



2011 SENATE JOINT RESOLUTION 2

1 **To repeal** joint rule 51 (4), joint rule 73 (5), joint rule 83 (2), joint rule 87 (3) (a) and
2 joint rule 99 (58); **to renumber** joint rule 7 (intro.), joint rule 7 (4) (b), joint rule
3 45 (1) (a), joint rule 57 (2) (intro.) and joint rule 57 (2) (a); **to renumber and**
4 **amend** joint rule 7 (1), joint rule 7 (4) (c), joint rule 12 (2) (intro.), joint rule 12
5 (2) (a), joint rule 77 (7) to (9), joint rule 82 (intro.) and joint rule 82 (1); **to amend**
6 joint rule 2, joint rule 3 (1) (a), joint rule 3 (1) (c), joint rule 7 (3), joint rule 11
7 (2) (intro.), joint rule 12 (2) (f), joint rule 13, joint rule 14 (3), joint rule chapter
8 3 (title), joint rule 21, joint rule 22, joint rule 23 (2), joint rule 27, joint rule 31
9 (1) (intro.), joint rule 31 (1) (d), joint rule 31 (4), joint rule 32 (1) (b), joint rule
10 32 (1) (e), joint rule 32 (1) (f), joint rule 33 (1), joint rule 34, joint rule 41 (3) (b),
11 joint rule 43, joint rule 44 (2), joint rule 48 (title), (1), (2) and (4), joint rule 51
12 (intro.) and (2), joint rule 52 (intro.) and (1) (c) and (e), joint rule 52 (5) (intro.),
13 (a) and (b), joint rule 53 (1) and (2) (a), joint rule 54 (1), (2) and (2m) (a), joint
14 rule 55 (1), joint rule 59, joint rule 60 (2), joint rule 62 (1), joint rule 64 (1) (a)
15 and (2), joint rule 73 (1) to (4), joint rule 74, joint rule 76 (1), joint rule 77 (3) and

1 (4), joint rule 78, joint rule 79 (intro.), (1), (4) and (6), joint rule 81 (1), (2) (b),
2 (3) (intro.) and (b) and (4), joint rule 81m (2) (intro.) and (b), joint rule 82 (2) (a),
3 joint rule 82 (2) (b), joint rule 83 (1), joint rule 83 (3), joint rule 83 (4) (a), joint
4 rule 83 (5), joint rule 84 (intro.) and (4), joint rule 87 (intro.), joint rule 87 (3)
5 (intro.), joint rule 87 (3) (b), joint rule 96, joint rule 98 (3) and joint rule 99
6 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38), (40), (50), (50m), (54), (59),
7 (63), (66), (71), (75), (82), (83) and (89); **to repeal and recreate** joint rule 75
8 and joint rule 87 (3) (c); and **to create** joint rule 23 (3) and (4), joint rule 32 (1)
9 (j), joint rule 51m, joint rule 77 (8) and joint rule 82 (1m) (g); **relating to:** the
10 joint rules.

Analysis by the Legislative Reference Bureau

11 ***Resolved by the senate, the assembly concurring, That:***

12 **SECTION 1.** Joint rule 2 is amended to read:

13 **JOINT RULE 2. Receding from position on amendment.** Whenever an
14 amendment has been nonconcurrent in by the other house, any member may move
15 to recede from the amendment. If the motion prevails the amendment shall is
16 thereby ~~be~~ reconsidered and rejected and the bill or joint resolution or amendment
17 to which the amendment had been adopted by the house shall is thereby ~~be~~ passed
18 or concurred in, as the case may be, so that further action is not required thereon in
19 either house.

20 **SECTION 2.** Joint rule 3 (1) (a) is amended to read:

21 **JOINT RULE 3 (1) (a)** The usual manner of procedure is as follows: If a bill or joint
22 resolution of one house has been amended and passed by the other house, and has

1 been returned to the house of origin and the house of origin has refused to concur in
2 an amendment, the house of origin may appoint members to a committee of
3 conference and notify the other house, which shall appoint ~~a~~ members to the
4 committee of conference unless it votes to recede from its amendment. ~~Such~~
5 ~~committees~~ The members of the committee shall be appointed as provided in the
6 rules of each house.

7 (am) The ~~joint~~ members of the committee shall meet and state to each other,
8 orally or in writing, the reasons of their respective houses for or against the
9 disagreement, and confer thereon, and shall report to their respective houses any
10 agreement they arrive at by the vote of at least a majority of the members of the
11 committee representing each house.

12 **SECTION 3.** Joint rule 3 (1) (c) is amended to read:

13 JOINT RULE 3 (1) (c) Approval of the conference report by a roll call vote in each
14 house sufficient to constitute final passage of the proposal ~~shall be~~ is final passage
15 of the bill or final adoption and concurrence in the joint resolution in the form and
16 with the changes proposed by the report.

17 **SECTION 4.** Joint rule 7 (intro.) is renumbered joint rule 7 (1).

18 **SECTION 5.** Joint rule 7 (1) is renumbered joint rule 7 (1m) and amended to read:

19 JOINT RULE 7 (1m) Citations may be used in place of resolutions for
20 commendations, congratulations, or condolences to past or present state officials or
21 other public figures, groups, or organizations, or to give recognition to an important
22 event or occasion. Citations may not be used for procedural matters or in place of
23 resolutions memorializing the U.S. Congress, but only if appropriate to express the
24 feeling of one house or of both houses of the legislature with reference to a person,
25 group, or organization or to an event or occasion.

1 **SECTION 6.** Joint rule 7 (3) is amended to read:

2 JOINT RULE 7 (3) Each house shall establish a procedure for reviewing each
3 proposed citation, whether originating in that house or received from the other house
4 with the request for concurrence, for its ~~appropriateness under~~ compliance with
5 subs. (1), (1m), and (2).

6 **SECTION 7.** Joint rule 7 (4) (b) is renumbered joint rule 7 (4) (a).

7 **SECTION 8.** Joint rule 7 (4) (c) is renumbered joint rule 7 (4) (b) and amended
8 to read:

9 JOINT RULE 7 (4) (b) ~~Because a~~ A citation is to ~~shall~~ be presented on either an
10 8-1/2 inch by 11 inch or an 8 inch by 14 inch form, artistically designed and suitable
11 for framing, and the full text of the citation ~~shall~~ may not exceed ~~15 typewritten lines~~
12 ~~of 70 characters each~~ a single page.

13 **SECTION 9.** Joint rule 11 (2) (intro.) is amended to read:

14 JOINT RULE 11 (2) (intro.) Three-fifths of the members elected is the quorum
15 necessary for passage ~~(or concurrence)~~ or concurrence in either house of any “fiscal
16 bill” under section 8 of article VIII of the constitution. The votes shall be taken by
17 ayes and noes and shall be so recorded in the journal. A “fiscal bill” is any bill which:

18 **SECTION 10.** Joint rule 12 (2) (intro.) is renumbered joint rule 12 (2) (a) and
19 amended to read:

20 JOINT RULE 12 (2) (a) As required by the state constitution, each of the ~~following~~
21 bills or actions under pars. (am) to (g) requires such higher affirmative vote total for
22 passage ~~(or concurrence)~~ in either house. The vote ~~shall be~~ is taken by ayes and noes
23 and shall be so recorded in the journal.

24 **SECTION 11.** Joint rule 12 (2) (a) is renumbered joint rule 12 (2) (am) and
25 amended to read:

1 JOINT RULE 12 (2) (am) Three-fourths of all the members elected to ~~each house~~
2 both houses are necessary to approve any bill to grant increased retirement fund
3 benefits under section 26 of article IV of the constitution.

4 **SECTION 12.** Joint rule 12 (2) (f) is amended to read:

5 JOINT RULE 12 (2) (f) A majority of all the members elected to each house is
6 necessary to authorize state debt for extraordinary expenditures under section 6, or
7 to authorize bonded indebtedness under section 7 of article VIII, or to give first or
8 second consideration approval to any proposed amendment to the state
9 ~~constitutional change~~ constitution under section 1 of article XII of the constitution.

10 **SECTION 13.** Joint rule 13 is amended to read:

11 JOINT RULE 13. **Adjournment for more than 3 days.** As provided by section
12 10 of article IV of the constitution, neither house shall, without the consent of the
13 other house through approval of a joint resolution by both houses, ~~during any session~~
14 ~~of the legislature~~ adjourn for ~~any period of~~ more than 3 consecutive days (Sundays
15 excepted).

16 **SECTION 14.** Joint rule 14 (3) is amended to read:

17 JOINT RULE 14 (3) For any legislative document originating in one house of the
18 legislature and to be reproduced for both houses of the legislature, the joint
19 committee on legislative organization ~~shall~~ may determine the number of copies
20 routinely to be reproduced unless otherwise provided by law, joint rule, or resolution
21 but the chief clerks of the senate and assembly, acting jointly, may authorize the
22 reproduction of additional copies if warranted by the anticipated requests.

23 **SECTION 15.** Joint rule chapter 3 (title) is amended to read:

24 **CHAPTER 3:**

25 **JOINT COMMITTEE ACTIVITIES**

1 **SECTION 16.** Joint rule 21 is amended to read:

2 **JOINT RULE 21. Joint hearings of standing committees.** The chairpersons
3 of corresponding committees of both houses or committees having corresponding
4 proposals referred to them shall arrange joint hearings of their committees to
5 consider the proposals if, in their judgment, the business of the legislature and the
6 convenience of the members and the public, who are interested in the proposals, will
7 be promoted thereby. The proposals to be considered, the time and place of the
8 hearings, who presides at the hearings, and any other matters convenient to the
9 hearings may be agreed upon by the chairpersons. Joint hearings may also be
10 arranged to consider a proposal introduced or offered in only one house which will
11 require consideration in both houses. The joint hearings ~~shall~~ take the place of
12 separate hearings, and ~~shall be~~ are final unless the house where in which the
13 proposal is pending orders a further hearing before its own committee.

14 **SECTION 17.** Joint rule 22 is amended to read:

15 **JOINT RULE 22. Cochairpersons of joint committees.** All standing or special
16 joint committees shall have a senate and an assembly cochairperson. ~~Any~~ Unless
17 otherwise provided by both cochairpersons, a meeting of a joint committee shall be
18 chaired by the cochairperson from the house that referred the business then before
19 the joint committee.

20 **SECTION 18.** Joint rule 23 (2) is amended to read:

21 **JOINT RULE 23 (2)** The committee ~~shall have~~ has the powers and responsibilities
22 conferred upon it by statute or by the joint rules and may take appropriate action
23 thereunder. The committee shall recommend to the houses any action it considers
24 likely to more closely coordinate the work of the 2 houses or to save expenses or
25 increase the efficiency of the legislature.

1 **SECTION 19.** Joint rule 23 (3) and (4) are created to read:

2 JOINT RULE 23 (3) The committee shall adopt a policy for the preservation of
3 historically significant electronic records of legislative business that are maintained
4 by the chief clerks of the 2 houses.

5 (4) The committee shall adopt a continuity of operations plan for the purpose
6 of meeting at a temporary seat of government to conduct legislative business as
7 provided under section 323.51 (1m) of the statutes.

8 **SECTION 20.** Joint rule 27 is amended to read:

9 JOINT RULE 27. **Committee hearings open to public.** Unless otherwise
10 provided by law, every committee hearing, executive session, or other meeting ~~shall~~
11 ~~be~~ is open to the public. If time permits, advance notice of every regularly scheduled
12 committee hearing, executive session, or other meeting shall be published as
13 provided in joint rule 75.

14 **SECTION 21.** Joint rule 31 (1) (intro.) is amended to read:

15 JOINT RULE 31 (1) (intro.) The chairperson or acting chairperson of each
16 committee of the legislature shall keep, ~~or cause to be kept,~~ a record of the
17 committee's proceedings containing the following information:

18 **SECTION 22.** Joint rule 31 (1) (d) is amended to read:

19 JOINT RULE 31 (1) (d) The vote of each member on all motions, proposals,
20 amendments, appointments, or administrative rules acted upon.

21 **SECTION 23.** Joint rule 31 (4) is amended to read:

22 JOINT RULE 31 (4) The committee shall file, in the jacket envelope of every
23 proposal, appointment, or administrative rule reported by it, the original record of
24 the committee's proceedings containing the information compiled under sub. (1) for
25 the proposal, appointment, or administrative rule. ~~A duplicate of the record shall~~

1 ~~be filed by the chief clerk in the form most accessible for the use of the members and~~
2 ~~the public during the session. At the end of the biennial session the duplicates shall~~
3 ~~be filed in the legislative reference bureau.~~

4 **SECTION 24.** Joint rule 32 (1) (b) is amended to read:

5 JOINT RULE 32 (1) (b) The name of the member, members, or committee
6 introducing or offering the proposal.

7 **SECTION 25.** Joint rule 32 (1) (e) is amended to read:

8 JOINT RULE 32 (1) (e) If appropriate, the ~~actual~~ date on which a fiscal estimate
9 is received.

10 **SECTION 26.** Joint rule 32 (1) (f) is amended to read:

11 JOINT RULE 32 (1) (f) The ~~actual~~ date of each public hearing.

12 **SECTION 27.** Joint rule 32 (1) (j) is created to read:

13 JOINT RULE 32 (1) (j) Any other appropriate information, as determined by the
14 chief clerk.

15 **SECTION 28.** Joint rule 33 (1) is amended to read:

16 JOINT RULE 33 (1) The chief clerk of each house shall keep a book in which the
17 chief clerk enters the date on which any enrolled bill, originating in that house, is
18 ~~submitted~~ presented to the governor for approval. The chief clerk's entry shall show
19 the number of the bill, and shall be countersigned by an employee of the office of the
20 governor.

21 **SECTION 29.** Joint rule 34 is amended to read:

22 JOINT RULE 34. **Submittal Presentment of enrolled bills to governor.**

23 After an enrolled bill has been signed by the appropriate officer or officers certifying
24 to its passage, it shall be presented, as provided in the session schedule or by other

1 legislative rule, by the chief clerk of the house in which it originated to the office of
2 the governor for approval.

3 **SECTION 30.** Joint rule 41 (3) (b) is amended to read:

4 JOINT RULE 41 (3) (b) Upon a request of a bill's primary author, transmitted
5 electronically unless directed otherwise by the presiding officer, the presiding officer
6 of either house may transmit electronically a request through the department of
7 administration for an appropriate state agency to prepare a supplemental fiscal
8 estimate on any bill, or on a bill as affected by any proposed amendment or proposed
9 substitute amendment, if the presiding officer believes that the fiscal estimate on the
10 bill, or on the bill as affected by the proposed amendment, would be substantially
11 different from the fiscal estimate on the original bill. Unless otherwise determined
12 by the house in which the bill may be placed on the calendar, failure to receive a
13 supplemental fiscal estimate requested under this paragraph on a bill that already
14 has one or more original fiscal estimates ~~shall~~ does not delay consideration of the bill.
15 A supplemental fiscal estimate prepared under this paragraph shall be transmitted
16 electronically to the legislative reference bureau for reproduction and insertion in
17 the bill jacket envelope.

18 **SECTION 31.** Joint rule 43 is amended to read:

19 JOINT RULE 43. **Reliable dollar estimate.** The estimate shall be factual in
20 nature, and ~~shall~~ provide as reliable a dollar estimate as possible. The fiscal estimate
21 shall contain a statement setting forth the assumptions used in arriving at the dollar
22 estimate. Identification of technical or policy problems in the bill ~~shall~~ may not be
23 included in the estimate but ~~should~~ shall be transmitted electronically and
24 separately in a technical memorandum.

25 **SECTION 32.** Joint rule 44 (2) is amended to read:

1 JOINT RULE 44 (2) (a) The legislative reference bureau shall make a preliminary
2 determination of whether the bill requires a fiscal estimate ~~shall be made by the~~
3 ~~legislative reference bureau, which, except.~~ Except as otherwise provided in joint
4 rule 54 (2m), the legislative reference bureau shall indicate that a bill requires a
5 fiscal estimate by displaying “FE” prominently on the jacket.

6 (b) ~~No~~ A jacket on which the “FE” symbol has been defaced may not be accepted
7 for introduction unless the deletion of the “FE” symbol has been initialed by the chief
8 or the deputy chief of the legislative reference bureau.

9 **SECTION 33.** Joint rule 45 (1) (a) is renumbered joint rule 45 (1).

10 **SECTION 34.** Joint rule 48 (title), (1), (2) and (4) are amended to read:

11 JOINT RULE 48 (title) **Review of ~~agency prepared~~ agency-prepared fiscal**
12 **estimates.** (1) On the 6th working day after the legislative reference bureau
13 transmits electronically a copy of a fiscal estimate for an introduced bill to the
14 primary author, the bureau shall transmit electronically a copy of the fiscal estimate
15 and any worksheet to the legislative fiscal bureau and to the chief clerk of the house
16 of origin to be inserted in the bill jacket envelope and shall forthwith ~~cause~~ reproduce
17 the estimate and any worksheet ~~to be reproduced~~ as are amendments.

18 (2) During the 5-day period under sub. (1), the primary author of an introduced
19 bill may transmit electronically to the department of administration a request ~~that~~
20 ~~an original~~ to have a supplemental fiscal estimate prepared for the bill as affected
21 by a proposed amendment or a proposed substitute amendment, whether offered for
22 introduction or not, be prepared by the agency that prepared the fiscal estimate for
23 the bill.

24 (4) During the 5-day period under sub. (1), the primary author of an introduced
25 bill may transmit electronically a request that the agency that prepared the fiscal

1 estimate rewrite its fiscal estimate. If the agency agrees to rewrite the estimate and
2 the primary author agrees to a delay in the publication of the fiscal estimate, the
3 agency shall immediately electronically notify the department of administration and
4 the legislative reference bureau, and the rewritten fiscal estimate, notwithstanding
5 sub. (1), ~~shall be~~ is the only original estimate reproduced and inserted in the bill
6 jacket envelope, but both the rewritten and the initial fiscal estimate shall be
7 retained by the legislative reference bureau.

8 **SECTION 35.** Joint rule 51 (intro.) and (2) are amended to read:

9 JOINT RULE 51 (intro.) No A proposal may not be introduced or offered unless
10 it has been put in proper form by the legislative reference bureau. Only the persons
11 authorized by this rule may use the drafting services of the legislative reference
12 bureau to have proposals prepared for introduction. Persons authorized to use the
13 drafting services are:

14 (2) Any agency, as defined in section 16.70 ~~(4)~~ (1e) of the statutes, created under
15 chapter 13, 14, 15, or 758 of the statutes.

16 **SECTION 36.** Joint rule 51 (4) is repealed.

17 **SECTION 37.** Joint rule 51m is created to read:

18 JOINT RULE 51m. **Analyses on substitute amendments.** The legislative
19 reference bureau, if time permits, may prepare in plain language an analysis of a
20 substitute amendment, to be reproduced with the substitute amendment when it is
21 offered.

22 **SECTION 38.** Joint rule 52 (intro.) and (1) (c) and (e) are amended to read:

23 JOINT RULE 52. **Format; text display; structure of proposals.** (intro.) All
24 ~~bills~~ proposals shall be reproduced on paper 8-1/2 by 11 inches. Each bill shall have

1 a title, an enacting clause, and subject matter disposed of in one or more sections and
2 shall have the arrangement and wording prescribed by the following:

3 (1) (c) Any bill may include 2 or more types of actions and treat both general
4 statutory law and nonstatutory law, but the various types of actions used ~~shall~~ must
5 be listed in the order shown in par. (a), and, if both statutory and nonstatutory law
6 are treated in the same manner, the statutory law ~~shall~~ must be cited first.

7 (e) Executive budget bills under section 16.47 (1) of the statutes, other lengthy
8 bills that encompass multiple subjects and that are to be introduced at the request
9 of the governor or the committee on organization of either house, bills proposing bulk
10 revision of one or more entire chapters of the statutes, reconciliation bills introduced
11 by the committee on organization of either house, and correction and revision bills
12 ~~shall~~ are not be subject to the requirements of pars. (a) to (d), and instead ~~may~~ shall
13 use a descriptive title similar to the following example: “An Act to amend and revise
14 chapter and to make diverse other changes in the statutes; **relating to:....**”

15 **SECTION 39.** Joint rule 52 (5) (intro.), (a) and (b) are amended to read:

16 JOINT RULE 52 (5) (intro.) Any proposal, substitute amendment, or amendment
17 that proposes to amend an existing law or legislative rule, and any joint resolution
18 that proposes to amend a section of the state constitution, shall display the full text
19 of the unit of the law, rule, or constitution that is being amended, with any matter
20 to be stricken out typed with a line through the matter, and any new matter
21 underscored. This requirement ~~shall~~ does not apply to:

22 (a) Reconciliation bills introduced by the ~~organization~~ committee on
23 organization of either house and correction or revision bills.

24 (b) Appropriation sections that only increase or decrease the amount of an
25 existing appropriation, which shall instead indicate the amount by which the

1 applicable appropriation is to be increased or decreased, and the purpose of this
2 increase or decrease.

3 **SECTION 40.** Joint rule 53 (1) and (2) (a) are amended to read:

4 **JOINT RULE 53 (1)** It is the policy of this state that law of continuing application
5 shall be is incorporated into the statutes. The assignment of statute numbering to
6 any part of a bill is indicative of a legislative intent that this text be incorporated into
7 the statutes.

8 (2) (a) An increase or decrease in the amount of an existing sum certain
9 appropriation, but the dollar amount by which the existing appropriation is
10 increased or decreased shall must be reflected in the appropriation total as shown
11 in the statutes in the schedule under section 20.005 (3) of the statutes.

12 **SECTION 41.** Joint rule 54 (1), (2) and (2m) (a) are amended to read:

13 **JOINT RULE 54 (1)** Before a proposal is jacketed for introduction, the legislative
14 reference bureau shall submit a copy of the draft to the authorizing legislator, chief
15 clerk, caucus, or state agency for approval, but substitute amendments or
16 amendments shall be immediately prepared to be offered unless the authorizing
17 legislator, chief clerk, caucus, or state agency requests prior submittal for approval.

18 (2) The legislative reference bureau, except as otherwise provided in sub. (2m),
19 shall provide to the authorizing legislator, chief clerk, caucus, or state agency 4 copies
20 of each proposal approved under sub. (1) and ~~6~~ 4 copies of each amendment approved
21 under sub. (1). One copy is for the use of the requester. The other copies shall, if a
22 proposal, be inserted in the jacket envelope or, if a substitute amendment or
23 amendment, be attached to an amendment jacket.

24 (2m) (a) The chief of the legislative reference bureau and a chief clerk of either
25 house may enter into a written agreement under this joint rule to have the chief

1 clerk, when the chief clerk's house is sitting in session, receive on the floor of the
2 house copies of drafts of proposals, substitute amendments, and amendments
3 transmitted electronically by the legislative reference bureau, and place the
4 proposals in jacket envelopes and attach jacket cover sheets (stripes) to drafts of
5 amendments and substitute amendments.

6 **SECTION 42.** Joint rule 55 (1) is amended to read:

7 JOINT RULE 55 (1) Any bill, or joint resolution, ~~or motion under joint rule 7~~ may
8 have, following and separate from the names of the authors of the bill, or joint
9 resolution, ~~or motion~~, the names of one or more cosponsors from the other house.

10 **SECTION 43.** Joint rule 57 (2) (intro.) is renumbered joint rule 57 (2) (a).

11 **SECTION 44.** Joint rule 57 (2) (a) is renumbered joint rule 57 (2) (am).

12 **SECTION 45.** Joint rule 59 is amended to read:

13 JOINT RULE 59. **Explanative notes.** In addition to such notes as are required
14 by law or joint rule, explanative notes may be included in revision and correction bills
15 prepared by the legislative reference bureau, in reconciliation bills introduced by the
16 committee on organization of either house, and in proposals introduced or offered
17 and in substitute amendments or amendments offered by the joint legislative council
18 or its law revision committee, at the request of the judicial council, and by or at the
19 request of any other official interim study or investigative group. The notes shall be
20 prepared by the requester, shall be factual in nature, shall be as brief as may be and,
21 where feasible, shall follow the section of the proposal or amendment to which they
22 relate. Notes ~~shall~~ may appear in the original reproduced version of the proposal or
23 amendment only, and ~~shall~~ may not appear in the Wisconsin Acts, session law
24 volumes, or statutes unless the chief of the legislative reference bureau determines

1 that including them is essential. The notes constitute no part of the proposed act or
2 engrossed or enrolled resolution.

3 **SECTION 46.** Joint rule 60 (2) is amended to read:

4 JOINT RULE 60 (2) Whenever the legislative reference bureau determines that
5 the text of a proposal passed by the legislature cannot be properly enrolled because
6 of unreconciled conflicts in adopted amendments, the bureau shall report the
7 problem to the ~~organization~~ committee on organization of the house in which the
8 proposal originated. If the ~~organization~~ committee on organization concurs with that
9 determination: a) the committee shall introduce a joint resolution recalling the
10 proposal for further legislative action; and b) the bureau may not enroll the proposal
11 until the legislature acts on the joint resolution recalling the proposal.

12 **SECTION 47.** Joint rule 62 (1) is amended to read:

13 JOINT RULE 62 (1) The joint committee on legislative organization shall may
14 determine the number of copies of each proposal and amendments thereto to be
15 reproduced on a routine basis unless otherwise provided by joint resolution.

16 **SECTION 48.** Joint rule 64 (1) (a) and (2) are amended to read:

17 JOINT RULE 64 (1) (a) Reconciliation bills introduced by the ~~organization~~
18 committee on organization of either house or correction or revision bills.

19 (2) In any official publication of any act or enrolled joint resolution, matter
20 stricken out shall be shown with a line through the stricken matter and new matter
21 shall be shown as plain text if all of the designated part is created and as underscored
22 text if the designated part is otherwise treated.

23 **SECTION 49.** Joint rule 73 (1) to (4) are amended to read:

24 JOINT RULE 73 (1) The chief clerk of each house shall prepare and transmit for
25 reproduction, after the close ~~of~~ adjournment of each daily session, its daily journal.

1 (2) The journals shall contain a concise description of the business conducted
2 by each house. ~~Any~~ Each proposal shall be identified in the journal by number and
3 relating clause ~~on introduction~~ when it is introduced or offered, when reported by the
4 standing a committee, when first considered on any legislative day, or after
5 significant business relating to another subject has intervened. All other journal
6 references to the proposal shall be by number only. Either house may order any other
7 of its proceedings included in its journal.

8 (3) All executive messages to the legislature, except veto messages and
9 nominations for appointment requiring the advice and consent of the assembly, shall
10 be included in the senate journal only. Executive pardon communications or reports,
11 and reports of the claims board under section 16.007 of the statutes and reports of
12 lobbyist registrations required by section 13.685 (7) of the statutes shall be included
13 in the senate journal. The report of a joint committee shall be included in the journal
14 of the house in which the resolution or act creating the committee originated. Joint
15 resolutions and amendments to bills and joint resolutions shall may not be included
16 in the journal except as required by section 1 of article XII of the constitution.

17 (4) The presiding officer of each house shall ~~cause~~ direct that notice of receipt
18 of any proposed administrative rule under section 227.19 of the statutes ~~to~~ be
19 included in the journal of the house, together with a notice of the standing committee
20 to which the proposed rule is referred and the date of referral. The presiding officer
21 shall ~~cause~~ direct that a similar notice ~~to~~ be included whenever a proposed rule is
22 withdrawn.

23 **SECTION 50.** Joint rule 73 (5) is repealed.

24 **SECTION 51.** Joint rule 74 is amended to read:

1 JOINT RULE 74. **Journals in book form.** (1) Within ~~60~~ 90 days ~~next following~~
2 ~~after the close~~ final adjournment of any biennial session of the legislature, the chief
3 clerk of each house shall prepare the matter for its daily journal, which is required
4 by the order of such house to be included therein; and any other matter, not already
5 included in either journal, which is required to be included by joint action of the
6 legislature, shall be prepared and transmitted by the chief clerk of the house in which
7 the action originated.

8 (2) ~~One hundred copies shall be reproduced and bound.~~ The journals for both
9 houses shall be bound in cloth. The journals of regular, extraordinary, and special
10 sessions may be bound together in the same volumes if the extraordinary or special
11 session is called before the journals of the regular sessions have been bound; if not
12 so bound the journals of both houses for the extraordinary or special session shall be
13 bound together. ~~The chief clerk of each house~~ legislative reference bureau shall
14 distribute the copies.

15 **SECTION 52.** Joint rule 75 is repealed and recreated to read:

16 JOINT RULE 75. **Schedule of committee activities.** The chief clerk of each
17 house shall publish, on a daily basis on the legislature's committee Internet Web site,
18 a committee schedule containing the name of each committee, its chairperson, the
19 room number or place, and the time and date of each meeting scheduled; and, if
20 applicable, shall designate each proposal, appointment, or administrative rule to be
21 heard by number or name, author, and topic.

22 **SECTION 53.** Joint rule 76 (1) is amended to read:

23 JOINT RULE 76 (1) After the 3rd week of the biennial session, a "Bulletin of
24 Proceedings" shall be published at convenient intervals. The senate and assembly
25 parts shall each be published under the direction of the respective chief clerk and the

1 index part shall be published as provided in joint rule 77. The senate and assembly
2 parts shall each contain a directory of the officers, members, and committees of the
3 legislature. ~~The senate and assembly parts shall contain, status of business, bills~~
4 ~~enacted into law, acts originating in that house, bills vetoed, joint resolutions~~
5 ~~enrolled and deposited with the secretary of state, and the complete history of~~
6 legislative action on the proposals and petitions originating in that house; in
7 addition, the senate part shall contain the history of senate advice and consent on
8 nominations for appointment.

9 **SECTION 54.** Joint rule 77 (3) and (4) are amended to read:

10 JOINT RULE 77 (3) Author indexes to proposals introduced or offered by
11 committees, or by the entire membership of one or both houses.

12 (4) A subject index to the legislative journals, ~~which includes an alphabetical~~
13 ~~index by name to lobbyists' principals and an alphabetical list of the names of~~
14 ~~registered lobbyists and, in conjunction with each name, the principals represented~~
15 ~~by each lobbyist.~~

16 **SECTION 55.** Joint rule 77 (7) to (9) are renumbered joint rule 77 (5) to (7), and
17 joint rule 77 (5), as renumbered, is amended to read:

18 JOINT RULE 77 (5) A subject index to Wisconsin Acts and enrolled proposals,
19 vetoed and partially vetoed bills, and supreme court orders.

20 **SECTION 56.** Joint rule 77 (8) is created to read:

21 JOINT RULE 77 (8) If provided the necessary information by the government
22 accountability board, a list of organizations employing lobbyists; a list of registered
23 lobbyists and the organizations represented by each lobbyist; and a list of state
24 agency legislative liaisons.

25 **SECTION 57.** Joint rule 78 is amended to read:

1 JOINT RULE 78. **Bulletin and index to actions concerning proposed**
2 **administrative rules.** The administrative rules bulletin of proceedings shall be
3 prepared jointly by the chief clerks of the 2 houses, the legislative council staff, and
4 the legislative reference bureau. The bulletin shall contain a history of each
5 transaction affecting a proposed administrative rule received under section 227.15
6 (1) of the statutes, prepared by the chief clerk of each house. It shall also contain a
7 subject index, ~~and an author index by agency of any proposed administrative rule~~
8 ~~received under section 227.15 (1) of the statutes,~~ prepared by the legislative
9 reference bureau. ~~A replacement or supplement to the~~ The administrative rules
10 volume shall be published at ~~least once every month~~ the end of the biennial session.

11 **SECTION 58.** Joint rule 79 (intro.), (1), (4) and (6) are amended to read:

12 JOINT RULE 79. **Biennial record continuity; special sessions.** (intro.) For
13 each biennial session ~~biennium~~, the chief clerks of the 2 houses and the legislative
14 reference bureau shall, and the offices of the governor and secretary of state are
15 requested to, treat the legislative documents of the regular session and of any special
16 sessions convened by the governor during that ~~biennium~~ biennial session in the
17 following manner:

18 (1) DRAFTING REQUESTS. The legislative reference bureau shall number all
19 drafting requests received by it in a continuing sequence throughout each ~~legislative~~
20 ~~biennium~~ biennial session. Separate sequences may be used to distinguish
21 proposals, substitute amendments, simple amendments to proposals other than the
22 budget bill, floor amendments to proposals, and drafts for incorporation into the
23 budget bill or any amendments thereto.

24 (4) JOURNALS. The daily journals for each special session shall be identified as
25 journals of the legislature meeting in special session, but shall be filed in consecutive

1 order, by date, together with the journals recording the action in regular session
2 throughout the ~~legislative biennium~~ biennial session. When the legislature, at
3 different times within a single calendar day, conducts the business of the regular
4 session as well as business under the governor's special session call, the actions may
5 be recorded in a single journal for that day but actions under the special session call
6 shall be clearly identified as actions of the legislature meeting in special session.

7 (6) WISCONSIN ACTS. The office of the governor is requested and the chief clerks
8 of the senate and assembly are directed to number all Wisconsin Acts enacted
9 throughout a single biennial session period, whether enacted in regular or in special
10 session, into a single consecutive act number sequence.

11 **SECTION 59.** Joint rule 81 (1), (2) (b), (3) (intro.) and (b) and (4) are amended
12 to read:

13 JOINT RULE 81 (1) Each biennial session period begins and ends on the first
14 Monday in January of the odd-numbered year, as follows:

15 (a) The incoming legislature shall convene in the capitol at 2 p.m. to take the
16 oath of office, select officers, and do all other things necessary to organize itself for
17 the conduct of its business, but if the first Monday in January falls on January 1 or
18 2, the organizational meeting ~~shall be~~ is held on January 3.

19 (b) Each biennial session period shall be structured into floor periods,
20 committee work periods, and an interim committee work period, and shall include
21 at least one meeting of the legislature in January of each year.

22 (c) Early in each biennial session, the joint committee on legislative
23 organization shall introduce a joint resolution setting forth the session schedule for
24 that ~~biennium~~ biennial session. The joint resolution is amendable and shall, when

1 approved by both houses, constitute the session schedule for that ~~biennium~~ biennial
2 session unless later changed by action of the 2 houses.

3 (2) (b) Any extended floorperiod or extraordinary session ~~shall be~~ is limited to
4 the business specified in the action by which it is authorized and to advice and
5 consent on nominations for appointment.

6 (3) (intro.) Any day of the ~~legislative biennium~~ biennial session that is not
7 reserved by the session schedule to conduct an organizational meeting or to be part
8 of a scheduled floorperiod of the legislature is available for committee work, but:

9 (b) The committee on senate organization may designate a committee work day
10 for senate advice and consent on nominations for appointment and the committee on
11 assembly organization may designate a committee work day for assembly advice and
12 consent on nominations for appointment, whether or not that day was already
13 assigned as a ~~session day~~ under par. (a).

14 (4) The biennial session schedule shall specify the ~~final date~~ dates on which the
15 chief clerks of the 2 houses shall ~~submit~~ present to the ~~office of the governor~~ all bills
16 approved by the 2 houses.

17 **SECTION 60.** Joint rule 81m (2) (intro.) and (b) are amended to read:

18 JOINT RULE 81m (2) (intro.) The ~~limited-business~~ floorperiod ~~shall be~~ is a
19 floorperiod limited to action on:

20 (b) Reconciliation bills introduced by the ~~organization~~ committee on
21 organization of either house that resolve conflicts between mutually inconsistent
22 acts of the ~~legislative~~ biennial session and proposals recalled for further legislative
23 action under joint rule 60 (2).

24 **SECTION 61.** Joint rule 82 (intro.) is renumbered joint rule 82 (1) and amended
25 to read:

1 JOINT RULE 82 (1) The biennial session schedule shall provide for a 3–day veto
2 review session no earlier than April 1 of the even–numbered year and no later than
3 June 30 of the even–numbered year.

4 **SECTION 62.** Joint rule 82 (1) is renumbered joint rule 82 (1m), and joint rule
5 82 (1m) (intro.), (b) and (d), as renumbered, are amended to read:

6 JOINT RULE 82 (1m) (intro.) The veto review session shall be is a floorperiod
7 limited to action on:

8 (b) Pending nominations for appointments requiring senate or assembly
9 confirmation.

10 (d) Reconciliation bills introduced by the ~~organization~~ committee on
11 organization of either house that resolve conflicts between mutually inconsistent
12 acts of the legislative biennial session and proposals recalled for further legislative
13 action under joint rule 60 (2).

14 **SECTION 63.** Joint rule 82 (1m) (g) is created to read:

15 JOINT RULE 82 (1m) (g) Resolutions or joint resolutions offering recognition or
16 condolences introduced by any member of the legislature.

17 **SECTION 64.** Joint rule 82 (2) (a) is amended to read:

18 JOINT RULE 82 (2) (a) ~~Any~~ Unless otherwise provided by the committee on
19 senate organization or the assembly committee on rules, any vetoes of regular or
20 special session bills not previously on a calendar in the house of origin shall be shown
21 as pending business on the calendar for the veto review session’s first day.

22 **SECTION 65.** Joint rule 82 (2) (b) is amended to read:

23 JOINT RULE 82 (2) (b) ~~Any pending veto required to be scheduled under par. (a)~~
24 that does not receive final action during the veto review session is sustained. The

1 disposition shall be recorded as “failed to pass notwithstanding the objections of the
2 governor.”

3 **SECTION 66.** Joint rule 83 (1) is amended to read:

4 JOINT RULE 83 (1) During any scheduled floorperiod the introduction, or
5 offering, and disposition of proposals and the offering and disposition of
6 amendments, and of certificates under joint rule 7 citations, shall, in each house, be
7 governed by the rules thereof.

8 **SECTION 67.** Joint rule 83 (2) is repealed.

9 **SECTION 68.** Joint rule 83 (3) is amended to read:

10 JOINT RULE 83 (3) Any proposal on which final action has not been taken at the
11 ~~conclusion~~ adjournment of the last general-business floorperiod in the
12 odd-numbered year shall be is carried forward to the even-numbered year.

13 **SECTION 69.** Joint rule 83 (4) (a) is amended to read:

14 JOINT RULE 83 (4) (a) Except as provided in par. (b), at the ~~conclusion~~
15 adjournment of the last general-business floorperiod scheduled by the session
16 schedule for the spring of the even-numbered year, any bill or joint resolution not yet
17 agreed to by both houses, and any resolution not yet passed by the house of origin,
18 is adversely disposed of for the biennial session and recorded as “failed to pass,”
19 “failed to adopt,” or “failed to concur.”

20 **SECTION 70.** Joint rule 83 (5) is amended to read:

21 JOINT RULE 83 (5) Following the ~~conclusion~~ adjournment of the last
22 general-business floorperiod scheduled by the session schedule for the spring of the
23 even-numbered year, no further regular session proposals may be introduced or
24 offered for the balance of the legislative ~~biennium~~ biennial session, except proposals
25 under joint rule 81 (2) (c) or 82 ~~(1)~~ (1m); or required for the conduct of any special

1 session called by the governor, of any extraordinary session called by the legislature,
2 of the veto review session, or of any extended floorperiod.

3 **SECTION 71.** Joint rule 84 (intro.) and (4) are amended to read:

4 **JOINT RULE 84. Committees continue throughout biennium biennial**
5 **session.** (intro.) Every standing committee and, unless otherwise ordered, every
6 special committee of one or both houses, ~~shall continue~~ continues throughout the
7 entire biennial ~~biennium~~ of the legislature creating the committee. Any such
8 committee may:

9 (4) TECHNICAL ASSISTANCE. Request the legislative council staff, legislative
10 reference bureau, legislative technology services bureau, and legislative fiscal
11 bureau for the necessary technical assistance appropriate to the completion of the
12 committee's tasks. The joint committee on legislative organization shall coordinate
13 the assignment of staff under this subsection. Any chairperson who determines that
14 the attendance of staff is necessary to the proper conduct of any meeting scheduled
15 at a location other than the capitol may, with the prior authorization of the committee
16 on senate organization in the case of a senate committee chairperson or the speaker
17 in the case of an assembly committee chairperson, authorize the reimbursement of
18 such staff for actual and necessary expenses incurred in attending the meeting, from
19 the general program operations appropriation to the senate or assembly under
20 section 20.765 (1) (a) or (b) of the statutes.

21 **SECTION 72.** Joint rule 87 (intro.) is amended to read:

22 **JOINT RULE 87. ~~Recess duties~~ Duties of the chief clerk after floorperiods**
23 **and sessions.** (intro.) Following the ~~conclusion~~ adjournment of any scheduled
24 floorperiod or any special session or extraordinary session, the chief clerk of each
25 house shall:

1 **SECTION 73.** Joint rule 87 (3) (intro.) is amended to read:

2 JOINT RULE 87 (3) ~~COMMITTEE SCHEDULES AND JOURNALS~~ JOURNALS AND BULLETINS.

3 (intro.) Compile and ~~cause to be published~~ publish:

4 **SECTION 74.** Joint rule 87 (3) (a) is repealed.

5 **SECTION 75.** Joint rule 87 (3) (b) is amended to read:

6 JOINT RULE 87 (3) (b) Such journals as are necessary, showing the chief clerk's
7 entries for all business received by the chief clerk's office ~~during the recess~~ after the
8 floorperiod or special or extraordinary session.

9 **SECTION 76.** Joint rule 87 (3) (c) is repealed and recreated to read:

10 JOINT RULE 87 (3) (c) In cooperation with the legislative reference bureau, the
11 bulletin of proceedings shall be published in accordance with joint rules 76 and 77.

12 **SECTION 77.** Joint rule 96 is amended to read:

13 JOINT RULE 96. ~~Rescinding, amending,~~ **Changing or suspending rules.**

14 (1) The joint rules of the legislature may be ~~rescinded or~~ changed only with the
15 approval of a majority of the actual current membership of each house. The vote shall
16 ~~be~~ is taken by ayes and noes.

17 (2) Any proposal to ~~rescind or~~ change a joint rule shall be ~~introduced~~ offered
18 as a joint resolution stating the proposed change. Except as authorized by
19 unanimous consent or by vote of two-thirds of the members present, the joint
20 resolution shall may not be acted upon in either house until the joint resolution has
21 been made available to the members for 24 hours.

22 (3) Any joint rule may be suspended in either house by vote of two-thirds of the
23 members present. The vote ~~shall be~~ is determined by ayes and noes unless
24 unanimous consent is given.

25 **SECTION 78.** Joint rule 98 (3) is amended to read:

1 JOINT RULE 98 (3) The chief clerk of each house shall supervise the reproduction
2 of the joint rules ~~for insertion into the assembly and senate manuals.~~

3 **SECTION 79.** Joint rule 99 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38),
4 (40), (50), (50m), (54), (59), (63), (66), (71), (75), (82), (83) and (89) are amended to
5 read:

6 JOINT RULE 99. **Definitions.** (intro.) The following are definitions of the major
7 terms used in joint rules 1 to 99 or traditionally used in deliberations on the floor and
8 statutes governing legislative proceedings:

9 (3) ADOPTION: Approval of a motion, amendment, substitute amendment,
10 simple resolution, or joint resolution [see also subs. (16) and (54)].

11 (4) AMENDMENT: A suggested alteration in any proposal or amendment, often
12 referred to as a simple amendment in distinction to a substitute amendment, which
13 is intended to take the place of the proposal.

14 (5) APPEAL: A member's challenge of a ruling on a point of order. To prevail,
15 an appeal requires the support of a majority of the members present, pursuant to the
16 rules of a house.

17 (14) COMMITTEE EXECUTIVE ACTION: The action of a committee on any proposal
18 or veto.

19 (16) CONCURRENCE: The action by which one house agrees to a proposal or action
20 of the other house [see also subs. (3) and (54)].

21 (27m) EXTRAORDINARY SESSION: The convening of the legislature by the
22 ~~assembly and senate~~ committees on organization of each house or by petition or joint
23 resolution of the legislature to accomplish the business specified in the action calling
24 the session. When used to continue a floor period of the regular biennial session for
25 a limited purpose, the extraordinary session is referred to as an extended session.

1 (28) FISCAL ESTIMATE: A memorandum pursuant to joint rules 41 to 50 and the
2 rules of each house, explaining the impact of any ~~proposal~~ a bill on state or local
3 finances.

4 (36) INTRODUCTION: The formal presentation of a bill before one of the houses
5 [see also sub. (50m)].

6 (38) JOINT HEARING: A hearing held by ~~a joint committee or by~~ committees of
7 both houses.

8 (40) JOINT RULES: ~~The common~~ Common rules of ~~procedure~~ proceedings
9 adopted by both houses.

10 (50) NONCONCURRENCE: The refusal of one house to agree to a proposal,
11 amendment, or action of the other.

12 (50m) OFFER: The formal presentation of a joint resolution, resolution,
13 substitute amendment, amendment, or motion before a house [see also sub. (36)].

14 (54) PASSAGE: Final approval in the first house of a bill introduced in that house
15 if referring to action of one house and final approval of both houses of a bill introduced
16 in either house if referring to action of both houses [see also subs. (3) and (16)].

17 (59) PRIVILEGED MOTIONS AND REQUESTS: A group of motions and requests
18 relating to basic questions concerning the meetings, organization, rules, rights, and
19 duties of the senate or assembly and having the highest precedence for consideration.
20 Privileged motions and requests take precedence over incidental, subsidiary, and
21 main questions.

22 (63) RECESS: A temporary suspension of business during a roll call day ~~of the~~
23 year.

24 (66) REGULAR SESSION: The biennial session of the legislature established by the
25 constitution and by section 13.02 of the statutes. The Wisconsin legislature convenes

1 in the capitol on the first Monday of January in each odd-numbered year at 2 p.m.
2 to take the oath of office, to select officers, and to organize itself for the conduct of its
3 business, but if the first Monday falls on January 1 or 2, the legislature organizes on
4 January 3. Daily meetings begin in January of each year and continue throughout
5 the ~~biennium~~ biennial session until the final adjournment of the biennial session.
6 “Session” is also often used to refer to the daily meetings of the legislature.

7 (71) RESOLUTION: A proposal a) expressing the opinion of one of the houses; ~~or~~
8 b) changing the rules of one of the houses; or confirming a nomination for
9 appointment.

10 (75) RULES OF PROCEDURE PROCEEDINGS: The legislative rules that govern the
11 operations of the legislature and the conduct of legislative business. Rules of
12 proceedings are found in the state constitution; the joint rules, senate rules, and
13 assembly rules; custom, usage, and precedent in each house; the statutes; and
14 parliamentary law.

15 (82) SPECIAL COMMITTEE, ~~ASSEMBLY~~: A committee created by ~~an assembly~~
16 resolution, or a special committee or temporary special committee created by a
17 written order ~~of the speaker under assembly rule 10~~ pursuant to the rules of a house,
18 to investigate specific matters during a session or committee work period, and report
19 to the senate or assembly.

20 (83) SPECIAL ORDER OF BUSINESS, ~~ASSEMBLY~~: Any proposal ordered by the senate
21 or assembly to be given consideration at a specified time and taking precedence over
22 the regular orders of business at that time.

23 (89) SUFFICIENT SECONDS: The support of ~~15 assembly~~ the requisite number of
24 members necessary to initiate certain procedures ~~in the assembly rules,~~ pursuant to
25 the rules of each house.

