

2015 DRAFTING REQUEST

Bill

Received: 12/3/2014 Received By: pkahler
Wanted: As time permits Same as LRB:
For: Administration-Budget 6-2288 By/Representing: Major
May Contact: Drafter: pkahler
Subject: Public Assistance - misc Addl. Drafters:
Public Assistance - Wis works Extra Copies:

Submit via email: YES
Requester's email:
Carbon copy (CC) to: elisabeth.shea@legis.wisconsin.gov
sbostatlanguage@webapps.wi.gov

Pre Topic:

DOA:.....Major, BB0257 -

Topic:

TANF and CCDF allocations

Instructions:

See attached

Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	pkahler 12/4/2014	scalvin 12/4/2014		_____			
/P1	pkahler 12/16/2014		jmurphy 12/5/2014	_____	lparisi 12/5/2014		State
/P2	pkahler 1/12/2015	kfollett 12/18/2014	jmurphy 12/19/2014	_____	sbasford 12/19/2014		State

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/P3	pkahler 1/26/2015	kfollett 1/15/2015	rschluet 1/15/2015	_____	sbasford 1/15/2015		State
/1	pkahler 1/28/2015	kfollett 1/26/2015	jmurphy 1/26/2015	_____	srose 1/26/2015		State
/2		csicilia 1/28/2015	rschluet 1/28/2015	_____	mbarman 1/28/2015		State

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Handwritten notes: 1/P3/SE 1/15, 1/15/15 sm

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/?	pkahler	/PI sac 12/04/2014	/PI sac 12/04/2014	<u> </u> Jmck 12/5			

FE Sent For:

<END>

Kahler, Pam

From: Hanaman, Cathlene
Sent: Wednesday, December 03, 2014 11:10 AM
To: Kahler, Pam; Shea, Elisabeth
Subject: FW: Statutory Language Drafting Request - BB0257
Attachments: 2014-11-12 JCF 13 10 Minutes.pdf; DCF Income Augmentation Plan 09022014.pdf

If this is not your draft, feel free to forward it.

From: katrina.major@wisconsin.gov [mailto:katrina.major@wisconsin.gov]
Sent: Wednesday, December 03, 2014 11:01 AM
To: Hanaman, Cathlene
Cc: Kraus, Jennifer - DOA; Major, Katrina L - DOA; Connor, Christopher B - DOA
Subject: Statutory Language Drafting Request - BB0257

Biennial Budget: 2015-17

Topic: 49.175 allocations

Tracking Code: BB0257

SBO Team: GGCF

SBO Analyst: Major, Katrina L - DOA
Phone: 608-266-2288
E-mail: katrina.major@wisconsin.gov

Agency Acronym: DCF

Agency Number: 437

Priority: Medium

Intent:

To update the 49.175 allocation levels. Also, to add a reference to 3kp in the intro with the revenue sources, and a note of some type to clarify that the 3kp funds will be spent as approved in the nov 13.10 meeting for the additional state money for the ievs penalty.

Attachments: True

Please send completed drafts to SBOStatlanguage@webapps.wi.gov



201 East Washington Avenue, Room G200
P.O. Box 8916
Madison, WI 53708-8916
Telephone: 608-266-8684
Fax: 608-261-6972

Governor Scott Walker
Secretary Eloise Anderson

Secretary's Office

September 2, 2014

Mr. Mike Huebsch, Secretary
Department of Administration
101 East Wilson Street
Madison, WI 53702

Dear Secretary Huebsch:

As provided under s. 48.567(2), I am submitting for your consideration the Department of Children and Families' plan for federal income augmentation revenues. This plan covers Targeted Case Management (TCM) revenues received from the Department of Health Services in SFY 14 for case management activities conducted by child welfare caseworkers that are eligible under Medical Assistance (MA). As you know, the Department ceased claiming TCM funds on January 1, 2014 with implementation of the CARE4Kids program, an innovative program designed to offer comprehensive and coordinated health services for children and youth in foster care. In addition, the plan includes unexpended income augmentation funds for projects previously approved by the Joint Committee on Finance.

This plan, summarized on the following page, allocates revenues to meet Department administrative costs in securing the TCM funds. In addition, the plan proposes to allocate funding for: (1) the continuation of the Safe Milwaukee Initiative approved in last year's income augmentation plan; (2) additional state funds to replace decreased federal Temporary Assistance for Needy Families (TANF) funds resulting from a noncompliance finding related to the Income and Eligibility Verification System (IEVS); and (3) an offender re-entry demonstration program for offenders being released in Milwaukee County. Finally, the plan recommends lapsing \$734,276 to the general fund. A more detailed description of these proposed uses is included in the attachment to this letter.


With approval of this plan, the Department will have lapsed over \$27.4 million to the general fund over the last six years from income augmentation funds, in addition to providing critical funding to various programs over that time period.

Revenues Available for SFY 2013 Plan

Total Available from DHS	\$10,070,297	
Unspent Funds Approved in Prior Plans	627,279	\$10,697,576
Less Prior Commitments – DCF		
SEU Contract	\$925,000	
Less Proposed Expenditures:		
SAFE Milwaukee Initiative	\$1,700,000	
IEVS Penalty	4,730,300	
Milwaukee Offender Re-Entry Demonstration	<u>2,608,000</u>	
Total Proposed Expenditures		\$9,963,300
Lapse to General Fund		<u>\$734,276</u>

If you have any questions, please contact Bob Nikolay, Division of Management Services Administrator, at 261-4349. Thank you for your consideration of this request.

Sincerely,


Eloise Anderson
Secretary

Attachment

Recommended Uses for SFY14 DCF Income Augmentation Funds

SAFE Milwaukee Initiative

\$1,700,000

The Department is proposing to continue funding for Functional Family Therapy, a short-term, behaviorally-oriented family therapy program, for a limited number of youths with severe behavioral problems and chronic delinquency or those at risk for delinquency. The Department implemented a new clinical intervention for high risk youth in Milwaukee by providing United Neighborhood Centers of Milwaukee with clinicians trained in Functional Family Therapy that are hired and supervised by St. Aemilian-Lakeside, a mental health provider with expertise in this area. The Department has partnered with the neighborhood centers and the Milwaukee Police Department to target the highest risk youth for the program.

The Department will evaluate the program through individual and community-level measures that reflect changes in crime and delinquency, and community economic viability. Initial funding of \$1,487,500 was approved in DCF's last income augmentation plan. The program began in July 2014 and currently there are 30 cases participating in the program. The \$850,000 per year would allow DCF to continue to support services to 80-100 families, through December 2017.

IEVS Penalty

\$4,730,300

Under section 1137 of the Social Security Act, a state must have in effect an IEVS for several federal programs, including TANF. The IEVS is a system through which a state agency coordinates data exchanges with other federally-assisted benefit programs, requests and uses income and benefit information, and adheres to standardized formats and procedures in exchanging information with the other programs and agencies.

Under 45 CFR 264.10, states must request the following information from the Internal Revenue Service (IRS), the state wage information collections agency, the Social Security Administration (SSA), and the Immigration and Naturalization Service (INS):

- IRS unearned income
- Employer quarterly reports of income and unemployment insurance benefit payments
- IRS earned income maintained by SSA
- Immigration status information maintained by the INS

If it is determined that a state has not complied with the IEVS requirements, a penalty may be imposed in the amount of 2% of the TANF block grant, unless the state had reasonable cause or achieved compliance under a corrective compliance plan.

In a Single Audit Report, covering the period July 1, 2003, through June 30, 2004, it was determined that Wisconsin failed to meet the IEVS requirements for verifying income and eligibility for the TANF program. The Department of Workforce Development was notified that the state was subject to a penalty in the amount of \$4,730,300.

The state disputed the penalty, which was denied. The state claimed reasonable cause, which was denied. The state submitted a corrective compliance plan. The plan was accepted, and if the state corrected or discontinued the IEVS violation by September 30, 2007, no penalty would be imposed.

A Single Audit Report, covering the period from July 1, 2007, through June 30, 2008, again found that IEVS deficiencies existed. The required data match for unearned income reported by the IRS was not performed. County and Wisconsin Works (W-2) agencies did not timely follow-up state wage information collection agency (SWICA) and unemployment compensation (UC) data matches.

As a result, the penalty of \$4.7 million from the first Single Audit Report has been imposed in FFY 2015. The state will be required to expend additional state funds equal to that amount, which will not count toward the maintenance-of-effort requirement, in FFY 2016.

A penalty in the amount of \$4,763,600 has been calculated for the second Single Audit Report. The state was provided the options of disputing the penalty, providing reasonable cause, or submitting a corrective compliance plan. The state submitted a corrective action plan, which was approved. If the state fails to comply with the plan by April 30, 2016, as determined by a Single Audit report covering the period July 1, 2016, through June 30, 2017, then the second penalty will be imposed.

Milwaukee Offender Re-entry Demonstration Program

\$2,608,000

This initiative would target incarcerated parents of children in the child welfare system and families receiving W-2 services that face important challenges upon returning to their communities. These challenges render them less likely to be involved in reunification efforts; less likely to find employment that enables them to pay child support; and more likely to re-offend.

This program would involve the development of a coordinated and comprehensive demonstration approach to reentry to ensure a successful community transition that benefits individuals and their families, using best practices from the fields of corrections reentry, family reunification, and workforce development. This demonstration will use proven effective interventions to enhance individuals' pro-social capacities. Interventions will address risky behaviors and thought processes (via mindfulness training and cognitive behavioral therapy), family/marital issues (via proven healthy relationship curricula), educational achievement (GED, math immersion) and employment services (transitional jobs), and offer post release mentoring.

The program approach would identify and recruit participants to begin services while incarcerated, approximately 18 months prior to reentry; participants may remain involved post release for at least one year and up to three years as needed. The program goal is successful reentry and no recidivism in the first three years post-release. Program objectives include (1) increased ability to recognize and manage risky thinking and behaviors, through engagement in mindfulness training and cognitive behavioral therapy that address anti-social cognition processes; (2) achievement of basic educational skills required for employability, through completion of GED or Math Immersion programs; (3) building healthy family relationships that pave the way to reunification, using proven curricula that address how to reduce conflict, build positive relationships and enhance healthy communications skills; (4) enhanced intra- and interpersonal skills, through participation in community building workshops, proven to improve participant outcomes; (5) employment, via connection to transitional jobs services; and (6) support for enhanced pro-social capacities via mentoring services.

Funding for this initiative would cover a 32 month period beginning April 1, 2015 through December 31, 2017.

August 29, 2014

Scope Paper: Milwaukee Offenders Re-Entry Demonstration Program

Problem Statement:

Incarcerated parents of children in the child welfare system and/or in families receiving W-2 services face important challenges upon returning to their communities. These challenges render them less likely to be involved in reunification efforts with their children, less likely to find employment that enables them to pay child support, and more likely to re-offend. There are community-based agencies in Milwaukee that have experience working with individuals who have been released into the community from correctional settings, effectively enabling them to avoid future criminal activity by addressing and helping them to modify circumstances and/or personal characteristics associated with criminal behavior. However, no agency has the capacity to deliver a comprehensive program that addresses the complex needs of the reentry population, nor do these agencies have the resources needed to specifically target incarcerated parents of children involved in the child welfare system or whose families are receiving W-2 services. As a result, these individuals do not receive services that would reduce the likelihood of recidivism, improve the likelihood of reunification with their children and improve their ability to obtain steady employment and pay child support.

Background:

Incarceration reduces an individual's employment prospects and upward economic mobility over the long run. Reentry also has consequences for offenders' families, and their children in particular, as well as the communities to which they return. Incarcerated individuals are poorly equipped to re-enter a community due to learned risky behaviors and thinking processes, as well as skill deficits and lack of a support network. Nationwide, over half of individuals who are released from prison are reincarcerated within three years; statewide data indicate that 51% of Wisconsin offenders re-offend within three years of release (Milwaukee Journal Sentinel, June 12, 2014); while this represents a decline from 2007 of nearly nine percent, it is still high. In addition, Wisconsin has the highest rate of black male incarceration of any state, including nearly 1 in 8 black men of working age in Milwaukee County, according to a 2013 study by the University of Wisconsin-Milwaukee. The same study found that two-thirds of incarcerated black men in Milwaukee were from the six poorest zip codes in the City of Milwaukee. Programs and services for men and women leaving prison are designed to stop this revolving door and encourage individuals to desist from offending. Imprisonment without preparation for community reintegration reduces human capital and impedes the acquisition of pro-social skills and behaviors, thus lessening the probability of a successful transition from prison to the community.

Recent research has focused on the effects of incarceration and reentry on family structure, intergenerational offending, and general community well-being. Processes that consistently are identified as preventing reincarceration include marriage and stable families, aging, stable employment, and reduced exposure to antisocial peers. These outcomes may be dependent upon cognitive changes in identity that lead to changes in behavior, yet interventions that address these thought processes, such as mindfulness training and cognitive behavior therapy, are not commonly offered.

Until recently, most reentry strategies have been dominated by service providers with a single outcome focus, such as one-stop workforce centers whose main function is to prepare and place individuals in jobs; or programs that focus on interventions directly related to skill acquisition to improve labor market prospects, such as job readiness, training, and placement programs; or programs that focus on reducing substance abuse, addressing physical and mental health disorders, improving educational attainment through GED or high school programming, or offering other concrete assistance, such as securing housing. Independently, some reentry initiatives also may assist in the cognitive development of participants to promote behavioral change through faith-based or classroom-based programming (e.g., anger management, parenting skills, life skills).

August 29, 2014

However, the needs of individuals returning to the community usually span several domains, and complexity of the disadvantages confronting prisoners after release means that individual offenders often require more than a single program or intervention. Providing individuals with comprehensive, coordinated services based on needs and risk assessments has been shown to result in improved post-release outcomes. Typical service providers may not be as effective at providing or facilitating other services as they are in their primary area of expertise. To address this dilemma, many reentry specialists are encouraging a broader focus on comprehensive and coordinated reentry strategies. Pilot programs in other states have resulted in improved reintegration across a broader range of outcomes (e.g., employment, substance use, health) than simply reductions in recidivism.

Proposal:

DCF proposes the development of a coordinated and comprehensive demonstration approach to reentry to ensure a successful community transition that benefits individuals and their families, using best practices from the fields of corrections reentry, family reunification, and workforce development. This demonstration will use proven effective interventions to enhance individuals' pro-social capacities. Interventions will address risky behaviors and thought processes (via mindfulness training and cognitive behavioral therapy), family/marital issues (via proven healthy relationship curricula), educational achievement (GED, math immersion) and employment services (transitional jobs), and offer post release mentoring.

Participant focus is incarcerated adults in Milwaukee whose children are involved in the child welfare system, and/or are in families receiving W-2 services, and/or who were themselves involved in the child welfare system. Specifically, the focus is on incarcerated adults at Marshall Sherrer, Felmers Chaney and/or Milwaukee Women's Correctional centers.

The program approach would identify and recruit participants to begin services while incarcerated, approximately 18 months prior to reentry; participants may remain involved post release for at least one year and up to three years as needed. The program goal is successful reentry and no recidivism in the first three years post-release. Program objectives include (1) increased ability to recognize and manage risky thinking and behaviors, through engagement in mindfulness training and cognitive behavioral therapy that address anti-social cognition processes; (2) achievement of basic educational skills required for employability, through completion of GED or Math Immersion programs; (3) building healthy family relationships that pave the way to reunification, using proven curricula that address how to reduce conflict, build positive relationships and enhance healthy communications skills; (4) enhanced intra- and interpersonal skills, through participation in community building workshops, proven to improve participant outcomes; (5) employment, via connection to transitional jobs services; and (6) support for enhanced pro-social capacities via mentoring services.

DCF would seek a lead agency to implement the demonstration program. Structural components of the program include a case management approach, integrated with services tailored to meet individual needs. Specifically, program components will include:

Case management – Case management services begin before release and continue during the reentry period, to ensure services are tailored to individual needs/strengths, delivered timely, etc.

Mindfulness training/cognitive behavioral therapy – Participants would receive training on mindfulness while incarcerated, helping them with self-management of thought processes, and cognitive behavioral therapy that builds pro-social cognition processes, such as how to recognize and respond to distorted thought patterns that lead to risky or antisocial behavior.

August 29, 2014

Education: Participants would be connected to either GED or Math Immersion while incarcerated, beginning approximately 18 months before release (see separate proposal for Math Immersion; connect to current GED services at correctional facility – no cost)

Substance Abuse Treatment – Participants would be connected to treatment programs while incarcerated.

Community building workshops - Participants would build intra- and inter-personal skills (such as ability to listen deeply, to express emotions openly and to be fully present to both themselves and others) through their engagement in small group workshops.

Training: Pro-Social and Healthy Relationship curricula – Participants would receive training on pro-social behaviors (such as how to reduce conflict, build positive relationships and communication skills) in the areas of child support, healthy family/marriage, and family reunification.

Employment services – Participants would be connected to DCF's current transitional jobs program to improve their ability to obtain and retain steady employment.

Mentoring – Participants would be connected to individual and/or group mentoring services focused on enhancing pro-social contacts

Evaluation – The program will contract with an evaluation provider to determine effectiveness of the demonstration on key outcomes.

Project Budget:

Anticipate starting in April 2015 and continuing through December 2017 (32 months)

\$ 78,000	1 Project manager @ \$60,000 + 30% fringe benefits
\$650,000	10 Case managers (each with a caseload of 10-15 participants) @ \$50,000 + 30% fringe = \$65,000 each
\$150,000	Subcontracts for external services not otherwise paid for (e.g., mentoring, training, workshops)
\$100,000	Impact Evaluation
\$978,000	Total anticipated costs/year

Total Funding for 32-month period: \$2,608,000

STATE OF WISCONSIN

SENATE CHAIR
Alberta Darling

317 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-5830



ASSEMBLY CHAIR
John Nygren

309 East, State Capitol
P.O. Box 8953
Madison, WI 53708-8953
Phone: (608) 266-2343

JOINT COMMITTEE ON FINANCE

Minutes of the Meeting under s. 13.10

November 12, 2014

Co-Chair Nygren presided and called the meeting to order.

Present: Senators Darling, Olsen, Harsdorf, Leibham, Lazich, Shilling, Wirch
Representatives Nygren, Kooyenga, Knudson, Klenke, Mason, Vruwink

Absent: Senator Grothman
Representatives LeMahieu, Williams

I. Department of Natural Resources

The request in Item I was removed from the agenda.

II. Department of Health Services

Moved by Representative Nygren and seconded by Senator Darling to approve the Department of Health Services' request for approval of the contracts to administer the Family Care long-term care benefit in Brown, Door, Kewaunee, Marinette, Menominee, Oconto and Shawano counties under s. 46.281(1g)(b).

Ayes, 13; Noes, 0; Absent, 3 (Grothman, LeMahieu, Williams)

III. Department of Justice

Moved by Senator Darling and seconded by Representative Nygren to provide 5.0 FTE GPR positions [s. 20.455(2)(a)] for the administration and evaluation of the Treatment Alternatives and Diversion (TAD) program and the Drug Court Grant program and utilize existing resources to support the positions. Direct the department to delete 5.0 FTE GPR vacant positions. If existing resources are not sufficient to support the costs of the 5.0 FTE positions, allow the department to submit a request to the Committee under a 14-day passive review process for release of funds from the Committee's

supplemental appropriation under s. 20.865(4)(a), from amounts originally reserved for responding to a Tuberculosis outbreak in Sheboygan County.

Ayes, 13; Noes, 0; Absent, 3 (Grothman, LeMahieu, Williams)

IV. Department of Children and Families and Department of Health Services

Moved by Senator Darling and seconded by Senator Harsdorf to approve the joint income augmentation plan for fiscal year 2013-14, with the following conditions:

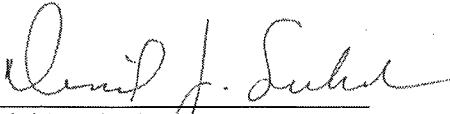
- Eliminate funding of \$2,608,000 for a Milwaukee offender reentry demonstration program and postpone consideration of the program until deliberations on the 2015-17 biennial budget bill.
- Increase the amount lapsed to the general fund by \$2,608,000.
- Direct the Department of Children and Families to evaluate and report quarterly to the Committee on progress under the State's corrective action plan relating to the federal income verification requirements from January 2015 through April 2016. Require the reports to be submitted to the Committee by the last day of the month following the close of each calendar quarter. Require the first report to be submitted on or before April 30, 2015.

Ayes, 13; Noes, 0; Absent, 3 (Grothman, LeMahieu, Williams)

Reports

Accepted reports from the Department of Administration on the number of federally-funded positions approved during the fiscal quarters ended March 31, 2014, and June 30, 2014, submitted to the Committee as required under s. 16.50, Wisconsin Statutes.

Accepted the *Annual Update on Investment Operations* report of the State of Wisconsin Investment Board.



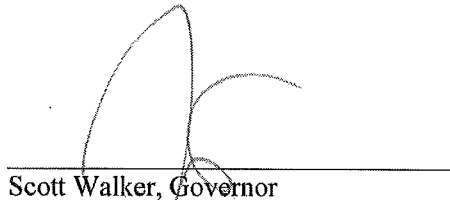
Daniel J. Subach, Secretary

Date: November 24, 2014



John Nygren, Co-Chair

Date: November 24, 2014



Scott Walker, Governor

Date: November 26, 2014

12-3 talked to Katie - she did not understand what they wanted re.

A. 49-175(1)

she explained that they want A. 20.437(3)(k)

to be a source for the allocations but only in 2016 and only

for the amount needed for

the IEVS penalty (\$4,730,300)

Kahler, Pam

From: Major, Katrina L - DOA <Katrina.Major@wisconsin.gov>
Sent: Wednesday, December 03, 2014 4:13 PM
To: Kahler, Pam
Cc: Kraus, Jennifer - DOA
Subject: 49.175 levels

Hi Pam, here are the allocations that I think are close enough that it makes sense to incorporate in the draft with the additional fund source. (Also, maybe you want to combine with the TANF funding for EITC draft... up to you which works best. Also, in the TANF draft 0349, we do want to keep 2md as a fund source.)

Thanks and feel free to call if there's anything you want to discuss!

(1) ALLOCATION OF FUNDS. Except as provided in sub. (2), within the limits of the appropriations under s. 20.437 (2) (a), (cm), (dz), (k), (kx), (L), (mc), (md), (me), and (s), the department shall allocate the following amounts for the following purposes:

49.175(1)(a) **(a) Wisconsin Works benefits.** For Wisconsin Works benefits, \$82,014,000 in fiscal year 2013-14 and \$72,696,000 in fiscal year 2014-15. **\$90,706,000 IN EACH YEAR**

49.175(1)(b) **(b) Wisconsin Works agency contracts; job access loans.** For contracts with Wisconsin Works agencies under s. 49.143 and for job access loans under s. 49.147 (6), \$57,586,500 in fiscal year 2013-14 and \$58,336,500 in fiscal year 2014-15. **\$58,336,500 IN EACH YEAR**

49.175(1)(g) **(g) State administration of public assistance programs and overpayment collections.** For state administration of public assistance programs and the collection of public assistance overpayments, \$12,697,100 in fiscal year 2013-14 and \$12,812,700 in fiscal year 2014-15. **TBD**

49.175(1)(h) **(h) Public assistance program fraud and error reduction.** For activities to reduce fraud under s. 49.197 (1m) and activities to reduce payment errors under s. 49.197 (3), \$605,500 in each fiscal year. same

49.175(1)(i) **(i) Emergency assistance.** For emergency assistance under s. 49.138 and for transfer to the department of administration for low-income energy or weatherization assistance programs, \$7,500,000 in each fiscal year. **\$8.5 MILLION AND \$8.4 MILLION**

49.175(1)(k) **(k) Transform Milwaukee and Transitional Jobs programs.** For contract costs under the Transform Milwaukee Jobs program and the Transitional Jobs program under s. 49.163, \$3,750,000 in fiscal year 2013-14 and \$5,000,000 in fiscal year 2014-15. **TBD**

49.175(1)(m) **(m) Children first.** For services under the work experience program for noncustodial parents under s. 49.36, \$1,140,000 in each fiscal year. same

49.175(1)(p) **(p) Direct child care services.** For direct child care services under s. 49.155, \$271,400,200 in fiscal year 2013-14 and \$274,734,000 in fiscal year 2014-15. **\$267,945,900 AND \$286,777,400**

49.175(1)(q) **(q) Child care state administration and licensing activities.** For state administration of child care programs under s. 49.155 and for child care licensing activities, \$29,719,000 in fiscal year 2013-14 and \$31,799,500 in fiscal year 2014-15. **TBD**

49.175(1)(qm) **(qm) Quality care for quality kids.** For the child care quality improvement activities specified in s. 49.155 (1g), \$13,095,800 in each fiscal year. **\$15,492,700 IN EACH YEAR**

49.175(1)(r) **(r) Children of recipients of supplemental security income.** For payments made under s. 49.775 for the support of the dependent children of recipients of supplemental security income, \$33,688,000 in each fiscal year. **\$31,338,200 IN EACH YEAR**

49.175(1)(s) **(s) Kinship care and long-term kinship care assistance.** For kinship care and long-term kinship care payments under s. 48.57 (3m) (am) and (3n) (am), for assessments to determine eligibility for those payments, and for

agreements under s. 48.57 (3t) with the governing bodies of Indian tribes for the administration of the kinship care and long-term kinship care programs within the boundaries of the reservations of those tribes, \$20,335,200 in fiscal year 2013-14 and \$20,774,400 in fiscal year 2014-15. **TBD**

49.175(1)(t) **(t) Safety and out-of-home placement services.** For services provided to ensure the safety of children who the department or a county determines may remain at home if appropriate services are provided, and for services provided to families with children placed in out-of-home care, \$7,711,100 in each fiscal year. **\$5,324,200 IN EACH YEAR**

49.175(1)(u) **(u) Prevention services.** For services to prevent child abuse or neglect in counties having a population of 500,000 or more, \$1,489,600 in each fiscal year. **\$1,389,600 in each year**

49.175(1)(v) **(v) Wisconsin Community Services.** For a grant to Wisconsin Community Services for the community building workshop facilitator training to provide services that are targeted to individuals in the city of Milwaukee who are eligible for funds under the federal Temporary Assistance for Needy Families block grant program under 42 USC 601 et seq., \$400,000 in each fiscal year. **same**

49.175(1)(z) **(z) Grants to the Boys and Girls Clubs of America.** For grants to the Wisconsin Chapter of the Boys and Girls Clubs of America to fund programs that improve social, academic, and employment skills of youth who are eligible to receive temporary assistance for needy families under 42 USC 601 et seq., focusing on study habits, intensive tutoring in math and English, and exposure to career options and role models, \$1,250,000 in fiscal year 2013-14 and \$1,100,000 in fiscal year 2014-15. Grants provided under this paragraph may not be used by the grant recipient to replace funding for programs that are being funded, when the grant proceeds are received, with moneys other than those from the appropriations specified in sub. (1) (intro.). The total amount of the grants for fiscal year 2013-14 includes \$25,000 for the greater Wisconsin Rapids Area Boys and Girls Club to fund the Cranberry Science, Technology, Engineering, and Mathematics program and, if the program provides \$125,000 in matching funds, \$125,000 for the Green Bay Boys and Girls Clubs for the BE GREAT: Graduate program, to be used only for activities for which federal Temporary Assistance for Needy Families block grant moneys may be used. **\$1,100,000 IN EACH YEAR**

49.175(1)(zh) **(zh) Earned income tax credit supplement.** For the transfer of moneys from the appropriation account under s. 20.437 (2) (md) to the appropriation account under s. 20.835 (2) (kf) for the earned income tax credit, \$62,500,000 in each fiscal year. **\$0 IN EACH YEAR**

Kahler, Pam

From: Major, Katrina L - DOA <Katrina.Major@wisconsin.gov>
Sent: Thursday, December 04, 2014 9:30 AM
To: Kahler, Pam
Cc: Kraus, Jennifer - DOA
Subject: RE: 49.175 levels

Hi Pam, the specific FY14 grants can get deleted from the language...I highlighted that part below now. Thanks!

From: Kahler, Pam [mailto:Pam.Kahler@legis.wisconsin.gov]
Sent: Thursday, December 04, 2014 9:25 AM
To: Major, Katrina L - DOA
Subject: RE: 49.175 levels

Katie:

I have a question about the allocation to Boys and Girls Clubs. Are we keeping the two specific grants that are included in the total and just changing the fiscal years on those or are we getting rid of those specific grants?

Thanks,
Pam

From: Major, Katrina L - DOA [mailto:Katrina.Major@wisconsin.gov]
Sent: Wednesday, December 03, 2014 4:13 PM
To: Kahler, Pam
Cc: Kraus, Jennifer - DOA
Subject: 49.175 levels

Hi Pam, here are the allocations that I think are close enough that it makes sense to incorporate in the draft with the additional fund source. (Also, maybe you want to combine with the TANF funding for EITC draft...up to you which works best. Also, in the TANF draft 0349, we do want to keep 2md as a fund source.)

Thanks and feel free to call if there's anything you want to discuss!

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49.175(1)(p) (p) *Direct child care services*. For direct child care services under s. 49.155, \$271,400,200 in fiscal year 2013-14 and \$274,734,000 in fiscal year 2014-15. **\$267,945,900 AND \$286,777,400**

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49.175(1)(u) (u) *Prevention services*. For services to prevent child abuse or neglect in counties having a population of 500,000 or more, \$1,489,600 in each fiscal year. **\$1,389,600 in each year**

49.175(1)(w) (w) *Wisconsin Community Services*. For a grant to Wisconsin Community Services for the community building workshop facilitator training to provide services that are targeted to individuals in the city of Milwaukee who are eligible for funds under the federal Temporary Assistance for Needy Families block grant program under 42 USC 601 et seq., \$400,000 in each fiscal year. **same**

49.175(1)(z) (z) *Grants to the Boys and Girls Clubs of America*. For grants to the Wisconsin Chapter of the Boys and Girls Clubs of America to fund programs that improve social, academic, and employment skills of youth who are eligible to receive temporary assistance for needy families under 42 USC 601 et seq., focusing on study habits, intensive tutoring in math and English, and exposure to career options and role models, \$1,250,000 in fiscal year 2013-14 and \$1,100,000 in fiscal year 2014-15. Grants provided under this paragraph may not be used by the grant recipient to replace funding for programs that are being funded, when the grant proceeds are received, with moneys other than those from the appropriations specified in sub. (1) (intro.). The total amount of the grants for fiscal year 2013-14 includes \$25,000 for the greater Wisconsin Rapids Area Boys and Girls Club to fund the Cranberry Science, Technology, Engineering, and Mathematics program and, if the program provides \$125,000 in matching funds, \$125,000 for the Green Bay Boys and Girls Clubs for the BE GREAT: Graduate program, to be used only for activities for which federal Temporary Assistance for Needy Families block grant moneys may be used. **\$1,100,000 IN EACH YEAR**

49.175(1)(zh) (zh) *Earned income tax credit supplement*. For the transfer of moneys from the appropriation account under s. 20.437 (2) (md) to the appropriation account under s. 20.835 (2) (kf) for the earned income tax credit, \$62,500,000 in each fiscal year. **\$0 IN EACH YEAR**



State of Wisconsin
2015 - 2016 LEGISLATURE



LRB-0786

PJK./:....

sec

PI

DOA:.....Major, BB0257 – TANF and CCDF allocations

FOR 2015-2017 BUDGET – NOT READY FOR INTRODUCTION

D-note
(i 12-4)

do not gen

1 AN ACT .;. relating to: the budget.

Analysis by the Legislative Reference Bureau
HEALTH AND HUMAN SERVICES

PUBLIC ASSISTANCE

Under current law, DCF allocates specific amounts of federal moneys in each fiscal year, including Child Care Development Funds and moneys received under the Temporary Assistance for Needy Families (TANF) block grant program, for various public assistance programs, for child care-related purposes, including its day care licensing activities, and for paying a portion of the claims under the earned income tax credit. This bill continues, increases, decreases, and modifies those allocations, including by eliminating TANF as a source for payments of the earned income tax credit.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

2 SECTION 1. 20.437 (2) (md) of the statutes is amended to read:
3 20.437 (2) (md) *Federal block grant aids*. The amounts in the schedule for aids
4 to individuals or organizations and to be transferred to any of the appropriation

1 accounts under sub. (1) (km) and ss. 20.435 (4) (kz), (6) (kx), (7) (ky), and (8) (kx) and
2 20.835 (2) (kf). All block grant moneys received for these purposes from the federal
3 government or any of its agencies shall be credited to this appropriation account. The
4 department may credit to this appropriation account the amount of any returned
5 check, or payment in other form, that is subject to expenditure in the same contract
6 period in which the original payment attempt was made, regardless of the fiscal year
7 in which the original payment attempt was made.

History: 2007 a. 20 ss. 331, 335, 340, 341, 342, 344 to 352, 354 to 368g, 374 to 376, 380, 381, 401, 404, 405, 423 to 437, 447, 448, 450, 451, 453, 453p, 454, 456 to 458, 460e, 463, 465 to 472, 474 to 480, 9121 (6) (a); 2009 a. 28 ss. 471 to 513, 522; 2009 a. 76, 180, 185, 265, 339; 2011 a. 32, 258; 2013 a. 20, 170, 334.

8 **SECTION 2.** 49.175 (1) (intro.) of the statutes is amended to read:

9 49.175 (1) ALLOCATION OF FUNDS. (intro.) Except as provided in ~~sub.~~ subs. (2)
10 and (3), within the limits of the appropriations under s. 20.437 (2) (a), (cm), (dz), (k),
11 (kx), (L), (mc), (md), (me), and (s) and (3) (kp), the department shall allocate the
12 following amounts for the following purposes:

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

13 **SECTION 3.** 49.175 (1) (a) of the statutes is amended to read:

14 49.175 (1) (a) *Wisconsin Works benefits.* For Wisconsin Works benefits,
15 ~~\$82,014,000 in fiscal year 2013–14 and \$72,696,000~~ \$90,706,000 in each fiscal year
16 2014–15.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

17 **SECTION 4.** 49.175 (1) (b) of the statutes is amended to read:

18 49.175 (1) (b) *Wisconsin Works agency contracts; job access loans.* For contracts
19 with Wisconsin Works agencies under s. 49.143 and for job access loans under s.
20 49.147 (6), ~~\$57,586,500 in fiscal year 2013–14 and \$58,336,500~~ \$58,336,500 in each
21 fiscal year 2014–15.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

22 **SECTION 5.** 49.175 (1) (i) of the statutes is amended to read:

1 49.175 (1) (i) *Emergency assistance*. For emergency assistance under s. 49.138
2 and for transfer to the department of administration for low-income energy or
3 weatherization assistance programs, ~~\$7,500,000~~ \$8,500,000 in fiscal year 2015–16
4 and \$8,400,000 in each fiscal year 2016–17.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

5 **SECTION 6.** 49.175 (1) (p) of the statutes is amended to read:

6 49.175 (1) (p) *Direct child care services*. For direct child care services under s.
7 49.155, ~~\$271,400,200~~ \$267,945,900 in fiscal year ~~2013–14~~ 2015–16 and
8 ~~\$274,734,000~~ \$286,777,400 in fiscal year ~~2014–15~~ 2016–17.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

9 **SECTION 7.** 49.175 (1) (qm) of the statutes is amended to read:

10 49.175 (1) (qm) *Quality care for quality kids*. For the child care quality
11 improvement activities specified in s. 49.155 (1g), ~~\$13,095,800~~ \$15,492,700 in each
12 fiscal year.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

13 **SECTION 8.** 49.175 (1) (r) of the statutes is amended to read:

14 49.175 (1) (r) *Children of recipients of supplemental security income*. For
15 payments made under s. 49.775 for the support of the dependent children of
16 recipients of supplemental security income, ~~\$33,688,000~~ \$31,338,200 in each fiscal
17 year.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

18 **SECTION 9.** 49.175 (1) (t) of the statutes is amended to read:

19 49.175 (1) (t) *Safety and out-of-home placement services*. For services provided
20 to ensure the safety of children who the department or a county determines may
21 remain at home if appropriate services are provided, and for services provided to

1 families with children placed in out-of-home care, ~~\$7,711,100~~ \$5,324,200 in each
2 fiscal year.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

3 **SECTION 10.** 49.175 (1) (u) of the statutes is amended to read:

4 49.175 (1) (u) *Prevention services.* For services to prevent child abuse or neglect
5 in counties having a population of 500,000 or more, ~~\$1,489,600~~ \$1,389,600 in each
6 fiscal year.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

7 **SECTION 11.** 49.175 (1) (z) of the statutes is amended to read:

8 49.175 (1) (z) *Grants to the Boys and Girls Clubs of America.* For grants to the
9 Wisconsin Chapter of the Boys and Girls Clubs of America to fund programs that
10 improve social, academic, and employment skills of youth who are eligible to receive
11 temporary assistance for needy families under 42 USC 601 et seq., focusing on study
12 habits, intensive tutoring in math and English, and exposure to career options and
13 role models, ~~\$1,250,000 in fiscal year 2013–14 and \$1,100,000~~ \$1,100,000 in each
14 fiscal year 2014–15. Grants provided under this paragraph may not be used by the
15 grant recipient to replace funding for programs that are being funded, when the
16 grant proceeds are received, with moneys other than those from the appropriations
17 specified in sub. (1) (intro.). ~~The total amount of the grants for fiscal year 2013–14~~
18 ~~includes \$25,000 for the greater Wisconsin Rapids Area Boys and Girls Club to fund~~
19 ~~the Cranberry Science, Technology, Engineering, and Mathematics program and, if~~
20 ~~the program provides \$125,000 in matching funds, \$125,000 for the Green Bay Boys~~
21 ~~and Girls Clubs for the BE GREAT: Graduate program, to be used only for activities~~

1 ~~for which federal Temporary Assistance for Needy Families block grant moneys may~~
2 ~~be used.~~

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

3 **SECTION 12.** 49.175 (1) (zh) of the statutes is amended to read:

4 49.175 (1) (zh) *Earned income tax credit supplement.* For the transfer of
5 moneys from the appropriation account under s. 20.437 (2) (md) to the appropriation
6 account under s. 20.835 (2) (kf) for the earned income tax credit, ~~\$62,500,000~~ \$0 in
7 each fiscal year.

History: 1997 a. 27, 105, 236, 237, 252, 318; 1999 a. 9; 2001 a. 16, 104, 109; 2003 a. 33, 321, 327; 2005 a. 25, 254; 2007 a. 5, 20, 226; 2009 a. 2, 28; 2011 a. 10, 13, 32; 2013 a. 20, 113.

8 **SECTION 13.** 49.175 (3) of the statutes is created to read:

9 49.175 (3) **LIMIT ON CERTAIN FUNDS.** Moneys from the appropriation account
10 under s. 20.437 (3) (kp) for the allocations specified in sub. (1) shall be limited to
11 \$4,730,300 and may be paid only in fiscal year 2016–17.

12 (END)

DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU

LRB-0786/Adn^{P1}

PJK: j:...

SAC

date

Katie:

I have included a \$0 allocation for the earned income tax credit (rather than repealing it) and amended s. 20.437 (2) (md) differently from how it was amended in LRB-0349. This draft, with those two additions, could replace all of LRB-0349. If you choose to go that way, none of the other appropriations treated in LRB-0349 would be treated. Rather than repealing s. 20.835 (2) (f), there just would not be a transfer to it of TANF and it would not contain any moneys. This may be a better way to go, in case something changes in the future that would require the recreation of the statutes that are repealed in LRB-0349.

Pamela J. Kahler
Senior Legislative Attorney
(608) 266-2682
pam.kahler@legis.wisconsin.gov

**DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU**

LRB-0786/P1dn

PJK:sac:jm

December 5, 2014

Katie:

I have included a \$0 allocation for the earned income tax credit (rather than repealing it) and amended s. 20.437 (2) (md) differently from how it was amended in LRB-0349. This draft, with those two additions, could replace all of LRB-0349. If you choose to go that way, none of the other appropriations treated in LRB-0349 would be treated. Rather than repealing s. 20.835 (2) (f), there just would not be a transfer to it of TANF and it would not contain any moneys. This may be a better way to go, in case something changes in the future that would require the recreation of the statutes that are repealed in LRB-0349.

Pamela J. Kahler
Senior Legislative Attorney
(608) 266-2682
pam.kahler@legis.wisconsin.gov

Kahler, Pam

From: Major, Katrina L - DOA <Katrina.Major@wisconsin.gov>
Sent: Thursday, December 11, 2014 12:46 PM
To: Kahler, Pam
Cc: Kraus, Jennifer - DOA
Subject: 0786

Hi Pam, can you please make a change to the TANF and CCDF allocations draft to have the final line be: must be expended for obligations incurred between October 1, 2015 and September 30, 2016 instead of the reference to paying only in FY17?

On the TANF/EITC stuff, I think we want to go with the original version where the DCF TANF appropriations and 49.175 allocation were deleted. This would reflect a change to make the EITC non-refundable (being done as a draft for the tax team) which means it cannot be funded with TANF.

Thanks! k