Johns, Melinda

From:

Zolik, Nathan J - DOJ

Sent:

Tuesday, March 12, 2019 4:45 PM

To:

Johns, Melinda

Subject:

FW: Draft review: LRB -2194/P3

Attachments:

19-2194/P3.pdf

Hi Melinda: Two more changes:

Page 2, line 5: delete "alleged or suspected"

Page 5, line 20: delete entirety of line 20. Result is that it says, "The department shall promulgate rules to administer this section."

Thank you!

Nate Zolik

Senior Counsel Wisconsin Department of Justice 17 W. Main Street Madison, WI 53703 ZolikNJ@doj.state.wi.us

From: LRB.Legal lrblegal@legis.wisconsin.gov

Sent: Tuesday, March 12, 2019 1:55 PM
To: Zolik, Nathan J. <ZolikNJ@doj.state.wi.us>

Subject: Draft review: LRB -2194/P3

Following is the PDF version of draft LRB -2194/P3.



State of Misconsin 2019 - 2020 LEGISLATURE

DUE 3/13/19

LRB-2194/P3 /P4 MLJ:amn&kjf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

AN ACT to repeal 165.77 (7) and 175.405; to amend 165.79 (1), 165.845 (title),

165.845 (1) (a), 165.845 (1) (b) and 165.845 (2); and to create 165.77 (7g) and

165.775 of the statutes; relating to: storage and analysis of sexual assault kits

and requiring the exercise of rule-making authority.

Analysis by the Legislative Reference Bureau

Under current law, there is no statutory procedure for the collection and analysis of sexual assault kits. This bill creates procedures for transmission, analysis, and storage of sexual assault kits. Under the bill, a health care professional who collects a sexual assault kit must do one of two things: 1) if the victim wants to report the sexual assault to law enforcement, the health care professional must notify a law enforcement agency within 24 hours of collecting the kit; or 2) if the victim does not want to report the sexual assault to law enforcement, the health care professional must transmit the kit to the state crime laboratories within 72 hours for long-term storage. Under the bill, once a law enforcement agency has received notification from a health care professional that a kit has been collected, the law enforcement agency must take possession of the kit within 72 hours, and must transmit the kit to the state crime laboratories for analysis within 14 days. If the victim changes his or her mind about wanting to have his or her kit analyzed after it is given to a law enforcement agency but before the agency transmits the kit to the state crime laboratories for analysis, the agency must transmit the kit to the state crime laboratories for storage rather than for analysis.

Under the bill, once the state crime laboratories takes possession of a sexual assault kit, it must do one of the following: 1) if it has received the kit of a person who

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has not consented to analysis, securely and confidentially store the kit for a period of ten years; or 2) if it has received the kit of a person who has consented to analysis, analyze the kit and then send it to a law enforcement agency to store the kit for a period of 50 years, or until the date of the expiration of the statute of limitations, or until the end of a term of imprisonment or probation of a person prosecuted in the sexual assault case.

Under current law, local law enforcement agencies report certain crime statistics to the Department of Justice using forms issued by DOJ. This bill requires DOJ to collect certain data regarding sexual assault kits collected and analyzed in Wisconsin in addition to the data currently being collected. This bill also requires DOJ to maintain a data bank, to be known as the Wisconsin Sexual Assault Kit Tracking System, for the purpose of providing victims of sexual assault access to information about the status of any sexual assault kit he or she has provided.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 165.77 (7) of the statutes is repealed.

Section 2. 165.77 (7g) of the statutes is created to read:

as the Wisconsin Sexual Assault Kit Tracking System, for the purpose of providing victims of alleged or suspected sexual assault access to information about the status of any sexual assault kit he or she has provided. The data bank shall use electronic technologies to allow continuous, ongoing access to do all of the following:

(a) Allow health care professionals collecting sexual assault kits, forensic laboratories, law enforcement agencies, prosecutors, and the department to update and track the location and status of sexual assault kits throughout the criminal justice process, including the initial collection of evidence, receipt and storage at law enforcement agencies, receipt and analysis at forensic laboratories, and storage and any destruction after completion of analysis.

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(b) Allow a victim of sexual assault to anonymously track or receive updates
regarding the location and status of his or her sexual assault kit throughout the
criminal justice process, including the initial collection in examinations performed
at medical facilities, receipt and storage at law enforcement agencies, receipt and
analysis at forensic laboratories, and storage and any destruction after completion
of analysis. Notwithstanding s. 165.79 (1), a victim may receive information and
analyses of evidence obtained from his or her sexual assault kit.

Section 3. 165.775 of the statutes is created to read:

165.775 Sexual assault kits. (1) In this section:

- (a) "Department" means the department of justice.
- (b) "Health care professional" has the meaning given in s. 154.01 (3).
- 12 (c) "Sex offense" has the meaning given in s. 949.20 (7).
 - (d) "Sexual assault forensic examination" means an examination performed by a health care professional to gather evidence regarding a sex offense.
 - (e) "Sexual assault kit" means one of the following:
 - 1. An evidence collection kit that is provided by the department and that contains medical supplies, other necessary items, and forms for a health care professional to conduct a sexual assault forensic examination on a victim of sexual assault.
 - 2. An evidence collection kit that may contain forms developed by the department for the health care professional and that contains medical supplies and other necessary items that are provided by a health care professional and that are used to conduct a sexual assault forensic examination.

****Note: I added a definition of "sexual assault forensic examination." Please let me know if this is consistent with your intent.

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	SECTION 3
1	(d) "Wisconsin law enforcement agency" has the meaning given in s. 165.77 (1)
2	(c).
3	(2) Whenever a health care professional collects a sexual assault kit, the health
4	care professional shall do one of the following:
5	(a) If the victim chooses to report the sexual assault to a Wisconsin law
6	enforcement agency, notify a Wisconsin law enforcement agency within 24 hours
7	after collecting the sexual assault kit.
8	(b) If the victim chooses not to report the sexual assault to a Wisconsin law
9	enforcement agency, submit the sexual assault kit to the state crime laboratories for
10	storage in accordance with the procedures specified in the department's rules under
11	sub. (6) within 72 hours after collecting the sexual assault kit.
12	(3) If a Wisconsin law enforcement agency receives notification under sub. (2)
13	(a), it shall do all of the following:
14	(a) Take possession of the sexual assault kit from the health care professional
15	within 72 hours after the collection of the sexual assault kit.
16	(b) Except as provided in par. (c), submit the sexual assault kit to the state
17	crime laboratories for analysis in accordance with the procedures specified in the
18	department's rules under sub. (6) within 14 days after taking possession of the sexual
19	assault kit.
20	(c) If the Wisconsin law enforcement agency, after taking possession of the
21	sexual assault kit under par. (a) but before submitting the sexual assault kit for

analysis under par. (b), receives notification from the crime victim that the victim

does not want to proceed with the analysis of his or her sexual assault kit, submit the

sexual assault kit to the state crime laboratories for storage in accordance with the

1	procedures specified in the department's rules under sub. (6) within $14\mathrm{days}$ after the
2	collection of the sexual assault kit.
3	(4) If the state crime laboratories takes possession of a sexual assault kit, it
4	shall do all of the following:
5	(a) If the victim chooses not to report the sexual assault to a Wisconsin law
6	enforcement agency and thus has not consented to the analysis of his or her sexual
7	assault kit, securely and confidentially store the sexual assault kit for a period of 10
8	years, during which time the sexual assault victim may choose to report the assault
9	to a Wisconsin law enforcement agency.
10	(b) If the victim chooses to report the sexual assault to a Wisconsin law
11	enforcement agency and thus has consented to the analysis of his or her sexual
12	assault kit, follow the procedures in the rules promulgated under sub. (6).
13	(5) If a law enforcement agency takes possession of a sexual assault kit after
14	it has been analyzed by the state crime laboratories, it shall securely and
15	confidentially store the sexual assault kit for a period of 50 years, or until the date
16	of the expiration of the statute of limitations, or until the end of the term of
17	imprisonment or probation of a person who was convicted in the sexual assault case,
18	whichever is longer.
19	(6) The department shall promulgate rules to administer this section,
(20)	including the procedures for analysis and storage of sexual assault kits.
	****Note: Do you think there needs to be more detail here as to what the rules should contain? There could be an "all of the following" list that the rules must contain if you would like.

Section 4. 165.79 (1) of the statutes is amended to read:

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165.79 (1) Evidence, information, and analyses of evidence obtained from law enforcement officers by the laboratories is privileged and not available to persons

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other than law enforcement officers nor is the defendant entitled to an inspection of
information and evidence submitted to the laboratories by the state or of a
laboratory's findings, or to examine laboratory personnel as witnesses concerning
the same, prior to trial, except to the extent that the same is used by the state at a
preliminary hearing and except as provided in s. <u>165.775 (5) or</u> 971.23. Upon request
of a defendant in a felony action, approved by the presiding judge, the laboratories
shall conduct analyses of evidence on behalf of the defendant. No prosecuting officer
is entitled to an inspection of information and evidence submitted to the laboratories
by the defendant, or of a laboratory's findings, or to examine laboratory personnel as
witnesses concerning the same, prior to trial, except to the extent that the same is
used by the accused at a preliminary hearing and except as provided in s. 971.23.
Employees who made examinations or analyses of evidence shall attend the criminal
trial as witnesses, without subpoena, upon reasonable written notice from either
party requesting the attendance.

Section 5. 165.845 (title) of the statutes is amended to read:

165.845 (title) Collect crime and evidentiary data.

Section 6. 165.845 (1) (a) of the statutes is amended to read:

165.845 (1) (a) Collect information concerning the number and nature of offenses known to have been committed in this state, the number and nature of sexual assault kits, as defined in s. 165.775 (1) (e), collected in this state, and such other information as may be useful in the study of crime and the administration of justice. The department of justice may determine any other information to be obtained regarding crime, evidence, and justice system data or statistics. The information shall include data requested by federal agencies under the U.S.

department of justice, including but not limited to the federal bureau of investigation
under its system of uniform crime reports for the United States.

Section 7. 165.845 (1) (b) of the statutes is amended to read:

165.845 (1) (b) Furnish all reporting officials with forms or instructions or both that specify the nature of the information required under par. (a), the time it is to be forwarded, the process for submitting the information, the method of classifying and any other matters that facilitate collection and compilation.

Section 8. 165.845 (2) of the statutes is amended to read:

165.845 (2) All persons in charge of law enforcement agencies and other criminal and juvenile justice system agencies shall supply the department of justice with the information described in sub. (1) (a) on the basis of the forms or instructions or both to be supplied by the department under sub. (1) (a) (b). The department may conduct an audit to determine the accuracy of the data and other information it receives from law enforcement agencies and other criminal and juvenile justice system agencies.

Section 9. 175.405 of the statutes is repealed.

SECTION 10. Nonstatutory provisions.

(1) Within 180 days of the effective date of this subsection, the department of justice shall promulgate emergency rules under s. 227.24 to implement s. 165.775 for the period before the effective date of the permanent rules but not to exceed the period authorized under s. 227.24 (1) (c), subject to extension under s. 227.24 (2). Notwithstanding s. 227.24 (1) (a), (2) (b), and (3), the department is not required to provide evidence that promulgating a rule under this subsection as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare

1	and is not required to provide a miding of emergency for a rule promulgated under
2	this subsection.
3	Section 11. Fiscal changes.
4	(1) WISCONSIN SEXUAL ASSAULT KIT TRACKING SYSTEM. In the schedule under s.
5	20.005 (3) for the appropriation to the department of justice under s. 20.455 (2) (a),
- 6	the dollar amount for fiscal year 2019–20 is increased by \$800,000 to create the data
7	bank required under s. 165.77 (7g).
8	SECTION 12. Effective dates. This act takes effect on the day after publication,
9	except as follows:
10	(1) The treatment of ss. 165.77 (7) and (7g), 165.775 (1) to (5), 165.79 (1),
11	165.845 (title), (1) (a) and (b), and (2), and 175.405 takes effect on the first day of the
12	7th month beginning after publication.
13	(END)

Johns, Melinda

From:

Zolik, Nathan J - DOJ

Sent:

Friday, March 15, 2019 3:19 PM

To:

Johns, Melinda

Subject:

further edits to LRB 2194/P4

Hi Melinda – A few more follow ups on the sex assault kit bill draft:

1. For inclusion in the bill description: This bill requires law enforcement agencies to provide additional data to DOJ regarding sexual assault kits collected and analyzed in Wisconsin. The bill also requires DOJ to report on the status of the additional data at least annually. - Makenew sub. (3) instead

2. Then, in Section 8 of the bill, add new sentence at the end of s. 165.845(2). The department shall report at least and apply only to sexual assault Kots annually on the status of compliance with the reporting requirements under sub. (1).

3. And, new provision on liability exemption for SANE nurse exams:

895.539 Civil and criminal liability exemption; sexual assault evidence collection.

- (1) In this section:
- (a) "Health care professional" has the meaning given in s. 154.01(3).
- (b) "Sexual assault forensic examination" has the meaning specified in s. 165.775(1)(d).
- (2) Any health care professional performing a sexual assault forensic examination pursuant to informed consent or court order is immune from any civil or criminal liability for the act, except for civil liability for negligence in the performance of the act.
- (3) Any employer of the person under sub. (2) or any health care facility where the search is conducted by that person has the same immunity from liability under sub. (2).

Thank you!

Nate Zolik

Senior Counsel Wisconsin Department of Justice 17 W. Main Street Madison, WI 53703 ZolikNI@doj.state.wi.us



State of Misconsin 2019 - 2020 LEGISLATURE DUE 3/19/19

LRB-2194/P4 /PS MLJ:amn&kjf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION





1 AN ACT to repeal 165.77 (7) and 175.405; to amend 165.79 (1), 165.845 (title),

165.845 (1) (a), 165.845 (1) (b) and 165.845 (2); and to create 165.77 (7g) and

165.775 of the statutes; relating to: storage and analysis of sexual assault kits

and requiring the exercise of rule-making authority.

Analysis by the Legislative Reference Bureau

Under current law, there is no statutory procedure for the collection and analysis of sexual assault kits. This bill creates procedures for transmission, analysis and storage of sexual assault kits. Under the bill, a health care professional who collects a sexual assault kit must do one of two things: 1) if the victim wants to report the sexual assault to law enforcement, the health care professional must notify a law enforcement agency within 24 hours of collecting the kit; or 2) if the victim does not want to report the sexual assault to law enforcement, the health care professional must transmit the kit to the state crime laboratories within 72 hours for long-term storage. Under the bill, once a law enforcement agency has received notification from a health care professional that a kit has been collected, the law enforcement agency must take possession of the kit within 72 hours, and must transmit the kit to the state crime laboratories for analysis within 14 days. If the victim changes his or her mind about wanting to have his or her kit analyzed after it is given to a law enforcement agency but before the agency transmits the kit to the state crime laboratories for analysis, the agency must transmit the kit to the state crime laboratories for storage rather than for analysis. Philessna

Under the bill, once the state crime laboratories takes possession of a sexual assault kit, it must do one of the following: 1) if it has received the kit of a person who

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has not consented to analysis, securely and confidentially store the kit for a period of ten years; or 2) if it has received the kit of a person who has consented to analysis. analyze) the kit and then send it to a law enforcement agency to store the kit for a period of 50 years, or until the date of the expiration of the statute of limitations, or until the end of a term of imprisonment or probation of a person prosecuted in the sexual assault case.

Under current law, local law enforcement agencies report certain crime law enforcement statistics to the Department of Justice using forms issued by DOJ. This bill requires agences to DOJ to collect certain data regarding sexual assault kits collected and analyzed in additional Wisconsin in addition to the data currently being collected. This bill also requires data to Del DOJ to maintain a data bank, to be known as the Wisconsin Sexual Assault Kit Tracking System, for the purpose of providing victims of sexual assault access to publish an ayur information about the status of any sexual assault kit he or she has provided.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill. agnow complined

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waddition, when the people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 165.77 (7) of the statutes is repealed.

Section 2. 165.77 (7g) of the statutes is created to read:

165.77 (7g) The department shall maintain a data bank, which shall be known as the Wisconsin Sexual Assault Kit Tracking System, for the purpose of providing victims of sexual assault access to information about the status of any sexual assault kit he or she has provided. The data bank shall use electronic technologies to allow continuous, ongoing access to do all of the following:

Allow health care professionals collecting sexual assault kits, forensic laboratories, law enforcement agencies, prosecutors, and the department to update and track the location and status of sexual assault kits throughout the criminal justice process, including the initial collection of evidence, receipt and storage at law enforcement agencies, receipt and analysis at forensic laboratories, and storage and 9/ 10 vocessing any destruction after completion of analysis.

1.	(b) Allow a victim of sexual assault to anonymously track or receive updates
2	regarding the location and status of his or her sexual assault kit throughout the
3	criminal justice process, including the initial collection in examinations performed
4	at medical facilities, receipt and storage at law enforcement agencies, receipt and
5	analysis at forensic laboratories, and storage and any destruction after completion
6	of analysis. Notwithstanding s. 165.79 (1), a victim may receive information and
7	analyses of evidence obtained from his or her sexual assault kit.
8	SECTION 3. 165.775 of the statutes is created to read:
9	165.775 Sexual assault kits. (1) In this section:
10	(a) "Department" means the department of justice.
11	(b) "Health care professional" has the meaning given in s. 154.01 (3).
12	(c) "Sex offense" has the meaning given in s. 949.20 (7).
13	(d) "Sexual assault forensic examination" means an examination performed by
14	a health care professional to gather evidence regarding a sex offense.
15	(e) "Sexual assault kit" means one of the following:
16	1. An evidence collection kit that is provided by the department and that
17	contains medical supplies, other necessary items, and forms for a health care
18	professional to conduct a sexual assault forensic examination on a victim of sexual
19	assault.
20	2. An evidence collection kit that may contain forms developed by the
21	department for the health care professional and that contains medical supplies and
22	other necessary items that are provided by a health care professional and that are
23	used to conduct a sexual assault forensic examination.

****Note: I added a definition of "sexual assault forensic examination." Please let me know if this is consistent with your intent.

1	(d) "Wisconsin law enforcement agency" has the meaning given in s. $165.77(1)$
2	(c).
3	(2) Whenever a health care professional collects a sexual assault kit, the health
4	care professional shall do one of the following:
5	(a) If the victim chooses to report the sexual assault to a Wisconsin law
6	enforcement agency, notify a Wisconsin law enforcement agency within 24 hours
7	after collecting the sexual assault kit.
8	(b) If the victim chooses not to report the sexual assault to a Wisconsin law
9	enforcement agency, submit the sexual assault kit to the state crime laboratories for
10	storage in accordance with the procedures specified in the department's rules under
11	sub. (6) within 72 hours after collecting the sexual assault kit.
12	(3) If a Wisconsin law enforcement agency receives notification under sub. (2)
13	(a), it shall do all of the following:
14	(a) Take possession of the sexual assault kit from the health care professional
15	within 72 hours after the collection of the sexual assault kit.
16	(b) Except as provided in par. (c), submit the sexual assault kit to the state
17	crime laboratories for analysis in accordance with the procedures specified in the
18	department's rules under sub. (6) within 14 days after taking possession of the sexual
19	assault kit.
20	(c) If the Wisconsin law enforcement agency, after taking possession of the
21)	sexual assault kit under par. (a) but before submitting the sexual assault kit for
(22)	analysis under par. (b), receives notification from the crime victim that the victim
23	does not want to proceed with the analysis of his or her sexual assault kit, submit the
24	sexual assault kit to the state crime laboratories for storage in accordance with the

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1	procedures specified in the department's rules under sub. (6) within 14 days after the
2	collection of the sexual assault kit.
3	(4) If the state crime laboratories takes possession of a sexual assault kit, it
4	shall do all of the following:
5	(a) If the victim chooses not to report the sexual assault to a Wisconsin law
6	enforcement agency and thus has not consented to the analysis of his or her sexual
7	assault kit, securely and confidentially store the sexual assault kit for a period of 10
8	years, during which time the sexual assault victim may choose to report the assault
9	to a Wisconsin law enforcement agency.
10	(b) If the victim chooses to report the sexual assault to a Wisconsin law
11	enforcement agency and thus has consented to the analysis of his or her sexual
12	assault kit, follow the procedures in the rules promulgated under sub. (6).
13	(5) If a law enforcement agency takes possession of a sexual assault kit after
14)	it has been analyzed by the state crime laboratories, it shall securely and
15	confidentially store the sexual assault kit for a period of 50 years, or until the date
16	of the expiration of the statute of limitations, or until the end of the term of
17	imprisonment or probation of a person who was convicted in the sexual assault case,
18	whichever is longer.
19	(6) The department shall promulgate rules to administer this section.

Section 4. 165.79 (1) of the statutes is amended to read:

165.79 (1) Evidence, information, and analyses of evidence obtained from law

enforcement officers by the laboratories is privileged and not available to persons

other than law enforcement officers nor is the defendant entitled to an inspection of

information and evidence submitted to the laboratories by the state or of a

laboratory's findings, or to examine laboratory personnel as witnesses concerning

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the same, prior to trial, except to the extent that the same is used by the state at a preliminary hearing and except as provided in s. 165.775 (5) or 971.23. Upon request of a defendant in a felony action, approved by the presiding judge, the laboratories shall conduct analyses of evidence on behalf of the defendant. No prosecuting officer is entitled to an inspection of information and evidence submitted to the laboratories by the defendant, or of a laboratory's findings, or to examine laboratory personnel as witnesses concerning the same, prior to trial, except to the extent that the same is used by the accused at a preliminary hearing and except as provided in s. 971.23. Employees who made examinations or analyses of evidence shall attend the criminal trial as witnesses, without subpoena, upon reasonable written notice from either party requesting the attendance.

Section 5. 165.845 (title) of the statutes is amended to read:

165.845 (title) Collect crime and evidentiary data.

Section 6. 165.845 (1) (a) of the statutes is amended to read:

165.845 (1) (a) Collect information concerning the number and nature of offenses known to have been committed in this state, the number and nature of sexual assault kits, as defined in s. 165.775 (1) (e), collected in this state, and such other information as may be useful in the study of crime and the administration of justice. The department of justice may determine any other information to be obtained regarding crime, evidence, and justice system data or statistics. The information shall include data requested by federal agencies under the U.S. department of justice, including but not limited to the federal bureau of investigation under its system of uniform crime reports for the United States.

Section 7. 165.845 (1) (b) of the statutes is amended to read:

165.845 (1) (b) Furnish all reporting officials with forms or instructions or both that specify the nature of the information required under par. (a), the time it is to be forwarded, the process for submitting the information, the method of classifying and any other matters that facilitate collection and compilation.

SECTION 8. 165.845 (2) of the statutes is amended to read:

165.845 (2) All persons in charge of law enforcement agencies and other criminal and juvenile justice system agencies shall supply the department of justice with the information described in sub. (1) (a) on the basis of the forms or instructions or both to be supplied by the department under sub. (1) (a) (b). The department may conduct an audit to determine the accuracy of the data and other information it receives from law enforcement agencies and other criminal and juvenile justice system agencies.

Section 9. 175.405 of the statutes is repealed.

SECTION 10. Nonstatutory provisions.

(1) Within 180 days of the effective date of this subsection, the department of justice shall promulgate emergency rules under s. 227.24 to implement s. 165.775 for the period before the effective date of the permanent rules but not to exceed the period authorized under s. 227.24 (1) (c), subject to extension under s. 227.24 (2). Notwithstanding s. 227.24 (1) (a), (2) (b), and (3), the department is not required to provide evidence that promulgating a rule under this subsection as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this subsection.

SECTION 11. Fiscal changes.

10	(END)
9	7th month beginning after publication.
8	165.845 (title), (1) (a) and (b), and (2), and 175.405 takes effect on the first day of the
7	(1) The treatment of ss. 165.77 (7) and (7g), 165.775 (1) to (5), 165.79 (1),
6	except as follows:
5	SECTION 12. Effective dates. This act takes effect on the day after publication,
4	bank required under s. 165.77 (7g).
3	the dollar amount for fiscal year 2019–20 is increased by $\$800,000$ to create the data
2	20.005 (3) for the appropriation to the department of justice under s. 20.455 (2) (a),
1	(1) WISCONSIN SEXUAL ASSAULT KIT TRACKING SYSTEM. In the schedule under s.

2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT 7-13

Section 1. 165.845 (1) (d) of the statutes is created to read:

165.845 (1) (d) Publish a report at least annually on law enforcement agency compliance with the reporting requirement under par. (a) relating to sexual assault kits.

INSERT 7-14

Section 2. 895.537 of the statutes is created to read:

895.537 Liability exemption; sexual assault evidence collection. (1) In this section:

- (a) "Health care professional" has the meaning given in s. 154.01 (3).
- (b) "Sexual assault forensic examination" has the meaning given in s. 165.775 (1) (d).
- (2) Any health care professional conducting a sexual assault forensic examination pursuant to informed consent or a court order is immune from any civil or criminal liability for the act, except for civil liability for negligence in the performance of the act.
- (3) Any employer of the person under sub. (2) or any health care facility where the sexual assault forensic examination is conducted by that person has the same immunity from liability under sub (2).

Johns, Melinda

From:

McKinny, Christopher J - DOJ

Sent:

Friday, March 29, 2019 4:12 PM

To:

Johns, Melinda

Cc:

Zolik, Nathan J - DOJ

Subject:

LRB-2194/P5

Hi Melinda,

Thank you very much for all of your help with this bill draft, we really appreciate it. As we discussed, we would like the language in Section 8 (beginning on p. 7, line 5) of the bill broadened to be inclusive of all of the information collected under 165.845(1)(a). Here is some proposed language:

"Publish a report or data at least annually on law enforcement agency compliance with the reporting requirements designated by the department under sub. (1)(a).

In addition, we would like the provisions regarding the tracking system removed from this draft.

If you have any questions please do not hesitate to let me know. Thanks and have a great weekend!

Chris McKinny Government Affairs Director Office of the Attorney General Wisconsin Department of Justice

O: (608) 264-6367 C: (608) 224-9207

McKinnyCJ@doj.state.wi.us



State of Misconsin 2019 - 2020 LEGISLATURE DWF 4/4/19

LRB-2194/P5 / PG MLJ:amn&kjf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

AN ACT to repeal 165.77 (7) and 175.405; to amend 165.79 (1), 165.845 (title),

165.845 (1) (a), 165.845 (1) (b) and 165.845 (2); and to create 165.77 (7g),

165.775, 165.845 (1) (d) and 895.537 of the statutes; relating to: storage and

processing of sexual assault kits and requiring the exercise of rule-making authority.

Analysis by the Legislative Reference Bureau

Under current law, there is no statutory procedure for the collection and processing of sexual assault kits. This bill creates procedures for transmission, processing, and storage of sexual assault kits. Under the bill, a health care professional who collects a sexual assault kit must do one of two things: 1) if the victim wants to report the sexual assault to law enforcement, the health care professional must notify a law enforcement agency within 24 hours of collecting the kit; or 2) if the victim does not want to report the sexual assault to law enforcement, the health care professional must transmit the kit to the state crime laboratories within 72 hours for long-term storage. Under the bill, once a law enforcement agency has received notification from a health care professional that a kit has been collected, the law enforcement agency must take possession of the kit within 72 hours, and must transmit the kit to the state crime laboratories for processing within 14 days. If the victim changes his or her mind about wanting to have his or her kit analyzed after it is given to a law enforcement agency but before the agency transmits the kit to the state crime laboratories for processing, the agency must transmit the kit to the state crime laboratories for storage rather than for processing.

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Under the bill, once the state crime laboratories takes possession of a sexual assault kit, it must do one of the following: 1) if it has received the kit of a person who has not consented to analysis, securely and confidentially store the kit for a period of ten years; or 2) if it has received the kit of a person who has consented to analysis, process the kit and then send it to a law enforcement agency to store the kit for a period of 50 years, or until the date of the expiration of the statute of limitations, or until the end of a term of imprisonment or probation of a person prosecuted in the sexual assault case.

Under current law, local law enforcement agencies report certain crime statistics to the Department of Justice using forms issued by DOJ. This bill requires law enforcement agencies to provide additional data to DOJ regarding sexual assault kits collected and processed in Wisconsin in addition to the data currently being reported. This bill also requires DOJ to publish an annual report on law enforcement agency compliance with the reporting requirement. In addition, under the bill, DOJ is required to maintain a data bank, to be known as the Wisconsin Sexual Assault Kit Tracking System, for the purpose of providing victims of sexual assault access to information about the status of any sexual assault kit he or she has provided.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 165.77 (7) of the statutes is repealed.

Section 2. 165.77 (7g) of the statutes is created to read:

165.77 (7g) The department shall maintain a data bank, which shall be known as the Wisconsin Sexual Assault Kit Tracking System, for the purpose of providing victims of sexual assault access to information about the status of any sexual assault kit he or she has provided. The data bank shall use electronic technologies to allow continuous, ongoing access to do all of the following:

(a) Allow health care professionals collecting sexual assault kits, forensic laboratories, law enforcement agencies, prosecutors, and the department to update and track the location and status of sexual assault kits throughout the criminal justice process, including the initial collection of evidence, receipt and storage at law

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1	enforcement agencies, receipt and processing at forensic laboratories, and storage
2	and any destruction after completion of processing.
3	(b) Allow a victim of sexual assault to anonymously track or receive updates
4	regarding the location and status of his or her sexual assault kit throughout the
5	criminal justice process, including the initial collection in examinations performed
6	at medical facilities, receipt and storage at law enforcement agencies, receipt and
7	processing at forensic laboratories, and storage and any destruction after completion
8	of processing. Notwithstanding s. 165.79 (1), a victim may receive information and
9	analyses of evidence obtained from his or her sexual assault kit.
10	SECTION 3. 165.775 of the statutes is created to read:
11	165.775 Sexual assault kits. (1) In this section:
12	(a) "Department" means the department of justice.
13	(b) "Health care professional" has the meaning given in s. 154.01 (3).
14	(c) "Sex offense" has the meaning given in s. 949.20 (7).
15	(d) "Sexual assault forensic examination" means an examination performed by
16	a health care professional to gather evidence regarding a sex offense.
17	(e) "Sexual assault kit" means one of the following:
18	1. An evidence collection kit that is provided by the department and that
19	contains medical supplies, other necessary items, and forms for a health care
20	professional to conduct a sexual assault forensic examination on a victim of sexual
21	assault.

An evidence collection kit that may contain forms developed by the

department for the health care professional and that contains medical supplies and

other necessary items that are provided by a health care professional and that are

used to conduct a sexual assault forensic examination.

$\dot{f 1}$	(d) "Wisconsin law enforcement agency" has the meaning given in s. $165.77(1)$
2	(c).
3	(2) Whenever a health care professional collects a sexual assault kit, the health
4	care professional shall do one of the following:
5	(a) If the victim chooses to report the sexual assault to a Wisconsin law
6	enforcement agency, notify a Wisconsin law enforcement agency within 24 hours
7	after collecting the sexual assault kit.
8	(b) If the victim chooses not to report the sexual assault to a Wisconsin law
9	enforcement agency, submit the sexual assault kit to the state crime laboratories for
10	storage in accordance with the procedures specified in the department's rules under
11	sub. (6) within 72 hours after collecting the sexual assault kit.
12	(3) If a Wisconsin law enforcement agency receives notification under sub. (2)
13	(a), it shall do all of the following:
14	(a) Take possession of the sexual assault kit from the health care professional
15	within 72 hours after the collection of the sexual assault kit.
16	(b) Except as provided in par. (c), submit the sexual assault kit to the state
17	crime laboratories for processing in accordance with the procedures specified in the
18	department's rules under sub. (6) within 14 days after taking possession of the sexual
19	assault kit.
20	(c) If the Wisconsin law enforcement agency, after taking possession of the
21	sexual assault kit under par. (a) but before submitting the sexual assault kit under
22	par. (b), receives notification from the crime victim that the victim does not want to
23	proceed with the analysis of his or her sexual assault kit, submit the sexual assault

kit to the state crime laboratories for storage in accordance with the procedures

- specified in the department's rules under sub. (6) within 14 days after the collection of the sexual assault kit.
 - (4) If the state crime laboratories takes possession of a sexual assault kit, it shall do all of the following:
 - (a) If the victim chooses not to report the sexual assault to a Wisconsin law enforcement agency and thus has not consented to the analysis of his or her sexual assault kit, securely and confidentially store the sexual assault kit for a period of 10 years, during which time the sexual assault victim may choose to report the assault to a Wisconsin law enforcement agency.
 - (b) If the victim chooses to report the sexual assault to a Wisconsin law enforcement agency and thus has consented to the analysis of his or her sexual assault kit, process the kit in accordance with the procedures in the rules promulgated under sub. (6).
 - (5) If a law enforcement agency takes possession of a sexual assault kit after it has been processed by the state crime laboratories, it shall securely and confidentially store the sexual assault kit for a period of 50 years, or until the date of the expiration of the statute of limitations, or until the end of the term of imprisonment or probation of a person who was convicted in the sexual assault case, whichever is longer.
 - (6) The department shall promulgate rules to administer this section.
 - **Section 4.** 165.79 (1) of the statutes is amended to read:
- 165.79 (1) Evidence, information, and analyses of evidence obtained from law enforcement officers by the laboratories is privileged and not available to persons other than law enforcement officers nor is the defendant entitled to an inspection of information and evidence submitted to the laboratories by the state or of a

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laboratory's findings, or to examine laboratory personnel as witnesses concerning the same, prior to trial, except to the extent that the same is used by the state at a preliminary hearing and except as provided in s. 165.775 (5) or 971.23. Upon request of a defendant in a felony action, approved by the presiding judge, the laboratories shall conduct analyses of evidence on behalf of the defendant. No prosecuting officer is entitled to an inspection of information and evidence submitted to the laboratories by the defendant, or of a laboratory's findings, or to examine laboratory personnel as witnesses concerning the same, prior to trial, except to the extent that the same is used by the accused at a preliminary hearing and except as provided in s. 971.23. Employees who made examinations or analyses of evidence shall attend the criminal trial as witnesses, without subpoena, upon reasonable written notice from either party requesting the attendance.

Section 5. 165.845 (title) of the statutes is amended to read:

165.845 (title) Collect crime and evidentiary data.

Section 6. 165.845 (1) (a) of the statutes is amended to read:

165.845 (1) (a) Collect information concerning the number and nature of offenses known to have been committed in this state, the number and nature of sexual assault kits, as defined in s. 165.775 (1) (e), collected in this state, and such other information as may be useful in the study of crime and the administration of justice. The department of justice may determine any other information to be obtained regarding crime, evidence, and justice system data or statistics. The information shall include data requested by federal agencies under the U.S. department of justice, including but not limited to the federal bureau of investigation under its system of uniform crime reports for the United States.

SECTION 7. 165.845 (1) (b) of the statutes is amended to read:

1	165.845 (1) (b) Furnish all reporting officials with forms or instructions or both				
2	that specify the nature of the information required under par. (a), the time it is to be				
3	forwarded, the process for submitting the information, the method of classifying and				
4	any other matters that facilitate collection and compilation.				
5	Section 8. 165.845 (1) (d) of the statutes is created to read:				
6	165.845 (1) (d) Publish a report at least annually on law enforcement agency				
7	compliance with the reporting requirement under par. (a) relating to sexual assault				
(8)	kits.				
9	Section 9. 165.845 (2) of the statutes is amended to read:				
10	165.845 (2) All persons in charge of law enforcement agencies and other				
11	criminal and juvenile justice system agencies shall supply the department of justice				
12	with the information described in sub. (1) (a) on the basis of the forms or instructions				
13	or both to be supplied by the department under sub. (1) (a) (b). The department may				
14	conduct an audit to determine the accuracy of the data and other information it				
15	receives from law enforcement agencies and other criminal and juvenile justice				
16	system agencies.				
17	SECTION 10. 175.405 of the statutes is repealed.				
18	Section 11. 895.537 of the statutes is created to read:				
19	895.537 Liability exemption; sexual assault evidence collection. (1) In				
20	this section:				
21	(a) "Health care professional" has the meaning given in s. 154.01 (3).				
22	(b) "Sexual assault forensic examination" has the meaning given in s. 165.775				
23	(1) (d).				
24	(2) Any health care professional conducting a sexual assault forensic				
25	examination pursuant to informed consent or a court order is immune from any civil				

or criminal liability for the act, except for civil liability for negligence in the performance of the act.

(3) Any employer of the person under sub. (2) or any health care facility where the sexual assault forensic examination is conducted by that person has the same immunity from liability under sub (2).

Section 12. Nonstatutory provisions.

(1) Within 180 days of the effective date of this subsection, the department of justice shall promulgate emergency rules under s. 227.24 to implement s. 165.775 for the period before the effective date of the permanent rules but not to exceed the period authorized under s. 227.24 (1) (c), subject to extension under s. 227.24 (2). Notwithstanding s. 227.24 (1) (a), (2) (b), and (3), the department is not required to provide evidence that promulgating a rule under this subsection as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this subsection.

SECTION 13. Fiscal changes.

(1) WISCONSIN SEXUAL ASSAULT KIT TRACKING SYSTEM. In the schedule under s. 20.005 (3) for the appropriation to the department of justice under s. 20.455 (2) (a), the dollar amount for fiscal year 2019–20 is increased by \$800,000 to create the data bank required under s. 165.77 (7g).

Section 14. Effective dates. This act takes effect on the day after publication, except as follows:

$\widehat{1}$	(1) The treatment of ss. 165.77 (7) and (7g), 165.775 (1) to (5), 165.79 (1),
2	165.845 (title), (1) (a), (b), and (d), and (2), 175.405, and 895.537 takes effect on the
3	first day of the 7th month beginning after publication.
4	(END)

(END)

Johns, Melinda

From:

Zolik, Nathan J - DOJ

Sent:

Monday, April 08, 2019 5:08 PM

To:

Johns, Melinda

Cc: Subject:

McKinny, Christopher J - DOJ RE: further edits to LRB-2194

We're good to go. Ready for P7. Thanks Melinda!

From: Johns, Melinda L - LEGIS < Melinda. Johns@legis.wisconsin.gov>

Sent: Monday, April 8, 2019 5:04 PM

To: Zolik, Nathan J. <ZolikNJ@doj.state.wi.us>

Subject: RE: further edits to LRB-2194

Hi Nate,

I can include these changes. With these and the ones I discussed on the phone with Chris last Friday, is it ready to go ahead to a P7, or will there be more changes coming yet?

Melinda

Melinda L. Johns

Legislative Attorney Wisconsin Legislative Reference Bureau P.O. Box 2037 Madison, WI 53701-2037 (608) 504-5855

From: Zolik, Nathan J - DOJ < zoliknj@doj.state.wi.us>

Sent: Monday, April 08, 2019 3:59 PM

To: Johns, Melinda < Melinda. Johns@legis. wisconsin.gov>

Cc: McKinny, Christopher J - DOJ < McKinnyCJ@doj.state.wi.us >; Viste, Michelle L - DOJ < visteml@doj.state.wi.us >

Subject: further edits to LRB-2194

Hi Melinda. We have a few more changes:

Section 2. Delete lines 10 - 13, page 2. Delete lines 1 - 4, page 3. On page 1, line 9, delete "one of the following" and after "means" insert "the evidence collected from a sexual assault forensic examination."

Section 2. Page 3, line 10, after "agency," and before "notify" insert "or if reporting is required under s. 48.981(2),". Page 3, line 13, after "agency," and before "submit" insert "and reporting is not required under s. 48.981(2),".

Questions for us, please let us know.

Thanks again!

Nate Zolik
Senior Counsel
Wisconsin Department of Justice
17 W. Main Street
Madison, WI 53703
ZolikNJ@doj.state.wi.us



State of Misconsin 2019 - 2020 LEGISLATURE DUE 4/9/19

LRB-2194/P6 MLJ:amn&kjf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to repeal 165.77 (7) and 175.405; to amend 165.79 (1), 165.845 (title),

165.845 (1) (a), 165.845 (1) (b) and 165.845 (2); and to create 165.775, 165.845

(1) (d) and 895.537 of the statutes; relating to: storage and processing of sexual assault kits and requiring the exercise of rule-making authority.

Analysis by the Legislative Reference Bureau

Under current law, there is no statutory procedure for the collection and processing of sexual assault kits. This bill creates procedures for transmission, processing, and storage of sexual assault kits. Under the bill, a health care professional who collects a sexual assault kit must do one of two things: 1) if the victim wants to report the sexual assault to law enforcement, the health care professional must notify a law enforcement agency within 24 hours of collecting the kit; or 2) if the victim does not want to report the sexual assault to law enforcement. the health care professional must transmit/the kit to the state crime laboratories within 72 hours for long-term storage. Under the bill, once a law enforcement agency has received notification from a health care professional that a kit has been collected, the law enforcement agency must take possession of the kit within 72 hours, and must transmit the kit to the state crime laboratories for processing within 14 days. If the victim changes his or her mind about wanting to have his or her kit analyzed after it is given to a law enforcement agency but before the agency transmits/the kit to the state crime laboratories for processing, the agency must transmit the kit to the state crime laboratories for storage rather than for processing.

Under the bill, once the state crime laboratories takes possession of a sexual assault kit, it must do one of the following: 1) if it has received the kit of a person who

assault.

has not consented to analysis, securely and confidentially store the kit for a period of ten years; or 2) if it has received the kit of a person who has consented to analysis, process the kit and then send it to a law enforcement agency to store the kit for a period of 50 years, or until the date of the expiration of the statute of limitations, or until the end of a term of imprisonment or probation of a person prosecuted in the sexual assault case.

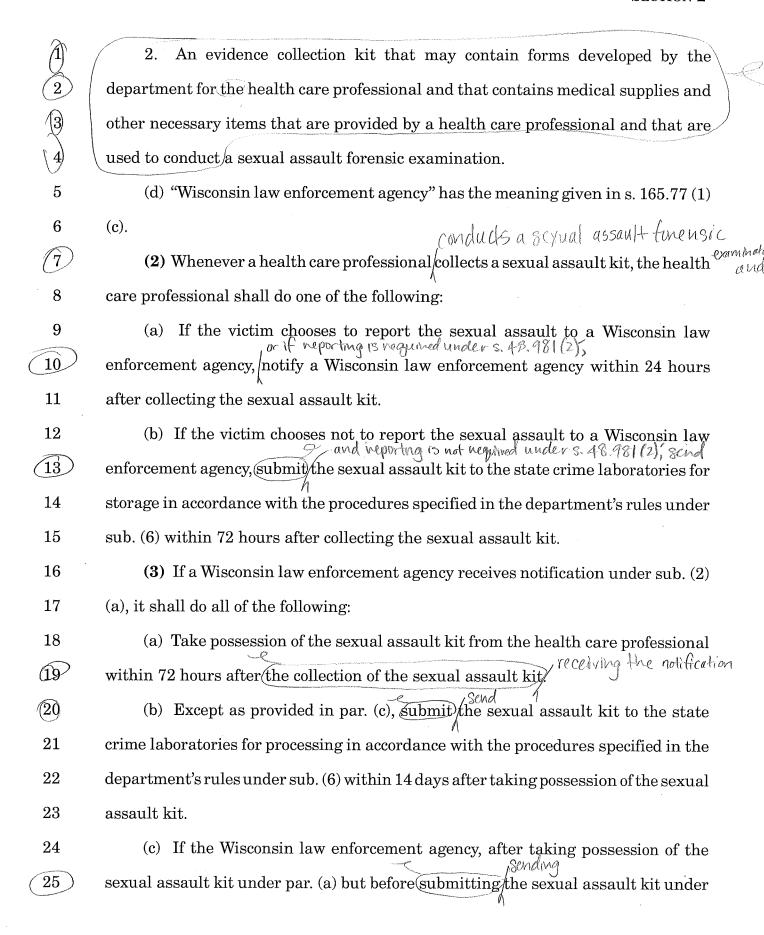
Under current law, local law enforcement agencies report certain crime statistics to the Department of Justice using forms issued by DOJ. This bill requires law enforcement agencies to provide additional data to DOJ regarding sexual assault kits collected and processed in Wisconsin in addition to the data currently being reported. This bill also requires DOJ to publish an annual report on law enforcement agency compliance with DOJ reporting requirements.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **Section 1.** 165.77 (7) of the statutes is repealed. 2 **Section 2.** 165.775 of the statutes is created to read: 165.775 Sexual assault kits. (1) In this section: 3 (a) "Department" means the department of justice. 4 5 (b) "Health care professional" has the meaning given in s. 154.01 (3). (c) "Sex offense" has the meaning given in s. 949.20 (7). 6 7 (d) "Sexual assault forensic examination" means an examination performed by a health care professional to gather evidence regarding a sex offense. the evidence collected from 8 (e) "Sexual assault kit" means one of the following: 10 1. An evidence collection kit that is provided by the department and that contains medical supplies, other necessary items, and forms for a health care

professional to conduct a sexual assault forensic examination on a victim of sexual



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1	par. (b), receives notification from the crime victim that the victim does not want to
2)	proceed with the analysis of his or her sexual assault kit, submit the sexual assault
3	kit to the state crime laboratories for storage in accordance with the procedures
4	specified in the department's rules under sub. (6) within 14 days after the collection
5	of the sexual assault kit.
6	(4) If the state crime laboratories takes possession of a sexual assault kit, it
7	shall do all of the following:
8	(a) If the victim chooses not to report the sexual assault to a Wisconsin law
9	enforcement agency and thus has not consented to the analysis of his or her sexual
10)	assault kit, securely and confidentially store the sexual assault kit for a period of 10
11	years, during which time the sexual assault victim may choose to report the assault
12	to a Wisconsin law enforcement agency.
13	(b) If the victim chooses to report the sexual assault to a Wisconsin law
L 4	enforcement agency and thus has consented to the analysis of his or her sexual
15	assault kit, process the kit in accordance with the procedures in the rules
16	promulgated under sub. (6).
L 7	(5) If a law enforcement agency takes possession of a sexual assault kit after
(8)	it has been processed by the state crime laboratories, it shall securely and
19 - 2	confidentially store the sexual assault kit for a period of 50 years, or until the date
20	of the expiration of the statute of limitations, or until the end of the term of
21	imprisonment or probation of a person who was convicted in the sexual assault case,
22	whichever is longer.
23	(6) The department shall promulgate rules to administer this section.

SECTION 3. 165.79 (1) of the statutes is amended to read:

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165.79 (1) Evidence, information, and analyses of evidence obtained from law enforcement officers by the laboratories is privileged and not available to persons other than law enforcement officers nor is the defendant entitled to an inspection of information and evidence submitted to the laboratories by the state or of a laboratory's findings, or to examine laboratory personnel as witnesses concerning the same, prior to trial, except to the extent that the same is used by the state at a preliminary hearing and except as provided in s. 165.775 (5) or 971.23. Upon request of a defendant in a felony action, approved by the presiding judge, the laboratories shall conduct analyses of evidence on behalf of the defendant. No prosecuting officer is entitled to an inspection of information and evidence submitted to the laboratories by the defendant, or of a laboratory's findings, or to examine laboratory personnel as witnesses concerning the same, prior to trial, except to the extent that the same is used by the accused at a preliminary hearing and except as provided in s. 971.23. Employees who made examinations or analyses of evidence shall attend the criminal trial as witnesses, without subpoena, upon reasonable written notice from either party requesting the attendance.

Section 4. 165.845 (title) of the statutes is amended to read:

165.845 (title) Collect crime and evidentiary data.

Section 5. 165.845 (1) (a) of the statutes is amended to read:

offenses known to have been committed in this state, the number and nature of sexual assault kits, as defined in s. 165.775 (1) (e), collected in this state, and such other information as may be useful in the study of crime and the administration of justice. The department of justice may determine any other information to be obtained regarding crime, evidence, and justice system data or statistics. The

1	information shall include data requested by federal agencies under the U.S.				
2	department of justice, including but not limited to the federal bureau of investigation				
3	under its system of uniform crime reports for the United States.				
4	Section 6. 165.845 (1) (b) of the statutes is amended to read:				
5	165.845 (1) (b) Furnish all reporting officials with forms or instructions or both that specify the nature of the information required under par. (a), the time it is to be forwarded, the process for submitting the information, the method of classifying and				
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7					
8	any other matters that facilitate collection and compilation.				
9	Section 7. 165.845 (1) (d) of the statutes is created to read:				
10	165.845 (1) (d) Publish a report at least annually on law enforcement agency				
11 (12)	compliance with the reporting requirement designated by the department under par. (a). Malating to Sexual assault Kits				
13	Section 8. 165.845 (2) of the statutes is amended to read:				
14	165.845 (2) All persons in charge of law enforcement agencies and other				
15	criminal and juvenile justice system agencies shall supply the department of justice				
16	with the information described in sub. (1) (a) on the basis of the forms or instructions				
17	or both to be supplied by the department under sub. (1) (a) (b) . The department may				
18	conduct an audit to determine the accuracy of the data and other information it				
19	receives from law enforcement agencies and other criminal and juvenile justice				
20	system agencies.				
21	SECTION 9. 175.405 of the statutes is repealed.				
22	SECTION 10. 895.537 of the statutes is created to read:				
23	895.537 Liability exemption; sexual assault evidence collection. (1) In				
24	this section:				
25	(a) "Health care professional" has the meaning given in s. 154.01 (3).				

1	(b) "Sexual assault forensic examination" has the meaning given in s. 165.775
2	(1) (d).
3	(2) Any health care professional conducting a sexual assault forensic
4	examination pursuant to informed consent or a court order is immune from any civil
5	or criminal liability for the act, except for civil liability for negligence in the
6	performance of the act.
7	(3) Any employer of the person under sub. (2) or any health care facility where
8	the sexual assault forensic examination is conducted by that person has the same
9	immunity from liability under sub (2).
10	Section 11. Nonstatutory provisions.
11	(1) Within 180 days of the effective date of this subsection, the department of
12	justice shall promulgate emergency rules under s. 227.24 to implement s. 165.775 for
13	the period before the effective date of the permanent rules but not to exceed the
14	period authorized under s. 227.24 (1) (c), subject to extension under s. 227.24 (2).
15	Notwithstanding s. $227.24(1)(a)$, $(2)(b)$, and (3) , the department is not required to
16	provide evidence that promulgating a rule under this subsection as an emergency
17	rule is necessary for the preservation of the public peace, health, safety, or welfare
18	and is not required to provide a finding of emergency for a rule promulgated under
19	this subsection.
20	SECTION 12. Effective dates. This act takes effect on the day after publication,
21	except as follows:
	(1) The treatment of ss. 165.77 (7), 165.775 (1) to (5), 165.79 (1), 165.845 (title),

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7th month beginning after publication.

(1) (a), (b), and (d), and (2), 175.405, and 895.537 takes effect on the first day of the



State of Misconsin 2019 - 2020 LEGISLATURE

LRB-2194/P7
MLJ:amn&kjf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION





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1 AN ACT to repeal 165.77 (7) and 175.405; to amend 165.845 (title), 165.845 (1)

(a), 165.845 (1) (b) and 165.845 (2); and to create 165.775, 165.845 (1) (d) and

895.537 of the statutes; relating to: storage and processing of sexual assault

kits and requiring the exercise of rule-making authority.

Analysis by the Legislative Reference Bureau

, the following

Under current law, there is no statutory procedure for the collection and processing of sexual assault kits. This bill creates procedures for transmission. processing, and storage of sexual assault kits. Under the bill, a health care professional who collects a sexual assault kit must do one of two things: 1) if the victim wants to report the sexual assault to law enforcement, the health care professional must notify a law enforcement agency within 24 hours of collecting the kit; or 2) if the victim does not want to report the sexual assault to law enforcement, the health care professional must send the kit to the state crime laboratories within 72 hours for long-term storage. Under the bill, once a law enforcement agency has received notification from a health care professional that a kit has been collected, the law enforcement agency must take possession of the kit within 72 hours, and must send the kit to the state crime laboratories for processing within 14 days. If the victim changes his or her mind about wanting to have his or her kit analyzed after it is given to a law enforcement agency but before the agency sends the kit to the state crime laboratories for processing, the agency must send the kit to the state crime laboratories for storage rather than for processing.

Under the bill, once the state crime laboratories takes possession of a sexual assault kit, it must do one of the following: 1) if it has received the kit of a person who

one of the following:

has not consented to analysis, securely store the kit for a period of ten years; or 2) if it has received the kit of a person who has consented to analysis, process the kit and then send it to a law enforcement agency to store the kit for a period of 50 years, or until the date of the expiration of the statute of limitations, or until the end of a term of imprisonment or probation of a person prosecuted in the sexual assault case.

Under current law, local law enforcement agencies report certain crime statistics to the Department of Justice using forms issued by DOJ. This bill requires law enforcement agencies to provide additional data to DOJ regarding sexual assault kits collected and processed in Wisconsin in addition to the data currently being reported. This bill also requires DOJ to publish an annual report on law enforcement agency compliance with DOJ reporting requirements.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **Section 1.** 165.77 (7) of the statutes is repealed. 2 **Section 2.** 165.775 of the statutes is created to read: 3 165.775 Sexual assault kits. (1) In this section: (a) "Department" means the department of justice. 4 5 (b) "Health care professional" has the meaning given in s. 154.01 (3). (c) "Sex offense" has the meaning given in s. 949.20 (7). 6 7 (d) "Sexual assault forensic examination" means an examination performed by a health care professional to gather evidence regarding a sex offense. 8 (e) "Sexual assault kit" means the evidence collected from a sexual assault 9 10 forensic examination. 11 (d) "Wisconsin law enforcement agency" has the meaning given in s. 165.77 (1) 12 (c). 13 (2) Whenever a health care professional conducts a sexual assault forensic 14 examination and collects a sexual assault kit, the health care professional shall do

shall do all of the following:

1	(a) If the victim chooses to report the sexual assault to a Wisconsin law				
2	enforcement agency, or if reporting is required under s. 48.981 (2), notify a Wisconsin				
3	law enforcement agency within 24 hours after collecting the sexual assault kit.				
4	(b) If the victim chooses not to report the sexual assault to a Wisconsin law				
5	enforcement agency, and reporting is not required under s. 48.981 (2), send the				
6	sexual assault kit to the state crime laboratories for storage in accordance with the				
7	procedures specified in the department's rules under sub. (6) within 72 hours after				
8	collecting the sexual assault kit.				
9	(3) If a Wisconsin law enforcement agency receives notification under sub. (2)				
10	(a), it shall do all of the following:				
11	(a) Take possession of the sexual assault kit from the health care professional				
12	within 72 hours after receiving the notification.				
13	(b) Except as provided in par. (c), send the sexual assault kit to the state crime				
14	laboratories for processing in accordance with the procedures specified in the				
15	department's rules under sub. (6) within 14 days after taking possession of the sexual				
16	assault kit.				
17	(c) If the Wisconsin law enforcement agency, after taking possession of the				
18	sexual assault kit under par. (a) but before sending the sexual assault kit under par.				
19	(b), receives notification from the crime victim that the victim does not want to				
20	proceed with the analysis of his or her sexual assault kit, send the sexual assault kit				
21	to the state crime laboratories for storage in accordance with the procedures specified				
22	in the department's rules under sub. (6) within 14 days after the collection of the				
23	sexual assault kit.				
24	(4) If the state crime laboratories takes possession of a sexual assault kit, it				

1	(a) If the victim chooses not to report the sexual assault to a Wisconsin law
2	enforcement agency and thus has not consented to the analysis of his or her sexual
3	as sault kit, securely store the sexual as sault kit for a period of $10\mathrm{years}$, during which
4	time the sexual assault victim may choose to report the assault to a Wisconsin law
5	enforcement agency.
6	(b) If the victim chooses to report the sexual assault to a Wisconsin law
7	enforcement agency and thus has consented to the analysis of his or her sexual
8	assault kit, process the kit in accordance with the procedures in the rules
9	promulgated under sub. (6).
10	(5) If a law enforcement agency takes possession of a sexual assault kit after
11)	it has been processed by the state crime laboratories, it shall securely store the sexual
12	assault kit for a period of 50 years, or until the date of the expiration of the statute
13	of limitations, or until the end of the term of imprisonment or probation of a person
14	who was convicted in the sexual assault case, whichever is longer.
15	(6) The department shall promulgate rules to administer this section.
16	SECTION 3. 165.845 (title) of the statutes is amended to read:
17)	165.845 (title) Collect crime and evidentiary data.
18	SECTION 4. 165.845 (1) (a) of the statutes is amended to read:
19	165.845 (1) (a) Collect information concerning the number and nature of
20	offenses known to have been committed in this state, concerning sexual assault kits,
21	as defined in s. 165.775 (1) (e), collected in this state, and concerning such other
22	information as may be useful in the study of crime and the administration of justice.
23	The department of justice may determine any other information to be obtained
24	regarding crime, evidence, and justice system data or statistics. The information

shall include data requested by federal agencies under the U.S. department of

justice, including but not limited to the federal bureau of investigation under				
system of uniform crime reports for the United States.				
Section 5. 165.845 (1) (b) of the statutes is amended to read:				
165.845 (1) (b) Furnish all reporting officials with forms or instructions or both				
that specify the nature of the information required under par. (a), the time it is to be				
forwarded, the process for submitting the information, the method of classifying and				
any other matters that facilitate collection and compilation.				
Section 6. 165.845 (1) (d) of the statutes is created to read:				
165.845 (1) (d) Publish a report at least annually on law enforcement agency				
compliance with the reporting requirement under par. (a) relating to sexual assault				
kits.				
SECTION 7. 165.845 (2) of the statutes is amended to read:				
165.845 (2) All persons in charge of law enforcement agencies and other				
criminal and juvenile justice system agencies shall supply the department of justice				
with the information described in sub. (1) (a) on the basis of the forms or instructions				
or both to be supplied by the department under sub. (1) (a) (b) . The department may				
conduct an audit to determine the accuracy of the data and other information it				
receives from law enforcement agencies and other criminal and juvenile justice				
system agencies.				
SECTION 8. 175.405 of the statutes is repealed.				
SECTION 9. 895.537 of the statutes is created to read:				
895.537 Liability exemption; sexual assault evidence collection. (1) In				
this section:				
(a) "Health care professional" has the meaning given in s. 154.01 (3).				

1	(b) "	exual assault forensic examination" has the meaning given in s. 165.77	5
2	(1) (d).		
3	(2)	Any health care professional conducting a sexual assault forensi	ic

- (2) Any health care professional conducting a sexual assault forensic examination pursuant to informed consent or a court order is immune from any civil or criminal liability for the act, except for civil liability for negligence in the performance of the act.
- (3) Any employer of the person under sub. (2) or any health care facility where the sexual assault forensic examination is conducted by that person has the same immunity from liability under sub (2).

Section 10. Nonstatutory provisions.

- (1) Within 180 days of the effective date of this subsection, the department of justice shall promulgate emergency rules under s. 227.24 to implement s. 165.775 for the period before the effective date of the permanent rules but not to exceed the period authorized under s. 227.24 (1) (c), subject to extension under s. 227.24 (2). Notwithstanding s. 227.24 (1) (a), (2) (b), and (3), the department is not required to provide evidence that promulgating a rule under this subsection as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this subsection.
- Section 11. Effective dates. This act takes effect on the day after publication, except as follows:
- (1) The treatment of ss. 165.77 (7), 165.775 (1) to (5), 165.845 (title), (1) (a), (b), and (d), and (2), 175.405, and 895.537 takes effect on the first day of the 7th month beginning after publication.

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