

State of Misconsin 2015 - 2016 LEGISLATURE

LRB-2783/P4 //5
FFK&RAC:emw

In 9-25 (Today)

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

Sholl

Soon

AN ACT to repeal 230.12 (1) (h), 230.16 (2), 230.16 (6), 230.16 (7m) (c), 230.16 (9), 230.16 (10), 230.19 (2), 230.19 (3), 230.25 (1m), 230.28 (1) (b), 230.28 (6), 230.31 (1) (a), 230.31 (2) and 230.40 (3); to renumber 230.19 (1); to renumber and amend 230.01 (2), 230.16 (7), 230.34 (1) (a) and 230.43 (1) (a); to consolidate, renumber and amend 230.31 (1) (intro.) and (b); to amend 13.92 (3) (b), 36.115 (6), 62.13 (4) (d), 63.08 (1) (f) 1., 63.08 (1) (f) 2., 63.08 (1) (f) 3., 63.37, 63.39 (2m), 66.0509 (1), 230.04 (14), 230.05 (7), 230.08 (2) (e), 230.13 (1) (a), 230.13 (3) (b), 230.15 (1), 230.15 (1m) (c) 1., 230.16 (title), 230.16 (1) (a), 230.16 (3), 230.16 (4), 230.16 (5), 230.16 (7m) (b) 4., 230.16 (11), 230.17 (1), 230.17 (2), 230.18, 230.21 (1), 230.21 (2), 230.21 (3), 230.213, 230.24 (1), 230.24 (2), 230.25 (1), 230.25 (1n) (a) (intro.), 230.25 (2) (a), 230.25 (3) (a), 230.26 (2), 230.26 (4), 230.28 (1) (a), 230.34 (2) (b), 230.35 (3) (d), 230.37 (1), 230.43 (1) (title), 230.43 (1) (b), 230.43 (1) (c), 230.43 (1) (c), 230.43 (1) (c), 230.44 (1) (c) and 321.65 (3) (g); to create 20.865 (1) (dm), 20.928 (1f), 230.01 (2) (bm), 230.01 (2) (bp), 230.04

(13m), 230.04 (19), 230.06 (1) (m), 230.06 (4), 230.13 (3) (c), 230.15 (5), 230.15 (6), 230.15 (7), 230.16 (1) (ap), 230.25 (2) (am), 230.34 (1) (a) 1. to 9. and 230.445 of the statutes; and *to affect* 2015 Wisconsin Act 55, section 9101 (5n) (a) and 2015 Wisconsin Act 55, section 9101 (5n) (b); **relating to:** state civil service and making an appropriation.

Analysi)

 $\mathbf{2}$

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 13.92 (3) (b) of the statutes is amended to read:

13.92 (3) (b) Notwithstanding s. 230.08 (2) (fc), those employees holding positions in the classified service at the revisor of statutes bureau on October 27, 2007, who have achieved permanent status in class before that date, if they become employed by the legislative reference bureau under 2007 Wisconsin Act 20, section 9130 (1f) (d) 1. or 2., shall retain, while serving in the unclassified service at the legislative reference bureau, those protections afforded employees in the classified service under ss. 230.34 (1) (a) and 230.44 (1) (c) relating to demotion, suspension, discharge, layoff, or reduction in base pay. Each such employee shall also have reinstatement privileges to the classified service as provided under s. 230.31 (1) and any other reinstatement privileges or restoration rights provided under an applicable collective bargaining agreement under subch. V of ch. 111 covering the employee on October 27, 2007.

Section 2. 20.005 (3) (schedule) of the statutes: at the appropriate place, insert the following amounts for the purposes indicated:

1	2015–16 2016–17
2	20.865 Program supplements
3	(1) EMPLOYEE COMPENSATION AND SUPPORT
4	(dm) Discretionary merit compensa-
5	tion program GPR A $-0-6,000,000$
6	SECTION 3. 20.865 (1) (dm) of the statutes is created to read:
7	20.865 (1) (dm) Discretionary merit compensation program. The amounts in
8	the schedule to supplement the appropriations to state agencies for the cost of
9	discretionary merit compensation awards approved by the division of personnel
10	management in the department of administration under s. 20.928 (1f).
11	Section 4. 20.928 (1f) of the statutes is created to read:
12	20.928 (1f) Each state agency head shall certify to the administrator of the
13	division of personnel management in the department of administration, at such time
14	and in such manner as the administrator prescribes, the sum of money needed from
15	the appropriations under s. $20.865(1)(dm)$ for the state agency to make lump sum
16	discretionary merit compensation awards to its classified employees. Upon receipt
17	of the certifications together with such additional information as the administrator
18	prescribes, the administrator shall determine the amounts required from the
19	appropriation to supplement state agency budgets. The administrator may not
20	approve an agency request for money from the appropriation under s. $20.865(1)(dm)$
21	for a discretionary merit award that increases an employee's base compensation.
22	SECTION 5. 36.115 (6) of the statutes is amended to read:
23	36.115 (6) All system employees holding positions in the classified or
24	unclassified service of the civil service system under ch. 230 on June 30, 2015, shall

be included in the personnel systems developed under subs. (2) and (3). System employees holding positions in the classified service on June 30, 2015, who have achieved permanent status in class on that date, shall retain, while serving in the positions in the system, those protections afforded employees in the classified service under ss. 230.34 (1) (a) and 230.44 (1) (c) relating to demotion, suspension, discharge, layoff, or reduction in base pay. Such employees shall also have reinstatement privileges to the classified service as provided under s. 230.31 (1). System employees holding positions in the classified service on June 30, 2015, who have not achieved permanent status in class on that date are eligible to receive the protections, privileges, and rights preserved under this subsection if they successfully complete service equivalent to the probationary period required in the classified service for the positions which they hold on that date.

Section 6. 62.13 (4) (d) of the statutes is amended to read:

62.13 (4) (d) The examination shall be free for all U.S. citizens over 18 and under 55 years of age, with proper limitations as to health and, subject to ss. 111.321, 111.322, and 111.335, arrest and conviction record. The examination, including minimum training and experience requirements, shall be job—related in compliance with appropriate validation standards and shall be subject to the approval of the board and may include tests of manual skill and physical strength. All relevant experience, whether paid or unpaid, shall satisfy experience requirements. The board shall control examinations and may designate and change examiners, who may or may not be otherwise in the official service of the city, and whose compensation shall be fixed by the board and paid by the city. Veterans and their spouses shall be given preference points in accordance with s. 230.16 (7) 63.08 (1) (fm).

SECTION 7. 63.08 (1) (f) 1. of the statutes is amended to read:

63.08 (1) (f) 1. The commission may not impose any restriction as to age on any veteran who is applying or eligible for a position under this section. The commission shall give preference points to veterans and their spouses under s. 230.16 (7) par. (fm), except as provided under subd. 2.

Section 8. 63.08 (1) (f) 2. of the statutes is amended to read:

63.08 (1) (f) 2. Notwithstanding s. 230.16 (7), persons Persons shall be certified from the eligible list under s. 63.05 (1) (b) without adding any preference points to any person's grade.

Section 9. 63.08 (1) (f) 3. of the statutes is amended to read:

63.08 (1) (f) 3. After the certification under subd. 2., any veteran or veteran's spouse whose grade, plus the points to which the veteran or spouse is entitled under s. 230.16 (7) par. (fm), is equal to or higher than the lowest grade on the list made under subd. 2. shall be added to the certification list under s. 63.05 (1) (b). The number of persons added to a certification list under this subdivision may not exceed the number of persons initially certified under subd. 2.

Section 10. 63.37 of the statutes is amended to read:

63.37 Board to keep a register of eligibles. From the returns or reports of the examiners, or from the examinations made by the board, the board shall prepare and keep a register for each grade or class of position in the service of such city, of the persons whose general average standing upon examinations for such grade or class is not less than the minimum fixed by the rules of such board, and who are otherwise eligible, and such persons shall take rank upon the register as candidates in the order of their relative excellence as determined by examination without reference to priority of time of examination. The board shall impose no restrictions

as to age in case of veterans, and veterans and their spouses shall be given preference points in accordance with s. 230.16 (7) 63.08 (1) (fm).

Section 11. 63.39 (2m) of the statutes is amended to read:

63.39 (2m) Notwithstanding s. 230.16 (7) 63.08 (1) (fm), the board shall certify persons from the list of eligibles without adding preference points to their grades. After the certification under sub. (1) or (2), the board shall add to the certification list any veteran or veteran's spouse whose grade, plus the points to which the veteran or spouse is entitled under s. 230.16 (7) 63.08 (1) (fm), is equal to or higher than the lowest grade on the list of eligibles.

Section 12. 66.0509 (1) of the statutes is amended to read:

66.0509 (1) Any city or village may proceed under s. 61.34 (1), 62.11 (5) or 66.0101 to establish a civil service system of selection, tenure and status, and the system may be made applicable to all municipal personnel except the chief executive and members of the governing body, members of boards and commissions including election officials, employees subject to s. 62.13, members of the judiciary and supervisors. Any town may establish a civil service system under this subsection. For veterans there shall be no restrictions as to age, and veterans and their spouses shall be given preference points in accordance with s. 230.16 (7) 63.08 (1) (fm). The system may also include uniform provisions in respect to attendance, leave regulations, compensation and payrolls for all personnel included in the system. The governing body of any city, village or town establishing a civil service system under this section may exempt from the system the librarians and assistants subject to s. 43.09 (1).

SECTION 13. 230.01 (2) of the statutes is renumbered 230.01 (2) (a) and amended to read:

230.01 (2) (a) It is the policy of the state and the responsibility of the director
and the administrator to maintain a system of personnel management which fills
positions in the classified service through methods which apply the merit principle,
with adequate civil service safeguards.
(b) It is the policy of this state to provide for equal employment opportunity by
ensuring that all personnel actions including hire, tenure or term, and condition or
privilege of employment be based on the ability to perform the duties and
responsibilities assigned to the particular position without regard to age, race, creed
or religion, color, disability, sex, national origin, ancestry, sexual orientation, or
political affiliation.
(c) It is the policy of this state to take affirmative action which is not in conflict
with other provisions of this chapter.
(d) It is the policy of the state to ensure its employees opportunities for
satisfying careers and fair treatment based on the value of each employee's services.
(e) It is the policy of this state to encourage disclosure of information under
subch. III and to ensure that any employee employed by a governmental unit is
protected from retaliatory action for disclosing information under subch. III.
(f) It is the policy of this state to correct pay inequities based on gender or race
in the state civil service system.
Section 14. 230.01 (2) (bm) of the statutes is created to read:
230.01 (2) (bm) It is the policy of this state to recruit, select, and promote
employees based on their relative skills, abilities, competencies, and knowledge,
including using open processes to consider qualified applicants for initial
employment.

Section 15. 230.01(2) (bp) of the statutes is created to read:

	230.01 (2) (bp) It is the policy of this state to retain employees on the basis of
	the adequacy of their performance, to correct inadequate performance when possible
	and appropriate, and to separate employees whose performance and personal
	conduct is inadequate, unsuitable, or inferior.
	Section 16. 230.04 (13m) of the statutes is created to read:
	230.04 (13m) The administrator shall establish standards for progressive
	discipline plans to be prepared by all agencies and applied to all employees in the
	classified service. The standards shall address progressive discipline for personal
	conduct and work performance that is inadequate, unsuitable, or inferior.
	Section 17. 230.04 (14) of the statutes, as affected by 2015 Wisconsin Act 55,
	is amended to read:
	230.04 (14) The Except as provided in s. 230.445, the administrator shall
	establish, by rule, the scope and minimum requirements of a state employee
	grievance procedure relating to conditions of employment.
	Section 18. 230.04 (19) of the statutes is created to read:
	230.04 (19) The administrator shall develop and implement a discretionary
	merit award program to distribute money under s. 20.928 (1f) to agencies for the
)	purpose of providing lump sum monetary awards to employees whose job
	performance has exceeded agency expectations.
	Section 19. 230.05 (7) of the statutes, as affected by 2015 Wisconsin Act 55,
	is amended to read:
	230.05 (7) The director shall use techniques and procedures designed to certify
	eligible applicants to any vacant permanent position within 45 30 days after the
	filing of an appropriate request by an appointing authority.
	Section 20. 230.06 (1) (m) of the statutes is created to read:

 $\mathbf{2}$

230.06 (1) (m)	Prepare a progressive	e discipline plan	which complies	with the
standards establishe	ed by the administrate	or under s. 230.0	04 (13m).	

Section 21. 230.06 (4) of the statutes is created to read:

230.06 (4) An appointing authority shall maintain permanently an employee's disciplinary records in the employee's personnel file. Unless otherwise ordered by a court or, during the grievance process under s. 230.445, by the appointing authority, administrator, or commission, or unless otherwise agreed to in a settlement agreement, disciplinary records may not be removed from an employee's personnel file.

Section 22. 230.08 (2) (c) of the statutes is amended to read:

230.08 (2) (c) The director, associate director, and state historian of the historical society; and, with the approval of the board of curators and the administrator, such number of specialists as are required by the society for specific research, writing, collecting, or editing projects which for a limited period of time not to exceed 2 years, renewable at the discretion of the board of curators and the administrator for an additional 2-year period, require persons with particular training or experience in a specialized phase or field of history, historical research, writing, collecting, or editing, and any persons whose entire salary is paid from funds reappropriated to the society by s. 20.245 (1) (r) where a competitive examination process is impractical.

Section 23. 230.12 (1) (h) of the statutes is repealed.

Section 24. 230.13 (1) (a) of the statutes is amended to read:

230.13 (1) (a) Examination scores and ranks and other evaluations

Evaluations of applicants, including any examination scores and rankings.

SECTION 25. 230.13 (3) (b) of the statutes is amended to read:

-10 -

1	230.13 (3) (b) The director and the administrator may provide any agency with
2	personnel information relating to the hiring and recruitment process, including
3	specifically the examination scores and ranks and other evaluations of applicants.
4	Section 26. 230.13 (3) (c) of the statutes is created to read:
5	230.13 (3) (c) The administrator and the director shall provide an appointing
6	authority with access to the personnel files of any individual who currently holds a
7	position whom the appointing authority intends to make an offer of employment.
8	Section 27. 230.15 (1) of the statutes, as affected by 2015 Wisconsin Act 55,
9	is amended to read:
10	230.15 (1) Subject to the restriction under s. 230.143, appointments to, and
11	promotions in, the classified service shall be made only according to merit and
12	fitness, which shall be ascertained so far as practicable by competitive examination
13	procedures. The director may waive competitive examination procedures for
14	appointments made under subs. (1m) and (2) and shall waive competitive
15	examination procedures for appointments made under sub. (2m).
16	Section 28. 230.15 (1m) (c) 1. of the statutes, as affected by 2015 Wisconsin
17	Act 55, is amended to read:
18	230.15 (1m) (c) 1. Whenever a position is included in the classified service
19	under par. (a), the director may waive the requirement for competitive examination
20	procedures under sub. (1) with respect to the position and certify the incumbent
21	employee for appointment to the position in accordance with subd. 2.
22	SECTION 29. 230.15 (5) of the statutes is created to read:
23	230.15 (5) No later than 30 days after receiving from the director a list of names
24	of individuals who are certified for appointment to a vacant position, the appointing

authority shall make every effort to make an offer of employment for the position.

1	Section 30. 230.15 (6) of the statutes is created to read:
2	230.15 (6) Annually, each appointing authority shall submit a report to the
3	director and the administrator indicating the number of days it took to make an offer
4	of employment for a vacant position after receiving from the director a list of names
5	of individuals who are certified for appointment to the position.
6	Section 31. 230.15 (7) of the statutes is created to read:
7	230.15 (7) An appointing authority may not make an offer of employment to
8	any individual who currently holds a position unless the appointing authority has
9	reviewed the personnel file of the individual.
10	Section 32. 230.16 (title) of the statutes is amended to read:
11	230.16 (title) Applications and examinations resumes.
12	Section 33. 230.16 (1) (a) of the statutes, as affected by 2015 Wisconsin Act 55,
13	is amended to read:
14	230.16 (1) (a) The director shall require persons applying for admission to any
15	examination under this subchapter or under the rules of the director a position in the
16	<u>civil service</u> to file an application <u>and resume</u> with the bureau a reasonable time prior
17	to the proposed examination.
18	SECTION 34. 230.16 (1) (ap) of the statutes is created to read:
19	230.16 (1) (ap) 1. Except as provided in subd. 2., the administrator may not
20	request a person applying for a position in the civil service, on an application or
21	otherwise, to supply information regarding the conviction record of the applicant, or
22	otherwise inquire into or consider the conviction record of the applicant before the
23	applicant has been certified for the position. This paragraph does not prohibit the
24	administrator from notifying an applicant for a position in the civil service that, by

law or policy, a particular conviction record may disqualify an applicant from employment in a particular position.

2. If a particular conviction record disqualifies applicants for a certain position in the state civil service, the administrator may request a person applying for the position to supply information regarding the conviction record of the applicant, or otherwise inquire into or consider the conviction record of the applicant, to determine whether the applicant's conviction record disqualifies him or her for the position before the applicant is certified for the position.

Section 35. 230.16 (2) of the statutes, as affected by 2015 Wisconsin Act 55, is repealed.

Section 36. 230.16 (3) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.16 (3) The director may appoint boards of examiners evaluators of at least 2 persons, one of which is selected by the bureau and one of which is a representative of the appointing authority, for the purpose of conducting oral examinations evaluations as a part of the examination hiring procedure for certain positions. All board members evaluators shall be well-qualified and impartial. All questions asked and answers made in any examination of applicants oral evaluation shall be recorded and made a part of the records of the applicants applicant's records.

Section 37. 230.16 (4) of the statutes is amended to read:

230.16 (4) All examinations eligibility requirements, including minimum training and experience requirements, for positions in the classified service shall be job—related in compliance with appropriate validation standards and shall be subject to the approval of the administrator. All relevant experience, whether paid or unpaid, shall satisfy experience requirements.

1	SECTION 38. 230.16 (5) of the statutes, as affected by 2015 Wisconsin Act 55
2	is amended to read:
3	230.16 (5) In the interest of sound personnel management, consideration of
4	applicants, and service to agencies, the director may set a standard for proceeding
5	to subsequent steps in an examination the hiring process, provided that all
6	applicants are fairly treated and due notice has been given. The standard may be
7	at or above the passing point set by the director for any portion of the examination
8	The director shall utilize appropriate scientific techniques and procedures in
9	administering the selection process, in rating the results of examinations
10	applications, resumes, and oral evaluations, and in determining the relative ratings
11	of the competitors.
12	SECTION 39. 230.16 (6) of the statutes, as affected by 2015 Wisconsin Act 55,
13	is repealed.
14	SECTION 40. 230.16 (7) of the statutes is renumbered 63.08 (1) (fm), and 63.08
15	(1) (fm) 1. (intro.) and 2., as renumbered, are amended to read:
16	63.08 (1) (fm) 1. (intro.) A preference shall be given to those veterans and to
17	those spouses of veterans specified in subds. 1. to 6. a. to f. who gain eligibility on any
18	competitive employment register and who do not currently hold a permanent
19	appointment or have mandatory restoration rights to a permanent appointment to
20	any position. A preference means the following:
21	2. An applicant who is certified for a position after receiving a preference under
22	par. (a) 4., 5. or 6. subd. 1. d., e., or f. and who is appointed to that position may not
23	obtain a preference under par. (a) 4., 5. or 6. subd. 1. d., e., or f. for any other civil
24	service position for which the applicant subsequently applies.

Section 41. 230.16 (7m) (b) 4. of the statutes is amended to read:

230.16 (7m) (b) 4. The examination The appointing authority has not extended
interviews for the position is a written, nonessay examination that is scored by a
machine or filled the position at the time the application is received.
Section 42. 230.16 (7m) (c) of the statutes, as affected by 2015 Wisconsin Act
55, is repealed.
Section 43. 230.16 (9) of the statutes, as affected by 2015 Wisconsin Act 55,
is repealed.
Section 44. 230.16 (10) of the statutes is repealed.
Section 45. 230.16 (11) of the statutes, as affected by 2015 Wisconsin Act 55,
is amended to read:
230.16 (11) Records of examinations applicants, including a resume,
application, and a transcript or recorded tape of oral examinations evaluations,
given under this subchapter shall be retained for at least one year. Inspection of such
records shall be regulated by rules of the director.
Section 46. 230.17 (1) of the statutes, as affected by 2015 Wisconsin Act 55,
is amended to read:
230.17 (1) The director shall provide by rule, the conditions, not otherwise
provided by law, under which an applicant eligible may be refused examination or
reexamination, or an eligible refused certification. These conditions shall be based
on sufficient reason and shall reflect sound technical personnel management
practices and those standards of conduct, deportment and character necessary and
demanded to the orderly, efficient and just operation of the state service.
SECTION 47. 230.17 (2) of the statutes, as affected by 2015 Wisconsin Act 55,
is amended to read:

 $\mathbf{2}$

examination to certify an eligible, as provided in this section, the director, if requested by the applicant so rejected within 10 days of the date of receipt of the notice of rejection, shall give the applicant a full and explicit statement of the exact cause of such refusal to examine or to certify. Applicants may appeal to the commission the decision of the director to refuse to examine or certify under s. 230.44 (1) (a). Upon request of an applicant or an eligible for a civil service position who has a disability, the department of health services shall obtain from the director a detailed description of all duties entailed by such position and shall determine and report its findings to the director, as to the ability of the applicant, or eligible, to perform the duties of such position. Such findings shall be conclusive as to the qualifications of any applicant, or eligible, so examined. A notice of rejection shall notify an applicant or eligible of his or her rights under this subsection.

SECTION 48. 230.18 of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

or in any examination prohibited. No question in any form of application or in any examination orall evaluation may be so framed as to elicit information concerning the partisan political or religious opinions or affiliations of any applicant nor may any inquiry be made concerning such opinions or affiliations and all disclosures thereof shall be discountenanced except that the director may evaluate the competence and impartiality of applicants for positions such as clinical chaplain in a state institutional program. No discriminations may be exercised in the recruitment, application, examination or hiring process against or in favor of any person because of the person's political or religious opinions or affiliations or because

1	of age, sex, disability, race, color, sexual orientation, national origin, or ancestry
2	except as otherwise provided.
3	Section 49. 230.19 (1) of the statutes, as affected by 2015 Wisconsin Act 55
4	is renumbered 230.19.
5	Section 50. 230.19 (2) of the statutes, as affected by 2015 Wisconsin Act 55
6	is repealed.
7	Section 51. 230.19 (3) of the statutes is repealed.
8	Section 52. 230.21 (1) of the statutes, as affected by 2015 Wisconsin Act 55
9	is amended to read:
10	230.21 (1) Subject to s. 230.275, the director may, to meet the needs of the
11	service, establish separate recruitment, examination and certification procedures
12	for filling positions in unskilled labor and service classes.
13	SECTION 53. 230.21 (2) of the statutes, as affected by 2015 Wisconsin Act 55.
14	is amended to read:
15	230.21 (2) The director may designate classifications in which applicants are
16	in critically short supply and may develop such recruitment, examination and
17	certification processes as will provide agencies with prompt certification when
18	qualified applicants can be found, provided that due notice has been given and proper
19	competitive standards have been maintained.
20	SECTION 54. 230.21 (3) of the statutes, as affected by 2015 Wisconsin Act 55,
21	is amended to read:
22	230.21 (3) The director shall designate classifications in prison industries in
23	the department of corrections as critical positions requiring expeditious hiring and
24	shall develop such recruitment, examination and certification processes as will
25	provide the department with prompt certification when qualified applicants can be

 $\mathbf{2}$

found, provided that due notice has been given and proper competitive standards have been maintained.

SECTION 55. 230.213 of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.213 Affirmative action procedures for corrections positions. The director may, to meet affirmative action objectives, establish such recruitment, examination and certification procedures for positions in the department of corrections as will enable the department of corrections to increase the number of employees of a specified gender or a specified racial or ethnic group in those positions. The director shall design the procedures to obtain a work force in the department of corrections that reflects the relevant labor pool. The director may determine the relevant labor pool from the population of the state or of a particular geographic area of the state, whichever is more appropriate for achieving the affirmative action objective.

SECTION 56. 230.24 (1) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.24 (1) The administrator may by rule develop a career executive program that emphasizes excellence in administrative skills in order to provide agencies with a pool of highly qualified executive candidates, to provide outstanding administrative employees a broad opportunity for career advancement, and to provide for the mobility of such employees among the agencies and units of state government for the most advantageous use of their managerial and administrative skills. To accomplish the purpose of this program, the director may provide policies and standards for recruitment, examination, probation, employment register control, certification, transfer, promotion, and reemployment, and the director may

provide policies and standards for classification and salary administration, separate from procedures established for other employment. The administrator shall determine the positions which may be filled from career executive employment registers.

Section 57. 230.24 (2) of the statutes is amended to read:

230.24 (2) A vacancy in a career executive position may be filled through an open competitive examination hiring process, a competitive promotional examination process, or by restricting competition to employees in career executive positions in order to achieve and maintain a highly competent work force in career executive positions, with due consideration given to affirmative action. The appointing authority shall consider the guidelines under s. 230.19 when deciding how to fill a vacancy under this paragraph subsection.

SECTION 58. 230.25 (1) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.25 (1) Appointing authorities shall give written notice to the director of any vacancy to be filled in any position in the classified service. The director shall certify, under this subchapter and the rules of the director, from the register of eligibles appropriate for the kind and type of employment, the grade and class in which the position is classified, any number of names at the head thereof. In determining the number of names to certify, the director shall use statistical methods and personnel management principles that are designed to maximize the number of certified names that are appropriate for filling the specific position vacancy. Up to 2 persons considered for appointment 3 times and not selected may be removed from the register for each 3 appointments made. Certification under this subsection shall be made before granting any preference under s. 230.16 (7).

1	Section 59. 230.25 (1m) of the statutes is repealed.
2	Section 60. 230.25 (1n) (a) (intro.) of the statutes, as affected by 2015
3	Wisconsin Act 55, is amended to read:
4	230.25 (1n) (a) (intro.) After certifying names under subs. (1), and (1g) and
5	(1m), the director may engage in expanded certification by doing one or more of the
6	following:
7	Section 61. 230.25 (2) (a) of the statutes, as affected by 2015 Wisconsin Act 55
8	is amended to read:
9	230.25 (2) (a) When certifying names to appointing authorities under this
10	section, the director shall specify whether the certification includes qualifying
11	veterans or persons the hiring of whom would serve affirmative action purposes
12	without divulging the names of those individuals. The director shall not disclose any
13	applicant's test score, with or without the addition of veterans preference points
14	under s. 230.16 (7), to the appointing authority.
15	Section 62. 230.25 (2) (am) of the statutes is created to read:
16	230.25 (2) (am) 1. If the certification list for a position includes a veteran and
17	the appointing authority extends invitations to interview candidates for the position
18	the appointing authority shall extend an invitation to interview to the veteran.
19	2. If a veteran is included on a certification list and if the minimum
20	qualifications and the skills, abilities, competencies, and knowledge of the veteran
21	and any other applicant being interviewed for the position are equal, the appointing
22	authority shall give a preference to the veteran for the position.
23	3 When extending invitations to interview for an appointment or promotion

25

3. When extending invitations to interview for an appointment or promotion, an appointing authority shall offer an interview to the spouse or surviving spouse of a veteran if the spouse or surviving spouse is a qualified voter in this state or has been

1

3

4

5 6

7

8 9

10

11

12

15

16

17

18

19

20

21 22

23

24 25 a resident of this state for at least 2 years preceding the date of the spouse's application and one of the following applies:

- a. As a result of the veteran's military service, the veteran suffered a 100 percent service-related disability or is permanently and totally disabled.
- b. The veteran died in the line of duty during his or her military service and the surviving spouse has not remarried since the veteran died.
- 4. If an appointing authority does not appoint an eligible veteran and does appoint an eligible nonveteran to a position, no later than 30 days after making the appointment the appointing authority shall file with the director, in writing, the reasons for the appointing authority's decision. Any information filed under this subdivision is part of the veteran's record. The director may not make any information filed under this subdivision available to anyone other than the veteran unless directed to do so by the appointing authority who filed the information.

Section 63. 230.25 (3) (a) of the statutes is amended to read:

230.25 (3) (a) Subject to par. (b), the term of eligibility on original entrance and promotional registers is 6 months and thereafter the register expires but may be reactivated by the administrator for up to 3 years from the date of the establishment of the register. Except as provided in ss. 230.28 and 230.34, the eligibility of individuals for reinstatement is 5 years and the eligibility of individuals for restoration is 3 years.

Section 64. 230.26 (2) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.26 (2) If there are urgent reasons for filling a vacancy in any position in the classified service and the director is unable to certify to the appointing authority, upon requisition by the latter, a list of persons eligible for appointment from an

 $\mathbf{2}$

appropriate employment register, the appointing authority may nominate a person to the director for noncompetitive examination. If the nominee is certified by the director as qualified, the nominee may be appointed provisionally to fill the vacancy until an appointment can be made from a register established after announcement of competition for the position, except that no provisional appointment may be continued for more than 45 working days after the date of certification from the register. Successive appointments may not be made under this subsection. This subsection does not apply to a person appointed to a vacant position in the classified service under s. 230.275.

Section 65. 230.26 (4) of the statutes is amended to read:

230.26 (4) Fringe benefits specifically authorized by statutes, with the exception of deferred compensation plan participation under subch. VII of ch. 40, worker's compensation, unemployment insurance, group insurance, retirement, and social security coverage, shall be denied employees hired under this section. Such employees may not be considered permanent employees and do not qualify for tenure, vacation, paid holidays, sick leave, performance awards, or the right to compete in promotional examinations processes.

SECTION 66. 230.28 (1) (a) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.28 (1) (a) All original and all promotional appointments to permanent, sessional and seasonal positions, with the exception of those positions designated as supervisor or management under s. 111.81, in the classified service shall be for a probationary period of 6 months, but the director at the request of the appointing authority and in accordance with the rules related thereto may extend any such period for a maximum of 3 additional months 2 years. Dismissal may be made at any

time during such periods. Upon such dismissal, the appointing authority shall report to the director and to the employee removed, the dismissal and the reason therefor. The director may remove an employee during the employee's probationary period if the director finds, after giving notice and an opportunity to be heard, that such employee was appointed as a result of fraud or error.

Section 67. 230.28 (1) (am) of the statutes is amended to read:

230.28 (1) (am) All probationary periods for employees in supervisory or management positions are one year 2 years unless waived after 6 months one year under par. (c). The waiver under par. (c) may be exercised for an employee in a supervisory position only if the employee has successfully completed a supervisory development program under s. 230.046 (2). However, persons who transfer or are reinstated to supervisory or management positions consistent with conditions under sub. (4) and who had previously obtained permanent status in class in a supervisory or management position prior to the transfer or reinstatement shall serve a probationary period in accordance with sub. (4).

Section 68. 230.28 (1) (b) of the statutes, as affected by 2015 Wisconsin Act 55, is repealed.

SECTION 69. 230.28 (1) (c) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.28 (1) (c) Upon request by the appointing authority, the director may waive any portion of the lengthened probationary period but in no case before a <u>6-month</u> <u>one-year</u> probationary period has been served.

SECTION 70. 230.28 (6) of the statutes is repealed.

SECTION 71. 230.31 (1) (intro.) and (b) of the statutes, as affected by 2015 Wisconsin Act 55, are consolidated, renumbered 230.31 and amended to read:

(22)

pursuant thereto.

21 3/4

230.31 Restoration of employment and reinstatement Reinstatement
privileges. Any person who has held a position and obtained permanent status in
a class under the civil service law and rules and who has separated from the service
without any delinquency or misconduct on his or her part but owing to reasons of
economy or otherwise is on layoff status shall be granted the following
considerations: (b) For eligible for reinstatement in a position having a comparable
or lower pay rate or range for which such person is qualified for a 3-year period from
the date of separation, if on the layoff status, the person shall be placed, in inverse
order of layoff, on an appropriate mandatory restoration register for the unit used
for layoff and on a restoration register for the agency from which the person was laid
off. Use of such registers shall be subject to the rules of the director.
Section 72. 230.31 (1) (a) of the statutes is repealed.
Section 73. 230.31 (2) of the statutes, as affected by 2015 Wisconsin Act 55,
is repealed.
Section 74. 230.32 (4) of the statutes, as affected by 2015 Wisconsin Act 55,
is amended to read:
230.32 (4) Any person appointed to fill the position of an employee on such
military or civilian leave shall be designated as a substitute or replacement employee
and upon the return and reemployment of the original employee the substitute
employee shall be transferred to a similar position with the same employing agency
if one is available, or if not, he or she shall be eligible for reinstatement or have the
right of restoration in accordance with this subchapter and the rules of the director.
The status of any person who is appointed to fill the place of an employee on military
or civilian leave under this section shall be governed by the rules of the director

1	Section 75. 230.34 (1) (a) of the statutes is renumbered 230.34 (1) (a) (intro.)
2	and amended to read:
3	230.34 (1) (a) (intro.) An employee with permanent status in class or an
4	employee who has served with the state as an assistant district attorney or an
. 5	assistant state public defender for a continuous period of 12 months or more may be
6	removed, suspended without pay, discharged, reduced in base pay, or demoted only
7	for just cause. It is just cause to remove, suspend without pay, discharge, reduce the
8	base pay of, or demote an employee for work performance or personal conduct that
9	is inadequate, unsuitable, or inferior, as determined by the appointing authority, but
10	only after imposing progressive discipline that complies with the administrator's
11	standards under s. 230.04 (13m). It is just cause to remove, suspend without pay,
12	discharge, reduce the base pay of, or demote an employee without imposing
13	progressive discipline for any of the following conduct:
14 15 16	SECTION 76. 230.34 (1) (a) 1. to 9. of the statutes are created to read: 230.34 (1) (a) 1. Harassing a person while on duty. 2. Intentionally inflicting physical harm on another person while on duty.
17	3. While on duty, being intoxicated or under the influence of a controlled
18	substance, as defined in s. 961.01 (4), or a controlled substance analog, as defined in
19	s. 961.01 (4m).
20	4. While on duty, being in possession of a controlled substance, as defined in
21	s. 961.01 (4), or a controlled substance analog, as defined in s. 961.01 (4m), without
22	a prescription.
23	5. Falsifying records of the agency.
24	6. Theft of agency property or services with intent to deprive an agency of the
25	property or services permanently, theft of currency of any value, felonious conduct

- connected with the employee's employment with the agency, or intentional or negligent conduct by an employee that causes substantial damage to agency property.
- 7. A conviction of an employee of a crime or other offense subject to civil forfeiture, while on or off duty, if the conviction makes it impossible for the employee to perform the duties that the employee performs for the agency.
- 8. Misuse or abuse of agency property, including the intentional use of the agency's equipment to download, view, solicit, seek, display, or distribute pornographic material.
- 9. A violation of the code of ethics for classified and unclassified state employees established by the director under s. 19.45 (11) (a).

****Note: This cross-references the statutory authority for ER-MRS 24.

SECTION 77. 230.34 (1) (am) of the statutes is amended to read:

230.34 (1) (am) If an employee fails to report for work as scheduled or to contact his or her supervisor, the appointing authority may discipline the employee. If an employee fails to report for work as scheduled, or to contact his or her supervisor for a minimum of 5-consecutive 3 working days during a calendar year, the appointing authority shall consider the employee's position abandoned and may discipline the employee or treat the employee as having resigned his or her position. If the appointing authority decides to treat the position abandonment as a resignation, the appointing authority shall notify the employee in writing that the employee is being treated as having effectively resigned as of the end of the last day worked.

SECTION 78. 230.34 (2) (a) of the statutes is amended to read:

230.34 (2) (a) The An appointing authority shall determine the order of layoff of such employees may be determined by seniority or primarily based on job

1	performance or a combination thereof or by other factors, and thereafter on
2	disciplinary records, seniority, and ability.
3	SECTION 79. 230.34 (2) (b) of the statutes, as affected by 2015 Wisconsin Act 55,
4	is amended to read:
5	230.34 (2) (b) The director shall promulgate rules governing layoffs and
6	appeals therefrom and alternative procedures in lieu of layoff to include voluntary
7	and involuntary demotion and the exercise of a displacing right to a comparable or
8	lower class, as well as the subsequent employee right of restoration or eligibility for
9	reinstatement.
10	SECTION 80. 230.35 (3) (d) of the statutes, as affected by 2015 Wisconsin Act 55,
11	is amended to read:
12	230.35 (3) (d) Employees of the state are entitled to reasonable paid leaves of
13	absence to compete in promotional examinations and interviews evaluations. The
14	administrator shall promulgate rules governing the lengths of time allowable for
15	such leaves, their frequency and the provisions for their use.
16	Section 81. 230.37 (1) of the statutes, as affected by 2015 Wisconsin Act 55,
17	is amended to read:
18	230.37 (1) In cooperation with appointing authorities the administrator shall
19	establish an employee performance evaluation program to provide a continuing
20	record of employee development and, when applicable, to serve as a basis for
21	pertinent personnel actions. <u>Under the employee performance evaluation program</u>
22	established under this subsection, the administrator shall require each appointing
23	authority to conduct an annual performance evaluation of each employee appointed

by the appointing authority. Similar evaluations shall be conducted during the

1	probationary period but may not infringe upon the authority of the appointing			
2	authority to retain or dismiss employees during the probationary period.			
	****Note: This replaces s. 230.06 (4) from the last version of this draft.			
3	Section 82. 230.40 (3) of the statutes is repealed.			
4	Section 83. 230.43 (1) (title) of the statutes is amended to read:			
5	230.43 (1) (title) Obstruction Hiring Process; Obstruction or Falsifications			
6	OF EXAMINATIONS.			
7	Section 84. $230.43(1)(a)$ of the statutes is renumbered $230.43(1)$ (intro.) and			
8	amended to read:			
9	230.43 (1) (intro.) Any person who willfully, alone or in cooperation with one			
10	or more persons, defeats does any of the following is, for each offense, guilty of a			
11	misdemeanor:			
12	(am) Willfully defeats, deceives or obstructs any person in respect of the rights			
13	of examination application or registration under this subchapter or any rules			
14	prescribed pursuant thereto, or.			
15	Section 85. 230.43 (1) (b) of the statutes is amended to read:			
16	230.43 (1) (b) Who willfully, Willfully or corruptly, falsely marks, grades,			
17	estimates, or reports upon the examination an application or resume, or proper			
18	standing of any person examined evaluated, registered, or certified, pursuant to this			
19	subchapter, or aids in so doing, or.			
20	SECTION 86. 230.43 (1) (c) of the statutes is amended to read:			
21	230.43 (1) (c) Who willfully Willfully or corruptly makes any false			
22	representations concerning the same, or concerning the person examined an			
23	applicant , or .			
24	Section 87. 230.43 (1) (d) of the statutes is amended to read:			

 $\mathbf{2}$

230.43 (1) (d) Who willfully Willfully or corruptly furnishes any person any
special or secret information for the purpose of either improving or injuring the
prospects or chances of any persons so examined evaluated, registered, or certified,
being appointed, employed, or promoted, or.

Section 88. 230.43 (1) (e) of the statutes is amended to read:

230.43 (1) (e) Who personates Personates any other person, or permits or aids in any manner any other person to personate him or her in connection with any examination, registration, application, or request to be examined evaluated or registered, shall for each offense be guilty of a misdemeanor.

SECTION 89. 230.43 (5) of the statutes, as affected by 2015 Wisconsin Act 55, is amended to read:

230.43 (5) Taxpayers' suits. The right of any taxpayer to bring any action to restrain the payment of compensation to any person appointed to or holding any office or place of employment in violation of this subchapter shall not be limited or denied by reason of the fact that the office or place of employment has been classified as, or determined to be, not subject to a competitive examination hiring process; however, any judgment or injunction in any such action shall be prospective only, and shall not affect payments already made or due to such persons by the proper disbursing officers, in accordance with the rules of the administrator in force at the time of such payments.

Section 90. 230.44 (1) (c) of the statutes is amended to read:

230.44 (1) (c) Demotion, layoff, suspension or discharge. If an employee has permanent status in class, or an employee has served with the state as an assistant district attorney or an assistant state public defender for a continuous period of 12 months or more, the employee may appeal a demotion, layoff, suspension, discharge

 $\begin{array}{c} 2 \\ \hline \\ 5 \\ \hline \\ 3 \\ \hline \\ 7 - \overline{3} \\ \end{array}$

1

or reduction in base pay to the commission as the final step in the state employee grievance process established under s. 230.04 (14) 230.445, if the appeal alleges that the decision was not based on just cause.

Section 91. 230.445 of the statutes is created to read:

5

230.445 Grievance process for demotion, suspension, discharge, layoff, or reduction in base pay. (1) In this section are adverse employment decision" means a decision to demote, layoff, suspend without pay, discharge, or reduce the base pay of an employee.

105 8 29-8 9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (2) An employee may file a complaint under this section concerning the application of a law, rule, or policy to an adverse employment decision against the employee. If an employee does not file a complaint or an appeal by an applicable deadline under sub. (3), the employee waives his or her right to appeal the adverse employment decision under this chapter.
- (3) (a) 1. To commence the grievance process for an adverse employment action, an employee shall file a complaint with the employee's appointing authority challenging the adverse employment decision against the employee no later than 14 days after the employee becomes aware of, or should have become aware of, the decision that is the subject of the complaint.
- 2. An appointing authority, or his or her designee, who receives a timely complaint under subd. 1. shall conduct any investigation he or she considers necessary, meet with with the employee in person, and issue a decision, in writing, not later than 14 days after the date of which the appointing authority, or his or her designee, received the employee's complaint. If the appointing authority does not issue a written decision within 15 days after receiving the employee's complaint, the employee may appeal to the administrator under par. (b).

- (b) 1. If an appointing authority does not find in favor of the employee under par. (a), the employee may appeal the appointing authority's decision by filing a complaint with the administrator. The employee may file a compliant under this subdivision no later than 14 days after the date of the appointing authority's decision.
- 2. If the administrator receives a timely complaint under subd. 1., the administrator shall review the complaint and the appointing authority's written decision, and shall issue a decision, in writing, no later than 30 days after the date the employee filed a complaint with the administrator. If the administrator does not issue a written decision within 31 days after receiving the employee's complaint, the employee may appeal to the commission under par. (c).
- (c) 1. An employee or an appointing authority may appeal a decision issued by the administrator under par. (b) by filing an appeal with the commission. The employee or appointing authority may file an appeal with the commission no later than 14 days after receiving the administrator's decision. Within 10 days of receiving an appeal, the commission shall determine whether all procedural requirements were completed properly and in a timely manner. If a procedural requirement was not met, the commission shall dismiss the appeal. If all of the procedural requirements were met, the commission shall hear the appeal under s. 230.44 (4), except that the commission shall issue a decision on the appeal no later than 120 days after the date the appeal is filed with the commission.
- 2. To ensure that the commission issues its decision no later than 120 days after an appeal is filed under this paragraph, all of the following apply to a hearing before the commission for an appeal under this paragraph:

1	a. The parties shall participate in a pre-hearing conference no later than 20
2	days after the filing of the appeal. The commission shall set the date of the hearing
3	at the pre-hearing conference.
4	b. Discovery shall be completed no later than 60 days after the appeal is filed
5	c. The commission shall rule on all motions no later than 30 days before the date
6	of the hearing.
7	d. The commission may only grant an extension to a deadline provided in this
8	subdivision for extraordinary circumstances. The commission may not grant an
9	extension beyond the 120 day limit for issuing its decision.
10	e. Continuances of the hearing may be granted only in extraordinary
11	circumstance, as determined by the commission.
12	Section 92. 321.65 (3) (g) of the statutes is amended to read:
13	321.65 (3) (g) Veterans preferences. The right of a person to reemployment
14	under this subsection does not entitle the person to retention, preference, or
15	displacement rights over any person who has a superior claim under s. 45.03 (4)
16	62.13 (4) (d), 63.08 (1) (f) <u>or (fm)</u> , 63.37, 63.39 (2m), 66.0509 (1), 230.15 (2m), 230.16
17	(7) or (7m), 230.21 (1m), 230.25, or 230.275.
18	SECTION 93. 2015 Wisconsin Act 55, section 9101 (5n) (a) is amended to read
19	[2015 Wisconsin Act 55] Section 9101 (5n) (a) In this subsection, "agency"
20	means the board of commissioners of public lands; the educational communications
21	board; the department of financial institutions; the government accountability
22	board; the higher educational aids board; the state historical society; the public
23	service commission; the department of safety and professional services; the state fair

park board; the department of tourism any agency within the executive branch of

Ĺ	state government, other than the Board of Regents of the University of Wisconsin
)	System.
<u>.</u>	<u>system</u> .

SECTION 94. 2015 Wisconsin Act 55, section 9101 (5n) (b) is amended to read:

[2015 Wisconsin Act 55] Section 9101 (5n) (b) The By January 1, 2017, the department of administration shall consult with each agency and develop a plan for assuming responsibility for services relating to human resources. The department of administration shall also consult with the board of commissioners of public lands, the educational communications board, the department of financial institutions, the government accountability board, the higher educational aids board, the state historical society, the public service commission, the department of safety and professional services, the state fair park board, and the department of tourism and develop a plan for assuming responsibility for services related to payroll, finance, budgeting, procurement, and information technology for any agency these agencies. The department of administration shall include in the each plan which services would be provided to each agency, which positions would be deleted or transferred, and the number and type of positions and associated funding that would be provided to the department of administration.

Section 95. Nonstatutory provisions.

- (1) Study of Certain aspects of the state civil service system. (a) The administrator of the division of personnel management in the department of administration and the director of the bureau of merit recruitment and selection in the department of administration shall jointly review all of the following:
- 1. The classifications for all positions in the classified service of the state service. In reviewing the classifications, they shall consider the feasibility of reducing the number of classifications, as well as establishing a new system of

1 classification, in order to increase administrative efficiency and better meet the $\mathbf{2}$ needs of the state civil service. 3 2. The Wisconsin Human Resources Handbook. 4 3. The compensation plan under section 230.12 (1) of the statutes. 5 4. The feasibility of requiring all state agencies to use electronic personnel files. 5. The feasibility of requiring all state agencies to use a uniform personnel 6 7 evaluation system. 8 (b) The administrator and director shall submit their findings under paragraph 9 (a) no later than January 1, 2017, to the governor and to the chief clerk of each house 10 of the legislature for distribution to the legislature under section 13.172 (2) of the 11 statutes. 12 Section 96. Initial applicability. 13 (1) Information about conviction record. The creation of section 230.16 (1) 14 (ap) of the statutes first applies to an application for employment in the civil service 15 submitted on the effective date of this subsection. 16 STANDARD FOR ADVERSE ACTION AGAINST CIVIL SERVICE EMPLOYEES. 17 renumbering of section 230.34 (1) (a) of the statutes and the creation of section 230.34 (1) (a) (2. (and 3.) of the statutes first apply to employee discipline (commenced on the 18 19 effective date of this subsection. ****NOTE: This is a place holder. To what actions should the standard for taking 33certain disciplinary actions against employees first apply? 20 ((3) MANDATORY RESTORATION. The consolidation, renumbering, and amendment of section 230.31 (1) (intro.) and (b) of the statutes first applies to employees who are 2122 laid off on the effective date of this subsection. ****Note: This is not a complete list of all the initial applicability provisions that

may need to be included in this draft.

SECTION 97. Effective date.

(1) This act takes effect on the first day of 3rd month beginning after publication.

4

3

(END)

2015–2016 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU



This bill makes various changes to the state civil service (civil service). The civil service includes all classified and unclassified positions and offices of trust or employment in the service of the state, except positions and offices in the the University of Wisconsin System and the Wisconsin national guard. The state civil service is administered by the division of personnel management (DPM) in the department of administration (DOA) and the the bureau of merit recruitment and selection (bureau) in DPM.

The hiring process.

- 1. The bill replaces competitive examinations with competitive procedures. Under current law, subject to certain exceptions, appointments to and promotions in the classified service must be made according to merit and fitness, which must be ascertained by competitive examinations. This bill changes the manner that must be used to ascertain the merit and fitness of applicants from competitive examinations to competitive procedures.
- 2. The bill requires applicants for positions in the civil service to submit an application and resume to the bureau.
- 3. Unless a certain conviction record disqualifies applicants from a civil service position, this bill prohibits the director of the bureau from asking an applicant on an application, or other otherwise, to supply information about the applicant's conviction record before the applicant is certified for the position.
- 4. This bill provides a preference for veterans and certain spouses of veterans in the hiring process for a civil service position. Under the bill, if a veteran or qualifying spouse of a veteran is included on a certification list, the appointing authority must offer an interview to the veteran or spouse of a veteran. Additionally, after interviewing candidates for a position, if minimum qualifications, skills, abilities, competencies, and knowledge are equal among the candidates, an appointing authority shall give a preference to the veteran. These preferences replace the preference system under current law, under which veterans and qualifying spouses of veterans received preference points. Under current law, these preference points are applied during the process of creating a certification list for a position.
- 5. Under the bill, before making an offer of employment to an individual who currently holds a position in the civil service, an appointing authority must review the individual's personnel file. This bill also requires the administrator of DPM and the director of the bureau to provide an appointing authority with access to the personnel files of such employees.
- 6. This bill changes the general deadline for making appointments from 60 days after certification to 30 days after certification. The bill also requires the director of the bureau to use techniques and procedures to certify applicants for a vacant permanent position within 30 days of receiving a request from an appointing authority, rather than within 45 days under current law.





*

Probation, reinstatement, restoration, and layoffs.

e one

This bill changes the standard probationary period for all original and promotional appointments to permanent and seasonal positions in the classified service from 6 months to 2 years. The bill also changes the probationary period for employees in supervisory or management positions from Dyear with a potential waiver after 6 months, to 2 years with a potential waiver after 1 year.

2. This bill limits reinstatement privileges to permanent employees in the civil service who are on lay off status and reduces the eligibility period for reinstatement privileges to(3) years following the date of the layoff. Under current law, permanent civil service employees who leave the civil service without any delinquency or misconduct have reinstatement privileges for a 5-year period from the date the employee leaves the civil service. The bill eliminates reinstatements privileges under current law for permanent civil service employees who leave the civil service without any any delinquency or misconduct for reasons other than lay off. This bill also eliminates reinstatement privileges for an employee who leaves the classified service to fill an elective position.

3. This bill eliminates restoration rights for permanent employees in the civil service who are laid off. Under current law, a permanent employee in the civil service who is on lay@off status has restoration rights for the \(\beta\)-year period following the lay? \cap off. ethnee

4. This bill requires appointing authorities to determine lay off status primarily based on job performance, after which an appointing authority may consider disciplinary records, seniority, and ability. Under current law, the order of layoff may be determined by seniority, performance, any combination of seniority and performance, or by other factors.

Just cause and discipline

- 1. The bill requires the administrator of DPM to establish standards for progressive discipline plans/that are established by agencies and applied to all members of the classified. The bill specifically requires that the standards established by the administrator address progressive discipline for both personal conduct and work performance that is inadequate, unsuitable, or inferior. The bill also requires that each appointing authority prepare a progressive discipline plan for the appointing authority's agency that complies with the administrator's standards.
- 2. Under current law, an employer may only remove, suspend without pay, discharge, reduce the base pay of, or demote (take an adverse employment action against) a permanent classified employee and certain assistant district attorneys and assistant state public defenders for just cause. This bill expressly states that an employer has just cause to take an adverse employment action against an employee for work performance or personal conduct that an appointing authority determines to be inadequate, unsuitable, or inferior, but only after the appointing authority imposes progressive discipline that complies with standards established by the administrator of DPM. This bill also expressly states that an employer has just cause to take an adverse employment action against an employee without imposing progressive discipline for specific conduct. Such conduct includes theft of agency

property, falsifying agency records, and while on duty, harassing or intentionally inflicting physical harm on another person.

3. This bill changes the threshold for considering an employee's position abandoned and disciplining the employee for failing to report for work as scheduled without contacting a supervisor from 5 consecutive working days during a calendar year to 3 working days in a calendar year.

Grievance process for certain adverse employment actions.

This bill creates a specific grievance process for classified employees to challenge adverse employment actions. To begin the grievance process, an employee must file a complaint challenging the adverse employment decision with the employee's appointing authority no later than 14 days after the employee becomes aware of, or should have become aware of, the adverse employment decision. The appointing authority then conducts an investigation, meets with with the employee in person, and issues a written decision no later than 14 days after receiving the complaint. To appeal an appointing authority's decision, the employee must file a complaint with the administrator of DPM no later than 14 days after the appointing authority issues its decision. Within 30 days of receiving a timely complaint, the administrator must review the complaint and issue a written decision. To appeal the administrator's decision, an appointing authority or employee must file an appeal with the employment relations commission (WERC) not later than 14 days after receiving the administrator's decision. If an employee fails to satisfy any of the deadline described in the grievance process, the employee is deemed to have waived his or her right to appeal the adverse employment action.

If WERC determines that all of the procedural requirements for an appeal of adverse employment decision have been satisfied, it will hear the employee's appeal under its standard process for state civil service appeals except that WERC must issues a decision on an appeal of an adverse employment decision no later than 120 days after the appeal is filed.

Discretionary merit award program

This bill requires the administrator of DPM to create a discretionary merit award program to provide additional funding to agencies for the purpose of providing lump sum monetary awards to classified employees whose performance exceeds agency expectations. Under the bill, each state agency must certify to the administrator the amount of additional funding the agency needs to make lump sum discretionary merit awards to classified employees. The administrator is then responsible for distributing the additional funding appropriated for this purpose to state agencies to make the lump sum merit awards to classified employees.

Other changes:

- 1. This bill adds to the current employee performance evaluation program a requirement that each appointing authority conduct an annual performance evaluation of each employee appointed by the appointing authority.
- 2. This bill requires an appointing authority to permanently maintain employee files, and subject to certain exception, prohibits the removal of disciplinary records from employee personnel files.











- 3. This bill eliminates the requirement that, if the director of the bureau makes certain findings, competition for a vacancy in the classified service must be limited to members of the classified service and the authority of the director to limit competition for promotional opportunities in certain circumstances.
 - 4. This bill requires DOA to consult with each agency to develop a plan, by no later than January 1, 2017, for assuming responsibility for services relating to human resources. This bill also requires DOA to develop a plan to assume responsibility for administering payroll services, finance services, budget and procurement functions, and information technology services for certain state agencies and boards.
 - 5. This bill requires the administrator of DPM and the director of the bureau to review all of the following by no later than January 1, 2017:
 - a. The classification of all positions in the state civil service.
 - b. The Wisconsin Human Resources Handbook.
 - c. The feasibility of requiring all agencies to use electronic personnel files and a uniform personnel evaluation system.
 - d. The 2015-17 compensation plan.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

END ANALYSIS

INS 19-22

- 3. If the certification list for a position includes an individual who is any of the following and the appointing authority extends invitations to interview candidates for the position, the appointing authority shall extend an invitation to interview to the individual:
 - a. A spouse of a disabled veteran whose disability is at least 70 percent.
 - b. An unremarried spouse of a veteran who was killed in action.
- 7 c. An unremarried spouse of a veteran who died of a service-connected 8 disability.

****Note: Do you also want the preference for these individuals if all things are equal after interviews?

INS 19-22

INS 20-13

Spee

5

6

1 **Section 1.** 230.25 (2) (b) of the statutes, as affected by 2015 Wisconsin Act 55, 2 is amended to read: 3 230.25 (2) (b) Unless otherwise provided in this subchapter or the rules of the 4 director, appointments shall be made by appointing authorities to all positions in the 5 classified service from among those certified to them in accordance with this section. 6 Appointments shall be made within 60 30 days after the date of certification unless 7 an exception is made by the director. If an appointing authority does not make an appointment within 60 days after certification, he or she shall immediately report 9 in writing to the director the reasons therefor. If the director determines that the 10 failure to make an appointment is not justified under the merit system, the director shall issue an order directing that an appointment be made. 11

History: 1971 c. 270 ss. 45, 48; Stats. 1971 s. 16.20; 1977 c. 196 ss. 50, 115, 130 (5), 131; 1977 c. 273; Stats. 1977 s. 230.25; 1983 a. 27; 1985 a. 29; 1987 a. 32; 1991 a. 101; 1997 a. 27, 307; 1999 a. 87; 2003 a. 33; 2015 a. 55.

END INS 20-13

INS 29-3

12	SECTION 2.	230.44(1)(e) of the statutes is amended to read:
1.2	DECLION 2.	200.44 (1) (e) of the statutes is affeithed to read.

X

13

14

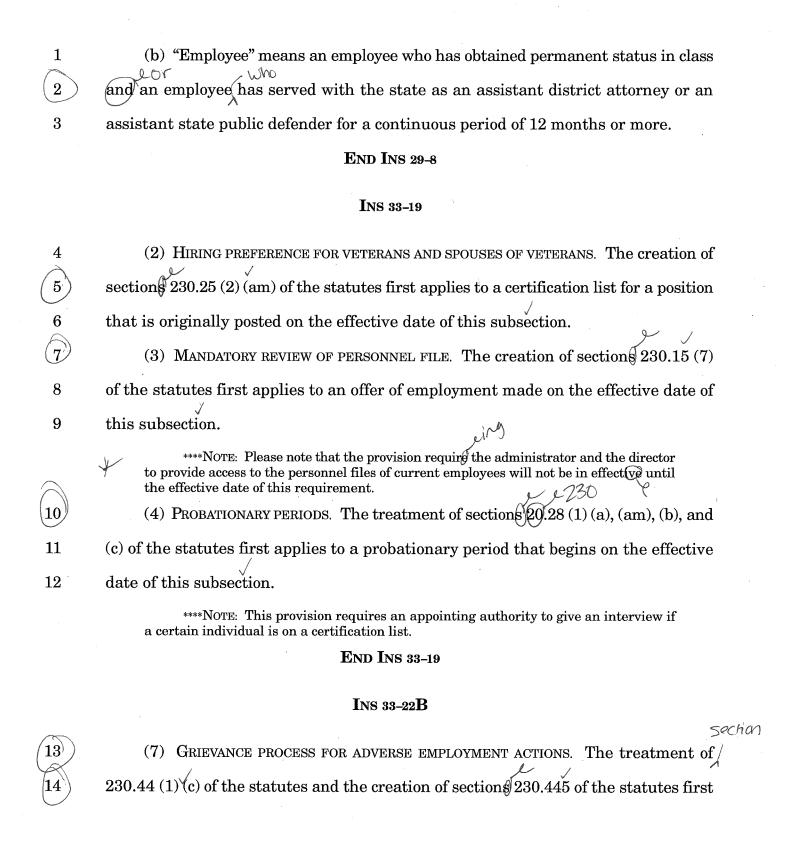
15

16

17

230.44 (1) (e) Discretionary performance awards. This subsection does not apply to decisions of an appointing authority relating to discretionary performance awards under s. 230.12 (5) or under the discretionary performance award program established under s. 230.04 (19), including the evaluation methodology and results used to determine the award or the amount awarded.

History: 1977 c. 196; 1979 c. 221; 1981 c. 140; 1983 a. 27; 1989 a. 31; 1991 a. 269; 1993 a. 16; 1995 a. 27; 1997 a. 307; 1999 a. 102; 2003 a. 33; 2009 a. 15, 28, 212; 2013 a. 123; 2015 a. 55.



apply an appeal of an adverse employment action taken against an employee on the effective date of this subsection.

END INS 33-22B

INS 34-1

SECTION 3. Effective dates. This act takes effect on July 1, 2016, except as

follows:

(1) Study of the state civil service systems. Section 95 [auto-ref], subsection

(1) of this act takes effect on the day after publication.

END **I**NS 34-1

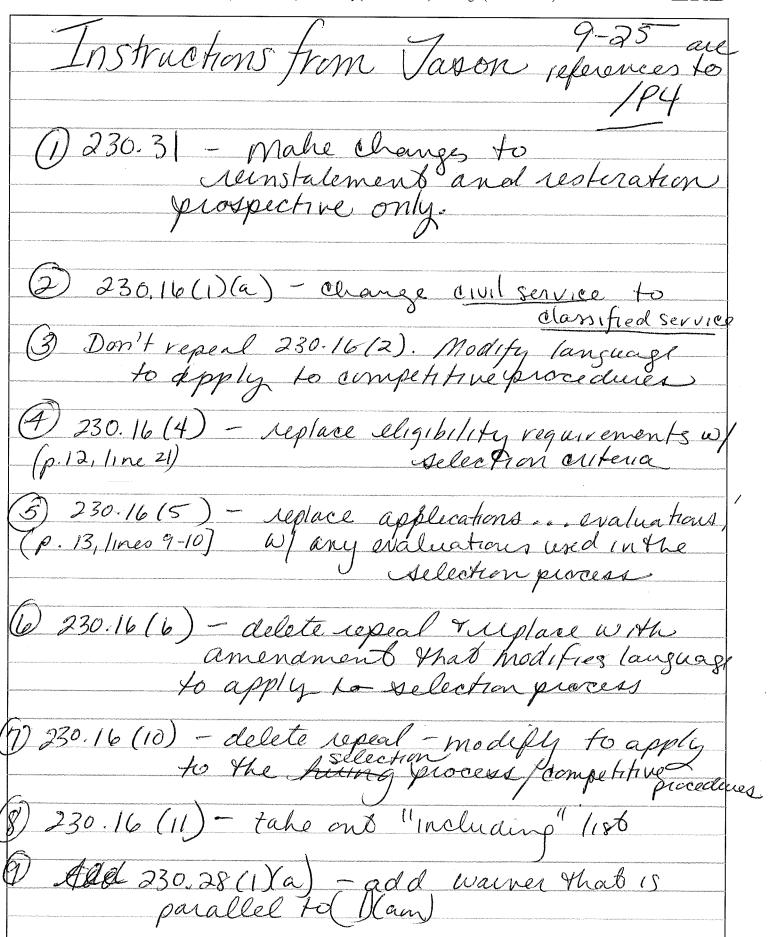
LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB



STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU

The second section of the second seco

ГКВ	Research (608–266–0341)	Library (608-266-7040)	Legal (608-266-3561)	LRB
(10)	230.28(1)(c) -	Strike 1	1/engthered	//
	230.34 (2)(a)	-add "	11 allondans	20 () H
		1 11	ulex promula	rate of
			by the de	weeter
***************************************				***************************************

2				

		t to have a transfer and the total and the state of the s		1.0 кg этом в видентини и том и т

gregorieste grecos servicios de la Composição dos composições de mandras que mandras de la composição de la co		t 1970 and 1971 (See London Company of the Park Park Park Park Park Park Park Park		and the state of t
P. M. F. F. P. Berger (Interpression and Interpression and Interpretation and				