

ASSEMBLY BILL 8, JANUARY 2011 SPECIAL SESSION (LRB -1012)

An Act to repeal 227.137 (1), 227.137 (2) (a), 227.137 (2) (b), 227.137 (5), 227.138 (title) and (1) and 227.138 (4); to renumber 227.138 (2) (b), 227.138 (2) (c), 227.138 (2) (d) and 227.24 (1) (e) 1.; to renumber and amend 227.11 (2) (a), 227.137 (2) (intro.), 227.138 (2) (intro.), 227.138 (2) (a) and 227.138 (3); to amend 227.135 (2), 227.135 (3), 227.137 (title), 227.137 (3) (intro.), 227.137 (3) (a), 227.137 (3) (b), 227.137 (3) (c), 227.137 (4), 227.14 (2) (a) 6., 227.15 (1), 227.19 (3) (intro.), 227.40 (1) and 801.50 (3); to repeal and recreate 227.135 (4); and to create 227.10 (2m), 227.11 (2) (a) 1. to 3., 227.137 (3) (d), 227.137 (3) (e), 227.15 (1m) (bm), 227.17 (3) (em), 227.185, 227.24 (1) (e) Id., 227.24 (1) (e) 1g. and 227.24 (3g) of the statutes; relating to: the authority of a state agency to promulgate rules interpreting the provisions of a statute enforced or administered by the agency and to implement or enforce any standard, requirement, or threshold as a term or condition of a license issued by the state agency; gubernatorial approval of proposed administrative rules; economic impact analyses of proposed rules and emergency rules; and venue in a declaratory judgment action seeking judicial review of the validity of an administrative rule and in an action in which the sole defendant is the state. (FE)

2011

01-18. A. Introduced by committee on ASSEMBLY ORGANIZATION, by request of Governor Scott Walker and Representative Tiffany.
01-18. A. Read first time and referred to committee on Judiciary and Ethics 37
01-18. A. Representative Tiffany added as a coauthor 37
01-24. A. Assembly substitute amendment 1 offered by Representative Tiffany (LRB s0034) 58
01-25. A. Public hearing held.
01-26. A. Assembly amendment 1 to Assembly substitute amendment 1 offered by Representative J. Ott (LRB a0338) 70
01-26. A. Assembly amendment 2 to Assembly substitute amendment 1 offered by Representative J. Ott (LRB a0339) 70
01-27. A. Fiscal estimate received.
01-27. A. Assembly amendment 3 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0347) 70
01-27. A. Assembly amendment 4 to Assembly substitute amendment 1 offered by Representatives Hebl, D. Cullen and Staskunas (LRB a0346) 70
01-27. A. Assembly amendment 5 to Assembly substitute amendment 1 offered by Representatives Hebl and D. Cullen (LRB a0344) 70
01-27. A. Assembly amendment 6 to Assembly substitute amendment 1 offered by Representatives Hebl and D. Cullen (LRB a0343) 70
01-27. A. Assembly amendment 7 to Assembly substitute amendment 1 offered by Representatives Hebl and D. Cullen (LRB a0342) 70
01-27. A. Assembly amendment 8 to Assembly substitute amendment 1 offered by Representatives Hebl and D. Cullen (LRB a0348) 70
01-27. A. Assembly amendment 9 to Assembly substitute amendment 1 offered by Representatives Hebl and D. Cullen (LRB a0349) 70
01-27. A. Executive action taken.
01-27. A. Assembly amendment 1 to Assembly amendment 2 to Assembly substitute amendment 1 offered by committee on Judiciary and Ethics (LRB a0372) 72
01-27. A. Assembly amendment 10 to Assembly substitute amendment 1 offered by committee on Judiciary and Ethics (LRB a0368) 72
01-28. A. Report Assembly Amendment 1 to Assembly Substitute Amendment 1 adoption recommended by committee on Judiciary and Ethics, Ayes 8, Noes 0 72
01-28. A. Report Assembly Amendment 1 to Assembly Amendment 2 to Assembly Substitute Amendment 1 adoption recommended by committee on Judiciary and Ethics, Ayes 8, Noes 0 72
01-28. A. Report Assembly Amendment 2 to Assembly Substitute Amendment 1 adoption recommended by committee on Judiciary and Ethics, Ayes 8, Noes 0 72
01-28. A. Report Assembly Amendment 10 to Assembly Substitute Amendment 1 adoption recommended by committee on Judiciary and Ethics, Ayes 8, Noes 0 72
01-28. A. Report Assembly Substitute Amendment 1 adoption recommended by committee on Judiciary and Ethics, Ayes 5, Noes 3 72
01-28. A. Report passage as amended recommended by committee on Judiciary and Ethics, Ayes 5, Noes 3 72
01-28. A. Referred to committee on Rules 73
01-31. A. Placed on calendar 2-2-2011 by committee on Rules.
02-01. A. Fiscal estimate received.
02-02. A. Read a second time 89
02-02. A. Assembly amendment 1 to Assembly substitute amendment 1 adopted 89
02-02. A. Assembly amendment 1 to Assembly amendment 2 to Assembly substitute amendment 1 adopted 89
02-02. A. Assembly amendment 2 to Assembly substitute amendment 1 adopted 89

AA -> ASA 1
AA1 -> AA2 AS
AA2 -> ASA 1

SB

02-02.	A.	Assembly amendment 10 to Assembly substitute amendment 1 adopted	89	AA 10 ASA
02-02.	A.	Assembly amendment 11 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0395)	89	
02-02.	A.	Assembly amendment 11 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	89	
02-02.	A.	Assembly amendment 12 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0391)	89	
02-02.	A.	Assembly amendment 12 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	89	
02-02.	A.	Assembly amendment 13 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0392)	90	
02-02.	A.	Assembly amendment 13 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	90	
02-02.	A.	Assembly amendment 14 to Assembly substitute amendment 1 offered by Representatives Pasch and Hebl (LRB a0420)	90	
02-02.	A.	Assembly amendment 14 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	90	
02-02.	A.	Assembly amendment 15 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0393)	90	
02-02.	A.	Assembly amendment 15 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	90	
02-02.	A.	Assembly amendment 16 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0394)	91	
02-02.	A.	Assembly amendment 16 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	91	
02-02.	A.	Assembly amendment 17 to Assembly substitute amendment 1 offered by Representative Hebl (LRB a0425)	91	
02-02.	A.	Assembly amendment 17 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 34	91	
02-02.	A.	Assembly amendment 18 to Assembly substitute amendment 1 offered by Representatives Hebl and Staskunas (LRB a0340)	91	
02-02.	A.	Assembly amendment 18 to Assembly substitute amendment 1 laid on table, Ayes 58, Noes 33	91	
02-02.	A.	Assembly substitute amendment 1 adopted , Ayes 59, Noes 34	92	ASA 1
02-02.	A.	Ordered to a third reading	92	
02-02.	A.	Rules suspended	92	
02-02.	A.	Read a third time and passed , Ayes 59, Noes 34	92	
02-02.	A.	Ordered immediately messaged	92	
02-03.	S.	Received from Assembly	94	
02-03.	S.	Read first time and referred to committee on Economic Development and Veterans and Military Affairs	94	
02-08.	S.	Executive action taken.		
02-08.	S.	Report introduction of Senate Amendment 1 recommended by committee on Economic Development and Veterans and Military Affairs, Ayes 7, Noes 0 (LRB a0503)	103	
02-08.	S.	Report adoption of Senate Amendment 1 recommended by committee on Economic Development and Veterans and Military Affairs, Ayes 5, Noes 2	103	
02-08.	S.	Report concurrence as amended recommended by committee on Economic Development and Veterans and Military Affairs, Ayes 4, Noes 3	103	
02-08.	S.	Available for scheduling.		
02-08.	S.	Public hearing requirement waived by committee on Senate Organization, pursuant to Senate Rule 18 (1m)	106	
02-08.	S.	Placed on calendar 2-10-2011 pursuant to Senate Rule 18(1)	106	
02-09.	S.	Senate amendment 2 offered by Senator Grothman (LRB a0507)	106	
02-09.	S.	LRB correction (Assembly Amendment 10 to Assembly Substitute Amendment 1)	106	C 1
02-10.	S.	Read a second time	112	
02-10.	S.	Senate amendment 1 adopted	112	S 1
02-10.	S.	Senate amendment 2 withdrawn and returned to author	112	
02-10.	S.	Senate amendment 3 offered by Senators Holperin, Miller, Hansen, Erpenbach, Wirch, Lassa and Carpenter (LRB a0496)	112	
02-10.	S.	Senate amendment 3 laid on table, Ayes 19, Noes 14	112	
02-10.	S.	Senate amendment 4 offered by Senators Holperin, Lassa, Taylor and Hansen (LRB a0508)	112	
02-10.	S.	Senate amendment 4 laid on table, Ayes 19, Noes 14	112	
02-10.	S.	Senate amendment 5 offered by Senators Taylor, Vinehout, Holperin, C. Larson, T. Cullen, Carpenter, Wirch, Risser and Lassa (LRB a0498)	113	
02-10.	S.	Senate amendment 5 laid on table, Ayes 19, Noes 14	113	
02-10.	S.	Senate amendment 6 offered by Senators Taylor, Hansen, Lassa, Miller, Risser, Carpenter, T. Cullen, C. Larson, Holperin and Vinehout (LRB a0501)	113	
02-10.	S.	Senate amendment 6 laid on table, Ayes 18, Noes 14	113	
02-10.	S.	Senate amendment 7 offered by Senators Taylor, Vinehout, Carpenter, T. Cullen, Wirch, Risser, Miller, Lassa and Hansen (LRB a0489)	113	
02-10.	S.	Senate amendment 7 laid on table, Ayes 18, Noes 14	113	

02-10. S. Senate amendment 8 offered by Senators C. Larson, Holperin, Vinehout, Taylor, Hansen, Lassa, Miller, Risser, Wirch and Carpenter (**LRB a0512**) 113

02-10. S. Senate amendment 8 laid on table, Ayes 19, Noes 13 113

02-10. S. Senate amendment 9 offered by Senators Lassa, Hansen, Miller, Risser, Wirch, Carpenter, T. Cullen, C. Larson, Holperin, Vinehout and Taylor (**LRB a0486**) 114

02-10. S. Senate amendment 9 laid on table, Ayes 18, Noes 14 114

02-10. S. Senate amendment 10 offered by Senators Lassa, Hansen, Miller, Risser, Wirch, Carpenter, C. Larson, Holperin, Vinehout and Taylor (**LRB a0488**) 114

02-10. S. Senate amendment 10 laid on table, Ayes 19, Noes 13 114

02-10. S. Senate amendment 11 offered by Senators Jauch, Hansen, Lassa, Miller, Risser, Carpenter, T. Cullen, C. Larson, Holperin, Vinehout and Taylor (**LRB a0514**) 114

02-10. S. Senate amendment 11 laid on table, Ayes 18, Noes 14 114

02-10. S. Senate amendment 12 offered by Senators Miller, Risser, Wirch, T. Cullen, C. Larson, Holperin, Vinehout, Taylor, Jauch, Hansen, Carpenter and Lassa (**LRB a0516**) 114

02-10. S. Senate amendment 12 laid on table, Ayes 18, Noes 14 114

02-10. S. Ordered to a third reading 114

02-10. S. Rules suspended 114

02-10. S. Read a third time and **concurrred in** as amended, Ayes 18, Noes 14 114

02-10. S. Ordered immediately messaged 115

02-11. A. Received from Senate amended and concurrred in as amended (Senate amendment 1 adopted) 104

02-11. A. Referred to committee on Rules 104

02-24. A. Referred to calendar of 2-24-2011 pursuant to Assembly Rule 93 164

04-05. A. **LRB correction** (Assembly substitute amendment 1) 218

05-17. A. Senate amendment 1 **concurrred in**, Ayes 58, Noes 34, Paired 4.

05-17. A. Action ordered immediately messaged.

C 2

SB

**2011
ENROLLED BILL**

JAN 2011 SPEC. SESSION

11en A B-8 ✓

ADOPTED DOCUMENTS:

Orig

Engr

A SubAmdt 1

11S 003411 ✓

Amendments to above (if none, write "NONE"):

AA1 to ASA1 - a 0338/1 ✓

AA1 to AA2 to ASA1 - a 0372/1 ✓

AA2 to ASA1 - a 0339/1 ✓

AA10 to ASA1 - a 0368/1 ✓

SA1 - a 0503/1 ✓

Corrections - show date (if none, write "NONE"):

FEB 9, 2011 ✓

AND APRIL 5, 2011 ✓

AND ✓

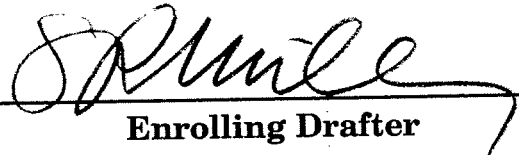
CCC in enrolling (May 19, 2011)

Topic

the authority of a state agency to promulgate rules, gubernatorial approval of proposed administrative rules, economic impact analyses of proposed rules, and venue in certain actions relating to the validity of an administrative rule

5-18-11

Date



Enrolling Drafter



State of Wisconsin
2011-2012 LEGISLATURE

CORRECTIONS IN:

January 2011 Special Session

**ASSEMBLY SUBSTITUTE AMENDMENT 1,
TO ASSEMBLY BILL 8**

Prepared by the Legislative Reference Bureau
(April 5, 2011)

✓✓

1. Page 16, line 13: delete "on or after" and substitute "~~on or~~ after".

****NOTE: This chief clerk's correction removes "on or" from s. 227.19 (2), to make the language in that statute, as affected by the substitute amendment, consistent with the language in s. 227.19 (4) (b) 1m. and (5) (b) 1m., which are created by the substitute amendment.

(END)

C-3



State of Wisconsin
2011 - 2012 LEGISLATURE

January 2011 Special Session



LRBs0034/1
GMM&PJH:all:md

**ASSEMBLY SUBSTITUTE AMENDMENT 1,
TO ASSEMBLY BILL 8**

January 24, 2011 – Offered by Representative TIFFANY.

1 AN ACT *to repeal* 227.137 (1), 227.137 (2) (a), 227.137 (2) (b), 227.137 (5), 227.138
2 (title) and (1), 227.138 (4) and 227.19 (5) (b) 3.; *to renumber* 227.138 (2) (b),
3 227.138 (2) (c), 227.138 (2) (d) and 227.24 (1) (e) 1.; *to renumber and amend*
4 227.11 (2) (a), 227.137 (2) (intro.), 227.138 (2) (intro.), 227.138 (2) (a) and
5 227.138 (3); *to amend* 227.135 (2), 227.135 (3), 227.137 (title), 227.137 (3)
6 (intro.), 227.137 (3) (a), 227.137 (3) (b), 227.137 (3) (c), 227.137 (4), 227.14 (2)
7 (a) 6., 227.15 (1), 227.19 (2), 227.19 (3) (intro.), 227.19 (4) (b) 1. (intro.), 227.19
8 (4) (b) 2., 227.19 (4) (b) 2m., 227.19 (4) (b) 3., 227.19 (4) (b) 3m., 227.19 (4) (b)
9 5., 227.19 (4) (b) 6., 227.19 (4) (c), 227.19 (4) (d) (intro.), 227.19 (5) (a), 227.19
10 (5) (b) 1. (intro.), 227.19 (5) (b) 2., 227.19 (5) (b) 4., 227.19 (5) (c), 227.19 (5) (d),
11 227.19 (5) (e), 227.19 (5) (f), 227.19 (5) (g) (intro.), 227.19 (6) (a) 1., 227.19 (6)
12 (a) 4., 227.40 (1) and 801.50 (3); *to repeal and recreate* 227.135 (4) and 227.19
13 (4) (e); and *to create* 227.10 (2m), 227.11 (2) (a) 1. to 3., 227.137 (3) (d), 227.137

1 (3) (e), 227.15 (1m) (bm), 227.17 (3) (em), 227.185, 227.19 (4) (b) 1m., 227.19 (5)
2 (b) 1m., 227.24 (1) (e) 1d. and 227.24 (1) (e) 1g. of the statutes; **relating to:** the
3 authority of a state agency to promulgate rules interpreting the provisions of
4 a statute enforced or administered by the agency and to implement or enforce
5 any standard, requirement, or threshold as a term or condition of a license
6 issued by the state agency; gubernatorial approval of proposed administrative
7 rules; economic impact analyses of proposed rules and emergency rules;
8 legislative review of ~~proposal~~ ^{INS, AA 2-1} rules; and venue in a declaratory judgment action
9 seeking judicial review of the validity of an administrative rule and in an action
10 in which the sole defendant is the state.

Analysis by the Legislative Reference Bureau

Introduction

This substitute amendment makes various changes relating to: 1) the authority of a state agency (agency) to promulgate administrative rules (rules) interpreting the provisions of a statute enforced or administered by the agency and to implement or enforce any standard, requirement, or threshold as a term or condition of a license issued by the agency; 2) gubernatorial approval of proposed rules; 3) economic impact analyses for proposed rules; 4) legislative review of proposed rules; and 5) venue in declaratory judgment actions seeking judicial review of the validity of a rule and in actions in which the sole defendant is the state.

Agency authority to promulgate rules and implement standards

Under current law, an agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, except that a rule is not valid if the rule exceeds the bounds of correct interpretation.

This substitute amendment provides that all of the following apply to the promulgation of a rule interpreting the provisions of a statute enforced or administered by an agency:

1. A statutory or nonstatutory provision containing a statement or declaration of legislative intent, purpose, findings, or policy does not confer rule-making authority on the agency or augment the agency's rule-making authority beyond the rule-making authority that is expressly conferred on the agency by the legislature.

2. A statutory provision describing the agency's general powers or duties does not confer rule-making authority on the agency or augment the agency's

rule-making authority beyond the rule-making authority that is expressly conferred on the agency by the legislature.

3. A statutory provision containing a specific standard, requirement, or threshold does not confer on the agency the authority to promulgate, enforce, or administer a rule that contains a standard, requirement, or threshold that is more restrictive than the standard, requirement, or threshold contained in the statutory provision.

The substitute amendment also prohibits an agency from implementing or enforcing any standard, requirement, or threshold as a term or condition of any license issued by the agency unless such implementation and enforcement is expressly required or permitted by statute or by a rule that has been promulgated in accordance with statutory rule-making procedures. In addition, the substitute amendment permits the governor, by executive order, to prescribe standards to ensure that rules are promulgated in compliance with the subchapter of the statutes governing rule making.

Gubernatorial approval of proposed rules

Current law requires an agency that is planning to promulgate a rule to prepare a statement of the scope of the proposed rule (statement of scope), present the statement of scope to the individual or body with policy-making powers over the subject matter of the proposed rule (policy-making individual or body) for approval, and send the statement of scope to the Legislative Reference Bureau (LRB) for publication in the Wisconsin Administrative Register (register). Currently, the policy-making individual or body may not approve a statement of scope until at least tenth days after publication of the statement of scope in the register. Current law also provides that if the policy-making individual or body does not disapprove the statement of scope within 30 days after it is presented to that individual or body, or by the eleventh day after its publication in the register, whichever is later, the statement is considered to be approved. Finally, current law prohibits a state employee or official from performing any activity in connection with the drafting of a proposed rule, except for an activity necessary to prepare the statement of scope, until the policy-making individual or body approves the statement of scope.

This substitute amendment makes the following changes with respect to statements of scope:

1. Requires a statement of scope to be approved by the governor as well as by the policy-making individual or body before the statement of scope may be sent to the LRB for publication in the register and prohibits a state employee or official from performing any activity in connection with the drafting of a proposed rule, except for an activity necessary to prepare the statement of scope, until the governor as well as the policy-making individual or body approves the statement of scope.

2. Eliminates automatic approval of a statement of scope if the policy-making individual or body does not disapprove the statement of scope within 30 days after it is presented to that individual or body, or by the eleventh day after its publication in the register, whichever is later.

3. Requires an agency to prepare and obtain approval of a revised statement of scope if after a statement of scope is approved the agency changes the scope of the proposed rule in any meaningful or measurable way.

4. Requires an agency to prepare and obtain approval of a statement of scope for a proposed emergency rule in the same manner as a statement of scope is prepared and approved for a nonemergency rule. A statement of scope for a proposed emergency rule must be published at the same time that the emergency rule is published. If the agency changes the scope of a proposed emergency rule, the agency must prepare and obtain approval of a revised statement of scope for the proposed emergency rule in the same manner as a revised statement of scope is prepared and approved for a nonemergency rule.

In addition, the substitute amendment requires an agency to submit a proposed rule in final draft form to the governor for approval before the rule may be submitted to the legislature for review or filed with the LRB for publication and to submit a proposed emergency rule in final draft form to the governor for approval before the emergency rule may be filed with the LRB for publication.

Economic impact analyses for proposed rules

Under current law, before the Department of Agriculture, Trade and Consumer Protection (DATCP), the Department of Commerce (Commerce), the Department of Natural Resources (DNR), the Department of Transportation (DOT), or the Department of Workforce Development (DWD) may submit a proposed rule to the legislature for review, a municipality, an association that represents a farm, labor, business, or professional group, or five or more persons that would be affected by the proposed rule may submit a petition to the Department of Administration (DOA) requesting the secretary of administration (secretary) to direct DATCP, Commerce, DNR, DOT, or DWD to prepare an economic impact report for the proposed rule. The secretary may direct the preparation of an economic impact report in any case and must direct the preparation of such a report if: 1) the proposed rule would cost affected persons \$20,000,000 or more during each of the first five years after the rule's implementation to comply with the rule; or 2) the rule would adversely affect in a material way the economy, a sector of the economy, productivity, competition, jobs, the environment, public health or safety, or state, local, or tribal governments or communities. An economic impact report, however, is not required for an emergency rule.

An economic impact report must contain information on the effect of the proposed rule on specific businesses, business sectors, and the state's economy and must include all of the following: 1) an analysis and quantification of the problem, including any risks to public health or the environment, that the rule is intending to address; 2) an analysis and quantification of the economic impact of the rule, including costs reasonably expected to be incurred by the state, governmental units, associations, businesses, and affected individuals; and 3) an analysis of benefits of the rule, including how the rule reduces the risks and addresses the problems that the rule is intended to address. The agency must submit the economic impact report to the legislative council staff and DOA and may not submit the proposed rule to the

legislature until DOA has issued a report on the proposed rule and the secretary has approved the proposed rule.

This substitute amendment requires *any* state agency to prepare an economic impact *analysis*, rather than a *report*, before the agency may submit *any* proposed rule to the *legislative council staff* for review, which must be done before a public hearing is held on the proposed rule or, if no public hearing is held, before the proposed rule is submitted to the legislature for review.

The substitute amendment also requires certain additional information to be included in an economic impact analysis. Specifically, in addition to the information that must be included in an economic impact report under current law, an economic impact analysis must also include:

1. Information on the effect of a proposed rule on public utility ratepayers.
2. An analysis of alternative to the proposed rule, including the alternative of not promulgating the rule.
3. A determination made in consultation with the businesses and individuals that may be affected by the proposed rule as to whether the proposed rule would adversely affect in a material way the economy, a sector of the economy, productivity, jobs, or the overall economic competitiveness of this state.
4. Comparisons with the approaches used by the federal government and by Illinois, Iowa, Michigan, and Minnesota to address the policy problem that the proposed rule is intending to address and, if the approach chosen by the agency to address that policy problem is different from those approaches, a statement as to why the agency chose a different approach.
5. An assessment of how effective the proposed rule will be in addressing the policy problem that the rule is intended to address.

In addition, the substitute amendment requires all of the following:

1. An agency to submit an economic impact statement not only to the legislative council staff and DOA as under current law but also to the governor and to the chief clerk of each house of the legislature for distribution to the presiding officers of each house, the chairpersons of the appropriate standing committees of each house, and the cochairpersons of the Joint Committee for Review of Administrative Rules (JCRAR).
2. DOA to issue a report on a proposed rule, and the secretary to approve a proposed rule, if the economic impact analysis indicates that a total of \$20,000,000 or more in implementation and compliance costs are reasonably expected to be incurred by or passed along to businesses and individuals as a result of the proposed rule.
3. An agency to prepare a revised economic impact analysis if a proposed rule is modified after the original economic impact analysis is submitted so as to significantly change the economic impact of the proposed rule.
4. The legislative council staff to provide on its Internet site an economic impact analysis submitted to the legislative council staff or a link to that analysis.
5. A notice of a public hearing on a proposed rule to include the economic impact analysis for the proposed rule and any report on the proposed rule prepared by DOA,

or a summary of that analysis and report and a description of how the full analysis and report may be obtained from the agency at no charge.

6. An agency to prepare an economic impact analysis for a proposed emergency rule and to submit that analysis to DOA, to the governor, and to the chief clerks of each house of the legislature for distribution to the presiding officers of each house, to the chairpersons of the appropriate standing committees of each house, and to the cochairpersons of JCRAR. If the economic impact analysis indicates that a total of \$20,000,000 or more in implementation and compliance costs are reasonably expected to be incurred by or passed along to businesses and individuals as a result of the proposed emergency rule, DOA must review the proposed rule and issue a report, and the agency may not file the proposed emergency rule with the LRB until the agency receives a copy of that report and the approval of the secretary.

Legislative review of proposed rules

Under current law, when a proposed rule is in final form, the agency must notify the legislature as to that fact and the presiding officer of each house of the legislature must then direct the proposed rule to be referred to one standing committee of his or her house. If that notice is received on or after September 1 of an even-numbered year, the notice is considered received on the first day of the next regular session of the legislature, which means that legislative review of the proposed rule is deferred to the next legislature. A standing committee to which a proposed rule is referred then has 30 days after referral within which to review the proposed rule (committee review period). During the committee review period, a standing committee may request modifications to the proposed rule, waive its jurisdiction over the proposed rule, or object to the proposed rule.

If a standing committee objects to a proposed rule, the proposed rule and objection are referred to JCRAR, which also has a 30-day committee review period within which JCRAR must meet in executive session to take action on the standing committee's objections, which actions include requesting modifications to the proposed rule, nonconcurring in the standing committee's objection to the proposed rule, or objecting to the proposed rule. If JCRAR nonconcurr in the standing committee's objection, the agency may promulgate the rule. If JCRAR objects to the proposed rule, JCRAR must introduce bills in each house of the legislature to prevent promulgation of the rule and the agency may not promulgate the rule until those bills fail to be enacted.

This substitute amendment changes the date by which a proposed rule must be submitted to the legislature in order for the proposed rule to be reviewed by the current legislature, from September 1 of an even-numbered year to the last day of the legislature's final general-business floorperiod of the biennial session. The substitute amendment, however, permits the presiding officers of both houses of the legislature to refer a proposed rule submitted to the legislature after that date for review by the standing committees and JCRAR of the current legislature. For a proposed rule referred for review after that date, the committee review period extends to the day on which the next legislature convenes. Also, for such a proposed rule, the substitute amendment *permits* JCRAR to meet and take action in executive session. Under the substitute amendment, if JCRAR does meet in executive session

with respect to a proposed rule or a part of a proposed rule to which a standing committee has objected, JCRAR *must* take action with respect to the standing committee's objections.

In addition, the substitute amendment requires *all* proposed rules reviewed by a standing committee to be referred to JCRAR for review, regardless of whether a standing committee has objected to the proposed rule or part of the proposed rule. The substitute amendment also provides that the committee review period for JCRAR extends for 30 days after the *last* referral of a proposed rule to JCRAR. In addition, the substitute amendment *permits* JCRAR to meet and take action in executive session with respect to a rule or a part of a rule to which no standing committee has objected. Moreover, the substitute amendment permits JCRAR to request modifications to a proposed rule, nonconcur in a standing committee's objection to a proposed rule, concur in a standing committee's approval of a proposed rule, otherwise approve a proposed rule, waive its jurisdiction over a proposed rule, or object to a proposed rule *in whole or in part*.

Also, under the substitute amendment, if JCRAR objects to a proposed rule or a part of a proposed rule, JCRAR must report the proposed rule or part of the proposed rule and objection to the governor and, within 30 days after that report, the governor must review the proposed rule or part of the proposed rule and objection and may either sustain, nonconcur in, or not act on the objection. If the governor sustains or does not act on the objection, an agency may not promulgate the proposed rule or part of the proposed rule objected to. If the governor nonconcur in the objection, an agency may not promulgate the proposed rule or part of the proposed rule objected to until a bill introduced by JCRAR to prevent promulgation of the proposed rule fails to be enacted.

Venue in judicial review actions and in actions against state

Under current law, subject to certain exceptions, the exclusive means of judicial review of the validity of a rule is by an action for declaratory judgment as to the validity of the rule brought in the circuit court for Dane County. This substitute amendment permits a declaratory judgment action seeking judicial review of the validity of a rule to be brought in the county where the party asserting the invalidity of the rule resides or has its principal place of business.

Under current law, any civil action or special proceeding in which the state, a state board or commission, or a state officer, employee, or agent acting in his or her official capacity is the sole defendant, is venued in Dane County. Under the substitute amendment, those actions are venued in the county where the plaintiff resides unless a different venue is specifically authorized by law. Under the substitute amendment, if a plaintiff is not a resident of the state or is not a natural person, the action is venued in the county where the dispute arose.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1

~~SECTION 1. 287.10 (2m) of the statutes is created to read:~~

✓✓

1 227.10 (2m) No agency may implement or enforce any standard, requirement,
2 or threshold as a term or condition of any license issued by the agency unless such
3 implementation and enforcement is expressly required or permitted by statute or by
4 a rule that has been promulgated in accordance with this subchapter. The governor,
5 by executive order, may prescribe standards to ensure that rules are promulgated in
6 compliance with this subchapter. INS. SAI-1

7 **SECTION 2.** 227.11 (2) (a) of the statutes is renumbered 227.11 (2) (a) (intro.) and
8 amended to read:

9 227.11 (2) (a) (intro.) Each agency may promulgate rules interpreting the
10 provisions of any statute enforced or administered by ~~it~~ the agency, if the agency
11 considers it necessary to effectuate the purpose of the statute, but a rule is not valid
12 if ~~it~~ the rule exceeds the bounds of correct interpretation. All of the following apply
13 to the promulgation of a rule interpreting the provisions of a statute enforced or
14 administered by an agency:

15 **SECTION 3.** 227.11 (2) (a) 1. to 3. of the statutes are created to read:

16 227.11 (2) (a) 1. A statutory or nonstatutory provision containing a statement
17 or declaration of legislative intent, purpose, findings, or policy does not confer
18 rule-making authority on the agency or augment the agency's rule-making
19 authority beyond the rule-making authority that is expressly conferred on the INS. SAI-2
20 agency by the legislature. ✓

21 2. A statutory provision describing the agency's general powers or duties does
22 not confer rule-making authority on the agency or augment the agency's
23 rule-making authority beyond the rule-making authority that is expressly INS. SAI-3
24 conferred on the agency by the legislature. ✓

1 3. A statutory provision containing a specific standard, requirement, or
2 threshold does not confer on the agency the authority to promulgate, enforce, or
3 administer a rule that contains a standard, requirement, or threshold that is more
4 restrictive than the standard, requirement, or threshold contained in the statutory
5 provision.

6 **SECTION 4.** 227.135 (2) of the statutes is amended to read:

7 227.135 (2) ~~Until~~ An agency that has prepared a statement of the scope of the
8 proposed rule shall present the statement to the governor and to the individual or
9 body with policy-making powers over the subject matter of ~~a~~ the proposed rule
10 approves a statement of the scope of the proposed rule, a state employee or official
11 may not perform any activity in connection with drafting the proposed rule except
12 for an activity necessary to prepare the statement for approval. The agency may not
13 send the statement to the legislative reference bureau for publication under sub. (3)
14 until the governor issues a written notice of approval of the statement. The
15 individual or body with policy-making powers may not approve ~~a~~ the statement
16 until at least 10 days after publication of the statement in the register as required
17 under sub. (3). If the individual or body with policy-making powers does not
18 disapprove the statement within 30 days after the statement is presented to the
19 individual or body, or by the 11th day after publication of the statement in the
20 register, whichever is later, the statement is considered to be approved No state
21 employee or official may perform any activity in connection with the drafting of a
22 proposed rule except for an activity necessary to prepare the statement of the scope
23 of the proposed rule until the governor and the individual or body with
24 policy-making powers over the subject matter of the proposed rule approves the
25 statement.

1 **SECTION 5.** 227.135 (3) of the statutes is amended to read:

2 227.135 (3) ~~The agency shall send the~~ If the governor approves a statement of
3 the scope of a proposed rule under sub. (2), the agency shall send the statement to
4 the legislative reference bureau for publication in the register. On the same day that
5 the agency sends the statement to the legislative reference bureau, the agency shall
6 send a copy of the statement to the secretary of administration.

7 **SECTION 6.** 227.135 (4) of the statutes is repealed and recreated to read:

8 227.135 (4) If at any time after a statement of the scope of a proposed rule is
9 approved under sub. (2) the agency changes the scope of the proposed rule in any
10 meaningful or measurable way, including changing the scope of the proposed rule so
11 as to include in the scope any activity, business, material, or product that is not
12 specifically included in the original scope of the proposed rule, the agency shall
13 prepare and obtain approval of a revised statement of the scope of the proposed rule
14 in the same manner as the original statement was prepared and approved under
15 subs. (1) and (2). No state employee or official may perform any activity in connection
16 with the drafting of the proposed rule except for an activity necessary to prepare the
17 revised statement of the scope of the proposed rule until the revised statement is so
18 approved.

19 **SECTION 7.** 227.137 (title) of the statutes is amended to read:

20 **227.137 (title) Economic impact reports analyses of proposed rules.**

21 **SECTION 8.** 227.137 (1) of the statutes is repealed.

22 **SECTION 9.** 227.137 (2) (intro.) of the statutes is renumbered 227.137 (2) and
23 amended to read:

24 227.137 (2) ~~After an agency publishes a statement of the scope of a proposed~~
25 ~~rule under s. 227.135, and before the agency submits the proposed rule to the~~

1 ~~legislature for review under s. 227.19 (2), a municipality, an association that~~
2 ~~represents a farm, labor, business, or professional group, or 5 or more persons that~~
3 ~~would be directly and uniquely affected by the proposed rule may submit a petition~~
4 ~~to the department of administration asking that the secretary of administration~~
5 ~~direct the agency to prepare an economic impact report for the proposed rule. The~~
6 An agency shall prepare an economic impact report analysis for a proposed rule
7 ~~before submitting the proposed rule to the legislature for review under s. 227.19 (2)~~
8 ~~if the secretary of administration directs the agency to prepare that report. The~~
9 ~~secretary of administration may direct the agency to prepare an economic impact~~
10 ~~report for the proposed rule before submitting the proposed rule to the legislature for~~
11 ~~review under s. 227.19 (2). The secretary of administration shall direct the agency~~
12 ~~to prepare an economic impact report for the proposed rule before submitting the~~
13 ~~proposed rule to the legislature for review under s. 227.19 (2) if the secretary~~
14 ~~determines that all of the following apply: legislative council staff under s. 227.15.~~

15 **SECTION 10.** 227.137 (2) (a) of the statutes is repealed.

16 **SECTION 11.** 227.137 (2) (b) of the statutes is repealed.

17 **SECTION 12.** 227.137 (3) (intro.) of the statutes is amended to read:

18 227.137 (3) (intro.) An economic impact ~~report~~ analysis of a proposed rule shall
19 contain information on the economic effect of the proposed rule on specific
20 businesses, business sectors, public utility ratepayers, INS. AA 10-1 and the state's economy as a
21 whole. When preparing the ~~report~~ analysis, the agency shall solicit information and
22 advice from ~~the department of commerce, and from governmental units,~~
23 associations, businesses, associations representing businesses, local governmental
24 units, and individuals that may be affected by the proposed rule. INS. AA 10-2 The agency may
25 request information that is reasonably necessary for the preparation of an economic

1 impact report analysis from other ~~state agencies, governmental units, associations,~~
2 ~~businesses, associations, local governmental units,~~ and individuals and from other
3 agencies. The economic impact report shall include all of the following: ✓

4 **SECTION 13.** 227.137 (3) (a) of the statutes is amended to read:

5 227.137 (3) (a) An analysis and quantification of the policy problem, ~~including~~
6 ~~any risks to public health or the environment,~~ that the proposed rule is intending to
7 address, including comparisons with the approaches used by the federal government
8 and by Illinois, Iowa, Michigan, and Minnesota to address that policy problem and,
9 if the approach chosen by the agency to address that policy problem is different from
10 those approaches, a statement as to why the agency chose a different approach.

11 **SECTION 14.** 227.137 (3) (b) of the statutes is amended to read:

12 227.137 (3) (b) An analysis and detailed quantification of the economic impact
13 of the proposed rule, including the implementation and compliance costs that are
14 reasonably expected to be incurred by ~~the state, governmental units, associations,~~
15 or passed along to the businesses, and affected individuals that may be affected by
16 the proposed rule. ✓

17 **SECTION 15.** 227.137 (3) (c) of the statutes is amended to read:

18 227.137 (3) (c) An analysis of the actual and quantifiable benefits of the
19 proposed rule, including ~~how the rule reduces the risks and addresses the problems~~
20 an assessment of how effective the proposed rule will be in addressing the policy
21 problem that the rule is intended to address.

22 **SECTION 16.** 227.137 (3) (d) of the statutes is created to read:

23 227.137 (3) (d) An analysis of alternatives to the proposed rule, including the
24 alternative of not promulgating the proposed rule.

25 **SECTION 17.** 227.137 (3) (e) of the statutes is created to read:

INS. AA10-4 ✓✓

1 227.137 (3) (e) A determination made in consultation with the businesses and
2 individuals that may be affected by the proposed rule as to whether the proposed rule
3 would adversely affect in a material way the economy, a sector of the economy,
4 productivity, jobs, or the overall economic competitiveness of this state.

5 **SECTION 18.** 227.137 (4) of the statutes is amended to read:

6 227.137 (4) The On the same day that the agency shall submit submits the
7 economic impact ~~report~~ analysis to the legislative council staff, under s. 227.15 (1),
8 the agency shall also submit that analysis to the department of administration, ~~and~~
9 to the petitioner to the governor, and to the chief clerks of each house of the
10 legislature, who shall distribute the analysis to the presiding officers of their
11 respective houses, to the chairpersons of the appropriate standing committees of
12 their respective houses, as designated by those presiding officers, and to the
13 cochairpersons of the joint committee for review of administrative rules. If a
14 proposed rule is modified after the economic impact analysis is submitted under this
15 subsection so that the economic impact of the proposed rule is significantly changed,
16 the agency shall prepare a revised economic impact analysis for the proposed rule as
17 modified. A revised economic impact analysis shall be prepared and submitted in the
18 same manner as an original economic impact analysis is prepared and submitted.

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SECTION 19. 227.137 (5) of the statutes is repealed.

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20 **SECTION 20.** 227.138 (title) and (1) of the statutes are repealed.

21 **SECTION 21.** 227.138 (2) (intro.) of the statutes is renumbered 227.137 (6)
22 (intro.) and amended to read:

23 227.137 (6) (intro.) If an economic impact ~~report will be prepared under s.~~
24 227.137 (2) analysis regarding a proposed rule indicates that a total of \$20,000,000
25 or more in implementation and compliance costs are reasonably expected to be

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incurred by or passed along to businesses and individuals as a result of the proposed rule, the department of administration shall review the proposed rule and issue a report. The agency ~~shall~~ may not submit a proposed rule to the legislature for review under s. 227.19 (2) until the agency receives a copy of the department's report and the approval of the secretary of administration. The report shall include all of the following findings:

7 **SECTION 22.** 227.138 (2) (a) of the statutes is renumbered 227.138 (6) (a) and
8 amended to read:

9 227.138 (6) (a) That the economic impact ~~report and the analysis required~~
10 ~~under s. 227.137 (3) are~~ is supported by related documentation contained or
11 referenced in the economic impact ~~report~~ analysis.

12 **SECTION 23.** 227.138 (2) (b) of the statutes is renumbered 227.137 (6) (b).

13 **SECTION 24.** 227.138 (2) (c) of the statutes is renumbered 227.137 (6) (c).

14 **SECTION 25.** 227.138 (2) (d) of the statutes is renumbered 227.137 (6) (d).

15 **SECTION 26.** 227.138 (3) of the statutes is renumbered 227.137 (7) and amended
16 to read:

17 227.137 (7) Before issuing a report under sub. (2) (6), the department of
18 administration may return a proposed rule to the agency for further consideration
19 and revision with a written explanation of why the proposed rule is being returned.
20 If the agency head disagrees with the department's reasons for returning the
21 proposed rule, the agency head shall so notify the department in writing. The
22 secretary of administration shall approve the proposed rule when the agency has
23 adequately addressed the issues raised during the department's review of the rule.

24 **SECTION 27.** 227.138 (4) of the statutes is repealed.

25 **SECTION 28.** 227.14 (2) (a) 6. of the statutes is amended to read:

1 227.14 (2) (a) 6. Any analysis and supporting documentation that the agency
2 used in support of the agency's determination of the rule's effect on small businesses
3 under s. 227.114 or that was used when the agency prepared an economic impact
4 ~~report~~ analysis under s. 227.137 (3).

5 **SECTION 29.** 227.15 (1) of the statutes is amended to read:

6 227.15 (1) SUBMITTAL TO LEGISLATIVE COUNCIL STAFF. Prior to a public hearing
7 on a proposed rule or, if no public hearing is required, prior to notice under s. 227.19,
8 an agency shall submit the proposed rule to the legislative council staff for review.

9 The proposed rule shall be in the form required under s. 227.14 (1), and shall include

10 the material required under s. 227.14 (2) to (4), (3), and (4) and the economic impact

11 analysis required under s. 227.137 (2). An agency may not hold a public hearing on

12 a proposed rule or give notice under s. 227.19 until after it has received a written

13 report of the legislative council staff review of the proposed rule or until after the

14 initial review period of 20 working days under sub. (2) (intro.), whichever comes first.

15 An agency may give notice of a public hearing prior to receipt of the legislative council

16 staff report. This subsection does not apply to rules promulgated under s. 227.24.

17 **SECTION 30.** 227.15 (1m) (bm) of the statutes is created to read:

18 227.15 (1m) (bm) The economic impact analysis required under s. 227.137 (2).

19 **SECTION 31.** 227.17 (3) (em) of the statutes is created to read:

20 227.17 (3) (em) The economic impact analysis required under s. 227.137 (2) and

21 any report prepared by the department of administration under s. 227.137 (6), or a

22 summary of that analysis and report and a description of how a copy of the full

23 analysis and report may be obtained from the agency at no charge.

24 **SECTION 32.** 227.185 of the statutes is created to read:

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1 **227.185 Approval by governor.** After a proposed rule is in final draft form,
2 the agency shall submit the proposed rule to the governor for approval. The governor,
3 in his or her discretion, may approve or reject the proposed rule. If the governor
4 approves a proposed rule, the governor shall provide the agency with a written notice
5 of that approval. No proposed rule may be submitted to the legislature for review
6 ~~under s. 227.19 (2) or filed with the legislative reference bureau under s. 227.20 for~~
7 ~~publication under s. 227.21~~ unless the governor has approved the proposed rule in
8 writing.

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9 **SECTION 33.** 227.19 (2) of the statutes is amended to read:

10 227.19 (2) NOTIFICATION OF LEGISLATURE. An agency shall submit a notice to the
11 chief clerk of each house of the legislature when a proposed rule is in final draft form.
12 The notice shall be submitted in triplicate and shall be accompanied by a report in
13 the form specified under sub. (3). A notice received under this subsection on or after
14 September 1 of an even-numbered year the last day of the legislature's final
15 general-business floorperiod in the biennial session as established in the joint
16 resolution required under s. 13.02 (3) shall be considered received on the first day of
17 the next regular session of the legislature, unless the presiding officers of both
18 houses direct referral of the notice and report under this subsection before that day.
19 The presiding officer of each house of the legislature shall, within 10 working days
20 following the day on which the notice and report are received, direct the appropriate
21 chief clerk to refer ~~them~~ the notice and report to one standing committee. The agency
22 shall submit to the legislative reference bureau for publication in the register a
23 statement that a proposed rule has been submitted to the chief clerk of each house
24 of the legislature. Each chief clerk shall enter a similar statement in the journal of
25 his or her house.

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1 **SECTION 34.** 227.19 (3) (intro.) of the statutes is amended to read:

2 227.19 (3) FORM OF REPORT. (intro.) The report required under sub. (2) shall be
3 in writing and shall include the proposed rule in the form specified in s. 227.14 (1),
4 the material specified in s. 227.14 (2) ~~to, (3), and~~ (4), a copy of any economic impact
5 ~~report~~ analysis prepared by the agency under s. 227.137 (2), a copy of any report
6 prepared by the department of administration under s. ~~227.138~~ 227.137 (6), a copy
7 of any energy impact report received from the public service commission under s.
8 227.117 (2), and a copy of any recommendations of the legislative council staff. The
9 report shall also include all of the following:

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10 **SECTION 35.** 227.19 (4) (b) 1. (intro.) of the statutes is amended to read:

11 227.19 (4) (b) 1. (intro.) Except as provided under ~~subd.~~ subds. 1m. and 5., the
12 committee review period for each committee extends for 30 days after referral of the
13 proposed rule to the committee under sub. (2). If the chairperson or the
14 cochairpersons of a committee take either of the following actions within the 30-day
15 period, the committee review period for that committee is continued for 30 days from
16 the date on which the first 30-day review period would have expired:

17 **SECTION 36.** 227.19 (4) (b) 1m. of the statutes is created to read:

18 227.19 (4) (b) 1m. Except as provided under subd. 5., if a notice and report
19 received under sub. (2) after the last day of the legislature's final general-business
20 floorperiod as specified in sub. (2) is referred for committee review before the first day
21 of the next regular session of the legislature, the committee review period for each
22 committee to which the proposed rule is referred extends to the day specified under
23 s. 13.02 (1) for the next legislature to convene.

24 **SECTION 37.** 227.19 (4) (b) 2. of the statutes is amended to read:

1 227.19 (4) (b) 2. If a committee, by a majority vote of a quorum of the committee,
2 requests modifications in a proposed rule, and the agency, in writing, agrees to
3 consider making modifications, the review period for both committees to which the
4 proposed rule is referred is extended either to the 10th working day following receipt
5 by the those committees of the modified proposed rule or a written statement (to the
6 committee requesting the modifications) ^{INS. AA 2 - G} that the agency will not make the
7 modifications or to the expiration of the review period under subd. 1. or, if applicable,
8 subd. 1m., whichever is later. There is no limit either on the number of modification
9 agreements that may be entered into or on the time within which modifications may
10 be made.

11 **SECTION 38.** 227.19 (4) (b) 2m. of the statutes is amended to read:

12 227.19 (4) (b) 2m. If a committee requests in writing that the public service
13 commission determine the rule's impact on the cost or reliability of electricity
14 generation, transmission, or distribution or of fuels used in generating electricity, the
15 commission shall prepare an energy impact report in the manner provided under s.
16 227.117 (1). The commission shall submit a copy of the report to the committee and
17 to the agency that proposed the rule within 30 days after the written request is
18 submitted to the commission. The review period for both committees to which the
19 proposed rule is referred is extended to the 10th working day following receipt by the
20 those committees of the report, to the expiration of the review period under subd. 1.
21 or, if applicable, subd. 1m., or to the expiration of the review period under subd. 2.,
22 whichever is later.

23 **SECTION 39.** 227.19 (4) (b) 3. of the statutes is amended to read:

24 227.19 (4) (b) 3. An agency may, on its own initiative, submit a germane
25 modification to a proposed rule to a committee during its review period. If a germane

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1 modification is submitted within the final 10 days of a committee review period
2 under subd. 1., the review period for both committees to which the proposed rule is
3 referred is extended for 10 working days. If a germane modification is submitted to
4 a committee after the committee in the other house has concluded its jurisdiction
5 over the proposed rule, the jurisdiction of the committee of the other house is revived
6 for 10 working days. In this subdivision, an agency's proposal to delete part of a
7 proposed rule under committee review shall be treated as a germane modification of
8 the proposed rule.

9 **SECTION 40.** 227.19 (4) (b) 3m. of the statutes is amended to read:

10 227.19 (4) (b) 3m. An agency may, during the committee review period,
11 reconsider its action by recalling the proposed rule from the chief clerk of each house
12 of the legislature. If the agency decides to continue the rule-making process with
13 regard to the proposed rule, ~~it~~ the agency shall resubmit the proposed rule, either in
14 its recalled form or with one or more germane modifications, to the chief clerk in each
15 house of the legislature as provided in sub. (2) and the committee review period
16 under subd. 1. or, if applicable, subd. 1m. shall begin again.

17 **SECTION 41.** 227.19 (4) (b) 5. of the statutes is amended to read:

18 227.19 (4) (b) 5. If a committee in one house votes to object to a proposed rule
19 or to a part of the proposed rule under par. (d), the chairperson or cochairpersons of
20 the committee in the other house shall immediately notify the chairperson or
21 cochairpersons of the committee ^{INS. AA2-8} to which the proposed rule was referred ~~in the other~~
22 ~~house~~. Upon receipt of the notice, the review period for the committee in the other
23 house immediately ceases and no further action on the proposed rule or part of the
24 proposed rule objected to may be taken under this paragraph by that committee, but

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1 the committee may proceed under par. (d) to object to the proposed rule or part of the
2 proposed rule.

3 **SECTION 42.** 227.19 (4) (b) 6. of the statutes is amended to read:

4 227.19 (4) (b) 6. If a committee has not concluded its jurisdiction over a
5 proposed rule or a part of a proposed rule before the day specified under s. 13.02 (1)
6 for the next legislature to convene, that jurisdiction immediately ceases and, within
7 10 working days after that date, the presiding officer of the appropriate house shall
8 refer the proposed rule or part of the proposed rule to the appropriate standing
9 committee of the next legislature as provided under sub. (2). ~~The~~ If a committee
10 review period ~~that was~~ is interrupted by the loss of jurisdiction under this
11 subdivision ~~continues, a new committee review period as provided in subd. 1. shall~~
12 begin for the committee to which the proposed rule or part of the proposed rule is
13 referred under this subdivision beginning on the date of referral under this
14 subdivision.

15 **SECTION 43.** 227.19 (4) (c) of the statutes is amended to read:

16 227.19 (4) (c) ~~Agency not to promulgate rule during~~ Waiver of committee review.
17 ~~An agency may not promulgate a proposed rule during the committee review period~~
18 ~~unless both committees waive jurisdiction over the proposed rule prior to the~~
19 ~~expiration of the review period.~~ A committee may waive its jurisdiction over a
20 proposed rule prior to the expiration of the committee review period by adopting, by
21 a majority vote of a quorum of the committee, a motion waiving the committee's
22 jurisdiction.

23 **SECTION 44.** 227.19 (4) (d) (intro.) of the statutes is amended to read:

24 227.19 (4) (d) *Committee action.* (intro.) A committee, by a majority vote of a
25 quorum of the committee during the applicable review period under par. (b), may

1 object to a proposed rule or to a part of a proposed rule for one or more of the following
2 reasons:

3 **SECTION 45.** 227.19 (4) (e) of the statutes is repealed and recreated to read:

4 227.19 (4) (e) *Conclusion of committee jurisdiction.* Subject to par. (b) 3., a
5 committee's jurisdiction over a proposed rule is concluded when the committee
6 objects to, approves, or waives its jurisdiction over the proposed rule or when the
7 committee review period ends, whichever occurs first. When a committee's
8 jurisdiction over a proposed rule is concluded, the committee shall report the
9 proposed rule and any objection as provided in sub. (5) (a).

10 **SECTION 46.** 227.19 (5) (a) of the statutes is amended to read:

11 227.19 (5) (a) *Referral.* ~~If a committee objects to~~ When a committee's
12 jurisdiction over a proposed rule is concluded as provided in sub. (4) (e), the
13 committee shall report the proposed rule and the any objection to the chief clerk of
14 the appropriate house within 5 working days after ~~making the objection that~~
15 jurisdiction is concluded. The chief clerk shall refer the proposed rule and ~~the any~~
16 objection to the joint committee for review of administrative rules within 5 working
17 days after receiving the committee report.

18 **SECTION 47.** 227.19 (5) (b) 1. (intro.) of the statutes is amended to read:

19 227.19 (5) (b) 1. (intro.) ~~The~~ Except as provided in subd. 1m., the review period
20 for the joint committee for review of administrative rules extends for 30 days after
21 the last referral of a proposed rule and ^{INS. SA1-10} objection are referred to it to that committee.
22 and during that review period that committee may take any action on the proposed
23 rule in whole or in part permitted under this subsection. The joint committee for
24 review of administrative rules shall meet and take action in executive session during
25 that period with respect to any proposed rule or any part of a proposed rule to which

1 a committee has objected and may meet and take action in executive session during
2 that period with respect to any proposed rule or any part of a proposed rule to which
3 no committee has objected, except that if the cochairpersons take either of the
4 following actions within the 30–day period, the joint committee review period is
5 continued for 30 days from the date on which the first 30–day review period would
6 have expired:

7 **SECTION 48.** 227.19 (5) (b) 1m. of the statutes is created to read:

8 227.19 (5) (b) 1m. If a notice and report received under sub. (2) after the last
9 day of the legislature’s final general–business floorperiod as specified in sub. (2) is
10 referred for ~~committee review~~ ^{INS. AA2-9} before the first day of the next regular session of the
11 legislature, the review period for the joint committee for review of administrative
12 rules extends to the day specified under s. 13.02 (1) for the next legislature to
13 convene. During that review period, the joint committee for review of administrative
14 rules may meet and take action in executive session and may take any action on the
15 proposed rule in whole or in part permitted under this subsection. If the joint
16 committee for review of administrative rules meets in executive session with respect
17 to a proposed rule or part of a proposed rule to which a committee has objected, that
18 joint committee shall take action as permitted under this subsection with respect to
19 the committee’s objection.

20 **SECTION 49.** 227.19 (5) (b) 2. of the statutes is amended to read:

21 227.19 (5) (b) 2. If the joint committee for review of administrative rules, by a
22 majority vote of a quorum of the committee, requests modifications in a proposed
23 rule, and the agency, in writing, agrees to consider making modifications, the review
24 period for the joint committee is extended either to the 10th working day following
25 receipt by the joint committee of the modified proposed rule or a written statement

1 to the joint committee that the agency will not make the modifications or to the
2 expiration of the review period under subd. 1. or, if applicable, subd. 1m., whichever
3 is later. There is no limit either on the number of modification agreements that may
4 be entered into or on the time within which modifications may be made.

5 **SECTION 50.** 227.19 (5) (b) 3. of the statutes is repealed.

6 **SECTION 51.** 227.19 (5) (b) 4. of the statutes is amended to read:

7 227.19 (5) (b) 4. If the joint committee for review of administrative rules has
8 not concluded its jurisdiction over a proposed rule or a part of a proposed rule before
9 the day specified under s. 13.02 (1) for the next legislature to convene, that
10 jurisdiction immediately ceases and, within 10 working days after that date, the
11 presiding officer of the appropriate house shall refer the proposed rule or part of the
12 proposed rule to the joint committee for review of administrative rules. ~~The of the~~
13 next legislature. If a committee review period that was is interrupted by the loss of
14 jurisdiction under this subdivision ~~continues,~~ a new committee review period as
15 provided in subd. 1. shall begin for the joint committee for review of administrative
16 rules to which the proposed rule or part of the proposed rule is referred under this
17 subdivision beginning on the date of referral under this subdivision.

18 **SECTION 52.** 227.19 (5) (c) of the statutes is amended to read:

19 227.19 (5) (c) *Agency not to promulgate rule during joint committee review.* An
20 agency may not promulgate a proposed rule ~~to which a committee has objected unless~~
21 or a part of a proposed rule until the joint committee for review of administrative
22 rules, ~~under par. (d), nonconcur~~ in the action objection of the committee, concur
23 in the approval of the committee, otherwise approves the proposed rule or part of the
24 proposed rule, or waives its jurisdiction over the proposed rule or part of the proposed
25 rule under par. (d), or until a bill introduced under par. (e) fails to be enacted. An

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✓✓

1 agency may promulgate any part of a proposed rule to which no objection has been
2 made.

3 **SECTION 53.** 227.19 (5) (d) of the statutes is amended to read:

4 227.19 (5) (d) *Joint committee action.* The joint committee for review of
5 administrative rules may nonconcur in a committee's objection to a proposed rule or
6 a part of a proposed rule, concur in a committee's approval of a proposed rule or a part
7 of a proposed rule, otherwise approve a proposed rule or a part of a proposed rule, or
8 waive its jurisdiction over a proposed rule or a part of a proposed rule by voting to
9 nonconcur, ~~concur, approve or waive~~ during the applicable review period under par.

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10 (b). If the joint committee for review of administrative rules objects to a proposed

11 ~~rule, or a part of a proposed rule, that committee shall report the proposed rule or~~
12 ~~part of the proposed rule and objection to the governor within 5 working days after~~
13 ~~making the objection. Within 30 days after the proposed rule or part of the proposed~~
14 ~~rule and objection are reported to the governor, the governor shall review the~~
15 ~~proposed rule or part of the proposed rule and objection and may either sustain,~~
16 ~~nonconcur in, or not act on the objection. If the governor sustains or does not act on~~
17 ~~the objection, an agency may not promulgate the proposed rule or part of the~~
18 ~~proposed rule objected to. If the governor nonconcur in the objection, an agency may~~

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19 not promulgate the proposed rule or part of the proposed rule objected to until a bill
20 introduced under par. (e) fails to be enacted. The joint committee for review of
21 administrative rules may object to a proposed rule or a part of a proposed rule only
22 for one or more of the reasons specified under sub. (4) (d).

23 **SECTION 54.** 227.19 (5) (e) of the statutes is amended to read:

24 227.19 (5) (e) *Bills to prevent promulgation.* When the joint committee for
25 review of administrative rules objects to a proposed rule or a part of a proposed rule

1 it shall, within 30 days of the date of the objection, meet and take executive action
2 regarding the introduction, in each house of the legislature, of a bill to support the
3 objection. The joint committee shall introduce the bills within 5 working days after
4 taking executive action in favor of introduction of the bills unless the bills cannot be
5 introduced during this time period under the joint rules of the legislature.

6 **SECTION 55.** 227.19 (5) (f) of the statutes is amended to read:

7 227.19 (5) (f) *Timely introduction of bills; effect.* If both bills required under par.
8 (e) are defeated, or fail to be enacted in any other manner, the agency may
9 promulgate the proposed rule or part of the proposed rule that was objected to. If
10 either bill becomes law, the agency may not promulgate the proposed rule or part of
11 the proposed rule that was objected to unless a subsequent law specifically
12 authorizes its promulgation. This paragraph applies to bills introduced on or after
13 the day specified under s. 13.02 (1) for the legislature to convene and before February
14 1 of an even-numbered year.

15 **SECTION 56.** 227.19 (5) (g) (intro.) of the statutes is amended to read:

16 227.19 (5) (g) (intro.) If the bills required under par. (e) are introduced on or
17 after February 1 of an even-numbered year and before the next regular session of
18 the legislature commences, as provided under s. 13.02 (2), or if the bills cannot be
19 introduced during this time period under the joint rules of the legislature, the joint
20 committee for review of administrative rules shall introduce the bills on the first day
21 of the next regular session of the legislature, unless either house adversely disposes
22 of either bill. If the joint committee for review of administrative rules is required to
23 introduce the bills, the agency may not promulgate the proposed rule or part of the
24 proposed rule to which the bills pertain except as provided in par. (f). If either house
25 adversely disposes of either bill, the agency may promulgate the proposed rule or

1 part of the proposed rule that was objected to. In this paragraph, “adversely disposes
2 of” means that one house has voted in one of the following ways:

3 **SECTION 57.** 227.19 (6) (a) 1. of the statutes is amended to read:

4 227.19 (6) (a) 1. An explanation of the issue involving the proposed rule or part
5 of the proposed rule objected to and the factual situation out of which the issue arose.

6 **SECTION 58.** 227.19 (6) (a) 4. of the statutes is amended to read:

7 227.19 (6) (a) 4. A statement and analysis of the grounds upon which the joint
8 committee for review of administrative rules relies for objecting to the proposed rule
9 or part of the proposed rule.

10 **SECTION 59.** 227.24 (1) (e) 1. of the statutes is renumbered 227.24 (1) (e) 1m.

11 **SECTION 60.** 227.24 (1) (e) 1d. of the statutes is created to read:

12 227.24 (1) (e) 1d. Prepare a statement of the scope of the proposed emergency
13 rule as provided in s. 227.135 (1), obtain approval of the statement as provided in s.
14 227.135 (2), and send the statement to the legislative reference bureau for
15 publication in the register under s. 227.135 (3) at the same time that the proposed
16 emergency rule is published. If the agency changes the scope of a proposed
17 emergency rule as described in s. 227.135 (4), the agency shall prepare and obtain
18 approval of a revised statement of the scope of the proposed emergency rule as
19 provided in s. 227.135 (4).

20 **SECTION 61.** 227.24 (1) (e) 1g. of the statutes is created to read:

21 227.24 (1) (e) 1g. Submit the proposed emergency rule in final draft form to the
22 governor for approval. The governor, in his or her discretion, may approve or reject
23 the proposed emergency rule. If the governor approves a proposed emergency rule,
24 the governor shall provide the agency with a written notice of that approval. An

1 agency may not file an emergency rule for publication until the governor approves
2 the emergency rule in writing.

3 **SECTION 62.** 227.40 (1) of the statutes is amended to read:

4 227.40 (1) Except as provided in sub. (2), the exclusive means of judicial review
5 of the validity of a rule shall be an action for declaratory judgment as to the validity
6 of such the rule brought in the circuit court for the county where the party asserting
7 the invalidity of the rule resides or has its principal place of business or, if that party
8 is a nonresident or does not have its principal place of business in this state, in the
9 circuit court for ~~Dane County~~ ^{INS. SAI-12}. The officer, ~~board, commission~~ or other agency whose ✓
10 rule is involved shall be the party defendant. The summons in ~~such~~ the action shall
11 be served as provided in s. 801.11 (3) and by delivering a copy to ~~such that~~ that officer or,
12 if the agency is composed of more than one person, to the secretary or clerk of the
13 agency ~~where composed of more than one person~~ or to any member of ~~such~~ the agency.
14 The court shall render a declaratory judgment in ~~such~~ the action only when it
15 appears from the complaint and the supporting evidence that the rule or its
16 threatened application interferes with or impairs, or threatens to interfere with or
17 impair, the legal rights and privileges of the plaintiff. A declaratory judgment may
18 be rendered whether or not the plaintiff has first requested the agency to pass upon
19 the validity of the rule in question.

20 **SECTION 63.** 801.50 (3) of the statutes is amended to read:

21 801.50 (3) All actions in which the sole defendant is the state, any state board ✓
22 or commission or any state officer, employee or agent in an official capacity shall be
23 venued in ~~Dane County~~ the county where the plaintiff resides unless another venue
24 is specifically authorized by law. If the plaintiff is a nonresident or is not a natural
25 person, the action shall be venued in the county where the dispute arose. ✓

INSERT SAI-13 ✓

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SECTION 9309. Initial applicability; Circuit Courts.

2

(1) VENUE IN DECLARATORY JUDGMENT ACTIONS. The treatment of Section 227.40 ✓

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✓

3 ✓

(1) of the statutes first applies to an action for declaratory judgment commenced on the effective date of this subsection.

5

(2) VENUE IN CERTAIN ACTIONS AGAINST THE STATE. The treatment of section 801.50 (3) of the statutes first applies to an action commenced on the effective date of this subsection.

8

SECTION 9355. Initial applicability; Other.

9

(1) RULE-MAKING AUTHORITY; RULES INTERPRETING STATUTES. The renumbering and amendment of section 227.11 (2) (a) of the statutes and the creation of section 227.11 (2) (a) 1. to 3. of the statutes first apply to a proposed administrative rule submitted to the legislative council staff under section 227.15 of the statutes on the effective date of this subsection.

14

(2) ECONOMIC IMPACT ANALYSES. The treatment of sections 227.137 (title), (1), (2) (intro.), (a) and (b), (3) (intro.), (a), (b), (c), (d), and (e), (4), and (5), 227.138 (title), (1), (2) (intro.), (a), (b), (c), and (d), (3), and (4), 227.14 (2) (a) 6., 227.15 (1) and (1m) (bm), 227.17 (3) (em), and 227.19 (3) (intro.) of the statutes first applies to a proposed administrative rule submitted to the legislative council staff under section 227.15 of the statutes, as affected by this act, and to a proposed emergency rule filed with the legislative reference bureau under section 227.24 (3) of the statutes on the effective date of this subsection.

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22

(3) GUBERNATORIAL APPROVAL OF EMERGENCY RULES. The treatment of sections 227.135 (2), (3), and (4), 227.185, and 227.24 (1) (e) 1., 1d., and 1g. of the statutes first applies to a proposed rule or emergency rule whose statement of scope is presented to the governor for approval on the effective date of this subsection.

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AAI-2

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(4) LEGISLATIVE AND GUBERNATORIAL APPROVAL OF RULES. The treatment of section 227.19 (2), (4) (b) 1. (intro.), 1m., 2., 2m., 3., 3m., 5., and 6., (c), (d) (intro.), and (e), (5) (a), (b) 1. (intro.), 1m., 2., 3., and 4., (c), (d), (e), (f), and (g) (intro.), and (6) (a) 1. and 4. of the statutes first applies to a proposed rule submitted to the legislature under section 227.19 (2), as affected by this act, on the effective date of this subsection.

(END)



State of Wisconsin
 2011 - 2012 LEGISLATURE
 January 2011 Special Session



LRBa0338/1
 GMM:wlj:ph

ASSEMBLY AMENDMENT 1,
 TO ASSEMBLY SUBSTITUTE AMENDMENT 1,
 TO ASSEMBLY BILL 8

January 26, 2011 - Offered by Representative J. Ott.

AA1.1

1 At the locations indicated, amend the substitute amendment as follows:

2 ✓ 1. Page 24, line 11: delete lines 11 to 18 and substitute "rule or a part of a
 3 proposed rule, an agency may".

4 ✓✓ 2. Page 29, line 1: delete "~~AND GUBERNATORIAL~~".

5 (END)
 delete



State of Wisconsin
2011 - 2012 LEGISLATURE
January 2011 Special Session



LRBa0339/1
GMM:jld:ph

ASSEMBLY AMENDMENT 2,
TO ASSEMBLY SUBSTITUTE AMENDMENT 1,
TO ASSEMBLY BILL 8

January 26, 2011 – Offered by Representative J. OTT.

- 1 At the locations indicated, amend the substitute amendment as follows:
- 2 ✓ 1. Page 2, line 8: delete “proposal” and substitute “proposed”. AA2-1
- 3 ✓ 2. Page 12, line 3: delete “report” and substitute “report analysis”. AA2-2
- 4 ✓ 3. Page 16, line 6: delete that line and substitute “under s. 227.19 (2)”. AA2-3
- 5 ✓ 4. Page 16, line 7: delete “publication under s. 227.21”.
- 6 ✓ 5. Page 18, line 5: delete “to the”.
- 7 ✓ 6. Page 18, line 6: delete “committee requesting the modifications” and
8 substitute “to the committee those committees”. AA2-6
- 9 ✓ 7. Page 19, line 20: delete “in the other house”.
- 10 ✓ 8. Page 19, line 21: after “committee” insert “in the other house”. AA2-8

AA2-9

1 ✓ **9.** Page 22, line 10: delete "committee review" and substitute "review by the
2 joint committee for review of administrative rules".

AA2-10

3 ✓ **10.** Page 24, line 8: delete "approve, or waive" and substitute "or approve, or
4 to waive its jurisdiction".

5 (END)

9 <AA1-AA2>



State of Wisconsin
2011 - 2012 LEGISLATURE
January 2011 Special Session



LRBa0372/1
GMM:kjfrs

ASSEMBLY AMENDMENT 1,
TO ASSEMBLY AMENDMENT 2,
TO ASSEMBLY SUBSTITUTE AMENDMENT 1,
TO ASSEMBLY BILL 8

January 27, 2011 - Offered by COMMITTEE ON JUDICIARY AND ETHICS.

1 At the locations indicated, amend the amendment as follows:

2 ✓ 1. Page 2, line 3: delete "8" and substitute "9".

3 (END)

AA1-AA2





State of Wisconsin
2011-2012 LEGISLATURE

CORRECTIONS IN:

January 2011 Special Session

**ASSEMBLY AMENDMENT 10,
TO ASSEMBLY SUBSTITUTE AMENDMENT 1,
TO ASSEMBLY BILL 8**

Prepared by the Legislative Reference Bureau
(February 9, 2011)

1. Page 1, line 6: delete "businesses;" and substitute "businesses,".
2. Page 1, line 9: delete "business" and substitute "businesses".

(END)

c-1

businesses,

businesses

c-2





ASSEMBLY AMENDMENT 10,
 TO ASSEMBLY SUBSTITUTE AMENDMENT 1,
 TO ASSEMBLY BILL 8

January 27, 2011 - Offered by COMMITTEE ON JUDICIARY AND ETHICS.

1 At the locations indicated, amend the substitute amendment as follows:

2 ✓ 1. Page 11, line 20: after "ratepayers," insert "local governmental units."

3 ✓ 2. Page 11, line 24: after "rule." insert "The agency shall prepare the economic
 4 impact analysis in coordination with local governmental units that may be affected
 5 by the proposed rule."

6 ✓ 3. Page 12, line 15: delete "businesses₃" and substitute "businesses, local
 7 governmental units."

8 ✓ 4. Page 13, line 1: after "businesses" insert "local governmental units."

9 ✓ 5. Page 14, line 1: after "business" insert "local governmental units."

10

(END)

businesses 5

AA10-1

AA10-2

AA10-3

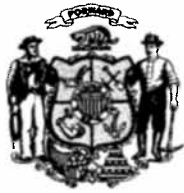
AA10-4

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businesses



State of Wisconsin
2011-2012 LEGISLATURE

CORRECTIONS IN:

January 2011 Special Session

SENATE AMENDMENT 1,

TO ASSEMBLY BILL 8

Prepared by the Legislative Reference Bureau
(May 19, 2011)

In enrolling, the following corrections were made:

- 1.** Page 4, line 3: delete “line 1” and substitute “line 2”.
- 2.** Page 4, line 4: delete “line 2” and substitute “line 3”.

(END)



State of Wisconsin
2011 - 2012 LEGISLATURE
January 2011 Special Session



LRBa0503/1
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SENATE AMENDMENT 1,
TO ASSEMBLY BILL 8

February 8, 2011 – Offered by COMMITTEE ON ECONOMIC DEVELOPMENT AND VETERANS
AND MILITARY AFFAIRS.

1 At the locations indicated, amend the bill, as shown by assembly substitute
2 amendment 1, as follows:

3 ✓ 1. Page 7, line 1: delete the material beginning with that line and ending with
4 page 8, line 6, and substitute:

5 "SECTION 1g. 13.92 (4) (a) of the statutes is amended to read:

6 13.92 (4) (a) The legislative reference bureau shall prepare copy for publication
7 in the Wisconsin administrative code. Whenever the legislative reference bureau
8 receives notice under s. 227.40 (6) of the entry of a declaratory judgment determining
9 the validity or invalidity of a rule, the legislative reference bureau shall insert an
10 annotation of that determination in the Wisconsin administrative code under the
11 rule that was the subject of the determination.

12 SECTION 1m. 35.93 (4) of the statutes is amended to read:

SA 1-1

SA1-1

1 35.93 (4) Each issue of the Wisconsin administrative register shall contain a
2 notice section in which shall be printed the notices of hearings on rule making which
3 agencies have transmitted to the legislative reference bureau for that purpose,
4 statements of scope of proposed rules under s. 227.135, notices of submittal to the
5 legislative council staff under s. 227.14 (4m), notices of intent to promulgate rules
6 without a public hearing under s. 227.16 (2) (e), notices of referrals of proposed rules
7 to presiding officers under s. 227.19 (2), notices of emergency rules in effect, fiscal
8 estimates for rule-making orders under s. 227.14 (4), notices of declaratory
9 judgments received under s. 227.40 (6), and such other notices as may be required
10 by law or determined by the legislative reference bureau to be appropriate.

11 **SECTION 1r.** 227.10 (2m) of the statutes is created to read:

12 227.10 (2m) No agency may implement or enforce any standard, requirement,
13 or threshold, including as a term or condition of any license issued by the agency,
14 unless that standard, requirement, or threshold is explicitly required or explicitly
15 permitted by statute or by a rule that has been promulgated in accordance with this
16 subchapter. The governor, by executive order, may prescribe guidelines to ensure
17 that rules are promulgated in compliance with this subchapter.”

18 ✓✓ 2. Page 8, line 19: delete “expressly” and substitute “explicitly”. SA1-2

19 ✓✓ 3. Page 8, line 23: delete “expressly” and substitute “explicitly”. SA1-3

20 ✓✓ 4. Page 13, line 19: delete that line.

21 ✓✓ 5. Page 15, line 10: delete “(4) and” and substitute “(4)”. SA1-5

22 ✓✓ 6. Page 15, line 11: after “(2)” insert “, and any revised economic impact
23 analysis required under s. 227.137 (4)”.

SA1-6

1 ✓✓ 7. Page 15, line 18: after "(2)" insert "and any revised economic impact analysis
2 required under s. 227.137 (4)".

SAI-7

3 ✓✓ 8. Page 15, line 20: after "(2)" insert ", any revised economic impact analysis
4 required under s. 227.137 (4)".

SAI-8

5 ✓✓ 9. Page 17, line 5: after "(2)" insert ", a copy of any revised economic impact
6 analysis prepared by the agency under s. 227.137 (4)".

SAI-9

7 ✓✓ 10. Page 21, line 21: after "and" insert "any".

SAI-10

8 ✓✓ 11. Page 23, line 25: after "(d)" insert ", until the expiration of the review
9 period under par. (b) 1., if no committee has objected to the proposed rule or the part
10 of the proposed rule".

SAI-11

11 ✓✓ 12. Page 27, line 9: delete "Dane County" and substitute "Dane County the
12 county where the dispute arose".

SAI-12

13 ✓✓ 13. Page 27, line 20: delete lines 20 to 25 and substitute:

SAI-13

14 "SECTION 62g. 227.40 (6) of the statutes is created to read:
15 227.40 (6) Upon entry of a final order in a declaratory judgment action under
16 sub. (1), the court shall notify the legislative reference bureau of the court's
17 determination as to the validity or invalidity of the rule, and the legislative reference
18 bureau shall publish a notice of that determination in the Wisconsin administrative
19 register under s. 35.93 (4) and insert an annotation of that determination in the
20 Wisconsin administrative code under s. 13.92 (4) (a).

21 SECTION 63g. 801.50 (3) of the statutes is amended to read:

22 801.50 (3) All Except as provided in this subsection, all actions in which the
23 sole defendant is the state, any state board or commission, or any state officer,
24 employee, or agent in an official capacity shall be venued in Dane County unless

SAI-13

1 another venue is specifically authorized by law. All actions relating to the validity
2 or invalidity of a rule shall be venued as provided in s. 227.40 (1).

3 ✓ **14.** Page 28, line ²1: delete the material beginning with "section" and ending
4 with "(1)" on line ³2 and substitute "sections 13.92 (4) (a), 35.93 (4), and 227.40 (1) and
5 (6)".

SAI-14

6 ✓ **15.** Page 28, line 15: delete "(4), and (5)" and substitute "and (4)".

7 (END)

SAI-15