Kunkel, Mark

From:

Stafford, Beau

Sent:

Wednesday, January 27, 2016 3:42 PM

To:

Kunkel, Mark

Cc:

Kathleen Vinehout; Vinehout, Kathleen

Subject:

FW: PEG Channel Bill

Attachments:

15-4426 P1.pdf; 15-4426 P1dn.pdf

Mark -

We had Mary Cardona from WI Community Media give us some feedback on the bill. Kathleen and Mary went through her feedback and they boiled down their changes/questions to the following offered in Mary's email below:

Under #3: Kathleen would like to delete 66.0420 (5)(a) 2. b. and c.

Wants to fix #4. Am 66.0420(5)(a) 1. b. 1860 to (5)(d) 1. par. (4)

Question about #6: What is the effect of striking lines p.3 line 23 to p.4 line 3?

Question about #7: Why was "transmission facilities" added? Should would be added to the striking lines p.3 line 23 to p.4 line 3? Question about #7: Why was "transmission facilities" added? Should we add more to this to ensure it meets our intention?

Wants to fix #9. Wants to fix #9. Wants to fix #10, but only with the suggestion found under #1: "Not later than 90 days after the date of a request from a municipality, the video provider or interim cable operator shall enable the municipality's PEG channel schedule to be present on an ongoing basis on the Electronic Program Guide with the same functionality as the commercial broadcast channels. The arrangement can be made by the interim cable operator or video provider or through a third party vendor." Revise 66,042065)(d) 1.

As for the questions in your drafter's note:

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2) I think it makes sense to eliminate the reference to ICO's as long as there aren't any left. OR 9515
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Let me know if anything is unclear on any of this Mark. I also cc'ed Kathleen so she can help answer any of your questions.

Thanks Mark!

BEAU STAFFORD

Legislative Assistant Office of Senator Kathleen Vinehout beau.stafford@legis.wisconsin.gov 608-266-8546 Rm 108 South Wisconsin State Capitol

From: Mary Cardona, WCM [mailto:exec@wisconsincommunitymedia.com]

Sent: Wednesday, January 27, 2016 10:38 AM

To: Stafford, Beau < Beau. Stafford@legis.wisconsin.gov>

Subject: Re: PEG Channel Bill

Beau,

The highlighted in red sections are quick fixes needed. Re my #10, I don't know if you should include this and I've offered some other options to this.

1. Mark refers to "Incumbent" cable operators. The term is actually "Interim." While it's not brought up in the Analysis section, it was up to the cable operator to decide whether they would opt out of a local franchise agreement (even if the franchise term was not up) or get a state franchise with DFI.

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DFI has a Directory of State-Issued Certificates of Franchise Authority listing companies that have applied and gotten a state franchise. It's the last PDF under Initial Video Service Franchise Rule on their website: https://www.wdfi.org/corporations/VideoFranchise.htm (This is all DFI has. There is no searchable database. Also, this is a list of areas companies have gotten *permission* to serve. DFI does not know if they actually serve all of these areas. I'll send you a copy of an email exchange I had with George Petak about this.)

It would certainly make the bill easier to read if you did not use both terms – video provider and interim cable operator.

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This is a nice deletion for PEG. I do not know of any PEG channel that has been deleted from a system by an operator for underutilization.

I have been getting questions from communities and counties that want to start a cable access channel. I tell them (virtually) no new channels can be established under current law due to Section (5)(a) 2. b. and c. This language was not passed in all states that passed state franchise legislation. Brown County is looking for underutilized channels in the area to take over as its own. Wood County would like its own channel.

This also raises a question about whether we should insert "counties" into the statute.

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I think you may want to add (5)(d) 1. to that list since you are adding that section that would require operators to provide equipment for transmitting PEG programming.

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Insert "the municipality may" before "submit."

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It seems to need a "the" before "accessibility..."

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What about this instead:

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The video provider or interim cable operator shall provide any equipment necessary at the origination point in order for the channel to be carried on the EPG and cover any ongoing costs of carriage on the EPG using a channel name agreeable to the municipality.

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You may want to put a top limit on this rather than say none. I think the FCC rules they can charge a minimal fee. You might say no more than \$2, for example.

Other food for thought:

DFI says it has no enforcement powers. That's true. Channels are experiencing reception problems and they have nowhere to go except to complain to the company. Problems do get resolved, but sometimes not in a timely way and sometimes problems are ongoing and chronic. Problems are caused by compressing the signal too much or a weak signal to a customer's television.

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I'll work on some stories for your memo now.

Mary

Mary Cardona
Executive Director
Wisconsin Community Media
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608-215-5594
www.wisconsincommunitymedia.com

On Jan 22, 2016, at 11:53 AM, Stafford, Beau wrote:

Mary -

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Also, the anecdotes you shared while we were on the phone were incredibly powerful, so please feel free to include them for us to use in the co-sponsorship memo. I pasted the first draft of the co-sponsorship, but it could use some work yet. Please let me know if you have any suggestions.

Thanks again Mary – we really appreciate the help.

BEAU STAFFORD

Legislative Assistant
Office of Senator Kathleen Vinehout
beau.stafford@legis.wisconsin.gov
608-266-8546
Rm 108 South
Wisconsin State Capitol

To: Legislative Colleagues

From: Sen. Kathleen Vinehout and Rep. Gary Hebl

Re: Co-sponsorship of LRB 4426/1: Restoring WI PEG Channels

Date: [Insert Date]
Deadline: 5pm [insert date]

During the 2007-2008 session, the legislature passed 2007 AB 207 which became 2007 WI Act 42. This law, also known as the "cable deregulation bill," made significant changes to the way PEG (Public, Education, and Government) channels are offered and funded.

The requirement for video service providers or interim cable operators to provide monetary support to municipalities for access facilities for PEG channels was sunsetted out as of July 1st, 2011. Since that time, community programming has suffered throughout Wisconsin.

[Add examples]

LRB 4426/1 will restore the ability of municipalities to require video service providers and interim cable operators to pay a fee for PEG channels. The fee would require an ordinance by each municipality and it can be equal to or less than 1% of a service providers annual gross receipts.

This bill switches the requirement from municipalities to service providers for ensuring technological compatibility for PEG channel programming. Service providers would also be required to provide the capacity for PEG channels with no additional cost to consumers. The functionality, audio and visual quality of PEG channels will be equivalent to commercial channels.

Providing public access channels to consumers is the right thing to do, and it will enrich the lives of Wisconsin citizens. Television is one of the best methods for communicating important news and publicizing events in the community. PEG channels provide that crucial link between a community and its members.

To co-sponsor this legislation, please reply to this email or call Sen. Vinehout's office or Rep. Hebl's office by 5:00 PM on [Insert Date].

Analysis by the Legislative Reference Bureau

This bill makes changes to requirements regarding public, educational, and governmental access channels (PEG channels). Under current law, the duty of a video service provider or interim cable operator to provide monetary support to a municipality for access facilities for PEG channels expired on January 1, 2011. A video service provider is a person to whom the Department of Financial Institutions has granted a franchise that allows the person to provide cable television or comparable service through facilities located, at least in part, in public rights—of—way. An interim cable operator is a person to whom a municipality granted a cable television franchise under prior law. Upon expiration of a municipally granted franchise, current law requires the holder of the franchise to obtain a video service franchise granted by DFI.

The bill allows a municipality to require, beginning on January 1, 2017, video service providers and interim cable operators to pay a fee for the purpose of supporting PEG channels. The fee, which must be set by ordinance, may be equal to no more than 1 percent of a video service provider's or interim cable operator's annual gross receipts. The bill also makes video service providers and interim cable operators responsible for making any changes to PEG channel content or programming that are necessary for compatibility with their service—delivery technology or protocol. Under current law, municipalities that provide PEG channel programming are responsible for such changes.

The bill also requires video service providers and interim cable operators to provide channel capacity for PEG channels with accessibility, functionality, and audio and visual

quality that is at least equivalent to certain commercial channels. In addition, the bill requires video service providers and interim cable operators to do the following: 1) provide channel capacity for PEG channels so that it is viewable by subscribers without additional service or equipment charges; 2) provide such channel capacity on a service tier that is viewable by 100 percent of customers, rather than by more than 50 percent, which is required under current law; and 3) provide facilities adequate to carry signals for PEG channels without material degradation, alteration, or removal of PEG channel content. Also, the bill imposes requirements on the channel numbers used for PEG channels and clarifies duties under current law regarding the relocation of origination points for PEG channels. Additionally, the bill eliminates the authority of a video service provider or interim cable operator to provide certain restored PEG channel capacity on any service tier.

For further information see the **local** fiscal estimate, which will be printed as an appendix to this bill.

Kunkel, Mark

From:

Stafford, Beau

Sent:

Friday, January 29, 2016 3:35 PM

To:

Kunkel, Mark

Subject:

RE: PEG Channel Bill Drafting Questions

That is perfect – thanks Mark!

Heave a great weekend.

BEAU STAFFORD

Legislative Assistant
Office of Senator Kathleen Vinehout
beau.stafford@legis.wisconsin.gov
608-266-8546
Rm 108 South
Wisconsin State Capitol

From: Kunkel, Mark

Sent: Friday, January 29, 2016 3:25 PM

To: Stafford, Beau <Beau.Stafford@legis.wisconsin.gov>

Subject: RE: PEG Channel Bill Drafting Questions

Beau:

I think I have enough info for the next version. I was a little concerned about clarifying the reference to "electronic program guide" in one your items, but after doing some Internet searches, it looks like it's a pretty well understood term, so I think it is okay to use as is.

I can get the next version to you early next week, possibly by Monday. Is that okay?

--Mark

From: Stafford, Beau

Sent: Friday, January 29, 2016 3:16 PM

To: Kunkel, Mark < <u>Mark.Kunkel@legis.wisconsin.gov</u>> **Subject:** FW: PEG Channel Bill Drafting Questions

Alright Mark! I think we are good to go with the rest of the feedback on #6 and #7. See Mary's comments below.

Are there any other things that we need to discuss before we do a /2?

Thanks for all your help and patience on this Mark.

BEAU STAFFORD

Legislative Assistant Office of Senator Kathleen Vinehout beau.stafford@legis.wisconsin.gov 608-266-8546 Rm 108 South Wisconsin State Capitol From: Mary Cardona, WCM [mailto:exec@wisconsincommunitymedia.com]

Sent: Friday, January 29, 2016 2:32 PM

To: Stafford, Beau <Beau.Stafford@legis.wisconsin.gov>

Subject: Re: PEG Channel Bill Drafting Questions

Hi Beau,

The comments from Mark sound good to me. Delete sentence referred to in #6 and insert "equivalent" in transmission facilities.

I doubt if there are any interims left, but I know Kathleen was thinking deleting "interim" throughout the bill would be a lot to do for this revision. I'd agree with that -- keep it.

Thanks! This IS moving quickly!

Mary

Mary Cardona
Executive Director
Wisconsin Community Media
exec@wisconsincommunitymedia.com
608-215-5594
www.wisconsincommunitymedia.com

On Jan 29, 2016, at 2:25 PM, Stafford, Beau wrote:

Mary -

I think we are getting close to a new draft of the PEG Channel Bill. I just want to make sure you saw this feedback we received from the drafter. Kathleen asked questions about #6 and & #7 of your email. Do you have any insight? Do we need to fix anything relating to those two issues?

I think this is record time for getting a complex bill done in a week's time[©] Thank you for all your help on this!

BEAU STAFFORD

Legislative Assistant
Office of Senator Kathleen Vinehout
beau.stafford@legis.wisconsin.gov
608-266-8546
Rm 108 South
Wisconsin State Capitol

From: Kunkel, Mark

Sent: Thursday, January 28, 2016 2:16 PM

To: Stafford, Beau <Beau.Stafford@legis.wisconsin.gov>

Cc: Kathleen Vinehout < kathleen@riverland.org>; Vinehout, Kathleen

< Kathleen. Vinehout@legis.wisconsin.gov>

Subject: RE: PEG Channel Bill

Beau:

Regarding #6, I assume you are referring to the sentence that begins, "If an interim cable operator...." That language is based on an Illinois law that was used for drafting 2007 SSA-1 to 2007 AB 207, which was enacted as 2007 act 42. (That 2007 substitute amendment was used to draft 2009 AB 606, which was the companion to 2009 SB-582, and your current draft is based on that 2009 Senate bill.) Similar language can be found in 220 ILCS 5/21-601 (b). The sentence imposes a duty on a municipality to provide reasonable access so that a video service provider (VSP) can make PEG channel content or programming compatible with the VSP's technology. If you don't think there is a need to impose that duty, then you could delete the sentence. It looks like Mary Cardona thinks that reasonable access is not a problem, so the sentence might not be necessary.

Regarding item #7, I agree that "transmission facilities" is a vague term. I'm not sure why it was added, but it originated from a July 16, 2009 memo from Mary to Rep. Hebl which can be found in the drafting file for 2009 AB 606. (See the attached PDF pages.) The memo proposed replacing the references to headend and video hub office with a reference to transmission facilities in the right-of-way. I must have talked to someone who instructed me to make changes to the memo and refer to headend, video hub office, or transmission facility. However, the drafting file doesn't indicate who made that instruction. In any event, you could take Mary's suggestion and refer to "equivalent" transmission facilities so that a transmission facility must have the same use a headend or video office hub.

Regarding my drafter's note #2, I should have referred to interim cable operators, not incumbents. I have not been able to confirm that there are no longer any interim cable operators, so I would retain the reference in proposed s. 66.0420 (7) (es). However, if want to delete it, let me know.

--Mark

From: Stafford, Beau

Sent: Wednesday, January 27, 2016 3:42 PM

To: Kunkel, Mark < Mark. Kunkel@legis.wisconsin.gov>

Cc: Kathleen Vinehout < kathleen@riverland.org>; Vinehout, Kathleen

< Kathleen. Vinehout@legis.wisconsin.gov>

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cable operator shall enable the municipality's PEG channel schedule to be present on an ongoing basis on the Electronic Program Guide with the same functionality as the commercial broadcast channels. The arrangement can be made by the interim cable operator or video provider or through a third party vendor."

As for the questions in your drafter's note:

- 1) I think Kathleen wants to keep the date for the fee.
- 2) I think it makes sense to eliminate the reference to ICO's as long as there aren't any left.
- 3) No problem about the missing sections. Makes sense to me.

Let me know if anything is unclear on any of this Mark. I also cc'ed Kathleen so she can help answer any of your questions.

Thanks Mark!

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Legislative Assistant
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608-266-8546
Rm 108 South
Wisconsin State Capitol

To:

Legislative Colleagues

From:

Sen. Kathleen Vinehout and Rep. Gary Hebl

Re:

Co-sponsorship of LRB 4426/1: Restoring WI PEG Channels

Date:

[Insert Date]

Deadline: 5pm [insert date]

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[Add examples]

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The bill also requires video service providers and interim cable operators to provide channel capacity for PEG channels with accessibility, functionality, and audio and visual quality that is at least equivalent to certain commercial channels. In addition, the bill requires video service providers and interim cable operators to do the following: 1) provide channel capacity for PEG channels so that it is viewable by subscribers without additional service or equipment charges; 2) provide such channel capacity on a service tier that is viewable by 100 percent of customers, rather than by more than 50 percent, which is required under current law; and 3) provide facilities adequate to carry signals for PEG channels without material degradation, alteration, or removal of PEG channel content. Also, the bill imposes requirements on the channel numbers used for PEG channels and clarifies duties under current law regarding the relocation of origination points for PEG channels. Additionally, the bill eliminates the authority of a video service provider or interim cable operator to provide certain restored PEG channel capacity on any service tier.

For further information see the **local** fiscal estimate, which will be printed as an appendix to this bill.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4426/P2dn MDK:...

-Date -

Sen. Vinehout:

This draft makes the changes you requested, except that pon further review. I don't think any changes are necessary regarding item 4 in our email correspondence. For that item, you requested that I include a reference to s. 66.0420 (5) (d) 1. in the exceptions listed in s. 66.0420 (5) (c) 1. However, there is already an exception for all of s. 66.0420 (5) (d). See the reference to "par. (d)." Therefore, there is no need to add anything to s. 66.0420 (5) (c) 1.

(NSEPTA)

Mark D. Kunkel Senior Legislative Attorney (608) 266–0131 mark.kunkel@legis.wisconsin.gov

2015–2016 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4426/P2ins2 MDK:...

D-note Insect

INSERT A:

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Also, regarding item 5 in the email correspondence, note that s. 66.0420 (5) (c) 3. a. is grammatically correct without inserting a reference to "municipality" before "submit." Section 66.0420 (5) (c) (intro.) and 3. a. must be read together as one long sentence. There is an intervening "if" clause at the beginning of s. 66.0420 (5) (c) 3. a., but the subject that goes with the verb "submit" in s. 66.0420 (5) (c) 3. a. is the municipality mentioned in the s. 66.0420 (5) (c) 3. (intro.), which must do the things expressed in s. 66.0420 (5) (c) 3. a. and 3. b. If you want to allow, instead of require, a municipality to do those things, let me know, and I will change the word "shall" in s. 66.0420 (3) (c) 3. (intro.) to "may."



State of Misconsin 2015 - 2016 LEGISLATURE

(O-NOTE

LRB-4426/P1 O

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

Joseph Constant

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AN ACT to amend 66.0420 (5) (a) 3., 66.0420 (5) (b) 1. a., 66.0420 (5) (c) 1., 66.0420

(5) (d) 1. and 66.0420 (7) (f); to repeal and recreate 66.0420 (5) (c) 3. a.; and to create 66.0420 (5) (d) 3. and 4. and 66.0420 (7) (es) of the statutes; relating to: public, educational, and governmental access channel requirements for video service providers and interim cable operators.

Analysis by the Legislative Reference Bureau

This bill makes changes to requirements regarding public, educational, and governmental access channels (PEG channels). Under current law, the duty of a video service provider or interim cable operator to provide monetary support to a municipality for access facilities for PEG channels expired on January 1, 2011. A video service provider is a person to whom the Department of Financial Institutions has granted a franchise that allows the person to provide cable television or comparable service through facilities located, at least in part, in public rights—of—way. An interim cable operator is a person to whom a municipality granted a cable television franchise under prior law. Upon expiration of a municipally granted franchise, current law requires the holder of the franchise to obtain a video service franchise granted by DFI.

The bill allows a municipality to require, beginning on January 1, 2017, video service providers and interim cable operators to pay a fee for the purpose of supporting PEG channels. The fee, which must be set by ordinance, may be equal to no more than 1 percent of a video service provider's or interim cable operator's



annual gross receipts. The bill also makes video service providers and interim cable operators responsible for making any changes to PEG channel content or programming that are necessary for compatibility with their service-delivery technology or protocol. Under current law, municipalities that provide PEG channel programming are responsible for such changes.

The bill also requires video service providers and interim cable operators to provide channel capacity for PEG channels with accessibility, functionality, and audio and visual quality that is at least equivalent to certain commercial channels. In addition, the bill requires video service providers and interim cable operators to do the following: 1) provide channel capacity for PEG channels so that it is viewable by subscribers without additional service or equipment charges; 2) provide such channel capacity on a service tier that is viewable by 100 percent of customers, rather than by more than 50 percent, which is required under current law; and 3 provide facilities adequate to carry signals for PEG channels without material degradation, alteration, or removal of PEG channel content. Also, the bill imposes requirements on the channel numbers used for PEG channels and clarifies duties under current law regarding the relocation of origination points for PEG channels. Additionally, the bill eliminates the authority of a video service provider or interim cable operator to provide certain restored PEG channel capacity on any service tier.

For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 66.0420 (5) (a) 3. of the statutes is amended to read:

66.0420 (5) (a) 3. An interim cable operator or video service provider shall provide any channel capacity for PEG channels required under this paragraph on any <u>a</u> service tier that is viewed by <u>more than 50 100</u> percent of the interim cable operator's or video service provider's customers.

SECTION 2. 66.0420 (5) (b) 1. a. of the statutes is amended to read:

66.0420 (5) (b) 1. a. Notwithstanding par. (a), an interim cable operator or video service provider may reprogram for any other purpose any channel capacity provided for a PEG channel required by a municipality under par. (a) if the PEG channel is not substantially utilized by the municipality. If the municipality certifies to the interim cable operator or video service provider that reprogrammed channel capacity

for a PEG channel will be substantially utilized by the municipality, the interim cable operator or video service provider shall, no later than 120 days after receipt of the certification, restore the channel capacity for the PEG channel. Notwithstanding par. (a) 3., an interim cable operator or video service provider may provide restored channel capacity for a PEG channel on any service tier.

SECTION 3. 66.0420 (5) (c) 1. of the statutes is amended to read:

66.0420 (5) (c) 1. Except as otherwise required under pars. (a) and (d) and sub. (7) (em) or allowed under sub. (7) (es), a municipality may not require an interim cable operator or video service provider to provide any funds, services, programming, facilities, or equipment related to public, educational, or governmental use of channel capacity.

Section 4. 66.0420 (5) (c) 3. a. of the statutes is repealed and recreated to read: 66.0420 (5) (c) 3. a. If a municipality produces or maintains PEG channel content or programming in a manner or form that is compatible with the interim cable operator's or video service provider's video service network and that permits the interim cable operator or video service provider to comply with the requirements of par. (d) 3., submit the content or programming to the interim cable operator or video service provider in that manner or form. If the municipality does not produce or maintain PEG channel content or programming in such manner or form, the interim cable operator or video service provider shall be responsible at its sole cost for any changes in the manner or form of the transmission that are necessary to make PEG channel content or programming compatible with the technology or protocol used by the interim cable operator or video service provider to deliver services. If an interim cable operator or video service provider is required to make such changes to

the manner or form of the transmission, the municipality shall provide reasonable

access to the interim cable operator or video service provider that allows the interim cable operator or video service provider to transmit the PEG channel programming

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SECTION 5. 66.0420 (5) (d) 1. of the statutes is amended to read:

in an economical manner subject to the requirements of par. (d) 3.

66.0420 (5) (d) 1. If a municipality requires an interim cable operator or video service provider to provide capacity for PEG channels under par. (a), the interim cable operator or video service provider shall be required to provide equipment and transmission capacity sufficient to connect the interim cable operator's or video service provider's headend or, video hub office, or transmission facilities to the municipality's PEG access channel origination points existing as of January 9, 2008. A municipality shall permit the interim cable operator or video service provider to determine the most economically and technologically efficient means of providing such equipment and transmission capacity. If a municipality requests that such a PEG access channel origination point be relocated, the interim cable operator or video service provider shall be required to provide only the first 200 feet of transmission line beginning at the relocated origination point that is necessary to connect the relocated origination point to the interim cable operator or video service provider's headend or, video hub office to such origination point, or transmission facilities. A municipality shall be liable for the costs of construction of such a transmission line beyond the first 200 feet from the relocated origination point to the equiva headend, video hub office, or transmission facilities and for any construction costs associated with additional origination points, but not for the costs associated with the transmission of PEG programming over such line. The interim cable operator or video service provider may recover its costs to provide equipment and

1	transmission capacity under this subdivision by identifying and collecting a "PEG
2	Transport Fee" as a separate line item on customer bills.
3	SECTION 6. 66.0420 (5) (d) 3. and 4. of the statutes are created to read:
4	66.0420 (5) (d) 3. If a municipality requires an interim cable operator or video
5	service provider to provide channel capacity for PEG channels under par. (a), the
6	interim cable operator or video service provider shall provide the channel capacity
7	with accessibility, functionality, and audio and visual quality that is at least
8	equivalent to accessibility, functionality, and audio and visual quality for channel
9	capacity that is used for one of the following:
10	a. Local commercial television stations that the interim cable operator or video
11	service provider is required to carry under federal law.
12	b. The primary signal of the network-affiliated commercial television stations
13	carried on the video service network of the interim cable operator or video service
14	provider, if federal law does not require the interim cable operator or video service
15	provider to carry local commercial television stations.
16	4. If a municipality requires an interim cable operator or video service provider
17	to provide channel capacity for PEG channels under par. (a), all of the following
18	apply: (1N3247 5-19)
19	a. The interim cable operator or video service provider shall provide the
20	channel capacity on channel numbers that are within 10 numerically of the channel
21	number of any local commercial television station or network-affiliated commercial
22	television station specified in subd. 3. a. or b.
23	b. The interim cable operator or video service provider shall provide the
24	channel capacity so that it is viewable by every subscriber of the interim cable

operator or video service provider without additional service or equipment charges.

SECTION 6

c. The interim cable operator or video service provider shall provide facilities
adequate to carry signals for the PEG channels from the origination point of the
signals to subscribers without material degradation, alteration, or removal of
content.

SECTION 7. 66.0420 (7) (es) of the statutes is created to read:

66.0420 (7) (es) *Municipal ordinance*. A municipality may, by ordinance, for the purpose of supporting PEG channels, require an interim cable operator or video service provider to pay the municipality, beginning on January 1, 2017, a fee equal to no more than 1 percent of the interim cable operator's or video service provider's annual gross receipts. If an interim cable operator pays a franchise fee to a municipality, the interim cable operator shall pay any fee required under this paragraph at the time that the interim cable operator pays the franchise fee to the municipality. A video service provider shall pay a fee required under this paragraph at the time that the video service provider pays a video service provider fee to the municipality.

SECTION 8. 66.0420 (7) (f) of the statutes is amended to read:

66.0420 (7) (f) *Itemization*. A video service provider may identify and collect the amount related to a video service provider fee and any fee imposed for monetary support for access facilities for PEG channels as described in <u>under par.</u> (em) <u>or (es)</u> as a separate line item on customer bills.

SECTION 9. Initial applicability.

(1) The treatment of section 66.0420 (5) (d) 1. of the statutes first applies to relocations requested on the effective date of this subsection.

Section 10. Effective dates. This act takes effect on the day after publication, except as follows:

- 1 (1) The treatment of section 66.0420 (5) (a) 3. and (b) 1. a. of the statutes takes 2 effect on the first day of the 4th month beginning after publication.
- 3 (END)

2015–2016 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

SRI HUS

1	INSERT 2A:
2	3) upon request, put the PEG channel schedule into the electronic program guide with the same functionality as commercial broadcast channels; INSERT 2B:
	Finally, the bill eliminates limits on the aggregate number of PEG channels that apply to video service providers and interim cable operators that provide video programming to more than one municipality.
3	INSERT 2-1:
4	SECTION 1. 66.0420 (5) (a) 2. a. of the statutes is renumbered 66.0420 (5) (a) 2.
5	and amended to read:
6	66.0420 (5) (a) 2. Except as provided in subd. 2. b. and c., if If no incumbent
7	cable operator is providing channel capacity for PEG channels to a municipality
8	under a cable franchise that is in effect immediately before January 9, 2008, then,
9	if the municipality has a population of 50,000 or more, the municipality may require
10	each interim cable operator and video service provider that provides video service in
11	the municipality to provide channel capacity for up to 3 PEG channels, and, if the
12	municipality has a population of less than 50,000, the municipality may require each
13	interim cable operator and video service provider that provides video service in the
14	municipality to provide channel capacity for no more than 2 PEG channels.
Histor	ry: $\frac{2007 \text{ a. } 42 \text{ ss. } 6, 8; 2009 \text{ a. } 178, 186; 2013 \text{ a. } 173 \text{ s. } 33.}{\text{SECTION 2.}}$ 66.0420 (5) (a) 2. b. and 2 c. of the statutes are repealed.
16	INSERT 5–19:
17	Upon request by the municipality, the video provider or interim cable operator shall
18	itself or though a third party vendor, not later than 90 days after the date of the
19	request, enable the municipality's PEG channel schedule to be present on an ongoing

- basis on the provider's or operator's electronic program guide with the same
- 2 functionality as commercial broadcast channels.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4426/P2dn MDK:amn

February 2, 2016

Sen. Vinehout:

This draft makes the changes you requested, except that I don't think any changes are necessary regarding item 4 in our email correspondence. For that item, you requested that I include a reference to s. 66.0420 (5) (d) 1. in the exceptions listed in s. 66.0420 (5) (c) 1. However, there is already an exception for all of s. 66.0420 (5) (d). See the reference to "par. (d)." Therefore, there is no need to add anything to s. 66.0420 (5) (c) 1.

Also, regarding item 5 in the email correspondence, note that s. 66.0420 (5) (c) 3. a. is grammatically correct without inserting a reference to "municipality" before "submit." Section 66.0420 (5) (c) 3. (intro.) and 3. a. must be read together as one long sentence. There is an intervening "if" clause at the beginning of s. 66.0420 (5) (c) 3. a., but the subject that goes with the verb "submit" in s. 66.0420 (5) (c) 3. a. is the municipality mentioned in the s. 66.0420 (5) (c) 3. (intro.), which must do the things expressed in s. 66.0420 (5) (c) 3. a. and 3. b. If you want to allow, instead of require, a municipality to do those things, let me know, and I will change the word "shall" in s. 66.0420 (5) (c) 3. (intro.) to "may."

Mark D. Kunkel Senior Legislative Attorney (608) 266–0131 mark.kunkel@legis.wisconsin.gov

Kunkel, Mark

From:

Stafford, Beau

Sent:

Thursday, February 04, 2016 3:44 PM

To:

Kunkel, Mark

Subject: Attachments: FW: Draft review: LRB -4426/P2 15-4426/P2.pdf; DraftersNote1.pdf

Mark -

We are good to go with the bill. Can we get an introducible version put together?

Thanks for all your help on this!

BEAU STAFFORD

Legislative Assistant
Office of Senator Kathleen Vinehout
beau.stafford@legis.wisconsin.gov
608-266-8546
Rm 108 South
Wisconsin State Capitol

From: LRB.Legal

Sent: Tuesday, February 02, 2016 11:10 AM

To: Sen.Vinehout <Sen.Vinehout@legis.wisconsin.gov>

Subject: Draft review: LRB -4426/P2

Following is the PDF version of draft LRB -4426/P2 and drafter's note.



State of Misconsin 2015 - 2016 LEGISLATURE

MDK:amn

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

1000 charges

AN ACT to repeal 66.0420 (5) (a) 2. b. and 2. c.; to renumber and amend 66.0420 (5) (a) 2. a.; to amend 66.0420 (5) (a) 3., 66.0420 (5) (b) 1. a., 66.0420 (5) (c) 1., 66.0420 (5) (d) 1. and 66.0420 (7) (f); to repeal and recreate 66.0420 (5) (c) 3. a.; and to create 66.0420 (5) (d) 3. and 4. and 66.0420 (7) (es) of the statutes; relating to: public, educational, and governmental access channel requirements for video service providers and interim cable operators.

Analysis by the Legislative Reference Bureau

This bill makes changes to requirements regarding public, educational, and governmental access channels (PEG channels). Under current law, the duty of a video service provider or interim cable operator to provide monetary support to a municipality for access facilities for PEG channels expired on January 1, 2011. A video service provider is a person to whom the Department of Financial Institutions has granted a franchise that allows the person to provide cable television or comparable service through facilities located, at least in part, in public rights—of—way. An interim cable operator is a person to whom a municipality granted a cable television franchise under prior law. Upon expiration of a municipally granted franchise, current law requires the holder of the franchise to obtain a video service franchise granted by DFI.

The bill allows a municipality to require, beginning on January 1, 2017, video service providers and interim cable operators to pay a fee for the purpose of

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supporting PEG channels. The fee, which must be set by ordinance, may be equal to no more than 1 percent of a video service provider's or interim cable operator's annual gross receipts. The bill also makes video service providers and interim cable operators responsible for making any changes to PEG channel content or programming that are necessary for compatibility with their service—delivery technology or protocol. Under current law, municipalities that provide PEG channel programming are responsible for such changes.

The bill also requires video service providers and interim cable operators to provide channel capacity for PEG channels with accessibility, functionality, and audio and visual quality that is at least equivalent to certain commercial channels. In addition, the bill requires video service providers and interim cable operators to do the following: 1) provide channel capacity for PEG channels so that it is viewable by subscribers without additional service or equipment charges; 2) provide such channel capacity on a service tier that is viewable by 100 percent of customers, rather than by more than 50 percent, which is required under current law; 3) upon request, put the PEG channel schedule into the electronic program guide with the same functionality as commercial broadcast channels; and 4) provide facilities adequate to carry signals for PEG channels without material degradation, alteration, or removal of PEG channel content. Also, the bill clarifies duties under current law regarding the relocation of origination points for PEG channels. Additionally, the bill eliminates the authority of a video service provider or interim cable operator to provide certain restored PEG channel capacity on any service tier. Finally, the bill eliminates limits on the aggregate number of PEG channels that apply to video service providers and interim cable operators that provide video programming to more than one municipality.

For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.0420 (5) (a) 2. a. of the statutes is renumbered 66.0420 (5) (a) 2. and amended to read:

66.0420 (5) (a) 2. Except as provided in subd. 2. b. and c., if If no incumbent cable operator is providing channel capacity for PEG channels to a municipality under a cable franchise that is in effect immediately before January 9, 2008, then, if the municipality has a population of 50,000 or more, the municipality may require each interim cable operator and video service provider that provides video service in

the municipality to provide channel capacity for up to 3 PEG channels, and, if the municipality has a population of less than 50,000, the municipality may require each interim cable operator and video service provider that provides video service in the municipality to provide channel capacity for no more than 2 PEG channels.

Section 2. 66.0420 (5) (a) 2. b. and c. of the statutes are repealed.

Section 3. 66.0420 (5) (a) 3. of the statutes is amended to read:

66.0420 (5) (a) 3. An interim cable operator or video service provider shall provide any channel capacity for PEG channels required under this paragraph on any <u>a</u> service tier that is viewed by <u>more than 50 100</u> percent of the interim cable operator's or video service provider's customers.

Section 4. 66.0420 (5) (b) 1. a. of the statutes is amended to read:

66.0420 (5) (b) 1. a. Notwithstanding par. (a), an interim cable operator or video service provider may reprogram for any other purpose any channel capacity provided for a PEG channel required by a municipality under par. (a) if the PEG channel is not substantially utilized by the municipality. If the municipality certifies to the interim cable operator or video service provider that reprogrammed channel capacity for a PEG channel will be substantially utilized by the municipality, the interim cable operator or video service provider shall, no later than 120 days after receipt of the certification, restore the channel capacity for the PEG channel. Notwithstanding par. (a) 3., an interim cable operator or video service provider may provide restored channel capacity for a PEG channel on any service tier.

Section 5. 66.0420 (5) (c) 1. of the statutes is amended to read:

66.0420 (5) (c) 1. Except as otherwise required under pars. (a) and (d) and sub. (7) (em) or allowed under sub. (7) (es), a municipality may not require an interim cable operator or video service provider to provide any funds, services, programming,

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facilities, or equipment related to public, educational, or governmental use of channel capacity.

Section 6. 66.0420 (5) (c) 3. a. of the statutes is repealed and recreated to read: 66.0420 (5) (c) 3. a. If a municipality produces or maintains PEG channel content or programming in a manner or form that is compatible with the interim cable operator's or video service provider's video service network and that permits the interim cable operator or video service provider to comply with the requirements of par. (d) 3., submit the content or programming to the interim cable operator or video service provider in that manner or form. If the municipality does not produce or maintain PEG channel content or programming in such manner or form, the interim cable operator or video service provider shall be responsible at its sole cost for any changes in the manner or form of the transmission that are necessary to make PEG channel content or programming compatible with the technology or protocol used by the interim cable operator or video service provider to deliver services.

SECTION 7. 66.0420 (5) (d) 1. of the statutes is amended to read:

66.0420 (5) (d) 1. If a municipality requires an interim cable operator or video service provider to provide capacity for PEG channels under par. (a), the interim cable operator or video service provider shall be required to provide equipment and transmission capacity sufficient to connect the interim cable operator's or video service provider's headend or, video hub office, or equivalent transmission facilities to the municipality's PEG access channel origination points existing as of January 9, 2008. A municipality shall permit the interim cable operator or video service provider to determine the most economically and technologically efficient means of providing such equipment and transmission capacity. If a municipality requests that such a PEG access channel origination point be relocated, the interim cable operator

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or video service provider shall be required to provide only the first 200 feet of transmission line beginning at the relocated origination point that is necessary to connect the relocated origination point to the interim cable operator or video service provider's headend or, video hub office to such origination point, or equivalent transmission facilities. A municipality shall be liable for the costs of construction of such a transmission line beyond the first 200 feet from the relocated origination point to the headend, video hub office, or equivalent transmission facilities and for any construction costs associated with additional origination points, but not for the costs associated with the transmission of PEG programming over such line. The interim cable operator or video service provider may recover its costs to provide equipment and transmission capacity under this subdivision by identifying and collecting a "PEG Transport Fee" as a separate line item on customer bills.

Section 8. 66.0420 (5) (d) 3. and 4. of the statutes are created to read:

66.0420 (5) (d) 3. If a municipality requires an interim cable operator or video service provider to provide channel capacity for PEG channels under par. (a), the interim cable operator or video service provider shall provide the channel capacity with the accessibility, functionality, and audio and visual quality that is at least equivalent to the accessibility, functionality, and audio and visual quality for channel capacity that is used for one of the following:

- a. Local commercial television stations that the interim cable operator or video service provider is required to carry under federal law.
- b. The primary signal of the network-affiliated commercial television stations carried on the video service network of the interim cable operator or video service provider, if federal law does not require the interim cable operator or video service provider to carry local commercial television stations.

- 4. If a municipality requires an interim cable operator or video service provider to provide channel capacity for PEG channels under par. (a), all of the following apply:
- a. Upon request by the municipality, the video provider or interim cable operator shall itself or through a 3rd party vendor, not later than 90 days after the date of the request, enable the municipality's PEG channel schedule to be present on an ongoing basis on the provider's or operator's electronic program guide with the same functionality as commercial broadcast channels.
- b. The interim cable operator or video service provider shall provide the channel capacity so that it is viewable by every subscriber of the interim cable operator or video service provider without additional service or equipment charges.
- c. The interim cable operator or video service provider shall provide facilities adequate to carry signals for the PEG channels from the origination point of the signals to subscribers without material degradation, alteration, or removal of content.

Section 9. 66.0420 (7) (es) of the statutes is created to read:

66.0420 (7) (es) *Municipal ordinance*. A municipality may, by ordinance, for the purpose of supporting PEG channels, require an interim cable operator or video service provider to pay the municipality, beginning on January 1, 2017, a fee equal to no more than 1 percent of the interim cable operator's or video service provider's annual gross receipts. If an interim cable operator pays a franchise fee to a municipality, the interim cable operator shall pay any fee required under this paragraph at the time that the interim cable operator pays the franchise fee to the municipality. A video service provider shall pay a fee required under this paragraph

1	at the time that the video service provider pays a video service provider fee to the
2	municipality.
3	SECTION 10. 66.0420 (7) (f) of the statutes is amended to read:
4	66.0420 (7) (f) Itemization. A video service provider may identify and collect
5	the amount related to a video service provider fee and any fee imposed for monetary
6	support for access facilities for PEG channels as described in <u>under</u> par. (em) <u>or (es)</u>
7	as a separate line item on customer bills.
8	Section 11. Initial applicability.
9	(1) The treatment of section 66.0420 (5) (d) 1. of the statutes first applies to
10	relocations requested on the effective date of this subsection.
11	Section 12. Effective dates. This act takes effect on the day after publication,
12	except as follows:
13	(1) The treatment of section 66.0420 (5) (a) 3. and (b) 1. a. of the statutes takes
14	effect on the first day of the 4th month beginning after publication.
15	(END)

Basford, Sarah

From: Sent:

Stafford, Beau Friday, February 05, 2016 11:50 AM LRB.Legal Draft Review: LRB -4426/1

To:

Subject:

Please Jacket LRB -4426/1 for the SENATE.