



State of Wisconsin
2015 - 2016 LEGISLATURE

LRB-2555/1
EVM:emw

2015 SENATE BILL 266

September 29, 2015 – Introduced by Senators MOULTON, LASEE, MARKLEIN, STROEBEL and WANGGAARD, cosponsored by Representatives KULP, CRAIG, HORLACHER, HUTTON, T. LARSON, SANFELIPPO, SCHRAA, THIESFELDT and QUINN. Referred to Committee on Government Operations and Consumer Protection.

1 **AN ACT to repeal** 16.965, 20.505 (1) (cm), 20.505 (1) (cn), 20.505 (1) (ud), 66.0230
2 (2) (d) and 66.1001 (3m); **to amend** 20.505 (1) (ub), 59.69 (3) (a), 62.23 (2), 62.23
3 (3) (b), 66.1001 (3) (intro.) and 66.1002 (2) (intro.); and **to create** 66.1001 (7) and
4 66.1001 (8) of the statutes; **relating to:** comprehensive planning and making
5 an appropriation.

Analysis by the Legislative Reference Bureau

This bill authorizes a local government to repeal its comprehensive plan and eliminates a grant program related to comprehensive planning.

Under the current law commonly known as the “Smart Growth” statute, if a city, village, town, county, or regional planning commission (local governmental unit) creates a development plan or master plan (comprehensive plan) or amends an existing comprehensive plan, the plan must contain certain planning elements. The required planning elements include the following: housing; transportation; utilities and community facilities; agricultural, natural, and cultural resources; economic development; land use; and intergovernmental cooperation.

Also under current law, unless certain conditions apply, beginning on January 1, 2010, certain ordinances enacted or amended by a local governmental unit that affect land use must be consistent with that local governmental unit’s comprehensive plan. The ordinances to which this requirement applies are official mapping, local subdivision regulation, and zoning ordinances, including zoning of shorelands or wetlands in shorelands. Also under current law, beginning on January 1, 2010, if a

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local governmental unit enacts or amends any of these specified ordinances, the comprehensive plan must contain at least all of the required planning elements.

Under this bill, a local governmental unit is authorized to repeal its comprehensive plan. Correspondingly, the ordinances that under current law must be consistent with a local governmental unit's comprehensive plan must, under the bill, be consistent with the local governmental unit's comprehensive plan only if the local governmental unit has a comprehensive plan in effect.

Under current law, the Department of Administration provides grants to local governmental units to assist in financing the cost of planning activities. This bill eliminates this grant program.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 16.965 of the statutes is repealed.

2 **SECTION 2.** 20.505 (1) (cm) of the statutes is repealed.

3 **SECTION 3.** 20.505 (1) (cn) of the statutes is repealed.

4 **SECTION 4.** 20.505 (1) (ub) of the statutes is amended to read:

5 20.505 (1) (ub) *Land.* From the land information fund, all moneys received by
6 the department under s. 59.72 (5) (a), ~~except moneys appropriated under par. (ud)~~
7 other than the first \$2,000,000 received in each fiscal year, for the land information
8 program under s. 16.967 and for reviews of proposed municipal incorporations and
9 annexations by the department ~~and for the purpose of providing aids under s. 16.965.~~

10 **SECTION 5.** 20.505 (1) (ud) of the statutes is repealed.

11 **SECTION 6.** 59.69 (3) (a) of the statutes is amended to read:

12 59.69 (3) (a) The county zoning agency may direct the preparation of a county
13 development plan or parts of the plan for the physical development of the
14 unincorporated territory within the county and areas within incorporated
15 jurisdictions whose governing bodies by resolution agree to having their areas

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1 included in the county's development plan. The plan may be adopted in whole or in
2 part and may be amended by the board and endorsed by the governing bodies of
3 incorporated jurisdictions included in the plan. The county development plan, in
4 whole or in part, in its original form or as amended, is hereafter referred to as the
5 development plan. ~~Beginning on January 1, 2010, or, if the county is exempt under~~
6 ~~s. 66.1001 (3m), the date under s. 66.1001 (3m) (b), if the county engages in any~~
7 ~~program or action described in s. 66.1001 (3), the development plan shall contain at~~
8 ~~least all of the elements specified in s. 66.1001 (2).~~

9 **SECTION 7.** 62.23 (2) of the statutes is amended to read:

10 62.23 (2) FUNCTIONS. It shall be the function and duty of the commission to
11 make and adopt a master plan for the physical development of the city, including any
12 areas outside of its boundaries that in the commission's judgment bear relation to the
13 development of the city provided, however, that in any county where a regional
14 planning department has been established, areas outside the boundaries of a city
15 may not be included in the master plan without the consent of the county board of
16 supervisors. The master plan, with the accompanying maps, plats, charts, and
17 descriptive and explanatory matter, shall show the commission's recommendations
18 for such physical development, ~~and shall, as described in sub. (3) (b), contain at least~~
19 ~~the elements described in s. 66.1001 (2).~~ The commission may from time to time
20 amend, extend, or add to the master plan or carry any part or subject matter into
21 greater detail. The commission may adopt rules for the transaction of business and
22 shall keep a record of its resolutions, transactions, findings, and determinations,
23 which record shall be a public record.

24 **SECTION 8.** 62.23 (3) (b) of the statutes is amended to read:

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1 62.23 (3) (b) The commission may adopt the master plan as a whole by a single
2 resolution, or, as the work of making the whole master plan progresses, may from
3 time to time by resolution adopt a part or parts of a master plan. ~~Beginning on~~
4 ~~January 1, 2010, or, if the city is exempt under s. 66.1001 (3m), the date under s.~~
5 ~~66.1001 (3m) (b), if the city engages in any program or action described in s. 66.1001~~
6 ~~(3), the master plan shall contain at least all of the elements specified in s. 66.1001~~
7 ~~(2).~~ The adoption of the plan or any part, amendment, or addition, shall be by
8 resolution carried by the affirmative votes of not less than a majority of all the
9 members of the city plan commission. The resolution shall refer expressly to ~~the~~
10 ~~elements under s. 66.1001 and other matters intended by the commission to form the~~
11 ~~whole or any part of the plan, and the action taken shall be recorded on the adopted~~
12 ~~plan or part of the plan by the identifying signature of the secretary of the~~
13 ~~commission, and a copy of the plan or part of the plan shall be certified to the common~~
14 ~~council, and also to the commanding officer, or the officer's designee, of any military~~
15 ~~base or installation, with at least 200 assigned military personnel or that contains~~
16 ~~at least 2,000 acres, that is located in or near the city. The purpose and effect of the~~
17 ~~adoption and certifying of the master plan or part of the plan shall be solely to aid~~
18 ~~the city plan commission and the council in the performance of their duties.~~

19 **SECTION 9.** 66.0230 (2) (d) of the statutes is repealed.

20 **SECTION 10.** 66.1001 (3) (intro.) of the statutes is amended to read:

21 66.1001 (3) ORDINANCES THAT MUST BE CONSISTENT WITH COMPREHENSIVE PLANS.
22 (intro.) ~~Except as provided in sub. (3m), beginning on January 1, 2010, if If a local~~
23 ~~governmental unit has in effect a comprehensive plan and enacts or amends any of~~
24 ~~the following ordinances, the ordinance shall be consistent with that local~~
25 ~~governmental unit's comprehensive plan:~~

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1 **SECTION 11.** 66.1001 (3m) of the statutes is repealed.

2 **SECTION 12.** 66.1001 (7) of the statutes is created to read:

3 66.1001 (7) REPEAL OF COMPREHENSIVE PLAN. A local governmental unit may
4 repeal its comprehensive plan by a majority vote of the members–elect, as defined
5 in s. 59.001 (2m), of the governing body.

6 **SECTION 13.** 66.1001 (8) of the statutes is created to read:

7 66.1001 (8) LIMITATION ON CONSIDERATION OF COMPREHENSIVE PLANNING. No
8 department or agency of the state or authority created by the state or any city, village,
9 town, or county may consider whether or not a local governmental unit has in effect
10 a comprehensive plan in determining the eligibility of the local governmental unit
11 or any person or entity in the local government unit for participation in an economic
12 development program.

13 **SECTION 14.** 66.1002 (2) (intro.) of the statutes is amended to read:

14 66.1002 (2) MORATORIUM ALLOWED. (intro.) Subject to the limitations and
15 requirements specified in this section, a municipality may enact a development
16 moratorium ordinance if the municipality has enacted a comprehensive plan, is in
17 the process of preparing its comprehensive plan, or is in the process of preparing a
18 significant amendment to its comprehensive plan in response to a substantial
19 change in conditions in the municipality, ~~or is exempt from the requirement as~~
20 ~~described in s. 66.1001 (3m)~~, and if at least one of the following applies:

21 **SECTION 15. Fiscal changes.**

22 (1) Notwithstanding section 20.001 (3) (c) of the statutes, there is lapsed to the
23 land information fund from the appropriation account to the department of
24 administration under section 20.505 (1) (ub) of the statutes, as affected by the acts
25 of 2015, an amount equal to \$2,000,000 less any amount obligated or paid for

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SECTION 15

1 comprehensive planning grants in the fiscal year, in the fiscal year in which this
2 subsection takes effect.

3 **SECTION 16. Effective dates.** This act takes effect on the day after publication,
4 except as follows:

5 (1) The treatment of section 20.505 (1) (ub) of the statutes takes effect on July
6 1, 2016.

7 (END)