

2015 DRAFTING REQUEST

Bill

Received: **8/12/2015** Received By: **swalkenh**
For: **Robert Brooks (608) 267-2369** Same as LRB:
May Contact: By/Representing: **Christopher**
Subject: **Health - public health** Drafter: **swalkenh**
Addl. Drafters:
Extra Copies:

Submit via email: **YES**
Requester's email: **Rep.Rob.Brooks@legis.wisconsin.gov**
Carbon copy (CC) to: **sarah.walkenhorstbarber@legis.wisconsin.gov**
tamara.dodge@legis.wisconsin.gov

Pre Topic:

No specific pre topic given

Topic:

Allowing counties to form a multiple county health department

Instructions:

See attached

Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	swalkenh 8/27/2015	anienaja 8/28/2015	_____			
/P1	swalkenh 9/9/2015		_____	sbasford 8/28/2015		State S&L
/1		kfollett 9/9/2015	_____	lparisi 9/9/2015	lparisi 9/9/2015	State S&L

FE Sent For:

at intro
9/25/15

<END>

Walkenhorst Barber, Sarah

From: Walkenhorst Barber, Sarah
Sent: Tuesday, August 11, 2015 2:39 PM
To: Shovers, Marc
Cc: Dodge, Tamara
Subject: RE: Bill draft

Hi Marc,

Yes, I think this is us. We'll follow up on it.

Thanks,
Sarah

From: Shovers, Marc
Sent: Tuesday, August 11, 2015 2:35 PM
To: Dodge, Tamara <Tamara.Dodge@legis.wisconsin.gov>; Walkenhorst Barber, Sarah <Sarah.WalkenhorstBarber@legis.wisconsin.gov>
Subject: FW: Bill draft

Hello there:

I think this belongs to one of you. Thanks.

Marc

From: Schaefer, Christopher
Sent: Tuesday, August 11, 2015 2:05 PM
To: Shovers, Marc <Marc.Shovers@legis.wisconsin.gov>
Subject: Bill draft

Hello, Mark:

I have attached documents related specifically to the merger of county health departments, to be used for the purpose of drafting legislation pertaining to the topic. If there is any additional information that you might need, feel free to contact me.

Christopher J. Schaefer, M.A.
Legislative Assistant,
Office of Representative Rob Brooks,
Wisconsin's 60th Assembly District
(608) 267-2369
Christopher.Schaefer@legis.Wisconsin.gov

~ Please fill this form out in its entirety prior to submitting to your JFC designee ~

Joint Committee on Finance
**2015-2017 Budget Motion Request –
Amended**

Date: June 10, 2015

Legislator: Rep. Rob Brooks Staff Contact: Christopher Schaefer

CoSponsors: Ballweg, Kremer, Gannon, Stroebel, Born and Knodl.

Legislator's JFC Designee: Rep. John Nygren

Statement of Motion Intent: Ozaukee and Washington counties seek an amendment to s. 251.11 of the Wisconsin Statutes regarding the financing of multiple county health departments. Specifically, Ozaukee and Washington counties seek more flexibility in assessing county levy to finance a multiple county health department which would allow each county to be responsible for funding only their share of the cost of services based on their individual county's population.

Agency/Agencies Impacted: DSPS/DOR

Summary: In 2003, there was action by the State Department of Health Services to encourage counties and cities to form multi-jurisdiction public health departments. (See attached - Multi-Jurisdictional Health Departments, Guidance for Local Boards of Health From The Multi-Jurisdictional Health Department Workgroup 2003) Counties did not follow through with forming multiple county health departments. At the present time, there is only one multiple county health department which was formed between Shawano and Menominee counties. The Shawano-Menominee consolidation occurred in 2012 due to Menominee County having a very minimal population.

Ozaukee and Washington counties believe consolidations do not occur because of the disparate economic impact that can result from the equalized valuation funding requirement found in s. 251.11 of the Wisconsin Statutes. The disparate result occurs when one county receives only financial benefits from consolidation and the other county is financially harmed by it.

Ozaukee and Washington Counties believe they can provide the same or better public health services to taxpayers more efficiently and cost-effectively through consolidation. However, the consolidation will not occur if Ozaukee County has to fund public health services in Washington County through an increase in their tax levy due to the equalized valuation requirement. Ozaukee County has 40% of the combined population and 45%

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of the combined equalized valuation between Ozaukee and Washington counties. If the two counties could agree to provide the necessary county levy contributions based on per capita, the result would be fair to each county and be in the best interests of the taxpayers of the State of Wisconsin.

A consolidation between Ozaukee and Washington Counties would result in an estimated \$30,000 funding reduction from the State of Wisconsin for public health services for the two counties upon contract consolidation with the State. A consolidation allowing for per capita county levy contribution would also reduce the county levy for public health services in both Ozaukee and Washington counties. A conservative estimate of the projected savings indicates approximately \$300,000 total levy reduction as an initial result of the creation of Ozaukee-Washington County Public Health Department.

Fiscal Impact: An estimated \$30,000 reduction in State public health funding for Ozaukee and Washington Counties upon consolidation of the State contracts. Additional reduction in State public health funding if more counties consolidate public health services as a result of the proposed legislative changes.

Funding Source (if applicable): N/A

Support/Opposition:

Support:

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Joint Committee on Finance
**2015-2017 Budget Motion Request –
Amended**

Date: June 10, 2015

Legislator: Rep. Rob Brooks Staff Contact: Christopher Schaefer

Legislator's JFC Designee: Rep. John Nygren

Cosponsors: Mark Born, Jesse Kramer, Bob Gannon, Joan Ballweg, Dan Knodl, Duey Stroebel.

Statement of Motion Intent: Ozaukee and Washington Counties seek a modification to s. 251.15 of the Wisconsin Statutes to allow counties to form a multiple county health department with a minimum initial term.

Agency/Agencies Impacted: DSPS/DOR

Summary: In forming a multiple county health department, s. 251.15 provides that counties may withdraw at any time by “written notice to its county board of health and the county boards of all other participating counties.” The formation of a multiple county health department requires significant action on the part of both counties to establish a joint board of health, coordinate joint services, and coordinate joint funding including developing a budget, imposing levy requirements and creating a single fiscal agent.

Counties would be more likely to consolidate public health services for more efficiency and cost savings if they could commit to an initial minimum period of up to five years during which both parties would make good faith efforts to work through the issues and difficulties that arise during organizational changes. If either side is able to withdraw from a multiple county health department agreement at any time and for any reason, including purely political reasons, there is a disincentive for any county to commit to making the substantial effort required to make these organizational changes.

Ozaukee and Washington counties recognize that a multiple county health department that is unable to meet statutory requirements of a public health department could not continue. Therefore, both counties support an exception to any allowance for an agreed upon initial term to provide for withdrawal if necessary to meet statutory requirements for a Level I health department.

Fiscal Impact: No fiscal impact is expected.

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Funding Source (if applicable): NA

Support/Opposition: Washington County; Ozaukee County



State of Wisconsin
2015 - 2016 LEGISLATURE

LRB-2916(?)

SWB:...

amn

1P1

SAV
Kref

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

IN 8/27

Requested 8/31, please

Gen.

1 AN ACT ...; relating to: multiple county health departments.

Analysis by the Legislative Reference Bureau

This bill allows counties to form a multiple county health department with a minimum initial term and, in addition, requires counties participating in a multiple county health department to determine tax levy contributions from each participating county on a per capita basis.

Under current law, a county board may, in conjunction with the county board of one or more other counties, establish a multiple county health department, but then may withdraw at any time and for any reason by giving written notice to its county board of health and the county boards of all other participating counties. This bill allows counties to establish a multiple county health department with an initial minimum period of up to five years, during which a participating county may withdraw only if withdrawal is necessary to meet statutory requirements for a Level I health department.

Under current law, the local health board of every multiple county health department must annually prepare a budget of its proposed expenditures for the upcoming fiscal year and determine the proportionate cost to each participating county on the basis of equalized valuation. This bill changes the basis for the determination of proportionate costs to participating counties, instead requiring that the local health board determine the proportionate levy contribution from each participating county on a per capita basis.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 251.11 (1) of the statutes is amended to read:

2 251.11 (1) The local board of health of every ~~multiple county health department~~
3 ~~established under s. 251.02 (3) and of every city-county health department~~
4 established under s. 251.02 (1m) shall annually prepare a budget of its proposed
5 expenditures for the ensuing fiscal year and determine the proportionate cost to each
6 participating county and city on the basis of equalized valuation. The local board of
7 health of every multiple county health department established under s. 251.02 (3)
8 shall annually prepare a budget of its proposed expenditures for the ensuing fiscal
9 year and determine the proportionate levy contribution from each participating
10 county on a per capita basis. A certified copy of the budget, which shall include a
11 statement of the amount required from each county and city, shall be delivered to the
12 county board of each participating county and to the mayor or city manager of each
13 participating city. The appropriation to be made by each participating county and
14 city shall be determined by the governing body of the county and city. No part of the
15 cost apportioned to the county shall be levied against any property within the city.

History: 1993 a. 27 ss. 207, 216, 217; 2001 a. 16, 104.

16 **SECTION 2.** 251.15 (1) of the statutes is amended to read:

17 251.15 (1) After establishing a multiple county health department under s.
18 251.02 (3), any participating county board may withdraw by giving written notice to
19 its county board of health and the county boards of all other participating counties,
20 except that participating county boards may, in establishing a multiple county
21 health department under s. 251.02 (3), establish an initial minimum participation

1 period of up to ⁵five years. If a multiple county health department is established with
2 an initial minimum participation period under this subsection, a participating
3 county may not withdraw during that initial minimum period unless withdrawal is
4 necessary to meet statutory requirements for a Level I health department under s.
5 251.05.

6 History: 1993 a. 27 s. 220; 2001 a. 16; 2003 a. 158.

(END)



State of Wisconsin
2015 - 2016 LEGISLATURE

LRB-2916/P1
SWB:amn

1

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

IN 9/9
DUE TODAY - No changes
PIS jacket

Resen

- 1 AN ACT to amend 251.11 (1) and 251.15 (1) of the statutes; relating to: multiple
- 2 county health departments.

Analysis by the Legislative Reference Bureau

This bill allows counties to form a multiple county health department with a minimum initial term and, in addition, requires counties participating in a multiple county health department to determine tax levy contributions from each participating county on a per capita basis.

Under current law, a county board may, in conjunction with the county board of one or more other counties, establish a multiple county health department, but then may withdraw at any time and for any reason by giving written notice to its county board of health and the county boards of all other participating counties. This bill allows counties to establish a multiple county health department with an initial minimum period of up to five years, during which a participating county may withdraw only if withdrawal is necessary to meet statutory requirements for a Level I health department.

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PIS jacket

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15 cost apportioned to the county shall be levied against any property within the city.

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20 except that participating county boards may, in establishing a multiple county
21 health department under s. 251.02 (3), establish an initial minimum participation

1 period of up to 5 years. If a multiple county health department is established with
2 an initial minimum participation period under this subsection, a participating
3 county may not withdraw during that initial minimum period unless withdrawal is
4 necessary to meet statutory requirements for a Level I health department under s.
5 251.05.

6

(END)

Parisi, Lori

From: Schaefer, Christopher
Sent: Wednesday, September 09, 2015 2:58 PM
To: LRB.Legal
Subject: Draft Review: LRB -2916/1

Please Jacket LRB -2916/1 for the ASSEMBLY.