

2015 DRAFTING REQUEST

Bill

Received: 10/6/2014 Received By: mshovers
Wanted: As time permits Same as LRB:
For: Administration-Budget 6-0239 By/Representing: Stinebrink
May Contact: Drafter: mshovers
Subject: Local Gov't - counties Addl. Drafters: jkreye
Local Gov't - munis generally
State Govt - miscellaneous Extra Copies: RAC, EVM

Submit via email: YES
Requester's email:
Carbon copy (CC) to: marc.shovers@legis.wisconsin.gov
sbostatlanguage@webapps.wi.gov
joseph.kreye@legis.wisconsin.gov

Pre Topic:

DOA:.....Stinebrink, BB0140 -

Topic:

Prohibit new agreements and new programs under the lean program; create a state lean government office

Instructions:

See attached

Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	mshovers 10/7/2014			_____			
/1	mshovers	jdyer	jfrantze	_____	sbasford		State

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	11/6/2014	10/9/2014	10/9/2014	_____	10/9/2014		S&L
/2	jkreye 1/9/2015	jdyer 11/7/2014	jfrantze 11/7/2014	_____	sbasford 11/7/2014		State S&L
/3	jkreye 1/22/2015	kfollett 1/22/2015	rschluet 1/23/2015	_____	mbarman 1/14/2015		State S&L
/4	jkreye 1/26/2015			_____	mbarman 1/23/2015		State S&L
/5	mgallagh 1/30/2015	kfollett 1/30/2015	jfrantze 1/30/2015	_____	srose 1/26/2015		State S&L
/6				_____	srose 1/30/2015		State S&L

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		1/8/15 1/30		Jb 1/30			

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1/2 MES 11/6/14

Jo 11/7

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sbostatlanguage@webapps.wi.gov ✓✓

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↑ extra space deleted ✓

Instructions:

See attached

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1?	mshovers	10/9 jld	jd	10/9			State S&L
11 ME S		10/7/14					

FE Sent For:

<END>

Shovers, Marc

From: Stinebrink, Cory R - DOA <Cory.Stinebrink@wisconsin.gov>
Sent: Tuesday, October 07, 2014 11:40 AM
To: Shovers, Marc
Subject: RE: Statutory Language Drafting Request - BB0140

Actually, Marc, I would like to revise this request now. Could you alter this to completely repeal the Lean Government program?

Thanks,
Cory

From: Shovers, Marc [mailto:Marc.Shovers@legis.wisconsin.gov]
Sent: Monday, October 06, 2014 5:04 PM
To: Stinebrink, Cory R - DOA
Subject: FW: Statutory Language Drafting Request - BB0140

Hi Cory:

I'll be drafting this request, but I'm not very familiar with this program. I gather that a unit of government asks a business for help in making the governmental unit's services more efficient and the business bills the government for whatever assistance or services it provides. Currently DOA pays the invoice amount directly to the business, and you now want DOA to pay the certified invoice amount to the governmental unit and then have the local government pay the certified invoice amount to the business, right?

What constitutional provision do you believe the current law violates? Thanks.

Marc

Marc Shovers
Assistant Chief Counsel
Legislative Reference Bureau
608-266-0129
marc.shovers@legis.wisconsin.gov

From: Hanaman, Cathlene
Sent: Monday, October 06, 2014 1:59 PM
To: Shovers, Marc; Mueller, Eric
Subject: FW: Statutory Language Drafting Request - BB0140

From: Cory.Stinebrink@Wisconsin.gov [mailto:Cory.Stinebrink@Wisconsin.gov]
Sent: Monday, October 06, 2014 1:50 PM
To: Hanaman, Cathlene
Cc: Kraus, Jennifer - DOA; Stinebrink, Cory R - DOA; Connor, Christopher B - DOA
Subject: Statutory Language Drafting Request - BB0140

Biennial Budget: 2015-17

DOA Tracking Code: BB0140

Topic: Lean Government

SBO Team: GGCF

SBO Analyst: Stinebrink, Cory R - DOA
Phone: (608) 266-0239
E-mail: Cory.Stinebrink@Wisconsin.gov

Agency Acronym: DOA

Agency Number: 505

Priority: Medium

Intent:

The Department of Administration finds language created in 2013 Act 20 to not be in compliance with constitutional provisions prohibiting third party reimbursements. Language under 16.08(3) currently requires the Department of Administration to pay directly to a business.

This request is to amend Ch. 16.08 to reimburse a local government instead, so as to comply with constitutional language.

Attachments: False

Please send completed drafts to SBOSatlanguage@webapps.wi.gov

WISCONSIN DEPARTMENT OF ADMINISTRATION
2005-17 Biennial Budget Development
Concept Paper
Local Government Lean Government Initiative Reimbursement

1. Issue

The 2013-2015 Biennial Budget, Ch. 16: 16.08 contains language which DOA finds not to be in compliance with constitutional provisions which prohibit third party reimbursements. Specifically the language appears as follows:

(3) From the appropriation account under s. 20.505 (1) (dv), the department shall pay directly to businesses the amounts in the certified invoices submitted under sub. (2) (c), subject to a maximum payment of \$2,000 per invoice. If the department determines that the amount of moneys appropriated under s. 20.505 (1) (dv) is not sufficient to pay the amounts in the certified invoices, the department may prorate the amount of its payments.

The Department of Administration/Division of Administrative Services has not identified a method to initiate these reimbursements to date during this biennium.

2. Costs in 2015-17

NA

3. Reallocation Opportunities

NA

4. Long-Term Costs

NA

5. Positions

NA

6. Statutory Language

Four options appear to be available to address this issue:

1. Repeal the legislation
2. Amend the legislation in either the DOA or Governor's next biennial budget to correct reimbursement language to comply with constitutional language, i.e. reimburse local governments directly under the terms of Ch. 16.08.
3. Seek a sponsor for stand-alone legislation to replace the current provisions of Ch. 16.08 providing the same assistance to local governments but correcting the reimbursement methodology.
4. Repeal and replace the legislation with a program of reimbursements which may include, but not be limited to providing vouchers for state provided training statewide, reimbursements on a "first come, first served" basis, etc.

7. Impact of Denial

\$200K has already been lapsed in the 2013/14 biennium; an additional \$200k will be lapsed in this biennium; \$400K is in danger of being lapsed in the 2015/17 biennial budget if the language is not changed via options 2, 3, 4.

DRAFT



State of Wisconsin
2015 - 2016 LEGISLATURE



LRB-0385/?

MES...A.....

JLD

DOA:.....Stinebrink, BB0140 – Prohibit new agreements and new programs under the lean program; no payments by DOA for new services

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FOR 2015-2017 BUDGET — NOT READY FOR INTRODUCTION

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AN ACT ...; relating to: prohibiting new agreements and payments under the lean program. the budget

Analysis by the Legislative Reference Bureau

LOCAL GOVERNMENT

Under current law, a city, village, town, or county (political subdivision) may establish a lean program, the goal of which is to increase the value of the goods and services the political subdivision provides with the fewest possible resources. Also under current law, a political subdivision may contract with a business to help the political subdivision in establishing its lean program. After providing services to a political subdivision, the business submits an invoice to the political subdivision for the cost of its services. The political subdivision submits the certified invoice to DOA and DOA pays the business for the services it provided to the political subdivision.

Under this bill, a political subdivision may not establish a lean program or enter into any new agreements with a business under an existing lean program. Also under the bill, DOA may not make payments to a business under a lean program for any services the business renders to a political subdivision on or after the effective date of this bill.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 16.08 (6) of the statutes is created to read:

2 16.08 (6) (a) A local governmental unit may not establish a lean program under
3 this section on or after the effective date of this subsection.

4 (b) A local governmental unit may not enter into any new agreements with a
5 business under a lean program that was created under this section on or after the
6 effective date of this subsection.

7 (c) The department may not make any payments to a business under this
8 subsection with regard to any invoice that relates to a service rendered to a local
9 governmental unit by the business on or after the effective date of this subsection.

10

(END)

Shovers, Marc

From: Stinebrink, Cory R - DOA <Cory.Stinebrink@wisconsin.gov>
Sent: Friday, October 10, 2014 12:40 PM
To: Shovers, Marc
Subject: RE: Statutory Language Drafting Request - BB0140

*It's
actually
-0385/1*

Marc- ➔
On LRB-0386/1, I think what we were looking for was more of a repeal of 16.08 and 20.505(1)(dv).

From: Shovers, Marc [mailto:Marc.Shovers@legis.wisconsin.gov]
Sent: Monday, October 06, 2014 5:04 PM
To: Stinebrink, Cory R - DOA
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Hi Cory:

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SBO Analyst: Stinebrink, Cory R - DOA

Phone: (608) 266-0239

E-mail: Cory.Stinebrink@Wisconsin.gov

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Attachments: False

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State of Wisconsin
2015 - 2016 LEGISLATURE



LRB-0385/1
MES:jld:jf

DOA:.....Stinebrink, BB0140 – Prohibit new agreements and new programs under the lean program; no payments by DOA for new services

FOR 2015-2017 BUDGET -- NOT READY FOR INTRODUCTION

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Fix component
→

RP;

✓ or

or

1
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(c) The department may not make any payments to a business under this subsection with regard to any invoice that relates to a service rendered to a local governmental unit by the business on or after the effective date of this subsection.

(END)

→ sec # RP; 20.505 (1) (dv) ^{dv} ^x or

(END) ✓

Kreye, Joseph

From: Hanaman, Cathlene
Sent: Tuesday, January 06, 2015 8:42 AM
To: Kreye, Joseph
Subject: FW: Lean Government
Attachments: Establishing a Wisconsin Office of Lean Government.pdf

I guess this is me in my newer role as general state government. I share this with RAC. But I think RAC needs to draft less so do you know who could share this area with me, Mr. Cat Wrangler?

From: Shovers, Marc
Sent: Monday, January 05, 2015 5:02 PM
To: Hanaman, Cathlene
Subject: FW: Lean Government

I repealed the lean program for local governments, but I think this additional part belongs to someone else. I don't know who drafts the Office of Bus. Development or Enterprise Technology in DOA, but maybe this should go to them, and that person can decide if it makes sense to do a new draft, or just redraft -0385/2.

From: Stinebrink, Cory R - DOA [<mailto:Cory.Stinebrink@wisconsin.gov>]
Sent: Monday, January 05, 2015 4:50 PM
To: Shovers, Marc
Subject: Lean Government

Marc-

The current draft, LRB-0385/2, repeals the lean program for local governments. And, we'd like to keep that part repealed. In addition, I have attached the request that was made by DOA for a statewide office of lean government.

What we are going to be doing on this is having an office within DOA. It would be just within DOA, staffed by DOA employees and would probably be similar to what the Division of Enterprise Technology is. Or, perhaps, the Office of Business Development is a better example. It would be responsible for Lean Government initiatives across the executive branch agencies.

We can combine this part onto the existing draft if you want. If you'd prefer an entirely different draft let me know and I'll make the formal request.

Cory Stinebrink
Executive Policy and Budget Analyst
State Budget Office
(608)266-0239

WISCONSIN DEPARTMENT OF ADMINISTRATION
2015-17 Biennial Budget Development
Concept Paper
Establishing a "Wisconsin Office of Lean Government"

1. Issue

The creation of an Office of Wisconsin Lean Government would support enterprise efficiency efforts in a manner consistent with Executive Order #66 relating to Lean government initiatives. Currently, the Department of Administration has dedicated 1.0 FTE to serve as the point of contact for enterprise Lean functions, such as:

- Provide technical assistance (coordinate trainings, share best practices, answer questions)
- Hold meetings of the Governor's Lean Government steering committee and Lean Government Initiative Points of Contact.
- Develop agency reporting related to Lean accomplishments.

The Office of Wisconsin Lean Government would have an expanded role in supporting the work of agencies to develop efficiencies. The Office would provide the following additional services:

- Oversee the provision of Lean government, Six Sigma, Kaizen and related continuous improvement services to the enterprise.
- Provide technical support to agencies related to Lean government, Six Sigma, Kaizen and related continuous improvement projects.
- Provide training to State of Wisconsin and local government employees on Lean government, Six Sigma, Kaizen and related continuous improvement practices.
- Conduct research and analysis related to Lean and related initiatives.
- Develop Lean policy and program proposals on behalf of agencies and the enterprise.

Several agencies presently have mature Lean programs and would likely require modest levels of assistance from the Office. In these cases, the Office would serve as an as-needed technical resource and provide training for new and emerging Lean practitioners. The Office would work most closely with agencies that have no or nascent Lean programs to develop capacity and direction.

2. Costs in 2015-17

The Office would be staffed by 3.0 FTE (1.0 existing FTE and 2.0 new or reallocated FTE) with the following estimated annual costs:

	FY 16	FY 17
Director	\$86,200	\$86,200
Technical Assistance	56,700	75,600
Trainer	37,200	49,600
Total Salary/Fringe	\$180,100	\$211,400
Supplies/Services	\$100,000	\$100,000
Total	\$280,100	\$311,400

The Director's position would be funded through DOA's General Purpose Revenue (GPR) appropriation 101 (see 3. Reallocation Opportunities below). The technical assistance and training positions would be funded through Federal Indirect and Program Revenue (PR-S). The Office would generate PR-S based on agency charges for training and technical assistance. Training revenue would be based upon an established charge for agency personnel participation in workshops. Technical assistance would be charged based upon an established hourly Office service rate.

3. Reallocation Opportunities

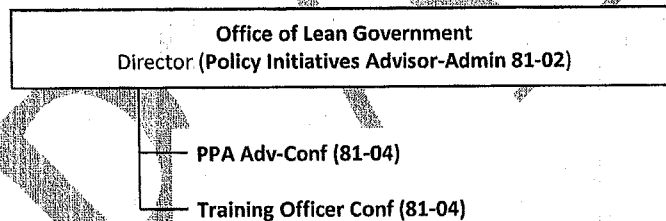
The Director position would be reallocated from the current Lean Government Program and Policy Analyst-Confidential position currently funded through General Purpose Revenue (GPR). The position is currently budgeted at \$86,200 per year. The other 2.0 FTE may be new positions or reallocated from DOA vacancies.

4. Long-Term Costs

The Office would be an ongoing and permanent DOA function. Annual costs increases would largely be driven by salary adjustments, benefit increases and standard adjustments for supplies and services.

5. Positions

The Office would be staffed by reallocating 1.0 existing FTE (PPA Adv-Confidential) and creating 2.0 additional FTE that would provide technical assistance and training services. The Office would be assigned to the DOA Division of Administrative Services under the following structure:



6. Statutory Language

None

7. Impact of Denial

Denial of the proposal would maintain the current state:

- Lack of an internal Lean training program for agency personnel.
- Insufficient technical assistance resources available to agencies.
- Lack of standardized Lean practices across the enterprise.
- Missed opportunities to realize savings at agencies that have not adopted Lean and related techniques.

Kreye, Joseph

From: Hanaman, Cathlene
Sent: Tuesday, January 06, 2015 2:47 PM
To: Kreye, Joseph
Subject: FW: Lean Government

From: Shovers, Marc
Sent: Tuesday, January 06, 2015 2:38 PM
To: Hanaman, Cathlene
Subject: FW: Lean Government

Here are more instructions for the Lean Government draft I sent you yesterday.

From: Stinebrink, Cory R - DOA [<mailto:Cory.Stinebrink@wisconsin.gov>]
Sent: Tuesday, January 06, 2015 2:23 PM
To: Shovers, Marc
Subject: RE: Lean Government

Marc-

In terms of the added request I made on this, the office and positions are likely to be funded out of the appropriation under s. 20.505(1)(ka) so there won't need to be a new appropriation created for this. I will let you know if that changes.

Thanks,
Cory

From: Stinebrink, Cory R - DOA
Sent: Monday, January 05, 2015 4:50 PM
To: Shovers, Marc - LEGIS (Marc.Shovers@legis.wisconsin.gov)
Subject: Lean Government

Marc-

The current draft, LRB-0385/2, repeals the lean program for local governments. And, we'd like to keep that part repealed. In addition, I have attached the request that was made by DOA for a statewide office of lean government.

What we are going to be doing on this is having an office within DOA. It would be just within DOA, staffed by DOA employees and would probably be similar to what the Division of Enterprise Technology is. Or, perhaps, the Office of Business Development is a better example. It would be responsible for Lean Government initiatives across the executive branch agencies.

We can combine this part onto the existing draft if you want. If you'd prefer an entirely different draft let me know and I'll make the formal request.

Cory Stinebrink

Executive Policy and Budget Analyst
State Budget Office
(608)266-0239

WISCONSIN DEPARTMENT OF ADMINISTRATION
2015-17 Biennial Budget Development
Concept Paper
Establishing a "Wisconsin Office of Lean Government"

1. Issue

15.105 (34)

The creation of an Office of Wisconsin Lean Government would support enterprise efficiency efforts in a manner consistent with Executive Order #66 relating to Lean government initiatives. Currently, the Department of Administration has dedicated 1.0 FTE to serve as the point of contact for enterprise Lean functions, such as:

- Provide technical assistance (coordinate trainings, share best practices, answer questions)
- Hold meetings of the Governor's Lean Government steering committee and Lean Government Initiative Points of Contact.
- Develop agency reporting related to Lean accomplishments.

16.09

*look at
16.08*

The Office of Wisconsin Lean Government would have an expanded role in supporting the work of agencies to develop efficiencies. The Office would provide the following additional services:

- Oversee the provision of Lean government, Six Sigma, Kaizen and related continuous improvement services to the enterprise.
- Provide technical support to agencies related to Lean government, Six Sigma, Kaizen and related continuous improvement projects.
- Provide training to State of Wisconsin and local government employees on Lean government, Six Sigma, Kaizen and related continuous improvement practices.
- Conduct research and analysis related to Lean and related initiatives.
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Several agencies presently have mature Lean programs and would likely require modest levels of assistance from the Office. In these cases, the Office would serve as an as-needed technical resource and provide training for new and emerging Lean practitioners. The Office would work most closely with agencies that have no or nascent Lean programs to develop capacity and direction.

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	FY 16	FY 17
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The Director's position would be funded through DOA's General Purpose Revenue (GPR) appropriation 101 (see 3. Reallocation Opportunities below). The technical assistance and training positions would be funded through Federal Indirect and Program Revenue (PR-S). The Office would generate PR-S based on agency charges for training and technical assistance. Training revenue would be based upon an established charge for agency personnel participation in workshops. Technical assistance would be charged based upon an established hourly Office service rate.

3. Reallocation Opportunities

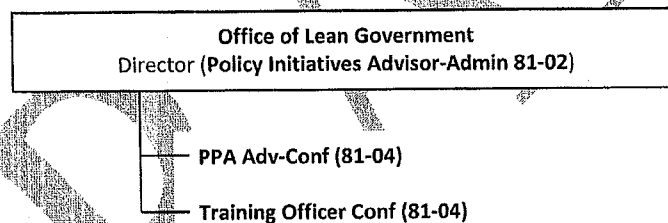
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4. Long-Term Costs

The Office would be an ongoing and permanent DOA function. Annual costs increases would largely be driven by salary adjustments, benefit increases and standard adjustments for supplies and services.

5. Positions

The Office would be staffed by reallocating 1.0 existing FTE (PPA Adv-Confidential) and creating 2.0 additional FTE that would provide technical assistance and training services. The Office would be assigned to the DOA Division of Administrative Services under the following structure.



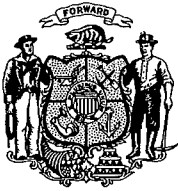
6. Statutory Language

None

7. Impact of Denial

Denial of the proposal would maintain the current state:

- Lack of an internal Lean training program for agency personnel.
- Insufficient technical assistance resources available to agencies.
- Lack of standardized Lean practices across the enterprise.
- Missed opportunities to realize savings at agencies that have not adopted Lean and related techniques.



State of Wisconsin
2015 - 2016 LEGISLATURE



LRB-0385/2
MES:jld:jf

3

due FRI, 1-16

2 JK

DOA:.....Stinebrink, BB0140 - Prohibit new agreements and new programs under the lean program; no payments by DOA for new services

FOR 2015-2017 BUDGET -- NOT READY FOR INTRODUCTION

create a state lean government office

↑ updated

in Friday
1-9

do not gen

1 AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

LOCAL GOVERNMENT

Under current law, a city, village, town, or county (political subdivision) may establish a lean program, the goal of which is to increase the value of the goods and services the political subdivision provides with the fewest possible resources. Also under current law, a political subdivision may contract with a business to help the political subdivision in establishing its lean program. After providing services to a political subdivision, the business submits an invoice to the political subdivision for the cost of its services. The political subdivision submits the certified invoice to DOA and DOA pays the business for the services it provided to the political subdivision. This bill repeals the lean program. *for political subdivisions*

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

Insert A

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

2 SECTION 1. 16.08 of the statutes is repealed.

Insert 1-1

1

SECTION 2. 20.505 (1) (dv) of the statutes is repealed.

2

(END)

insert 2-1 ✓

Insert A

✓
STATE GOVERNMENT

✓
OTHER STATE GOVERNMENT

(office)

* The bill creates the office of lean government, attached to DOA. The office must establish and administer programs for state agencies and local governmental units to increase the value of goods and services that state agencies and local governmental units provide with the fewest possible resources.

Insert 1 - 1

1 SECTION 1. 15.105 (34) of the statutes is created to read:

2 15.105 (34) OFFICE OF LEAN GOVERNMENT. There is created an office of lean
3 government which is attached to the department of administration under s. 15.03.
4 The office shall be under the direction and supervision of a director who shall be
5 appointed by the governor to serve at his or her pleasure.

Insert 2 - 1

6 SECTION 2. 16.09 of the statutes is created to read:

7 16.09 Establishing efficiency programs. The office of lean government
8 shall establish and administer programs for state agencies and local governmental
9 units to increase the value of goods and services that state agencies and local
10 governmental units provide with the fewest possible resources. For purposes of this
11 subsection, "local governmental unit" means a city, village, town, or county.

Shovers, Marc

From: Stinebrink, Cory R - DOA <Cory.Stinebrink@wisconsin.gov>
Sent: Monday, January 19, 2015 2:23 PM
To: Shovers, Marc
Subject: LRB-0798/P2 (BB0261)

Marc-

In this latest version of the draft, after talking through some things, I would like additional edits.

1. Is it possible to have this office created as an entity under s. 15.103, similar to the division of legal services, for instance. But as an "office" rather than a division.
2. We wouldn't want to have the director appointed by the governor. It would be a classified civil service position.
3. This office would be funded from s. 20.505(1)(ka). Please include a reference to this program in that appropriation.
4. This is primarily a program for state agencies, not local governmental units. We would be fine with saying that the office "may" work with local governments. But that is not the intent at this point.

Thanks,
Cory

From: Shovers, Marc [mailto:Marc.Shovers@legis.wisconsin.gov]
Sent: Wednesday, January 07, 2015 9:59 AM
To: Stinebrink, Cory R - DOA
Subject: RE: Draft

No, not really. There are literally hundreds of directives in the statutes related to the secretary of administration, so in this bill I had the clerks, for example, send copies of various documents to the secretary of administration. A lot of the statutes seemed to work better grammatically with a specific person being named as the recipient.

From: Stinebrink, Cory R - DOA [mailto:Cory.Stinebrink@wisconsin.gov]
Sent: Wednesday, January 07, 2015 9:35 AM
To: Shovers, Marc
Subject: RE: Draft

Marc-

From a legal perspective, is there any difference at all between using "secretary of administration" vs. "department of administration" or "the department"??

From: Shovers, Marc [mailto:Marc.Shovers@legis.wisconsin.gov]
Sent: Monday, January 05, 2015 4:33 PM
To: Stinebrink, Cory R - DOA
Subject: RE: Draft

Yeah, that would work, but why not just say "DOA"? The change is easy – you just need to decide to whom the responsibility should be assigned. If you just want it to be DOA, with no further specification, that's fine. Presumably the secretary would assign responsibility, right?

From: Stinebrink, Cory R - DOA [<mailto:Cory.Stinebrink@wisconsin.gov>]

Sent: Monday, January 05, 2015 4:23 PM

To: Shovers, Marc

Subject: RE: Draft

Marc-

Is it as simple as changing the secretary of state to "the department" as defined in 66.0217?

From: Shovers, Marc [<mailto:Marc.Shovers@legis.wisconsin.gov>]

Sent: Monday, January 05, 2015 2:42 PM

To: Stinebrink, Cory R - DOA

Subject: RE: Draft

Hi Cory:

Thanks for getting back to me. I understand which statutes in ch. 66 need to be changed – my question is, to what should the "sec. of state" references be changed? I did not find anything referring to "DOA's division of intergovernmental relations" in the statutes, which is what the instructions requested. Please let me know to whom the responsibility should shift, and what the statutory reference is for that entity. Thanks.

Marc



State of Wisconsin
2015 - 2016 LEGISLATURE



LRB-0385/3
MES:jld:jf

4
rjk
if

DOA:.....Stinebrink, BB0140 – Prohibit new agreements and new programs under the lean program; create a state lean government office

FOR 2015-2017 BUDGET — NOT READY FOR INTRODUCTION

in 1-22-15

1/23

Don't Gen

1 AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

LOCAL GOVERNMENT

Under current law, a city, village, town, or county (political subdivision) may establish a lean program, the goal of which is to increase the value of the goods and services the political subdivision provides with the fewest possible resources. Also under current law, a political subdivision may contract with a business to help the political subdivision in establishing its lean program. After providing services to a political subdivision, the business submits an invoice to the political subdivision for the cost of its services. The political subdivision submits the certified invoice to DOA and DOA pays the business for the services it provided to the political subdivision. This bill repeals the lean program for political subdivisions.

STATE GOVERNMENT

OTHER STATE GOVERNMENT

The bill creates the Office of Lean Government (office), attached to DOA. The office must establish and administer programs for state agencies and local governmental units to increase the value of goods and services that state agencies and local governmental units provide with the fewest possible resources.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

15.103(6)

15.103(6)

✓

1 SECTION 1. 15.105 (34) of the statutes is created to read:
2 15.105 (34) OFFICE OF LEAN GOVERNMENT. There is created an office of lean
3 government which is attached to the department of administration under s. 15.03.
4 The office shall be under the direction and supervision of a director who shall be
5 appointed by the governor to serve at his or her pleasure.

secretary of
administration in
the classified
service

6 SECTION 2. 16.08 of the statutes is repealed.

7 SECTION 3. 16.09 of the statutes is created to read:

8 16.09 Establishing efficiency programs. The office of lean government
9 shall establish and administer programs for state agencies and local governmental
10 units to increase the value of goods and services that state agencies and local
11 governmental units provide with the fewest possible resources. For purposes of this
12 section, "local governmental unit" means a city, village, town, or county.

13 SECTION 4. 20.505 (1) (dv) of the statutes is repealed.

***NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

14

(END)

insert 2-13

**2015-2016 DRAFTING INSERT
FROM THE
LEGISLATIVE REFERENCE BUREAU**

LRB-0385/3ins
MES;jld:jf

Insert 2 - 13

1 **SECTION 1.** 20.505 (1) (ka) of the statutes is amended to read:

2 20.505 (1) (ka) *Materials and services to state agencies and certain districts.*

3 The amounts in the schedule to provide services primarily to state agencies or local
4 professional baseball park districts created under subch. III of ch. 229, other than
5 services specified in pars. (im), (is) and (kb) to (ku) and subs. (2) (k) and (5) (ka), to
6 repurchase inventory items sold primarily to state agencies or such districts, to pay
7 expenses of committees created by law or executive order, to pay this state's
8 contribution to the advisory commission on intergovernmental relations, to pay for
9 the operation of the office of lean government, and to pay state membership dues,
10 travel expenses and miscellaneous expenses for state participation in the Council of
11 State Governments, the Education Commission of the States under s. 39.76, the
12 Council of Great Lakes Governors, the Great Lakes Commission, and such other
13 national or regional interstate governmental bodies as the governor determines. All
14 moneys received from the provision of services primarily to state agencies and such
15 districts and from the sale of inventory items primarily to state agencies and such
16 districts, other than moneys received and disbursed under pars. (im), (is) and (kb)
17 to (ku) and subs. (2) (k) and (5) (ka), shall be credited to this appropriation account.

History: 1971 c. 108, 125, 215; 1971 c. 270 s. 104; 1973 c. 90 and supp., 157, 305; 1975 c. 39 ss. 179 to 184f, 735 (5); 1975 Ex. Order No. 24; 1975 c. 224, 397; 1977 c. 29; 1977 c. 196 ss. 70, 131; 1977 c. 377 s. 30; 1977 c. 418 s. 929 (1), (55); 1979 c. 32 s. 92 (5); 1979 c. 34, 175, 221; 1979 c. 355 s. 241; 1979 c. 361; 1981 c. 20 ss. 400b to 421, 2202 (57) (b); 1981 c. 44 s. 3; 1981 c. 62, 121; 1981 c. 202 s. 23; 1981 c. 314, 374, 391; 1983 a. 27 ss. 439 to 456, 2202 (1); 1983 a. 36, 187, 282, 371, 393; 1985 a. 29, 31, 57, 120, 296, 297, 332; 1987 a. 27 ss. 296n, 296q, 297b, 297d, 299a to 299r, 300a, 301a, 418 to 432; 1987 a. 142, 147, 342, 399; 1989 a. 31, 56, 107, 122, 336, 339, 345, 366; 1991 a. 39 s. 469, 593q to 614; 1991 a. 105, 269, 315; 1993 a. 16 ss. 470g, 470m, 470r, 488 to 506m; 1993 a. 33, 75, 193, 349, 358, 374, 414, 437, 477, 491; 1995 a. 27, 56, 201, 216, 225, 227, 370, 403; 1997 a. 3; 1997 a. 27 ss. 199, 227 to 229m, 233, 666g to 692, 9456 (3m); 1997 a. 237, 283; 1999 a. 5; 1999 a. 9 ss. 508 to 587d, 9401 (2zt), (2zu); 1999 a. 24, 52, 105, 113, 148, 185; 2001 a. 16 ss. 684d, 685d, 800 to 905; 2001 a. 104 ss. 21, 141; 2001 a. 109; 2003 a. 33 ss. 364d, 365d, 369d, 370d, 374d, 376d, 378d, 380d to 384d, 567 to 615f, 639, 640, 642d to 644, 2811 to 2813; 2003 a. 48 ss. 10, 11; 2003 a. 84; 2003 a. 139 ss. 9 to 12; 2003 a. 206 s. 23; 2003 a. 326; 2005 a. 25 ss. 389 to 429m, 2493, 2494, 2495, 9401, 9409; 2005 a. 60, 124, 141, 142, 253, 344, 414, 433; 2007 a. 20 ss. 323, 326, 516e to 542g, 9121 (6) (a); 2007 a. 226; 2009 a. 11, 28, 302, 318; 2011 a. 29, 32 ss. 406, 421m, 435m to 446m, 716m to 747c, 755, 759 to 766; 2011 a. 166, 260; 2013 a. 20 ss. 215, 216, 379m, 413s to 461; 2013 a. 41, 115, 165, 166, 173.

***NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

Kreye, Joseph

From: Shovers, Marc
Sent: Friday, January 23, 2015 4:14 PM
To: Kreye, Joseph
Subject: FW: LRB-0385/4 (BB0140)

You're getting all the action on this one now. Not that I'm complaining.

From: Stinebrink, Cory R - DOA [mailto:Cory.Stinebrink@wisconsin.gov]
Sent: Friday, January 23, 2015 3:35 PM
To: Shovers, Marc
Subject: RE: LRB-0385/4 (BB0140)

Marc-

I was just looking over the new version, LRB-0385/4 (BB0140), you have drafted in Section 1 that the office shall be under the supervision of a director appointed by the secretary of administration. We don't want that to be an appointed position, just a general classified service position. I think lines 4 and 5 could just be removed.

Thanks,
Cory



State of Wisconsin
2015 - 2016 LEGISLATURE

LRB-0385/4
MES&JK:jld&kjf:rs

due TODAY

DOA:.....Stinebrink, BB0140 – Prohibit new agreements and new programs under the lean program; create a state lean government office

FOR 2015-2017 BUDGET – NOT READY FOR INTRODUCTION

in 1-26-15

lx
1
don't gen
AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

LOCAL GOVERNMENT

Under current law, a city, village, town, or county (political subdivision) may establish a lean program, the goal of which is to increase the value of the goods and services the political subdivision provides with the fewest possible resources. Also under current law, a political subdivision may contract with a business to help the political subdivision in establishing its lean program. After providing services to a political subdivision, the business submits an invoice to the political subdivision for the cost of its services. The political subdivision submits the certified invoice to DOA and DOA pays the business for the services it provided to the political subdivision. This bill repeals the lean program for political subdivisions.

STATE GOVERNMENT

OTHER STATE GOVERNMENT

The bill creates the Office of Lean Government (office), attached to DOA. The office must establish and administer programs for state agencies to increase the value of goods and services that state agencies provide with the fewest possible resources.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 SECTION 1. 15.103 (6) of the statutes is created to read:

2 15.103 (6) OFFICE OF LEAN GOVERNMENT. There is created an office of lean
3 government which is attached to the department of administration under s. 15.03.

4 The office shall be under the direction and supervision of a director who shall be
5 appointed by the secretary of administration in the classified service. ✓

6 SECTION 2. 16.08 of the statutes is repealed.

7 SECTION 3. 16.09 of the statutes is created to read:

8 **16.09 Establishing efficiency programs.** The office of lean government
9 shall establish and administer programs for state agencies to increase the value of
10 goods and services that state agencies provide with the fewest possible resources.

11 SECTION 4. 20.505 (1) (dv) of the statutes is repealed.

****NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

12 SECTION 5. 20.505 (1) (ka) of the statutes is amended to read:

13 20.505 (1) (ka) *Materials and services to state agencies and certain districts.*

14 The amounts in the schedule to provide services primarily to state agencies or local
15 professional baseball park districts created under subch. III of ch. 229, other than
16 services specified in pars. (im), (is) and (kb) to (ku) and subs. (2) (k) and (5) (ka), to
17 repurchase inventory items sold primarily to state agencies or such districts, to pay
18 expenses of committees created by law or executive order, to pay this state's
19 contribution to the advisory commission on intergovernmental relations, to pay for
20 the operation of the office of lean government, and to pay state membership dues,

1 travel expenses and miscellaneous expenses for state participation in the Council of
2 State Governments, the Education Commission of the States under s. 39.76, the
3 Council of Great Lakes Governors, the Great Lakes Commission, and such other
4 national or regional interstate governmental bodies as the governor determines. All
5 moneys received from the provision of services primarily to state agencies and such
6 districts and from the sale of inventory items primarily to state agencies and such
7 districts, other than moneys received and disbursed under pars. (im), (is) and (kb)
8 to (ku) and subs. (2) (k) and (5) (ka), shall be credited to this appropriation account.

9

(END)



State of Wisconsin
2015 - 2016 LEGISLATURE

LRB-0385/5
MES&JK:jld&kjf:rs

DOA:.....Stinebrink, BB0140 – Prohibit new agreements and new programs under the lean program; create a state lean government office

FOR 2015-2017 BUDGET -- NOT READY FOR INTRODUCTION

Don't Gen
D-Note

1 AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

LOCAL GOVERNMENT

Under current law, a city, village, town, or county (political subdivision) may establish a lean program, the goal of which is to increase the value of the goods and services the political subdivision provides with the fewest possible resources. Also under current law, a political subdivision may contract with a business to help the political subdivision in establishing its lean program. After providing services to a political subdivision, the business submits an invoice to the political subdivision for the cost of its services. The political subdivision submits the certified invoice to DOA and DOA pays the business for the services it provided to the political subdivision. This bill repeals the lean program for political subdivisions.

STATE GOVERNMENT

OTHER STATE GOVERNMENT

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 15.103 (6) of the statutes is created to read:

2 15.103 (6) OFFICE OF LEAN GOVERNMENT. There is created an office of lean
3 government which is attached to the department of administration under s. 15.03.
4 The office shall be under the direction and supervision of a director who shall be
5 employed within the classified service.

6 **SECTION 2.** 16.08 of the statutes is repealed.

7 **SECTION 3.** 16.09 of the statutes is created to read:

8 **16.09 Establishing efficiency programs.** The office of lean government
9 shall establish and administer programs for state agencies to increase the value of
10 goods and services that state agencies provide with the fewest possible resources.

11 **SECTION 4.** 20.505 (1) (dv) of the statutes is repealed.

 ****NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

12 **SECTION 5.** 20.505 (1) (ka) of the statutes is amended to read:

13 20.505 (1) (ka) *Materials and services to state agencies and certain districts.*
14 The amounts in the schedule to provide services primarily to state agencies or local
15 professional baseball park districts created under subch. III of ch. 229, other than
16 services specified in pars. (im), (is) and (kb) to (ku) and subs. (2) (k) and (5) (ka), to
17 repurchase inventory items sold primarily to state agencies or such districts, to pay
18 expenses of committees created by law or executive order, to pay this state's
19 contribution to the advisory commission on intergovernmental relations, to pay for
20 the operation of the office of lean government, and to pay state membership dues,

1 travel expenses and miscellaneous expenses for state participation in the Council of
2 State Governments, the Education Commission of the States under s. 39.76, the
3 Council of Great Lakes Governors, the Great Lakes Commission, and such other
4 national or regional interstate governmental bodies as the governor determines. All
5 moneys received from the provision of services primarily to state agencies and such
6 districts and from the sale of inventory items primarily to state agencies and such
7 districts, other than moneys received and disbursed under pars. (im), (is) and (kb)
8 to (ku) and subs. (2) (k) and (5) (ka), shall be credited to this appropriation account.

9

(END)

D-Note

DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU

LRB-0385/6dn

JK:jld&kjfrs

Date

sf

✓ ✓
This draft reconciles LRB-0385 and LRB-0394. Both of these drafts should continue to appear in the compiled bill.

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**DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU**

LRB-0385/6dn
JK:kjf:jf

January 30, 2015

This draft reconciles LRB-0385 and LRB-0394. Both of these drafts should continue to appear in the compiled bill.

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State of Wisconsin
2015 - 2016 LEGISLATURE

LRB-0385/6
MES&JK:jld&kjf:jf

DOA:.....Stinebrink, BB0140 – Prohibit new agreements and new programs under the lean program; create a state lean government office

FOR 2015-2017 BUDGET – NOT READY FOR INTRODUCTION

1 **AN ACT ...; relating to:** the budget.

Analysis by the Legislative Reference Bureau

LOCAL GOVERNMENT

Under current law, a city, village, town, or county (political subdivision) may establish a lean program, the goal of which is to increase the value of the goods and services the political subdivision provides with the fewest possible resources. Also under current law, a political subdivision may contract with a business to help the political subdivision in establishing its lean program. After providing services to a political subdivision, the business submits an invoice to the political subdivision for the cost of its services. The political subdivision submits the certified invoice to DOA and DOA pays the business for the services it provided to the political subdivision. This bill repeals the lean program for political subdivisions.

STATE GOVERNMENT

OTHER STATE GOVERNMENT

The bill creates the Office of Lean Government (office), attached to DOA. The office must establish and administer programs for state agencies to increase the value of goods and services that state agencies provide with the fewest possible resources.

