2015 DRAFTING REQUEST

Bill

Receiv	ved:	12/23/20	014			Received By:	rkite	
Wante	d:	As time	permits			Same as LRB:		
For:		Admini	stration-Bud	get		By/Representing:	Byrnes	
May C	Contact:					Drafter:	rkite	
Subjec	et:	Nat. Re	s stewardsh	ıip		Addl. Drafters:		
						Extra Copies:		
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DOA:.	Byrne	es, BB03	361 -					
Topic	•							
Restric	ctions on	steward	lship bonding	authority				
Instru	ictions:							
See att	tached							
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Vers.	Drafted		Reviewed	Typed	Proofed	Submitted	Jacketed	Required
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/2			jdyer 1/12/2015	jmurphy 1/14/2015		mbarman 1/14/2015		State

FE Sent For:

<**END>**

2015 DRAFTING REQUEST

Bill

Received:	12/23/2014	Received By:	rkite	
Wanted:	As time permits	Same as LRB:		
For:	Administration-Budget	By/Representing:	Byrnes	
May Contact:		Drafter:	rkite	
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DOA:Byrr	nes, BB0361 -			
Topic:				
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Instructions:				
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FE Sent For:				

2015 DRAFTING REQUEST

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FE Sent For:		13			

<**END**>

Kite, Robin

From: Sent:

CathleneH <cathleneh@gmail.com> Tuesday, December 23, 2014 3:47 PM

To:

Kite, Robin; Shea, Elisabeth

Subject:

Fwd: Statutory Language Drafting Request - BB0361

Sent from my iPhone

Begin forwarded message:

From: < Tyler. Byrnes@Wisconsin.gov>

Date: December 23, 2014 at 5:15:05 PM AST **To:**

Cc: < Caitlin.Frederick@wisconsin.gov >, < Tyler.Byrnes@wisconsin.gov >,

< Christopher.Connor@wisconsin.gov>

Subject: Statutory Language Drafting Request - BB0361

Biennial Budget: 2015-17

DOA Tracking Code: BB0361

Topic: Prohibit use of Stewardship Bonding Proceeds for Land Acquisition Purchases

SBO Team: AEJ

SBO Analyst: Byrnes, Tyler - DOA

Phone: (608) 266-1103

E-mail: Tyler.Byrnes@Wisconsin.gov

Agency Acronym: DNR

Agency Number: 370

Priority: High

Intent:

Please prepare a draft that prohibits the Department of Natural Resources from using proceeds of bonds authorized under the Stewardship 2000 program to acquire additional property or easement that would be under the department's control.

Proceeds of bonds should continue to be used to fund other areas of the Stewardship program.

The prohibition should last from the effective date of the budget bill to the end of the 2015-17 biennium.

Attachments: False

Please send completed drafts to SBOStatlanguage@webapps.wi.gov

Kite, Robin

From:

Byrnes, Tyler - DOA <Tyler.Byrnes@wisconsin.gov>

Sent:

Friday, December 26, 2014 11:38 AM

To: Subject:

Kite, Robin RE: BB0361

Answers in red, below.

Thanks!

From: Kite, Robin [mailto:Robin.Kite@legis.wisconsin.gov]

Sent: Friday, December 26, 2014 8:09 AM

To: Byrnes, Tyler - DOA

Subject: BB0361

Tyler:

I am working on the draft that prohibits DNR from using stewardship funding to acquire land that would be under DNR's control. I have some questions:

- 1. Under current law, DNR is required to set aside certain amounts under the land acquisition subprogram of the stewardship program for certain activities. See s. 23.0917 (3) (b), (bm), (bt), and (c). I'm not sure how you want to deal with those set asides. For example, under s. 23.0917 (3) (b), DNR must set aside in each fiscal year \$3,000,000 for state trails and the ice age trail and for grants for state trails and ice age trails. I'm not sure if this funding is currently used to acquire state trails under DNR's control. Do you want to amend this paragraph so that it provides that during the period that is specified in the drafting request, DNR may not use these funds to acquire land for state trails and the ice age trail but only for grants for these purposes? If so, should the amount be adjusted or is the intention that the amount should still be set aside for the purpose of the grants specified under s. 23.0917 (3) (b)? Please also review 23.0917 (3) (bm) and (bt) which raise similar issues. The intent of the provision is to prevent the state from acquiring land, but to allow for non-profits and grants to counties for land acquisition to continue. I think that means that purposes under s. 23.096 should all be exempted, as should grants to counties.
- 2. Do you want to adjust the total bonding amounts under the land acquisition subprogram for the specified period? See s. 23.0917 (3) (dm). Yes I think these should be zero. Alternatively, could (dm)6g. and 7. Simply be eliminated? Unless those amounts are the cumulative total of what can be purchased under the land acquisition subprogram. I'm not exactly sure how that provision works.
- 3. Current law requires DNR to set aside certain amounts to acquire land from the board of commissioners of public lands. See s. 23.1985. Do you want to prohibit DNR from acquiring that land during the specified period? Yes do not allow for purchases from BCPL.

Thanks. Robin Robin N. Kite Senior Legislative Attorney Wisconsin Legislative Reference Bureau 1 E. Main St., Suite 200 Madison, WI 53703 (608) 266-7291

STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU

LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

12/26/14
Stewardship- per Tyler Byrnes-
Re: those earnarks under 5ub (3)
that have compared surposes-
amount or march to the amount
arount of grants to the amount awarded in previous fiscal year
1Hso- Make Same Change to Aub (3)(dm)
6g. + 7.



State of Misconsin 2015 - 2016 LEGISLATURE



DOA:.....Byrnes, BB0361 - Restrictions on stewardship bonding authority

FOR 2015-2017 BUDGET — NOT READY FOR INTRODUCTION

15/30

√ 1

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

NATURAL RESOURCES

OTHER NATURAL RESOURCES

Current law authorizes the state to incur public debt for certain conservation activities under the Warren Knowles-Gaylord Nelson Stewardship 2000 Program (stewardship program), which is administered by DNR. The state may incur this debt to acquire land for the state for conservation purposes and for property development activities and may award grants or state aid to certain local governmental units and nonprofit conservation organizations to acquire lands for these purposes.

The stewardship program consists of five subprograms including the land acquisition subprogram. This bill prohibits DNR from obligating amounts under the land acquisition subprogram in fiscal years 2015–16 and 2016–17 to acquire land if the land will be under the management or control of DNR.

Current law prohibits DNR from obligating more than a specified amount in each fiscal year under the land acquisition subprogram. This bill reduces those amounts for fiscal years 2015–16 and 2016–17. The bill does not change the total bonding authority established in current law under the stewardship program.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 23.0917 (3) (b) of the statutes is renumbered 23.0917 (3) (b) 1. and amended to read:

23.0917 (3) (b) 1. In obligating moneys under the subprogram for land acquisition, the department shall set aside in each fiscal year, except fiscal years 2015–16 and 2016–17, \$3,000,000 that may be obligated only for state trails and the ice age trail and for grants for the state trails and the ice age trails under s. 23.096. The period of time during which the moneys shall be set aside in each fiscal year shall begin on the July 1 of the fiscal year and end on the June 30 of the same fiscal year.

History: 1999 a. 9, 185; 2001 a. 16, 30, 109; 2003 a. 33; 2007 a. 20; 2003 28; 2011 a. 32, 250; 2013 a. 20, 166.

SECTION 2. 23.0917 (3) (b) 2. of the statutes is created to read:

23.0917 (3) (b) 2. a. In fiscal years 2015–16 and 2016–17, the department shall set aside moneys that may be obligated only for grants for the state trails and the ice age trails under s. 23.096. The amount set aside in each of those fiscal years shall be the amount determined under subd. 2. b.

b. Of the amount set aside by the department under s. 23.0917 (3) (b), 2013 stats., in fiscal year 2014–15, the department shall determine the amount obligated in fiscal year 2014–15 only for the state trails and the ice age trails under s. 23.096.

SECTION 3. 23.0917 (3) (bm) of the statutes is renumbered 23.0917 (3) (bm) 1. and amended to read:

23.0917 (3) (bm) 1. During Except as provided in subd. 2, during the period beginning with fiscal year 2001–02 and ending with fiscal year 2019–20, in obligating money under the subprogram for land acquisition, the department shall

1	set aside not less than a total of \$ 2,000,000 that may be obligated only to provide
2	matching funds for grants awarded to the department for the purchase of land or
3	easements under 16 USC 2103c.
4	History: 1999 a. 9, 185; 2001 a. 16, 30, 109; 2003 a. 33; 2007 a. 20; 2009 a. 26; 2011 a. 32, 250; 2013 a. 20, 166. SECTION 4. 23.0917 (3) (bm) 2. of the statutes is created to read:
5	23.0917 (3) (bm) 2. In fiscal years 2015–16 and 2016–17, the department may
6	not set aside moneys for the purpose specified under subd. 1.
7	Section 5. 23.0917 (3) (bt) 1. of the statutes is amended to read:
8	23.0917 (3) (bt) 1. For each fiscal year beginning with 2013-14 and ending with
9	fiscal year 2015–16, \$20,000,000.
10	History: 1999 a. 9, 185; 2001 a. 16, 30, 109; 2003 a. 33; 2007 a. 20; 2009 228; 2011 a. 32, 250; 2013 a. 20, 166. SECTION 6. 23.0917 (3) (bt) 2. of the statutes is amended to read:
11	23.0917 (3) (bt) 2. For each fiscal year beginning with $2016-17$ 2017–18 and
12	ending with fiscal year 2019–20, $$23,000,000$.
13	History: 1999 a. 9, 185; 2001 a. 16, 30, 109; 2003 a. 33; 2007 a. 20; 2006 a. 28; 2011 a. 32, 250; 2013 a. 20, 166. SECTION 7. 23.0917 (3) (bv) of the statutes is created to read:
14	23.0917 (3) (bv) 1. In obligating moneys under the subprogram for land
15	acquisition, the department shall set aside in fiscal years 2015–16 and 2016–17 an
16	amount to be obligated only to provide grants to counties under s. 23.095. The
17	amount set aside in each of those fiscal years shall be equal to the amount determined
18	by the department under subd. 2.
19	2. Of the amount set aside by the department under s. 23.0917 (3) (bt), 2013
20	stats., in fiscal year 2014-15, the department shall determine the amount that was
21	obligated in fiscal year 2014–15 only to provide grants to counties under s. 23.0953.
22 .	Section 8. 23.0917 (3) (dm) 6g. of the statutes is amended to read:

1	23.0917 (3) (dm) 6g. For each fiscal year beginning with years $2013-14$ and
2	ending with fiscal year 2015–16 2014–15, \$32,000,000.
3	History: 1999 a. 9, 185; 2001 a. 16, 30, 109; 2003 a. 33; 2007 a. 20; 2009 a. 22, 2011 a. 32, 250; 2013 a. 20, 166. SECTION 9. 23.0917 (3) (dm) 6r. of the statutes is created to read:
4	23.0917 (3) (dm) 6r. a. For fiscal years 2015–16 and 2016–17, an amount equal
5	to the amount determined by the department under subd. 6r. b.
6	b. The department shall determine the amount that was obligated under the
7	subprogram for land acquisition in fiscal year $2014-15$ for purposes other than for
8	the acquisition of land by the department.
9	Section 10. 23.0917 (3) (dm) 7. of the statutes is amended to read:
10	23.0917 (3) (dm) 7. For each fiscal year beginning with $2016-172017-18$ and
11	ending with fiscal year 2019–20, \$36,000,000.
12	History: 1999 a. 9, 185; 2001 a. 16, 30, 109; 2003 a. 33; 2007 a. 20; 2009 a. 28; 2011 a. 32, 250; 2013 a. 20, 166. SECTION 11. 23.0917 (3) (f) of the statutes is created to read:
13	23.0917 (3) (f) Notwithstanding pars. (a) and (c), the department may not
14	obligate moneys under the subprogram for land acquisition during fiscal years
15	2015–16 or 2016–17 for the acquisition of land by the department.
16	SECTION 12. 23.1985 (1) (c) of the statutes is amended to read:
17	23.1985 (1) (c) For each fiscal year beginning with $2016-17\sqrt{2017-18}$ and
18	ending with fiscal year 2019–20, \$1,000,000.
19	History: 2005 a. 352; 2007 a. 20; 2011 a. 32; 2013 a. 20.

d-note

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1034/1dn

Tyler Byrnes:

Tyler Byrnes:

Disported

Please review this draft closely to ensure that it meets your intent. Please note that the draft reduces the amounts that may be under the land acquisition subprogram in fiscal years 2015–16 and 2016–17 under s. 23.0917 (3) (dm) but it does not change the overall bonding authority for the stewardship program under s. 20.866 (2) (ta).

> Robin N. Kite Senior Legislative Attorney $(608)\ 266-7291$ robin.kite@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1034/1dn RNK:jld:rs

January 5, 2015

Tyler Byrnes:

Please review this draft closely to ensure that it meets your intent. Please note that the draft reduces the amounts that may be obligated under the land acquisition subprogram in fiscal years 2015–16 and 2016–17 under s. 23.0917 (3) (dm) but it does not change the overall bonding authority for the stewardship program under s. 20.866 (2) (ta).

Robin N. Kite Senior Legislative Attorney (608) 266–7291 robin.kite@legis.wisconsin.gov

Kite, Robin

From:

Byrnes, Tyler - DOA <Tyler.Byrnes@wisconsin.gov>

Sent:

Friday, January 09, 2015 3:15 PM

To:

Kite, Robin

Subject:

RE: LRB-1034/1 - Stewardship

Yes - That's an annual amount.

And, perhaps we don't need to reference the appropriation specifically, but we should specify that that's debt service from the general fund for debt purpose 20.866(ta) or at least reference that it's for the Stewardship 2000 program debt purpose.

Tyler

From: Kite, Robin [mailto:Robin.Kite@legis.wisconsin.gov]

Sent: Friday, January 09, 2015 3:11 PM

To: Byrnes, Tyler - DOA

Subject: RE: LRB-1034/1 - Stewardship

Tyler:

Is the debt service amount an annual amount? Also, I don't think it is necessary to refer to the appropriation under s. 20.370 (7) (aa). I think the draft can just provide that no amounts may be obligated under the land acquisition subprogram if annual debt service under the stewardship program exceeds the specified amount. Do you agree?

Robin

From: Byrnes, Tyler - DOA [mailto:Tyler.Byrnes@wisconsin.gov]

Sent: Friday, January 09, 2015 1:40 PM

To: Kite, Robin

Subject: RE: LRB-1034/1 - Stewardship

Robin – We just thought of a simpler way to do this:

Instead of the review by the DOA secretary as mentioned below, can you prohibit expenditures out of the acquisitions subprogram until debt service from s. 20.370(7)(aa) are lower than \$54,305,700?

Thanks!

From: Kite, Robin [mailto:Robin.Kite@legis.wisconsin.gov]

Sent: Friday, January 09, 2015 1:38 PM

To: Byrnes, Tyler - DOA

Subject: RE: LRB-1034/1 - Stewardship

Thanks, Tyler. I'll redraft as requested. I'll let you know if I have any questions.

From: Byrnes, Tyler - DOA [mailto:Tyler.Byrnes@wisconsin.gov]

Sent: Friday, January 09, 2015 1:24 PM

To: Kite, Robin

Cc: Frederick, Caitlin - DOA

Subject: LRB-1034/1 - Stewardship

Robin – We've changed directions on this draft a bit. It might be a bit tricky.

Could we prohibit all expenditures, grants, ect from the acquisitions subprogram, indefinitely, until such time as the total amount expended from the acquisitions program is greater than or equal to \$8 of expenditures for every \$1 of debt service from the department's appropriation under s. 20.370(7)(aa). Require that the Secretary of Administration shall annually make a determination if this ratio has been met, based on data provided to the Department of Administration by DNR.

Let me know if you have any questions.

Thanks,

Tyler



State of Misconsin 2015 - 2016 LEGISLATURE



due FR1,1-16

DOA:.....Byrnes, BB0361 - Restrictions on stewardship bonding authority

FOR 2015-2017 BUDGET -- NOT READY FOR INTRODUCTION

WY

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

NATURAL RESOURCES

OTHER NATURAL RESOURCES

Current law authorizes the state to incur public debt for certain conservation activities under the Warren Knowles-Gaylord Nelson Stewardship 2000 Program (stewardship program), which is administered by DNR. The state may incur this debt to acquire land for the state for conservation purposes and for property development activities and may award grants or state aid to certain local governmental units and nonprofit conservation organizations to acquire lands for these purposes.

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For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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25

·	SECTION 3
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14	23.1985 (1) (c) For each fiscal year beginning with 2016-17 2017-18 and
15	ending with fiscal year 2019–20, \$1,000,000.
16	(END)

INSERT ANALYSIS

beginning in fiscal year 2015–16 if the general fund annual debt service under the stewardship program exceeds \$54,305,700.

INSERT 4-15

SECTION 1. 23.0917 (8) (g) of the statutes is created to read:

4

5

23.0917 (8) Beginning with fiscal year 2015–16, the department may not obligate moneys from the appropriation under s. 20.866 (2) (ta) under the land acquisition subprogram if the annual general fund debt service on amounts obligated under s. 20.866 (2) (ta) exceeds \$54,305,700.

(end ins 4-15)



State of Misconsin 2015 - 2016 LEGISLATURE



DOA:.....Byrnes, BB0361 - Restrictions on stewardship bonding authority

FOR 2015-2017 BUDGET -- NOT READY FOR INTRODUCTION

1 AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau NATURAL RESOURCES

OTHER NATURAL RESOURCES

Current law authorizes the state to incur public debt for certain conservation activities under the Warren Knowles-Gaylord Nelson Stewardship 2000 Program (stewardship program), which is administered by DNR. The state may incur this debt to acquire land for the state for conservation purposes and for property development activities and may award grants or state aid to certain local governmental units and nonprofit conservation organizations to acquire lands for these purposes.

The stewardship program consists of five subprograms including the land acquisition subprogram. This bill prohibits DNR from obligating amounts under the land acquisition subprogram beginning in fiscal year 2015–16 if the general fund annual debt service under the stewardship program exceeds \$54,305,700.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	SECTION 1. 23.0917 (8) (h) of the statutes is created to read:
2	23.0917 (8) (h) Beginning with fiscal year 2015-16, the department may not
3	obligate moneys from the appropriation under s. 20.866 (2) (ta) under the land
4	acquisition subprogram if the annual general fund debt service on amounts obligated
5	under s. 20.866 (2) (ta) exceeds \$54,305,700.
6	(END)