2013 DRAFTING REQUEST

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Wante	ed:	As time per	mits			Same as LRB:		
For:		Leah Vukm	nir (608)	266-2512		By/Representing:	Dean Cady	
May C	Contact:					Drafter:	tdodge	·
Subjec	et:	Health - soc	cial servi	ces		Addl. Drafters:		
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10/25/2013 9:28:29 AM Page 2

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/2	tdodge 10/23/2013	scalvin 9/4/2013	jmurphy 9/4/2013		lparisi 9/4/2013	sbasford 10/16/2013	State S&L
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2013 DRAFTING REQUEST

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LRB-1676

10/16/2013 10:34:26 AM Page 2

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Page 2

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LRB-1676 7/17/2013 9:36:00 AM Page 2

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2013 DRAFTING REQUEST

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Subject:	Health - socia	ll services		Addl. Drafters:		
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Drafting History:

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FE Sent For:

<END>

Dodge, Tamara

From:

Kahler, Pam

Sent:

Tuesday, February 19, 2013 11:24 AM Dodge, Tamara; Duchek, Michael

To: Subject:

FW: Charity Care drafting request

Hi, guys. This drafting request is more health-related than insurance-related. Tami, if you take this and want to give the abortion rider draft back to me, that's fine.

From: Cady, Dean

Sent: Tuesday, February 19, 2013 11:12 AM

To: Kahler, Pam

Subject: Charity Care drafting request

Hey Pam,

Leah asked me to shoot you an Email with a Bill she'd like to have drafted regarding the ability for <u>out-of-state health</u> <u>care providers to provide charity care services here in Wisconsin</u>. Leah isn't precisely sure to what extent medical professionals presently can provide care here in Wisconsin, either for free, or perhaps in some situations for a fee, or even if some type of reciprocity exists in certain situations (I believe there is a short timeframe with reciprocity). In any event, three states, Tennessee, Illinois and Connecticut, have done something similar in the area of charity care, giving organizations like Remote Area Medical and National Association of Free Clinics the ability to provide care to underserved patients at no cost.

Obviously the important piece of the legislation will be waiving Wisconsin's medical licensure requirements for the **strict purpose of providing charity care**, and so long as the provider is licensed to provide care within their scope of practice in another state. Leah would like to model her draft on the Tennessee legislation, Volunteer Health Care Services Act (1995), I have attached a pdf of the legislation for you. Two important components of the Bill are "scope and civil liability." With respect to scope, it should be limited to services provided to what the provider is licensed or certified to perform in his/her home state. Also, Leah would like to provide an exemption to civil liability for a provider performing volunteer charity services, absent gross negligence or willful misconduct. Pam, in the 1995 legislation there is no provision regarding liability exemption, but the lawmakers did provide that in subsequent legislation.

The other important provisions from the Tennessee legislation include, the definition of applicable providers, the setting - providing services (without charge) in association with a sponsoring organization, proof of licensure for both the provider and the sponsoring organization and registering with the Department of Health Services (including a \$100 registration fee, paid by the sponsoring organization. The Tennessee bill sets the fee at \$50, I think the fee should cover any associated administrative functions, and \$100 seems sufficient), additionally, the organization is required to report to the Department within 15 days the date, place, nature of the service provided and a complete listing of all providers involved; the Department has the power to revoke registration of a sponsoring organization for failure to comply, and the Department waiver timeframe for providing charity care services will be good for a period of 60 days, within a ninety day or three month cycle.

Thanks much Pam, if you have any questions please give me a call.



Filed for intro on 02/02/95
House Bill
Ву

Senate No. SB1436 By Gilbert

AN ACT to amend Tennessee Code Annotated, Title 63, Chapter 6, to enact the Volunteer Health Care Services Act.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF TENNESSEE: SECTION 1.

- (a) Tennessee Code Annotated, Title 63, Chapter 6, is amended by adding Sections 1(b) through 6 of this act as a new, appropriately designated part.
- (b) This act shall be known and may be cited as the "Volunteer Health Care Services Act".

SECTION 2.

- (a) The general assembly finds that:
 - (1) access to high quality health care services is a concern of all persons;
- (2) access to such services is severely limited for some residents of this state, particularly those who reside in remote, rural areas or in the inner city;
- (3) physicians and other health care professionals have traditionally worked to assure broad access to health care services; and

- (4) many health care providers from Tennessee and elsewhere are willing to volunteer their services to address the health care needs of Tennesseans who may otherwise not be able to obtain such services.
- (b) The general assembly further finds that it is the public policy of this state to encourage and facilitate voluntary provision of health care services.
- SECTION 3. As used in this act, unless the context otherwise requires:
- (a) "Health care provider" means any physician, surgeon, dentist, nurse, optometrist, or other practitioner of a health care discipline the professional practice of which requires licensure or certification under the provisions of Tennessee Code Annotated, Title 63, or under a comparable provision of law of another state, territory, district or possession of the United States.
- (b) "Licensed health care provider" means any health care provider holding a current license or certificate issued under:
 - (1) Tennessee Code Annotated, Title 63, or
 - (2) a comparable provision of the law of another state, territory, district or possession of the United States.
- (c) "Voluntary provision of health care services" means providing the professional services of a health care provider, in association with a sponsoring organization, without charge to the recipient of such services or to a third party on behalf of a recipient.
- (d) "Regularly practice" means to practice for more than sixty (60) days within any ninety (90) day period.
- (e) "Sponsoring organization" means any organization that organizes or arranges for the voluntary provision of health care services and which registers with the department of health as a sponsoring organization in accordance with Section 6 of this act.

SECTION 4.

- (a) Notwithstanding any provision of law to the contrary, no additional license or certificate otherwise required under the provisions of Tennessee Code Annotated, Title 63, shall be necessary for the voluntary provision of health care services by any person who:
 - (1) is a duly licensed health care provider, as defined under section 3(b) of this act; or
 - (2) lawfully practices under an exception to the licensure or certification requirements of any state, territory, district or possession of the United States; provided, that the person does not and will not regularly practice in the state of Tennessee.
- (b) The provisions of subsection (a) shall not apply to any person whose license or certificate is suspended or revoked pursuant to disciplinary proceedings in any jurisdiction. Furthermore, the provisions of subsection (a) shall not apply to a licensed health care provider who renders services outside the scope of practice authorized by his or her licensure, certification, or exception to such licensure or certification.

SECTION 5. With regard to a person who voluntarily provides health care services and who is covered by the provisions of Section 4(a), the prohibitions expressed in Tennessee Code Annotated, Section 63-6-202, relative to itinerant physicians, shall not apply and all requirements regarding display of a license or certificate shall be satisfied by the presentation for inspection, upon request, of a photocopy of the applicable license, certificate, or statement of exemption.

SECTION 6.

- (a) Before providing volunteer medical services in this state, a sponsoring organization shall register with the department of health by submitting a registration fee of fifty dollars (\$50.00) and filing a registration form that shall contain:
 - (i) the name of the sponsoring organization;

- (ii) name of principal individual or individuals who are the officers or organizational officials responsible for the operation of the sponsoring organization;
- (iii) the address, including street, city, zip code and county, of the sponsoring organization's principal office address and the same address information for each principal or official listed in (ii) above;
- (iv) telephone numbers for the principal office of the sponsoring agency and each principal or official listed in (ii) above; and
- (v) such additional information as the department shall require.

 Upon any change in the information required under this subsection 6(a), the sponsoring organization shall notify the department in writing of such change within thirty (30) days of its occurrence.
- (b) Within fifteen (15) days of any voluntary provision of health care services by a sponsoring organization registered under subsection 6(a), the sponsoring organization shall file with the department a voluntary services report which shall contain the date, place, type and general description of services provided, together with a listing of all licensed health care providers who participated in the provision of such health care services.
- (c) Each sponsoring organization shall maintain a list of health care providers associated with its provision of voluntary health services. For each such health care provider, the organization shall maintain a copy of a current license, certificate, or statement of exemption from licensure or certification and shall further require each health care provider to attest in writing that his or her license or certificate is not suspended or revoked pursuant to disciplinary proceedings in any jurisdiction.
- (d) The sponsoring organization shall maintain such records for a period of at least five (5) years following the provision of health care services and shall furnish such

records upon request to any regulatory board established under Tennessee Code Annotated, Title 63.

(e) Compliance with subsections (a) and (b) shall be prima facie evidence that the sponsoring organization has exercised due care in its selection of health care providers.

SECTION 7. The department may revoke the registration of any sponsoring organization who fails to comply with the requirements of Section 6 of this act. Any such revocation shall be conducted in accordance with the Uniform Administrative Procedures Act.

SECTION 8. No contract of professional liability insurance covering a health care provider in this state, issued or renewed on or after the effective date of this act, shall exclude coverage to any provider who engages in the voluntary provision of health care services, provided the sponsoring organization and the health care provider comply with the requirements of this act.

SECTION 9. This act shall take effect on becoming a law, the public welfare requiring it.

- AN ACT to amend Tennessee Code Annotated, Title 63, Chapter 6, to enact the Volunteer Health Care Services Act.
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State of Misconsin 2013 - 2014 LEGISLATURE

In. 4/15/3



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

D-note

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*

ANY ACT

AN ACT ...; relating to: allowing health care providers licensed outside the state

in the volunteer health care program.

Analysis by the Legislative Reference Bureau

Under current law, certain individuals may serve as volunteer health care provider by providing services through a nonprofit agency or for a school board or school governing body while receiving no income from the practice of his or her health profession. Currently, a licensed physician, dentist, or dental hygienist, a registered nurse, a practical nurse, a nurse-midwife, an optometrist, a physician assistant, a pharmacist, a chiropractor, a podiatrist, a physicial therapist, a certified dietician, a nurse practitioner, or an individual who performs functions of a pharmacy technician may serve as a volunteer health care provider under the program. To participate in the volunteer health care provider program, a health care professional must submit a joint application with a nonprofit agency, school board, or school governing body to the Department of Administration, which may approve the application. A volunteer health care provider providing services through a nonprofit agency must provide services, except for dental services, without charge and is limited under current law to providing certain services. A volunteer health care provider seeking to provide services for a school board or school governing body must meet certain requirements and consult with any school nurse and may only provide certain services to certain students without charge at the school.

Current law makes a volunteer heatlh care provider providing services under the program an agency of the state forcertain purposes including representation by the attorney general in a civil action or other matter brought before a court or

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administrative agency; mandatory filing of a notice of claim before brining a civil claim against the agent; and payment by the state of a judgment of damages and costs against the agent when found to be acting within the scope of employment.

This bill allows an individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is currently allowed to volunteer in the program is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration to participate in, and receive the protections of, the volunteer health care provider program. An applicant who is licensed, certified, or registered in a state outside of Wisconsin may only make a joint application with a nonprofit agency, and thus, may not provide volunteer services under the program at a school. The bill prohibits the Department of Administration from disapproving an application based solely on the nonprofit agency being organized under the laws of a state other than Wisconsin.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 146.89 (1) (r) 5. of the statutes is created to read:

146.89 (1) (r) 5. An individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is described in subd. 1. to 4. is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration.

****Note: Please note that by including the out-of-state providers in the definition of "volunteer health care provider" the individuals are also made agents of the state just as state licensed health care providers who are participating in the program would be. Please advise if you would like to treat the out-of-state providers differently in this regard.

SECTION 2. 146.89 (2) (a) of the statutes is amended to read:

146.89 (2) (a) Subject to par. (am), volunteer health care provider may participate under this section only if he or she submits a joint application with a

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nonprofit agency, school board, or governing body to the department of administration and that department approves the application. If the volunteer health care provider submits a joint application with a school board or governing body, the application shall include a statement by the school board or governing body that certifies that the volunteer health care provider has received materials that specify school board or governing body policies concerning the provision of health care services to students and has agreed to comply with the policies. The department of administration shall provide application forms for use under this paragraph.

History: 1989 a. 206; 1991 a. 269; 1993 a. 28, 490; 1995 a. 27 ss. 4378 to 4380, 9126 (19); 1997 a. 27, 57, 67; 1999 a. 23; 2003 a. 92; 2005 a. 188; 2007 a. 20 s. 9121 (6) (a); 2007 a. 201; 2009 a. 93, 134; 2011 a. 32, 216.

SECTION 3. 146.89 (2) (am) of the statutes is created to read: 9

146.89 (2) (am) A volunteer health care provider described in aub. (1) (r) 5. may submit a joint application only with a nonprofit agency to participate under this section.

SECTION 4. 146.89 (2) (br) of the statutes is created to read:

146.89 (2) (br) The department of administration may not disapprove the application solely on the basis that the nonprofit agency is organized under the laws of a state other than this state.

****Note: Please note that since I incorporated the out-of-state providers into the existing program I did not add a fee for an out-of-state nonprofit. It is not clear that a nonprofit based outside of Wisconsin would be ineligible for the current program as long as the nonprofit used health care providers licensed in Wisconsin to provide services.

(END)

D-note

DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU

LRB-1676/P1dn TJD:**♠**:...

jld

To Dean Cady:

provider

Instead of creating a new volunteer health care program, I adapted Wisconsin's current volunteer health care program to include the out-of-state providers. Therefore, the provisions in the draft are not identical to those in the Tennessee legislation. Please carefully review the draft language and analysis to confirm the draft incorporates the provisions of the Tennessee legislation most important to your office.

Should you have any questions or redraft instructions, please contact me.

Tamara J. Dodge Legislative Attorney Phone: (608) 267–7380

 $E-mail:\ tamara.dodge@legis.wisconsin.gov$

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1676/P1dn TJD:jld:jf

April 19, 2013

To Dean Cady:

Instead of creating a new volunteer health care program, I adapted Wisconsin's current volunteer health care provider program to include the out-of-state providers. Therefore, the provisions in the draft are not identical to those in the Tennessee legislation. Please carefully review the draft language and analysis to confirm the draft incorporates the provisions of the Tennessee legislation most important to your office.

Should you have any questions or redraft instructions, please contact me.

Tamara J. Dodge Legislative Attorney Phone: (608) 267–7380

E-mail: tamara.dodge@legis.wisconsin.gov

Dodge, Tamara

From:

Cady, Dean

Sent:

Wednesday, May 29, 2013 1:31 PM

To:

Dodge, Tamara

Subject:

P Draft 1676

Hey Tami, this is dean from Senator Vukmir's office. I realize I just left you a long-winded VM, but I just talked to Leah and if the liability concerns are consistent with the Tennessee Act, and how this Bill was drafted, Leah said to go ahead and have the draft ready for introduction. I hope this makes sense.

Thankx a mil Tami, and sorry for throwing this all at you.

Any questions give me a shout.

deano



State of Misconsin 2013 - 2014 **LEGISLATURE**



In: 7/16/13

NOT READY FOR INTRODUCTION

to participate

AN ACT to amend 146.89 (2) (a); and to create 146.89 (1) (r) 5., 146.89 (2) (am)

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and 146.89 (2) (br) of the statutes; relating to: allowing health care providers

licensed outside the state in the volunteer health care provider program.

Analysis by the Legislative Reference Bureau

Under current law, certain individuals may serve as volunteer health care providers by providing services through a nonprofit agency or for a school board or school governing body while receiving no income from the practice of his or her health profession. Currently, a licensed physician, dentist, or dental hygienist, a registered nurse, a practical nurse, a nurse-midwife, an optometrist, a physician assistant, a pharmacist; a chiropractor, a podiatrist, a physical therapist, a certified dietician, a nurse practitioner, or an individual who performs functions of a pharmacy technician may serve as a volunteer health care provider under the program. To participate in the volunteer health care provider program, a health care professional must submit a joint application with a nonprofit agency, school board, or school governing body to the Department of Administration (DOA), which may approve the application. A volunteer health care provider providing services through a nonprofit agency must provide services, except for dental services, without charge and is limited under current law to providing certain services. A volunteer health care provider seeking to provide services for a school board or school governing body must meet certain requirements and consult with any school nurse and may only provide certain services to certain students without charge at the school.

Current law makes a volunteer health care provider providing services under the program an agenty of the state for certain purposes including representation by



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the attorney general in a civil action or other matter brought before a court or administrative agency; mandatory filing of a notice of claim before bringing a civil claim against the agent; and payment by the state of a judgment of damages and costs against the agent when found to be acting within the scope of employment.

This bill allows an individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is currently allowed to volunteer in the program is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration to participate in, and receive the protections of, the volunteer health care provider program. An applicant who is licensed, certified, or registered in a state outside of Wisconsin may only make a joint application with a nonprofit agency, and thus, may not provide volunteer services under the program at a school. The bill prohibits the DOA from disapproving an application based solely on the nonprofit agency being organized under the laws of a state other than Wisconsin.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 146.89 (1) (r) 5. of the statutes is created to read:

146.89 (1) (r) 5. An individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is described in subds. 1. to 4. is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration.

***NOTE: Please note that by including the out-of-state providers in the definition of "volunteer health care provider" the individuals are also made agents of the state just as state licensed health care providers who are participating in the program would be. Please advise if you would like to treat the out-of-state providers differently in this regard.

SECTION 2. 146.89 (2) (a) of the statutes is amended to read:

146.89 (2) (a) A Subject to par. (am), volunteer health care provider may participate under this section only if he or she submits a joint application with a

nonprofit agency, school board, or governing body to the department of
administration and that department approves the application. If the volunteer
health care provider submits a joint application with a school board or governing
body, the application shall include a statement by the school board or governing body
that certifies that the volunteer health care provider has received materials that
specify school board or governing body policies concerning the provision of health
care services to students and has agreed to comply with the policies. The department
of administration shall provide application forms for use under this paragraph.

SECTION 3. 146.89 (2) (am) of the statutes is created to read:

146.89 (2) (am) A volunteer health care provider described in sub. (1) (r) 5. may submit a joint application only with a nonprofit agency to participate under this section.

SECTION 4. 146.89 (2) (br) of the statutes is created to read:

146.89 (2) (br) The department of administration may not disapprove the application solely on the basis that the nonprofit agency is organized under the laws of a state other than this state.

****Note: Please note that since I incorporated the out-of-state providers into the existing program I did not add a fee for an out-of-state nonprofit. It is not clear that a nonprofit based outside of Wisconsin would be ineligible for the current program as long as the nonprofit used health care providers licensed in Wisconsin to provide services.

Dodge, Tamara

From:

Dodge, Tamara

Sent:

Thursday, August 01, 2013 2:16 PM

To: Subject: Cady, Dean RE: P Draft 1676

Dean,

I didn't get a chance to look at it in detail yet, but I had the same thought you did. I think we can include the out-of-state providers in the volunteer health care program except for the "state agent" provision. For the liability portion then, I can draft something similar to Tennessee. I'll get to this in the next few days so I will have something more concrete by early next week.

Thanks, Tami

Tamara J. Dodge

Attorney
Wisconsin Legislative Reference Bureau
P.O. Box 2037
Madison, WI 53701-2037
(608) 267 - 7380
tamara.dodge@legis.wisconsin.gov

From: Cady, Dean

Sent: Wednesday, July 31, 2013 11:41 AM

To: Dodge, Tamara

Subject: RE: P Draft 1676

Hey Tami, I thought I would check in with you to see if we can figure something out about this draft. I do have a thought: is there a possibility of carving out an exemption within the Volunteer HC provisions whereby if a provider comes in to Wisc to provide charity (as drafted) care with a clinic, shows proof of sufficient liability insurance (as well as the clinic) then the provider(s) would not be considered "agents of the state," according to the Volunteer HC provisions, for liability purposes?

That was just a thought but let me know if it makes any sense at all.

Thankx a mil tami.

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From: Dodge, Tamara

Sent: Monday, July 22, 2013 4:21 PM

To: Cady, Dean

Subject: RE: P Draft 1676

Dean,

I understand your concern and you're probably correct that the fiscal estimate could be large as the out-of-state providers would be agents of the state. I could draft something exactly like Tennessee. I'd have to look at their law again

though because it requires insurers to cover out-of-state practice in Tennessee but we couldn't really require that if the insurer is not licensed in Wisconsin.

I'll be out of the office tomorrow (Tuesday) but will be back in on Wednesday. In the meantime, I will take a look again at the Tennessee law and the draft and see what possible solutions I come up with.

Tami

Tamara J. Dodge

Attorney
Wisconsin Legislative Reference Bureau
P.O. Box 2037
Madison, WI 53701-2037
(608) 267 - 7380
tamara.dodge@legis.wisconsin.gov

From: Cady, Dean

Sent: Monday, July 22, 2013 4:14 PM

To: Dodge, Tamara

Subject: RE: P Draft 1676

Hey Tami. I was thinking over the weekend about the liability issue and wondered if providers would be considered agents of the state, I imagine the fiscal on this could potentially be massive. So, a question: if a provider comes to Wisc pursuant to this draft/legislation, and has a current license from another state, I assume that provider would be carrying his or her own insurance (in some form or manner), is there some way for the provider to operate vis-à-vis this provision but require appropriate insurance so the State is not on the hook, If you know what I mean? My understanding of that Tenn Law/Act is that providers that operate via "charity care," the state of Tenn is not on the hook if a provider is found to have been grossly negligent or willful misconduct, etc.

Let me know if this makes any sense and I can give you a shout tomorrow. deano

From: Dodge, Tamara

Sent: Thursday, July 11, 2013 3:40 PM

To: Cady, Dean

Subject: RE: P Draft 1676

Dean,

I looked a little more at the Tennessee volunteer health care services program. Draft 1676 accomplishes something similar to the Tennessee program regarding liability but does so in a different way.

In Tennessee, a volunteer health care provider is not liable for any civil damages for providing volunteer health care services "unless the act or omission was the result of such person's gross negligence or willful misconduct." So, the health care provider is not immune from suit but no one has to pay damages unless the health care provider is grossly negligent or commits willful misconduct, in which case the health care provider or his or her insurance company pays.

In Wisconsin, for volunteer health care providers who have Wisconsin licenses, the provider is considered an agent of the state. So, the provider could be sued but the state indemnifies him or her and represents him or her. The state would be responsible to pay the damages. Draft 1676/P1 treats health care providers licensed outside Wisconsin the same – as agents of the state.

From the health care provider's perspective, I believe these are similar with regards to liability. And, the P1 of this draft treats all providers the same regardless where the license is from.

I'm going to read through the preliminary draft again and move toward sending it out on the assumption that the liability provisions are similar enough to Tennessee that they are okay with Senator Vukmir. Let me know if you want to hold up on the draft and discuss the liability provisions further.

Thanks, Tami

Tamara J. Dodge

Attorney
Wisconsin Legislative Reference Bureau
P.O. Box 2037
Madison, WI 53701-2037
(608) 267 - 7380
tamara.dodge@legis.wisconsin.gov

From: Cady, Dean

Sent: Wednesday, May 29, 2013 1:31 PM

To: Dodge, Tamara **Subject:** P Draft 1676

Hey Tami, this is dean from Senator Vukmir's office. I realize I just left you a long-winded VM, but I just talked to Leah and if the liability concerns are consistent with the Tennessee Act, and how this Bill was drafted, Leah said to go ahead and have the draft ready for introduction. I hope this makes sense.

Thankx a mil Tami, and sorry for throwing this all at you.

Any questions give me a shout.

deano



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State of Misconsin 2013 - 2014 LEGISLATURE

In: 8/23/13

LRB-1676/D TJD:jld

2013 BILL

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program.

AN ACT to amend 146.89 (2) (a); and to create 146.89 (1) (r) 5., 146.89 (2) (am) and 146.89 (2) (br) of the statutes; relating to: allowing health care providers

licensed outside the state to participate in the volunteer health care provider

Analysis by the Legislative Reference Bureau

Under current law, certain individuals may serve as volunteer health care providers by providing services through a nonprofit agency or for a school board or school governing body while receiving no income from the practice of his or her health profession. Currently, a licensed physician, a licensed dentist, a licensed dental hygienist, a registered nurse, a practical nurse, a nurse-midwife, an optometrist, a physician assistant, a pharmacist, a chiropractor, a podiatrist, a physical therapist, a certified dietician, a nurse practitioner, or an individual who performs functions of a pharmacy technician may serve as a volunteer health care provider under the program. To participate in the volunteer health care provider program, a health care professional must submit a joint application with a nonprofit agency, school board, or school governing body to the Department of Administration (DOA), which may approve the application. A volunteer health care provider providing services through a nonprofit agency must provide services, except for dental services, without charge and is limited under current law to providing certain services. A volunteer health care provider seeking to provide services for a school board or school governing body must meet certain requirements and consult with any school nurse

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and may only provide certain services to certain students without charge at the school.

Current law makes a volunteer health care provider providing services under the program an agent of the state for certain purposes including representation by the attorney general in a civil action or other matter brought before a court or administrative agency; mandatory filing of a notice of claim before bringing a civil claim against the agent; and payment by the state of a judgment of damages and costs against the agent when found to be acting within the scope of employment.

This bill allows an individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is currently allowed to volunteer in the program is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration to participate in and receive the protections of the volunteer health care provider program. An applicant who is licensed, certified, or registered in a state outside of Wisconsin may only make a joint application with a nonprofit agency, and thus, may not provide volunteer services under the program at a school. The bill prohibits the DOA from disapproving an application based solely on the nonprofit agency being organized under the laws of a state other than Wisconsin.

For further information see the *state and local* fiscal estimate, which will be

printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 146.89 (1) (r) 5. of the statutes is created to read:

146.89 (1) (r) 5. An individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is described in subds. 1. to 4. is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration.

SECTION 2. 146.89 (2) (a) of the statutes is amended to read:

146.89 (2) (a) A Subject to par. (am) volunteer health care provider may participate under this section only if he or she submits a joint application with a

nonprofit agency, school board, or governing body to the department of
administration and that department approves the application. If the volunteer
health care provider submits a joint application with a school board or governing
body, the application shall include a statement by the school board or governing body
that certifies that the volunteer health care provider has received materials that
specify school board or governing body policies concerning the provision of health
care services to students and has agreed to comply with the policies. The department
of administration shall provide application forms for use under this paragraph.

SECTION 3. 146.89 (2) (am) of the statutes is created to read:

146.89 (2) (am) A volunteer health care provider described in sub. (1) (r) 5. may submit a joint application only with a nonprofit agency to participate under this section.

SECTION 4. 146.89 (2) (br) of the statutes is created to read:

Inert 3.17

146.89 (2) (br) The department of administration may not disapprove the application solely on the basis that the nonprofit agency is organized under the laws of a state other than this state.

(END)

LRB-1676/2insTJD:...:

2013-2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

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INSERT ANALYSIS

Under the bill, however, an out-of-state volunteer who has sufficient liability insurance coverage and who submits a joint application with a nonprofit agency that has sufficient liability coverage is not an agent of the state for liability purposes. Instead the bill provides that an out-of-state volunteer who meets those criteria is not liable for any civil damages for any act or omission resulting from providing e services through the volunteer health care provider program, unless anythe act or omission is the result of the out-of-state volunteer's gross negligence or willful misconduct or the act or omission violates a state statute or rule.

(END INSERT ANALYSIS)

INSERT 3-17 2

SECTION 1. 146.89 (4) of the statutes is amended to read:

146.89 (4) Volunteer Except as provided in sub. (5), volunteer health care providers who provide services under this section are, for the provision of these services, state agents of the department of health services for purposes of ss. 165.25 (6), 893.82 (3) and 895.46. This state agency status applies regardless of whether the volunteer health care provider has coverage under a policy of health care liability insurance that would extend to services provided by the volunteer health care provider under this section; and the limitations under s. 895.46 (1) (a) on the payment by the state of damages and costs in excess of any insurance coverage applicable to the agent and on the duty of a governmental unit to provide or pay for legal representation do not apply. Any policy of health care liability insurance providing coverage for services of a health care provider may exclude coverage for services provided by the health care provider under this section.

History: 1989 a. 206; 1991 a. 269; 1993 a. 28, 490; 1995 a. 27 ss. 4378 to 4380, 9126 (19); 1997 a. 27, 57, 67; 1999 a. 23; 2003 a. 92; 2005 a. 188; 2007 a. 20 s. 9121 (6) (a); 2007 a. 201; 2009 a. 93, 134; 2011 a. 32, 216.

SECTION 2. 146.89 (5) of the statutes is created to read:

- 146.89 (5) (a) A volunteer health care provider who meets all of the following 1 criteria is not a state agent under sub. (4): 2
 - 1. The volunteer health care provider is described in sub. (1) (r) 5.

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- The volunteer health care provider has sufficient liability insurance coverage, as determined by the department of health services.
 - 3. The volunteer health care provider submits a joint application with a nonprofit agency that has sufficient liability coverage, as determined by the department of health services.
 - (b) A volunteer health care provider described in par. (a) is not liable for any civil damages for any act or omission resulting from providing services under this section, unless any of the following are true:
 - 1. The act or omission is the result of the volunteer health care provider's gross negligence or willful misconduct.
 - 2. The act or omission violates a state statute or rule.
- **SECTION 3.** 165.25 (6) (b) of the statutes is amended to read: 15
 - 165.25 (6) (b) Volunteer health care providers who provide services under s. 146.89, except those described in s. 146.89 (5) (a), practitioners who provide services under s. 257.03, and health care facilities on whose behalf services are provided under s. 257.03 are, for the provision of those services, covered by this section and shall be considered agents of the department of health services for purposes of determining which agency head may request the attorney general to appear and defend them.

History: 1971 c. 125 s. 522 (1); 1971 c. 215; 1973 c. 333; 1975 c. 81, 199; 1977 c. 29 s. 1656 (27); 1977 c. 187, 260, 273, 344; 1981 c. 20, 62, 96; 1983 a. 27; 1983 a. 36 s. 96 (2), (3), (4); 1983 a. 192; 1985 a. 29, 66; 1987 a. 416; 1989 a. 31, 115, 187, 206, 359; 1991 a. 25, 39, 269; 1993 a. 27, 28, 365; 1995 a. 27 ss. 4453 to 4454m, 9126 (19); 1995 a. 201; 1997 a. 27, 111; 2001 a. 16; 2003 a. 111, 235; 2005 a. 96, 458; 2007 a. 1; 2007 a. 20 ss. 2904, 9121 (6) (a); 2007 a. 76, 79, 96, 130, 225; 2009 a. 2, 28, 42; 2011 a. 32, 35; 2013 a. 20 ss. 164, 166, 167, 180, 1904m; s. 1352 (1) (bm) 2.

Section 4. 655.003 (3) of the statutes is amended to read:

1	655.003 (3) -A- Except for a physician or nurse anesthetist who meets the
2	criteria under s. 146.89 (5) (a), a physician or a nurse anesthetist who provides
3	professional services under the conditions described in s. 146.89, with respect to
4	those professional services provided by the physician or nurse anesthetist for which
5	he or she is covered by s. 165.25 and considered an agent of the department, as
6	provided in s. 165.25 (6) (b).
7	History: 1989 a. 187, 206; 1991 a. 214. SECTION 5. 893.82 (2) (d) 1m. of the statutes is amended to read:
8	893.82 (2) (d) 1m. A volunteer health care provider who provides services under
9	s. 146.89, except a volunteer health care provider described in s. 146.89 (5) (a), for
10	the provision of those services.
11	History: 1973 c. 333; 1977 c. 29; 1979 c. 221; 1979 c. 323 s. 30; 1979 c. 355; Stats. 1979 s. 893.82; 1983 a. 27; 1985 a. 66, 340; 1987 a. 342; 1987 a. 403 s. 256; 1989 a. 187, 206, 359; 1991 a. 39, 269; 1993 a. 27, 28; 1995 a. 158, 201; 1997 a. 133; 2003 a. 111; 2005 a. 96; 2007 a. 79, 130; 2009 a. 42, 278; 2011 a. 32. SECTION 6. 895.46 (5) (a) of the statutes is amended to read:
12	895.46 (5) (a) A volunteer health care provider who provides services under s.
13	146.89, except a volunteer health care provider described in s. 146.89 (5) (a), for the

History: 1973 c. 333; Sup. Ct. Order, 67 Wis. 2d 585, 761 (1975); Stats. 1975 s. 895.45; 1975 c. 81, 198, 199; Stats. 1975 s. 895.46; 1977 c. 29; 1979 c. 74, 221; 1981 c. 20; 1981 c. 96 s. 67; 1981 c. 314 s. 136; 1983 a. 6; 1983 a. 27 s. 2202 (32); 1985 a. 29, 66; 1987 a. 342; 1987 a. 403 s. 256; 1989 a. 31, 115, 187, 206, 359; 1991 a. 245, 269; 1993 a. 27, 28, 49, 238, 456, 490; 1995 a. 201, 227, 411; 1997 a. 35; 1999 a. 185; 2003 a. 111; 2005 a. 96; 2007 a. 79, 130; 2009 a. 24, 42, 93, 154; 2011 a. 32.

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provision of those services.

(END INSERT 3-17)

Barman, Mike

Cady, Dean From:

Wednesday, October 16, 2013 10:08 AM Sent:

LRB.Legal To:

Draft Review: LRB -1676/2 Topic: Charity care services by out-of-state health care providers Subject:

Please Jacket LRB -1676/2 for the SENATE.



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State of Misconsin 2013 - 2014 LEGISLATURE

LRB-1676/2

TJD:jld&sac;m

in 10/23

2013 BILL

Monday 10/28

and requirements on nonprofit agencies in

gun car

AN ACT to amend 146.89 (2) (a), 146.89 (4), 165.25 (6) (b), 655.003 (3), 893.82 (2)

(d) 1m. and 895.46 (5) (a); and to create 146.89 (1) (r) 5., 146.89 (2) (am), 146.89

(2) (br) and 146.89 (5) of the statutes; **relating to:** allowing health care providers licensed outside the state to participate in the volunteer health care provider program.

Analysis by the Legislative Reference Bureau

Under current law, certain individuals may serve as volunteer health care providers by providing services through a nonprofit agency or for a school board or school governing body while receiving no income from the practice of his or her health profession. Currently, a licensed physician, a licensed dentist, a licensed dental hygienist, a registered nurse, a practical nurse, a nurse-midwife, an optometrist, a physician assistant, a pharmacist, a chiropractor, a podiatrist, a physical therapist, a certified dietician, a nurse practitioner, or an individual who performs functions of a pharmacy technician may serve as a volunteer health care provider under the program. To participate in the volunteer health care provider program, a health care professional must submit a joint application with a nonprofit agency, school board, or school governing body to the Department of Administration (DOA), which may approve the application. A volunteer health care provider providing services through a nonprofit agency must provide services, except for dental services, without charge and is limited under current law to providing certain services. A volunteer health care provider seeking to provide services for a school board or school

governing body must meet certain requirements and consult with any school nurse and may only provide certain services to certain students without charge at the

school.

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Current law makes a volunteer health care provider providing services under the program an agent of the state for certain purposes including representation by the attorney general in a civil action or other matter brought before a court or administrative agency; mandatory filing of a notice of claim before bringing a civil claim against the agent; and payment by the state of a judgment of damages and costs against the agent when found to be acting within the scope of employment.

This bill allows an individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is currently allowed to volunteer in the program is licensed or certified to perform and who performs acts that are within the scope of that license, certification, or registration (out-of-state volunteer) to participate in the volunteer health care provider program. An applicant who is licensed, certified, or registered in a state outside of Wisconsin may only make a joint application with a nonprofit agency, and thus, may not provide volunteer services under the program at a school. The bill prohibits the DOA from disapproving an application based solely on the nonprofit agency being organized under the laws of a state other than Wisconsin. Under the bill, however, an out-of-state volunteer who has sufficient liability insurance coverage and who submits a joint application with a nonprofit agency that has sufficient liability coverage is not an agent of the state for liability purposes. Instead the bill provides that an out-of-state volunteer who meets those criteria is not liable for any civil damages for any act or omission resulting from providing services through the volunteer health care provider program, unless the act or omission is the result of the out-of-state volunteer's gross negligence or willful misconduct or the act or omission violates a state statute or rule.

7 For further information see the **state and local** fiscal estimate, which will be

printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 146.89 (1) (r) 5. of the statutes is created to read:

146.89 (1) (r) 5. An individual who holds a valid, unexpired license, certification, or registration issued by another state or territory that authorizes or qualifies the individual to perform acts that are substantially the same as those acts that an individual who is described in subds. 1. to 4. is licensed or certified to perform

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1	and who performs acts that are within the scope of that license, certification, or
2	registration.

SECTION 2. 146.89 (2) (a) of the statutes is amended to read:

146.89 (2) (a) -A- Subject to par. (am), a volunteer health care provider may participate under this section only if he or she submits a joint application with a nonprofit agency, school board, or governing body to the department of administration and that department approves the application. If the volunteer health care provider submits a joint application with a school board or governing body, the application shall include a statement by the school board or governing body that certifies that the volunteer health care provider has received materials that specify school board or governing body policies concerning the provision of health care services to students and has agreed to comply with the policies. The department of administration shall provide application forms for use under this paragraph.

SECTION 3. 146.89 (2) (am) of the statutes is created to read:

146.89 (2) (am) A volunteer health care provider described in sub. (1) (r) 5. may submit a joint application only with a nonprofit agency to participate under this section.

SECTION 4. 146.89 (2) (br) of the statutes is created to read:

146.89 (2) (br) The department of administration may not disapprove the application solely on the basis that the nonprofit agency is organized under the laws of a state other than this state.

SECTION 5. 146.89 (4) of the statutes is amended to read:

146.89 (4) Volunteer Except as provided in sub. (5), volunteer health care providers who provide services under this section are, for the provision of these services, state agents of the department of health services for purposes of ss. 165.25

2. No volunteer health care provider described in Sub. (1) (r) 5. may provide services under this section for more than 60 days in any 90 day period.

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(6), 893.82 (3) and 895.46. This state agency status applies regardless of whether the volunteer health care provider has coverage under a policy of health care liability insurance that would extend to services provided by the volunteer health care provider under this section; and the limitations under s. 895.46 (1) (a) on the payment by the state of damages and costs in excess of any insurance coverage applicable to the agent and on the duty of a governmental unit to provide or pay for legal representation do not apply. Any policy of health care liability insurance providing coverage for services of a health care provider may exclude coverage for services provided by the health care provider under this section.

SECTION 6. 146.89 (5) of the statutes is created to read:

146.89 (5) (a) A volunteer health care provider who meets all of the following criteria is not a state agent under sub. (4):

- 1. The volunteer health care provider is described in sub. (1) (r) 5.
- 2. The volunteer health care provider has sufficient liability insurance coverage, as determined by the department of health services.
- 3. The volunteer health care provider submits a joint application with a nonprofit agency that has sufficient liability coverage, as determined by the department of health services.
- (b) A volunteer health care provider described in par. (a) is not liable for any civil damages for any act or omission resulting from providing services under this section, unless any of the following are true:
- 1. The act or omission is the result of the volunteer health care provider's gross negligence or willful misconduct.
 - 2. The act or omission violates a state statute or rule.
- **SECTION 7.** 165.25 (6) (b) of the statutes is amended to read:

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165.25 (6) (b) Volunteer health care providers who provide services under s.
146.89, except those described in s. 146.89 (5) (a), practitioners who provide services
under s. 257.03, and health care facilities on whose behalf services are provided
under s. 257.03 are, for the provision of those services, covered by this section and
shall be considered agents of the department of health services for purposes of
determining which agency head may request the attorney general to appear and
defend them.
Sparron 8 655 003 (3) of the statutes is amended to read:

SECTION 8. 655.003 (3) of the statutes is amended to read:

655.003 (3) A Except for a physician or nurse anesthetist who meets the criteria under s. 146.89 (5) (a), a physician or a nurse anesthetist who provides professional services under the conditions described in s. 146.89, with respect to those professional services provided by the physician or nurse anesthetist for which he or she is covered by s. 165.25 and considered an agent of the department, as provided in s. 165.25 (6) (b).

SECTION 9. 893.82 (2) (d) 1m. of the statutes is amended to read:

893.82 (2) (d) 1m. A volunteer health care provider who provides services under s. 146.89, except a volunteer health care provider described in s. 146.89 (5) (a), for the provision of those services.

SECTION 10. 895.46 (5) (a) of the statutes is amended to read:

895.46 (5) (a) A volunteer health care provider who provides services under s. 146.89, except a volunteer health care provider described in s. 146.89 (5) (a), for the provision of those services.

(END) 23

current law to providing certain services. A volunteer health care provider seeking to provide services for a school board of school governing body must also provide proof of satisfactory completion of any relevant competency requirements as specified by the Department of Public Instruction and must consult with any school nurse at the school. In a school setting, the volunteer health care provider may only provide services to students from 4-year-old kindergarten to grade 6, may only provide the services described under current law, and must provide the services without charge at the school. Current law makes a volunteer health care provider providing services under the program an agent of the Department of Health Services (DHS) for certain purposes including representation by the attorney general in a civil action of other matter brought before a court or administrative agency; mandatory filing of a notice of claim before bringing a civil claim against the agent, and palment by the state of a judgment of damages and costs against the agent, and palment by the state of a judgment of damages and costs against the agent, when the agent is found to be acting within the scope of employment.

This bill transfers the powers and duties of the DOA with respect to the volunteer health care provider program to DHS. The bill requires volunteer health care providers to maintain their credentials for their health care profession when providing services in the program. The bill adds all of the following health care professionals to those who may participate in, and receive the protections of, the volunteer health care provider program psychologists, certified social workers, licensed marriage and family therapists, licensed professional counselors, and advanced practice nurses who have certificates to issue prescription orders. The bill exempts certain advanced practice nurses who are certified to issue prescription orders from current law requirements to provide proof of financial responsibility and maintain malpractice insurance while those advanced practice nurses are serving as a volunteer health care provider under the program. The bill also changes the types of dental services that dentists may perform under the program from simple tooth extraction and any necessary suturing to tooth extractions and other procedures

done under local anesthesia only and any necessary suturing.

The bill places requirements on the nonprofit agencies that apply jointly with health care professionals to participate in the volunteer health care provider program. Under the bill, the nonprofit agency must assume responsibility for approving the health care professionals and must research and validate the credentials of those health care professionals before submitting the joint application to be a volunteer health care provider. The bill requires the nonprofit agency to enter the list of volunteer health care providers providing services at that agency into an online, electronic system that is developed by DOA. The bill requires the nonprofit agency to monitor its volunteer health care providers and terminate a provider's participation in the program when the agency questions the provider's credentials or disapproves of the practices of that provider. The bill also requires the nonprofit agency to prepare and submit to DHS an annual report including the types and number of health care services provided by the nonprofit agency under the program.

program for failure of a nonprofit agency to comply with the requirements of the program. The state agency status provided through the program does not apply to

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the practices of that provider.

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1	nonprofit agency, school board, or governing body to the department of
2	administration. The department of administration shall provide renewal
3	application forms that are developed by the department of health services and that
4	include questions about the activities that the individual has undertaken as a
5	volunteer health care provider in the previous 12 months.
6	SECTION 3. 146.89 (2) (e) of the statutes is created to read:
7	146.89 (2) (e) The volunteer health care provider shall maintain his or her
8	credentials for his or her health care profession when providing any services under
9	this section. Insert 3-22
10	SECTION 4. 146.89 (3) (e) to (i) of the statutes are created to read:
11)	146.89 (3) (e) Under this section, the board of directors of the nonprofit agency
12	shall assume responsibility for approving individuals to be volunteer health care
13	providers.
14	(f) Under this section, the board of directors of the nonprofit agency shall
15	research and validate an individual's credentials before submitting the joint
16	application to be a volunteer health care provider.
17	(g) The nonprofit agency shall enter the list of volunteer health care providers
18	providing services at that nonprofit agency into an online, electronic system
19	developed by the department of administration.
20	(h) The nonprofit agency shall monitor volunteer health care providers
21	providing services at that nonprofit agency and shall terminate a provider's
22	participation in the program under this section with that nonprofit agency when the
23	agency questions the credentials of that provider or when the agency disapproves of

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(i) The nonprofit agency shall prepare and submit to the department an annual report that includes the types and number of health care services provided by the nonprofit agency under this section. (END Inser +3-22)

SECTION 5. 146.89 (4) of the statutes is amended to read:

146.89 (4) Volunteer health care providers who provide services under this section are, for the provision of these services, state agents of the department of health services for purposes of ss. 165.25 (6), 893.82 (3) and 895.46. This state agency status does not apply to a volunteer health care provider for whom the department has withdrawn approval of the application under sub. (2) (d). This state agency status applies regardless of whether the volunteer health care provider has coverage under a policy of health care liability insurance that would extend to services provided by the volunteer health care provider under this section; and the limitations under s. 895.46 (1) (a) on the payment by the state of damages and costs in excess of any insurance coverage applicable to the agent and on the duty of a governmental unit to provide or pay for legal representation do not apply. Any policy of health care liability insurance providing coverage for services of a health care provider may exclude coverage for services provided by the health care provider under this section.

SECTION 6. 146.89 (5) of the statutes is created to read:

146.89 (5) (a) While serving as a volunteer health care provider under this section, an advanced practice nurse who has a certificate to issue prescription orders under s. 441.16 (2) is considered to meet the requirements of s. 655.23, if required to comply with s. 655.23.