



2013 SENATE BILL 686

March 21, 2014 – Introduced by Senator VINEHOUT, cosponsored by Representatives WACHS and DANOU. Referred to Committee on Transportation, Public Safety, and Veterans and Military Affairs.

1 **AN ACT** *to amend* 32.02 (11), 32.05 (1) (a), 32.07 (2), 40.02 (28), 66.0301 (1) (a),
2 66.0903 (1) (d), 67.01 (5), 70.11 (2), 71.26 (1) (b), chapter 77 (title), subchapter
3 V (title) of chapter 77 [precedes 77.70], 77.71, 77.73 (2), 77.73 (3), 77.75, 77.76
4 (1), 77.76 (2), 77.76 (4), 77.77 (1), 77.77 (3), 77.78, 85.064 (1) (b), 345.05 (2) and
5 611.11 (4) (a); *to repeal and recreate* 111.70 (1) (j); and *to create* 20.566 (1)
6 (gc), 20.835 (4) (gc), 66.1039, 77.54 (9a) (er), 77.708, 77.76 (3r) and 345.05 (1)
7 (ag) of the statutes; **relating to:** authorizing the creation of a Chippewa Valley
8 regional transit authority and making appropriations.

Analysis by the Legislative Reference Bureau

The 2009 Biennial Budget Act (2009 Act 28) authorized the creation of several regional transit authorities (RTAs): the Dane County RTA, the Chippewa Valley RTA, and the Chequamegon Bay RTA. Under 2009 Act 28, each RTA, once created, is a public body corporate and politic and a separate governmental entity. An RTA's authority is vested in its board of directors, and its bylaws govern its management, operations, and administration. Among its powers, an RTA may operate a transportation system or provide for its operation by contracting with a public or private organization; impose, by its board of directors adopting a resolution, a sales and use tax in the RTA's jurisdictional area at a rate not exceeding 0.5 percent of the

SENATE BILL 686

1 **SECTION 2.** 20.566 (1) (gc) of the statutes is created to read:

2 20.566 (1) (gc) *Administration of transit authority taxes.* From the moneys
3 received from the appropriation account under s. 20.835 (4) (gc), the amounts in the
4 schedule for the purpose of administering the transit authority taxes imposed under
5 s. 77.708. Notwithstanding s. 20.001 (3) (a), at the end of the fiscal year the
6 unencumbered balance in this appropriation account shall be transferred to the
7 appropriation account under s. 20.835 (4) (gc).

8 **SECTION 3.** 20.835 (4) (gc) of the statutes is created to read:

9 20.835 (4) (gc) *Transit authority taxes.* All moneys received from the taxes
10 imposed under s. 77.708, and from the appropriation account under s. 20.566 (1) (gc),
11 for the purpose of distribution to the transit authorities that adopt a resolution
12 imposing taxes under subch. V of ch. 77 which is affirmed by referendum, except that
13 1.5 percent of those tax revenues collected under subch. V of ch. 77 shall be credited
14 to the appropriation account under s. 20.566 (1) (gc).

15 **SECTION 4.** 32.02 (11) of the statutes is amended to read:

16 32.02 (11) Any housing authority created under ss. 66.1201 to 66.1211;
17 redevelopment authority created under s. 66.1333; community development
18 authority created under s. 66.1335; local cultural arts district created under subch.
19 V of ch. 229, subject to s. 229.844 (4) (c); ~~or~~ local exposition district created under
20 subch. II of ch. 229; or transit authority created under s. 66.1039.

21 **SECTION 5.** 32.05 (1) (a) of the statutes is amended to read:

22 32.05 (1) (a) Except as provided under par. (b), a county board of supervisors
23 or a county highway committee when so authorized by the county board of
24 supervisors, a city council, a village board, a town board, a sewerage commission
25 governing a metropolitan sewerage district created by ss. 200.05 or 200.21 to 200.65,

SENATE BILL 686**SECTION 5**

1 the secretary of transportation, a commission created by contract under s. 66.0301,
2 a joint local water authority created by contract under s. 66.0823, a transit authority
3 created under s. 66.1039, a housing authority under ss. 66.1201 to 66.1211, a local
4 exposition district created under subch. II of ch. 229, a local cultural arts district
5 created under subch. V of ch. 229, a redevelopment authority under s. 66.1333 or a
6 community development authority under s. 66.1335 shall make an order providing
7 for the laying out, relocation and improvement of the public highway, street, alley,
8 storm and sanitary sewers, watercourses, water transmission and distribution
9 facilities, mass transit facilities, airport, or other transportation facilities, gas or
10 leachate extraction systems to remedy environmental pollution from a solid waste
11 disposal facility, housing project, redevelopment project, cultural arts facilities,
12 exposition center or exposition center facilities which shall be known as the
13 relocation order. This order shall include a map or plat showing the old and new
14 locations and the lands and interests required. A copy of the order shall, within 20
15 days after its issue, be filed with the county clerk of the county wherein the lands are
16 located or, in lieu of filing a copy of the order, a plat may be filed or recorded in
17 accordance with s. 84.095.

18 **SECTION 6.** 32.07 (2) of the statutes is amended to read:

19 32.07 (2) The petitioner shall determine necessity if application is by the state
20 or any commission, department, board or other branch of state government or by a
21 city, village, town, county, school district, board, commission, public officer,
22 commission created by contract under s. 66.0301, joint local water authority under
23 s. 66.0823, transit authority created under s. 66.1039, redevelopment authority
24 created under s. 66.1333, local exposition district created under subch. II of ch. 229,
25 local cultural arts district created under subch. V of ch. 229, housing authority

SENATE BILL 686

1 created under ss. 66.1201 to 66.1211 or for the right-of-way of a railroad up to 100
2 feet in width, for a telegraph, telephone or other electric line, for the right-of-way
3 for a gas pipeline, main or service or for easements for the construction of any
4 elevated structure or subway for railroad purposes.

5 **SECTION 7.** 40.02 (28) of the statutes is amended to read:

6 40.02 (28) “Employer” means the state, including each state agency, any
7 county, city, village, town, school district, other governmental unit or
8 instrumentality of 2 or more units of government now existing or hereafter created
9 within the state, any federated public library system established under s. 43.19
10 whose territory lies within a single county with a population of 500,000 or more, a
11 local exposition district created under subch. II of ch. 229, a transit authority created
12 under s. 66.1039, and a long-term care district created under s. 46.2895, except as
13 provided under ss. 40.51 (7) and 40.61 (3). “Employer” does not include a local
14 cultural arts district created under subch. V of ch. 229. Each employer shall be a
15 separate legal jurisdiction for OASDHI purposes.

16 **SECTION 8.** 66.0301 (1) (a) of the statutes is amended to read:

17 66.0301 (1) (a) Except as provided in pars. (b) and (c), in this section
18 “municipality” means the state or any department or agency thereof, or any city,
19 village, town, county, school district, public library system, public inland lake
20 protection and rehabilitation district, sanitary district, farm drainage district,
21 metropolitan sewerage district, sewer utility district, solid waste management
22 system created under s. 59.70 (2), local exposition district created under subch. II of
23 ch. 229, local professional baseball park district created under subch. III of ch. 229,
24 local professional football stadium district created under subch. IV of ch. 229, local
25 cultural arts district created under subch. V of ch. 229, transit authority created

SENATE BILL 686**SECTION 8**

1 under s. 66.1039, long-term care district under s. 46.2895, water utility district,
2 mosquito control district, municipal electric company, county or city transit
3 commission, commission created by contract under this section, taxation district,
4 regional planning commission, housing authority created under s. 66.1201,
5 redevelopment authority created under s. 66.1333, community development
6 authority created under s. 66.1335, or city-county health department.

7 **SECTION 9.** 66.0903 (1) (d) of the statutes is amended to read:

8 66.0903 (1) (d) “Local governmental unit” means a political subdivision of this
9 state, a special purpose district in this state, an instrumentality or corporation of
10 such a political subdivision or special purpose district, a combination or subunit of
11 any of the foregoing or an instrumentality of the state and any of the foregoing.
12 “Local governmental unit” includes a regional transit authority created under s.
13 66.1039.

14 **SECTION 10.** 66.1039 of the statutes is created to read:

15 **66.1039 Transit authorities. (1) DEFINITIONS.** In this section:

16 (a) “Authority” means a transit authority created under this section.

17 (b) “Bonds” means any bonds, interim certificates, notes, debentures, or other
18 obligations of an authority issued under this section.

19 (c) “Common carrier” means any of the following:

20 1. A common motor carrier, as defined in s. 194.01 (1).

21 2. A contract motor carrier, as defined in s. 194.01 (2).

22 3. A railroad subject to ch. 195, as described in s. 195.02 (1) and (3).

23 4. A water carrier, as defined in s. 195.02 (5).

24 (d) “Comprehensive unified local transportation system” means a
25 transportation system that is comprised of motor bus lines and any other local public

SENATE BILL 686

1 transportation facilities, the major portion of which is located within, or the major
2 portion of the service of which is supplied to the inhabitants of, the jurisdictional area
3 of the authority.

4 (e) “Municipality” means any city, village, or town.

5 (f) “Participating political subdivision” means a political subdivision that is a
6 member of an authority, either from the time of creation of the authority or by later
7 joining the authority.

8 (g) “Political subdivision” means a municipality or county.

9 (h) “Transportation system” means all land, shops, structures, equipment,
10 property, franchises, and rights of whatever nature required for transportation of
11 passengers within the jurisdictional area of the authority and, only to the extent
12 specifically authorized under this section, outside the jurisdictional area of the
13 authority. “Transportation system” includes elevated railroads, subways,
14 underground railroads, motor vehicles, motor buses, and any combination thereof,
15 and any other form of mass transportation, but does not include transportation
16 excluded from the definition of “common motor carrier” under s. 194.01 (1) or charter
17 or contract operations to, from, or between points that are outside the jurisdictional
18 area of the authority.

19 **(2) CREATION OF TRANSIT AUTHORITIES.** (c) *Chippewa Valley regional transit*
20 *authority.* 1. The Chippewa Valley regional transit authority, a public body corporate
21 and politic and a separate governmental entity, is created if the governing body of
22 Eau Claire County adopts a resolution authorizing the county to become a member
23 of the authority and the resolution is ratified by the electors at a referendum held in
24 Eau Claire County. Once created, this authority may transact business and exercise
25 any powers granted to it under this section.

SENATE BILL 686**SECTION 10**

1 2. If an authority is created under subd. 1., any municipality located in whole
2 or in part within Eau Claire County shall be a member of the authority.

3 3. After an authority is created under subd. 1., Chippewa County may join the
4 authority created under subd. 1. if the governing body of Chippewa County adopts
5 a resolution to join the authority and the resolution is ratified by the electors at a
6 referendum held in Chippewa County.

7 4. If Chippewa County joins an authority as provided in subd. 3., any
8 municipality located in whole or in part within Chippewa County shall be a member
9 of the authority.

10 5. The jurisdictional area of the authority created under this paragraph is the
11 territorial boundaries of Eau Claire County or, if Chippewa County also joins the
12 authority as provided in subd. 3., the combined territorial boundaries of Eau Claire
13 County and Chippewa County.

14 6. If Chippewa County joins an authority under subd. 3. after it is created, the
15 authority shall provide the department of revenue with a certified copy of the
16 resolution that approves the joining and the referendum results ratifying the
17 resolution. The county's joining of the authority shall take effect on the first day of
18 the calendar quarter that begins at least 120 days after the department receives this
19 information.

20 **(3) TRANSIT AUTHORITY GOVERNANCE.** (a) The powers of an authority shall be
21 vested in its board of directors. Directors shall be appointed for 4-year terms. A
22 majority of the board of directors' full authorized membership constitutes a quorum
23 for the purpose of conducting the authority's business and exercising its powers.
24 Action may be taken by the board of directors upon a vote of a majority of the directors
25 present and voting, unless the bylaws of the authority require a larger number.

SENATE BILL 686

1 (d) 1. If an authority is created under sub. (2) (c), the board of directors of the
2 authority shall be determined by resolution of the governing body of Eau Claire
3 County or, if Chippewa County also joins the authority as provided in sub. (2) (c) 3.,
4 by resolution of the governing bodies of Eau Claire County and Chippewa County,
5 except that all of the following shall apply:

6 a. The board of directors shall consist of not more than 17 members.

7 b. The board of directors shall include at least 3 members from Eau Claire
8 County, appointed by the county executive and approved by the county board.

9 c. If Chippewa County joins the authority as provided in sub. (2) (c) 3., the board
10 of directors shall include at least 3 members from Chippewa County, appointed by
11 the county executive and approved by the county board.

12 d. The board of directors shall include at least one member from the most
13 populous city of each county that is a member, appointed by the mayor of the city and
14 approved by the common council of the city.

15 e. The board of directors shall include at least one member from the authority's
16 jurisdictional area, appointed by the governor.

17 2. If Chippewa County joins the authority as provided in sub. (2) (c) 3. and the
18 governing bodies of Eau Claire County and Chippewa County are unable to agree
19 upon a composition of the board of directors as specified in subd. 1., the board of
20 directors of the authority shall be limited to the minimum members specified in subd.
21 1. b. to e.

22 (fm) If any provision of this subsection provides for the appointment of a
23 member of an authority's board of directors by the mayor of a city that has no mayor,
24 the appointment shall instead be made by the chairperson of the common council.
25 If any provision of this subsection provides for the appointment of a member of an

SENATE BILL 686**SECTION 10**

1 authority's board of directors by the county executive of a county that has no county
2 executive, the appointment shall be made by the chairperson of the county board.

3 (g) The bylaws of an authority shall govern its management, operations, and
4 administration, consistent with the provisions of this section, and shall include
5 provisions specifying all of the following:

6 1. The functions or services to be provided by the authority.

7 2. The powers, duties, and limitations of the authority.

8 3. The maximum rate of the taxes that may be imposed by the authority under
9 sub. (4) (s), not to exceed the maximum rate specified in s. 77.708 (1).

10 4. The composition of the board of directors of the authority, as determined
11 under par. (d).

12 (4) POWERS. Notwithstanding s. 59.84 (2) and any other provision of this
13 chapter or ch. 59 or 85, an authority may do all of the following, to the extent
14 authorized in the authority's bylaws:

15 (a) Establish, maintain, and operate a comprehensive unified local
16 transportation system primarily for the transportation of persons.

17 (b) Acquire a comprehensive unified local transportation system and provide
18 funds for the operation and maintenance of the system. Upon the acquisition of a
19 comprehensive unified local transportation system, the authority may:

20 1. Operate and maintain it or lease it to an operator or contract for its use by
21 an operator.

22 2. Contract for superintendence of the system with an organization that has
23 personnel with the requisite experience and skill.

SENATE BILL 686

1 3. Delegate responsibility for the operation and maintenance of the system to
2 an appropriate administrative officer, board, or commission of a participating
3 political subdivision.

4 4. Maintain and improve railroad rights-of-way and improvements on these
5 rights-of-way for future use.

6 (c) Contract with a public or private organization to provide transportation
7 services in lieu of directly providing these services.

8 (d) Purchase and lease transportation facilities to public or private transit
9 companies that operate within and outside the jurisdictional area.

10 (e) Apply for federal aids to purchase transportation facilities considered
11 essential for the authority's operation.

12 (f) Coordinate specialized transportation services, as defined in s. 85.21 (2) (g),
13 for residents who reside within the jurisdictional area and who are disabled or aged
14 60 or older, including services funded under 42 USC 3001 to 3057n, 42 USC 5001, and
15 42 USC 5011 (b), under ss. 49.43 to 49.499 and 85.21, and under other public funds
16 administered by the county. An authority may contract with a county that is a
17 participating political subdivision for the authority to provide specialized
18 transportation services, but an authority is not an eligible applicant under s. 85.21
19 (2) (e) and may not receive payments directly from the department of transportation
20 under s. 85.21.

21 (g) Acquire, own, hold, use, lease as lessor or lessee, sell or otherwise dispose
22 of, mortgage, pledge, or grant a security interest in any real or personal property or
23 service.

24 (h) Acquire property by condemnation using the procedure under s. 32.05 for
25 the purposes set forth in this section.

SENATE BILL 686**SECTION 10**

1 (i) Enter upon any state, county, or municipal street, road, or alley, or any public
2 highway for the purpose of installing, maintaining, and operating the authority's
3 facilities. Whenever the work is to be done in a state, county, or municipal highway,
4 street, road, or alley, the public authority having control thereof shall be duly
5 notified, and the highway, street, road, or alley shall be restored to as good a condition
6 as existed before the commencement of the work with all costs incident to the work
7 to be borne by the authority.

8 (j) Fix, maintain, and revise fees, rates, rents, and charges for functions,
9 facilities, and services provided by the authority.

10 (k) Make, and from time to time amend and repeal, bylaws, rules, and
11 regulations to carry into effect the powers and purposes of the authority.

12 (L) Sue and be sued in its own name.

13 (m) Have and use a corporate seal.

14 (n) Employ agents, consultants, and employees, engage professional services,
15 and purchase such furniture, stationery, and other supplies and materials as are
16 reasonably necessary to perform its duties and exercise its powers.

17 (o) Incur debts, liabilities, or obligations including the borrowing of money and
18 the issuance of bonds under subs. (7) and (10).

19 (p) Invest any funds held in reserve or sinking funds, or any funds not required
20 for immediate disbursement, including the proceeds from the sale of any bonds, in
21 such obligations, securities, and other investments as the authority deems proper in
22 accordance with s. 66.0603 (1m).

23 (q) Do and perform any acts and things authorized by this section under,
24 through, or by means of an agent or by contracts with any person.

SENATE BILL 686

1 (r) Exercise any other powers that the board of directors considers necessary
2 and convenient to effectuate the purposes of the authority, including providing for
3 passenger safety.

4 (s) 1. Impose, by the adoption of a resolution by the board of directors, the taxes
5 under subch. V of ch. 77 in the authority's jurisdictional area. If an authority adopts
6 a resolution to impose the taxes, it shall deliver a certified copy of the resolution to
7 the department of revenue at least 120 days before its effective date. The authority
8 may, by adoption of a resolution by the board of directors, repeal the imposition of
9 taxes under subch. V of ch. 77 and shall deliver a certified copy of the repeal
10 resolution to the department of revenue at least 120 days before its effective date.

11 2. If an authority adopts a resolution to impose the tax, as provided in subd.
12 1., an authority shall specify to the department of revenue, as provided in this
13 subdivision, the exact boundaries of the authority's jurisdictional area. If the
14 boundaries are the same as the county lines on all sides of the authority's
15 jurisdictional area, the resolution shall specify the county or counties that comprise
16 the authority's entire jurisdictional area. If the boundaries are other than a county
17 line on any side of the authority's jurisdictional area, the authority shall provide the
18 department with a complete list of all the 9-digit zip codes that are entirely within
19 the authority's jurisdictional area and a complete list of all the street addresses that
20 are within the authority's jurisdictional area and not included in any 9-digit zip code
21 that is entirely within the authority's jurisdictional area. The authority shall
22 provide a certified copy of the information required under this subdivision to the
23 department, in the manner, format, and layout prescribed by the department, at
24 least 120 days prior to the first day of the calendar quarter before the effective date
25 of the tax imposed under subd. 1. If the boundaries of the authority's jurisdictional

SENATE BILL 686**SECTION 10**

1 area subsequently change, the authority shall submit a certified copy of the
2 information required under this subdivision to the department at least 120 days
3 prior to the first day of the calendar quarter before the effective date of such change,
4 in the manner, format, and layout prescribed by the department.

5 3. Notwithstanding subd. 1., an authority created under sub. (2) (c) may not
6 impose the taxes authorized under subd. 1. unless the authorizing resolution or
7 resolutions under sub. (2) (c) 1. and, if applicable, sub. (2) (c) 3., as well as the
8 referendum question on the referendum ballot specified in sub. (2) (c) 1. and, if
9 applicable, sub. (2) (c) 3., each clearly identifies the maximum rate of the taxes that
10 may be imposed by the authority under subd. 1.

11 4. If an authority created under sub. (2) (c) adopts a resolution to impose the
12 taxes under subd. 1., no political subdivision that is a member of the authority may
13 levy property taxes for transit purposes in excess of the amount of property taxes
14 levied for transit purposes in the year before the year in which the taxes are imposed
15 under subd. 1.

16 **(5) LIMITATIONS ON AUTHORITY POWERS.** (a) Notwithstanding sub. (4) (a), (b), (c),
17 (d), (q), and (r), no authority, and no public or private organization with which an
18 authority has contracted for service, may provide service outside the jurisdictional
19 area of the authority unless the authority receives financial support for the service
20 under a contract with a public or other private organization for the service or unless
21 it is necessary in order to provide service to connect residents within the authority's
22 jurisdictional area to transit systems in adjacent counties.

23 (b) Whenever the proposed operations of an authority would be competitive
24 with the operations of a common carrier in existence prior to the time the authority
25 commences operations, the authority shall coordinate proposed operations with the

SENATE BILL 686

1 common carrier to eliminate adverse financial impact for the carrier. This
2 coordination may include route overlapping, transfers, transfer points, schedule
3 coordination, joint use of facilities, lease of route service, and acquisition of route and
4 corollary equipment. If this coordination does not result in mutual agreement, the
5 proposals of the authority and the common carrier shall be submitted to the
6 department of transportation for arbitration.

7 (c) In exercising its powers under sub. (4), an authority shall consider any plan
8 of a metropolitan planning organization under 23 USC 134 that covers any portion
9 of the authority's jurisdictional area.

10 **(6) AUTHORITY OBLIGATIONS TO EMPLOYEES OF MASS TRANSPORTATION SYSTEMS.** (a)
11 An authority acquiring a comprehensive unified local transportation system for the
12 purpose of the authority's operation of the system shall assume all of the employer's
13 obligations under any contract between the employees and management of the
14 system to the extent allowed by law.

15 (b) An authority acquiring, constructing, controlling, or operating a
16 comprehensive unified local transportation system shall negotiate an agreement
17 with the representative of the labor organization that covers the employees affected
18 by the acquisition, construction, control, or operation to protect the interests of
19 employees affected. This agreement shall include all of the provisions identified in
20 s. 59.58 (4) (b) 1. to 8. and may include provisions identified in s. 59.58 (4) (c). An
21 affected employee has all the rights and the same status under subch. IV of ch. 111
22 that he or she enjoyed immediately before the acquisition, construction, control, or
23 operation and may not be required to serve a probationary period if he or she attained
24 permanent status before the acquisition, construction, control, or operation.

SENATE BILL 686**SECTION 10**

1 (c) In all negotiations under this subsection, a senior executive officer of the
2 authority shall be a member of the authority's negotiating body.

3 (7) BONDS; GENERALLY. (a) An authority may issue bonds, the principal and
4 interest on which are payable exclusively from all or a portion of any revenues
5 received by the authority. The authority may secure its bonds by a pledge of any
6 income or revenues from any operations, rent, aids, grants, subsidies, contributions,
7 or other source of moneys whatsoever.

8 (b) An authority may issue bonds in such principal amounts as the authority
9 deems necessary.

10 (c) 1. Neither the members of the board of directors of an authority nor any
11 person executing the bonds is personally liable on the bonds by reason of the issuance
12 of the bonds.

13 2. The bonds of an authority are not a debt of the participating political
14 subdivisions. Neither the participating political subdivisions nor the state are liable
15 for the payment of the bonds. The bonds of any authority shall be payable only out
16 of funds or properties of the authority. The bonds of the authority shall state the
17 restrictions contained in this paragraph on the face of the bonds.

18 (8) ISSUANCE OF BONDS. (a) Bonds of an authority shall be authorized by
19 resolution of the board of directors. The bonds may be issued under such a resolution
20 or under a trust indenture or other security instrument. The bonds may be issued
21 in one or more series and may be in the form of coupon bonds or registered bonds
22 under s. 67.09. The bonds shall bear the dates, mature at the times, bear interest
23 at the rates, be in the denominations, have the rank or priority, be executed in the
24 manner, be payable in the medium of payment and at the places, and be subject to
25 the terms of redemption, with or without premium, as the resolution, trust

SENATE BILL 686

1 indenture, or other security instrument provides. Bonds of an authority are issued
2 for an essential public and governmental purpose and are public instrumentalities
3 and, together with interest and income, are exempt from taxes.

4 (b) The authority may sell the bonds at public or private sales at the price or
5 prices determined by the authority.

6 (c) If an officer whose signatures appear on any bonds or coupons ceases to be
7 an officer of the authority before the delivery of the bonds or coupons, the officer's
8 signature shall, nevertheless, be valid for all purposes as if the officer had remained
9 in office until delivery of the bonds or coupons.

10 **(9) COVENANTS.** An authority may do all of the following in connection with the
11 issuance of bonds:

12 (a) Covenant as to the use of any or all of its property, real or personal.

13 (b) Redeem the bonds, or covenant for the redemption of the bonds, and provide
14 the terms and conditions of the redemption.

15 (c) Covenant as to charge fees, rates, rents, and charges sufficient to meet
16 operating and maintenance expenses, renewals, and replacements of any
17 transportation system, principal and debt service on bond creation and maintenance
18 of any reserves required by a bond resolution, trust indenture, or other security
19 instrument and to provide for any margins or coverages over and above debt service
20 on the bonds that the board of directors considers desirable for the marketability of
21 the bonds.

22 (d) Covenant as to the events of default on the bonds and the terms and
23 conditions upon which the bonds shall become or may be declared due before
24 maturity, as to the terms and conditions upon which this declaration and its

SENATE BILL 686**SECTION 10**

1 consequences may be waived, and as to the consequences of default and the remedies
2 of bondholders.

3 (e) Covenant as to the mortgage or pledge of, or the grant of a security interest
4 in, any real or personal property and all or any part of the revenues of the authority
5 to secure the payment of bonds, subject to any agreements with the bondholders.

6 (f) Covenant as to the custody, collection, securing, investment, and payment
7 of any revenues, assets, moneys, funds, or property with respect to which the
8 authority may have any rights or interest.

9 (g) Covenant as to the purposes to which the proceeds from the sale of any bonds
10 may be applied, and as to the pledge of such proceeds to secure the payment of the
11 bonds.

12 (h) Covenant as to limitations on the issuance of any additional bonds, the
13 terms upon which additional bonds may be issued and secured, and the refunding
14 of outstanding bonds.

15 (i) Covenant as to the rank or priority of any bonds with respect to any lien or
16 security.

17 (j) Covenant as to the procedure by which the terms of any contract with or for
18 the benefit of the holders of bonds may be amended or abrogated, the amount of
19 bonds, the holders of which must consent thereto, and the manner in which such
20 consent may be given.

21 (k) Covenant as to the custody and safekeeping of any of its properties or
22 investments, the insurance to be carried on the property or investments, and the use
23 and disposition of insurance proceeds.

SENATE BILL 686

1 (L) Covenant as to the vesting in one or more trustees, within or outside the
2 state, of those properties, rights, powers, and duties in trust as the authority
3 determines.

4 (m) Covenant as to the appointing of, and providing for the duties and
5 obligations of, one or more paying agent or other fiduciaries within or outside the
6 state.

7 (n) Make all other covenants and do any act that may be necessary or
8 convenient or desirable in order to secure its bonds or, in the absolute discretion of
9 the authority, tend to make the bonds more marketable.

10 (o) Execute all instruments necessary or convenient in the exercise of the
11 powers granted under this section or in the performance of covenants or duties,
12 which may contain such covenants and provisions as a purchaser of the bonds of the
13 authority may reasonably require.

14 **(10) REFUNDING BONDS.** An authority may issue refunding bonds for the
15 purpose of paying any of its bonds at or prior to maturity or upon acceleration or
16 redemption. An authority may issue refunding bonds at such time prior to the
17 maturity or redemption of the refunded bonds as the authority deems to be in the
18 public interest. The refunding bonds may be issued in sufficient amounts to pay or
19 provide the principal of the bonds being refunded, together with any redemption
20 premium on the bonds, any interest accrued or to accrue to the date of payment of
21 the bonds, the expenses of issue of the refunding bonds, the expenses of redeeming
22 the bonds being refunded, and such reserves for debt service or other capital or
23 current expenses from the proceeds of such refunding bonds as may be required by
24 the resolution, trust indenture, or other security instruments. To the extent
25 applicable, refunding bonds are subject to subs. (8) and (9).

SENATE BILL 686**SECTION 10**

1 **(11) BONDS ELIGIBLE FOR INVESTMENT.** (a) Any of the following may invest funds,
2 including capital in their control or belonging to them, in bonds of the authority:

- 3 1. Public officers and agencies of the state.
- 4 2. Local governmental units, as defined in s. 19.42 (7u).
- 5 3. Insurance companies.
- 6 4. Trust companies.
- 7 5. Banks.
- 8 6. Savings banks.
- 9 7. Savings and loan associations.
- 10 8. Investment companies.
- 11 9. Personal representatives.
- 12 10. Trustees.
- 13 11. Other fiduciaries not listed in this paragraph.

14 (b) The authority's bonds are securities that may be deposited with and
15 received by any officer or agency of the state or any local governmental unit, as
16 defined in s. 19.42 (7u), for any purpose for which the deposit of bonds or obligations
17 of the state or any local governmental unit is authorized by law.

18 **(12) BUDGETS; RATES AND CHARGES; AUDIT.** The board of directors of an authority
19 shall annually prepare a budget for the authority. Rates and other charges received
20 by an authority shall be used only for the general expenses and capital expenditures
21 of the authority, to pay interest, amortization, and retirement charges on bonds, and
22 for specific purposes of the authority and may not be transferred to any political
23 subdivision. The authority shall maintain an accounting system in accordance with
24 generally accepted accounting principles and shall have its financial statements and
25 debt covenants audited annually by an independent certified public accountant.

SENATE BILL 686

1 **(13) WITHDRAWAL FROM AUTHORITY.** (a) A participating political subdivision that
2 becomes a member of an authority under sub. (2) (c) 4. shall withdraw from the
3 authority if the county in which the municipality is located withdraws from the
4 authority under this subsection and a participating political subdivision that joined
5 an authority under sub. (2) (c) 3. may withdraw from an authority if all of the
6 following conditions are met:

7 1. The governing body of the political subdivision adopts a resolution
8 requesting withdrawal of the political subdivision from the authority.

9 2. The political subdivision has paid, or made provision for the payment of, all
10 obligations of the political subdivision to the authority.

11 (b) If a participating political subdivision withdraws from an authority, the
12 authority shall provide the department of revenue with a certified copy of the
13 resolution that approves the withdrawal. The withdrawal is effective on the first day
14 of the calendar quarter that begins at least 120 days after the department receives
15 the certified copy of the resolution approving the withdrawal. If the authority from
16 which the political subdivision withdraws continues to exist after the withdrawal,
17 the authority shall provide information describing the exact boundaries of its
18 jurisdictional area, as provided in sub. (4) (s) 2.

19 **(14) DUTY TO PROVIDE TRANSIT SERVICE.** An authority shall provide, or contract
20 for the provision of, transit service within the authority's jurisdictional area.

21 **(17) OTHER STATUTES.** This section does not limit the powers of political
22 subdivisions to enter into intergovernmental cooperation or contracts or to establish
23 separate legal entities under s. 66.0301 or 66.1021 or any other applicable law, or
24 otherwise to carry out their powers under applicable statutory provisions. Section
25 66.0803 (2) does not apply to an authority.

SENATE BILL 686**SECTION 11**

1 **SECTION 11.** 67.01 (5) of the statutes is amended to read:

2 67.01 (5) “Municipality” means any of the following which is authorized to levy
3 a tax: a county, city, village, town, school district, board of park commissioners,
4 technical college district, metropolitan sewerage district created under ss. 200.01 to
5 200.15 or 200.21 to 200.65, town sanitary district under subch. IX of ch. 60, transit
6 authority created under s. 66.1039, public inland lake protection and rehabilitation
7 district established under s. 33.23, 33.235, or 33.24, and any other public body
8 empowered to borrow money and issue obligations to repay the money out of public
9 funds or revenues. “Municipality” does not include the state.

10 **SECTION 12.** 70.11 (2) of the statutes is amended to read:

11 70.11 (2) MUNICIPAL PROPERTY AND PROPERTY OF CERTAIN DISTRICTS, EXCEPTION.
12 Property owned by any county, city, village, town, school district, technical college
13 district, public inland lake protection and rehabilitation district, metropolitan
14 sewerage district, municipal water district created under s. 198.22, joint local water
15 authority created under s. 66.0823, transit authority created under s. 66.1039,
16 long-term care district under s. 46.2895 or town sanitary district; lands belonging
17 to cities of any other state used for public parks; land tax-deeded to any county or
18 city before January 2; but any residence located upon property owned by the county
19 for park purposes that is rented out by the county for a nonpark purpose shall not
20 be exempt from taxation. Except as to land acquired under s. 59.84 (2) (d), this
21 exemption shall not apply to land conveyed after August 17, 1961, to any such
22 governmental unit or for its benefit while the grantor or others for his or her benefit
23 are permitted to occupy the land or part thereof in consideration for the conveyance.
24 Leasing the property exempt under this subsection, regardless of the lessee and the
25 use of the leasehold income, does not render that property taxable.

SENATE BILL 686**SECTION 16**

1 COUNTY, TRANSIT AUTHORITY, AND
2 SPECIAL DISTRICT SALES AND USE
3 TAXES

4 **SECTION 17.** 77.708 of the statutes is created to read:

5 **77.708 Adoption by resolution and referendum; transit authority. (1)**

6 A transit authority created under s. 66.1039, by resolution and referendum under s.
7 66.1039 (4) (s), may impose a sales tax and a use tax under this subchapter at a rate
8 of 0.1, 0.2, 0.3, 0.4, or 0.5 percent of the sales price or purchase price. Those taxes
9 may be imposed only in their entirety. The resolution and referendum shall be
10 effective on the first day of the first calendar quarter that begins at least 120 days
11 after a certified copy of the resolution and affirmative result of the referendum are
12 delivered to the department of revenue.

13 **(2)** Retailers and the department of revenue may not collect a tax under sub.
14 (1) for any transit authority created under s. 66.1039 beginning on the first day of
15 the calendar quarter that is at least 120 days after a certified copy of the repeal
16 resolution under s. 66.1039 (4) (s) is delivered to the department of revenue, except
17 that the department of revenue may collect from retailers taxes that accrued before
18 such calendar quarter and fees, interest, and penalties that relate to those taxes.

19 **SECTION 18.** 77.71 of the statutes is amended to read:

20 **77.71 Imposition of county, transit authority, and special district sales**
21 **and use taxes.** Whenever a county sales and use tax ordinance is adopted under
22 s. 77.70, a transit authority resolution is adopted under s. 77.708 and affirmed by
23 referendum, or a special district resolution is adopted under s. 77.705 or 77.706, the
24 following taxes are imposed:

SENATE BILL 686

1 (1) For the privilege of selling, licensing, leasing, or renting tangible personal
2 property and the items, property, and goods specified under s. 77.52 (1) (b), (c), and
3 (d), and for the privilege of selling, licensing, performing, or furnishing services a
4 sales tax is imposed upon retailers at the rates under s. 77.70 in the case of a county
5 tax, at the rate under s. 77.708 in the case of a transit authority tax, or at the rate
6 under s. 77.705 or 77.706 in the case of a special district tax of the sales price from
7 the sale, license, lease, or rental of tangible personal property and the items,
8 property, and goods specified under s. 77.52 (1) (b), (c), and (d), except property taxed
9 under sub. (4), sold, licensed, leased, or rented at retail in the county ~~or~~, special
10 district, or transit authority's jurisdictional area, or from selling, licensing,
11 performing, or furnishing services described under s. 77.52 (2) in the county ~~or~~,
12 special district, or transit authority's jurisdictional area.

13 (2) An excise tax is imposed at the rates under s. 77.70 in the case of a county
14 tax, at the rate under s. 77.708 in the case of a transit authority tax, or at the rate
15 under s. 77.705 or 77.706 in the case of a special district tax of the purchase price
16 upon every person storing, using, or otherwise consuming in the county ~~or~~, special
17 district, or transit authority's jurisdictional area tangible personal property, or
18 items, property, or goods specified under s. 77.52 (1) (b), (c), or (d), or services if the
19 tangible personal property, item, property, good, or service is subject to the state use
20 tax under s. 77.53, except that a receipt indicating that the tax under sub. (1), (3),
21 or (4) has been paid relieves the buyer of liability for the tax under this subsection
22 and except that if the buyer has paid a similar local tax in another state on a purchase
23 of the same tangible personal property, item, property, good, or service that tax shall
24 be credited against the tax under this subsection and except that for motor vehicles
25 that are used for a purpose in addition to retention, demonstration, or display while

SENATE BILL 686**SECTION 18**

1 held for sale in the regular course of business by a dealer the tax under this
2 subsection is imposed not on the purchase price but on the amount under s. 77.53
3 (1m).

4 (3) An excise tax is imposed upon a contractor engaged in construction
5 activities within the county ~~or~~, special district, or transit authority's jurisdictional
6 area, at the rates under s. 77.70 in the case of a county tax, at the rate under s. 77.708
7 in the case of a transit authority tax, or at the rate under s. 77.705 or 77.706 in the
8 case of a special district tax of the purchase price of tangible personal property or
9 items, property, or goods under s. 77.52 (1) (b), (c), or (d) that are used in constructing,
10 altering, repairing, or improving real property and that became a component part of
11 real property in that county or special district or in the transit authority's
12 jurisdictional area, except that if the contractor has paid the sales tax of a county,
13 transit authority, or special district in this state on that tangible personal property,
14 item, property, or good, or has paid a similar local sales tax in another state on a
15 purchase of the same tangible personal property, item, property, or good, that tax
16 shall be credited against the tax under this subsection.

17 (4) An excise tax is imposed at the rates under s. 77.70 in the case of a county
18 tax, at the rate under s. 77.708 in the case of a transit authority tax, or at the rate
19 under s. 77.705 or 77.706 in the case of a special district tax of the purchase price
20 upon every person storing, using, or otherwise consuming a motor vehicle, boat,
21 recreational vehicle, as defined in s. 340.01 (48r), or aircraft, if that property must
22 be registered or titled with this state and if that property is to be customarily kept
23 in a county that has in effect an ordinance under s. 77.70, the jurisdictional area of
24 a transit authority that has in effect a resolution under s. 77.708, or in a special
25 district that has in effect a resolution under s. 77.705 or 77.706, except that if the

SENATE BILL 686

1 buyer has paid a similar local sales tax in another state on a purchase of the same
2 property that tax shall be credited against the tax under this subsection.

3 **SECTION 19.** 77.73 (2) of the statutes is amended to read:

4 77.73 (2) Counties ~~and, special districts, and transit authorities~~ do not have
5 jurisdiction to impose the tax under s. 77.71 (2) in regard to items, property, and
6 goods under s. 77.52 (1) (b), (c), and (d), and tangible personal property, except
7 snowmobiles, trailers, semitrailers, all-terrain vehicles, and utility terrain vehicles,
8 purchased in a sale that is consummated in another county or special district in this
9 state, or in another transit authority's jurisdictional area, that does not have in effect
10 an ordinance or resolution imposing the taxes under this subchapter and later
11 brought by the buyer into the county ~~or, special district, or jurisdictional area of the~~
12 transit authority that has imposed a tax under s. 77.71 (2).

13 **SECTION 20.** 77.73 (3) of the statutes is amended to read:

14 77.73 (3) Counties ~~and, special districts, and transit authorities~~ have
15 jurisdiction to impose the taxes under this subchapter on retailers who file, or who
16 are required to file, an application under s. 77.52 (7) or who register, or who are
17 required to register, under s. 77.53 (9) or (9m), regardless of whether such retailers
18 are engaged in business in the county ~~or, special district, or transit authority's~~
19 jurisdictional area, as provided in s. 77.51 (13g). A retailer who files, or is required
20 to file, an application under s. 77.52 (7) or who registers, or is required to register,
21 under s. 77.53 (9) or (9m) shall collect, report, and remit to the department the taxes
22 imposed under this subchapter for all counties ~~or, special districts, and transit~~
23 authorities that have an ordinance or resolution imposing the taxes under this
24 subchapter.

25 **SECTION 21.** 77.75 of the statutes is amended to read:

SENATE BILL 686**SECTION 21**

1 **77.75 Reports.** Every person subject to county, transit authority, or special
2 district sales and use taxes shall, for each reporting period, record that person's sales
3 made in the county ~~or~~, special district, or jurisdictional area of a transit authority
4 that has imposed those taxes separately from sales made elsewhere in this state and
5 file a report as prescribed by the department of revenue.

6 **SECTION 22.** 77.76 (1) of the statutes is amended to read:

7 77.76 (1) The department of revenue shall have full power to levy, enforce, and
8 collect county, transit authority, and special district sales and use taxes and may take
9 any action, conduct any proceeding, impose interest and penalties, and in all respects
10 proceed as it is authorized to proceed for the taxes imposed by subch. III. The
11 department of transportation and the department of natural resources may
12 administer the county, transit authority, and special district sales and use taxes in
13 regard to items under s. 77.61 (1).

14 **SECTION 23.** 77.76 (2) of the statutes is amended to read:

15 77.76 (2) Judicial and administrative review of departmental determinations
16 shall be as provided in subch. III for state sales and use taxes, and no county, transit
17 authority, or special district may intervene in any matter related to the levy,
18 enforcement, and collection of the taxes under this subchapter.

19 **SECTION 24.** 77.76 (3r) of the statutes is created to read:

20 77.76 (3r) From the appropriation under s. 20.835 (4) (gc) the department of
21 revenue shall distribute 98.5 percent of the taxes reported for each transit authority
22 that has imposed taxes under this subchapter, minus the transit authority portion
23 of the retailers' discount, to the transit authority no later than the end of the 3rd
24 month following the end of the calendar quarter in which such amounts were
25 reported. At the time of distribution the department of revenue shall indicate the

SENATE BILL 686

1 taxes reported by each taxpayer. In this subsection, the “transit authority portion
2 of the retailers’ discount” is the amount determined by multiplying the total
3 retailers’ discount by a fraction the numerator of which is the gross transit authority
4 sales and use taxes payable and the denominator of which is the sum of the gross
5 state and transit authority sales and use taxes payable. The transit authority taxes
6 distributed shall be increased or decreased to reflect subsequent refunds, audit
7 adjustments, and all other adjustments of the transit authority taxes previously
8 distributed. Interest paid on refunds of transit authority sales and use taxes shall
9 be paid from the appropriation under s. 20.835 (4) (gc) at the rate paid by this state
10 under s. 77.60 (1) (a). Any transit authority receiving a report under this subsection
11 is subject to the duties of confidentiality to which the department of revenue is
12 subject under s. 77.61 (5).

13 **SECTION 25.** 77.76 (4) of the statutes is amended to read:

14 77.76 (4) There shall be retained by the state 1.5% of the taxes collected for
15 taxes imposed by special districts under ss. 77.705 and 77.706 and transit authorities
16 under s. 77.708 and 1.75% of the taxes collected for taxes imposed by counties under
17 s. 77.70 to cover costs incurred by the state in administering, enforcing, and
18 collecting the tax. All interest and penalties collected shall be deposited and retained
19 by this state in the general fund.

20 **SECTION 26.** 77.77 (1) of the statutes is amended to read:

21 77.77 (1) (a) The sales price from services subject to the tax under s. 77.52 (2)
22 or the lease, rental, or license of tangible personal property and property, items, and
23 goods specified under s. 77.52 (1) (b), (c), and (d), is subject to the taxes under this
24 subchapter, and the incremental amount of tax caused by a rate increase applicable
25 to those services, leases, rentals, or licenses is due, beginning with the first billing

SENATE BILL 686**SECTION 26**

1 period starting on or after the effective date of the county ordinance, special district
2 resolution, transit authority resolution, or rate increase, regardless of whether the
3 service is furnished or the property, item, or good is leased, rented, or licensed to the
4 customer before or after that date.

5 (b) The sales price from services subject to the tax under s. 77.52 (2) or the lease,
6 rental, or license of tangible personal property and property, items, and goods
7 specified under s. 77.52 (1) (b), (c), and (d), is not subject to the taxes under this
8 subchapter, and a decrease in the tax rate imposed under this subchapter on those
9 services first applies, beginning with bills rendered on or after the effective date of
10 the repeal or sunset of a county ordinance or, special district resolution, or transit
11 authority resolution imposing the tax or other rate decrease, regardless of whether
12 the service is furnished or the property, item, or good is leased, rented, or licensed
13 to the customer before or after that date.

14 **SECTION 27.** 77.77 (3) of the statutes is amended to read:

15 77.77 (3) The sale of building materials to contractors engaged in the business
16 of constructing, altering, repairing or improving real estate for others is not subject
17 to the taxes under this subchapter, and the incremental amount of tax caused by the
18 rate increase applicable to those materials is not due, if the materials are affixed and
19 made a structural part of real estate, and the amount payable to the contractor is
20 fixed without regard to the costs incurred in performing a written contract that was
21 irrevocably entered into prior to the effective date of the county ordinance, special
22 district resolution, transit authority resolution, or rate increase or that resulted from
23 the acceptance of a formal written bid accompanied by a bond or other performance
24 guaranty that was irrevocably submitted before that date.

25 **SECTION 28.** 77.78 of the statutes is amended to read:

SENATE BILL 686

1 **77.78 Registration.** No motor vehicle, boat, snowmobile, recreational vehicle,
2 as defined in s. 340.01 (48r), trailer, semitrailer, all-terrain vehicle, utility terrain
3 vehicle, or aircraft that is required to be registered by this state may be registered
4 or titled by this state unless the registrant files a sales and use tax report and pays
5 the county tax, transit authority tax, and special district tax at the time of registering
6 or titling to the state agency that registers or titles the property. That state agency
7 shall transmit those tax revenues to the department of revenue.

8 **SECTION 29.** 85.064 (1) (b) of the statutes is amended to read:

9 85.064 (1) (b) “Political subdivision” means any city, village, town, county, or
10 transit commission organized under s. 59.58 (2) or 66.1021 or recognized under s.
11 66.0301, or transit authority created under s. 66.1039 within this state.

12 **SECTION 30.** 111.70 (1) (j) of the statutes is repealed and recreated to read:

13 111.70 (1) (j) “Municipal employer” means any city, county, village, town,
14 metropolitan sewerage district, school district, long-term care district, transit
15 authority under s. 66.1039, local cultural arts district created under subch. V of ch.
16 229, or any other political subdivision of the state, or instrumentality of one or more
17 political subdivisions of the state, that engages the services of an employee and
18 includes any person acting on behalf of a municipal employer within the scope of the
19 person’s authority, express or implied.

20 **SECTION 31.** 345.05 (1) (ag) of the statutes is created to read:

21 345.05 (1) (ag) “Authority” means a transit authority created under s. 66.1039.

22 **SECTION 32.** 345.05 (2) of the statutes is amended to read:

23 345.05 (2) A person suffering any damage proximately resulting from the
24 negligent operation of a motor vehicle owned and operated by a municipality or
25 authority, which damage was occasioned by the operation of the motor vehicle in the

SENATE BILL 686**SECTION 32**

1 course of its business, may file a claim for damages against the municipality or
2 authority concerned and the governing body of the municipality, or the board of
3 directors of the authority, may allow, compromise, settle and pay the claim. In this
4 subsection, a motor vehicle is deemed owned and operated by a municipality or
5 authority if the vehicle is either being rented or leased, or is being purchased under
6 a contract whereby the municipality or authority will acquire title.

7 **SECTION 33.** 611.11 (4) (a) of the statutes is amended to read:

8 611.11 (4) (a) In this subsection, “municipality” has the meaning given in s.
9 345.05 (1) (c), but also includes any transit authority created under s. 66.1039.

10 **SECTION 34. Nonstatutory provisions.**

11 (1) INITIAL TERMS OF CHIPPEWA VALLEY REGIONAL TRANSIT AUTHORITY.
12 Notwithstanding the length of terms specified for members of the board of directors
13 of the Chippewa Valley regional transit authority under section 66.1039 (2) (c) and
14 (3) (a) of the statutes, as created by this act, the initial terms shall be 2 years for each
15 of the following:

16 (a) One of the members appointed under section 66.1039 (3) (d) 1. b. of the
17 statutes, as created by this act.

18 (b) One of the members appointed under section 66.1039 (3) (d) 1. c. of the
19 statutes, as created by this act, if applicable.

20 (c) Each member appointed under section 66.1039 (3) (d) 1. d. of the statutes,
21 as created by this act.

22 (END)