

2017 Senate Bill 119 (LRB -2273)

An Act to renumber and amend 961.55 (8); to amend 94.67 (2) and 97.02; and to create 20.115 (7) (gc), 94.55, 348.27 (18) (a) 1. e., 961.32 (3), 961.55 (8) (b) and 961.55 (9) of the statutes; relating to: growing and processing industrial hemp, granting rule-making authority, and making an appropriation. (FE)

2017

03-23.	S.	Introduced by Senators Testin, Harsdorf, Vinehout, L. Taylor, Larson, Lasee, Olsen, Moulton, Craig, Feyen, Tiffany and Bewley ; cosponsored by Representatives Kremer, Kulp, Krug, Petryk, Nygren, Jarchow, Sargent, Kitchens, Pope, Kooyenga, Crowley, Bernier, Brandtjen, Allen, Quinn, R. Brooks, Genrich, Mursau, Macco, Tittl, Loudenbeck, Thiesfeldt, Skowronski, Knodl, Kleefisch, Tusler, Bowen and Schraa	146
03-23.	S.	Read first time and referred to Committee on Agriculture, Small Business and Tourism	146
04-05.	S.	Fiscal estimate received	
04-05.	S.	Fiscal estimate received	
04-11.	S.	Fiscal estimate received	
04-13.	S.	Fiscal estimate received	
04-17.	S.	Fiscal estimate received	
05-08.	S.	Fiscal estimate received	
10-10.	S.	Public hearing held	
10-17.	S.	Senate Amendment 1 offered by Senator Vinehout (LRB a1349)	488
10-17.	S.	Senate Amendment 2 offered by Senator Vinehout (LRB a1348)	488
10-17.	S.	Senate Amendment 3 offered by Senator Vinehout (LRB a1350)	488
10-17.	S.	Senate Amendment 4 offered by Senator Vinehout (LRB a1362)	488
10-18.	S.	Representative Ohnstad added as a cosponsor	494
10-18.	S.	Executive action taken	
10-18.	S.	Report passage recommended by Committee on Agriculture, Small Business and Tourism, Ayes 9, Noes 0	492
10-18.	S.	Available for scheduling	
11-03.	S.	Senate Substitute Amendment 1 offered by Senator Testin (LRB s0143)	530
11-03.	S.	Referred to joint committee on Finance by Committee on Senate Organization pursuant to Senate Rule 41 (1)(e), Ayes 5, Noes 0	531
11-03.	S.	Withdrawn from joint committee on Finance and made Available for Scheduling by committee on Senate Organization, pursuant to Senate Rule 41 (1)(e), Ayes 5, Noes 0	531
11-03.	S.	Placed on calendar 11-7-2017 pursuant to Senate Rule 18(1)	531
11-07.	S.	Representative Rohrkaste added as a cosponsor	
11-07.	S.	Senator Hansen added as a coauthor	
11-07.	S.	Read a second time	
11-07.	S.	Senate Substitute Amendment 1 adopted	
11-07.	S.	Ordered to a third reading	
11-07.	S.	Rules suspended	
11-07.	S.	Read a third time and passed , Ayes 33, Noes 0	
11-07.	S.	Ordered immediately messaged	
11-07.	A.	Received from Senate	521
11-07.	A.	Read first time and referred to calendar of 11-9-2017	522
11-09.	A.	Read a second time	
11-09.	A.	Assembly Amendment 1 offered by Representatives Considine, Barca, Berceau, Brostoff, Crowley, Hebl, Meyers, Ohnstad, Pope, Sargent, Shankland, Spreitzer, C. Taylor and Zamarripa (LRB a1569)	
11-09.	A.	Assembly Amendment 1 laid on table, Ayes 60, Noes 32	
11-09.	A.	Ordered to a third reading	
11-09.	A.	Rules suspended	
11-09.	A.	Read a third time and concurred in , Ayes 92, Noes 0	
11-09.	A.	Representatives Barca and Spreitzer added as cosponsors	
11-09.	A.	Ordered immediately messaged	
11-10.	S.	Received from Assembly concurred in	

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2017 ENROLLED BILL

Adopted Documents

Original

Engrossed

Substitute Amdt

17 SD143 / 1

Amendments: None or Listed below.

Corrections: None or Listed by date below.

11/14/17

Topic: Same as relating clause or other, indicated below.

11/13/17

Casey

Date

Enrolling Drafter



State of Wisconsin
2017-2018 LEGISLATURE

CORRECTIONS IN:

**SENATE SUBSTITUTE AMENDMENT 1,
TO SENATE BILL 119**

Prepared by the Legislative Reference Bureau
(November 16, 2017)

In enrolling, the following correction was made:

1. Page 7, line 13: delete "cake," and substitute "cake".

****NOTE: The comma was inadvertent; the language was intended to be identical to s. 961.01 (14).

(END)

LRBs0143/1ccc-1

EMW

Minor clerical corrections in legislation are authorized under s. 35.17, stats.; Senate Rule 31; Assembly Rule 36; and Joint Rule 56.



**SENATE SUBSTITUTE AMENDMENT 1,
TO SENATE BILL 119**

November 3, 2017 - Offered by Senator TESTIN.

1 **AN ACT** *to renumber and amend* 961.14 (4) (t) and 961.55 (8); *to amend* 94.67
2 (2), 97.02 and 973.01 (2) (c) 2. a.; and *to create* 20.115 (7) (gc), 94.55, 94.67 (15r),
3 348.27 (18) (a) 1. f., 961.14 (4) (t) 2., 961.32 (3), 961.442, 961.55 (8) (b) and 961.55
4 (9) of the statutes; **relating to:** growing and processing industrial hemp,
5 providing an exemption from emergency rule procedures, granting
6 rule-making authority, making an appropriation, and providing a criminal
7 penalty.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

8 **SECTION 1.** 20.115 (7) (gc) of the statutes is created to read:
9 20.115 (7) (gc) *Industrial hemp.* All moneys received under s. 94.55 for
10 regulation of activities relating to industrial hemp under s. 94.55.

11 **SECTION 2.** 94.55 of the statutes is created to read:

1 **94.55 Industrial hemp. (1) DEFINITION.** In this section, “industrial hemp”
2 means the plant *Cannabis sativa*, or any part of the plant including the seeds, having
3 a delta-9-tetrahydrocannabinol concentration of no more than 0.3 percent on a dry
4 weight basis or the maximum concentration allowed under federal law up to 1
5 percent, whichever is greater. “Industrial hemp” includes a substance, material, or
6 product only if it is designated as a controlled substance under the federal Controlled
7 Substances Act under 21 USC 801 to 971 or the Uniform Controlled Substances Act
8 under ch. 961 or both.

9 **(2) REGULATION OF INDUSTRIAL HEMP.** (a) Subject to the provisions under this
10 subsection, a person may plant, grow, cultivate, harvest, sample, test, process,
11 transport, transfer, take possession of, sell, import, and export industrial hemp in
12 this state to the greatest extent allowed under federal law.

13 (b) 1. The department shall promulgate rules regulating the activities
14 described in par. (a).

15 2. Except as provided under subds. 3. to 6. and subs. (3) and (4), rules
16 promulgated under this paragraph shall regulate the activities described in par. (a)
17 only to the extent required under federal law, and in a manner that allows the people
18 of this state to have the greatest possible opportunity to engage in those activities.

19 3. The department shall promulgate rules, as necessary, to ensure the quality
20 of industrial hemp grown or processed in this state, the security of activities related
21 to industrial hemp, and the safety of products produced from industrial hemp,
22 including any necessary testing; to verify adherence to laws and rules governing
23 activities related to industrial hemp; and to enforce violations of those laws and
24 rules.

1 4. The department shall require the payment of an initial fee from any person
2 who plants, grows, or cultivates industrial hemp in this state equal to the greater of
3 \$150 or \$5 multiplied by the number of acres on which the person will plant, grow,
4 or cultivate industrial hemp, but not to exceed \$1,000. The department may also
5 impose an annual fee on any person whose activities related to industrial hemp are
6 regulated by the department under this paragraph, in an amount not to exceed an
7 amount sufficient to cover the costs to the department of regulating those activities,
8 as determined by the department by rule.

9 5. The department shall ensure that any of the following information that is
10 in the department's possession is confidential and not open to public inspection or
11 copying under s. 19.35 (1), except that it shall be made available to a law enforcement
12 agency or law enforcement officer:

13 a. Information relating to the locations of industrial hemp fields and processing
14 locations.

15 b. Personally identifiable information relating to a person who is lawfully
16 engaging in activities related to industrial hemp.

17 c. Information obtained about an individual as a result of any criminal history
18 search performed in relation to authorizing the individual to engage in activities
19 related to industrial hemp.

20 d. Any other information about activities related to industrial hemp that could
21 create a security risk if disclosed.

22 6. The department shall promulgate rules setting forth the factors to be
23 considered when determining whether to refer a person for prosecution under s.
24 961.32 (3) (c).

1 (c) The department shall establish and administer a certification program, or
2 shall designate a member of the Association of Official Seed Certifying Agencies or
3 a successor organization to administer a certification program, for industrial hemp
4 seed in this state. A certification program under this paragraph shall include the
5 testing and certification of delta-9-tetrahydrocannabinol concentrations in hemp
6 plants. Participation in the certification program shall be voluntary for growers and
7 cultivators of industrial hemp. The department shall promulgate rules for the
8 administration of any certification program established and administered by the
9 department under this paragraph.

10 (d) The department of justice shall provide information to the department that
11 the department has identified, by rule, as necessary to administer the provisions
12 under this subsection.

13 (e) The department may seek federal approval to serve as an importer of
14 industrial hemp seed.

15 **(3) PILOT PROGRAM.** The department shall create a pilot program to study the
16 growth, cultivation, and marketing of industrial hemp. The department shall
17 promulgate rules to implement the pilot program consistent with the authority
18 under sub. (2) (b). The department shall also do all of the following as part of the pilot
19 program:

20 (a) Issue licenses that authorize the planting, growing, cultivating, harvesting,
21 sampling, testing, processing, transporting, transferring, taking possession, selling,
22 importing, and exporting of industrial hemp. The department shall identify the
23 requirements for applying for a license, approving or denying a license, and
24 suspending or revoking a license, and shall identify the restrictions and obligations
25 that apply to operating under a license. As part of the application process, the

1 department shall require an applicant to provide the global positioning system
2 coordinates of the centers of all fields on which the industrial hemp will be planted,
3 grown, cultivated, or harvested. The department shall obtain a criminal history
4 search from the records maintained by the department of justice for each applicant
5 and may not issue a license if the applicant has ever been convicted of a criminal
6 violation of the federal Controlled Substances Act under 21 USC 801 to 971, the
7 Uniform Controlled Substances Act under ch. 961, or any controlled substances law
8 of another state, as indicated in the information obtained from the criminal history
9 search. A license issued under this paragraph does not expire unless the pilot
10 program under this subsection expires or the license is revoked.

11 (b) Create a registration system that authorizes the sampling, testing,
12 processing, transporting, transferring, taking possession, selling, importing, and
13 exporting of industrial hemp. The department shall obtain a criminal history search
14 from the records maintained by the department of justice for each person applying
15 for registration and may not register an applicant who has been convicted of a
16 criminal violation of the federal Controlled Substances Act under 21 USC 801 to 971,
17 the Uniform Controlled Substances Act under ch. 961, or any controlled substances
18 law of another state, as indicated in the information obtained from the criminal
19 history search.

20 (c) Create a form to accompany any transfer of industrial hemp. The
21 department shall identify the information to be included in the form, which shall
22 include any test results showing the delta-9-tetrahydrocannabinol concentration of
23 the industrial hemp being transferred, the amount of industrial hemp being
24 transferred, and the full chain of custody of the industrial hemp being transferred
25 for all transfers of the industrial hemp until it is processed in such a way that it no

1 longer meets the definition under sub. (1), at which point the form shall be submitted
2 to the department.

3 (4) PENALTIES. A person who violates any provision of this section, or an order
4 issued or rule promulgated under this section, may be required to forfeit not less than
5 \$200 nor more than \$5,000 or, for an offense committed within 5 years of an offense
6 for which a penalty has been assessed under this section, may be required to forfeit
7 not less than \$400 nor more than \$10,000.

8 SECTION 3. 94.67 (2) of the statutes is amended to read:

9 94.67 (2) "Agricultural commodity" means any plant or part of a plant, animal
10 or animal product produced by a person primarily for sale, consumption,
11 propagation, or other use by humans or animals. "Agricultural commodity" includes
12 industrial hemp.

13 SECTION 4. 94.67 (15r) of the statutes is created to read:

14 94.67 (15r) "Industrial hemp" means the plant *Cannabis sativa*, or any part
15 of the plant including the seeds, having a delta-9-tetrahydrocannabinol
16 concentration of no more than 0.3 percent on a dry weight basis or the maximum
17 concentration allowed under federal law up to 1 percent, whichever is greater.

18 SECTION 5. 97.02 of the statutes is amended to read:

19 **97.02 Standards; adulterated food.** For the purposes of this chapter, a food
20 is adulterated if it is adulterated within the meaning of 21 USC 342, except that the
21 department may not consider a food to be adulterated solely because it contains
22 industrial hemp, as defined in s. 94.67 (15r), or an industrial hemp product.

23 SECTION 6. 348.27 (18) (a) 1. f. of the statutes is created to read:

24 348.27 (18) (a) 1. f. Industrial hemp, as defined in s. 94.67 (15r).

1 **SECTION 7.** 961.14 (4) (t) of the statutes, as affected by 2017 Wisconsin Act 4,
2 is renumbered 961.14 (4) (t) (intro.) and amended to read:

3 961.14 (4) (t) (intro.) Tetrahydrocannabinols, commonly known as “THC”, in
4 any form including tetrahydrocannabinols contained in marijuana, obtained from
5 marijuana, or chemically synthesized, except that tetrahydrocannabinols do not
6 include ~~cannabidiol~~ any of the following:

7 1. Cannabidiol in a form without a psychoactive effect that is dispensed as
8 provided in s. 961.38 (1n) (a) or that is possessed as provided in s. 961.32 (2m) (b);

9 **SECTION 8.** 961.14 (4) (t) 2. of the statutes is created to read:

10 961.14 (4) (t) 2. Tetrahydrocannabinols contained in fiber produced from the
11 stalks, oil or cake made from the seeds of a Cannabis plant, any other compound,
12 manufacture, salt, derivative, mixture or preparation of the mature stalks (except
13 the resin extracted therefrom), fiber, oil or cake, ^{or} the sterilized seed of a Cannabis
14 plant which is incapable of germination. occ
4/14/17

15 **SECTION 9.** 961.32 (3) of the statutes is created to read:

16 961.32 (3) (a) In this subsection:

17 1. “Hemp” means the plant Cannabis sativa, or any part of the plant including
18 the seeds.

19 2. “Industrial hemp” has the meaning given in s. 94.55 (1).

20 (b) A person who is acting in accordance with rules promulgated by the
21 department of agriculture, trade and consumer protection under s. 94.55 (2) (b) may
22 not be prosecuted for a criminal offense under this chapter, or under any municipal
23 ordinance that prohibits conduct that is the same as that prohibited under this
24 chapter, for any of the following:

1 1. Planting, growing, cultivating, harvesting, processing, or transporting hemp
2 that contains a delta-9-tetrahydrocannabinol concentration of the crop of not more
3 than 0.7 percent above the permissible limit for industrial hemp on a dry weight
4 basis or that is grown from industrial hemp seed certified under s. 94.55 (2) (c).

5 2. Selling, transferring, importing, exporting, or taking possession of industrial
6 hemp.

7 3. Selling, transferring, importing, exporting, processing, transporting,
8 harvesting, or taking possession of hemp that has been certified under s. 94.55 (2)
9 (c), by a laboratory authorized by the department of agriculture, trade and consumer
10 protection to test the delta-9-tetrahydrocannabinol concentration in hemp, as
11 meeting the permissible delta-9-tetrahydrocannabinol concentration limit for
12 industrial hemp.

13 4. Possessing hemp with a delta-9-tetrahydrocannabinol concentration above
14 the permissible level for industrial hemp if the hemp was certified under s. 94.55 (2)
15 (c) at the time the possessor took possession as meeting the permissible
16 concentration limit for industrial hemp and the possessor had no reason to believe
17 at that time that the certification was incorrect.

18 5. Taking samples of hemp, transporting samples to a testing facility, or testing
19 samples for their delta-9-tetrahydrocannabinol concentration.

20 (c) A person who plants, grows, cultivates, harvests, samples, tests, processes,
21 transports, transfers, takes possession of, sells, imports, or exports industrial hemp
22 in violation of a rule promulgated under s. 94.55 (2) (b) may not be prosecuted under
23 s. 94.55 or this chapter unless the person is referred to the district attorney for the
24 county in which the violation occurred by the department of agriculture, trade and
25 consumer protection, and may not be prosecuted under a municipal ordinance that

1 prohibits the same conduct as is prohibited under this chapter unless the person is
2 referred to local law enforcement by the department of agriculture, trade and
3 consumer protection.

4 (d) Notwithstanding s. 961.41 (4) (am) 2. a., engaging in an activity described
5 under par. (b) does not constitute prima facie evidence of a prohibited representation
6 under s. 961.41 (4) (am) 1. a. or b.

7 **SECTION 10.** 961.442 of the statutes is created to read:

8 **961.442 Penalties; industrial hemp.** If a person attempts to conceal the
9 commission of a crime under this chapter while representing that he or she is
10 engaging in the planting, growing, cultivating, harvesting, processing, transporting,
11 importing, exporting, selling, transferring, sampling, testing, or taking possession
12 of industrial hemp, the maximum term of imprisonment prescribed by law for that
13 crime may be increased as follows:

14 (1) The maximum term of imprisonment for a misdemeanor may be increased
15 by not more than 6 months.

16 (2) The maximum term of imprisonment for a felony may be increased by not
17 more than 3 years.

18 **SECTION 11.** 961.55 (8) of the statutes is renumbered 961.55 (8) (intro.) and
19 amended to read:

20 961.55 (8) (intro.) The failure, upon demand by any officer or employee
21 designated in s. 961.51 (1) or (2), of the person in occupancy or in control of land or
22 premises upon which the species of plants are growing or being stored, to produce an
23 any of the following constitutes authority for the seizure and forfeiture of the plants
24 described in sub. (7):

1 (a) An appropriate federal registration, or proof that the person is the holder
2 thereof, ~~constitutes authority for the seizure and forfeiture of the plants.~~

3 **SECTION 12.** 961.55 (8) (b) of the statutes is created to read:

4 961.55 (8) (b) Proof that the person is growing or storing the plants in
5 accordance with the requirements, if any, imposed by the department of agriculture,
6 trade and consumer protection under s. 94.55.

7 **SECTION 13.** 961.55 (9) of the statutes is created to read:

8 961.55 (9) If a crop intended to be industrial hemp, as defined in s. 94.55 (1),
9 is tested for delta-9-tetrahydrocannabinol levels and the average concentration of
10 delta-9-tetrahydrocannabinol in a whole dry plant is found to exceed 0.7 percent
11 above the permissible limit for industrial hemp, the entire crop on the field where
12 the plant was found shall be seized and destroyed. Before a crop is seized and
13 destroyed under this subsection, the agency whose officers or employees intend to
14 seize and destroy the crop shall provide, to the person licensed under s. 94.55 (3) to
15 grow the crop or to the person's agent or employee, written documentation verifying
16 the test results for the crop that is subject to seizure and destruction.

17 **SECTION 14.** 973.01 (2) (c) 2. a. of the statutes is amended to read:

18 973.01 (2) (c) 2. a. Sections 939.621, 939.632, 939.635, 939.645, 946.42 (4),
19 961.442, 961.46, and 961.49.

20 **SECTION 15. Nonstatutory provisions.**

21 (1) LEGISLATIVE FINDINGS. The legislature finds all of the following:

22 (a) That the Cannabis sativa plant used for the production of industrial hemp
23 is separate and distinct from forms of Cannabis used to produce marijuana.

1 (b) That section 7606 of the federal farm bill of 2014, 7 USC 5940, allows states
2 to establish agricultural pilot programs to study the growth, cultivation, or
3 marketing of industrial hemp.

4 (c) That industrial hemp is used in products such as building materials,
5 textiles, cordage, fiber, food, floor coverings, fuel, paint, animal feed, paper, particle
6 board, plastics, seed meal, cosmetics, seed, oil, and yarn.

7 (d) That cannabidiol and hemp seed oil have the ability to provide relief for
8 maladies, without psychotropic effect.

9 (e) That the growth, cultivation, and processing of industrial hemp will provide
10 an alternate crop to vitalize the agricultural sector in this state and will provide
11 production and processing jobs.

12 (2) EMERGENCY RULES. No later than the 90th day after the effective date of this
13 subsection, the department of agriculture, trade and consumer protection shall,
14 using the procedure under section 227.24 of the statutes, promulgate rules under
15 section 94.55 (2) and (3) of the statutes. Notwithstanding section 227.24 (1) (a) and
16 (3) of the statutes, the department is not required to provide evidence that
17 promulgating a rule under this subsection as an emergency rule is necessary for the
18 preservation of the public peace, health, safety, or welfare and is not required to
19 provide a finding of emergency for a rule promulgated under this subsection.
20 Notwithstanding section 227.24 (1) (c) and (2) of the statutes, emergency rules
21 promulgated under this subsection remain in effect until July 1, 2020, or the date on
22 which permanent rules take effect, whichever is sooner. Notwithstanding section
23 227.24 (1) (e) 1d. and 1g. of the statutes, for emergency rules promulgated under this

1 subsection, the department is not required to prepare a statement of scope of the
2 rules or to submit the proposed rules in final draft form to the governor for approval.

3 (END)