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## State of Misconsin 2015 - 2016 LEGISLATURE

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## ASSEMBLY SUBSTITUTE AMENDMENT 2, TO ASSEMBLY BILL 143

April 14, 2015 - Offered by Representatives Subeck, Sargent, Zepnick, Kahl, Wachs, Spreitzer, Hebl, C. Taylor and Hintz.

AN ACT to amend 194.01 (1) and 194.01 (2); and to create 340.01 (23g) (b) 4.,

440.08 (2) (a) 69m. and subchapter IV of chapter 440 [precedes 440.40] of the

statutes; relating to: regulation of transportation network companies,

providing an exemption from emergency rule procedures, granting

rule-making authority, and providing a penalty.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 194.01 (1) of the statutes is amended to read:

194.01 (1) "Common motor carrier" means any person who holds himself or herself out to the public as willing to undertake for hire to transport passengers or property by motor vehicle upon the public highways. The transportation of passengers in taxicab service or in commuter car pool or van pool vehicles that are designed to carry less than 8 passengers, including the driver, or in a school bus

under s. 120.13 (27) or in a motor vehicle being used to provide transportation
network services, as defined in s. 440.40 (7), is not transportation by a common motor
carrier.
<b>SECTION 2.</b> 194.01 (2) of the statutes is amended to read:
194.01 (2) "Contract motor carrier" means any person engaged in the
transportation by motor vehicle over a regular or irregular route upon the public
highways of property for hire, including the transportation of buildings, as defined
in s. 348.27 (12m) (a) 1. The transportation of property in a motor vehicle being used
subject to subch. IV of ch. 440 is not transportation by a contract motor carrier.
<b>SECTION 3.</b> 340.01 (23g) (b) 4. of the statutes is created to read:
340.01 (23g) (b) 4. A motor vehicle being used to provide transportation
network services, as defined in s. 440.40 (7).
<b>Section 4.</b> 440.08 (2) (a) 69m. of the statutes is created to read:
440.08 (2) (a) 69m. Transportation network company: March 1 of each
odd-numbered year.
Section 5. Subchapter IV of chapter 440 [precedes 440.40] of the statutes is
created to read:
CHAPTER 440
SUBCHAPTER IV
TRANSPORTATION NETWORK COMPANIES
440.40 Definitions. In this subchapter:
(1) "Digital network" means any Internet site or online-enabled application,
software, or system that permits the prearrangement of transportation network
services.

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other for-hire vehicle service.

1 (2) "Licensed company" means a transportation network company that is licensed under s. 440.415. 2 3 (3) "Participating driver" means an individual who does all of the following: 4 (a) Pays a fee to a transportation network company to be connected to a 5 passenger for the purpose of engaging in transportation network services. 6 (b) Uses a personal vehicle to engage in transportation network services for 7 compensation. 8 (4) "Passenger" means an individual who uses a transportation network 9 company's digital network to connect to a participating driver for transportation 10 network services, and, unless the context requires otherwise, includes all other 11 persons in that individual's party who accompany that individual in the 12 participating driver's personal vehicle in connection with those transportation network services. 13 14 (5) "Personal vehicle" means a motor vehicle that satisfies all of the following 15 conditions: 16 (a) A participating driver owns, leases, or is otherwise authorized to use the motor vehicle. 17 18 (b) The motor vehicle is not a taxicab, limousine, shuttle, or other for-hire vehicle. 19 20 **(6)** "Transportation network company" means a business that, for 21compensation, uses a digital network to connect passengers to participating drivers

for the purpose of providing transportation network services to those passengers.

"Transportation network company" does not include a taxicab, limousine, shuttle, or

- (7) "Transportation network services" means transportation provided to a passenger in the participating driver's personal vehicle. A participating driver is considered to be engaged in transportation network services beginning when the participating driver accepts a passenger's request for transportation received through a transportation network company's digital network, continuing while the participating driver transports that passenger in the participating driver's personal vehicle, and ending when that passenger, or the last person in that passenger's party, whichever occurs later, exits the participating driver's personal vehicle. "Transportation network services" does not include transportation in a taxicab, limousine, shuttle, or other for-hire vehicle.
- **440.41 License required. (1)** No person may operate a transportation network company in this state unless the transportation network company is a licensed company.
- (2) No person may engage in transportation network services in this state unless the person is a participating driver for a licensed company. A licensed company is not considered to control, direct, or manage a participating driver or that participating driver's personal vehicle used for engaging in transportation network services, except as provided in this subchapter or in a written agreement between the licensed company and the participating driver.
- 440.415 Licensure of transportation network companies. (1) INITIAL LICENSE. The department shall grant a license to operate a transportation network company in this state to an applicant for licensure if the department determines that all of the following requirements are met:
- (a) The applicant submits an application to the department on a form prescribed by the department. The application shall include the applicant's name,

1	address, tax identification number, and any other information required by the
2	department by rule.
3	(b) The applicant is a transportation network company.
4	(c) The applicant demonstrates to the satisfaction of the department that it
5	satisfies all applicable requirements under ss. 440.42, 440.44, 440.45, and 440.48.
6	(d) Notwithstanding s. 440.03 (9) (a), the applicant pays an initial licensure fee
7	of \$5,000.
8	(2) RENEWAL. (a) The renewal date for a license granted under sub. (1) is
9	specified in s. 440.08 (2) (a) 69m. A renewal application shall be submitted to the
10	department on a form prescribed by the department and shall include any
11	information required by the department by rule.
12	(b) The renewal application for a licensed company shall include a renewal fee
13	of \$5,000 or the renewal fee determined by the department under s. 440.03 (9) (a),
14	if any, whichever is less.
15	440.42 Agent. Each licensed company shall maintain an agent for service of
16	process in this state.
17	440.425 Fare disclosures. Each licensed company shall do all of the
18	following:
19	(1) Disclose its fare calculation method on its Internet site.
20	(2) Inform each prospective passenger or the prospective passenger's
21	authorized representative of all applicable fare rates.
22	(3) Give each prospective passenger or the prospective passenger's authorized
23	representative the option to receive an estimated fare before the passenger enters
24	a participating driver's personal vehicle for transportation network services.

440.427 Establishment of base rate; ban on surge pricing. (1) Each
licensed company shall establish a base fare rate for each geographic region within
this state in which the licensed company operates.
(2) A licensed company may not establish a base fare rate under sub. (1) more
than once every 3 months.
(3) A licensed company may not at any time charge a passenger a fare rate that
exceeds the base fare rate established under sub. (1).
440.43 Identification of participating drivers. Each licensed company
shall make available to each prospective passenger or the prospective passenger's
authorized representative, on the licensed company's digital network, a photograph
of the participating driver and the license plate number of the participating driver's
personal vehicle before the passenger enters the participating driver's personal
vehicle for transportation network services.
440.435 Electronic receipt. Within a reasonable time after transportation
network services have been provided, the licensed company facilitating the services
shall transmit an electronic receipt for the services to the passenger or the
passenger's authorized representative that contains all of the following:
(1) The origin and destination of the trip.
(2) The total time and distance of the trip.
(3) An itemization of the total fare paid, if any.
440.44 Zero tolerance for use of drugs or alcohol. (1) POLICY. Each
licensed company shall develop, implement, and make available on its Internet site
a policy prohibiting any participating driver from using alcohol, or any other

intoxicant that may render the participating driver incapable of safely driving, while

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1 the participating driver is engaged in transportation network services for the 2 licensed company or is logged on to the licensed company's digital network. 3 (2) COMPLAINTS. (a) Each licensed company shall develop, implement, and 4 make available on its Internet site, complaint procedures for reports of suspected 5 violations of the policy under sub. (1). 6 (b) Upon receipt of a complaint concerning a violation of a licensed company's 7 policy under sub. (1), the licensed company shall immediately suspend the 8 participating driver and investigate the complaint. The suspension shall continue 9 until the complaint is resolved. 10 (c) Each licensed company shall maintain all records of each investigation 11 under par. (b), including the results of that investigation and any action taken based 12 on that investigation, for at least 2 years after the date the complaint was received 13 by the licensed company. 14 440.445 Certain requirements for participating drivers and their 15 personal vehicles. (1) APPLICATION. Before a licensed company allows an 16 individual to be a participating driver for the licensed company, the licensed company shall do all of the following: 17 18 (a) Require the individual to submit an application to the licensed company that includes at least all of the following: 19 20 1. The individual's name, address, and age. 212. A copy of the individual's driver's license. 223. The individual's driving history.

4. Proof of motor vehicle registration for each personal vehicle the individual

will use to engage in transportation network services through the licensed company.

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- 5. A copy of the individual's automobile liability insurance policy for each personal vehicle the individual will use to provide transportation network services through the licensed company.
- (b) Biennially, conduct, or have a 3rd party conduct, a local and national criminal background check for the individual that includes all of the following:
- 1. A multistate and multijurisdictional criminal records locator or other similar commercial nationwide database with validation.
  - 2. A national sex offender registry database.
- (c) Biennially, obtain and review a driving history research report for the individual.
- (d) Notwithstanding s. 440.455 (2), each licensed company shall maintain at all times and make available for inspection by the department all records of each criminal background check conducted under par. (b) and each driving history research report obtained and reviewed under par. (c).
- (2) Who may not be a participating driver for the licensed company:
- 1. An individual who has had more than 3 moving violations, as defined in s. 343.01 (2) (cg), in the past 3 years, or one major violation in the past 3 years, including fleeing or attempting to elude an officer under s. 346.04 (3), reckless driving under s. 346.62, or driving with a suspended or revoked license under s. 343.44 (1) (a) or (b).
- 2. An individual who has been convicted in the last 7 years of driving under the influence of an intoxicant or other drug in violation of s. 346.63, of a sex offense, as defined in s. 301.45 (1d) (b), or of any crime involving fraud, theft, damage to

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- property, violence, acts of terror, or the use of a motor vehicle in the commission of a felony.
- 3. An individual whose information is contained in the sex offender registry under s. 301.45 or on the National Sex Offender Public Website.
  - 4. An individual who does not possess a valid driver's license.
  - 5. An individual who does not possess proof of motor vehicle registration for each personal vehicle the individual intends to use to engage in transportation network services.
  - 6. An individual who does not possess proof of automobile liability insurance for each personal vehicle the individual intends to use to engage in transportation network services.
    - 7. An individual who is not at least 19 years of age.
  - (b) A participating driver who is convicted of any moving violation or of any felony or misdemeanor anywhere shall immediately notify the licensed company for which the participating driver engages in transportation network services of the conviction.
  - (3) Vehicle safety and emissions. (a) Each licensed company shall ensure that each motor vehicle a participating driver uses to provide transportation network services for the licensed company is a personal vehicle that satisfies all state vehicle safety and emissions standards for private motor vehicles.
  - (b) Each licensed company shall ensure that each motor vehicle a participating driver uses to engage in transportation network services undergoes a 19-point inspection by a mechanic approved by the department prior to first being used for transportation network services and at least annually after that. That inspection

1	shall certify in writing that the following items are mechanically sound and fit for
2	driving:
3	1. Foot brakes. At 20 miles per hour, each personal vehicle shall be capable o
4	stopping within 25 feet.
5	2. Emergency brakes.
6	3. Steering mechanism.
7	4. Windshield, which shall have no cracks or chips larger than one inch.
8	5. Rear window and other glass, which shall have no cracks or chips larger than
9	one inch.
10	6. Windshield wipers.
11	7. Headlights.
12	8. Tail lights.
13	9. Turn indicator lights.
14	10. Stop lights.
15	11. Front seat adjustment mechanism.
16	12. Doors, including the opening, closing, and locking mechanisms.
17	13. Horn.
18	14. Speedometer.
19	15. Bumpers.
20	16. Muffler and exhaust system.
21	17. Condition of tires, including tread depth.
22	18. Interior and exterior rear view mirrors.
23	19. Safety belts and air bags for the driver and passengers.

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- (4) NO STREET HAILS. A participating driver may not solicit or accept street hails or otherwise provide rides for compensation that are not prearranged through a transportation network company on the company's digital network.
- (5) No CASH TRIPS. (a) A participating driver may not solicit or accept any cash payment to engage in transportation network services.
- (b) All passenger payments for transportation network services shall be made electronically using the transportation network company's digital network.
- (6) HOTLINE. Each licensed company shall maintain a toll-free telephone number staffed 24 hours a day for passengers to make complaints concerning the conduct of participating drivers, report lost or stolen items, and ask questions concerning the licensed company and the transportation network services its participating drivers provide. Each participating driver shall prominently display that number in the participating driver's personal vehicle at all times the participating driver is engaged in transportation network services. The licensed company shall make the number available upon request, on its digital network, and on all electronic receipts for transportation network services transmitted to passengers.
- 440.45 Nondiscrimination; accessibility. (1) Nondiscrimination policy. Each licensed company shall adopt a policy of nondiscrimination on the basis of trip origin or destination, race, color, national origin, religious belief or affiliation, sex, disability, age, sexual orientation, or gender identity with respect to passengers and prospective passengers and notify all of its participating drivers of the nondiscrimination policy.
- (2) A participating driver may not discriminate against any passenger or prospective passenger on the basis of destination, race, color, national origin,

- religious belief or affiliation, sex, disability, age, sexual orientation, or gender identity.
- (3) Each participating driver shall permit service animals to accompany passengers in connection with transportation network services.
- (4) A licensed company may not impose additional charges for providing transportation network services to persons with disabilities because of those disabilities.
- (5) Each licensed company shall provide each prospective passenger an opportunity to indicate whether the passenger requires a wheelchair-accessible vehicle. If a licensed company cannot arrange wheelchair-accessible transportation network services for a prospective passenger who requires wheelchair-accessible services, the licensed company shall refer the prospective passenger to an alternate provider of wheelchair-accessible transportation, if available.
- (6) Annually, each licensed company shall submit a report to the department and the division of equal rights that includes all of the following:
- (a) The total number of passenger trips that were provided by participating drivers for the licensed company in each zip code within this state, based on the point of origin for each trip.
- (b) The total number of requests for transportation that did not result in transportation network services in each zip code within this state, based on the requested point of origin for the transportation, and an explanation of the reasons each request for transportation did not result in transportation network services.
- (c) The total number of passenger trips that were provided by participating drivers for the licensed company in each zip code within this state, based on the destination point for each trip.

network services.

(d) The total number of requests for transportation that did not result in
transportation network services in each zip code within this state, based on the
requested destination point for the transportation, and an explanation of the reasons
each request for transportation did not result in transportation network services.
440.455 Records. Each licensed company shall do all of the following:
(1) Maintain passenger trip records for at least one year from the date of each
trip.
(2) Maintain all records concerning each participating driver for at least one
year after the date on which the participating driver ceases to engage in
transportation network services for the licensed company.
440.46 Personally identifiable information. A licensed company may not
disclose a passenger's or prospective passenger's personally identifiable information
to any other person, unless any of the following is true:
(1) The passenger or prospective passenger consents to the disclosure.
(2) The disclosure is required by law.
(3) The disclosure is necessary to protect or defend the terms of use of the
licensed company's transportation network services or to investigate a violation of
those terms.
(4) The disclosure is to the participating driver, is limited to the passenger's
name and telephone number, and is for the sole purpose of facilitating the
participating driver's transportation network services for that passenger.
440.465 Limitations on other regulation. (1) The requirements under chs
340 to 349 applicable specifically to commercial vehicles or for-hire vehicles do not
apply to personal vehicles used by participating drivers engaged in transportation

- (2) The requirements under ss. 342.06 (1) (h) and (3), 342.10 (3) (a), and 342.33 do not apply to personal vehicles used by participating drivers engaged in transportation network services.
  - (3) A city, village, town, or county may do any of the following:
- (a) To the extent necessary to comply with assurances under 49 USC 47107, impose fees or charges under s. 114.14 (1) for the use of an airport by participating drivers engaged in transportation network services. Any such fees or charges shall be imposed on transportation network companies and may not exceed fees or charges imposed under s. 114.14 (1) for the use of an airport by taxicabs, limousines, shuttles, or other for-hire vehicles.
- (b) Require a transportation network company to comply with a permit developed by an airport and issued to the transportation network company regarding the manner of operation on airport property by participating drivers engaged in transportation network services. A single permit under this paragraph shall be issued to each transportation network company and shall apply to all of the participating drivers for the company.
- **440.48 Insurance. (1)** Driver requirements. (a) A participating driver, or a transportation network company on the driver's behalf, shall maintain primary automobile insurance that does all of the following:
- 1. Recognizes that the driver is a participating driver, or otherwise uses a motor vehicle to transport passengers for compensation.
  - 2. Covers the participating driver at any of the following times:
- a. While the driver is logged on to the transportation network company's digital network.
  - b. While the driver is engaged in transportation network services.

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1	(b) The following automobile insurance requirements apply while a
2	participating driver is logged on to the transportation network company's digital
3	network and is available to receive transportation requests but is not engaged in
4	transportation network services:
5	1. The insurance is primary automobile liability insurance in the amount of at
6	least \$50,000 for death and bodily injury per person, \$100,000 for death and bodily
7	injury per incident, and \$25,000 for property damage.
8	2. The insurance provides primary uninsured motorist coverage in accordance
9	with the requirements under s. 632.32 (4) (a) 1.
10	3. The coverage requirements under this paragraph may be satisfied by any of
11	the following:
12	a. Automobile insurance maintained by the participating driver.
13	b. Automobile insurance maintained by the transportation network company.
14	c. Any combination of insurance specified in subd. 3. a. and b.
15	(c) The following automobile insurance requirements apply while a
16	participating driver is engaged in transportation network services:
17	1. The insurance is primary automobile liability insurance in the amount of at
18	least \$1,000,000 for death, bodily injury, and property damage.
19	2. The insurance provides primary uninsured motorist coverage in accordance
20	with the requirements under s. 632.32 (4) (a) 1.
21	3. The coverage requirements under this paragraph may be satisfied by any of
22	the following:
23	a. Automobile insurance maintained by the participating driver.

b. Automobile insurance maintained by the transportation network company.

c. Any combination of insurance specified in subd. 3. a. and b.

- (d) If insurance maintained by the participating driver under par. (b) or (c) has lapsed or does not provide the required coverage, insurance maintained by a transportation network company shall provide the coverage required under this subsection beginning with the first dollar of a claim and have the duty to defend the claim.
- (e) Coverage under an automobile insurance policy maintained by the transportation network company shall not be dependent on a personal automobile insurer first denying a claim nor shall a personal automobile insurance policy be required to first deny a claim.
- (f) Insurance required under this subsection may be placed with an insurer authorized to do business in this state or with a surplus lines insurer.
- (g) Insurance satisfying the requirements of this subsection shall be deemed to satisfy the financial responsibility requirement for a motor vehicle under ch. 344.
- (h) A participating driver shall carry proof of coverage satisfying pars. (b) and (c) with him or her at all times during his or her use of a vehicle in connection with a transportation network company's digital network. In the event of an accident, a participating driver shall provide this insurance coverage information to the directly interested parties, automobile insurers, and investigating police officers, upon request in accordance with s. 344.62. Upon request, a participating driver shall also disclose to directly interested parties, automobile insurers, and investigating police officers whether he or she was logged on to the transportation network company's digital network or engaged in transportation network services at the time of the accident.
- (2) DISCLOSURES REQUIRED REGARDING INSURANCE COVERAGE. A transportation network company shall disclose in writing to participating drivers all of the following

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- before they are allowed to accept a request for transportation network services on the transportation network company's digital network:
  - (a) The insurance coverage, including the types of coverage and the limits for each coverage, that the transportation network company provides while the participating driver uses a personal vehicle in connection with a transportation network company's digital network.
  - (b) That the participating driver's own automobile insurance policy might not provide any coverage while the participating driver is logged on to the transportation network company's digital network and is available to receive transportation requests or is engaged in transportation network services depending on its terms.
  - (3) Insurer provisions. (a) Notwithstanding any coverage requirements under s. 632.32, an insurer that writes automobile insurance in this state may exclude any and all coverage afforded under a policy owner's insurance policy for any loss or injury that occurs while a participating driver is logged on to a transportation network company's digital network or is engaged in transportation network services. This right to exclude all coverage may apply to any coverage included in a motor vehicle insurance policy, including all of the following:
    - 1. Liability coverage for bodily injury and property damage.
    - 2. Uninsured and underinsured motorist coverage.
    - 3. Medical payments coverage.
    - 4. Comprehensive physical damage coverage.
- 5. Collision physical damage coverage.
  - (b) 1. Exclusions under par. (a) shall apply notwithstanding any requirement under ch. 344. Nothing in this subsection implies or requires that a personal automobile insurance policy provide coverage while the driver is logged on to the

- transportation network company's digital network, while the driver is engaged in transportation network services, or while the driver otherwise uses a vehicle to transport passengers for compensation.
- 2. Nothing shall be deemed to preclude an insurer from providing coverage for the participating driver's vehicle, if the insurer so chooses to do so by contract or endorsement.
- (c) 1. Automobile insurers that exclude coverage as permitted in this subsection shall have no duty to defend or indemnify any claim expressly excluded. Nothing in this section shall be deemed to invalidate or limit an exclusion contained in a policy, including any policy in use, or approved for use, in this state before the effective date of this subdivision .... [LRB inserts date], that excludes coverage for vehicles used to carry persons or property for a charge or available for hire by the public.
- 2. An automobile insurer that defends or indemnifies a claim against a participating driver that is excluded under the terms of its policy as permitted in this subsection shall have a right of contribution against other insurers that provide automobile insurance to the same driver in satisfaction of the coverage requirements of sub. (1) at the time of loss.
- (d) In a claims coverage investigation, transportation network companies and any insurer potentially providing coverage under sub. (1) shall cooperate to facilitate the exchange of relevant information with directly involved parties and any insurer of the participating driver if applicable, including the precise times that a participating driver logged on and off the transportation network company's digital network in the 12-hour period immediately preceding, and in the 12-hour period immediately following, the accident, and disclose to one another a clear description

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1 of the coverage, exclusions, and limits provided under any automobile insurance 2 maintained under sub (1). 3 440.49 Disciplinary proceedings and actions. (1) INVESTIGATIONS AND 4 HEARINGS. Subject to the rules promulgated under s. 440.03 (1), the department may 5 conduct investigations and hold hearings to determine whether a violation of this 6 subchapter or any rule promulgated under this subchapter or a violation of any other 7 law that substantially relates to the operation of a transportation network company 8 or to transportation network services has occurred. 9 (2) DISCIPLINE. Subject to the rules promulgated under s. 440.03 (1), the 10 department may reprimand a licensed company or deny, limit, suspend, or revoke a 11 license granted under s. 440.415 if the department finds that an applicant for 12 licensure or a licensed company has done any of the following: 13 (a) Intentionally made a material misstatement in an application for a license 14 or license renewal. 15 (b) Advertised in a manner that is false or misleading. 16 (c) Obtained or attempted to obtain compensation through fraud or deceit. 17 (d) Violated this subchapter or any rule promulgated under this subchapter or 18 violated any other law that substantially relates to the operation of a transportation network company or to transportation network services. 19 20 (e) Failed to cooperate with the department, or failed to timely respond to a 21 request for information by the department, in connection with an investigation 22 under this section. 23 **440.495 Penalties.** Any person who violates this subchapter or any rule

promulgated under this subchapter may be fined not more than \$1,000.

Section 6. Nonstatutory provisions.

(1) Emergency rules. The department of safety and professional services may
promulgate emergency rules under section 227.24 of the statutes implementing
subchapter IV of chapter 440 of the statutes, as created by this act. Notwithstanding
section 227.24 $(1)$ $(c)$ and $(2)$ of the statutes, emergency rules promulgated under this
subsection remain in effect until June 30, 2017, or the date on which permanent rules
take effect, whichever is sooner. Notwithstanding section 227.24 $(1)$ $(a)$ and $(3)$ of the
statutes, the department is not required to provide evidence that promulgating a rule
under this subsection as an emergency rule is necessary for the preservation of the
public peace, health, safety, or welfare and is not required to provide a finding of
emergency for a rule promulgated under this subsection.

**Section 7. Effective dates.** This act takes effect on the day after publication, except as follows:

- (1) LICENSURE REQUIREMENT. The treatment of section 440.41 of the statutes takes effect on the first day of the 4th month beginning after publication.
- (2) Driver insurance requirements. The treatment of section 440.48 (1) of the statutes takes effect on July 1, 2015, or on the day after publication, whichever is later.

18 (END)