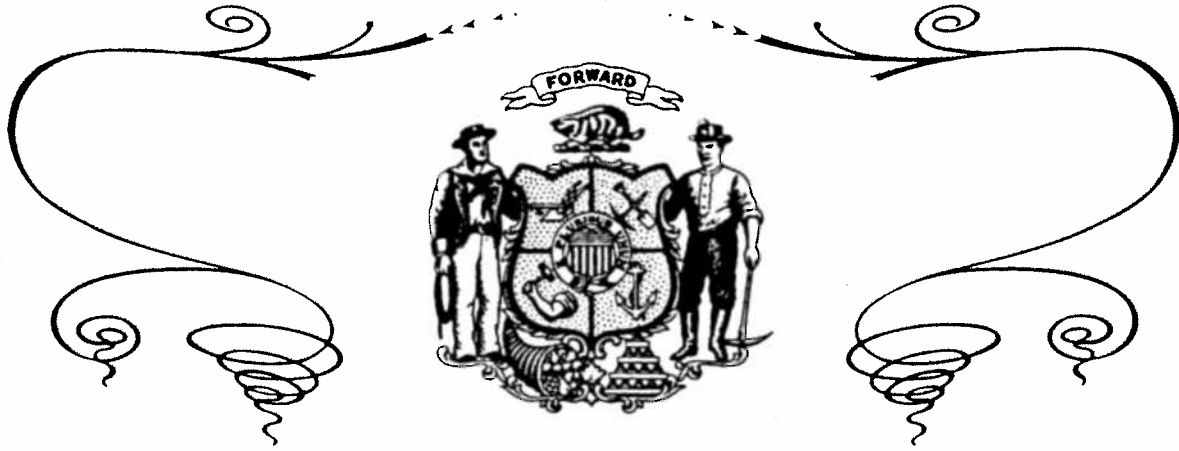


State of Wisconsin



2011 Senate Joint Resolution 2

ENROLLED JOINT RESOLUTION

To repeal joint rule 51 (4), joint rule 73 (5), joint rule 83 (2), joint rule 87 (3) (a) and joint rule 99 (58); *to renumber* joint rule 7 (intro.), joint rule 7 (4) (b), joint rule 45 (1) (a), joint rule 57 (2) (intro.) and joint rule 57 (2) (a); *to renumber and amend* joint rule 7 (1), joint rule 7 (4) (c), joint rule 12 (2) (intro.), joint rule 12 (2) (a), joint rule 77 (7) to (9), joint rule 82 (intro.) and joint rule 82 (1); *to amend* joint rule 2, joint rule 3 (1) (a), joint rule 3 (1) (c), joint rule 7 (3), joint rule 11 (2) (intro.), joint rule 12 (2) (f), joint rule 13, joint rule 14 (3), joint rule chapter 3 (title), joint rule 21, joint rule 22, joint rule 23 (2), joint rule 27, joint rule 31 (1) (intro.), joint rule 31 (1) (d), joint rule 31 (4), joint rule 32 (1) (b), joint rule 32 (1) (e), joint rule 32 (1) (f), joint rule 33 (1), joint rule 34, joint rule 41 (3) (b), joint rule 43, joint rule 44 (2), joint rule 48 (title), (1), (2) and (4), joint rule 51 (intro.) and (2), joint rule 52 (intro.) and (1) (c) and (e), joint rule 52 (5) (intro.), (a) and (b), joint rule 53 (1) and (2) (a), joint rule 54 (1), (2) and (2m) (a), joint rule 55 (1), joint rule 59, joint rule 60 (2), joint rule 62 (1), joint rule 64 (1) (a) and (2), joint rule 73 (1) to (4), joint rule 74, joint rule 76 (1), joint rule 77 (3) and (4), joint rule 78, joint rule 79 (intro.), (1), (4) and (6), joint rule 81 (1), (2) (b), (3) (intro.) and (b) and (4), joint rule 81m (2) (intro.) and (b), joint rule 82 (2) (a), joint rule 82 (2) (b), joint rule 83 (1), joint rule 83 (3), joint rule 83 (4) (a), joint rule 83 (5), joint rule 84 (intro.) and (4), joint rule 87 (intro.), joint rule 87 (3) (intro.), joint rule 87 (3) (b), joint rule 96, joint rule 98 (3) and joint rule 99 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38), (40), (50), (50m), (54), (59), (63), (66), (71), (75), (82), (83) and (89); *to repeal and recreate* joint rule 75 and joint rule 87 (3) (c); and *to create* joint rule 23 (3) and (4), joint rule 32 (1) (j), joint rule 51m, joint rule 77 (8) and joint rule 82 (1m) (g); **relating to:** the joint rules.

Resolved by the senate, the assembly concurring, That:

SECTION 1. Joint rule 2 is amended to read:

JOINT RULE 2. Receding from position on amendment. Whenever an amendment has been nonconcurrent in by the other house, any member may move to recede from the amendment. If the motion prevails the amendment ~~shall~~ is thereby ~~be~~ reconsidered and rejected and the bill or joint resolution or amendment to which the amendment had been adopted by the house ~~shall~~ is thereby ~~be~~ passed or concurred in, as the case may be, so that further action is not required thereon in either house.

SECTION 2. Joint rule 3 (1) (a) is amended to read:

JOINT RULE 3 (1) (a) The usual manner of procedure is as follows: If a bill or joint resolution of one house has been amended and passed by the other house, and has been returned to the house of origin and the house of origin has refused to concur in an amendment, the house of origin may appoint members to a committee of conference and notify the other house, which shall appoint ~~a~~ members to the committee of conference unless it votes to recede from its amendment. ~~Such committees~~ The members of the committee shall be appointed as provided in the rules of each house.

~~(am)~~ The joint members of the committee shall meet and state to each other, orally or in writing, the reasons of their respective houses for or against the disagreement, and confer thereon, and shall report to their respective houses any agreement they arrive at by the vote of at least a majority of the members of the committee representing each house.

SECTION 3. Joint rule 3 (1) (c) is amended to read:

JOINT RULE 3 (1) (c) Approval of the conference report by a roll call vote in each house sufficient to constitute final passage of the proposal ~~shall be~~ is final passage of the bill or final adoption and concurrence in the joint resolution in the form and with the changes proposed by the report.

SECTION 4. Joint rule 7 (intro.) is renumbered joint rule 7 (1).

SECTION 5. Joint rule 7 (1) is renumbered joint rule 7 (1m) and amended to read:

JOINT RULE 7 (1m) Citations may be used in place of resolutions for commendations, congratulations, or condolences to past or present state officials or other public figures, groups, or organizations, or to give recognition to an important event or occasion. Citations may not be used for procedural matters or in place of resolutions memorializing the U.S. Congress, but only if appropriate to express the feeling of one house or of both houses of the legislature with reference to a person, group, or organization or to an event or occasion.

SECTION 6. Joint rule 7 (3) is amended to read:

JOINT RULE 7 (3) Each house shall establish a procedure for reviewing each proposed citation, whether originating in that house or received from the other house with the request for concurrence, for its ~~appropriateness under~~ compliance with subs. (1), ~~(1m)~~, and (2).

SECTION 7. Joint rule 7 (4) (b) is renumbered joint rule 7 (4) (a).

SECTION 8. Joint rule 7 (4) (c) is renumbered joint rule 7 (4) (b) and amended to read:

JOINT RULE 7 (4) (b) ~~Because a~~ A citation ~~is to~~ shall be presented on either an 8-1/2 inch by 11 inch or an 8 inch by 14 inch form, artistically designed and suitable for framing, and the full text of the citation shall ~~may~~ not exceed ~~15 typewritten lines of 70 characters each~~ a single page.

SECTION 9. Joint rule 11 (2) (intro.) is amended to read:

JOINT RULE 11 (2) (intro.) Three-fifths of the members elected is the quorum necessary for passage ~~(or concurrence)~~ or concurrence in either house of any "fiscal bill" under section 8 of article

VIII of the constitution. The votes shall be taken by ayes and noes and shall be so recorded in the journal. A "fiscal bill" is any bill which:

SECTION 10. Joint rule 12 (2) (intro.) is renumbered joint rule 12 (2) (a) and amended to read:

JOINT RULE 12 (2) (a) As required by the state constitution, each of the ~~following bills or actions under pars. (am) to (g)~~ requires such higher affirmative vote total for passage (or concurrence) in either house. The vote ~~shall be~~ is taken by ayes and noes and shall be so recorded in the journal.

SECTION 11. Joint rule 12 (2) (a) is renumbered joint rule 12 (2) (am) and amended to read:

JOINT RULE 12 (2) (am) Three-fourths of all the members elected to ~~each house~~ both houses are necessary to approve any bill to grant increased retirement fund benefits under section 26 of article IV of the constitution.

SECTION 12. Joint rule 12 (2) (f) is amended to read:

JOINT RULE 12 (2) (f) A majority of all the members elected to each house is necessary to authorize state debt for extraordinary expenditures under section 6, or to authorize bonded indebtedness under section 7 of article VIII, or to give first or second consideration approval to any proposed amendment to the state constitutional change constitution under section 1 of article XII of the constitution.

SECTION 13. Joint rule 13 is amended to read:

JOINT RULE 13. **Adjournment for more than 3 days.** As provided by section 10 of article IV of the constitution, neither house shall, without the consent of the other house through approval of a joint resolution by both houses, ~~during any session of the legislature~~ adjourn for ~~any period of~~ more than 3 consecutive days (Sundays excepted).

SECTION 14. Joint rule 14 (3) is amended to read:

JOINT RULE 14 (3) For any legislative document originating in one house of the legislature and to be reproduced for both houses of the legislature, the joint committee on legislative organization ~~shall may~~ determine the number of copies routinely to be reproduced unless otherwise provided by law, joint rule, or resolution but the chief clerks of the senate and assembly, acting jointly, may authorize the reproduction of additional copies if warranted by the anticipated requests.

SECTION 15. Joint rule chapter 3 (title) is amended to read:

CHAPTER 3:

JOINT COMMITTEE ACTIVITIES

SECTION 16. Joint rule 21 is amended to read:

JOINT RULE 21. **Joint hearings of standing committees.** The chairpersons of corresponding committees of both houses or committees having corresponding proposals referred to them shall arrange joint hearings of their committees to consider the proposals if, in their judgment, the business of the legislature and the convenience of the members and the public, who are interested in the proposals, will be promoted thereby. The proposals to be considered, the time and place of the hearings, who presides at the hearings, and any other matters convenient to the hearings may be agreed upon by the chairpersons. Joint hearings may also be arranged to consider a proposal introduced or offered in only one house which will require consideration in both houses. The joint hearings ~~shall~~ take the place of separate hearings, and ~~shall be~~ are final unless the house where in which the proposal is pending orders a further hearing before its own committee.

SECTION 17. Joint rule 22 is amended to read:

JOINT RULE 22. **Cochairpersons of joint committees.** All standing or special joint committees shall have a senate and an assembly cochairperson. ~~Any~~ Unless otherwise provided by

both cochairpersons, a meeting of a joint committee shall be chaired by the cochairperson from the house that referred the business then before the joint committee.

SECTION 18. Joint rule 23 (2) is amended to read:

JOINT RULE 23 (2) The committee ~~shall have~~ has the powers and responsibilities conferred upon it by statute or by the joint rules and may take appropriate action thereunder. The committee shall recommend to the houses any action it considers likely to more closely coordinate the work of the 2 houses or to save expenses or increase the efficiency of the legislature.

SECTION 19. Joint rule 23 (3) and (4) are created to read:

JOINT RULE 23 (3) The committee shall adopt a policy for the preservation of historically significant electronic records of legislative business that are maintained by the chief clerks of the 2 houses.

(4) The committee shall adopt a continuity of operations plan for the purpose of meeting at a temporary seat of government to conduct legislative business as provided under section 323.51 (1m) of the statutes.

SECTION 20. Joint rule 27 is amended to read:

JOINT RULE 27. **Committee hearings open to public.** Unless otherwise provided by law, every committee hearing, executive session, or other meeting ~~shall be~~ is open to the public. If time permits, advance notice of every regularly scheduled committee hearing, executive session, or other meeting shall be published as provided in joint rule 75.

SECTION 21. Joint rule 31 (1) (intro.) is amended to read:

JOINT RULE 31 (1) (intro.) The chairperson or acting chairperson of each committee of the legislature shall ~~keep, or cause to be kept,~~ a record of the committee's proceedings containing the following information:

SECTION 22. Joint rule 31 (1) (d) is amended to read:

JOINT RULE 31 (1) (d) The vote of each member on all motions, proposals, amendments, appointments, or administrative rules acted upon.

SECTION 23. Joint rule 31 (4) is amended to read:

JOINT RULE 31 (4) The committee shall file, in the jacket envelope of every proposal, appointment, or administrative rule reported by it, the original record of the committee's proceedings containing the information compiled under sub. (1) for the proposal, appointment, or administrative rule. ~~A duplicate of the record shall be filed by the chief clerk in the form most accessible for the use of the members and the public during the session. At the end of the biennial session the duplicates shall be filed in the legislative reference bureau.~~

SECTION 24. Joint rule 32 (1) (b) is amended to read:

JOINT RULE 32 (1) (b) The name of the member, members, or committee introducing or offering the proposal.

SECTION 25. Joint rule 32 (1) (e) is amended to read:

JOINT RULE 32 (1) (e) If appropriate, the ~~actual~~ date on which a fiscal estimate is received.

SECTION 26. Joint rule 32 (1) (f) is amended to read:

JOINT RULE 32 (1) (f) The ~~actual~~ date of each public hearing.

SECTION 27. Joint rule 32 (1) (j) is created to read:

JOINT RULE 32 (1) (j) Any other appropriate information, as determined by the chief clerk.

SECTION 28. Joint rule 33 (1) is amended to read:

JOINT RULE 33 (1) The chief clerk of each house shall keep a book in which the chief clerk enters the date on which any enrolled bill, originating in that house, is ~~submitted~~ presented to the

governor for approval. The chief clerk's entry shall show the number of the bill, and shall be countersigned by an employee of the office of the governor.

SECTION 29. Joint rule 34 is amended to read:

JOINT RULE 34. Submittal Presentment of enrolled bills to governor. After an enrolled bill has been signed by the appropriate officer or officers certifying to its passage, it shall be presented, as provided in the session schedule or by other legislative rule, by the chief clerk of the house in which it originated to the ~~office of the~~ governor for approval.

SECTION 30. Joint rule 41 (3) (b) is amended to read:

JOINT RULE 41 (3) (b) Upon a request of a bill's primary author, transmitted electronically unless directed otherwise by the presiding officer, the presiding officer of either house may transmit electronically a request through the department of administration for an appropriate state agency to prepare a supplemental fiscal estimate on any bill, or on a bill as affected by any proposed amendment or proposed substitute amendment, if the presiding officer believes that the fiscal estimate on the bill, or on the bill as affected by the proposed amendment, would be substantially different from the fiscal estimate on the original bill. Unless otherwise determined by the house in which the bill may be placed on the calendar, failure to receive a supplemental fiscal estimate requested under this paragraph on a bill that already has one or more original fiscal estimates ~~shall~~ does not delay consideration of the bill. A supplemental fiscal estimate prepared under this paragraph shall be transmitted electronically to the legislative reference bureau for reproduction and insertion in the bill jacket envelope.

SECTION 31. Joint rule 43 is amended to read:

JOINT RULE 43. Reliable dollar estimate. The estimate shall be factual in nature, and ~~shall~~ provide as reliable a dollar estimate as possible. The fiscal estimate shall contain a statement setting forth the assumptions used in arriving at the dollar estimate. Identification of technical or policy problems in the bill ~~shall may~~ not be included in the estimate but ~~should~~ shall be transmitted electronically and separately in a technical memorandum.

SECTION 32. Joint rule 44 (2) is amended to read:

JOINT RULE 44 (2) (a) ~~The legislative reference bureau shall make a preliminary determination of whether the bill requires a fiscal estimate shall be made by the legislative reference bureau, which, except.~~ Except as otherwise provided in joint rule 54 (2m), the legislative reference bureau shall indicate that a bill requires a fiscal estimate by displaying "FE" prominently on the jacket.

(b) ~~No~~ A jacket on which the "FE" symbol has been defaced may not be accepted for introduction unless the deletion of the "FE" symbol has been initialed by the chief or the deputy chief of the legislative reference bureau.

SECTION 33. Joint rule 45 (1) (a) is renumbered joint rule 45 (1).

SECTION 34. Joint rule 48 (title), (1), (2) and (4) are amended to read:

JOINT RULE 48 (title) Review of agency-prepared ~~agency-prepared~~ fiscal estimates. (1) On the 6th working day after the legislative reference bureau transmits electronically a copy of a fiscal estimate for an introduced bill to the primary author, the bureau shall transmit electronically a copy of the fiscal estimate and any worksheet to the legislative fiscal bureau and to the chief clerk of the house of origin to be inserted in the bill jacket envelope and shall forthwith ~~cause~~ reproduce the estimate and any worksheet ~~to be reproduced~~ as are amendments.

(2) During the 5-day period under sub. (1), the primary author of an introduced bill may transmit electronically to the department of administration a request ~~that an original to have a~~ supplemental fiscal estimate prepared for the bill as affected by a proposed amendment or a proposed

substitute amendment, whether offered for introduction or not, be prepared by the agency that prepared the fiscal estimate for the bill.

(4) During the 5-day period under sub. (1), the primary author of an introduced bill may transmit electronically a request that the agency that prepared the fiscal estimate rewrite its fiscal estimate. If the agency agrees to rewrite the estimate and the primary author agrees to a delay in the publication of the fiscal estimate, the agency shall immediately electronically notify the department of administration and the legislative reference bureau, and the rewritten fiscal estimate, notwithstanding sub. (1), ~~shall be~~ is the only original estimate reproduced and inserted in the bill jacket envelope, but both the rewritten and the initial fiscal estimate shall be retained by the legislative reference bureau.

SECTION 35. Joint rule 51 (intro.) and (2) are amended to read:

JOINT RULE 51 (intro.) ~~No~~ A proposal may not be introduced or offered unless it has been put in proper form by the legislative reference bureau. Only the persons authorized by this rule may use the drafting services of the legislative reference bureau to have proposals prepared for introduction. Persons authorized to use the drafting services are:

(2) Any agency, as defined in section 16.70 ~~(4)~~ (1e) of the statutes, created under chapter 13, 14, 15, or 758 of the statutes.

SECTION 36. Joint rule 51 (4) is repealed.

SECTION 37. Joint rule 51m is created to read:

JOINT RULE 51m. **Analyses on substitute amendments.** The legislative reference bureau, if time permits, may prepare in plain language an analysis of a substitute amendment, to be reproduced with the substitute amendment when it is offered.

SECTION 38. Joint rule 52 (intro.) and (1) (c) and (e) are amended to read:

JOINT RULE 52. **Format; text display; structure of proposals.** (intro.) All bills proposals shall be reproduced on paper 8-1/2 by 11 inches. Each bill shall have a title, an enacting clause, and subject matter disposed of in one or more sections and shall have the arrangement and wording prescribed by the following:

(1) (c) Any bill may include 2 or more types of actions and treat both general statutory law and nonstatutory law, but the various types of actions used ~~shall~~ must be listed in the order shown in par. (a), and, if both statutory and nonstatutory law are treated in the same manner, the statutory law ~~shall~~ must be cited first.

(e) Executive budget bills under section 16.47 (1) of the statutes, other lengthy bills that encompass multiple subjects and that are to be introduced at the request of the governor or the committee on organization of either house, bills proposing bulk revision of one or more entire chapters of the statutes, reconciliation bills introduced by the committee on organization of either house, and correction and revision bills ~~shall~~ are not be subject to the requirements of pars. (a) to (d), and instead ~~may~~ shall use a descriptive title similar to the following example: "An Act to amend and revise chapter and to make diverse other changes in the statutes; **relating to:....**"

SECTION 39. Joint rule 52 (5) (intro.), (a) and (b) are amended to read:

JOINT RULE 52 (5) (intro.) Any proposal, substitute amendment, or amendment that proposes to amend an existing law or legislative rule, and any joint resolution that proposes to amend a section of the state constitution, shall display the full text of the unit of the law, rule, or constitution that is being amended, with any matter to be stricken out typed with a line through the matter, and any new matter underscored. This requirement ~~shall~~ does not apply to:

(a) Reconciliation bills introduced by the ~~organization~~ committee on organization of either house and correction or revision bills.

(b) Appropriation sections that only increase or decrease the amount of an existing appropriation, which shall instead indicate the amount by which the applicable appropriation is to be increased or decreased, and the purpose of this increase or decrease.

SECTION 40. Joint rule 53 (1) and (2) (a) are amended to read:

JOINT RULE 53 (1) It is the policy of this state that law of continuing application ~~shall be~~ is incorporated into the statutes. The assignment of statute numbering to any part of a bill is indicative of a legislative intent that this text be incorporated into the statutes.

(2) (a) An increase or decrease in the amount of an existing sum certain appropriation, but the dollar amount by which the existing appropriation is increased or decreased ~~shall~~ must be reflected in the appropriation total as shown in the statutes in the schedule under section 20.005 (3) of the statutes.

SECTION 41. Joint rule 54 (1), (2) and (2m) (a) are amended to read:

JOINT RULE 54 (1) Before a proposal is jacketed for introduction, the legislative reference bureau shall submit a copy of the draft to the authorizing legislator, chief clerk, ~~eaueus~~, or state agency for approval, but substitute amendments or amendments shall be immediately prepared to be offered unless the authorizing legislator, chief clerk, ~~eaueus~~, or state agency requests prior submittal for approval.

(2) The legislative reference bureau, except as otherwise provided in sub. (2m), shall provide to the authorizing legislator, chief clerk, ~~eaueus~~, or state agency 4 copies of each proposal approved under sub. (1) and ~~6~~ 4 copies of each amendment approved under sub. (1). One copy is for the use of the requester. The other copies shall, if a proposal, be inserted in the jacket envelope or, if a substitute amendment or amendment, be attached to an amendment jacket.

(2m) (a) The chief of the legislative reference bureau and a chief clerk of either house may enter into a written agreement under this joint rule to have the chief clerk, when the chief clerk's house is sitting in session, receive on the floor of the house copies of drafts of proposals, substitute amendments, and amendments transmitted electronically by the legislative reference bureau, and place the proposals in jacket envelopes and attach jacket cover sheets (stripes) to drafts of amendments and substitute amendments.

SECTION 42. Joint rule 55 (1) is amended to read:

JOINT RULE 55 (1) Any bill, or joint resolution, ~~or motion under joint rule 7~~ may have, following and separate from the names of the authors of the bill, or joint resolution, ~~or motion~~, the names of one or more cosponsors from the other house.

SECTION 43. Joint rule 57 (2) (intro.) is renumbered joint rule 57 (2) (a).

SECTION 44. Joint rule 57 (2) (a) is renumbered joint rule 57 (2) (am).

SECTION 45. Joint rule 59 is amended to read:

JOINT RULE 59. **Explanative notes.** In addition to such notes as are required by law or joint rule, explanative notes may be included in revision and correction bills prepared by the legislative reference bureau, in reconciliation bills introduced by the committee on organization of either house, and in proposals introduced or offered and in substitute amendments or amendments offered by the joint legislative council or its law revision committee, at the request of the judicial council, and by or at the request of any other official interim study or investigative group. The notes shall be prepared by the requester, shall be factual in nature, shall be as brief as may be and, where feasible, shall follow the section of the proposal or amendment to which they relate. Notes ~~shall~~ may appear

in the original reproduced version of the proposal or amendment only, and ~~shall~~ may not appear in the Wisconsin Acts, session law volumes, or statutes unless the chief of the legislative reference bureau determines that including them is essential. The notes constitute no part of the proposed act or engrossed or enrolled resolution.

SECTION 46. Joint rule 60 (2) is amended to read:

JOINT RULE 60 (2) Whenever the legislative reference bureau determines that the text of a proposal passed by the legislature cannot be properly enrolled because of unreconciled conflicts in adopted amendments, the bureau shall report the problem to the ~~organization~~ committee on organization of the house in which the proposal originated. If the ~~organization~~ committee on organization concurs with that determination: ~~a)~~, the committee shall introduce a joint resolution recalling the proposal for further legislative action; and ~~b)~~ the bureau may not enroll the proposal until the legislature acts on the joint resolution recalling the proposal.

SECTION 47. Joint rule 62 (1) is amended to read:

JOINT RULE 62 (1) The joint committee on legislative organization ~~shall~~ may determine the number of copies of each proposal and amendments thereto to be reproduced on a routine basis unless otherwise provided by joint resolution.

SECTION 48. Joint rule 64 (1) (a) and (2) are amended to read:

JOINT RULE 64 (1) (a) Reconciliation bills introduced by the ~~organization~~ committee on organization of either house or correction or revision bills.

(2) In any official publication of any act or enrolled joint resolution, matter stricken out shall be shown with a line through the stricken matter and new matter shall be shown as plain text if all of the designated part is created and as underscored text if the designated part is otherwise treated.

SECTION 49. Joint rule 73 (1) to (4) are amended to read:

JOINT RULE 73 (1) The chief clerk of each house shall prepare and transmit for reproduction, after the ~~close~~ adjournment of each daily session, its daily journal.

(2) The journals shall contain a concise description of the business conducted by each house. ~~Any~~ Each proposal shall be identified in the journal by number and relating clause ~~on introduction when it is introduced or offered,~~ when reported by ~~the standing~~ a committee, when first considered on any legislative day, or after significant business relating to another subject has intervened. All other journal references to the proposal shall be by number only. Either house may order any other of its proceedings included in its journal.

(3) All executive messages to the legislature, except veto messages and nominations for appointment requiring the advice and consent of the assembly, shall be included in the senate journal only. Executive pardon communications or reports, and reports of the claims board under section 16.007 of the statutes and reports of lobbyist registrations required by section 13.685 (7) of the statutes shall be included in the senate journal. The report of a joint committee shall be included in the journal of the house in which the resolution or act creating the committee originated. Joint resolutions and amendments to bills and joint resolutions ~~shall~~ may not be included in the journal except as required by section 1 of article XII of the constitution.

(4) The presiding officer of each house shall ~~cause~~ direct that notice of receipt of any proposed administrative rule under section 227.19 of the statutes ~~to be included in the journal of the house,~~ together with a notice of the standing committee to which the proposed rule is referred and the date of referral. The presiding officer shall ~~cause~~ direct that a similar notice ~~to be included whenever a proposed rule is withdrawn.~~

SECTION 50. Joint rule 73 (5) is repealed.

SECTION 51. Joint rule 74 is amended to read:

JOINT RULE 74. Journals in book form. (1) Within ~~60~~ 90 days ~~next following~~ after the ~~close~~ final adjournment of any biennial session of the legislature, the chief clerk of each house shall prepare the matter for its daily journal, which is required by the order of such house to be included therein; and any other matter, not already included in either journal, which is required to be included by joint action of the legislature, shall be prepared and transmitted by the chief clerk of the house in which the action originated.

(2) ~~One hundred copies shall be reproduced and bound.~~ The journals for both houses shall be bound in cloth. The journals of regular, extraordinary, and special sessions may be bound together in the same volumes if the extraordinary or special session is called before the journals of the regular sessions have been bound; if not so bound the journals of both houses for the extraordinary or special session shall be bound together. ~~The chief clerk of each house~~ legislative reference bureau shall distribute the copies.

SECTION 52. Joint rule 75 is repealed and recreated to read:

JOINT RULE 75. Schedule of committee activities. The chief clerk of each house shall publish, on a daily basis on the legislature's committee Internet Web site, a committee schedule containing the name of each committee, its chairperson, the room number or place, and the time and date of each meeting scheduled; and, if applicable, shall designate each proposal, appointment, or administrative rule to be heard by number or name, author, and topic.

SECTION 53. Joint rule 76 (1) is amended to read:

JOINT RULE 76 (1) After the 3rd week of the biennial session, a "Bulletin of Proceedings" shall be published at convenient intervals. The senate and assembly parts shall each be published under the direction of the respective chief clerk and the index part shall be published as provided in joint rule 77. The senate and assembly parts shall each contain a directory of the officers, members, ~~and~~ committees of the legislature. ~~The senate and assembly parts shall contain, status of business, bills enacted into law, acts originating in that house, bills vetoed, joint resolutions enrolled and deposited with the secretary of state, and~~ the complete history of legislative action on the proposals and petitions originating in that house; in addition, the senate part shall contain the history of senate advice and consent on nominations for appointment.

SECTION 54. Joint rule 77 (3) and (4) are amended to read:

JOINT RULE 77 (3) Author indexes to proposals introduced or offered by committees, or by the entire membership of one or both houses.

(4) A subject index to the legislative journals, ~~which includes an alphabetical index by name to lobbyists' principals and an alphabetical list of the names of registered lobbyists and, in conjunction with each name, the principals represented by each lobbyist.~~

SECTION 55. Joint rule 77 (7) to (9) are renumbered joint rule 77 (5) to (7), and joint rule 77 (5), as renumbered, is amended to read:

JOINT RULE 77 (5) A subject index to Wisconsin Acts and enrolled proposals, vetoed and partially vetoed bills, and supreme court orders.

SECTION 56. Joint rule 77 (8) is created to read:

JOINT RULE 77 (8) If provided the necessary information by the government accountability board, a list of organizations employing lobbyists; a list of registered lobbyists and the organizations represented by each lobbyist; and a list of state agency legislative liaisons.

SECTION 57. Joint rule 78 is amended to read:

JOINT RULE 78. Bulletin and index to actions concerning proposed administrative rules. The administrative rules bulletin of proceedings shall be prepared jointly by the chief clerks of the 2 houses, the legislative council staff, and the legislative reference bureau. The bulletin shall contain a history of each transaction affecting a proposed administrative rule received under section 227.15 (1) of the statutes, prepared by the chief clerk of each house. It shall also contain a subject index, and an author index by agency of any proposed administrative rule received under section 227.15 (1) of the statutes, prepared by the legislative reference bureau. ~~A replacement or supplement to the~~ The administrative rules volume shall be published at ~~least once every month~~ the end of the biennial session.

SECTION 58. Joint rule 79 (intro.), (1), (4) and (6) are amended to read:

JOINT RULE 79. Biennial record continuity; special sessions. (intro.) For each biennial session ~~biennium~~, the chief clerks of the 2 houses and the legislative reference bureau shall, and the offices of the governor and secretary of state are requested to, treat the legislative documents of the regular session and of any special sessions convened by the governor during that ~~biennium~~ biennial session in the following manner:

(1) **DRAFTING REQUESTS.** The legislative reference bureau shall number all drafting requests received by it in a continuing sequence throughout each ~~legislative biennium~~ biennial session. Separate sequences may be used to distinguish proposals, substitute amendments, simple amendments to proposals other than the budget bill, floor amendments to proposals, and drafts for incorporation into the budget bill or any amendments thereto.

(4) **JOURNALS.** The daily journals for each special session shall be identified as journals of the legislature meeting in special session, but shall be filed in consecutive order, by date, together with the journals recording the action in regular session throughout the ~~legislative biennium~~ biennial session. When the legislature, at different times within a single ~~calendar~~ day, conducts the business of the regular session as well as business under the governor's special session call, the actions may be recorded in a single journal for that day but actions under the special session call shall be clearly identified as actions of the legislature meeting in special session.

(6) **WISCONSIN ACTS.** The office of the governor is requested and the chief clerks of the senate and assembly are directed to number all Wisconsin Acts enacted throughout a single biennial session ~~period~~, whether enacted in regular or in special session, into a single consecutive act number sequence.

SECTION 59. Joint rule 81 (1), (2) (b), (3) (intro.) and (b) and (4) are amended to read:

JOINT RULE 81 (1) Each biennial session ~~period~~ begins and ends on the first Monday in January of the odd-numbered year, as follows:

(a) The incoming legislature shall convene in the capitol at 2 p.m. to take the oath of office, select officers, and do all other things necessary to organize itself for the conduct of its business, but if the first Monday in January falls on January 1 or 2, the organizational meeting ~~shall be~~ is held on January 3.

(b) Each biennial session ~~period~~ shall be structured into floorperiods, committee work periods, and an interim committee work period, and shall include at least one meeting of the legislature in January of each year.

(c) Early in each biennial session, the joint committee on legislative organization shall introduce a joint resolution setting forth the session schedule for that ~~biennium~~ biennial session. The joint resolution is amendable and shall, when approved by both houses, constitute the session schedule for that ~~biennium~~ biennial session unless later changed by action of the 2 houses.

(2) (b) Any extended floorperiod or extraordinary session ~~shall be~~ is limited to the business specified in the action by which it is authorized and to advice and consent on nominations for appointment.

(3) (intro.) Any day of the ~~legislative biennium~~ biennial session that is not reserved by the session schedule to conduct an organizational meeting or to be part of a scheduled floorperiod of the legislature is available for committee work, but:

(b) The committee on senate organization may designate a committee work day for senate advice and consent on nominations for appointment and the committee on assembly organization may designate a committee work day for assembly advice and consent on nominations for appointment, whether or not that day was already assigned as a ~~session day~~ under par. (a).

(4) The biennial session schedule shall specify the ~~final date~~ dates on which the chief clerks of the 2 houses shall submit present to the ~~office of the~~ governor all bills approved by the 2 houses.

SECTION 60. Joint rule 81m (2) (intro.) and (b) are amended to read:

JOINT RULE 81m (2) (intro.) The limited-business floorperiod ~~shall be~~ is a floorperiod limited to action on:

(b) Reconciliation bills introduced by the ~~organization~~ committee on organization of either house that resolve conflicts between mutually inconsistent acts of the ~~legislative~~ biennial session and proposals recalled for further legislative action under joint rule 60 (2).

SECTION 61. Joint rule 82 (intro.) is renumbered joint rule 82 (1) and amended to read:

JOINT RULE 82 (1) The biennial session schedule shall provide for a ~~3-day~~ veto review session no earlier than April 1 of the even-numbered year and no later than June 30 of the even-numbered year.

SECTION 62. Joint rule 82 (1) is renumbered joint rule 82 (1m), and joint rule 82 (1m) (intro.), (b) and (d), as renumbered, are amended to read:

JOINT RULE 82 (1m) (intro.) The veto review session ~~shall be~~ is a floorperiod limited to action on:

(b) Pending nominations for appointments requiring senate or assembly confirmation.

(d) Reconciliation bills introduced by the ~~organization~~ committee on organization of either house that resolve conflicts between mutually inconsistent acts of the ~~legislative~~ biennial session and proposals recalled for further legislative action under joint rule 60 (2).

SECTION 63. Joint rule 82 (1m) (g) is created to read:

JOINT RULE 82 (1m) (g) Resolutions or joint resolutions offering recognition or condolences introduced by any member of the legislature.

SECTION 64. Joint rule 82 (2) (a) is amended to read:

JOINT RULE 82 (2) (a) Any Unless otherwise provided by the committee on senate organization or the assembly committee on rules, any vetoes of regular or special session bills not previously on a calendar in the house of origin shall be shown as pending business on the calendar for the veto review session's first day.

SECTION 65. Joint rule 82 (2) (b) is amended to read:

JOINT RULE 82 (2) (b) Any pending veto ~~required to be scheduled under par. (a)~~ that does not receive final action during the veto review session is sustained. The disposition shall be recorded as "failed to pass notwithstanding the objections of the governor."

SECTION 66. Joint rule 83 (1) is amended to read:

JOINT RULE 83 (1) During any scheduled floorperiod the introduction, or offering, and disposition of proposals and the offering and disposition of amendments, and of ~~certificates under joint rule 7 citations~~, shall, in each house, be governed by the rules thereof.

SECTION 67. Joint rule 83 (2) is repealed.

SECTION 68. Joint rule 83 (3) is amended to read:

JOINT RULE 83 (3) Any proposal on which final action has not been taken at the ~~conclusion~~ adjournment of the last general-business floorperiod in the odd-numbered year ~~shall be~~ is carried forward to the even-numbered year.

SECTION 69. Joint rule 83 (4) (a) is amended to read:

JOINT RULE 83 (4) (a) Except as provided in par. (b), at the ~~conclusion~~ adjournment of the last general-business floorperiod scheduled by the session schedule for the spring of the even-numbered year, any bill or joint resolution not yet agreed to by both houses, and any resolution not yet passed by the house of origin, is adversely disposed of for the biennial session and recorded as "failed to pass," "failed to adopt," or "failed to concur."

SECTION 70. Joint rule 83 (5) is amended to read:

JOINT RULE 83 (5) Following the ~~conclusion~~ adjournment of the last general-business floorperiod scheduled by the session schedule for the spring of the even-numbered year, no further regular session proposals may be introduced or offered for the balance of the ~~legislative biennium~~ biennial session, except proposals under joint rule 81 (2) (c) or 82 ~~(1)~~ (1m); or required for the conduct of any special session called by the governor, of any extraordinary session called by the legislature, of the veto review session, or of any extended floorperiod.

SECTION 71. Joint rule 84 (intro.) and (4) are amended to read:

JOINT RULE 84. **Committees continue throughout biennium biennial session.** (intro.) Every standing committee and, unless otherwise ordered, every special committee of one or both houses, ~~shall continue~~ continues throughout the entire biennial session ~~biennium~~ of the legislature creating the committee. Any such committee may:

(4) **TECHNICAL ASSISTANCE.** Request the legislative council staff, legislative reference bureau, legislative technology services bureau, and legislative fiscal bureau for the necessary technical assistance appropriate to the completion of the committee's tasks. The joint committee on legislative organization shall coordinate the assignment of staff under this subsection. Any chairperson who determines that the attendance of staff is necessary to the proper conduct of any meeting scheduled at a location other than the capitol may, with the prior authorization of the committee on senate organization in the case of a senate committee chairperson or the speaker in the case of an assembly committee chairperson, authorize the reimbursement of such staff for actual and necessary expenses incurred in attending the meeting, from the general program operations appropriation to the senate or assembly under section 20.765 (1) (a) or (b) of the statutes.

SECTION 72. Joint rule 87 (intro.) is amended to read:

JOINT RULE 87. **~~Recess duties~~ Duties of the chief clerk after floorperiods and sessions.** (intro.) Following the ~~conclusion~~ adjournment of any scheduled floorperiod or any special session or extraordinary session, the chief clerk of each house shall:

SECTION 73. Joint rule 87 (3) (intro.) is amended to read:

JOINT RULE 87 (3) ~~COMMITTEE SCHEDULES AND JOURNALS~~ JOURNALS AND BULLETINS. (intro.) Compile and ~~cause to be published~~ publish:

SECTION 74. Joint rule 87 (3) (a) is repealed.

SECTION 75. Joint rule 87 (3) (b) is amended to read:

JOINT RULE 87 (3) (b) Such journals as are necessary, showing the chief clerk's entries for all business received by the chief clerk's office ~~during the recess~~ after the floorperiod or special or extraordinary session.

SECTION 76. Joint rule 87 (3) (c) is repealed and recreated to read:

JOINT RULE 87 (3) (c) In cooperation with the legislative reference bureau, the bulletin of proceedings shall be published in accordance with joint rules 76 and 77.

SECTION 77. Joint rule 96 is amended to read:

JOINT RULE 96. **Rescinding, amending, Changing or suspending rules.** (1) The joint rules of the legislature may be ~~rescinded or~~ changed only with the approval of a majority of the actual current membership of each house. The vote ~~shall be~~ is taken by ayes and noes.

(2) Any proposal to ~~rescind or~~ change a joint rule shall be ~~introduced~~ offered as a joint resolution stating the proposed change. Except as authorized by unanimous consent or by vote of two-thirds of the members present, the joint resolution ~~shall~~ may not be acted upon in either house until the joint resolution has been made available to the members for 24 hours.

(3) Any joint rule may be suspended in either house by vote of two-thirds of the members present. The vote ~~shall be~~ is determined by ayes and noes unless unanimous consent is given.

SECTION 78. Joint rule 98 (3) is amended to read:

JOINT RULE 98 (3) The chief clerk of each house shall supervise the reproduction of the joint rules ~~for insertion into the assembly and senate manuals.~~

SECTION 79. Joint rule 99 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38), (40), (50), (50m), (54), (59), (63), (66), (71), (75), (82), (83) and (89) are amended to read:

JOINT RULE 99. **Definitions.** (intro.) The following are definitions of the major terms used in joint rules 1 to 99 or traditionally used in deliberations on the floor and statutes governing legislative proceedings:

(3) **ADOPTION:** Approval of a motion, amendment, substitute amendment, simple resolution, or joint resolution [see also subs. (16) and (54)].

(4) **AMENDMENT:** A suggested alteration in any proposal or amendment, often referred to as a simple amendment in distinction to a substitute amendment, which is intended to take the place of the proposal.

(5) **APPEAL:** A member's challenge of a ruling on a point of order. To prevail, an appeal requires the support of a majority of the members present, pursuant to the rules of a house.

(14) **COMMITTEE EXECUTIVE ACTION:** The action of a committee on any proposal or veto.

(16) **CONCURRENCE:** The action by which one house agrees to a proposal or action of the other house [see also subs. (3) and (54)].

(27m) **EXTRAORDINARY SESSION:** The convening of the legislature by the ~~assembly and senate~~ committees on organization of each house or by petition or joint resolution of the legislature to accomplish the business specified in the action calling the session. When used to continue a floorperiod of the ~~regular~~ biennial session for a limited purpose, the extraordinary session is referred to as an extended session.

(28) **FISCAL ESTIMATE:** A memorandum pursuant to joint rules 41 to 50 and the rules of each house, explaining the impact of any ~~proposal~~ a bill on state or local finances.

(36) **INTRODUCTION:** The formal presentation of a bill before one of the houses [see also sub. (50m)].

(38) **JOINT HEARING:** A hearing held by ~~a joint committee or by~~ committees of both houses.

(40) JOINT RULES: ~~The common~~ Common rules of ~~procedure~~ proceedings adopted by both houses.

(50) NONCONCURRENCE: The refusal of one house to agree to a proposal, amendment, or action of the other.

(50m) OFFER: The formal presentation of a joint resolution, resolution, substitute amendment, amendment, or motion before a house [see also sub. (36)].

(54) PASSAGE: Final approval in the first house of a bill introduced in that house if referring to action of one house and final approval of both houses of a bill introduced in either house if referring to action of both houses [see also subs. (3) and (16)].

(59) PRIVILEGED MOTIONS AND REQUESTS: A group of motions and requests relating to basic questions concerning the meetings, organization, rules, rights, and duties of the senate or assembly and having the highest precedence for consideration. Privileged motions and requests take precedence over incidental, subsidiary, and main questions.

(63) RECESS: A temporary suspension of business during a roll call day ~~of the year~~.

(66) REGULAR SESSION: The biennial session of the legislature established by the constitution and by section 13.02 of the statutes. The Wisconsin legislature convenes in the capitol on the first Monday of January in each odd-numbered year at 2 p.m. to take the oath of office, to select officers, and to organize itself for the conduct of its business, but if the first Monday falls on January 1 or 2, the legislature organizes on January 3. Daily meetings begin in January of each year and continue throughout the ~~biennium~~ biennial session until the final adjournment of the biennial session. "Session" is also often used to refer to the daily meetings of the legislature.

(71) RESOLUTION: A proposal ~~a) expressing the opinion of one of the houses; or b) changing the rules of one of the houses; or confirming a nomination for appointment.~~

(75) RULES OF ~~PROCEDURE~~ PROCEEDINGS: The ~~legislative~~ rules that govern the operations of the legislature and the conduct of legislative business. Rules of proceedings are found in the state constitution; the joint rules, senate rules, and assembly rules; custom, usage, and precedent in each house; the statutes; and parliamentary law.

(82) SPECIAL COMMITTEE, ~~ASSEMBLY~~: A committee created by ~~an assembly resolution, or a special committee or temporary special committee created by a written order of the speaker under assembly rule 10~~ pursuant to the rules of a house, to investigate specific matters during a session or committee work period, and report to the senate or assembly.

(83) SPECIAL ORDER OF BUSINESS, ~~ASSEMBLY~~: Any proposal ordered by the senate or assembly to be given consideration at a specified time and taking precedence over the regular orders of business at that time.

(89) SUFFICIENT SECONDS: The support of ~~15 assembly~~ the requisite number of members necessary to initiate certain procedures ~~in the assembly rules, pursuant to the rules of each house.~~

SECTION 80. Joint rule 99 (58) is repealed.

Representative Jeff Fitzgerald
Speaker of the Assembly

Senator Michael G. Ellis
President of the Senate

Date

Robert J. Marchant
Senate Chief Clerk

SENATE JOINT RESOLUTION 2 (LRB -0272)

To repeal joint rule 51 (4), joint rule 73 (5), joint rule 83 (2), joint rule 87 (3) (a) and joint rule 99 (58); to renumber joint rule 7 (intro.), joint rule 7 (4) (b), joint rule 45 (1) (a), joint rule 57 (2) (intro.) and joint rule 57 (2) (a); to renumber and amend joint rule 7 (1), joint rule 7 (4) (c), joint rule 12 (2) (intro.), joint rule 12 (2) (a), joint rule 77 (7) to (9), joint rule 82 (intro.) and joint rule 82 (1); to amend joint rule 2, joint rule 3 (1) (a), joint rule 3 (1) (c), joint rule 7 (3), joint rule 11 (2) (intro.), joint rule 12 (2) (f), joint rule 13, joint rule 14 (3), joint rule chapter 3 (title), joint rule 21, joint rule 22, joint rule 23 (2), joint rule 27, joint rule 31 (1) (intro.), joint rule 31 (1) (d), joint rule 31 (4), joint rule 32 (1) (b), joint rule 32 (1) (e), joint rule 32 (1) (f), joint rule 33 (1), joint rule 34, joint rule 41 (3) (b), joint rule 43, joint rule 44 (2), joint rule 48 (title), (1), (2) and (4), joint rule 51 (intro.) and (2), joint rule 52 (intro.) and (1) (c) and (e), joint rule 52 (5) (intro.), (a) and (b), joint rule 53 (1) and (2) (a), joint rule 54 (1), (2) and (2m) (a), joint rule 55 (1), joint rule 59, joint rule 60 (2), joint rule 62 (1), joint rule 64 (1) (a) and (2), joint rule 73 (1) to (4), joint rule 74, joint rule 76 (1), joint rule 77 (3) and (4), joint rule 78, joint rule 79 (intro.), (1), (4) and (6), joint rule 81 (1), (2) (b), (3) (intro.) and (b) and (4), joint rule 81m (2) (intro.) and (b), joint rule 82 (2) (a), joint rule 82 (2) (b), joint rule 83 (1), joint rule 83 (3), joint rule 83 (4) (a), joint rule 83 (5), joint rule 84 (intro.) and (4), joint rule 87 (intro.), joint rule 87 (3) (intro.), joint rule 87 (3) (b), joint rule 96, joint rule 98 (3) and joint rule 99 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38), (40), (50), (50m), (54), (59), (63), (66), (71), (75), (82), (83) and (89); to repeal and recreate joint rule 75 and joint rule 87 (3) (c); and to create joint rule 23 (3) and (4), joint rule 32 (1) (j), joint rule 51m, joint rule 77 (8) and joint rule 82 (1m) (g); relating to: the joint rules.

2011

- 01-04. S. Introduced by Senators **S. Fitzgerald** and **Ellis**; cosponsored by Representatives **J. Fitzgerald** and **Suder**.
- 01-04. S. Read and referred to committee on Senate Organization 11
- 01-04. S. Available for scheduling.
- 01-05. S. Placed on calendar 1-11-2011 pursuant to Senate Rule 18(1) 15
- 01-11. S. Read.
- 01-11. S. Senate amendment 1 offered by Senators Taylor, Vinehout, C. Larson, T. Cullen, Wirch, Miller and Hansen (**LRB a0002**) 21
- 01-11. S. Senate amendment 1 rejected, Ayes 18, Noes 14 21
- 01-11. S. **Adopted**, Ayes 32, Noes 0 21
- 01-11. S. Ordered immediately messaged 21
- 01-11. A. Received from Senate 33
- 01-13. A. Read first time and referred to committee on Rules 33
- 01-20. A. Placed on calendar 1-25-2011 by committee on Rules.
- 01-25. A. Assembly amendment 1 offered by Representative Pasch (**LRB a0314**).
- 01-25. A. Assembly amendment 1 laid on table, Ayes 57, Noes 37.
- 01-25. A. **Concurred in**, Ayes 83, Noes 11.
- 01-25. A. Ordered immediately messaged.
- 01-26. S. Received from Assembly concurred in.

SB

2011

~~2009~~

Joint Resolution Passed by Both Houses

ENROLL JOINT RES

11 ~~09~~ en 5 JR R

ADOPTED DOCUMENTS:

Orig ___ SubAmdt ___

11-0272/5

Amendments to above (if none, write "NONE"): NONE

Corrections - show date (if none, write "NONE"): NONE

Topic Rel

1-26-11
Date

[Signature]
Drafter

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Follow automatic or manual enrolling procedures in *TEXT2000 Reference Guide*, Document Specific Procedures, Ch. 20, Engrossing and Enrolling

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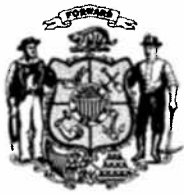
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- Original and all remaining copies plus bill jacket



2011 SENATE JOINT RESOLUTION 2

January 4, 2011 – Introduced by Senators S. FITZGERALD and ELLIS, cosponsored by Representatives J. FITZGERALD and SUDER. Referred to Committee on Senate Organization.

1 **To repeal** joint rule 51 (4), joint rule 73 (5), joint rule 83 (2), joint rule 87 (3) (a) and
2 joint rule 99 (58); **to renumber** joint rule 7 (intro.), joint rule 7 (4) (b), joint rule
3 45 (1) (a), joint rule 57 (2) (intro.) and joint rule 57 (2) (a); **to renumber and**
4 **amend** joint rule 7 (1), joint rule 7 (4) (c), joint rule 12 (2) (intro.), joint rule 12
5 (2) (a), joint rule 77 (7) to (9), joint rule 82 (intro.) and joint rule 82 (1); **to amend**
6 joint rule 2, joint rule 3 (1) (a), joint rule 3 (1) (c), joint rule 7 (3), joint rule 11
7 (2) (intro.), joint rule 12 (2) (f), joint rule 13, joint rule 14 (3), joint rule chapter
8 3 (title), joint rule 21, joint rule 22, joint rule 23 (2), joint rule 27, joint rule 31
9 (1) (intro.), joint rule 31 (1) (d), joint rule 31 (4), joint rule 32 (1) (b), joint rule
10 32 (1) (e), joint rule 32 (1) (f), joint rule 33 (1), joint rule 34, joint rule 41 (3) (b),
11 joint rule 43, joint rule 44 (2), joint rule 48 (title), (1), (2) and (4), joint rule 51
12 (intro.) and (2), joint rule 52 (intro.) and (1) (c) and (e), joint rule 52 (5) (intro.),
13 (a) and (b), joint rule 53 (1) and (2) (a), joint rule 54 (1), (2) and (2m) (a), joint
14 rule 55 (1), joint rule 59, joint rule 60 (2), joint rule 62 (1), joint rule 64 (1) (a)
15 and (2), joint rule 73 (1) to (4), joint rule 74, joint rule 76 (1), joint rule 77 (3) and

1 (4), joint rule 78, joint rule 79 (intro.), (1), (4) and (6), joint rule 81 (1), (2) (b),
2 (3) (intro.) and (b) and (4), joint rule 81m (2) (intro.) and (b), joint rule 82 (2) (a),
3 joint rule 82 (2) (b), joint rule 83 (1), joint rule 83 (3), joint rule 83 (4) (a), joint
4 rule 83 (5), joint rule 84 (intro.) and (4), joint rule 87 (intro.), joint rule 87 (3)
5 (intro.), joint rule 87 (3) (b), joint rule 96, joint rule 98 (3) and joint rule 99
6 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38), (40), (50), (50m), (54), (59),
7 (63), (66), (71), (75), (82), (83) and (89); **to repeal and recreate** joint rule 75
8 and joint rule 87 (3) (c); and **to create** joint rule 23 (3) and (4), joint rule 32 (1)
9 (j), joint rule 51m, joint rule 77 (8) and joint rule 82 (1m) (g); **relating to:** the
10 joint rules.

Analysis by the Legislative Reference Bureau

This joint resolution makes numerous technical and stylistic changes to the joint rules, as well as makes changes to clarify the meaning of certain joint rules. There are some changes to the joint rules, however, that are substantive. These changes include all of the following:

1. The resolution provides that three-fourths of all the members elected to *both houses* are necessary to approve any bill to grant increased retirement fund benefits under section 26 of article IV of the constitution. Current joint rules provide that three-fourths of all the members elected to *each house* are necessary. This change is made to conform with a recent Supreme Court decision on section 26 of article IV of the constitution.

2. The resolution eliminates a requirement that meetings of joint committees must be chaired by the cochairperson from the house that referred the business to the committee. Instead, the resolution provides that, unless otherwise provided by both cochairpersons of a joint committee, any meeting of a joint committee must be chaired by the cochairperson from the house that referred the business to the committee.

3. The resolution eliminates a requirement that a duplicate committee record must be filed with the Legislative Reference Bureau (LRB).

4. The resolution permits the chief clerk of each house to include any appropriate information in the history file of a legislative proposal.

5. The resolution amends the definition of “rules of procedure” to be “rules of proceedings” and provides that these are legislative rules that govern legislative operations and the conduct of legislative business and are found in the following

sources: the state constitution; the joint rules, senate rules, and assembly rules; custom, usage, and precedent in each house; the statutes; and parliamentary law.

6. The resolution permits the LRB, if time permits, to prepare in plain language an analysis of a substitute amendment, to be reproduced with the substitute amendment when it is offered.

7. The resolution requires the chief clerk of each house to publish, on a daily basis on the legislature's committee Internet Web site, a committee schedule containing the name of each committee, its chairperson, the room number or place, and the time and date of each meeting scheduled; and to designate each proposal, appointment, or administrative rule to be heard by number or name, author, and topic.

8. The resolution authorizes the committee on assembly organization to designate a committee work day for assembly advice and consent on nominations for appointment. Currently, the committee on senate organization does this for the senate.

9. The resolution provides that citations may be printed in either 8-1/2 inch by 11 inch form or 8 inch by 14 inch form, but must be limited to a single page. Currently, citations must be printed in 8-1/2 inch by 11 inch form.

10. The resolution requires the Joint Committee on Legislative Organization (JCLO) to adopt a policy for the preservation of historically significant legislative records that are maintained by the chief clerks of the two houses.

11. The resolution requires the chief clerk of each house to prepare the bound copy of the journal within 90 days after the final adjournment of any biennial session of the legislature. Currently, this must be done within 60 days.

12. The resolution provides that during any extended floorperiod or extraordinary session, a house may give its advise and consent on nominations for appointment.

13. The resolution provides that, unless otherwise provided by the committee on senate organization or the assembly committee on rules, any vetoes of regular or special session bills not previously on a calendar in the house of origin must be shown as pending business on the calendar for the veto review session's first day. Currently, any vetoes of regular or special session bills not previously on a calendar in the house of origin must be shown as pending business on the calendar for the veto review session's first day.

14. Finally, the resolution requires JCLO to adopt a continuity of operations plan for the purpose of meeting at a temporary seat of government to conduct legislative business during a disaster or the imminent threat of a disaster if it is imprudent, inexpedient, or impossible to conduct legislative business at the state capitol.

1 ***Resolved by the senate, the assembly concurring, That:***

2 **SECTION 1.** Joint rule 2 is amended to read:

1 JOINT RULE 2. **Receding from position on amendment.** Whenever an
2 amendment has been nonconcurrent in by the other house, any member may move
3 to recede from the amendment. If the motion prevails the amendment shall ~~is~~
4 thereby ~~be~~ reconsidered and rejected and the bill or joint resolution or amendment
5 to which the amendment had been adopted by the house shall ~~is~~ thereby ~~be~~ passed
6 or concurred in, as the case may be, so that further action is not required thereon in
7 either house.

8 **SECTION 2.** Joint rule 3 (1) (a) is amended to read:

9 JOINT RULE 3 (1) (a) The usual manner of procedure is as follows: If a bill or joint
10 resolution of one house has been amended and passed by the other house, and has
11 been returned to the house of origin and the house of origin has refused to concur in
12 an amendment, the house of origin may appoint members to a committee of
13 conference and notify the other house, which shall appoint ~~a~~ members to the
14 committee of conference unless it votes to recede from its amendment. ~~Such~~
15 ~~committees~~ The members of the committee shall be appointed as provided in the
16 rules of each house.

17 ~~(am)~~ (am) The ~~joint~~ members of the committee shall meet and state to each other,
18 orally or in writing, the reasons of their respective houses for or against the
19 disagreement, and confer thereon, and shall report to their respective houses any
20 agreement they arrive at by the vote of at least a majority of the members of the
21 committee representing each house.

22 **SECTION 3.** Joint rule 3 (1) (c) is amended to read:

23 JOINT RULE 3 (1) (c) Approval of the conference report by a roll call vote in each
24 house sufficient to constitute final passage of the proposal shall ~~be~~ is final passage

1 of the bill or final adoption and concurrence in the joint resolution in the form and
2 with the changes proposed by the report.

3 **SECTION 4.** Joint rule 7 (intro.) is renumbered joint rule 7 (1).

4 **SECTION 5.** Joint rule 7 (1) is renumbered joint rule 7 (1m) and amended to read:

5 JOINT RULE 7 (1m) Citations may be used in place of resolutions for
6 commendations, congratulations, or condolences to past or present state officials or
7 other public figures, groups, or organizations, or to give recognition to an important
8 event or occasion. Citations may not be used for procedural matters or in place of
9 resolutions memorializing the U.S. Congress, but only if appropriate to express the
10 feeling of one house or of both houses of the legislature with reference to a person,
11 group, or organization or to an event or occasion.

12 **SECTION 6.** Joint rule 7 (3) is amended to read:

13 JOINT RULE 7 (3) Each house shall establish a procedure for reviewing each
14 proposed citation, whether originating in that house or received from the other house
15 with the request for concurrence, for its ~~appropriateness under~~ compliance with
16 subs. (1), (1m), and (2).

17 **SECTION 7.** Joint rule 7 (4) (b) is renumbered joint rule 7 (4) (a).

18 **SECTION 8.** Joint rule 7 (4) (c) is renumbered joint rule 7 (4) (b) and amended
19 to read:

20 JOINT RULE 7 (4) (b) ~~Because a~~ A citation is to shall be presented on either an
21 8-1/2 inch by 11 inch or an 8 inch by 14 inch form, artistically designed and suitable
22 for framing, and the full text of the citation ~~shall~~ may not exceed ~~15 typewritten lines~~
23 of 70 characters each a single page.

24 **SECTION 9.** Joint rule 11 (2) (intro.) is amended to read:

1 JOINT RULE 11 (2) (intro.) Three-fifths of the members elected is the quorum
2 necessary for passage ~~(or concurrence)~~ or concurrence in either house of any “fiscal
3 bill” under section 8 of article VIII of the constitution. The votes shall be taken by
4 ayes and noes and shall be so recorded in the journal. A “fiscal bill” is any bill which:

5 **SECTION 10.** Joint rule 12 (2) (intro.) is renumbered joint rule 12 (2) (a) and
6 amended to read:

7 JOINT RULE 12 (2) (a) As required by the state constitution, each of the ~~following~~
8 bills or actions under pars. (am) to (g) requires such higher affirmative vote total for
9 passage ~~(or concurrence)~~ in either house. The vote ~~shall be~~ is taken by ayes and noes
10 and shall be so recorded in the journal.

11 **SECTION 11.** Joint rule 12 (2) (a) is renumbered joint rule 12 (2) (am) and
12 amended to read:

13 JOINT RULE 12 (2) (am) Three-fourths of all the members elected to ~~each house~~
14 both houses are necessary to approve any bill to grant increased retirement fund
15 benefits under section 26 of article IV of the constitution.

16 **SECTION 12.** Joint rule 12 (2) (f) is amended to read:

17 JOINT RULE 12 (2) (f) A majority of all the members elected to each house is
18 necessary to authorize state debt for extraordinary expenditures under section 6, or
19 to authorize bonded indebtedness under section 7 of article VIII, or to give first or
20 second consideration approval to any proposed amendment to the state
21 ~~constitutional change~~ constitution under section 1 of article XII of the constitution.

22 **SECTION 13.** Joint rule 13 is amended to read:

23 JOINT RULE 13. **Adjournment for more than 3 days.** As provided by section
24 10 of article IV of the constitution, neither house shall, without the consent of the
25 other house through approval of a joint resolution by both houses, ~~during any session~~

1 of the legislature adjourn for ~~any period~~ of more than 3 consecutive days (Sundays
2 excepted).

3 **SECTION 14.** Joint rule 14 (3) is amended to read:

4 **JOINT RULE 14 (3)** For any legislative document originating in one house of the
5 legislature and to be reproduced for both houses of the legislature, the joint
6 committee on legislative organization ~~shall~~ may determine the number of copies
7 routinely to be reproduced unless otherwise provided by law, joint rule, or resolution
8 but the chief clerks of the senate and assembly, acting jointly, may authorize the
9 reproduction of additional copies if warranted by the anticipated requests.

10 **SECTION 15.** Joint rule chapter 3 (title) is amended to read:

11 **CHAPTER 3:**

12 **JOINT COMMITTEE ACTIVITIES**

13 **SECTION 16.** Joint rule 21 is amended to read:

14 **JOINT RULE 21. Joint hearings of standing committees.** The chairpersons
15 of corresponding committees of both houses or committees having corresponding
16 proposals referred to them shall arrange joint hearings of their committees to
17 consider the proposals if, in their judgment, the business of the legislature and the
18 convenience of the members and the public, who are interested in the proposals, will
19 be promoted thereby. The proposals to be considered, the time and place of the
20 hearings, who presides at the hearings, and any other matters convenient to the
21 hearings may be agreed upon by the chairpersons. Joint hearings may also be
22 arranged to consider a proposal introduced or offered in only one house which will
23 require consideration in both houses. The joint hearings ~~shall~~ take the place of
24 separate hearings, and ~~shall be~~ are final unless the house where in which the
25 proposal is pending orders a further hearing before its own committee.

1 **SECTION 17.** Joint rule 22 is amended to read:

2 **JOINT RULE 22. Cochairpersons of joint committees.** All standing or special
3 joint committees shall have a senate and an assembly cochairperson. ~~Any~~ Unless
4 otherwise provided by both cochairpersons, a meeting of a joint committee shall be
5 chaired by the cochairperson from the house that referred the business then before
6 the joint committee.

7 **SECTION 18.** Joint rule 23 (2) is amended to read:

8 **JOINT RULE 23 (2)** The committee ~~shall have~~ has the powers and responsibilities
9 conferred upon it by statute or by the joint rules and may take appropriate action
10 thereunder. The committee shall recommend to the houses any action it considers
11 likely to more closely coordinate the work of the 2 houses or to save expenses or
12 increase the efficiency of the legislature.

13 **SECTION 19.** Joint rule 23 (3) and (4) are created to read:

14 **JOINT RULE 23 (3)** The committee shall adopt a policy for the preservation of
15 historically significant electronic records of legislative business that are maintained
16 by the chief clerks of the 2 houses.

17 (4) The committee shall adopt a continuity of operations plan for the purpose
18 of meeting at a temporary seat of government to conduct legislative business as
19 provided under section 323.51 (1m) of the statutes.

20 **SECTION 20.** Joint rule 27 is amended to read:

21 **JOINT RULE 27. Committee hearings open to public.** Unless otherwise
22 provided by law, every committee hearing, executive session, or other meeting ~~shall~~
23 be is open to the public. If time permits, advance notice of every regularly scheduled
24 committee hearing, executive session, or other meeting shall be published as
25 provided in joint rule 75.

1 **SECTION 21.** Joint rule 31 (1) (intro.) is amended to read:

2 JOINT RULE 31 (1) (intro.) The chairperson or acting chairperson of each
3 committee of the legislature shall keep, ~~or cause to be kept,~~ a record of the
4 committee's proceedings containing the following information:

5 **SECTION 22.** Joint rule 31 (1) (d) is amended to read:

6 JOINT RULE 31 (1) (d) The vote of each member on all motions, proposals,
7 amendments, appointments, or administrative rules acted upon.

8 **SECTION 23.** Joint rule 31 (4) is amended to read:

9 JOINT RULE 31 (4) The committee shall file, in the jacket envelope of every
10 proposal, appointment, or administrative rule reported by it, the original record of
11 the committee's proceedings containing the information compiled under sub. (1) for
12 the proposal, appointment, or administrative rule. ~~A duplicate of the record shall
13 be filed by the chief clerk in the form most accessible for the use of the members and
14 the public during the session. At the end of the biennial session the duplicates shall
15 be filed in the legislative reference bureau.~~

16 **SECTION 24.** Joint rule 32 (1) (b) is amended to read:

17 JOINT RULE 32 (1) (b) The name of the member, members, or committee
18 introducing or offering the proposal.

19 **SECTION 25.** Joint rule 32 (1) (e) is amended to read:

20 JOINT RULE 32 (1) (e) If appropriate, the ~~actual~~ date on which a fiscal estimate
21 is received.

22 **SECTION 26.** Joint rule 32 (1) (f) is amended to read:

23 JOINT RULE 32 (1) (f) The ~~actual~~ date of each public hearing.

24 **SECTION 27.** Joint rule 32 (1) (j) is created to read:

1 JOINT RULE 32 (1) (j) Any other appropriate information, as determined by the
2 chief clerk.

3 **SECTION 28.** Joint rule 33 (1) is amended to read:

4 JOINT RULE 33 (1) The chief clerk of each house shall keep a book in which the
5 chief clerk enters the date on which any enrolled bill, originating in that house, is
6 submitted presented to the governor for approval. The chief clerk's entry shall show
7 the number of the bill, and shall be countersigned by an employee of the office of the
8 governor.

9 **SECTION 29.** Joint rule 34 is amended to read:

10 JOINT RULE 34. **Submittal Presentment of enrolled bills to governor.**

11 After an enrolled bill has been signed by the appropriate officer or officers certifying
12 to its passage, it shall be presented, as provided in the session schedule or by other
13 legislative rule, by the chief clerk of the house in which it originated to the ~~office of~~
14 the governor for approval.

15 **SECTION 30.** Joint rule 41 (3) (b) is amended to read:

16 JOINT RULE 41 (3) (b) Upon a request of a bill's primary author, transmitted
17 electronically unless directed otherwise by the presiding officer, the presiding officer
18 of either house may transmit electronically a request through the department of
19 administration for an appropriate state agency to prepare a supplemental fiscal
20 estimate on any bill, or on a bill as affected by any proposed amendment or proposed
21 substitute amendment, if the presiding officer believes that the fiscal estimate on the
22 bill, or on the bill as affected by the proposed amendment, would be substantially
23 different from the fiscal estimate on the original bill. Unless otherwise determined
24 by the house in which the bill may be placed on the calendar, failure to receive a
25 supplemental fiscal estimate requested under this paragraph on a bill that already

1 has one or more original fiscal estimates ~~shall~~ does not delay consideration of the bill.
2 A supplemental fiscal estimate prepared under this paragraph shall be transmitted
3 electronically to the legislative reference bureau for reproduction and insertion in
4 the bill jacket envelope.

5 **SECTION 31.** Joint rule 43 is amended to read:

6 **JOINT RULE 43. Reliable dollar estimate.** The estimate shall be factual in
7 nature, and ~~shall~~ provide as reliable a dollar estimate as possible. The fiscal estimate
8 shall contain a statement setting forth the assumptions used in arriving at the dollar
9 estimate. Identification of technical or policy problems in the bill shall may not be
10 included in the estimate but ~~should~~ shall be transmitted electronically and
11 separately in a technical memorandum.

12 **SECTION 32.** Joint rule 44 (2) is amended to read:

13 **JOINT RULE 44 (2) (a)** The legislative reference bureau shall make a preliminary
14 determination of whether the bill requires a fiscal estimate ~~shall be made by the~~
15 ~~legislative reference bureau, which, except.~~ Except as otherwise provided in joint
16 rule 54 (2m), the legislative reference bureau shall indicate that a bill requires a
17 fiscal estimate by displaying “FE” prominently on the jacket.

18 (b) ~~No~~ A jacket on which the “FE” symbol has been defaced may not be accepted
19 for introduction unless the deletion of the “FE” symbol has been initialed by the chief
20 or the deputy chief of the legislative reference bureau.

21 **SECTION 33.** Joint rule 45 (1) (a) is renumbered joint rule 45 (1).

22 **SECTION 34.** Joint rule 48 (title), (1), (2) and (4) are amended to read:

23 **JOINT RULE 48 (title) Review of agency prepared ~~agency-prepared~~ fiscal**
24 **estimates.** (1) On the 6th working day after the legislative reference bureau
25 transmits electronically a copy of a fiscal estimate for an introduced bill to the

1 primary author, the bureau shall transmit electronically a copy of the fiscal estimate
2 and any worksheet to the legislative fiscal bureau and to the chief clerk of the house
3 of origin to be inserted in the bill jacket envelope and shall forthwith ~~cause~~ reproduce
4 the estimate and any worksheet ~~to be reproduced~~ as are amendments.

5 (2) During the 5-day period under sub. (1), the primary author of an introduced
6 bill may transmit electronically to the department of administration a request ~~that~~
7 ~~an original~~ to have a supplemental fiscal estimate prepared for the bill as affected
8 by a proposed amendment or a proposed substitute amendment, whether offered for
9 introduction or not, be prepared by the agency that prepared the fiscal estimate for
10 the bill.

11 (4) During the 5-day period under sub. (1), the primary author of an introduced
12 bill may transmit electronically a request that the agency that prepared the fiscal
13 estimate rewrite its fiscal estimate. If the agency agrees to rewrite the estimate and
14 the primary author agrees to a delay in the publication of the fiscal estimate, the
15 agency shall immediately electronically notify the department of administration and
16 the legislative reference bureau, and the rewritten fiscal estimate, notwithstanding
17 sub. (1), ~~shall be~~ is the only original estimate reproduced and inserted in the bill
18 jacket envelope, but both the rewritten and the initial fiscal estimate shall be
19 retained by the legislative reference bureau.

20 **SECTION 35.** Joint rule 51 (intro.) and (2) are amended to read:

21 **JOINT RULE 51 (intro.)** ~~No~~ A proposal may not be introduced or offered unless
22 it has been put in proper form by the legislative reference bureau. Only the persons
23 authorized by this rule may use the drafting services of the legislative reference
24 bureau to have proposals prepared for introduction. Persons authorized to use the
25 drafting services are:

1 (2) Any agency, as defined in section 16.70 (1) ~~(1)~~ (1e) of the statutes, created under
2 chapter 13, 14, 15, or 758 of the statutes.

3 **SECTION 36.** Joint rule 51 (4) is repealed.

4 **SECTION 37.** Joint rule 51m is created to read:

5 **JOINT RULE 51m. Analyses on substitute amendments.** The legislative
6 reference bureau, if time permits, may prepare in plain language an analysis of a
7 substitute amendment, to be reproduced with the substitute amendment when it is
8 offered.

9 **SECTION 38.** Joint rule 52 (intro.) and (1) (c) and (e) are amended to read:

10 **JOINT RULE 52. Format; text display; structure of proposals.** (intro.) All
11 ~~bills~~ proposals shall be reproduced on paper 8–1/2 by 11 inches. Each bill shall have
12 a title, an enacting clause, and subject matter disposed of in one or more sections and
13 shall have the arrangement and wording prescribed by the following:

14 (1) (c) Any bill may include 2 or more types of actions and treat both general
15 statutory law and nonstatutory law, but the various types of actions used ~~shall~~ must
16 be listed in the order shown in par. (a), and, if both statutory and nonstatutory law
17 are treated in the same manner, the statutory law ~~shall~~ must be cited first.

18 (e) Executive budget bills under section 16.47 (1) of the statutes, other lengthy
19 bills that encompass multiple subjects and that are to be introduced at the request
20 of the governor or the committee on organization of either house, bills proposing bulk
21 revision of one or more entire chapters of the statutes, reconciliation bills introduced
22 by the committee on organization of either house, and correction and revision bills
23 ~~shall~~ are not be subject to the requirements of pars. (a) to (d), and instead ~~may~~ shall
24 use a descriptive title similar to the following example: “An Act to amend and revise
25 chapter and to make diverse other changes in the statutes; **relating to:....**”

1 **SECTION 39.** Joint rule 52 (5) (intro.), (a) and (b) are amended to read:

2 JOINT RULE 52 (5) (intro.) Any proposal, substitute amendment, or amendment
3 that proposes to amend an existing law or legislative rule, and any joint resolution
4 that proposes to amend a section of the state constitution, shall display the full text
5 of the unit of the law, rule, or constitution that is being amended, with any matter
6 to be stricken out typed with a line through the matter, and any new matter
7 underscored. This requirement ~~shall~~ does not apply to:

8 (a) Reconciliation bills introduced by the ~~organization~~ committee on
9 organization of either house and correction or revision bills.

10 (b) Appropriation sections that only increase or decrease the amount of an
11 existing appropriation, which shall instead indicate the amount by which the
12 applicable appropriation is ~~to be~~ increased or decreased, and the purpose of this
13 increase or decrease.

14 **SECTION 40.** Joint rule 53 (1) and (2) (a) are amended to read:

15 JOINT RULE 53 (1) It is the policy of this state that law of continuing application
16 ~~shall be~~ is incorporated into the statutes. The assignment of statute numbering to
17 any part of a bill is indicative of a legislative intent that this text be incorporated into
18 the statutes.

19 (2) (a) An increase or decrease in the amount of an existing sum certain
20 appropriation, but the dollar amount by which the existing appropriation is
21 increased or decreased ~~shall~~ must be reflected in the appropriation total as shown
22 in the statutes in the schedule under section 20.005 (3) of the statutes.

23 **SECTION 41.** Joint rule 54 (1), (2) and (2m) (a) are amended to read:

24 JOINT RULE 54 (1) Before a proposal is jacketed for introduction, the legislative
25 reference bureau shall submit a copy of the draft to the authorizing legislator, chief

1 clerk, ~~caucus~~, or state agency for approval, but substitute amendments or
2 amendments shall be immediately prepared to be offered unless the authorizing
3 legislator, chief clerk, ~~caucus~~, or state agency requests prior submittal for approval.

4 (2) The legislative reference bureau, except as otherwise provided in sub. (2m),
5 shall provide to the authorizing legislator, chief clerk, ~~caucus~~, or state agency 4 copies
6 of each proposal approved under sub. (1) and ~~6~~ 4 copies of each amendment approved
7 under sub. (1). One copy is for the use of the requester. The other copies shall, if a
8 proposal, be inserted in the jacket envelope or, if a substitute amendment or
9 amendment, be attached to an amendment jacket.

10 (2m) (a) The chief of the legislative reference bureau and a chief clerk of either
11 house may enter into a written agreement under this joint rule to have the chief
12 clerk, when the chief clerk's house is sitting in session, receive on the floor of the
13 house copies of drafts of proposals, substitute amendments, and amendments
14 transmitted electronically by the legislative reference bureau, and place the
15 proposals in jacket envelopes and attach jacket cover sheets (stripes) to drafts of
16 amendments and substitute amendments.

17 **SECTION 42.** Joint rule 55 (1) is amended to read:

18 JOINT RULE 55 (1) Any bill, or joint resolution, ~~or motion under joint rule 7~~ may
19 have, following and separate from the names of the authors of the bill, or joint
20 resolution, ~~or motion~~, the names of one or more cosponsors from the other house.

21 **SECTION 43.** Joint rule 57 (2) (intro.) is renumbered joint rule 57 (2) (a).

22 **SECTION 44.** Joint rule 57 (2) (a) is renumbered joint rule 57 (2) (am).

23 **SECTION 45.** Joint rule 59 is amended to read:

24 JOINT RULE 59. **Explanative notes.** In addition to such notes as are required
25 by law or joint rule, explanative notes may be included in revision and correction bills

1 prepared by the legislative reference bureau, in reconciliation bills introduced by the
2 committee on organization of either house, and in proposals introduced or offered
3 and in substitute amendments or amendments offered by the joint legislative council
4 or its law revision committee, at the request of the judicial council, and by or at the
5 request of any other official interim study or investigative group. The notes shall be
6 prepared by the requester, shall be factual in nature, shall be as brief as may be and,
7 where feasible, shall follow the section of the proposal or amendment to which they
8 relate. Notes shall may appear in the original reproduced version of the proposal or
9 amendment only, and shall may not appear in the Wisconsin Acts, session law
10 volumes, or statutes unless the chief of the legislative reference bureau determines
11 that including them is essential. The notes constitute no part of the proposed act or
12 engrossed or enrolled resolution.

13 **SECTION 46.** Joint rule 60 (2) is amended to read:

14 **JOINT RULE 60 (2)** Whenever the legislative reference bureau determines that
15 the text of a proposal passed by the legislature cannot be properly enrolled because
16 of unreconciled conflicts in adopted amendments, the bureau shall report the
17 problem to the ~~organization~~ committee on organization of the house in which the
18 proposal originated. If the ~~organization~~ committee on organization concurs with that
19 determination: ~~a)~~, the committee shall introduce a joint resolution recalling the
20 proposal for further legislative action; and ~~b)~~ the bureau may not enroll the proposal
21 until the legislature acts on the joint resolution recalling the proposal.

22 **SECTION 47.** Joint rule 62 (1) is amended to read:

23 **JOINT RULE 62 (1)** The joint committee on legislative organization shall may
24 determine the number of copies of each proposal and amendments thereto to be
25 reproduced on a routine basis unless otherwise provided by joint resolution.

1 **SECTION 48.** Joint rule 64 (1) (a) and (2) are amended to read:

2 JOINT RULE 64 (1) (a) Reconciliation bills introduced by the ~~organization~~
3 committee on organization of either house or correction or revision bills.

4 (2) In any official publication of any act or enrolled joint resolution, matter
5 stricken out shall be shown with a line through the stricken matter and new matter
6 shall be shown as plain text if all of the designated part is created and as underscored
7 text if the designated part is otherwise treated.

8 **SECTION 49.** Joint rule 73 (1) to (4) are amended to read:

9 JOINT RULE 73 (1) The chief clerk of each house shall prepare and transmit for
10 reproduction, after the ~~close~~ adjournment of each daily session, its daily journal.

11 (2) The journals shall contain a concise description of the business conducted
12 by each house. ~~Any~~ Each proposal shall be identified in the journal by number and
13 relating clause ~~on introduction~~ when it is introduced or offered, when reported by ~~the~~
14 ~~standing~~ a committee, when first considered on any legislative day, or after
15 significant business relating to another subject has intervened. All other journal
16 references to the proposal shall be by number only. Either house may order any other
17 of its proceedings included in its journal.

18 (3) All executive messages to the legislature, except veto messages and
19 nominations for appointment requiring the advice and consent of the assembly, shall
20 be included in the senate journal only. Executive pardon communications or reports,
21 and reports of the claims board under section 16.007 of the statutes and reports of
22 lobbyist registrations required by section 13.685 (7) of the statutes shall be included
23 in the senate journal. The report of a joint committee shall be included in the journal
24 of the house in which the resolution or act creating the committee originated. Joint

1 resolutions and amendments to bills and joint resolutions ~~shall~~ may not be included
2 in the journal except as required by section 1 of article XII of the constitution.

3 (4) The presiding officer of each house shall ~~cause~~ direct that notice of receipt
4 of any proposed administrative rule under section 227.19 of the statutes ~~to be~~
5 included in the journal of the house, together with a notice of the standing committee
6 to which the proposed rule is referred and the date of referral. The presiding officer
7 shall ~~cause~~ direct that a similar notice ~~to be~~ included whenever a proposed rule is
8 withdrawn.

9 **SECTION 50.** Joint rule 73 (5) is repealed.

10 **SECTION 51.** Joint rule 74 is amended to read:

11 **JOINT RULE 74. Journals in book form.** (1) Within ~~60~~ 90 days ~~next following~~
12 ~~after the elose~~ final adjournment of any biennial session of the legislature, the chief
13 clerk of each house shall prepare the matter for its daily journal, which is required
14 by the order of such house to be included therein; and any other matter, not already
15 included in either journal, which is required to be included by joint action of the
16 legislature, shall be prepared and transmitted by the chief clerk of the house in which
17 the action originated.

18 (2) ~~One hundred copies shall be reproduced and bound.~~ The journals for both
19 houses shall be bound in cloth. The journals of regular, extraordinary, and special
20 sessions may be bound together in the same volumes if the extraordinary or special
21 session is called before the journals of the regular sessions have been bound; if not
22 so bound the journals of both houses for the extraordinary or special session shall be
23 bound together. ~~The chief clerk of each house~~ legislative reference bureau shall
24 distribute the copies.

25 **SECTION 52.** Joint rule 75 is repealed and recreated to read:

1 JOINT RULE 75. **Schedule of committee activities.** The chief clerk of each
2 house shall publish, on a daily basis on the legislature’s committee Internet Web site,
3 a committee schedule containing the name of each committee, its chairperson, the
4 room number or place, and the time and date of each meeting scheduled; and, if
5 applicable, shall designate each proposal, appointment, or administrative rule to be
6 heard by number or name, author, and topic.

7 **SECTION 53.** Joint rule 76 (1) is amended to read:

8 JOINT RULE 76 (1) After the 3rd week of the biennial session, a “Bulletin of
9 Proceedings” shall be published at convenient intervals. The senate and assembly
10 parts shall each be published under the direction of the respective chief clerk and the
11 index part shall be published as provided in joint rule 77. The senate and assembly
12 parts shall each contain a directory of the officers, members, ~~and~~ committees of the
13 legislature. ~~The senate and assembly parts shall contain, status of business, bills~~
14 ~~enacted into law, acts originating in that house, bills vetoed, joint resolutions~~
15 ~~enrolled and deposited with the secretary of state, and the complete history of~~
16 legislative action on the proposals and petitions originating in that house; in
17 addition, the senate part shall contain the history of senate advice and consent on
18 nominations for appointment.

19 **SECTION 54.** Joint rule 77 (3) and (4) are amended to read:

20 JOINT RULE 77 (3) Author indexes to proposals introduced or offered by
21 committees, or by the entire membership of one or both houses.

22 (4) A subject index to the legislative journals, ~~which includes an alphabetical~~
23 ~~index by name to lobbyists’ principals and an alphabetical list of the names of~~
24 ~~registered lobbyists and, in conjunction with each name, the principals represented~~
25 ~~by each lobbyist.~~

1 **SECTION 55.** Joint rule 77 (7) to (9) are renumbered joint rule 77 (5) to (7), and
2 joint rule 77 (5), as renumbered, is amended to read:

3 JOINT RULE 77 (5) A subject index to Wisconsin Acts and enrolled proposals,
4 vetoed and partially vetoed bills, and supreme court orders.

5 **SECTION 56.** Joint rule 77 (8) is created to read:

6 JOINT RULE 77 (8) If provided the necessary information by the government
7 accountability board, a list of organizations employing lobbyists; a list of registered
8 lobbyists and the organizations represented by each lobbyist; and a list of state
9 agency legislative liaisons.

10 **SECTION 57.** Joint rule 78 is amended to read:

11 JOINT RULE 78. **Bulletin and index to actions concerning proposed**
12 **administrative rules.** The administrative rules bulletin of proceedings shall be
13 prepared jointly by the chief clerks of the 2 houses, the legislative council staff, and
14 the legislative reference bureau. The bulletin shall contain a history of each
15 transaction affecting a proposed administrative rule received under section 227.15
16 (1) of the statutes, prepared by the chief clerk of each house. It shall also contain a
17 subject index, ~~and an author index by agency of any proposed administrative rule~~
18 ~~received under section 227.15 (1) of the statutes, prepared by the legislative~~
19 ~~reference bureau. A replacement or supplement to the~~ The administrative rules
20 volume shall be published at least ~~once every month~~ the end of the biennial session.

21 **SECTION 58.** Joint rule 79 (intro.), (1), (4) and (6) are amended to read:

22 JOINT RULE 79. **Biennial record continuity; special sessions.** (intro.) For
23 each biennial session ~~biennium~~, the chief clerks of the 2 houses and the legislative
24 reference bureau shall, and the offices of the governor and secretary of state are
25 requested to, treat the legislative documents of the regular session and of any special

1 sessions convened by the governor during that ~~biennium~~ biennial session in the
2 following manner:

3 (1) DRAFTING REQUESTS. The legislative reference bureau shall number all
4 drafting requests received by it in a continuing sequence throughout each legislative
5 ~~biennium~~ biennial session. Separate sequences may be used to distinguish
6 proposals, substitute amendments, simple amendments to proposals other than the
7 budget bill, floor amendments to proposals, and drafts for incorporation into the
8 budget bill or any amendments thereto.

9 (4) JOURNALS. The daily journals for each special session shall be identified as
10 journals of the legislature meeting in special session, but shall be filed in consecutive
11 order, by date, together with the journals recording the action in regular session
12 throughout the ~~legislative biennium~~ biennial session. When the legislature, at
13 different times within a single ~~calendar~~ day, conducts the business of the regular
14 session as well as business under the governor's special session call, the actions may
15 be recorded in a single journal for that day but actions under the special session call
16 shall be clearly identified as actions of the legislature meeting in special session.

17 (6) WISCONSIN ACTS. The office of the governor is requested and the chief clerks
18 of the senate and assembly are directed to number all Wisconsin Acts enacted
19 throughout a single biennial session ~~period~~, whether enacted in regular or in special
20 session, into a single consecutive act number sequence.

21 **SECTION 59.** Joint rule 81 (1), (2) (b), (3) (intro.) and (b) and (4) are amended
22 to read:

23 **JOINT RULE 81 (1)** Each biennial session ~~period~~ begins and ends on the first
24 Monday in January of the odd-numbered year, as follows:

1 (a) The incoming legislature shall convene in the capitol at 2 p.m. to take the
2 oath of office, select officers, and do all other things necessary to organize itself for
3 the conduct of its business, but if the first Monday in January falls on January 1 or
4 2, the organizational meeting ~~shall be~~ is held on January 3.

5 (b) Each biennial session ~~period~~ shall be structured into floorperiods,
6 committee work periods, and an interim committee work period, and shall include
7 at least one meeting of the legislature in January of each year.

8 (c) Early in each biennial session, the joint committee on legislative
9 organization shall introduce a joint resolution setting forth the session schedule for
10 that ~~biennium~~ biennial session. The joint resolution is amendable and shall, when
11 approved by both houses, constitute the session schedule for that ~~biennium~~ biennial
12 session unless later changed by action of the 2 houses.

13 (2) (b) Any extended floorperiod or extraordinary session ~~shall be~~ is limited to
14 the business specified in the action by which it is authorized and to advice and
15 consent on nominations for appointment.

16 (3) (intro.) Any day of the ~~legislative biennium~~ biennial session that is not
17 reserved by the session schedule to conduct an organizational meeting or to be part
18 of a scheduled floorperiod of the legislature is available for committee work, but:

19 (b) The committee on senate organization may designate a committee work day
20 for senate advice and consent on nominations for appointment and the committee on
21 assembly organization may designate a committee work day for assembly advice and
22 consent on nominations for appointment, whether or not that day was already
23 assigned as a session day under par. (a).

1 (4) The biennial session schedule shall specify the ~~final date~~ dates on which the
2 chief clerks of the 2 houses shall ~~submit~~ present to the ~~office of the~~ governor all bills
3 approved by the 2 houses.

4 **SECTION 60.** Joint rule 81m (2) (intro.) and (b) are amended to read:

5 JOINT RULE 81m (2) (intro.) The limited-business floorperiod ~~shall be~~ is a
6 floorperiod limited to action on:

7 (b) Reconciliation bills introduced by the ~~organization~~ committee on
8 organization of either house that resolve conflicts between mutually inconsistent
9 acts of the legislative biennial session and proposals recalled for further legislative
10 action under joint rule 60 (2).

11 **SECTION 61.** Joint rule 82 (intro.) is renumbered joint rule 82 (1) and amended
12 to read:

13 JOINT RULE 82 (1) The biennial session schedule shall provide for a ~~3-day~~ veto
14 review session no earlier than April 1 of the even-numbered year and no later than
15 June 30 of the even-numbered year.

16 **SECTION 62.** Joint rule 82 (1) is renumbered joint rule 82 (1m), and joint rule
17 82 (1m) (intro.), (b) and (d), as renumbered, are amended to read:

18 JOINT RULE 82 (1m) (intro.) The veto review session ~~shall be~~ is a floorperiod
19 limited to action on:

20 (b) Pending nominations for appointments requiring senate or assembly
21 confirmation.

22 (d) Reconciliation bills introduced by the ~~organization~~ committee on
23 organization of either house that resolve conflicts between mutually inconsistent
24 acts of the legislative biennial session and proposals recalled for further legislative
25 action under joint rule 60 (2).

1 **SECTION 63.** Joint rule 82 (1m) (g) is created to read:

2 JOINT RULE 82 (1m) (g) Resolutions or joint resolutions offering recognition or
3 condolences introduced by any member of the legislature.

4 **SECTION 64.** Joint rule 82 (2) (a) is amended to read:

5 JOINT RULE 82 (2) (a) ~~Any~~ Unless otherwise provided by the committee on
6 senate organization or the assembly committee on rules, any vetoes of regular or
7 special session bills not previously on a calendar in the house of origin shall be shown
8 as pending business on the calendar for the veto review session's first day.

9 **SECTION 65.** Joint rule 82 (2) (b) is amended to read:

10 JOINT RULE 82 (2) (b) ~~Any pending veto required to be scheduled under par. (a)~~
11 that does not receive final action during the veto review session is sustained. The
12 disposition shall be recorded as "failed to pass notwithstanding the objections of the
13 governor."

14 **SECTION 66.** Joint rule 83 (1) is amended to read:

15 JOINT RULE 83 (1) During any scheduled floorperiod the introduction, or
16 offering, and disposition of proposals and the offering and disposition of
17 amendments, and ~~of certificates under joint rule 7~~ citations, shall, in each house, be
18 governed by the rules thereof.

19 **SECTION 67.** Joint rule 83 (2) is repealed.

20 **SECTION 68.** Joint rule 83 (3) is amended to read:

21 JOINT RULE 83 (3) Any proposal on which final action has not been taken at the
22 ~~conclusion~~ adjournment of the last general-business floorperiod in the
23 odd-numbered year ~~shall be~~ is carried forward to the even-numbered year.

24 **SECTION 69.** Joint rule 83 (4) (a) is amended to read:

1 JOINT RULE 83 (4) (a) ~~Except~~ as provided in par. (b), at the ~~conclusion~~
2 adjournment of the last general-business floorperiod scheduled by the session
3 schedule for the spring of the even-numbered year, any bill or joint resolution not yet
4 agreed to by both houses, and any resolution not yet passed by the house of origin,
5 is adversely disposed of for the biennial session and recorded as “failed to pass,”
6 “failed to adopt,” or “failed to concur.”

7 **SECTION 70.** Joint rule 83 (5) is amended to read:

8 JOINT RULE 83 (5) Following the ~~conclusion~~ adjournment of the last
9 general-business floorperiod scheduled by the session schedule for the spring of the
10 even-numbered year, no further regular session proposals may be introduced or
11 offered for the balance of the ~~legislative biennium~~ biennial session, except proposals
12 under joint rule 81 (2) (c) or 82 (1) (1m); or required for the conduct of any special
13 session called by the governor, of any extraordinary session called by the legislature,
14 of the veto review session, or of any extended floorperiod.

15 **SECTION 71.** Joint rule 84 (intro.) and (4) are amended to read:

16 JOINT RULE 84. **Committees continue throughout ~~biennium~~ biennial**
17 **session.** (intro.) Every standing committee and, unless otherwise ordered, every
18 special committee of one or both houses, ~~shall continue~~ continues throughout the
19 entire biennial ~~session~~ biennium of the legislature creating the committee. Any such
20 committee may:

21 (4) **TECHNICAL ASSISTANCE.** Request the legislative council staff, legislative
22 reference bureau, legislative technology services bureau, and legislative fiscal
23 bureau for the necessary technical assistance appropriate to the completion of the
24 committee’s tasks. The joint committee on legislative organization shall coordinate
25 the assignment of staff under this subsection. Any chairperson who determines that

1 the attendance of staff is necessary to the proper conduct of any meeting scheduled
2 at a location other than the capitol may, with the prior authorization of the committee
3 on senate organization in the case of a senate committee chairperson or the speaker
4 in the case of an assembly committee chairperson, authorize the reimbursement of
5 such staff for actual and necessary expenses incurred in attending the meeting, from
6 the general program operations appropriation to the senate or assembly under
7 section 20.765 (1) (a) or (b) of the statutes.

8 **SECTION 72.** Joint rule 87 (intro.) is amended to read:

9 **JOINT RULE 87. ~~Recess duties~~ Duties of the chief clerk after floorperiods**
10 **and sessions.** (intro.) Following the ~~conclusion~~ adjournment of any scheduled
11 floorperiod or any special session or extraordinary session, the chief clerk of each
12 house shall:

13 **SECTION 73.** Joint rule 87 (3) (intro.) is amended to read:

14 **JOINT RULE 87 (3) ~~COMMITTEE SCHEDULES AND JOURNALS~~ JOURNALS AND BULLETINS.**
15 (intro.) Compile and ~~cause to be published~~ publish:

16 **SECTION 74.** Joint rule 87 (3) (a) is repealed.

17 **SECTION 75.** Joint rule 87 (3) (b) is amended to read:

18 **JOINT RULE 87 (3) (b)** Such journals as are necessary, showing the chief clerk's
19 entries for all business received by the chief clerk's office ~~during the recess~~ after the
20 floorperiod or special or extraordinary session.

21 **SECTION 76.** Joint rule 87 (3) (c) is repealed and recreated to read:

22 **JOINT RULE 87 (3) (c)** In cooperation with the legislative reference bureau, the
23 bulletin of proceedings shall be published in accordance with joint rules 76 and 77.

24 **SECTION 77.** Joint rule 96 is amended to read:

1 JOINT RULE 96. ~~Rescinding, amending, Changing or suspending rules.~~

2 (1) The joint rules of the legislature may be ~~rescinded or~~ changed only with the
3 approval of a majority of the ~~actual~~ current membership of each house. The vote ~~shall~~
4 ~~be~~ is taken by ayes and noes.

5 (2) Any proposal to ~~rescind or~~ change a joint rule shall be ~~introduced~~ offered
6 as a joint resolution stating the proposed change. Except as authorized by
7 unanimous consent or by vote of two-thirds of the members present, the joint
8 resolution ~~shall~~ may not be acted upon in either house until the joint resolution has
9 been made available to the members for 24 hours.

10 (3) Any joint rule may be suspended in either house by vote of two-thirds of the
11 members present. The vote ~~shall be~~ is determined by ayes and noes unless
12 unanimous consent is given.

13 **SECTION 78.** Joint rule 98 (3) is amended to read:

14 JOINT RULE 98 (3) The chief clerk of each house shall supervise the reproduction
15 of the joint rules ~~for insertion into the assembly and senate manuals.~~

16 **SECTION 79.** Joint rule 99 (intro.), (3), (4), (5), (14), (16), (27m), (28), (36), (38),
17 (40), (50), (50m), (54), (59), (63), (66), (71), (75), (82), (83) and (89) are amended to
18 read:

19 JOINT RULE 99. **Definitions.** (intro.) The following are definitions of the major
20 terms used in joint rules 1 to 99 or traditionally used in deliberations on the floor and
21 statutes governing legislative proceedings:

22 (3) ADOPTION: Approval of a motion, amendment, substitute amendment,
23 simple resolution, or joint resolution [see also subs. (16) and (54)].

1 (4) AMENDMENT: A suggested alteration in any proposal or amendment, often
2 referred to as a simple amendment in distinction to a substitute amendment, which
3 is intended to take the place of the proposal.

4 (5) APPEAL: A member's challenge of a ruling on a point of order. To prevail,
5 an appeal requires the support of a majority of the members present, pursuant to the
6 rules of a house.

7 (14) COMMITTEE EXECUTIVE ACTION: The action of a committee on any proposal
8 or veto.

9 (16) CONCURRENCE: The action by which one house agrees to a proposal or action
10 of the other house [see also subs. (3) and (54)].

11 (27m) EXTRAORDINARY SESSION: The convening of the legislature by the
12 ~~assembly and senate~~ committees on organization of each house or by petition or joint
13 resolution of the legislature to accomplish the business specified in the action calling
14 the session. When used to continue a floor period of the ~~regular~~ biennial session for
15 a limited purpose, the extraordinary session is referred to as an extended session.

16 (28) FISCAL ESTIMATE: A memorandum pursuant to joint rules 41 to 50 and the
17 rules of each house, explaining the impact of any ~~proposal~~ a bill on state or local
18 finances.

19 (36) INTRODUCTION: The formal presentation of a bill before one of the houses
20 [see also sub. (50m)].

21 (38) JOINT HEARING: A hearing held by ~~a joint committee or~~ by committees of
22 both houses.

23 (40) JOINT RULES: ~~The common~~ Common rules of ~~procedure~~ proceedings
24 adopted by both houses.

1 (50) NONCONCURRENCE: The refusal of one house to agree to a proposal,
2 amendment, or action of the other.

3 (50m) OFFER: The formal presentation of a joint resolution, resolution,
4 substitute amendment, amendment, or motion before a house [see also sub. (36)].

5 (54) PASSAGE: Final approval in the first house of a bill introduced in that house
6 if referring to action of one house and final approval of both houses of a bill introduced
7 in either house if referring to action of both houses [see also subs. (3) and (16)].

8 (59) PRIVILEGED MOTIONS AND REQUESTS: A group of motions and requests
9 relating to basic questions concerning the meetings, organization, rules, rights, and
10 duties of the senate or assembly and having the highest precedence for consideration.
11 Privileged motions and requests take precedence over incidental, subsidiary, and
12 main questions.

13 (63) RECESS: A temporary suspension of business during a roll call day of the
14 year.

15 (66) REGULAR SESSION: The biennial session of the legislature established by the
16 constitution and by section 13.02 of the statutes. The Wisconsin legislature convenes
17 in the capitol on the first Monday of January in each odd-numbered year at 2 p.m.
18 to take the oath of office, to select officers, and to organize itself for the conduct of its
19 business, but if the first Monday falls on January 1 or 2, the legislature organizes on
20 January 3. Daily meetings begin in January of each year and continue throughout
21 the ~~biennium~~ biennial session until the final adjournment of the biennial session.
22 “Session” is also often used to refer to the daily meetings of the legislature.

23 (71) RESOLUTION: A proposal a) expressing the opinion of one of the houses; or
24 b) changing the rules of one of the houses; or confirming a nomination for
25 appointment.

