copy of the full text of the proposed rule changes, analysis and fiscal estimate may be obtained from the Web site at:

http://oci.wi.gov/ocirules.htm

or by contacting Inger Williams, OCI Services Section, at:

Phone:

(608) 264-8110

Email:

inger.williams@wisconsin.gov

Address:

125 South Webster St - 2nd Floor, Madison WI 53703-3474

Mail:

PO Box 7873, Madison, WI 53707-7873

13. Place where comments are to be submitted and deadline for submission:

The deadline for submitting comments is 4:00 p.m. on the 14th day after the date for the hearing stated in the Notice of Hearing.

Mailing address:

Theresa L. Wedekind OCI Rule Comment for Rule Ins 1701 Office of the Commissioner of Insurance PO Box 7873 Madison WI 53707-7873

Street address:

Theresa L. Wedekind OCI Rule Comment for Rule Ins 1701 Office of the Commissioner of Insurance 125 South Webster St – 2nd Floor Madison WI 53703-3474

Email address:

Theresa L. Wedekind theresa.wedekind@wisconsin.gov

Web site: http://oci.wi.gov/ocirules.htm

The proposed rule changes are:

SECTION 1. Ins 17.01 (3) is amended to read:

Ins 17.01 (3) FEE SCHEDULE. The following fee schedule shall be effective July 1, 2009 2010:

- (a) For physicians-- \$25.00 \$28.00
- (b) For hospitals, per occupied bed-- \$5.00 \$6.00

SECTION 2. Ins 17.28 (6) is repealed and recreated to read:

- (6) FEE SCHEDULE. The following fee schedule is in effect from July 1, 2010 to June 30, 2011:
- (a) Except as provided in pars. (b) to (f) and sub. (6e), for a physician for whom this state is a principal place of practice:

Class 1 \$1,347

Class 3 \$5,387

Class 2 \$2,423

Class 4 \$8,888

(b) For a resident acting within the scope of a residency or fellowship program:

Class 1 \$ 673

Class 3 \$2,693

Class 2 \$1,211

Class 4 \$4,444

(c) For a resident practicing part-time outside the scope of a residency or fellowship program:

All classes

\$808

(d) For a medical college of Wisconsin, inc., full-time faculty member:

Class 1 \$542

Class 3 \$2,168

Class 2 \$969

Class 4 \$3,577

- (e) For physicians who practice part-time:
- 1. For a physician who practices fewer than 500 hours during the fiscal year, limited to office practice and nursing home and house calls, and who does not practice obstetrics or surgery or assist in surgical procedures: \$ 337

2. For a physician who practices 1040 hours or less during the fiscal year, including those who practice fewer than 500 hours during the fiscal year whose practice is not limited to office practice, nursing homes or house calls or who do practice obstetrics, surgery or assist in surgical procedures:

Class 1 \$ 808

Class 3 ___ \$3,232

Class 2 \$1,455

Class 4 \$5,333

(f) For a physician for whom this state is not a principal place of practice:

Class 1 \$ 673

Class 3 \$2,693

Class 2 \$1,211

Class 4 \$4,444

(g) For a nurse anesthetist for whom this state is a principal place of practice:

\$ 330

- (h) For a nurse anesthetist for whom this state is not a principal place of practice:

 \$ 165
 - (i) For a hospital, all of the following fees:
 - 1. Per occupied bed

\$ 81

- 2. Per 100 outpatient visits during the last calendar year for which totals are available: \$4.06
- (j) For a nursing home, as described under s. 655.002 (1) (j), Stats., that is wholly owned and operated by a hospital and that has health care liability insurance separate from that of the hospital by which it is owned and operated:

Per occupied bed

\$ 16

- (k) For a partnership comprised of physicians or nurse anesthetists, organized for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- 1. a. If the total number of partners and employed physicians and nurse anesthetists is from 2 to 10 \$ 47

- b. If the total number of partners and employed physicians and nurse anesthetists is from 11 to 100 \$ 465
- c. If the total number of partners and employed physicians and nurse anesthetists exceeds 100 \$1,157
- 2. The following fee for each full-time equivalent allied health care professional employed by the partnership as of the most recent completed survey submitted:

Employed Health Care Persons	Fund Fee	
Nurse Practitioners	\$	337
Advanced Nurse Practitioners		471
Nurse Midwives	2	,963
Advanced Nurse Midwives	3	,096
Advanced Practice Nurse Prescribers		471
Chiropractors		539
Dentists		269
Oral Surgeons	2	,020
Podiatrists-Surgical	5	,722
Optometrists		269
Physician Assistants		269

- (L) For a corporation, including a service corporation, organized under ch. 180, Stats., for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- 1. a. If the total number of shareholders and employed physicians and nurse anesthetists is from 2 to 10 \$ 47
- b. If the total number of shareholders and employed physicians and nurse anesthetists is from 11 to 100 \$ 465

- c. If the total number of shareholders and employed physicians or nurse anesthetists exceeds 100 \$1,157
- 2. The following fee for each full-time equivalent allied health care professional employed by the corporation as of the most recent completed survey submitted:

Employed Health Care Persons	<u>Fu</u>	Fund Fee	
Nurse Practitioners	\$	337	
Advanced Nurse Practitioners		471	
Nurse Midwives	2	2,963	
Advanced Nurse Midwives	3	3,096	
Advanced Practice Nurse Prescribers		471	
Chiropractors		539	
Dentists		269	
Oral Surgeons	2	,020	
Podiatrists-Surgical	5	,722	
Optometrists		269	
Physician Assistants		269	

- (m) For a corporation organized under ch. 181, Stats., for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- a. If the total number of employed physicians and nurse anesthetists is from
 to 10
 \$ 47
- b. If the total number of employed physicians and nurse anesthetists is from 11to 100 \$ 465
 - c. If the total number of employed physicians or nurse anesthetists exceeds 100

2. The following fee for each full-time equivalent allied health care professional employed by the corporation as of the most recent completed survey submitted:

Employed Health Care Persons	<u>Fund Fee</u>
Nurse Practitioners	\$ 337
Advanced Nurse Practitioners	471
Nurse Midwives	2,963
Advanced Nurse Midwives	3,096
Advanced Practice Nurse Prescribers	471
Chiropractors	539
Dentists	269
Oral Surgeons	2,020
Podiatrists-Surgical	5,722
Optometrists	269
Physician Assistants	269

- (n) For an operational cooperative sickness care plan as described under s. 655.002 (1) (f), Stats., all of the following fees:
- 1. Per 100 outpatient visits during the last calendar year for which totals are available \$0.10
 - 2. 2.99% of the total annual fees assessed against all of the employed physicians.
- 3. The following fee for each full-time equivalent allied health care professional employed by the operational cooperative sickness plan as of the most recent completed survey submitted:

Employed Health Care Persons	<u>Fund Fee</u>
Nurse Practitioners	\$ 337
Advanced Nurse Practitioners	471
Nurse Midwives	2,963

Advanced Nurse Midwives	3,096
Advanced Practice Nurse Prescribers	471
Chiropractors	539
Dentists	269
Oral Surgeons	2,020
Podiatrists-Surgical	5,722
Optometrists	269
Physician Assistants	269

- (0) For a freestanding ambulatory surgery center, as defined in s. HFS 120.03 (13), per 100 outpatient visits during the last calendar year for which totals are available: \$21.00
- (p) For an entity affiliated with a hospital, the greater of \$100 or whichever of the following applies:
- 1. 8% of the amount the entity pays as premium for its primary health care liability insurance, if it has occurrence coverage.
- 2. 11% of the amount the entity pays as premium for its primary health care liability insurance, if it has claims-made coverage.
- (q) For an organization or enterprise not specified as a partnership or corporation that is organized and operated in this state for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- a. If the total number of employed physicians and nurse anesthetists is from
 to 10
 \$ 47
- b. If the total number of employed physicians and nurse anesthetists is from 11 to 100 \$ 465
 - c. If the total number of employed physicians or nurse anesthetists exceeds 100

2. The following for each full-time equivalent allied health care professional employed by the organization or enterprise not specified as a partnership or corporation as of the most recent completed survey submitted:

Employed Health Care Persons	Fund Fee
Nurse Practitioners	\$ 337
Advanced Nurse Practitioners	471
Nurse Midwives	2,963
Advanced Nurse Midwives	3,096
Advanced Practice Nurse Prescribers	471
Chiropractors	539
Dentists	269
Oral Surgeons	2,020
Podiatrists-Surgical	5,722
Optometrists	269
Physician Assistants	269

SECTION 1. These emergency rule changes will take effect on July 1, 2010, as provided in s. 227.24(1)(c), Stats.

Dated at Madison, Wisconsin, this 8 day of 5000, 2010.

Sean Dilweg

Commissioner of Insurance

Office of the Commissioner of Insurance Private Sector Fiscal Analysis

for Section Ins 17.01(3), and 17.28(6) relating to fiscal year 2011 fund fees and mediation panel fees and affecting small business

This rule change will have no significant effect on the private sector regulated by OCI.

FISCAL ESTIMATE WORKSHEET

Detailed Estimate of Annual Fiscal Effect

▼ ORIGINAL	UPDATED		LRB Number	Amendment No. if Applicable
CORRECTED	SUPPLEMENTAL		Bill Number	Administrative Rule Number INS 1701
Subject fiscal year 201	I fund fees and mediation pane	l fees and affectin	g small business	
One-time Costs or Rev None	enue Impacts for State and/or L	ocal Government	(do not include in annua	alized fiscal effect):
	Annualized Costs:		Annualized Fiscal imp	act on State funds from:
A. State Costs by Ca	itegony		Increased Costs	Decreased Costs
· · · · · · · · · · · · · · · · · · ·	ons - Salaries and Fringes		\$ 0	\$ -0
(FTE Position	Changes)		(0 FTE)	(-0 FTE)
State Operatio	ns - Other Costs		0	-0
Local Assistan	се		0 ·	-0
Aids to Individe	uals or Organizations		0	-0
	ate Costs by Category		\$ 0	\$ -0
B. State Costs by So	urce of Funds		Increased Costs	Decreased Costs
GPR			\$ 0	\$ -0
FED			0	-0
PRO/PRS			0	-0
SEG/SEG-S			0	-0
C. State Revenues	Complete this only when proposal will increase revenues (e.g., tax increase, decrease in lice		Increased Rev.	Decreased Rev.
GPR Taxes	(0.5.)	01100 100, 010.7	\$ 0	\$ -0
GPR Earned			0	-0
FED			0	-0
PRO/PRS			0	-0
SEG/SEG-S			0	-0
TOTAL Sta	ite Revenues		\$ 0 None	\$ -0 None
	NET ANNU	ALIZED FISCAL I	MPACT	
ET CHANGE IN COSTS	\$	<u>\$TATE</u>	None 0 \$	LOCAL None 0
ET CHANGE IN REVENU	JES \$		None 0 \$	None 0
Prepared by: Theresa L. Wede	ekind	Telephone No. (608) 266	-0953	Agency Insurance
Authorized Signature:	2	Telephone No.		Date (mm/dd/ccyy)

FISCAL ESTIMATE

X ORIGINAL	UPDATED		LRB Number	Amendment No. if Applicable
CORRECTED	SUPPLEMENTAL		Bill Number	Administrative Rule Number INS 1701
Subject fiscal year 2011 fund f	ees and mediation	n panel fees and	affecting small busine	ess
Fiscal Effect State: No State Fiscal E Check columns below only if bill or affects a sum sufficient appro Increase Existing Appropriat Decrease Existing Appropriat Create New Appropriation	makes a direct appropria priation.	ation Existing Revenues Existing Revenues	☐ Increase Costs - Within Agency's	
LOCAI: No local governme Increase Costs Permissive Mandator Decrease Costs Permissive Mandator Fund Sources Affected GPR FED PR	3.	nissive	ory ☐ Towns ☐ Counties	
The Injured Patients and Farund fees are established to malpractice claims. The programment of the Fund is a unique fund; liability coverage and particular funds in other states. The other themselves as the IPFCF is There is no effect on GPR.	amilies Compensate become effective oposed fees were an increase of 8 there are no other ipation is mandato only persons who were as a second of the contract	e each July 1 bas approved by the 3.6% over fiscal y funds like it in th bry. These two fe will be affected by	sed the Fund's needs Fund's Board of Gove year 2010 fund fees. The Fund eatures make this Fund y this rule change are	for payment of medical ernors at its May 18, provides unlimited d unique compared to the Fund participants
None				
Prepared by: Theresa L. Wedekind	Те	elephone No. (608) 266-095	53	Agency Insurance
Authorized Signature:	Te	elephone No.		Date (mm/dd/ccyy)





State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

Jim Doyle, Governor Sean Dilweg, Commissioner Wisconsin.gov 125 South Webster Street • P.O. Box 7873 Madison, Wisconsin 53707-7873 Phone: (608) 266-3585 • Fax: (608) 266-9935 E-Mail: ociinformation@wisconsin.gov Web Address: oci.wi.gov

June 14, 2010

Members of the Legislature

Re: Emergency Rule affecting Section Ins 17.01(3) and 17.28(6), Wis. Adm. Code, relating to fiscal year 2011 fund fees and mediation panel fees and affecting small business

Dear Senator or Representative to the Assembly:

I have promulgated the attached rule as an emergency rule. The rule will be published in the official State newspaper on June 15, 2010.

The attached copy of the rule includes the Finding of Emergency which required promulgation of the rule.

If you have any questions, please contact Theresa L. Wedekind at (608) 266-0953 or e-mail at theresa.wedekind@wisconsin.gov.

Sincerely,

Sean Dilweg

Commissioner of Insurance

SD:TLW

Attachment: 1 copy rule



State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

SS

Jim Doyle, Governor Sean Dliweg, Commissioner

Wisconsin.gov

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Madison, Wisconsin 53707-7873
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E-Mail: ocilnformation@wisconsin.gov
Web Address: oci.wi.gov



STATE OF WISCONSIN

OFFICE OF THE COMMISSIONER OF INSURANCE

I, Sean Dilweg, Commissioner of Insurance and custodian of the official records, certify that the annexed emergency rule affecting Section Ins 17.01(3) and 17.28(6), Wis. Adm. Code, relating to fiscal year 2011 fund fees and mediation panel fees and affecting small business, is duly approved and adopted by this Office on June 9, 2010.

I further certify that I have compared this copy with the original on file in this Office and that it is a true copy of the original, and the whole of the original.

IN TESTIMONY WHEREOF, I have hereunto set my hand at 125 South Webster Street, Madison, Wisconsin, on June 9, 2010.

Sean Dilweg

Commissioner of Insurance

ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE AND THE

BOARD OF GOVERNORS OF THE INJURED PATIENTS AND FAMILIES COMPENSATION FUND

AMENDING, AND REPEALING AND RECREATING A RULE

To amend s. Ins 17.01 (3) Wis. Adm. Code, and to repeal and recreate s. Ins 17.28 (6), Wis. Adm. Code, relating to annual injured patients and families compensation fund fees and medical mediation panel fees for the fiscal year beginning July 1, 2010, and may have an effect on small business.

FINDING OF EMERGENCY

The Commissioner of Insurance finds that an emergency exists and that the attached rule is necessary for the immediate preservation of the public peace, health, safety, or welfare. Facts constituting the emergency are as follows:

These changes must be in place with an effective date of July 1, 2010 for the new fiscal year assessments. The fiscal year fees were established by the Board of Governors at meeting on May 18, 2010.

ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE (OCI)

1. Statutes interpreted:

ss. 655.27 (3), and 655.61, Wis. Stats.

2. Statutory authority:

ss. 601.41 (3), 655.004, 655.27 (3) (b), and 655.61, Wis. Stats.

3. Explanation of OCI's authority to promulgate the proposed rule under these statutes:

The commissioner of insurance, with the approval of the board of governors (board) of the injured patients and families compensation fund (fund), is required to establish by administrative rule the annual fees which participating health care providers must pay to the fund and the annual fee due for the operation of the medical mediation panel.

4. Related statutes or rules:

None

5. The plain language analysis and summary of the proposed rule:

This rule establishes the fees that participating health care providers must pay to the fund for the fiscal year beginning July 1, 2010. These fees represent a 8.6% increase from fees paid for the 2009-10 fiscal year. The board approved these fees at its meeting on May 18, 2010

The board is also required to promulgate by rule the annual fees for the operation of the injured patients and families compensation mediation system, based on the recommendation of the director of state courts. The recommendation of the director of state courts was reviewed by the board's actuarial and underwriting committee. This rule implements the funding level approved by the board by establishing mediation panel fees for the next fiscal year at \$28.00 for physicians and \$6.00 per occupied bed for hospitals, representing an increase of \$3.00 per physician and \$1.00 per occupied bed for hospitals from 2009-10 fiscal year mediation panel fees.

6. Summary of and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:

To the fund board's and OCI's knowledge there is no existing or proposed federal regulation that is intended to address patient compensation fund rates, administration or activities.

7. Comparison of similar rules in adjacent states as found by OCI:

To the fund board's and OCI's knowledge there are no similar rules in the adjacent states to compare this rule to as none of these states have a patients compensation fund created by statute where rates are directed to be established yearly by rule as is true in Wisconsin.

8. A summary of the factual data and analytical methodologies that OCI used in support of the proposed rule and how any related findings support the regulatory approach chosen for the proposed rule:

None. This rule establishes annual fund fees pursuant to the requirements of the above-noted Wisconsin statutes.

9. Any analysis and supporting documentation that OCI used in support of OCI's determination of the rule's effect on small businesses under s. 227.114:

This increase in fund fees and mediation panel fees will have an affect on some small businesses in Wisconsin; particularly those that employ physicians and other health care professionals. The mediation panel fee is assessed only on physicians and hospitals, not on corporations or other health care entities. These increases will affect only those small businesses that pay the fund fees and mediation panel fees on behalf of their employed physicians. However, these increases will not have a significant effect nor should it negatively affect the small business's ability to compete with other providers.

10. See the attached Private Sector Fiscal Analysis.

The increase in fees promulgated by this rule does not result in a significant fiscal effect on the private sector. Although a health care provider may pass this increase on to its patients, there will not be a significant fiscal effect on the private sector as a result of this proposed rule.

11. A description of the Effect on Small Business:

This rule will have little or no effect on small businesses. The increase contained in the proposed rule will require providers to pay an increased fund fee and mediation panel fee which will increase the operational expenses for the providers. However, this increase is not considered to be significant and will have no effect on the provider's competitive abilities.

12. Agency contact person:

A copy of the full text of the proposed rule changes, analysis and fiscal estimate may be obtained from the Web site at:

http://oci.wi.gov/ocirules.htm

or by contacting Inger Williams, OCI Services Section, at:

Phone:

(608) 264-8110

Email:

inger.williams@wisconsin.gov

Address:

125 South Webster St - 2nd Floor, Madison WI 53703-3474

Mail:

PO Box 7873, Madison, WI 53707-7873

13. Place where comments are to be submitted and deadline for submission:

The deadline for submitting comments is 4:00 p.m. on the 14^{th} day after the date for the hearing stated in the Notice of Hearing.

Mailing address:

Theresa L. Wedekind OCI Rule Comment for Rule Ins 1701 Office of the Commissioner of Insurance PO Box 7873 Madison WI 53707-7873

Street address:

Theresa L. Wedekind OCI Rule Comment for Rule Ins 1701 Office of the Commissioner of Insurance 125 South Webster St – 2nd Floor Madison WI 53703-3474

Email address:

Theresa L. Wedekind theresa.wedekind@wisconsin.gov

Web site: http://oci.wi.gov/ocirules.htm

The proposed rule changes are:

SECTION 1. Ins 17.01 (3) is amended to read:

Ins 17.01 (3) FEE SCHEDULE. The following fee schedule shall be effective July 1, $\frac{2009}{2010}$:

- (a) For physicians-- \$25.00 \$28.00
- (b) For hospitals, per occupied bed-- \$5.00-\$6.00

SECTION 2. Ins 17.28 (6) is repealed and recreated to read:

- (6) FEE SCHEDULE. The following fee schedule is in effect from July 1, 2010 to June 30, 2011:
- (a) Except as provided in pars. (b) to (f) and sub. (6e), for a physician for whom this state is a principal place of practice:

Class 1 \$1,347

Class 3 \$5,387

Class 2 \$2,423

Class 4 \$8,888

(b) For a resident acting within the scope of a residency or fellowship program:

Class 1 \$ 673

Class 3 \$2,693

Class 2 \$1,211

Class 4 \$4,444

(c) For a resident practicing part-time outside the scope of a residency or fellowship program:

All classes

\$808

(d) For a medical college of Wisconsin, inc., full-time faculty member:

Class 1 \$542

Class 3 \$2,168

Class 2 \$969

Class 4 \$3,577

- (e) For physicians who practice part-time:
- 1. For a physician who practices fewer than 500 hours during the fiscal year, limited to office practice and nursing home and house calls, and who does not practice obstetrics or surgery or assist in surgical procedures: \$ 337

2. For a physician who practices 1040 hours or less during the fiscal year, including those who practice fewer than 500 hours during the fiscal year whose practice is not limited to office practice, nursing homes or house calls or who do practice obstetrics, surgery or assist in surgical procedures:

Class 1 \$ 808

Class 3 \$3,232

Class 2 \$1,455

Class 4 ___ \$5,333

(f) For a physician for whom this state is not a principal place of practice:

Class 1 \$ 673

Class 3 \$2,693

Class 2 \$1,211

Class 4 \$4,444

(g) For a nurse anesthetist for whom this state is a principal place of practice:

\$ 330

- (h) For a nurse anesthetist for whom this state is not a principal place of practice:

 \$ 165
 - (i) For a hospital, all of the following fees:
 - 1. Per occupied bed

\$ 81

- 2. Per 100 outpatient visits during the last calendar year for which totals are available: \$4.06
- (j) For a nursing home, as described under s. 655.002 (1) (j), Stats., that is wholly owned and operated by a hospital and that has health care liability insurance separate from that of the hospital by which it is owned and operated:

Per occupied bed

\$ 16

- (k) For a partnership comprised of physicians or nurse anesthetists, organized for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- 1. a. If the total number of partners and employed physicians and nurse anesthetists is from 2 to 10 \$47

- b. If the total number of partners and employed physicians and nurse anesthetists is from 11 to 100 \$ 465
- c. If the total number of partners and employed physicians and nurse anesthetists exceeds 100 \$1,157
- 2. The following fee for each full-time equivalent allied health care professional employed by the partnership as of the most recent completed survey submitted:

Employed Health Care Persons	Fund Fee
Nurse Practitioners	\$ 337
Advanced Nurse Practitioners	471
Nurse Midwives	2,963
Advanced Nurse Midwives	3,096
Advanced Practice Nurse Prescribers	471
Chiropractors	539
Dentists	269
Oral Surgeons	2,020
Podiatrists-Surgical	5,722
Optometrists	269
Physician Assistants	269

- (L) For a corporation, including a service corporation, organized under ch. 180, Stats., for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- 1. a. If the total number of shareholders and employed physicians and nurse anesthetists is from 2 to 10 \$ 47
- b. If the total number of shareholders and employed physicians and nurse anesthetists is from 11 to 100 \$ 465

- c. If the total number of shareholders and employed physicians or nurse anesthetists exceeds 100 \$1,157
- 2. The following fee for each full-time equivalent allied health care professional employed by the corporation as of the most recent completed survey submitted:

Employed Health Care Persons	<u>Fu</u>	nd Fee
Nurse Practitioners	\$	337
Advanced Nurse Practitioners		471
Nurse Midwives	2	2,963
Advanced Nurse Midwives	3	3,096
Advanced Practice Nurse Prescribers		471
Chiropractors		539
Dentists		269
Oral Surgeons	2	,020
Podiatrists-Surgical	5	,722
Optometrists		269
Physician Assistants		269

- (m) For a corporation organized under ch. 181, Stats., for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- 1. a. If the total number of employed physicians and nurse anesthetists is from 1 to 10 \$ 47
- b. If the total number of employed physicians and nurse anesthetists is from 11 to 100 \$ 465
 - c. If the total number of employed physicians or nurse anesthetists exceeds 100

2. The following fee for each full-time equivalent allied health care professional employed by the corporation as of the most recent completed survey submitted:

Employed Health Care Persons	<u>Fu</u>	nd Fee
Nurse Practitioners	\$	337
Advanced Nurse Practitioners		471
Nurse Midwives	2	2,963
Advanced Nurse Midwives	;	3,096
Advanced Practice Nurse Prescribers		471
Chiropractors		539
Dentists		269
Oral Surgeons	:	2,020
Podiatrists-Surgical	,	5,722
Optometrists		269
Physician Assistants		269

- (n) For an operational cooperative sickness care plan as described under s. 655.002 (1) (f), Stats., all of the following fees:
- Per 100 outpatient visits during the last calendar year for which totals are available

 \$0.10
 - 2. 2.99% of the total annual fees assessed against all of the employed physicians.
- 3. The following fee for each full-time equivalent allied health care professional employed by the operational cooperative sickness plan as of the most recent completed survey submitted:

Employed Health Care Persons	<u>Fund Fee</u>
Nurse Practitioners	\$ 337
Advanced Nurse Practitioners	471
Nurse Midwives	2,963

Advanced Nurse Midwives	3,096
Advanced Practice Nurse Prescribers	471
Chiropractors	539
Dentists	269
Oral Surgeons	2,020
Podiatrists-Surgical	5,722
Optometrists	269
Physician Assistants	269

- (0) For a freestanding ambulatory surgery center, as defined in s. HFS 120.03 (13), per 100 outpatient visits during the last calendar year for which totals are available:

 \$21.00
- (p) For an entity affiliated with a hospital, the greater of \$100 or whichever of the following applies:
- 1. 8% of the amount the entity pays as premium for its primary health care liability insurance, if it has occurrence coverage.
- 2. 11% of the amount the entity pays as premium for its primary health care liability insurance, if it has claims-made coverage.
- (q) For an organization or enterprise not specified as a partnership or corporation that is organized and operated in this state for the primary purpose of providing the medical services of physicians or nurse anesthetists, all of the following fees:
- a. If the total number of employed physicians and nurse anesthetists is from
 to 10
 \$ 47
- b. If the total number of employed physicians and nurse anesthetists is from 11 to 100 \$ 465
 - c. If the total number of employed physicians or nurse anesthetists exceeds 100

2. The following for each full-time equivalent allied health care professional employed by the organization or enterprise not specified as a partnership or corporation as of the most recent completed survey submitted:

Employed Health Care Persons	Fund Fee
Nurse Practitioners	\$ 337
Advanced Nurse Practitioners	471
Nurse Midwives	2,963
Advanced Nurse Midwives	3,096
Advanced Practice Nurse Prescribers	471
Chiropractors	539
Dentists	269
Oral Surgeons	2,020
Podiatrists-Surgical	5,722
Optometrists	269
Physician Assistants	269

SECTION 1. These emergency rule changes will take effect on July 1, 2010, as provided in s. 227.24(1)(c), Stats.

Dated at Madison, Wisconsin, this _ day of _____, 2010.

Sean Dilweg

Commissioner of Insurance

FISCAL ESTIMATE WORKSHEET

Detailed Estimate of Annual Fiscal Effect

X ORIGINAL	☐ UPDATED		LRB Number	Amendment No. if Applicable	
CORRECTED	SUPPLEMENTAL		Bill Number	Administrative Rule Number INS 1701	
Subject fiscal year 2011	fund fees and mediation panel	fees and affectin	o small business		
One-time Costs or Reve	enue Impacts for State and/or Lo			Tualized fiscal officers.	
None				- adiaba nocal enecy.	
Annualized Costs:			Annualized Fiscal Impact on State funds from:		
A. State Costs by Ca			Increased Costs	Decreased Costs	
State Operations - Salaries and Fringes			\$ 0	\$ -0	
(FTE Position	Changes)		(0 FTE)	(-0 FTE)	
State Operations - Other Costs			0	-0	
Local Assistance			0	-0	
Aids to Individuals or Organizations			0	-0	
	ate Costs by Category		\$ 0	\$ -0	
B. State Costs by So	urce of Funds		Increased Costs	Decreased Costs	
GPR			\$ 0	\$ -0	
FED			0	-0	
PRO/PRS		·	0	-0	
SEG/SEG-S			0	-0	
C. State Revenues Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)			Increased Rev.	Decreased Rev.	
GPR Taxes	(-3-)	5.150 100, 610.)	\$ 0	\$ -0	
GPR Earned			0	-0	
FED			0	-0	
PRO/PRS			0	-0	
SEG/SEG-S			0	-0	
TOTAL State Revenues			\$ 0 None	\$ -0 None	
	NET ANNU	ALIZED FISCAL	IMPACT		
NET CHANGE IN COSTS	\$	STATE	None 0 \$	LOCAL None 0	
NET CHANGE IN REVENU	JES \$		None 0 \$	None 0	
Prepared by: Telephone No. Theresa L. Wedekind (608) 26		6-0953	Agency Insurance		
Authorized Signature: Telephone No.		Telephone No.		Date (mm/dd/ccyy)	

FISCAL ESTIMATE

▼ ORIGINAL	■ ORIGINAL		mber	Amendment No. if Applicable		
CORRECTED SUPPLEMENTAL		Bill Num	iber	Administrative Rule Number INS 1701		
Subject fiscal year 2011 fund fees and mediation panel fees and affecting small business						
Fiscal Effect State: X No State Fiscal Effect Check columns below only if bill makes a direct appropriation or affects a sum sufficient appropriation. Increase Existing Appropriation Increase Existing Revenues Decrease Existing Appropriation Decrease Existing Revenues Create New Appropriation			☐ Increase Costs - May be possible to Absorb Within Agency's Budget ☐ Yes ☐ No ☐ Decrease Costs			
Local: No local government costs 1.			5. Types of Local Governmental Units Affected: Towns Villages Cities Counties Others School Districts WTCS Districts Chapter 20 Appropriations			
Assumptions Used in Arriving at Fiscal Estimate The Injured Patients and Families Compensation Fund (IPFCF or Fund) is a segregated fund. Annual Fund fees are established to become effective each July 1 based the Fund's needs for payment of medical malpractice claims. The proposed fees were approved by the Fund's Board of Governors at its May 18, 2010, meeting and represent an increase of 8.6% over fiscal year 2010 fund fees. The Fund is a unique fund; there are no other funds like it in the country. The Fund provides unlimited liability coverage and participation is mandatory. These two features make this Fund unique compared to funds in other states. The only persons who will be affected by this rule change are the Fund participants themselves as the IPFCF is fully funded through assessments paid by Fund participants. There is no effect on GPR.						
None						
Prepared by: Theresa L. Wedekind	Telephone No (608)	266-0953		Agency Insurance		
Authorized Signature:	Telephone No).		Date (mm/dd/ccyy)		

Office of the Commissioner of Insurance Private Sector Fiscal Analysis

for Section Ins 17.01(3), and 17.28(6) relating to fiscal year 2011 fund fees and mediation panel fees and affecting small business

This rule change will have no significant effect on the private sector regulated by OCI.