

**2013 DRAFTING REQUEST**

**Assembly Amendment (AA-ASA1-AB350)**

Received: 9/26/2013 Received By: agary  
Wanted: As time permits Same as LRB:  
For: David Craig (608) 266-3363 By/Representing: Nate  
May Contact: Drafter: agary  
Subject: Fin. Inst. - securities Addl. Drafters:  
Extra Copies:

Submit via email: YES  
Requester's email: Rep.Craig@legis.wisconsin.gov  
Carbon copy (CC) to: aaron.gary@legis.wisconsin.gov

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**Pre Topic:**

No specific pre topic given

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**Topic:**

Exemption changes; investment cap and disqualifying bad actors from exemptions

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**Instructions:**

See attached

---

**Drafting History:**

| <u>Vers.</u> | <u>Drafted</u>     | <u>Reviewed</u>       | <u>Typed</u>          | <u>Proofed</u> | <u>Submitted</u>     | <u>Jacketed</u>      | <u>Required</u> |
|--------------|--------------------|-----------------------|-----------------------|----------------|----------------------|----------------------|-----------------|
| /P1          | agary<br>9/27/2013 | kfollett<br>9/27/2013 | jfrantze<br>9/27/2013 | _____          | srose<br>9/27/2013   |                      |                 |
| /1           |                    | kfollett<br>9/27/2013 | jmurphy<br>9/27/2013  | _____          | mbarman<br>9/27/2013 | mbarman<br>9/27/2013 |                 |

FE Sent For:

<END>

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|--------------|--------------------|-----------------------|-----------------------|----------------|--------------------|-----------------|-----------------|
| /P1          | agary<br>9/27/2013 | kfollett<br>9/27/2013 | jfrantze<br>9/27/2013 | _____          | srose<br>9/27/2013 |                 |                 |

FE Sent For:

*1/kf*  
*9/27*  
*ju 9/27* *self*  
<END>

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Received: 9/26/2013 Received By: agary  
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|--------------|----------------|-----------------|--------------|----------------|------------------|-----------------|-----------------|
| /P1          | agary          | 1/P1/gf<br>9/27 | g            | 9/27           |                  |                 |                 |

FE Sent For:

<END>

9/26

H/c from Note  
• simple to sub

6-3363

① 2 x \$5,000 → increase both  
to \$10,000

② exclude bad actors as defined  
by SEC from participating

↓ entities?

small equity compliance guide

9/19/2013 → defines bad actors &  
restricts them from

participation in crowdfunding

• need by 9/27 end of day

## Gary, Aaron

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**From:** Schacht, Nathan  
**Sent:** Thursday, September 26, 2013 4:15 PM  
**To:** Gary, Aaron  
**Subject:** simple amendment to sub for AB 350

**Importance:** High

Aaron,

We'd like to amend the sub for 350. We'd like the two \$5,000 limits for crowdfunding (both face to face and internet), raised to \$10,000. We'd also like to disqualify "bad actors" as defined by the SEC's new rule from using both crowdfunding exemptions, as well as the 100 offerees, 100 holders, and certified investor exemptions in the sub (specify that they are disqualified unless otherwise allowed to by the Administrator of the Division of Securities).

I need a p-draft on this by 4pm tomorrow.

Thank you,  
Nate

**Nathan Schacht**

Office of State Representative David Craig

83rd Assembly District

P: (608) 266-3363

E: [nathan.schacht@legis.wi.gov](mailto:nathan.schacht@legis.wi.gov)

NOTE: Emails sent to and from this account may be subject to open records requests and should not be considered private.

**ELECTRONIC CODE OF FEDERAL REGULATIONS****e-CFR Data is current as of September 24, 2013**

Title 17: Commodity and Securities Exchanges  
PART 230—GENERAL RULES AND REGULATIONS, SECURITIES ACT OF 1933

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**§ 230.506 Exemption for limited offers and sales without regard to dollar amount of offering.**

(a) *Exemption.* Offers and sales of securities by an issuer that satisfy the conditions in paragraph (b) or (c) of this section shall be deemed to be transactions not involving any public offering within the meaning of section 4(a)(2) of the Act.

(b) *Conditions to be met in offerings subject to limitation on manner of offering —(1) General conditions.* To qualify for an exemption under this section, offers and sales must satisfy all the terms and conditions of §§ 230.501 and 230.502.

(2) *Specific conditions —(i) Limitation on number of purchasers.* There are no more than or the issuer reasonably believes that there are no more than 35 purchasers of securities from the issuer in any offering under this section.

NOTE TO PARAGRAPH ( b )(2)( i ): See § 230.501(e) for the calculation of the number of purchasers and § 230.502(a) for what may or may not constitute an offering under paragraph (b) of this section.

(ii) *Nature of purchasers.* Each purchaser who is not an accredited investor either alone or with his purchaser representative(s) has such knowledge and experience in financial and business matters that he is capable of evaluating the merits and risks of the prospective investment, or the issuer reasonably believes immediately prior to making any sale that such purchaser comes within this description.

(c) *Conditions to be met in offerings not subject to limitation on manner of offering —(1) General conditions.* To qualify for exemption under this section, sales must satisfy all the terms and conditions of §§ 230.501 and 230.502(a) and (d).

(2) *Specific conditions —(i) Nature of purchasers.* All purchasers of securities sold in any offering under paragraph (c) of this section are accredited investors.

(ii) *Verification of accredited investor status.* The issuer shall take reasonable steps to verify that purchasers of securities sold in any offering under paragraph (c) of this section are accredited investors. The issuer shall be deemed to take reasonable steps to verify if the issuer uses, at its option, one of the following non-exclusive and non-mandatory methods of verifying that a natural person who purchases securities in such offering is an accredited investor; provided, however, that the issuer does not have knowledge that such person is not an accredited investor:

(A) In regard to whether the purchaser is an accredited investor on the basis of income, reviewing any Internal Revenue Service form that reports the purchaser's income for the two most recent years (including, but not limited to, Form W-2, Form 1099, Schedule K-1 to Form 1065, and Form 1040) and obtaining a written representation from the purchaser that he or she has a reasonable expectation of reaching the income level necessary to qualify as an accredited investor during the current year;

(B) In regard to whether the purchaser is an accredited investor on the basis of net worth, reviewing one or more of the following types of documentation dated within the prior three months and

obtaining a written representation from the purchaser that all liabilities necessary to make a determination of net worth have been disclosed:

( 1 ) With respect to assets: Bank statements, brokerage statements and other statements of securities holdings, certificates of deposit, tax assessments, and appraisal reports issued by independent third parties; and

( 2 ) With respect to liabilities: A consumer report from at least one of the nationwide consumer reporting agencies; or

(C) Obtaining a written confirmation from one of the following persons or entities that such person or entity has taken reasonable steps to verify that the purchaser is an accredited investor within the prior three months and has determined that such purchaser is an accredited investor:

( 1 ) A registered broker-dealer;

( 2 ) An investment adviser registered with the Securities and Exchange Commission;

( 3 ) A licensed attorney who is in good standing under the laws of the jurisdictions in which he or she is admitted to practice law; or

( 4 ) A certified public accountant who is duly registered and in good standing under the laws of the place of his or her residence or principal office.

(D) In regard to any person who purchased securities in an issuer's Rule 506(b) offering as an accredited investor prior to September 23, 2013 and continues to hold such securities, for the same issuer's Rule 506(c) offering, obtaining a certification by such person at the time of sale that he or she qualifies as an accredited investor.

*Instructions to paragraph (c)(2)(ii)(A) through (D) of this section:*

1. The issuer is not required to use any of these methods in verifying the accredited investor status of natural persons who are purchasers. These methods are examples of the types of non-exclusive and non-mandatory methods that satisfy the verification requirement in § 230.506(c)(2)(ii).

2. In the case of a person who qualifies as an accredited investor based on joint income with that person's spouse, the issuer would be deemed to satisfy the verification requirement in § 230.506(c)(2)(ii)(A) by reviewing copies of Internal Revenue Service forms that report income for the two most recent years in regard to, and obtaining written representations from, both the person and the spouse.

3. In the case of a person who qualifies as an accredited investor based on joint net worth with that person's spouse, the issuer would be deemed to satisfy the verification requirement in § 230.506(c)(2)(ii)(B) by reviewing such documentation in regard to, and obtaining written representations from, both the person and the spouse.

→ (d) "*Bad Actor*" disqualification. (1) No exemption under this section shall be available for a sale of securities if the issuer; any predecessor of the issuer; any affiliated issuer; any director, executive officer, other officer participating in the offering, general partner or managing member of the issuer; any beneficial owner of 20% or more of the issuer's outstanding voting equity securities, calculated on the basis of voting power; any promoter connected with the issuer in any capacity at the time of such sale; any investment manager of an issuer that is a pooled investment fund; any person that has been or will be paid (directly or indirectly) remuneration for solicitation of purchasers in connection with such sale of securities; any general partner or managing member of any such investment manager or solicitor; or any director, executive officer or other officer participating in the offering of any such investment manager or solicitor or general partner or managing member of such investment manager or solicitor:

(i) Has been convicted, within ten years before such sale (or five years, in the case of issuers, their predecessors and affiliated issuers), of any felony or misdemeanor:

(A) In connection with the purchase or sale of any security;

(B) Involving the making of any false filing with the Commission; or

(C) Arising out of the conduct of the business of an underwriter, broker, dealer, municipal securities dealer, investment adviser or paid solicitor of purchasers of securities;

(ii) Is subject to any order, judgment or decree of any court of competent jurisdiction, entered within five years before such sale, that, at the time of such sale, restrains or enjoins such person from engaging or continuing to engage in any conduct or practice:

(A) In connection with the purchase or sale of any security;

(B) Involving the making of any false filing with the Commission; or

(C) Arising out of the conduct of the business of an underwriter, broker, dealer, municipal securities dealer, investment adviser or paid solicitor of purchasers of securities;

(iii) Is subject to a final order of a state securities commission (or an agency or officer of a state performing like functions); a state authority that supervises or examines banks, savings associations, or credit unions; a state insurance commission (or an agency or officer of a state performing like functions); an appropriate federal banking agency; the U.S. Commodity Futures Trading Commission; or the National Credit Union Administration that:

(A) At the time of such sale, bars the person from:

( 1 ) Association with an entity regulated by such commission, authority, agency, or officer;

( 2 ) Engaging in the business of securities, insurance or banking; or

( 3 ) Engaging in savings association or credit union activities; or

(B) Constitutes a final order based on a violation of any law or regulation that prohibits fraudulent, manipulative, or deceptive conduct entered within ten years before such sale;

(iv) Is subject to an order of the Commission entered pursuant to section 15(b) or 15B(c) of the Securities Exchange Act of 1934 (15 U.S.C. 78 o (b) or 78 o -4(c)) or section 203(e) or (f) of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3(e) or (f)) that, at the time of such sale:

(A) Suspends or revokes such person's registration as a broker, dealer, municipal securities dealer or investment adviser;

(B) Places limitations on the activities, functions or operations of such person; or

(C) Bars such person from being associated with any entity or from participating in the offering of any penny stock;

(v) Is subject to any order of the Commission entered within five years before such sale that, at the time of such sale, orders the person to cease and desist from committing or causing a violation or future violation of:

(A) Any scienter-based anti-fraud provision of the federal securities laws, including without limitation section 17(a)(1) of the Securities Act of 1933 (15 U.S.C. 77q(a)(1)), section 10(b) of the Securities Exchange Act of 1934 (15 U.S.C. 78j(b)) and 17 CFR 240.10b-5, section 15(c)(1) of the Securities Exchange Act of 1934 (15 U.S.C. 78 o (c)(1)) and section 206(1) of the Investment Advisers Act of 1940 (15 U.S.C. 80b-6(1)), or any other rule or regulation thereunder; or

(B) Section 5 of the Securities Act of 1933 (15 U.S.C. 77e).



(vi) Is suspended or expelled from membership in, or suspended or barred from association with a member of, a registered national securities exchange or a registered national or affiliated securities association for any act or omission to act constituting conduct inconsistent with just and equitable principles of trade;

(vii) Has filed (as a registrant or issuer), or was or was named as an underwriter in, any registration statement or Regulation A offering statement filed with the Commission that, within five years before such sale, was the subject of a refusal order, stop order, or order suspending the Regulation A exemption, or is, at the time of such sale, the subject of an investigation or proceeding to determine whether a stop order or suspension order should be issued; or

(viii) Is subject to a United States Postal Service false representation order entered within five years before such sale, or is, at the time of such sale, subject to a temporary restraining order or preliminary injunction with respect to conduct alleged by the United States Postal Service to constitute a scheme or device for obtaining money or property through the mail by means of false representations.

(2) Paragraph (d)(1) of this section shall not apply:

(i) With respect to any conviction, order, judgment, decree, suspension, expulsion or bar that occurred or was issued before September 23, 2013;

(ii) Upon a showing of good cause and without prejudice to any other action by the Commission, if the Commission determines that it is not necessary under the circumstances that an exemption be denied;

(iii) If, before the relevant sale, the court or regulatory authority that entered the relevant order, judgment or decree advises in writing (whether contained in the relevant judgment, order or decree or separately to the Commission or its staff) that disqualification under paragraph (d)(1) of this section should not arise as a consequence of such order, judgment or decree; or

(iv) If the issuer establishes that it did not know and, in the exercise of reasonable care, could not have known that a disqualification existed under paragraph (d)(1) of this section.

*Instruction to paragraph (d)(2)(iv).* An issuer will not be able to establish that it has exercised reasonable care unless it has made, in light of the circumstances, factual inquiry into whether any disqualifications exist. The nature and scope of the factual inquiry will vary based on the facts and circumstances concerning, among other things, the issuer and the other offering participants.

(3) For purposes of paragraph (d)(1) of this section, events relating to any affiliated issuer that occurred before the affiliation arose will be not considered disqualifying if the affiliated entity is not:

(i) In control of the issuer; or

(ii) Under common control with the issuer by a third party that was in control of the affiliated entity at the time of such events.

(e) *Disclosure of prior "bad actor" events.* The issuer shall furnish to each purchaser, a reasonable time prior to sale, a description in writing of any matters that would have triggered disqualification under paragraph (d)(1) of this section but occurred before September 23, 2013. The failure to furnish such information timely shall not prevent an issuer from relying on this section if the issuer establishes that it did not know and, in the exercise of reasonable care, could not have known of the existence of the undisclosed matter or matters.

*Instruction to paragraph (e).* An issuer will not be able to establish that it has exercised reasonable care unless it has made, in light of the circumstances, factual inquiry into whether any disqualifications exist. The nature and scope of the factual inquiry will vary based on the facts and circumstances concerning, among other things, the issuer and the other offering participants.

[47 FR 11262, Mar. 6, 1982, as amended at 54 FR 11373, Mar. 20, 1989; 78 FR 44770, 44804, July 24, 2013]

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For questions concerning e-CFR programming and delivery issues, email [webteam@gpo.gov](mailto:webteam@gpo.gov).



TODAY  
by  
4:00 pm



in  
9/27

gf

**PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION**  
**ASSEMBLY AMENDMENT ,**  
**TO ASSEMBLY SUBSTITUTE AMENDMENT 1,**  
**TO ASSEMBLY BILL 350**

1 At the locations indicated, amend the substitute amendment as follows:

2 1. Page 2, line 25: delete "the" and substitute "all of the following apply: "

3 1. The transaction

4 2. Page 3, line 3: after that line insert:

5 "2. If the offer or sale of the security had been undertaken under an exemption  
6 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
7 230.506 (a) to (c)), the transaction would not have been disqualified from the  
8 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR  
9 230.506 (d)), except that the administrator may waive the requirement under this  
10 subdivision and authorize transactions in reliance on the exemption under this  
11 paragraph notwithstanding the condition specified in this subdivision."

#. Page 3, line 1: delete "transaction" and substitute: FF

✓

1           **3.** Page 3, line 16: after that line insert:

2           “4. If the transaction had been undertaken under an exemption specified in  
3 Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR 230.506 (a) to  
4 (c)), the transaction would not have been disqualified from the exemption under Rule  
5 506 (d) adopted under the Securities Act of 1933 (17 CFR 230.506 (d)), except that  
6 the administrator may waive the requirement under this subdivision and authorize  
7 transactions in reliance on the exemption under this paragraph notwithstanding the  
8 condition specified in this subdivision.”

*#. Page 3, line 20: after "to" insert "a"*

9           **4.** Page 4, line 8: after that line insert:

10           “(e) If the offer or sale of the security had been undertaken under an exemption  
11 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
12 230.506 (a) to (c)), the transaction would not have been disqualified from the  
13 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR  
14 230.506 (d)), except that the administrator may waive the requirement under this  
15 paragraph and authorize transactions in reliance on the exemption under this  
16 subsection notwithstanding the condition specified in this paragraph.”

17           **5.** Page 5, line 14: delete “\$5,000” and substitute “\$10,000”.

18           **6.** Page 10, line 11: after that line insert:

19           “(n) If the offer or sale of the security had been undertaken under an exemption  
20 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
21 230.506 (a) to (c)), the transaction would not have been disqualified from the  
22 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR  
23 230.506 (d)), except that the administrator may waive the requirement under this

1 paragraph and authorize transactions in reliance on the exemption under this  
2 subsection notwithstanding the condition specified in this paragraph.”.

3 **7.** Page 11, line 17: delete “\$5,000” and substitute “\$10,000”.

4 **8.** Page 13, line 3: after that line insert:

5 “(L) If the offer or sale of the security had been undertaken under an exemption  
6 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
7 230.506 (a) to (c)), the transaction would not have been disqualified from the  
8 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR  
9 230.506 (d)), except that the administrator may waive the requirement under this  
10 paragraph and authorize transactions in reliance on the exemption under this  
11 subsection notwithstanding the condition specified in this paragraph.”.

12

(END)

**Gary, Aaron**

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**From:** Schacht, Nathan  
**Sent:** Friday, September 27, 2013 1:05 PM  
**To:** Gary, Aaron  
**Subject:** FW: Draft review: LRB a0877/P1 Topic: Exemption changes; investment cap and disqualifying bad actors from exemptions  
**Attachments:** 13a0877/P1.pdf  
**Importance:** High

Please call before doing this.

Two additions and then you can give it it's stripes.

-Page 7, line 8 of sub. Add "pending regulatory action" to the disclosure.

-Page 14, add the bad actor language to the requirements of sub 2 so the portal site operate would not be exempt from broker-dealer registration if they were a bad actor.

Need the striped amendment by 9am Monday.

Thank you.

Nathan Schacht  
Office of State Representative David Craig

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**From:** LRB.Legal  
**Sent:** Friday, September 27, 2013 12:04 PM  
**To:** Rep.Craig  
**Subject:** Draft review: LRB a0877/P1 Topic: Exemption changes; investment cap and disqualifying bad actors from exemptions

**Following is the PDF version of draft LRB a0877/P1.**

*4/c Nate* *9/27* *6-3363*

- bad actor : can internet portal operate if they were a bad actor ?  
• add that re b-d exemption*



TODAY



in  
9/27

RMR

~~PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION~~

ASSEMBLY AMENDMENT ,

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO ASSEMBLY BILL 350

- 1 At the locations indicated, amend the substitute amendment as follows:
- 2 **1.** Page 2, line 25: delete “if the” and substitute “if all of the following apply.”
- 3 **2.** Page 3, line 1: delete “transaction” and substitute:
- 4 “1. The transaction”.
- 5 **3.** Page 3, line 3: after that line insert:
- 6 “2. If the offer or sale of the security had been undertaken under an exemption
- 7 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR
- 8 230.506 (a) to (c)), the transaction would not have been disqualified from the
- 9 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR
- 10 230.506 (d)), except that the administrator may waive the requirement under this

1 subdivision and authorize transactions in reliance on the exemption under this  
2 paragraph notwithstanding the condition specified in this subdivision.”.

3 **4.** Page 3, line 16: after that line insert:

4 “4. If the transaction had been undertaken under an exemption specified in  
5 Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR 230.506 (a) to  
6 (c)), the transaction would not have been disqualified from the exemption under Rule  
7 506 (d) adopted under the Securities Act of 1933 (17 CFR 230.506 (d)), except that  
8 the administrator may waive the requirement under this subdivision and authorize  
9 transactions in reliance on the exemption under this paragraph notwithstanding the  
10 condition specified in this subdivision.”.

11 **5.** Page 3, line 20: after “to” insert “a”.

12 **6.** Page 4, line 8: after that line insert:

13 “(e) If the offer or sale of the security had been undertaken under an exemption  
14 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
15 230.506 (a) to (c)), the transaction would not have been disqualified from the  
16 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR  
17 230.506 (d)), except that the administrator may waive the requirement under this  
18 paragraph and authorize transactions in reliance on the exemption under this  
19 subsection notwithstanding the condition specified in this paragraph.”.

20 **7.** Page 5, line 14: delete “\$5,000” and substitute “\$10,000”.

21 **8.** Page 10, line 11: after that line insert:

22 “(n) If the offer or sale of the security had been undertaken under an exemption  
23 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
24 230.506 (a) to (c)), the transaction would not have been disqualified from the

7514  
2-20



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2 230.506 (d)), except that the administrator may waive the requirement under this  
3 paragraph and authorize transactions in reliance on the exemption under this  
4 subsection notwithstanding the condition specified in this paragraph.”.

5 **9.** Page 11, line 17: delete “\$5,000” and substitute “\$10,000”.

6 **10.** Page 13, line 3: after that line insert:

7 “(L) If the offer or sale of the security had been undertaken under an exemption  
8 specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR  
9 230.506 (a) to (c)), the transaction would not have been disqualified from the  
10 exemption under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR  
11 230.506 (d)), except that the administrator may waive the requirement under this  
12 paragraph and authorize transactions in reliance on the exemption under this  
13 subsection notwithstanding the condition specified in this paragraph.”.

14

(END)

Insert  
3-14

**2013-2014 DRAFTING INSERT  
FROM THE  
LEGISLATIVE REFERENCE BUREAU**

LRBa0877/lins  
ARG:.....

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**INSERT 2-20:**

1. Page 7, line 8: delete “litigation or” and substitute “litigation,”.
2. Page 7, line 8: after “proceedings,” insert “or pending regulatory action”.

**INSERT 3-14:**

3. Page 14, line 20: after that line insert:

“h. Neither the Internet site operator, nor any director, executive officer, general partner, managing member, or other person with management authority over the Internet site operator, has been subject to any conviction, order, judgment, decree, or other action specified in Rule 506 (d) (1) adopted under the Securities Act of 1933 (17 CFR 230.506 (d) (1)) that would disqualify an issuer under Rule 506 (d) adopted under the Securities Act of 1933 (17 CFR 230.506 (d)) from claiming an exemption specified in Rule 506 (a) to (c) adopted under the Securities Act of 1933 (17 CFR 230.506 (a) to (c)).”.