

State of Misconsin 2011 - 2012 LEGISLATURE

in 10/14 other



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to amend 66.0615 (1) (f), 66.0615 (1m) (a), 66.0615 (1m) (d) 1. and 66.0615 (1m) (d) 2.; and to create 15.435 (2), 66.0615 (1m) (dm) and 66.0615 (4) of the statutes; relating to: changes to the local room tax and creation of a state room tax board.



Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 15.435 (2) of the statutes is created to read:
- 6 15.435 (2) ROOM TAX REVIEW BOARD. (a) Creation; membership. There is created
- a room tax review board, attached to the department of revenue under s. 15.03,
- 8 consisting of the following members appointed by the governor:

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1 1. One public member who is an officer, or the desginee of an officer, of a 2 statewide organization that represents the interests of the Wisconsin hotel and 3 lodging industry. 2. One public member who is an officer, or the desginee of an officer, of a 4 5 statewide organization that represents the interests of the Wisconsin convention, 6 visitor, and tourism entity industries. 7 3. One public member who is an officer, or the desginee of an officer, of a 8 statewide organization that represents the interests of Wisconsin municipalities. 9 4. One employee of the department of revenue, who shall provide staff support 10 for the board, and may not vote. 11 (b) Terms. Each member under par. (a) shall be appointed by the governor for (12) a 3-year term, except that the first person appointed under par. (a) (5) shall be appointed for a one-year term, and the first person appointed under par. (a) 2. shall 13 be appointed for a 2-year term. Any vacancy shall be filled for the balance of the 14 unexpired term by the governor as soon as practicable. 15 ****Note: Is this consistent with your intent? Do you want someone other than the governor to make the appointments? 16 (c) Duties. The board may, upon its request, review the annual room tax reports submitted to the department of revenue under s. 66.0615 (4) and shall review 17 complaints forwarded by the department under s. 66.0615 (4). The board shall also 18 evaluate whether any expenditures of room tax revenues that a municipality, a 19 20 commission as defined in s. 66.0615 (1) (a), a tourism entity as defined in s. 66.0615(1) (f), or an organization that performs the functions of a tourism entity as described 21

in s. 66.0615 (1m) (b) 1., 2., and 4., is required to spend on tourism promotion and

development have not been spent for the required purposes. The board may seek and

evaluate any other data that relates to such possible improper spending of room tax
revenues by a municipality directly or on behalf of a municipality or zone, as defined
in s. $66.0615\ (1)\ (h)$, by a commission, tourism entity, or organization that performs
the functions of a tourism entity.

(d) Findings. The board shall forward to the department of revenue written findings concerning the board's evaluation of possible improper spending described under par. (c), and its recommendations for department action against a municipality that has spent room tax revenues directly, or on whose behalf such revenues have been spent, for an improper purpose.

SECTION 2. 66.0615 (1) (f) of the statutes is amended to read:

66.0615 (1) (f) "Tourism entity" means a nonprofit organization that came into existence before January 1, 1992, and provides staff, development or promotional provides destination marketing staff and services for the tourism industry in a municipality.

SECTION 3. 66.0615 (1m) (a) of the statutes is amended to read:

66.0615 (1m) (a) The governing body of a municipality may enact an ordinance, and a district, under par. (e), may adopt a resolution, imposing a tax on the privilege of furnishing, at retail, except sales for resale, rooms or lodging to transients by hotelkeepers, motel operators and other persons furnishing accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations. A tax imposed under this paragraph is not subject to the selective sales tax imposed by s. 77.52 (2) (a) 1. and may not be imposed on sales to the federal government and persons listed under s. 77.54 (9a). A tax imposed under this paragraph by a municipality shall be paid to the municipality and may, with regard to any tax revenue that may not be retained by the municipality, shall be

forwarded to a <u>tourism entity or a commission</u> if one is created under par. (c), as provided in par. (d), except that before the person collecting the tax pays it to the <u>municipality, the person may retain 3 percent of the tax collected</u>. Except as provided in par. (am), a tax imposed under this paragraph by a municipality may not exceed 8%. Except as provided in par. (am), if a tax greater than 8% under this paragraph is in effect on May 13, 1994, the municipality imposing the tax shall reduce the tax to 8%, effective on June 1, 1994.

SECTION 4. 66.0615 (1m) (d) 1. of the statutes is amended to read:

66.0615 (1m) (d) 1. A municipality that first imposes a room tax under par. (a) after May 13, 1994, shall spend at least 70% of the amount collected on tourism promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity.

SECTION 5. 66.0615 (1m) (d) 2. of the statutes is amended to read:

on May 13, 1994, it may retain not more than the same percentage of the room tax that it retains on May 13, 1994. If a municipality that collects a room tax on May 1, 1994, increases its room tax after May 1, 1994, the municipality may retain not more than the same percentage of the room tax that it retains on May 1, 1994, except that if the municipality is not exempt under par. (am) from the maximum tax that may be imposed under par. (a), the municipality shall spend at least 70% of the increased amount of room tax that it begins collecting after May 1, 1994, on tourism promotion and development. Any amount of room tax collected that must be spent on tourism

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1	promotion and development shall either be spent directly by the municipality on
2	tourism promotion and development or shall be forwarded to the commission for its
3	municipality or zone if the municipality has created a commission.
4	SECTION 6. 66.0615 (1m) (dm) of the statutes is created to read:
5	66.0615 (1m) (dm) Beginning with the room tax collected on January 1, 2012,
6	by a municipality that collected a room tax on May 13, 1994, and retained more than
7	30 percent of the room tax collected for purposes other than tourism promotion and
8	development, such a municipality shall reduce the amount retained that exceeds 30
9	percent by one-third on January 1, 2012, January 1, 2013, and January 1, 2014, so
10	that on and after January 1, 2014, the municipality retains not more than 30 percent
11	of the room tax collected for purposes other than tourism promotion and
12	development.
13	SECTION 7. 66.0615 (4) of the statutes is created to read:
14	66.0615 (4) (a) Annually, on a form provided by the department of revenue,
15	every municipality that imposes a tax under sub. (1m) shall certify and report to the
16	department all of the following:
17	1. The amount of room tax revenue collected by the municipality in the previous
18	year.
19	2. A detailed accounting of the amounts of such revenue that were expended
20	in the previous year for tourism promotion and development. The detailed
21	accounting shall include expenditures made directly by a municipality or on behalf
22	of a municipality or a zone by a commission, a tourism entity, or an organization that
23	performs the functions of a tourism entity, as described in sub. (1m) (b).
24	(b) The department of revenue shall collect the reports described in par. (a) and
25	shall forward copies of the reports to the room tax review board under s. 15.435 (2),

D-Note

upon the request of the board, not later than 30 days after receiving a request from
the board for a copy of a report.

- (c) Upon receipt of a complaint concerning the use of room tax revenue by a municipality, commission, tourism entity, or an organization that performs the functions of a tourism entity, as described in sub. (1m) (b), the department of revenue shall forward a copy of the complaint to the room tax review board not later than 30 days after receiving the complaint.
- (d) If the department of revenue receives written findings from the room tax board, as described under s. 15.435 (2) (d), concerning the board's evaluation of possible improper spending of room tax revenues the department may, based on the board's findings, impose any of the following penalties on a municipality:
- 1. An amount equal to the improper expenditure, which the municipality shall forward to a commission or tourism entity, ensuring that the amount deposited or forwarded is spent on tourism promotion and development. The municipality shall forward the penalty to a commission or entity not later than the first day of the 6th month beginning after the penalty is imposed.
- 2. An amount determined by the department, not to exceed the lesser of either 20 percent of the improper expenditure described under subd. 1. or \$2,000, that shall be paid to the department and allocated by the department to offset part of the department's costs in collecting and distributing the reports under par. (b).

(END)

2011-2012 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INS ANL

Under current law, a city, village, or town (municipality) and a local exposition district may impose a room tax. The room tax is a tax on the privilege of furnishing, at retail, rooms or lodging to transients by hotelkeepers, motel operators, and other persons who furnish accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations.

Generally, the maximum room tax that a municipality may impose is 8 percent. A single municipality that imposes a room tax may create a commission, which is defined as an entity to coordinate tourism promotion and development (tourism). If two or more municipalities in a zone impose a room tax, they must create a commission. Current law defines a zone as an area made up of two or more municipalities that, those municipalities agree, is a single destination as perceived by the traveling public.

Current law requires a commission to contract with an organization to provide staff, development, or promotional services for the tourism industry in a municipality if a tourism entity does not exist in that municipality. A tourism entity is defined under current law as a nonprofit organization that existed before January 1, 1992, and provides staff, development, or promotional services for the tourism industry in a municipality. The bill changes the definition of tourism entity to be a nonprofit organization that provides destination marketing staff and services for the tourism industry in a municipality without regard to when the entity came into existence.

Under current law,

A municipality that first imposes a room tax after May 13, 1994, must spend at least 70 percent of the amount collected on tourism; the expenditure may be spent directly by the municipality or forwarded to the commission for its municipality or zone. The 30 percent or less of the room tax revenue that is not spent on tourism may be retained by the municipality and used for any other purpose. If a municipality collected a room tax on May 13, 1994, it may retain up to the same percentage of the room tax that it retained on that date, even if that percentage is more than 30 percent.

Under this bill, any revenue that is not retained by the municipality must be forwarded to a tourism entity or a commission, although the the person collecting the room tax may retain 3 percent of the tax collected. Also under the bill, a municipality that retains more than 30 percent of the room tax must reduce the amount that it retains to no more than 30 percent. The reduction must be made in equal amounts over a 3-year period beginning on January 1, 2012.

This bill also creates a room tax review board (board), attached to the department of revenue (DOR). The board has 3 voting public members, who are appointed by the governor for staggered 3 year terms. One appointee represents the interests of the Wisconsin hotel and lodging industry, one appointee represents the interests of the Wisconsin convention, visitor, and tourism entity industries, and one appointee represents the interests of Wisconsin municipalities. A fourth member of

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three

board

also

the commission/who does not vote but is appointed by the governor, is an employee of DOR and provides staff support for the board.

The bill requires municipalities annually to certify and report to DOR the amount of room tax revenue collected by the municipality in the previous year as well as a detailed accounting of amounts that were expended on tourism by the municipality and on its behalf. DOR is required to collect the reports and, upon the board's request, forward them to the board.

If DOR receives a complaint concerning the use of room tax revenue by a municipality, commission, tourism entity, or organization that performs the functions of a tourism entity (tourism group) DOR must forward a copy of the complaint to the board. The board is authorized to review annual room tax reports, is required to review complaints forwarded by DOR, and is also required to evaluate whether a tourism group's tourism expenditures have been spent for the required purposes. The board may seek and use any other data related to possible improper spending of room tax revenues. Following its evaluation, the board must forward its written findings to DOR, along with its recommendations for DOR action against a tourism group for improper spending.

Upon receipt of the board's written findings, DOR may impose a penalty on the municipality that has made improper expenditures or on whose behalf improper expenditures have been made. The penalty could be an amount equal to the improper expenditure, an amount not to exceed the lesser of 20 percent of the

improper expenditure or \$2,000, or both.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2120/1dn MES:kjf:ps

consistent with sub, (Im) (d) 1,

Senators Moulton and Olsen:

Please review this draft to ensure that it meets your intent. It seems to me that the draft had some inconsistencies. For example, under s. 66.0615 (1m) (a), as amended, room tax revenues paid to a municipality, "with regard to any tax revenue that may not be retained by the municipality, shall be forwarded to a tourism entity or a commission if one is created under par. (c), as provided in par. (d) except for the 3 percent that may be retained by the person collecting the tax. Similarly, s. 66.0615 (1m) (d) 1. states that "Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity."

Although these provisions state that all room tax revenue not retained must be sent to a tourism entity or commission, s. 66.0615 (1m) (d) 2. stated, in part, that "Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission." My understanding is that your intent is reflected by the language in sub. (1m) (a), as amended, and sub. (1m) (d) 1., so in this version of the draft poleted the inconsistent provision contained in sub. (1m) (d) 2. Is this OK? Please let me know if in fact you'd like municipalities to be able to spend room tax revenues directly on tourism promotion, in which case sub. (1m) (a) and (d) 1. must be amended and the language I deleted in sub. (1m) (d) 2. will be restored.

Also, the penalty provisions for improper expenditures of room tax revenues, which DOR may impose in created s. 66.0615 (4) (d), are imposed only on a municipality even though municipalities may not spend room tax revenues directly and such revenues must be sent to a tourism entity or commission. Subsection (4) (d) 1. requires a municipality to pay the penalty amount for an improper expenditure to a commission or entity, even though the rest of the bill makes clear that a municipality may not spend directly on tourism promotion and must send such revenues to a commission or tourism entity. How would you like to address this seeming inconsistency?

Please let me know if you'd like any further changes made to the bill.

Marc E. Shovers **Managing Attorney** Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2120/1dn MES:kjf:lmp

November 2, 2011

Senators Moulton and Olsen:

Please review this draft to ensure that it meets your intent. It seems to me that the draft had some inconsistencies. For example, under s. 66.0615 (1m) (a), as amended, room tax revenues paid to a municipality, "with regard to any tax revenue that may not be retained by the municipality, shall be forwarded to a tourism entity or a commission if one is created under par. (c), as provided in par. (d)," except for the 3 percent that may be retained by the person collecting the tax. Similarly, s. 66.0615 (1m) (d) 1. states that "Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity."

Although these provisions state that all room tax revenue not retained must be sent to a tourism entity or commission, s. 66.0615~(1m)~(d)~2. stated, in part, that "Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission." My understanding is that your intent is reflected by the language in sub. (1m)~(a), as amended, and sub. (1m)~(d)~1., so in this version of the draft I made sub. (1m)~(d)~2. consistent with sub. (1m)~(d)~1. Is this OK?

Also, the penalty provisions for improper expenditures of room tax revenues, which DOR may impose in created s. $66.0615\,(4)\,(d)$, are imposed only on a municipality even though municipalities may not spend room tax revenues directly and such revenues must be sent to a tourism entity or commission. Subsection (4) (d) 1. requires a municipality to pay the penalty amount for an improper expenditure to a commission or entity, even though the rest of the bill makes clear that a municipality may not spend directly on tourism promotion and must send such revenues to a commission or tourism entity. How would you like to address this seeming inconsistency?

Please let me know if you'd like any further changes made to the bill.

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

Proposed Draft Revisions to <u>LRB-2120/P2</u> *Room Tax Reform*

s to

. Elimination of Room Tax Review Board.

Remove all portions relating to the Room Tax Review Board

Tourism Entity Changes.

Expand on the definition of "Tourism entity" in 66.0615 (1) (f) as follows:

A. Following the word "municipality" on line 14, add ", and which spends at least 51% of it's revenues on tourism promotion and development".

B. Add a requirement that the voting governing body of the tourism entity must include at least one owner/operator of a lodging property collecting the room tax in the municipality. Also, similar to the current requirement for a commission, add that a tourism entity must provide an annual report of their expenditures from room tax revenue, to the municipality or commission forwarding the room tax revenue to them.

Tourism Majority Representation on Commission in <u>Single</u> <u>Municipality.</u>

Expand on 66.0615 (1m) (c) 1., replacing "one of the commission members..." with "At least one of the commission members..." and adding language requiring a majority of the voting members of the commission to be owners/operators of restaurants, tourist attractions, or lodging properties collecting the room tax, in the municipality.

Tourism Majority Representation on Commission in **Zone**.

Expand on 66.0615 (1m) (c) 2. to require commissions created by multiple municipalities in a zone to also have a majority of voting representatives be owners/operators of restaurants, tourist attractions, or lodging properties collecting the room tax in each municipality in the zone.

5. Municipal Annual Report Requirements.

The DOR must collect the report from every municipality imposing a room tax, which would be available to the public on request. That would be the extent of their role.

- B. Specify this report noted in 66.0615 (4) (a) 2. must contain the following:

 Under 66.0615 (4) (a) 2. change the word "expended" on line 19 to

 "allocated to a commission or tourism entity" and remove the second sentence.
 - Stipulation whether this revenue went to a tourism entity or a commission
 - Klist of the representatives on the designated tourism entity governing board or commission, including the name of the company they own or work for on a regular basis.
 - Mist of what the room tax revenue sent to the tourism entity or commission was spent on, for all expenditures of \$1,000 or more.

6. Shift of DOR imposed penalties to Court-imposed.

- A. Remove the authority of the DOR in draft #2 to impose penalties (except add authorization for them to impose a penalty if the municipality does not submit the required report, if there is a precedent for something similar in the statutes. This penalty would go to the DOR to offset the cost of the report collection responsibilities)
- B. Instead authorize penalties the courts may impose in a ruling determining that a municipality, commission, or tourism entity did not comply with statute 66.0615 relating to the allocation or use of room tax revenue. The penalties would be similar to those previously planned to be authorized for the DOR in draft #2 except:
 - A penalty <u>must</u> first include payment of an amount equal to the improper allocation or expenditure, payable to the commission or tourism entity, to be used exclusively for tourism promotion and development as defined in the statute
 - The court fees for the litigation would be recoverable
 - The additional fee of the lesser of 20% or \$2,000 would be determined by the court and the "or \$2,000" would be reduced to "or \$1,000". The proceeds would still go to the DOR to offset their costs in collecting reports.



State of Misconsin 2011 - 2012 LEGISLATURE



2011 BILL

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An ACT to amend 66.0615 (1) (f), 66.0615 (1m) (a), 66.0615 (1m) (d) 1. and

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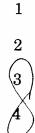
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Analysis by the Legislative Reference Bureau

Under current law, a city, village, or town (municipality) and a local exposition district may impose a room tax. The room tax is a tax on the privilege of furnishing, at retail, rooms or lodging to transients by hotelkeepers, motel operators, and other persons who furnish accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations.

Generally, the maximum room tax that a municipality may impose is 8 percent. A single municipality that imposes a room tax may create a commission, which is defined as an entity to coordinate tourism promotion and development (tourism). If two or more municipalities in a zone impose a room tax, they must create a commission. Current law defines a zone as an area made up of two or more municipalities that, those municipalities agree, is a single destination as perceived by the traveling public.

Current law requires a commission to contract with an organization to provide staff, development, or promotional services for the tourism industry in a municipality if a tourism entity does not exist in that municipality. A tourism entity is defined under current law as a nonprofit organization that existed before January 1, 1992, and provides staff, development, or promotional services for the tourism



industry in a municipality. The bill changes the definition of tourism entity to be a nonprofit organization that provides destination marketing staff and services for the tourism industry in a municipality without regard to when the entity came into existence. (INS ANL

Under current law, a municipality that first imposes a room tax after May 13, 1994, must spend at least 70 percent of the amount collected on tourism; the expenditure may be spent directly by the municipality or forwarded to the commission for its municipality or zone. The 30 percent or less of the room tax revenue that is not spent on tourism may be retained by the municipality and used for any other purpose. If a municipality collected a room tax on May 13, 1994, it may retain up to the same percentage of the room tax that it retained on that date, even if that percentage is more than 30 percent.

Under this bill, any revenue that is not retained by the municipality must be forwarded to a tourism entity or a commission, although the person collecting the room tax may retain 3 percent of the tax collected. Also under the bill, a municipality that retains more than 30 percent of the room tax must reduce the amount that it retains to no more than 30 percent. The reduction must be made in equal amounts over a three-year period beginning on January 1, 2012.

This bill also creates a room tax review board (board), attached to the Department of Revenue (DOR). The board has three voting public members, who are appointed by the governor for staggered three-year terms. One appointee epresents the interests of the Wisconsin hotel and lodging industry, one appointee represents the interests of the Wissonsin convention, visitor, and tourism entity ndustries, and one appointee represents the interests of Wisconsin municipalities A fourth member of the board, who does not vote but is also appointed by the governor, is an employee of DOR and provides staff support for the board.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 15.435 (2) of the statutes is created to read:

15.435 (2) ROOM TAX REVIEW BOARD. (a) Creation; membership. There is created a room tax review board, attached to the department of revenue under s. 15.03, consisting of the following members appointed by the governor:

- 1. One public member who is an officer, or the designee of an officer, of a statewide organization that represents the interests of the Wisconsin hotel and lodging industry.
- 2. One public member who is an officer, or the designee of an officer, of a statewide organization that represents the interests of the Wisconsin convention, visitor, and tourism entity industries.
- 3. One public member who is an officer, or the designee of an officer, of a statewide organization that represents the interests of Wisconsin municipalities.
- 4. One employee of the department of revenue, who shall provide staff support for the board, and may not vote.
- (b) Terms. Each member under par. (a) shall be appointed by the governor for a 3-year term, except that the first person appointed under par. (a) 3. shall be appointed for a one-year term, and the first person appointed under par. (a) 2. shall be appointed for a 2-year term. Any vacancy shall be filled for the balance of the unexpired term by the governor as soon as practicable.

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(c) Duties. The board may, upon its request, review the annual room tax reports
submitted to the department of revenue under s. 66.0615 (4) and shall review
complaints forwarded by the department under s. 66.0615 (4). The board shall also
evaluate whether any expenditures of room tax revenues that a municipality, a
commission as defined in s. 66.0615 (1) (a), a tourism entity as defined in s. 66.0615
(1) (f), or an organization that performs the functions of a tourism entity as described
in s. 66.0615 (1m) (b) 1., 2., and 4., is required to spend on tourism promotion and
development have not been spent for the required purposes. The board may seek and
evaluate any other data that relates to such possible improper spending of room tax
revenues by a municipality directly or on behalf of a municipality or zone, as defined
in s. 66.0615 (1) (h), by a commission, tourism entity, or organization that performs
the functions of a tourism entity.

(d) Findings. The board shall forward to the department of revenue written findings concerning the board's evaluation of possible improper spending described under par. (c), and its recommendations for department action against a municipality that has spent room tax revenues directly, or on whose behalf such revenues have been spent, for an improper purpose.

SECTION 2. 66.0615 (1) (f) of the statutes is amended to read:

66.0615 (1) (f) "Tourism entity" means a nonprofit organization that came into existence before January 1, 1992, and provides staff, development or promotional provides destination marketing staff and services for the tourism industry in a municipality.

SECTION 3. 66.0615 (1m) (a) of the statutes is amended to read:

66.0615 (1m) (a) The governing body of a municipality may enact an ordinance, and a district, under par. (e), may adopt a resolution, imposing a tax on the privilege

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of furnishing, at retail, except sales for resale, rooms or lodging to transients by hotelkeepers, motel operators and other persons furnishing accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations. A tax imposed under this paragraph is not subject to the selective sales tax imposed by s. 77.52 (2) (a) 1. and may not be imposed on sales to the federal government and persons listed under s. 77.54 (9a). A tax imposed under this paragraph by a municipality shall be paid to the municipality and may, with regard to any tax revenue that may not be retained by the municipality, shall be forwarded to a tourism entity or a commission if one is created under par. (c), as provided in par. (d), except that before the person collecting the tax pays it to the municipality, the person may retain 3 percent of the tax collected. Except as provided in par. (am), a tax imposed under this paragraph by a municipality may not exceed 8%. Except as provided in par. (am), if a tax greater than 8% under this paragraph is in effect on May 13, 1994, the municipality imposing the tax shall reduce the tax to 8%, effective on June 1, 1994.

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SECTION 4. 66.0615 (1m) (d) $\overset{\checkmark}{1}$ of the statutes is amended to read:

66.0615 (1m) (d) 1. A municipality that first imposes a room tax under par. (a) after May 13, 1994, shall spend at least 70% of the amount collected on tourism promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity.

SECTION 5. 66.0615 (1m) (d) 2. of the statutes is amended to read:

on May 13, 1994, it may retain not more than the same percentage of the room tax that it retains on May 13, 1994. If a municipality that collects a room tax on May 1, 1994, increases its room tax after May 1, 1994, the municipality may retain not more than the same percentage of the room tax that it retains on May 1, 1994, except that if the municipality is not exempt under par. (am) from the maximum tax that may be imposed under par. (a), the municipality shall spend at least 70% of the increased amount of room tax that it begins collecting after May 1, 1994, on tourism promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly by the municipality or zone if the municipality has created a commission of the spent directly and the spent directly and the spent directly and the zone an

SECTION 6. 66.0615 (1m) (dm) of the statutes is created to read:

66.0615 (1m) (dm) Beginning with the room tax collected on January 1, 2012, by a municipality that collected a room tax on May 13, 1994, and retained more than 30 percent of the room tax collected for purposes other than tourism promotion and development, such a municipality shall reduce the amount retained that exceeds 30 percent by one-third on January 1, 2012, January 1, 2013, and January 1, 2014, so that on and after January 1, 2014, the municipality retains not more than 30 percent of the room tax collected for purposes other than tourism promotion and development.

SECTION 7. 66.0615 (4) of the statutes is created to read:

66.0615 (4) (a) Annually, on a form provided by the department of revenue,
every municipality that imposes a tax under sub. (1m) shall certify and report to the
department all of the following:
1. The amount of room tax revenue collected by the municipality in the previous
year. forwarded to a commission or tourism entity
2. A detailed accounting of the amounts of such revenue that were expended
in the previous year for tourism promotion and development. The detailed
accounting shall include expenditures made directly by a municipality or on behalf
of a manicipality or a zone by a commission a tourism entity or an organization that
performs the functions of a tourism entity, as described in sub. (1m) (b)
(b) The department of revenue shall collect the reports described in par. (a) and
shall forward copies of the reports to the room tax review board under s. 15.435 (2),
upon the request of the board, not later than 30 days after receiving a request from
the board for a copy of a report. make them available to the pub
(c) Upon receipt of a complaint concerning the use of room tax revenue by a
municipality, commission, tourism entity, or an organization that performs the
functions of a tourism entity, as described in sub. (1m) (b), the department of revenue
shall forward a copy of the complaint to the room tax review board not later than 30
days after receiving the complaint.
(d) If the department of revenue receives written findings from the room tax
board, as described under s. 15.435 (2) (d), concerning the board's evaluation of
possible improper spending of room tax revenues the department may, based on the
board's findings, impose any of the following penalties on a municipality:
1. An amount equal to the improper expenditure, which the municipality shall
forward to a commission or tourism entity, ensuring that the amount deposited or

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(END)		
	department's costs in collecting and distributing the reports under par. (b).	
- 1	be paid to the department and allocated by the department to offset part of the	
	percent of the improper expenditure described under subd. 1. or \$2,000, that shall	
	2. An amount determined by the department, not to exceed the lesser of either	
	month beginning after the penalty is imposed.	
	forward the penalty to a commission or entity not later than the first day of the 6th	
	forwarded is spent on tourism promotion and development. The municipality shall	

D-Note

2011-2012 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INS ANL

The bill requires that a tourism entity must spend at least 51 percent of the room tax revenue it receives on tourism promotion and development.

Under the bill, the majority of the members of the governing body of a tourism entity, and a majority of the members of a commission, must be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax, and which are located in the municipality for which the room tax is collected.

INS 5-15

SECTION 1. 66.0615 (1m) (c) 1. of the statutes is amended to read:

66.0615 (1m) (c) 1. If a commission is created by a single municipality, the commission shall consist of 4 to 6 members. One At least one of the commission members shall represent the Wisconsin hotel and motel industry. Members shall be appointed under subd. 3. A majority of the members of a commission shall be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax described in this section, and which are located in the municipality for which the room tax is collected.

History: 1983 a. 189, 514; 1993 a. 263, 467, 491; 1999 a. 9; 1999 a. 150 ss. 565 to 567; Stats. 1999 s. 66.0615; 2003 a. 203; 2005 a. 135; 2007 a. 20; 2009 a. 2; 2011 a. 18, MS6-13

SECTION 2. 66.0615 (1m) (c) 2. a. of the statutes is amended to read:

66.0615 (1m) (c) 2. a. If the commission is created by more than one municipality in a zone, the commission shall consist of 3 members from each municipality in which annual tax collections exceed \$1,000,000, 2 members from each municipality in which annual tax collections exceed \$300,000 but are not more than \$1,000,000 and one member from each municipality in which annual tax collections are \$300,000 or less. A majority of the members of a commission shall be owners or operators of restaurants, tourist attractions, or lodging facilities which

collect the room tax described in this section, and which are located in the municipalities for which the room tax is collected. Except as provided in subd. 2. b., members shall be appointed under subd. 3.

History: 1983 a. 189, 514; 1993 a. 263, 467, 491; 1999 a. 9; 1999 a. 150 ss. 568 to 567; Stats. 1999 s. 66.0615; 2003 a. 203; 2005 a. 135; 2007 a. 20; 2009 a. 2; 2011 a. 18,

SECTION 3. 66.0615 (1m) (d) 7 of the statutes is created to read:

66.0615 (1m) (d) (f). A tourism entity shall spend at least 51 percent of the room tax revenue it receives on tourism promotion and development. The governing body of a tourism entity shall include at least one owner or operator of a lodging facility which collects the room tax described in this section and which is located in the municipality for which the room tax is collected. Subdivision 4., as it applies to a commission, applies to a tourism entity.

INS 7-10

3. A list of each member of the commission and each member of the governing body of a tourism entity to which the municipality forwarded room tax revenue in the previous year, and the name of the business entity the member owns, operates, or is employed by, if any.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2120/2dn MES:kjf;16

Date

Senator Olsen:

This version of the draft is based on the recent instructions you sent me (which appear to be based on the /P2 version, not the most current /1 version), but I have a number of questions. Item number 2 states that a tourism entity must spend "at least 51% of it's revenues on tourism promotion and development." I've drafted this provision in created s. 66.0615~(1m)~(d)~[], but it seems like the 51 percent threshold may create a logical conflict with the requirements that a municipality must spend at least 70 percent of room tax revenues on tourism promotion and development, either directly or by a commission or tourism entity. Compare this provision to s. 66.0615~(1m)~(d)~1. and 2. Do you want to impose any requirement on a tourism entity regarding the way it spends the other 49 percent of room tax revenues it receives if such revenues are not spent on tourism promotion and development?

Under item 5, the instructions state that the report a municipality must submit to DOR must contain a "stipulation whether this revenue went to a tourism entity or a commission." I don't understand this. Who stipulates what, and to whom? As drafted, s. 66.0615 (4) (a) 2. already requires a detailed accounting of the amounts of room tax revenue that were forwarded to a commission or tourism entity.

I did not make the changes in item 6, shifting the DOR imposed penalties to "court-imposed" penalties because I have a number of questions. With regard to instruction 6. a., in what amount would you like DOR to be able to impose a penalty on a municipality for failure to submit a report?

With regard to instruction item 6. b., who would have standing to allege that a municipality, commission, or tourism entity made improper allocations or expenditures? Did you intent to omit an organization that acts as a tourism entity, as described in s. 66.0615 (1m) (b), from being charged with an improper allocation or expenditure? Who would have access to the necessary data to support the allegations? By whom would you like the court fees to be recoverable?

Please let me know how you'd like to proceed.

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2120/2dn MES:kjf:rs

November 29, 2011

Senator Olsen:

This version of the draft is based on the recent instructions you sent me (which appear to be based on the /P2 version, not the most current /1 version), but I have a number of questions. Item number 2 states that a tourism entity must spend "at least 51% of it's revenues on tourism promotion and development." I've drafted this provision in created s. 66.0615~(1m)~(d)~8., but it seems like the 51 percent threshold may create a logical conflict with the requirements that a municipality must spend at least 70 percent of room tax revenues on tourism promotion and development, either directly or by a commission or tourism entity. Compare this provision to s. 66.0615~(1m)~(d)~1. and 2. Do these provisions meet your intent? Do you want to impose any requirement on a tourism entity regarding the way it spends the other 49 percent of room tax revenues it receives if such revenues are not spent on tourism promotion and development?

Under item 5, the instructions state that the report a municipality must submit to DOR must contain a "stipulation whether this revenue went to a tourism entity or a commission." I don't understand this. Who stipulates what, and to whom? As drafted, s. 66.0615 (4) (a) 2. already requires a detailed accounting of the amounts of room tax revenue that were forwarded to a commission or tourism entity.

I did not make the changes in item 6, shifting the DOR imposed penalties to "court-imposed" penalties because I have a number of questions. With regard to instruction 6. a., in what amount would you like DOR to be able to impose a penalty on a municipality for failure to submit a report?

With regard to instruction item 6. b., who would have standing to allege that a municipality, commission, or tourism entity made improper allocations or expenditures? Did you intend to omit an organization that acts as a tourism entity, as described in s. 66.0615 (1m) (b), from being charged with an improper allocation or expenditure? Who would have access to the necessary data to support the allegations? By whom would you like the court fees to be recoverable?

Please let me know how you'd like to proceed.

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

Shovers, Marc

From:

Pettack, Dee

Sent:

Monday, December 05, 2011 3:37 PM

To:

Shovers, Marc

Subject: FW: LRB-2120/2 Room Tax Reform

Mark,

Below are the changes that are requested. It seems that there may be some areas where further discussion is needed. Can you begin the changes to the LRB and call me if you need additional clarification on this issue.

Thanks.

Dee

I would like to provide the following suggestions & responses relating to the Drafter's Note of November 29, and version /2 for Senator Olsen's consideration. First, I would like to clarify that I have not seen LRB- 2120/1, so am only able to reference 2120/P2 and 2120/2 versions in these comments.

Creation of 66.0615 (1m) (d) 8.: First of all, I do not see a "7" o precede the "8". Second, the first sentence was intended to be tied into the definition of what qualifies an organization to be considered a tourism entity. This sentence placed in this place would provide a contradiction to other components. If this sentence were removed and the following language added to the definition under 66.0615 (1) (f) on page 3 line 2 of this draft following the word "municipality", it should work: ", and which spends at least 51% of it's revenues on tourism promotion and development".

2. Question relating to the 51% compatibility between the tourism entity definition and room tax allocations: There should be no conflict, as a tourism entity may have multiple revenue sources, of which room tax is one source. The proposed new definition with the 51% of expenditures being spent on tourism promotion and development (see above) clarifies that regardless of the sources of revenue, the majority of what is spent by the organization is focused on tourism or they would not be considered a "tourism entity" and would instead need a tourism commission to oversee the tourism promotion and development portion. In no way should this definition impact the requirements of how room tax revenue is spent. Please note this also changes the summary on page two, the last sentence of the first paragraph in the LRB Analysis.

Do the provisions in 66.0615 (1m) (d) 1 and 2 meet your intent? Yes, based on the above.

4. Question asking about imposition of any requirement on a tourism entity regarding the way it spends the other 49% of room tax revenues if not on tourism promotion & development: This question will not be necessary based on the clarifications made above.

Question on the word "stipulation". Perhaps stipulation was not the best word choice, and "specification" or "notation" or something similar would be better. The important part is that there would be a requirement that it is reported on the provided form which of the two options (tourism entity or commission) the room tax revenue for tourism promotion and development was submitted to.

Question on what amount of penalty should the DOR be able to impose on a municipality for not submitting an annual report: We were hoping there would be a similar precedent that could be utilized. If this is not the case, perhaps an amount of \$3,000 would serve as an appropriate incentive for compliance. A stipulation that this penalty may not be funded by room tax revenue would be helpful.

Question on who would have the standing to allege improper allocations or expenditures: The intent was to follow current litigation perimeters, so that a person, organization, or company that can file a lawsuit today could continue to do so, but the courts as well as the litigants would have some guidance.

8. Clarification if a tourism entity would be omitted from being charged with an improper allocation: At this time we would say no.

igg/ Question on who would have access to the necessary data to support the allegations: One would assume

to think

that the attorneys would be responsible for locating their credible sources, and the judge would determine if there is sufficient credibility for a ruling. These changes are not intended to change the court process, merely to establish reasonable penalties that could stand as a deterrent.

10. Question on by whom the court fees should be recoverable: It is the intention that the court fees could be recoverable by the plaintiff if the court rules in their favor.

11. **LRB Analysis clarification:** on page 2, the first sentence of the first full paragraph, the notation that a majority of the members of the governing body of a tourism entity must be owners/operators of the specified tourism businesses should be removed as the intention is to impose this requirement only on a single or zone commission.

I hope this addresses all of the questions and clarifications needed at this point. Please feel free to contact me if you have any questions we can assist with.

Thank-you again!

Trisha A. Pugal, CAE
President, CEO
Wisconsin Hotel & Lodging Association
Brookfield, Wisconsin
262-782-2851
Pugal@WisconsinLodging.org
Search www.WisconsinLodging.org



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State of Misconsin 2011 - 2012 LEGISLATURE



2011 BILL

OF. NOTE

WANTED: MONOAY



AN ACT to amend 66.0615 (1) (f), 66.0615 (1m) (a), 66.0615 (1m) (c) 1., 66.0615

 $(1m)\ (c)\ 2.\ a., 66.0615\ (1m)\ (d)\ 1.\ and\ 66.0615\ (1m)\ (d)\ 2.; and\ \textit{to\ create}\ 66.0615$

(1m) (d) 8., 66.0615 (1m) (dm) and 66.0615 (4) of the statutes; relating to: changes to the local room tax and providing a penalty

Analysis by the Legislative Reference Bureau

Under current law, a city, village, or town (municipality) and a local exposition district may impose a room tax. The room tax is a tax on the privilege of furnishing, at retail, rooms or lodging to transients by hotelkeepers, motel operators, and other persons who furnish accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations.

Generally, the maximum room tax that a municipality may impose is 8 percent. A single municipality that imposes a room tax may create a commission, which is defined as an entity to coordinate tourism promotion and development (tourism). If two or more municipalities in a zone impose a room tax, they must create a commission. Current law defines a zone as an area made up of two or more municipalities that, those municipalities agree, is a single destination as perceived by the traveling public.

Current law requires a commission to contract with an organization to provide staff, development, or promotional services for the tourism industry in a municipality if a tourism entity does not exist in that municipality. A tourism entity is defined under current law as a nonprofit organization that existed before January 1, 1992, and provides staff, development, or promotional services for the tourism

body of a towism on tity must include at least one sollected, facility in the municipality for which

BILL

spands 1 industry in a municipality. The bill changes the definition of tourism entity to be a nonprofit organization that provides destination marketing staff and services for the tourism industry in a municipality without regard to when the entity came into existence. The bill requires that a tourism entity must spend at least 51 percent of its the room tax revenue it receives on tourism promotion and developmente and

Under the bill, the majority of the members of the governing body of a tourism entity, and a majority of the members of a commission must be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax, and which are located in the municipality for which the room tax is collected. Akounder

Under current law, a municipality that first imposes a room tax after May 13, 1994, must spend at least 70 percent of the amount collected on tourism; the expenditure may be spent directly by the municipality or forwarded to the commission for its municipality or zone. The 30 percent or less of the room tax revenue that is not spent on tourism may be retained by the municipality and used for any other purpose. If a municipality collected a room tax on May 13, 1994, it may retain up to the same percentage of the room tax that it retained on that date, even if that percentage is more than 30 percent.

Under this bill, any revenue that is not retained by the municipality must be forwarded to a tourism entity or a commission, although the person collecting the room tax may retain 3 percent of the tax collected. Also under the bill, a municipality that retains more than 30 percent of the room tax must reduce the amount that it retains to no more than 30 percent. The reduction must be made in equal amounts over a three-year period beginning on January 1, 2012.

The bill requires municipalities annually to certify and report to the Department of Revenue (DOR) the amount of room tax revenue collected by the municipality in the previous year as well as a detailed accounting of amounts that were forwarded to a commission or tourism entity and such an accounting for amounts of at least \$1,000 expended by a commission or tourism entity. DOR is required to collect the reports and make them available to the public. In addition, the report must identify the members of a commission or tourism entity, and their business or employment affiliation, if any.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.0615 (1) (f) of the statutes is amended to read:

66.0615 (1) (f) "Tourism entity" means a nonprofit organization that $\frac{1}{100}$ existence before January 1, 1992, and provides staff, development or promotional

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Spends at least 5/ percent of its revenues on torrism and developme provides destination marketing staff and services for the tourism industry in a municipality.

SECTION 2. 66.0615 (1m) (a) of the statutes is amended to read:

66.0615 (1m) (a) The governing body of a municipality may enact an ordinance, and a district, under par. (e), may adopt a resolution, imposing a tax on the privilege of furnishing, at retail, except sales for resale, rooms or lodging to transients by hotelkeepers, motel operators and other persons furnishing accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations. A tax imposed under this paragraph is not subject to the selective sales tax imposed by s. 77.52 (2) (a) 1. and may not be imposed on sales to the federal government and persons listed under s. 77.54 (9a). A tax imposed under this paragraph by a municipality shall be paid to the municipality and may, with regard to any tax revenue that may not be retained by the municipality, shall be forwarded to a tourism entity or a commission if one is created under par. (c), as provided in par. (d), except that before the person collecting the tax pays it to the municipality, the person may retain 3 percent of the tax collected. Except as provided in par. (am), a tax imposed under this paragraph by a municipality may not exceed 8%. Except as provided in par. (am), if a tax greater than 8% under this paragraph is in effect on May 13, 1994, the municipality imposing the tax shall reduce the tax to 8%, effective on June 1, 1994.

SECTION 3. 66.0615 (1m) (c) 1. of the statutes is amended to read:

66.0615 (1m) (c) 1. If a commission is created by a single municipality, the commission shall consist of 4 to 6 members. One At least one of the commission members shall represent the Wisconsin hotel and motel industry. Members shall be appointed under subd. 3. A majority of the members of a commission shall be owners

or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax described in this section, and which are located in the municipality for which the room tax is collected.

SECTION 4. 66.0615 (1m) (c) 2. a. of the statutes is amended to read:

66.0615 (1m) (c) 2. a. If the commission is created by more than one municipality in a zone, the commission shall consist of 3 members from each municipality in which annual tax collections exceed \$1,000,000, 2 members from each municipality in which annual tax collections exceed \$300,000 but are not more than \$1,000,000 and one member from each municipality in which annual tax collections are \$300,000 or less. A majority of the members of a commission shall be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax described in this section, and which are located in the municipalities for which the room tax is collected. Except as provided in subd. 2. b., members shall be appointed under subd. 3.

SECTION 5. 66.0615 (1m) (d) 1. of the statutes is amended to read:

after May 13, 1994, shall spend at least 70% of the amount collected on tourism promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity.

SECTION 6. 66.0615 (1m) (d) 2. of the statutes is amended to read:

66.0615 (1m) (d) 2. If <u>Subject to par. (dm), if</u> a municipality collects a room tax on May 13, 1994, it may retain not more than the same percentage of the room tax

that it retains on May 13, 1994. If a municipality that collects a room tax on May 1, 1994, increases its room tax after May 1, 1994, the municipality may retain not more than the same percentage of the room tax that it retains on May 1, 1994, except that if the municipality is not exempt under par. (am) from the maximum tax that may be imposed under par. (a), the municipality shall spend at least 70% of the increased amount of room tax that it begins collecting after May 1, 1994, on tourism promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity.

SECTION 7. 66.0615 (1m) (d) 8. of the statutes is created to read:

66.0615 (1m) (d) 8. A tourism entity shall spend at least 51 percent of the room tax revenue it receives on tourism promotion and development. The governing body of a tourism entity shall include at least one owner or operator of a lodging facility which collects the room tax described in this section and which is located in the municipality for which the room tax is collected. Subdivision 4., as it applies to a commission, applies to a tourism entity.

SECTION 8. 66.0615 (1m) (dm) of the statutes is created to read:

66.0615 (1m) (dm) Beginning with the room tax collected on January 1, 2012, by a municipality that collected a room tax on May 13, 1994, and retained more than 30 percent of the room tax collected for purposes other than tourism promotion and development, such a municipality shall reduce the amount retained that exceeds 30 percent by one-third on January 1, 2012, January 1, 2013, and January 1, 2014, so that on and after January 1, 2014, the municipality retains not more than 30 percent

1	of the room tax collected for purposes other than tourism promotion and
2	development. and (5)
(3	development. SECTION 9. 66.0615 (4) of the statutes is created to read:
4	66.0615 (4) (a) Annually, on a form provided by the department of revenue,
5	every municipality that imposes a tax under sub. (1m) shall certify and report to the
6	department all of the following:
7	1. The amount of room tax revenue collected by the municipality in the previous
8	year.
9	2. A detailed accounting of the amounts of such revenue that were forwarded
10	to a commission or tourism entity in the previous year for tourism promotion and
11	development. The detailed accounting shall include expenditures of at least \$1,000
12	made by a commission or a tourism entity.
13	3. A list of each member of the commission and each member of the governing
14	body of a tourism entity to which the municipality forwarded room tax revenue in the
15	previous year, and the name of the business entity the member owns, operates, or is
16	employed by, if any.
17	(b) The department of revenue shall collect the reports described in par. (a) and
18	shall make them available to the public.
19	(1) The department may impose a penalty of not more than
	\$3,000 on a municipality (which) does not submit to the
	\$3,000 on a municipality which does not submit to the department the reports described in par. (a). A municipality
	May not use room tax revenue to pay a ponalty imposed
	the repartment of revenue to be used to
INS 6	may not use room tax revenue to pay a penalty imposed under this paragraph. The penalty shall be paid to the department of revenue to be used by the department of losts in collecting the reports described in
	+ $par.(a).$

2011-2012 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INS ANL

This bill authorizes an individual to bring a circuit court action alleging that the municipality in which he or she resides is not allocating or using room tax revenue as required by the statutes, or that a commission or tourism entity which receives room tax revenue from such a municipality is not using the revenue as required by statute. If the individual bringing such an action prevails, the circuit court may order a municipality, commission, or tourism entity to comply with the statutes relating to the allocation and use of room tax revenue, may impose a forfeiture on a municipality for violating such statutes, and may prohibit a municipality from forwarding room tax revenue to a commission or tourism entity for a period of time determined by the court. The court must also award the prevailing plaintiff costs and reasonable attorney fees.

INS 6-19

(5) (a) Any individual may bring an action in the circuit court alleging that the municipality in which he or she resides is not allocating or using the room tax revenue it receives as required under this section, or alleging that the commission or tourism entity to which such a municipality forwards some of its room tax revenue; is not using the room tax revenue it receives as required under this section.

by a municipality as required under this section, the court may order the municipality to immediately comply with the statutory requirements in this section relating to the allocation and use of the room tax revenues, and may impose a forfeiture on the municipality equal to the lesser of either 20 percent of the amount the municipality must allocate or use to comply with the court's order for \$2,000. If a forfeiture is imposed under this subdivision, the municipality shall pay the forfeiture to the department of revenue to be used by the department to offset its costs in collecting the reports described in sub. (4).

- (c) If the court finds that such room tax revenues are not being used by a commission or tourism entity as required under this section, the court may order the commission or tourism entity to immediately comply with the statutory requirements in this section relating to the use of the room tax revenues. The court may also enjoin the municipality from forwarding any room tax revenue to the commission or tourism entity for a period of time determined by the court.
- (d) If the individual who brought the action under par. (a) prevails, the court shall award the individual the costs and reasonable attorney fees he or she incurred in bringing the action.

(FND)

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2120/3dn MES:kjf:ps

Date

Senator Olsen:

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Please review this version of the draft, especially the penalty and forfeiture provisions, to ensure that it is consistent with your intent. The instructions state that penalty and forfeiture money paid to DOR should be used to offset DOR's costs in collecting the reports described in sub. (4) (a). What if the amount of penalties and forfeitures paid to the department exceed its costs to collect the reports? What would you like done with any penalties and forfeitures collect by DOR that exceed the department's costs?

The instructions did not really specify any penalty that could be imposed on a commission or tourism entity for improper use of room tax revenues. Because a commission or tourism entity may not have access to much revenue besides room tax revenue, I'm not sure that allowing the court to impose a forfeiture would work. Instead, this version of the bill allows a court to prevent a municipality from forwarding any additional room tax revenue to a commission or tourism entity for a period of time determined by the court. Is this consistent with your intent?

The instructions also state that if an individual who brings an action under sub. (4) (d) is successful, he or she may recover his or her "court fees." My understanding is that court fees are already reimbursed under current law in ch. 814. The bill awards the prevailing plaintiff costs and reasonable attorney fees. Is this your intent?

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2120/3dn MES:kjf:ph

December 12, 2011

Senator Olsen:

Please review this version of the draft, especially the penalty and forfeiture provisions, to ensure that it is consistent with your intent. The instructions state that penalty and forfeiture money paid to DOR should be used to offset DOR's costs in collecting the reports described in sub. (4) (a). What if the amount of penalties and forfeitures paid to the department exceed its costs to collect the reports? What would you like done with any penalties and forfeitures collected by DOR that exceed the department's costs?

The instructions did not really specify any penalty that could be imposed on a commission or tourism entity for improper use of room tax revenues. Because a commission or tourism entity may not have access to much revenue besides room tax revenue, I'm not sure that allowing the court to impose a forfeiture would work. Instead, this version of the bill allows a court to prevent a municipality from forwarding any additional room tax revenue to a commission or tourism entity for a period of time determined by the court. Is this consistent with your intent?

The instructions also state that if an individual who brings an action under sub. (5) (d) is successful, he or she may recover his or her "court fees." My understanding is that court fees are already reimbursed under current law in ch. 814. The bill awards the prevailing plaintiff costs and reasonable attorney fees. Is this your intent?

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

Shovers, Marc

From:

Pettack, Dee

Sent:

Tuesday, December 20, 2011 2:45 PM

To:

Shovers, Marc

Subject: FW: LRB-2120/3 Room Tax Reform

Marc -

A few more changes are needed to LRB 2120 - Please give me a call with any questions.

Thanks,

Dee

A few items were requested earlier, but perhaps were unclear as they were not included, a few are technical changes, one relates to a new provision the drafter added, and two items are new points that came out in yesterday's meeting as important clarifications. I would be happy to explain any and all points to the extent you wish.

(From Drafter's Note): While the intent was to have the penalties and forfeitures going to the BOR used to offset their costs in the added responsibilities, it may be best to leave that part out and end the sentences on page 7 with "...paid to the department of revenue." (in lines 4-5, and 19-20). Some years they may come up short on monies received and other years they may receive more.

+ kisha

r (From Drafter's Note): Regarding the penalty that could be imposed on a commission or tourism entity for improper use, the Drafter's suggestion to allow the court to prevent the municipality from forwarding continuing allocations to the body initially sounds good, however this would allow the municipality to retain the funding for their own use, which would deepen the negative impact of not using funding to promote and develop tourism. On this basis, we would suggest this suggested language be removed. Instead, if it is a tourism entity that is guilty, in addition to being required to immediately comply with the statute, the court could require that for a certain period of time the monies must be instead allocated to a commission for oversight. If it is a commission that is guilty, perhaps the court could require that all tut one of the voting members of the commission be from a restaurant, attraction, or lodging property for a designated period of time. Both options would deter further improper use and yet not penalize the promotion/ of tourism.

(From Drafter's Note): Regarding the awarding of prevailing plaintiff costs and reasonable attorney fees, the note states that the bill awards this, however I could not locate any wording in 1) if the draft addressing this, and am not knowledgeable if the recent law change allowing for reimbursement of court fees includes coverage of attorney fees. We are asking that the prevailing plaintiff will receive reimbursement of attorney fees, however this needs to be addressed.

Other Changes

Tourism Entity. We are suggesting that tourism entities that spend between 51% and 70% of their revenue on tourism promotion should be required to have a majority of their governing board be owners/operators of either restaurant, attraction, or lodging properties in the taxed area (can use the wording from the same requirement for commissions). By deduction, this means that tourism entities at 71% and higher do not have this requirement.

25. Implementation Dates for Grandfather Clause Phase-Out. On page 6, line 1 please push back he starting date from 2012 to January 1, 2013 to allow reasonable time. Then on line 5, push

12/20/2011

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back the 2012 date to 2013; the 2013 date to 2014; and the 2014 date to 2015. Finally, on line 6 push back the 2014 date to 2015. Basically, all year dates are pushed back by one year, as we are already near January.

Eligibility for Grandfather Clause Phase-Out. On page 6 in an appropriate place near lines 18, we would appreciate clarification that the only ones eligible for a phase-out are those currently operating in compliance with the statute. The concern is that a municipality who is keeping more than 30% but is not actually eligible to do so (NOT in compliance with the grandfather clause) would read this to allow them 3 added years to continue to violate the law.

Annual Report Requirements. First, on page 6 starting on line 13, we still need the notification as to whether the revenue was forwarded to a commission or a tourism entity. Second, whether it is addressed in this section or on page 5 starting on line 21, we have asked that the tourism entity 76.55 submit an annual report, similar to the requirement of the same for a commission.

Who May Bring Action. We would like to allow for both an individual business located in the municipality and a non-profit organization affiliated with the tourism industry (not necessarily based in the municipality) to bring action in the circuit court relating to the improper use of room tax. This is critical as a local resident or even a local business owner may fear local retribution.

This could be addressed on page 7 starting with line 7.

Municipal Penalties. First, on page 7, line 12 the words "or used" should be removed as the municipality no longer would be directly responsible for the use of the portion of the room tax revenue for tourism promotion and development, so this would not apply. Second, on page 7 lines 13-14 there is a difference between being ordered to immediately comply with the requirements, and being ordered to re-pay the amount already allocated elsewhere. It is good to have the compliance requirement as noted, however we suggest that language be added to require the re-payment of what was not properly allocated. Third on line 17 the proposed amount was reduced from \$2,000 to \$1,000 when the recovery of attorney fees was added to the proposal.

this instructions

dringed by

Shovers, Marc

From:

Pettack, Dee

Sent:

Wednesday, January 11, 2012 1:34 PM Shovers, Marc

To:

Subject:

Room Tax

Marc -

Please call Trisha below with questions:

Trisha A. Pugal, CAE President, CEO Wisconsin Hotel & Lodging Association Brookfield, Wisconsin 262-782-2851 Pugal@WisconsinLodging.org

Thanks, Dee

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State of Misconsin 2011 - 2012 LEGISLATURE







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AN ACT to amend 66.0615 (1) (f), 66.0615 (1m) (a), 66.0615 (1m) (c) 1., 66.0615 (1m) (c) 2. a., 66.0615 (1m) (d) 1. and 66.0615 (1m) (d) 2.; and to create 66.0615 (1m) (d) 8., 66.0615 (1m) (dm) and 66.0615 (4) and (5) of the statutes; relating

to: changes to the local room tax and providing a penalty.

Analysis by the Legislative Reference Bureau

Under current law, a city, village, or town (municipality) and a local exposition district may impose a room tax. The room tax is a tax on the privilege of furnishing, at retail, rooms or lodging to transients by hotelkeepers, motel operators, and other persons who furnish accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations.

Generally, the maximum room tax that a municipality may impose is 8 percent. A single municipality that imposes a room tax may create a commission, which is defined as an entity to coordinate tourism promotion and development (tourism). If two or more municipalities in a zone impose a room tax, they must create a commission. Current law defines a zone as an area made up of two or more municipalities that, those municipalities agree, is a single destination as perceived by the traveling public.

Current law requires a commission to contract with an organization to provide staff, development, or promotional services for the tourism industry in a municipality if a tourism entity does not exist in that municipality. A tourism entity is defined under current law as a nonprofit organization that existed before January 1, 1992, and provides staff, development, or promotional services for the tourism

bill also authorizes any other pattern who is stad by toutism in that municipality to bring

LRB-2120/3

BILL and the majority of the numbers of the governing body of a and the majority of the numbers of the governing body of a tourism entity which spends between 51 percent and 70 percent of its reve, industry in a municipality. The bill changes the definition of tourism entity to be a

nonprofit organization that spends at least 51 percent of its revenue on tourism promotion and development and provides destination marketing staff and services for the tourism industry in a municipality without regard to when the entity came into existence.

Under the bill, the majority of the members of a commission must be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax, and which are located in the municipality for which the room tax is collected. Also under the bill, the governing body of a tourism entity must include at least one owner or operator of a lodging facility in the municipality for which the room tax is collected.

Under current law, a municipality that first imposes a room tax after May 13, 1994, must spend at least 70 percent of the amount collected on tourism; the expenditure may be spent directly by the municipality or forwarded to the commission for its municipality or zone. The 30 percent or less of the room tax revenue that is not spent on tourism may be retained by the municipality and used for any other purpose. If a municipality collected a room tax on May 13, 1994, it may retain up to the same percentage of the room tax that it retained on that date, even if that percentage is more than 30 percent.

Under this bill, any revenue that is not retained by the municipality must be forwarded to a tourism entity or a commission, although the person collecting the room tax may retain 3 percent of the tax collected. Also under the bill, a municipality that retains more than 30 percent of the room tax must reduce the amount that it retains to no more than 30 percent. The reduction must be made in equal amounts over a three-year period beginning on January 1,

The bill requires municipalities annually to certify and report to the Department of Revenue (DOR) the amount of room tax revenue collected by the municipality in the previous year as well as a detailed accounting of amounts that were forwarded to a commission or tourism entity and such an accounting for amounts of at least \$1,000 expended by a commission or tourism entity. DOR is required to collect the reports and make them available to the public. In addition, the report must identify the members of a commission or tourism entity, and their business or employment affiliation, if any.

This bill authorizes an individual to bring a circuit court action alleging that the municipality in which he or she resides is not allocating room tax revenue as required by the statutes, or that a commission or tourism entity which receives room tax revenue from such a municipality is not using the revenue as required by statute. If the prividual bringing such an action prevails, the circuit court may order a municipality, commission, or tourism entity to comply with the statutes relating to the allocation and use of room tax revenue, may impose a forfeiture on a municipality for violating such statutes and may product a municipality from forwarding room tax revenue to a commission of tourism entity for a period of time determined by the court. The court must also award the

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Hony require a municipality to repay a tourism entity or commission any amounts that should have been so allocated, and NO

prevailing plaintiff costs and reasonable attorney fees.

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For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.0615 (1) (f) of the statutes is amended to read:

66.0615 (1) (f) "Tourism entity" means a nonprofit organization that eame into existence before January 1, 1992, and provides staff, development or promotional spends at least 51 percent of its revenues on tourism promotion and development, and provides destination marketing staff and services for the tourism industry in a municipality.

SECTION 2. 66.0615 (1m) (a) of the statutes is amended to read:

66.0615 (1m) (a) The governing body of a municipality may enact an ordinance, and a district, under par. (e), may adopt a resolution, imposing a tax on the privilege of furnishing, at retail, except sales for resale, rooms or lodging to transients by hotelkeepers, motel operators and other persons furnishing accommodations that are available to the public, irrespective of whether membership is required for use of the accommodations. A tax imposed under this paragraph is not subject to the selective sales tax imposed by s. 77.52 (2) (a) 1. and may not be imposed on sales to the federal government and persons listed under s. 77.54 (9a). A tax imposed under this paragraph by a municipality shall be paid to the municipality and may with regard to any tax revenue that may not be retained by the municipality, shall be forwarded to a tourism entity or a commission if one is created under par. (c), as provided in par. (d), except that before the person collecting the tax pays it to the municipality, the person may retain 3 percent of the tax collected. Except as provided in par. (am), a tax imposed under this paragraph by a municipality may not exceed

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8%. Except as provided in par. (am), if a tax greater than 8% under this paragraph is in effect on May 13, 1994, the municipality imposing the tax shall reduce the tax to 8%, effective on June 1, 1994.

Section 3. 66.0615 (1m) (c) 1. of the statutes is amended to read:

66.0615 (1m) (c) 1. If a commission is created by a single municipality, the commission shall consist of 4 to 6 members. One At least one of the commission members shall represent the Wisconsin hotel and motel industry. Members shall be appointed under subd. 3. A majority of the members of a commission shall be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax described in this section, and which are located in the municipality for which the room tax is collected.

SECTION 4. 66.0615 (1m) (c) 2. a. of the statutes is amended to read:

66.0615 (1m) (c) 2. a. If the commission is created by more than one municipality in a zone, the commission shall consist of 3 members from each municipality in which annual tax collections exceed \$1,000,000, 2 members from each municipality in which annual tax collections exceed \$300,000 but are not more than \$1,000,000 and one member from each municipality in which annual tax collections are \$300,000 or less. A majority of the members of a commission shall be owners or operators of restaurants, tourist attractions, or lodging facilities which collect the room tax described in this section, and which are located in the municipalities for which the room tax is collected. Except as provided in subd. 2. b., members shall be appointed under subd. 3.

SECTION 5. 66.0615 (1m) (d) 1. of the statutes is amended to read:

66.0615 (1m) (d) 1. A municipality that first imposes a room tax under par. (a) after May 13, 1994, shall spend at least 70% of the amount collected on tourism

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promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity.

SECTION 6. 66.0615 (1m) (d) 2. of the statutes is amended to read:

on May 13, 1994, it may retain not more than the same percentage of the room tax that it retains on May 13, 1994. If a municipality that collects a room tax on May 1, 1994, increases its room tax after May 1, 1994, the municipality may retain not more than the same percentage of the room tax that it retains on May 1, 1994, except that if the municipality is not exempt under par. (am) from the maximum tax that may be imposed under par. (a), the municipality shall spend at least 70% of the increased amount of room tax that it begins collecting after May 1, 1994, on tourism promotion and development. Any amount of room tax collected that must be spent on tourism promotion and development shall either be spent directly by the municipality on tourism promotion and development or shall be forwarded to the commission for its municipality or zone if the municipality has created a commission, or forwarded to a tourism entity.

Section 7. 66.0615 (1m) (d) 8. of the statutes is created to read:

66.0615 (1m) (d) 8. The governing body of a tourism entity shall include at least one owner or operator of a lodging facility which collects the room tax described in this section and which is located in the municipality for which the room tax is collected. Subdivision 4., as it applies to a commission, applies to a tourism entity.

SECTION 8. 66.0615 (1m) (dm) of the statutes is created to read:

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by a municipality that collected a room tax on May 13, 1994, and retained more than 30 percent of the room tax collected for purposes other than tourism promotion and development, such a municipality shall reduce the amount retained that exceeds 30 percent by one-third on January 1, 2014, January 1, 2014, and January 1, 2015 that on and after January 1, 2014, the municipality retains not more than 30 percent of the room tax collected for purposes other than tourism promotion and development.

- **SECTION 9.** 66.0615 (4) and (5) of the statutes are created to read:
- 66.0615 (4) (a) Annually, on a form provided by the department of revenue,

 every municipality that imposes a tax under sub. (1m) shall certify and report to the

 department all of the following:
 - 1. The amount of room tax revenue collected by the municipality in the previous year.
 - 2. A detailed accounting of the amounts of such revenue that were forwarded specifying the previous year for tourism promotion and development. The detailed accounting shall include expenditures of at least \$1,000 made by a commission or a tourism entity.
 - 3. A list of each member of the commission and each member of the governing body of a tourism entity to which the municipality forwarded room tax revenue in the previous year, and the name of the business entity the member owns, operates, or is employed by, if any.
 - (b) The department of revenue shall collect the reports described in par. (a) and shall make them available to the public.

(c) The department of revenue may impose a penalty of not more than \$3,000 on a municipality that does not submit to the department the reports described in par. (a). A municipality may not use room tax revenue to pay a penalty imposed under this paragraph. The penalty shall be paid to the department of revenue to be used by the department to offset its costs in collecting the reports described in par.

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(5) (a) Any individual may bring an action in the circuit court alleging that the municipality in which he or she resides is not allocating or using the room tax revenue it receives as required under this section, or alleging that the commission

or tourism entity to which such a municipality forwards some of its room tax revenue of the dinthis paragraph may also be brought by a dis not using the room tax revenue it receives as required under this section, affective to the section of the

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that municipal (b) If the court finds that such room tax revenues are not being allocated a line.

by a municipality as required under this section, the court may order the municipality to immediately comply with the statutory requirements in this section

to repay to a tourismentity or commission any amounts that should relating to the allocation of the room tax revenues, and may impose a

forfeiture on the municipality equal to the lesser of either 20 percent of the amount

the municipality must allocate to comply with the court's order or \$2,000 If

a forfeiture is imposed under this paragraph, the municipality shall pay the forfeiture to the department of revenue to be used by the department to offset its costs

20 in collecting the reports described in sub. (4

> (c), If the court finds that such room tax revenues are not being used by a commission or tourism entity as required under this section, the court may order the commission or tourism entity to immediately comply with

requirements in this section relating to the use of the room tax revenues. been so allocated as rea uired

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may also enjoin the municipality from forwarding any room tax revenue to the commission or tourism entity for a period of time determined by the court.

(END)

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If the court determines that a tourism entity is not using room tax revenue according to the statute, the municipality must create a commission to oversee the expenditure of room tax revenue. If the court determines that a commission is not in compliance with the statute, the elected official who appointed the commission members must dismiss all members of the commission and appoint new commissioners.

INS 7-24

2. If the court finds that a tourism entity is not in compliance with the statutory requirements, as described in subd. 1., the municipality shall create a commission. The municipality shall, for a period of time determined by the court, forward to the commission all room tax revenue that it may not retain. The commission may either spend the revenue it receives directly, or it may forward the revenue to the entity. Upon the expiration of the period of time determined by the court for room tax revenue to be forward to the commission, the municipality may resume forwarding the room tax revenue it may not retain directly to the tourism entity.

3. If the court finds that a commission is not in compliance with the statutory requirements, as described in subd. 1., the appointing official under sub. (1m) (c) 3. shall dismiss all of the members of the commission and shall appoint new commission members as provided in sub. (1m) (c).

(end ins 7-24)

(c) If the court finds that such room tax revenues are not being used by a commission or tourism entity as required under this section, the court may order the commission or tourism entity to immediately comply with the statutory requirements in this section relating to the use of the room tax revenues. The court may also enjoin the municipality from forwarding any room tax revenue to the commission or tourism entity for a period of time determined by the court.

(d) If the Madinistrate who brought the action under par. (a) prevails, the court shall award the dividual the costs and reasonable attorney fees below the incurred in bringing the action in bringing the action.

Secitti (R: 66.0615 (Im) (d) 9.

66.0615 (Im)(d) 9. With regard to a tourism entity that spends at least 5 persent, but not more than 70 percent, of its revenues on towism promotion and development, a majority of the members of the townism development, a majoring body shall be owners or operators entity's governing body shall be owners or lodging facilities of restaurants, towners attractions, or lodging facilities of restaurants, towners tax described in this section, and which collect the room tax described in the municipality for which the which are located in the municipality for which the which are located in the municipality for which the room tax is collectedo

Godwin, Gigi

From:

Pettack, Dee

Sent:

Friday, January 27, 2012 11:50 AM LRB.Legal

To:

Subject:

Draft Review: LRB 11-2120/4 Topic: Modifications to the local room tax

Please Jacket LRB 11-2120/4 for the SENATE.

Godwin, Gigi

From:

Pettack, Dee

Sent:

Monday, January 30, 2012 9:39 AM

To:

Godwin, Gigi

Subject:

RE: Draft Review: LRB 11-2120/4--2nd jacket request

Sorry Gigi,

I was suffering from a case of Friday Afternoonitis, I just forgot I had already gotten and filed my draft.

My apologies for the confusion,

Dee

From: Godwin, Gigi

Sent: Friday, January 27, 2012 4:57 PM

To: Pettack, Dee

Subject: RE: Draft Review: LRB 11-2120/4--2nd jacket request

Importance: High

Good afternoon, Dee. You first requested draft 11-2120/4 to be jacketed at 11:50am. The draft was jacketed about an hour later. It was picked up by a Senate page, as the envelope is not in the Senate cubbyhole. Did it ever arrive at your office? Since the Senate pages don't sign a log, I am not sure when the envelope actually got picked up. Thanks, Gigi

Gigi Godwin, Program Assistant
State of Wisconsin - Legislative Reference Bureau
1 East Main Street, Suite 200
Madison, WI 53703
(608) 266-3561
Gigi.Godwin@legis.wisconsin.gov

From: Pettack, Dee

Sent: Friday, January 27, 2012 4:49 PM

To: LRB.Legal

Subject: Draft Review: LRB 11-2120/4 Topic: Modifications to the local room tax

Please Jacket LRB 11-2120/4 for the SENATE.