State

State

2019 DRAFTING REQUEST

	,					
Bill						
For:	Administrati	on-Budget	• .	Drafter:		kpaczusk
By:	Sherwin			Seconda	ary Drafters:	mgallagh
Date:	2/12/2019					
Same as	LRB:			May Co	ntact:	
Submit via email: Requester's email: Carbon copy (CC) to:		YES				
		doasbostatlanguage@wisconsin.gov michael.gallagher@legis.wisconsin.gov konrad.paczuski@legis.wisconsin.gov				
Pre Top	ic:					
DOA:	Sherwin, BB0348	-				
Topic:						
DOA As	sset Sales					
Instruct	ions:					
See attac	ched					
Drafting	g History:					
Vers.	<u>Drafted</u>	Reviewed	Submitted	1	<u>Jacketed</u>	Required
/?	mgallagh 2/17/2019	wjackson 2/18/2019				

FE Sent For:

/P1

/P2

mgallagh 2/19/2019

<**END>**

kmochal

2/19/2019

lparisi 2/18/2019

wjackson 2/19/2019

Paczuski, Konrad

To:

Hanaman, Cathlene

Subject:

RE: Statutory Language Drafting Request - 2019-21

From: Hanaman, Cathlene < Cathlene. Hanaman@legis.wisconsin.gov>

Sent: Tuesday, February 12, 2019 4:52 PM

To: Gallagher, Michael < Michael. Gallagher@legis.wisconsin.gov>; Paczuski, Konrad

<Konrad.Paczuski@legis.wisconsin.gov>

Subject: FW: Statutory Language Drafting Request - 2019-21

From: Sherwin, Derek - DOA < Derek. Sherwin@wisconsin.gov >

Sent: Tuesday, February 12, 2019 4:48 PM

To: Hanaman, Cathlene < Cathlene. Hanaman@legis.wisconsin.gov >

Cc: Kraus, Jennifer - DOA < Jennifer.Kraus@wisconsin.gov >; Sherwin, Derek - DOA < Derek.Sherwin@wisconsin.gov >

Subject: Statutory Language Drafting Request - 2019-21

Biennial Budget: 2019-21

Topic: DOA Asset Sales

Tracking Code: BB0348

SBO Team: GGCF

SBO Analyst: Derek Sherwin

Phone: 608-266-3382

E-mail: derek.sherwin@wisconsin.gov

Agency Acronym: 505

Agency Number: 505

Priority: High

Intent:

Please see attached document for requested statutory language changes.

Note that similar adjustments should occur in s. 13.48(14).

Attachments: True

Please send completed drafts to SBOStatlanguage@spmail.enterprise.wistate.us

16.848 Sale or lease of state property or facilities.

- (1)
- (a) Except as provided in sub. (2), the department may offer for sale or lease any state-owned real property, if the department determines that the sale or lease is in the best interest of the state, unless prohibited under the state or federal constitution or federal law or the sale is conducted as a part of a procedure to enforce an obligation to this state. Any sale may be either on the basis of public bids, with the department reserving the right to reject any bid in the best interest of the state, or on the basis of negotiated prices as determined through a competitive or transparent process. If the department receives an offer to purchase or lease property offered under this subsection, the department may submit a report to the building commission recommending acceptance of the offer. The report shall contain a description of the property and the reasons for the recommendation. The department may recommend the sale or lease of property with or without the approval of the agency, as defined in s. 16.52 (7), having jurisdiction over the property and regardless of whether the property is included in an inventory submitted under s. 13.48 (14) (d). If the building commission approves the proposed sale or lease, the department shall submit the proposed sale or lease to the joint committee on finance for approval under par. (b).
- (b) If the department proposes to sell or lease any property identified in par. (a), the department shall first notify the joint committee on finance in writing of its proposed action. The department shall not proceed with the proposed action unless the proposed action is approved by the committee. Together with any notification, the department shall also provide all of the following:
- 1. The estimated value of the property as determined by the department and by at least one qualified privately owned assessor.
- 2. The full cost of retiring any remaining public debt incurred to finance the acquisition, construction, or improvement of the property.
- A cost-benefit analysis that considers the short-term and long-term costs and benefits to the state from selling or leasing the property.
- 4. The length and conditions of any proposed sale or lease between this state and a proposed purchaser or lessee.
- 5. The estimated budgetary impact of the proposed sale or lease upon affected state agencies for at least the current and following fiscal biennium.
- 5m. The methodology to ensure the competitive and transparent sale of the property.
- 6. Any other information requested by the committee.
- (c) Except with respect to property identified in sub. (2), if any agency, as defined in s. 16.52 (7), has authority to sell or lease real property under any other law, the authority of that agency does not apply after the department notifies the agency in writing that an offer of sale or sale, or a lease agreement, is pending with respect to the property under this paragraph. If the sale or lease is not completed and no further action is pending with respect to the property, the authority of the agency to sell or lease the property is restored. If the department sells or leases any state-owned real property under this paragraph, the department may attach such conditions to the sale or lease as it finds to be necessary or

- appropriate to carry out the sale or lease in the best interest of the state. If the department sells or leases a state-owned heating, cooling, or power plant under this paragraph, the department may contract with the purchaser or lessee to purchase the output of the plant.
- (1e) If the department sells or leases any real property under sub. (1) that was under the jurisdiction of an agency, as defined in s. 16.52 (7), prior to the sale or lease, the agency shall convey all systems, fixtures, or additional property interests specified by the department to the purchaser or lessee of the property on terms specified by the department. If the department sells or leases a state-owned heating, cooling, or power plant that is under the jurisdiction of an agency, as defined in s. 16.52 (7), the agency shall convey all real and personal property associated with the plant to the purchaser or lessee on terms specified by the department.
- (1m) If any property that is proposed to be sold by the department under sub. (1) is co-owned by a nonstate entity, the department shall afford to that entity the right of first refusal to purchase the share of the property owned by the state on reasonable financial terms established by the department.

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- (a) If the department sells or leases any facility under sub. (1) that is operated by an agency, as defined in s. 16.52 (7), on the day prior to the effective date of the sale or lease the secretary shall, notwithstanding s. 16.50 (1), require submission of expenditure estimates for approval under s. 16.50 (2) for each agency that proposes to expend moneys from any appropriation for the operation of the facility during the fiscal biennium in which the facility is sold or leased.
- (b) Notwithstanding s. 16.50 (2), the secretary shall disapprove any such estimate for the period during which the facility is not operated by the agency. Subject to approval under par. (d), the secretary may then require the use of the amounts of any disapproved expenditure estimates for the purpose of purchase of contractual services from the facility or payment of the costs of purchasing services that were provided by the facility from an alternative source. Subject to approval under par. (d), if the department sells or leases a facility under this subsection, the secretary may identify any full-time equivalent positions authorized for the agency that was operating the facility the duties of which primarily relate to the management or operation of the facility, and may decrease the authorized full-time equivalent positions for the agency by the number of positions so identified effective on the effective date of the sale or lease.
- (c) Notwithstanding s. 20.001 (3) (a) to (c) and subject to approval under par. (d), the secretary may lapse or transfer to the general fund from the unencumbered balance of appropriations to any agency, other than sum sufficient appropriations or appropriations of program revenues to the Board of Regents of the University of Wisconsin System or appropriations of segregated or federal revenues, any amount appropriated to an agency that is determined by the secretary to be allocated for the management or operation of the facility that was sold or leased effective on the effective date of the sale or lease.
- (d) Prior to taking any action to reallocate authorized expenditures, decrease authorized positions, or lapse or transfer moneys under par. (b) or (c), the secretary shall submit the

proposed action in writing to the joint committee on finance. The secretary shall not proceed with the proposed action unless the proposed action is approved by the committee.

(2)

- (am) Subsection (1) does not apply to any property for which the cost of acquisition, construction, and improvement was financed with at least 50 percent federal funds or at least 50 percent gift or grant funds.
- (b) Subsection (1) does not apply to agricultural land acquired by the Board of Regents of the University of Wisconsin System under s. 36.33 (1).
- (c) Subsection (1) does not apply to property sold by the department under s. 16.98 (3).
- (d) Subsection (1) does not apply to lands under the jurisdiction of the board of commissioners of public lands.
- (e) Subsection (1) does not apply to property under the jurisdiction of the department of natural resources, except central or district office facilities.
- (f) Subsection (1) does not apply to lands acquired with revenues paid into the conservation fund under s. 70.58.
- (g) Subsection (1) does not apply to property that is subject to sale by the department of veterans affairs under s. 45.32 (7).
- (gc) Subsection (1) does not apply to property that is subject to sale by the department of military affairs under s. 321.03 (2) (b).
- (gg) Subsection (1) does not apply to property that is conveyed by the department of corrections under s. 301.25.
- (gn) Subsection (1) does not apply to property that is subject to sale by the state under s. 20.909 (2).
- (gr) Subsection (1) does not apply to land that is sold or traded by the Kickapoo reserve management board under s. 41.41 (7).
- (gt) Subsection (1) does not apply to property that is donated by the department of transportation under s. 84.09 (5r).
- (gx) Subsection (1) does not apply to any property that is owned or leased by the investment board.
- (h) The department shall not sell any property under this section that is leased by the state until the lease expires or the lease is modified, renewed, or extended, whichever first occurs, without consent of the lessee.
- (i) Subsection (1) does not apply to property that is traded by the department under sub. (5). (4)
- (a) Except as provided in s. 13.48 (14) (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of the debt, and/or may deposit the net proceeds or a portion thereof in the capital improvement fund and may use such deposited amount as a substitute of funding for

borrowing authority as set forth in s. 20.924(1)(em) to fund a project enumerated under the authorized building program for which public debt could be issued, within the same statutory bond purpose. If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the department shall pay to the federal government any of the net proceeds required by federal law. If the property was acquired by gift or grant or acquired with gift or grant funds, the department shall adhere to any restriction governing use of the proceeds. Except as required under ss. <u>13.48 (14) (e)</u>, <u>20.395 (9) (qd)</u>, and <u>51.06 (6)</u>, if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property, and/or may deposit the net proceeds or a portion thereof in the capital improvement fund and may use such deposited amount as a substitute source of funding for borrowing authority as set forth in s. 20.924(1)(em) to fund a project enumerated under the authorized building program for which public debt could be issued, within the same statutory bond purpose. If any net proceeds remain thereafter, the department shall use the proceeds to pay principal and interest costs on other outstanding public debt, and/or may deposit the proceeds or a portion thereof in the capital improvement fund and may use such deposited amount as a substitute source of funding for borrowing authority as set forth in s. 20.924(1)(em) to fund a project enumerated under the authorized building program for which public debt could be issued., within the same statutory bond purpose.

- (am) If the department deposits net proceeds in the capital improvement fund under par. (a), the amount of public debt that may be contracted for the applicable statutory bond purpose or purposes under s. 20.866 (2) shall be reduced by the amount so deposited.
- (ar) In this subsection, "statutory bond purpose" means and includes any purpose under a paragraph within s. 20.866 (2).
- (b) For the purpose of paying principal and interest costs on other outstanding public debt under par. (a), the secretary may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market.

 For the purpose of funding a project enumerated under the authorized building program for which public debt could be issued, within the same statutory bond purpose, the secretary shall determine which project or projects to fund and shall authorize expenditures for therefor. To the extent practical, the secretary shall consider all of the following in determining which public debt to redeem, whether to use the net proceeds or remaining net proceeds to fund a project enumerated under the authorized building program for

- which public debt could be issued, within the same statutory bond purpose, and which project or projects to fund:
- To the extent that debt service on the property being sold or leased was paid from a segregated fund, other outstanding public debt related to that segregated fund should be redeemed.
- 3. The extent to which general obligation debt that was issued to acquire, build, or improve the property being sold or leased is subject to current optional redemption, would require establishment of an escrow, or could be assigned for accounting purposes to another statutory bond purpose.
- 4. The fiscal benefit of redeeming outstanding debt with higher interest costs and the costs of establishing any escrow needed to redeem such outstanding debt.
- 5. The costs of maintaining federal tax law compliance in the selection of general obligation debt to be redeemed or the enumerated project to be financed.
- 6. The avoided costs of contracting additional debt to finance acquisition, construction, or improvement of property in connection with any such enumerated project.
- (c) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall adhere to any restrictions in the authorizing resolution for such revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding redeeming any of the revenue obligations, or shall deposit amounts in the appropriate fund provided under s. 18.57, or otherwise apply such amounts for the purposes for which revenue obligations may be issued under s. 18.53 (3) or (4), as applicable. If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying principal and interest costs on other outstanding revenue obligations, the secretary may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this paragraph, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on other similar revenue obligations or for purposes for which similar revenue obligations could be issued under s. 18.53 (3) or (4), as applicable.
- (d) If the department deposits net proceeds into the appropriate fund provided under s. 18.57, or otherwise applies such net proceeds to the purposes for which revenue obligations could

be issued, under par. (b), the amount of revenue obligations permitted under s. 18.54 (2) shall be reduced by the amount so deposited or applied.

(5)

- (a) In this subsection, "navigational system" has the meaning given in s. 237.01 (5).
- (b) The department may trade a parcel of land that is part of the navigational system for another parcel of land if the parcels are of comparable value and any of the following applies:
- 1. The parcel to be received by the department is more suitable to the purposes of the navigational system than the parcel to be traded by the department.
- 2. The trade consolidates navigational system land.
- 3. The trade settles a boundary dispute or encroachment.



State of Misconsin In: 7/1> 2019 - 2020 **LEGISLATURE**

LRB-1987/? KP&MPG:..

DOA:.....Sherwin, BB0348 - DOA Asset Sales

FOR 2019-2021 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

OTHER STATE GOVERNMENT

Use of proceeds from the sale or lease of stat-owned real property

Currently, with certain exceptions, DOA or the Building Commission may sell or lease state-owned real property. Any sale by DOA is subject to approval of the Building Commission and any sale by DOA or the Building Commission is subject to approval by JCF. Current law specifies how the net proceeds of the sale or lease of state-owned real property must be used and, in doing so, establishes several steps DOA or the Building Commission must follow in succession.

First, the net proceeds must be used to retire any public debt that was used to finance the acquisition, construction, or improvement of the property that is sold or leased. This bill authorizes DOA or the Building Commission at this step in the process to deposit some or all of the net proceeds in the Capital Improvement Fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose, as defined in the bill, as the property that is sold or leased.

Next, current law specifies several required uses of the remaining net proceeds. For example, if the sold or leased property was acquired, constructed, or improved with federal financial assistance, DOA or the Building Commission must pay to the a payments

federal government any of the net proceeds required by federal law. Once those required purposes are satisfied, any remaining net proceeds must be used to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property. The bill again authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds in the Capital Improvement Fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property that is sold or leased.

Finally, if net proceeds remain after the first two steps in the process, current law requires that the net proceeds be used to retire other outstanding public debt. The bill authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds in the Capital Improvement Fund for use as a substitute source of funding for any statutory bond purpose.

Under the bill, if DOA or the Building Commission deposits an amount in the Capital Improvement Fund for use as a substitute source of funding for a statutory bond purpose, the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under is used as a substitute source of funding is reduced by the amount used as a substitute source of funding for that statutory bond purpose.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **Section 1.** 13.48 (14) (a) of the statutes is renumbered 13.48 (14) (a) (intro.)
- 2 and amended to read:
- 3 13.48 (14) (a) (intro.) In this subsection, "agency":
- 4 1. "Agency" has the meaning given in s. 16.52 (7). \checkmark

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237; 1999 a. 9; 1999 a. 150 s. 672; 1999 a. 197; 2001 a. 16, 103; 2003 a. 33 ss. 25 to 26i, 9160; 2003 a. 91; 2005 a. 25, 253, 391; 2007 a. 20; 2009 a. 28, 185, 361; 2011 a. 7, 10, 32; 2013 a. 20; 2015 a. 55, 185, 230; 2017 a. 59, 185, 237.

SECTION 2. 13.48 (14) (c) (intro.) of the statutes is amended to read:

Section 3. 13.48 (14) (a) 2. of the statutes is created to read:

13.48 (14) (a) 2. "Statutory bond purpose" means a purpose specified in s.

20.866 (2).

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13.48 (14) (c) (intro.) Except as provided in par. (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of that debt, except that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the commission shall pay to the federal government any of the proceeds required by federal law. If the property was acquired by gift or grant or with gift or grant funds, the commission shall adhere to any restriction governing use of the proceeds. Except as required under par. (e) and ss. 20.395 (9) (qd) and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the building commission shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property,

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Section 3

except that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20,924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If any net proceeds remain thereafter, the commission shall use the proceeds to pay principal and interest costs on other outstanding public debt, except that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for any statutory bond purpose. For the purpose of paying principal and interest costs on other outstanding public debt under this paragraph, the commission may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market. For the purpose of using an amount deposited under this paragraph as a substitute source of funding under s. 20.924 (1) (em), the commission shall determine which projects to fund and shall authorize expenditures for those projects. To the extent practical, the commission shall consider all of the following in determining which public debt to redeem, whether to use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and which projects to fund:

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237; 1999 a. 9; 1999 a. 150 s. 672; 1999 a. 197; 2001 a. 16, 103; 2003 a. 33 ss. 25 to 26i, 9160; 2003 a. 91; 2005 a. 25, 253, 391; 2007 a. 20; 2009 a. 28, 185, 361; 2011 a. 7, 10, 32; 2013 a. 20; 2015 a. 55, 185, 230; 2017 a. 59, 185, 237.

> ****NOTE: Please note our changes and let us know if any of the changes are not consistent with your intent. We did not include language from the drafting instructions that was unnecessary because the language is included under s. 20.924 (1) (em), which provides that the building commission "[m]ay substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program."

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****Note: Is it necessary to include the "same statutory bond purpose" authorization twice?

****Note: Is it the intent that the new use of the net proceeds may be accomplished without using the net proceeds to pay debt associated with the property that is sold or leased?

SECTION 4. 13.48 (14) (c) 3. of the statutes is amended to read:

ittached to

- 13.48 (14) (c) 3. The fiscal benefit of redeeming outstanding debt with higher
- 3 interest costs and the costs of establishing an escrow needed to redeem the
- 4 <u>outstanding debt</u>.

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237; 1999 a. 9; 1999 a. 150 s. 672; 1999 a. 197; 2001 a. 16, 103; 2003 a. 33 ss. 25 to 26i, 9160; 2003 a. 91; 2005 a. 25, 253, 391; 2007 a. 20; 2009 a. 28, 185, 361; 2011 a. 7, 10, 32; 2013 a. 20; 2015 a. 55, 185, 230; 2017 a. 59, 185, 237.

- **Section 5.** 13.48 (14) (c) 4. of the statutes is amended to read:
- 6 13.48 (14) (c) 4. The costs of maintaining federal tax law compliance in the
- 7 selection of general obligation debt to be redeemed or the project to be financed under
- 8 <u>s. 20.924 (1) (em)</u>.

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237; 1999 a. 9; 1999 a. 150 s. 672; 1999 a. 197; 2001 a. 16, 103; 2003 a. 33 ss. 25 to 26i, 9160; 2003 a. 91; 2005 a. 25, 253, 391; 2007 a. 20; 2009 a. 28, 185, 361; 2011 a. 7, 10, 32; 2013 a. 20; 2015 a. 55, 185, 230; 2017 a. 59, 185, 237.

- 9 **Section 6.** 13.48 (14) (c) 5. of the statutes is created to read:
- 13.48 (14) (c) 5. The costs associated with contracting additional debt to finance acquisition, construction, or improvement of property that would be avoided by using

net proceeds as a substitute source of funding under s. 20.924 (1) (em). ✓

- **SECTION 7.** 13.48 (14) (cf) of the statutes is created to read:
 - 13.48 (14) (cf) If, under par. (c), the commission deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (c) is used as a substitute source of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

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Section 8. 13.48 (14) (cm) of the statutes is amended to read:

13.48 (14) (cm) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding any of the revenue obligations, or shall deposit an amount in the appropriate fund under s. 18.57 or apply the amount for a purpose for which revenue obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying principal and interest costs on other outstanding revenue obligations, the commission may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under par. (e) and ss. 20.395 (9) (qd) and 51.06 (6), if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this paragraph, the department shall use the net proceeds or the remaining net proceeds to pay principal

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- and interest costs on other similar revenue obligations or for a purpose for which
- 2 <u>similar revenue obligations may be issued under s. 18.53 (3) or (4)</u>. √

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237; 1999 a. 9; 1999 a. 150 s. 672; 1999 a. 197; 2001 a. 16, 103; 2003 a. 33 ss. 25 to 26i, 9160; 2003 a. 91; 2005 a. 25, 253, 391; 2007 a. 20; 2009 a. 28, 185, 361; 2011 a. 7, 10, 32; 2013 a. 20; 2015 a. 55, 185, 230; 2017 a. 59, 185, 237.

SECTION 9. 13.48 (14) (ct) of the statutes is created to read:

13.48 (14) (ct) If under par. (cm) the commission deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

SECTION 10. 16.848 (4) (a) of the statutes is renumbered 16.848 (4) (ag) and amended to read:

16.848 (4) (ag) Except as provided in s. 13.48 (14) (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of the debt, except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the

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SECTION 10

debt. If the property was acquired, constructed, or improved with federal financial assistance, the department shall pay to the federal government any of the net proceeds required by federal law. If the property was acquired by gift or grant or acquired with gift or grant funds, the department shall adhere to any restriction governing use of the proceeds. Except as required under ss. 13.48 (14) (e), 20.395 (9) (ad), and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property. except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If any net proceeds remain thereafter, the department shall use the proceeds to pay principal and interest costs on other outstanding public debt, except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for any statutory bond purpose.

History: 2005 a. 25; 2007 a. 20 ss. 113, 114, 9121 (6) (a); 2007 a. 100; 2009 a. 180; 2011 a. 32; 2013 a. 20; 2013 a. 173 s. 33; 2015 a. 230, 357; 2017 a. 59.

****Note: Please note our changes and let us know if any of the changes are not consistent with your intent. We did not include language from the drafting instructions that was unnecessary because the language is included under s. 20.924 (1) (em), which provides that the building commission "[m]ay substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program." Also, note that the authorization under s. 20.924 (1) (em) applies only with respect to the building commission, not DOA.

****NOTE: Is it necessary to include the "same statutory bond purpose" authorization twice?

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****NOTE: Is it the intent that the new use of the net proceeds may be accomplished without using the net proceeds to pay debt associated with the property that is sold or leased?

Section 11. 16.848 (4) (ab) of the statutes is created to read:

16.848 (4) (ab) In this subsection, "statutory bond purpose" has the meaning given in s. 13.48 (14) (a) 2. $\sqrt{}$

Section 12. 16.848 (4) (am) of the statutes is created to read:

16.848 (4) (am) If, under par. (ag), the department deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (ag) is used as a substitute source of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

Section 13. 16.848 (4) (b) (intro.) of the statutes is amended to read:

16.848 (4) (b) (intro.) For the purpose of paying principal and interest costs on other outstanding public debt under par. (a) (ag), the secretary may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market. For the purpose of using an amount deposited under par. (ag) as a substitute source of funding under s. 20.924 (1) (em), the department shall determine which projects to fund and shall authorize expenditures for those projects. To the extent practical, the secretary shall consider all of the following in determining which public debt to redeem, whether to

1	use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and
2	which projects to fund:
	History: 2005 a. 25; 2007 a. 20 ss. 113, 114, 9121 (6) (a); 2007 a. 100; 2009 a. 180; 2011 a. 32; 2013 a. 20; 2013 a. 173 s. 33; 2015 a. 230, 357; 2017 a. 59.
3	Section 14. 16.848 (4) (b) 4. of the statutes is amended to read:
4	16.848 (4) (b) 4. The fiscal benefit of redeeming outstanding debt with higher
5	interest costs and the costs of establishing an escrow needed to redeem the
6	outstanding debt.
7	History: 2005 a. 25; 2007 a. 20 ss. 113, 114, 9121 (6) (a); 2007 a. 100; 2009 a. 180; 2011 a. 32; 2013 a. 20; 2013 a. 173 s. 33; 2015 a. 230, 357; 2017 a. 59. SECTION 15. 16.848 (4) (b) 5. of the statutes is amended to read:
8	16.848 (4) (b) 5. The costs of maintaining federal tax law compliance in the
9	selection of general obligation debt to be redeemed or the project to be financed under
10	s. 20.924 (1) (em).
	History: 2005 a. 25; 2007 a. 20 ss. 113, 114, 9121 (6) (a); 2007 a. 100; 2009 a. 180; 2011 a. 32; 2013 a. 20; 2013 a. 173 s. 33; 2015 a. 230, 357; 2017 a. 59.
11	Section 16. 16.848 (4) (b) 6. of the statutes is created to read:
12	16.848 (4) (b) 6. The costs associated with contracting additional debt to finance
13	acquisition, construction, or improvement of property that would be avoided by using
14	net proceeds as a substitute source of funding under s. 20.924 (1) (em).
15	Section 17. 16.848 (4) (c) of the statutes is amended to read:
16	16.848 (4) (c) If there are any outstanding revenue obligations, issued pursuant
17	to subch. II of ch. 18, used to finance the acquisition, construction, or improvement
18	of any property that is sold or leased under sub. (1), the department shall adhere to
19	any restrictions in the authorizing resolution of the revenue obligations governing
20	the use of the proceeds. To the extent the authorizing resolution does not restrict
21	such use, the department shall deposit a sufficient amount of the net proceeds from
22	the sale or lease of the property in the respective redemption fund provided under

s. 18.561(5) or 18.562(3) to repay the principal and pay the interest on the revenue

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obligations, and any premium due upon refunding any of the revenue obligations, or shall deposit an amount in the appropriate fund under s. 18.57 or apply the amount for a purpose for which revenue obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying principal and interest costs on other outstanding revenue obligations, the secretary may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this paragraph, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on other similar revenue obligations or for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4).

History: 2005 a. 25; 2007 a. 20 ss. 113, 114, 9121 (6) (a); 2007 a. 100; 2009 a. 180; 2011 a. 32; 2013 a. 20; 2013 a. 173 s. 33; 2015 a. 230, 357; 2017 a. 59.

SECTION 18. 16.848 (4) (d) of the statutes is created to read:

16.848 (4) (d) If under par. (c) the department deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

Notes on LRB 1987/P1

- 1. Is this specific enough? I think the point is to authorize the substitution of any project within a purpose at the paragraph level (i.e., (s) through (zz)), without regard to any sub-allocation to purposes within those paragraphs. Is this how LRB reads this? Would we rely on the building commission's interpretive authority?
- 2. Do we know why 20.924 (1) (em) doesn't provide authorization for substitution of other sources of funds for items 20.866 (2) (zn) through (zy)? Should 20.924(1)(em) be amended here to include all purposes?
- 3. This was reviewed during preparation of the drafting instructions and determined that the language as written is sufficient (to address DOA authority), because while section 20.924(1)(em) gives the authority to SBC to substitute other funds for bond proceeds, the SBC Policy Manual specifically vests authority in the SBC Secretary, who is the DOA DFDM Administrator, to make such substitutions.
- 4. Need to clarify the intend of the requested changes, being able to use net proceeds without first using them to pay debt associated with the property that is sold and to satisfy federal and other obligations attached to the property. The purpose of the change is to give us flexibility to use the proceeds in the manner that best maximizes their value to the state. Ask that LRB verify this clarification with the draft. The flow of net proceeds, as adhering to current language and with amendment is as follows:
 - Repay debt on the property that is sold or leased, or use as a substitute source of funding
 for project enumerated under the state building program that is within the same statutory
 purpose as the property sold or leased. (See Note below)
 - If outstanding debt, costs of maintaining federal tax law compliance.
 - If acquired with federal assistance, pay the federal government as required by federal law.
 - If acquired with gift or grant, comply with restrictions of the gift or grant
 - Repay other debt (not related to the property sold), or use as a substitute source of funding for project enumerated under the state building program that is within the same statutory purpose as the property sold or leased.
 - Repay other debt (not related to the property sold), or use as a substitute source of funding for project enumerated under the state building program (for any statutory purpose).

NOTE: In order to maintain the flow of net sale proceeds included in current law, we should include a limit in the first dot point above so that the alternative for using net proceeds as substitute source of funding is limited to amount that would have been deposited to repay debt on the property sold or leased. This and the above flow of funds should address LRB questions on whether the "same statutory bond purpose" language that appears in line 10 on page 7 is needed again on line 4 on page 8.

- 5. See #4 above.
- 6. Deleting these sections as this analysis is intended to be addressed with amendments in Section 4 and Section 14 of the draft.



State of Misconsin 2019 - 2020 LEGISLATURE

LRB-1987/P1 KP&MPG:wlj

DOA:.....Sherwin, BB0348 - DOA Asset Sales

FOR 2019-2021 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

OTHER STATE GOVERNMENT

1. Use of proceeds from the sale or lease of state-owned real property

Currently, with certain exceptions, DOA or the Building Commission may sell or lease state-owned real property. Any sale by DOA is subject to approval of the Building Commission, and any sale by DOA or the Building Commission is subject to approval by JCF. Current law specifies how the net proceeds of the sale or lease of state-owned real property must be used and, in doing so, establishes several steps DOA or the Building Commission must follow in succession.

First, the net proceeds must be used to retire any public debt that was used to finance the acquisition, construction, or improvement of the property that is sold or leased. This bill authorizes DOA or the Building Commission at this step in the process to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose, as defined in the bill, as the property that is sold or leased.

Next, current law specifies several required uses of the remaining net proceeds. For example, if the sold or leased property was acquired, constructed, or improved with federal financial assistance, DOA or the Building Commission must pay to the

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federal government any of the net proceeds required by federal law. Once those required payments are satisfied, any remaining net proceeds must be used to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property. The bill again authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property that is sold or leased.

Finally, if net proceeds remain after the first two steps in the process, current law requires that the net proceeds be used to retire other outstanding public debt. The bill authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for any statutory bond purpose.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 13.48 (14) (a) of the statutes is renumbered 13.48 (14) (a) (intro.) and amended to read:

13.48 (14) (a) (intro.) In this subsection, "agency":

1. "Agency" has the meaning given in s. 16.52 (7).

Section 2. 13.48 (14) (a) 2. of the statutes is created to read:

13.48 (14) (a) 2. "Statutory bond purpose" means a purpose specified in s. 20.866 (2).

Section 3. 13.48 (14) (c) (intro.) of the statutes is amended to read:

13.48 (14) (c) (intro.) Except as provided in par. (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of that debt, except

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that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the commission shall pay to the federal government any of the proceeds required by federal law. If the property was acquired by gift or grant or with gift or grant funds, the commission shall adhere to any restriction governing use of the proceeds. Except as required under par. (e) and ss. 20.395 (9) (gd) and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the building commission shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property, except that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If any net proceeds remain thereafter, the commission shall use the proceeds to pay

principal and interest costs on other outstanding public debt, except that the

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commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for any statutory bond purpose. For the purpose of paying principal and interest costs on other outstanding public debt under this paragraph, the commission may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market. For the purpose of using an amount deposited under this paragraph as a substitute source of funding under s. 20.924 (1) (em), the commission shall determine which projects to fund and shall authorize expenditures for those projects. To the extent practical, the commission shall consider all of the following in determining which public debt to redeem, whether to use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and which projects to fund:

****Note: Please note our changes and let us know if any of the changes are not consistent with your intent. We did not include language from the drafting instructions that was unnecessary because the language is included under s. 20.924 (1) (em), which provides that the building commission "[m]ay substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program."

****NOTE: Is it necessary to include the "same statutory bond purpose" authorization twice?

****NOTE: Is it the intent that the new use of the net proceeds may be accomplished without first using the net proceeds to pay debt associated with the property that is sold or leased and to satisfy federal and other obligations attached to the property?

Section 4. 13.48 (14) (c) 3. of the statutes is amended to read:

13.48 (14) (c) 3. The fiscal benefit of redeeming outstanding debt with higher interest costs and the costs of establishing an escrow needed to redeem the outstanding debt.

Section 5. 13.48 (14) (c) 4. of the statutes is amended to read:

13.48 (14) (c) 4. The costs of maintaining federal tax law compliance in the selection of general obligation debt to be redeemed or the project to be financed under s. 20.924 (1) (em).

SECTION 6. 13.48 (14) (c) 5. of the statutes is created to read:

13.48 (14) (c) 5. The costs associated with contracting additional debt to finance acquisition, construction, or improvement of property that would be avoided by using net proceeds as a substitute source of funding under s. 20.924 (1) (em).

SECTION 7. 13.48 (14) (cf) of the statutes is created to read:

13.48 (14) (cf) If, under par. (c), the commission deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (c) is used as a substitute source of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

SECTION 8. 13.48 (14) (cm) of the statutes is amended to read:

13.48 (14) (cm) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding any of the revenue obligations, or shall deposit an amount in the appropriate fund

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under s. 18,57 or apply the amount for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying principal and interest costs on ether outstanding revenue obligations, the commission may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under par. (e) and ss. 20.395 (9) (qd) and 51.06 (6), if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this paragraph, the department shall use the net proceeds or the remaining net proceeds to pay principal and interest costs on other similar revenue obligations or for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4).

SECTION 9. 13.48 (14) (ct) of the statutes is created to read:

13.48 (14) (ct) If under par. (cm) the commission deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

SECTION 10. 16.848 (4) (a) of the statutes is renumbered 16.848 (4) (ag) and amended to read:

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16.848 (4) (ag) Except as provided in s. 13.48 (14) (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of the debt, except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the department shall pay to the federal government any of the net proceeds required by federal law. If the property was acquired by gift or grant or acquired with gift or grant funds, the department shall adhere to any restriction governing use of the proceeds. Except as required under ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property,

1	except that the department may deposit some or all of the net proceeds in the capital
2	improvement fund for use as a substitute source of funding under s. 20.924 (1) (em)
3	for a project enumerated under the authorized state building program/that is within
4	the same statutory bond purpose as the property sold or leased under sub. (1). If any
5	net proceeds remain thereafter, the department shall use the proceeds to pay
6	principal and interest costs on other outstanding public debt, except that the
7	department may deposit some or all of the net proceeds in the capital improvement
8	fund for use as a substitute source of funding under s. 20.924 (1) (em) for any
9	statutory bond purpose.
	consistent with your intent. We did not include language from the drafting instructions that was unnecessary because the language is included under s. 20.924 (1) (em), which provides that the building commission "[m]ay substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program." Also, note that the authorization under s. 20.924 (1) (em) applies only with respect to the building commission, not DOA.
	****NOTE: Is it the intent that the new use of the net proceeds may be accomplished without first using the net proceeds to pay debt associated with the property that is sold or leased and to satisfy federal and other obligations attached to the property?
10	SECTION 11. 16.848 (4) (ab) of the statutes is created to read:
11	16.848 (4) (ab) In this subsection, "statutory bond purpose" has the meaning
12	given in s. 13.48 (14) (a) 2.
13	SECTION 12. 16.848 (4) (am) of the statutes is created to read:
14	16.848 (4) (am) If, under par. (ag), the department deposits an amount in the
15	capital improvement fund for use as a substitute source of funding under s. 20.924
16	(1) (em), the amount of public debt that may be contracted under the statutory bond
17	purpose for which the amount deposited under par. (ag) is used as a substitute source

1	of funding shall be reduced by the amount used as a substitute source of funding for
2	that statutory bond purpose.
3	SECTION 13. 16.848 (4) (b) (intro.) of the statutes is amended to read:
4	16.848 (4) (b) (intro.) For the purpose of paying principal and interest costs on
5	other outstanding public debt under par. (a) (ag), the secretary may cause
6	outstanding bonds to be called for redemption on or following their optional
7	redemption date, establish one or more escrow accounts to redeem bonds at their
8	optional redemption date, or purchase bonds in the open market. For the purpose of
9.	using an amount deposited under par. (ag) as a substitute source of funding under
10	s. 20.924 (1) (em), the department shall determine which projects to fund and shall
11	authorize expenditures for those projects. To the extent practical, the secretary shall
12	consider all of the following in determining which public debt to redeem, whether to
13	use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and
14	which projects to fund:
15	SECTION 14. 16.848 (4) (b) 4. of the statutes is amended to read:
16	16.848 (4) (b) 4. The fiscal benefit of redeeming outstanding debt with higher
17	interest costs and the costs of establishing an escrow needed to redeem the
18	outstanding debt.
19	SECTION 15. 16.848 (4) (b) 5, of the statutes is amended to read:
20	16.848 (4) (b) 5. The costs of maintaining federal tax law compliance in the

SECTION 16. 16.848 (4) (b) 6. of the statutes is created to read:

selection of general obligation debt to be redeemed or the project to be financed under



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s. 20,924 (1) (em).

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16.848 (4) (b) 6. The costs associated with contracting additional debt to finance acquisition, construction, or improvement of property that would be avoided by using net proceeds as a substitute source of funding under s. 20.924 (1) (em).

SECTION 17. 16.848 (4) (c) of the statutes is amended to read:

16.848 (4) (c) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding any of the revenue obligations, or shall deposit an amount in the appropriate fund under s. 18.57 or apply the amount for a purpose for which similar revenue obligations may be issued under s. 18,53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying principal and interest costs on other outstanding revenue obligations, the secretary may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under

ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if the net proceeds exceed the amount
required to be deposited, paid, or used for another purpose under this paragraph, the
department shall use the net proceeds or remaining net proceeds to pay principal and
interest costs on other similar revenue obligations or for a purpose for which similar
revenue obligations may be issued under s. 18.53 (3) or (4).
SECTION 18. 16.848 (4) (d) of the statutes is created to read:
16.848 (4) (d) If under par. (c) the department deposits net proceeds into an
appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which

revenue obligations may be issued, the amount of revenue obligations authorized

under s. 18.54 (2) shall be reduced by the amount deposited or applied.

11 (END)



State of Misconsin 2019 - 2020 LEGISLATURE

LRB-1987/PD KP&MPG:wlj

DOA:.....Sherwin, BB0348 - DOA Asset Sales

FOR 2019-2021 BUDGET -- NOT READY FOR INTRODUCTION

(172)

At this stop in the process, DOA or the Evilding Commission Many not deposit more proceeds in the capital improvement fund than would have been used to retire the debt associated with the property co

1 AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

OTHER STATE GOVERNMENT

1. Use of proceeds from the sale or lease of state-owned real property

Currently, with certain exceptions, DOA or the Building Commission may sell or lease state-owned real property. Any sale by DOA is subject to approval of the Building Commission, and any sale by DOA or the Building Commission is subject to approval by JCF. Current law specifies how the net proceeds of the sale or lease of state-owned real property must be used and, in doing so, establishes several steps DOA or the Building Commission must follow in succession.

First, the net proceeds must be used to retire any public debt that was used to finance the acquisition, construction, or improvement of the property that is sold or leased. This bill authorizes DOA or the Building Commission at this step in the process to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose, as defined in the bill, as the property that is sold or leased.

Next, current law specifies several required uses of the remaining net proceeds. For example, if the sold or leased property was acquired, constructed, or improved with federal financial assistance, DOA or the Building Commission must pay to the

federal government any of the net proceeds required by federal law. Once those required payments are satisfied, any remaining net proceeds must be used to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property. The bill again authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property that is sold or leased.

Finally, if net proceeds remain after the first two steps in the process, current law requires that the net proceeds be used to retire other outstanding public debt. The bill authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for any statutory bond purpose.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 13.48 (14) (a) of the statutes is renumbered 13.48 (14) (a) (intro.)
and amended to read:

13.48 (14) (a) (intro.) In this subsection, "agency":

1. "Agency" has the meaning given in s. 16.52 (7).

SECTION 2. 13.48 (14) (a) 2. of the statutes is created to read:

13.48 (14) (a) 2. "Statutory bond purpose" means a purpose specified in s.

20.866 (2) (5), to (22)

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SECTION 3. 13.48 (14) (c) (intro.) of the statutes is amended to read:

13.48 (14) (c) (intro.) Except as provided in par. (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of that debt, except

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that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20,924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the commission shall pay to the federal government any of the proceeds required by federal law. If the property was acquired by gift or grant or with gift or grant funds, the commission shall adhere to any restriction governing use of the proceeds. Except as required under par. (e) and ss. 20.395 (9) (gd) and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the building commission shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property, except that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20,924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If any net proceeds remain thereafter, the commission shall use the proceeds to pay principal and interest costs on other outstanding public debt, except that the

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commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for any statutory bond purpose. For the purpose of paying principal and interest costs on other outstanding public debt under this paragraph, the commission may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market. For the purpose of using an amount deposited under this paragraph as a substitute source of funding under s. 20.924 (1) (em), the commission shall determine which projects to fund and shall authorize expenditures for those projects. To the extent practical, the commission shall consider all of the following in determining which public debt to redeem, whether to use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and which projects to fund:

****Note: Please note our changes and let us know if any of the changes are not consistent with your intent. We did not include language from the drafting instructions that was unnecessary because the language is included under s. 20.924 (1) (em), which provides that the building commission "[m]ay substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program."

****Note: Is it necessary to include the "same statutory bond purpose" authorization twice?

****NOTE: Is it the intent that the new use of the net proceeds may be accomplished without first using the net proceeds to pay debt associated with the property that is sold or leased and to satisfy federal and other obligations attached to the property?

Section 4. 13.48 (14) (c) 3. of the statutes is amended to read:

13.48 (14) (c) 3. The fiscal benefit of redeeming outstanding debt with higher interest costs and the costs of establishing an escrow needed to redeem the outstanding debt.

Section 5. 13.48 (14) (c) 4. of the statutes is amended to read:

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13.48 (14) (c) 4. The costs of maintaining federal tax law compliance in the
$selection \ of \ general \ obligation \ debt \ to \ be \ redeemed \ or \ the \ project \ to \ be \ financed \ under \ project \ to \ be \ financed \ under \ project \ financed \ financed$
s. 20.924 (1) (em).

Section 6. 13.48 (14) (c) 5. of the statutes is created to read:

13.48 (14) (c) 5. The costs associated with contracting additional debt to finance acquisition, construction, or improvement of property that would be avoided by using net proceeds as a substitute source of funding under s. 20.924 (1) (em).

SECTION 7. 13.48 (14) (cf) of the statutes is created to read:

13.48 (14) (cf) If, under par. (c), the commission deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (c) is used as a substitute source of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

Section 8. 13.48 (14) (cm) of the statutes is amended to read:

13.48 (14) (cm) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding any of the revenue obligations, or shall deposit an amount in the appropriate fund

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under s. 18.57 or apply the amount for a purpose for which similar revenue
obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding
revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the
acquisition, construction, or improvement of any property that is sold or leased under
par. (am), the commission shall then provide a sufficient amount of the net proceeds
from the sale or lease of the property for the costs of maintaining federal tax law
compliance applicable to the revenue obligations. For the purpose of paying
principal and interest costs on other outstanding revenue obligations, the
commission may cause outstanding revenue obligations to be called for redemption
on or following their optional redemption date, establish one or more escrow accounts
to redeem obligations at their optional redemption date, or purchase bonds on the
open market. Except as required under par. (e) and ss. 20.395 (9) (qd) and 51.06 (6),
if the net proceeds exceed the amount required to be deposited, paid, or used for
another purpose under this paragraph, the department shall use the net proceeds
or the remaining net proceeds to pay principal and interest costs on other similar
revenue obligations <u>or for a purpose for which similar revenue obligations may be</u>
issued under s. 18 53 (3) or (4)

Section 9. 13.48 (14) (ct) of the statutes is created to read:

13.48 (14) (ct) If under par. (cm) the commission deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

SECTION 10. 16.848 (4) (a) of the statutes is renumbered 16.848 (4) (ag) and amended to read:

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16.848 (4) (ag) Except as provided in s. 13.48 (14) (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding any of the debt, except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the department shall pay to the federal government any of the net proceeds required by federal law. If the property was acquired by gift or grant or acquired with gift or grant funds, the department shall adhere to any restriction governing use of the proceeds. Except as required under ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property,

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except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If any net proceeds remain thereafter, the department shall use the proceeds to pay principal and interest costs on other outstanding public debt, except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for any statutory bond purpose.

****Note: Please note our changes and let us know if any of the changes are not consistent with your intent. We did not include language from the drafting instructions that was unnecessary because the language is included under s. 20.924 (1) (em), which provides that the building commission "[m]ay substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program." Also, note that the authorization under s. 20.924 (1) (em) applies only with respect to the building commission, not DOA.

****Note: Is it necessary to include the "same statutory bond purpose" authorization twice?

*****Note: Is it the intent that the new use of the net proceeds may be accomplished without first using the net proceeds to pay debt associated with the property that is sold or leased and to satisfy federal and other obligations attached to the property?

Section 11. 16.848 (4) (ab) of the statutes is created to read:

16.848 (4) (ab) In this subsection, "statutory bond purpose" has the meaning given in s. 13.48 (14) (a) 2.

SECTION 12. 16.848 (4) (am) of the statutes is created to read:

16.848 (4) (am) If, under par. (ag), the department deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (ag) is used as a substitute source

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of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

SECTION 13. 16.848 (4) (b) (intro.) of the statutes is amended to read:

16.848 (4) (b) (intro.) For the purpose of paying principal and interest costs on other outstanding public debt under par. (a) (ag), the secretary may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market. For the purpose of using an amount deposited under par. (ag) as a substitute source of funding under s. 20.924 (1) (em), the department shall determine which projects to fund and shall authorize expenditures for those projects. To the extent practical, the secretary shall consider all of the following in determining which public debt to redeem, whether to use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and which projects to fund:

Section 14. 16.848 (4) (b) 4. of the statutes is amended to read:

16.848 (4) (b) 4. The fiscal benefit of redeeming outstanding debt with higher interest costs and the costs of establishing an escrow needed to redeem the outstanding debt.

SECTION 15. 16.848 (4) (b) 5. of the statutes is amended to read:

16.848 (4) (b) 5. The costs of maintaining federal tax law compliance in the selection of general obligation debt to be redeemed or the project to be financed under

22 <u>s. 20.924 (1) (em)</u>.

Section 16. 16.848 (4) (b) 6. of the statutes is created to read:

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16.848 (4) (b) 6. The costs associated with contracting additional debt to finance acquisition, construction, or improvement of property that would be avoided by using net proceeds as a substitute source of funding under s. 20.924 (1) (em).

Section 17. 16.848 (4) (c) of the statutes is amended to read:

16.848 (4) (c) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding any of the revenue obligations, or shall deposit an amount in the appropriate fund under s. 18.57 or apply the amount for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue For the purpose of paying principal and interest costs on other outstanding revenue obligations, the secretary may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under

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ss. $13.48(14)(e)$, $20.395(9)(qd)$, and $51.06(6)$, if the net proceeds exceed the amount
$required\ to\ be\ deposited,\ paid,\ or\ used\ for\ another\ purpose\ under\ this\ paragraph,\ the$
$department \ shall \ use \ the \ net \ proceeds \ or \ remaining \ net \ proceeds \ to \ pay \ principal \ and$
$interest\ costs\ on\ other\ similar\ revenue\ obligations\ \underline{or\ for\ a\ purpose\ for\ which\ similar}$
revenue obligations may be issued under s. 18.53 (3) or (4).

SECTION 18. 16.848 (4) (d) of the statutes is created to read:

16.848 (4) (d) If under par. (c) the department deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

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2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT 11-10

T	SECTION 1. 20.924 (1) (em) of the statutes is amended to read:
2	20.924 (1) (em) May substitute any available source of funding in whole or in
3	part for borrowing authority under s. 20.866 (2) (s) to $\overline{(zm)}$ and $\overline{(zz)}$ that is authorized
4	to be used to fund a project enumerated under the authorized state building program.
	VII. 4074 407 4070 00 4070 41 0400 (C) () (70) () 4000 470 4007 40 4007 (C) 4000 470 470 470 470 470 470 470 470 47

History: 1971 c. 125; 1973 c. 90; 1979 c. 34 s. 2102 (6) (a), (23) (a); 1983 a. 27 s. 2202 (23); 1985 a. 29 s. 3202 (26) (a); 1991 a. 269; 1993 a. 16; 1997 a. 5, 27; 1999 a. 9, 197; 2001 a. 16, 109; 2003 a. 326; 2005 a. 141, 391; 2011 a. 32; 2017 a. 237.

END INSERT 11-10

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2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT 2-5

1	13.48 (14) (a) 2. "Statutory bond purpose" means a purpose specified in s.
2	20.866 (2) (s) to (zz), but not including any purpose specified in 20.866 (2) (s) 1., (z)
3	1m. to 4m., and (zbj) 1. and 2.

END INSERT 2-5



State of Misconsin 2019 - 2020 LEGISLATURE

LRB-1987/P2 KP&MPG:wlj&klm

DOA:.....Sherwin, BB0348 - DOA Asset Sales

FOR 2019-2021 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

OTHER STATE GOVERNMENT

1. Use of proceeds from the sale or lease of state-owned real property

Currently, with certain exceptions, DOA or the Building Commission may sell or lease state-owned real property. Any sale by DOA is subject to approval of the Building Commission, and any sale by DOA or the Building Commission is subject to approval by JCF. Current law specifies how the net proceeds of the sale or lease of state-owned real property must be used and, in doing so, establishes several steps DOA or the Building Commission must follow in succession.

First, the net proceeds must be used to retire any public debt that was used to finance the acquisition, construction, or improvement of the property that is sold or leased. This bill authorizes DOA or the Building Commission at this step in the process to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose, as defined in the bill, as the property that is sold or leased. At this step in the process, DOA or the Building Commission may not deposit more proceeds in the capital improvement fund than would have been used to retire the debt associated with the property.

Next, current law specifies several required uses of the remaining net proceeds. For example, if the sold or leased property was acquired, constructed, or improved with federal financial assistance, DOA or the Building Commission must pay to the federal government any of the net proceeds required by federal law. Once those required payments are satisfied, any remaining net proceeds must be used to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property. The bill again authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property that is sold or leased.

Finally, if net proceeds remain after the first two steps in the process, current law requires that the net proceeds be used to retire other outstanding public debt. The bill authorizes DOA or the Building Commission at this step to deposit some or all of the net proceeds into the capital improvement fund for use as a substitute source of funding for any statutory bond purpose.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **Section 1.** 13.48 (14) (a) of the statutes is renumbered 13.48 (14) (a) (intro.) 2 and amended to read: 3 13.48 (14) (a) (intro.) In this subsection, "agency": 4 1. "Agency" has the meaning given in s. 16.52 (7). 5 **Section 2.** 13.48 (14) (a) 2. of the statutes is created to read: 6 13.48 (14) (a) 2. "Statutory bond purpose" means a purpose specified in s. 20.866 (2) (s) to (zz), but not including any purpose specified in s. 20.866 (2) (s) 1., (z) 7 8 1m. to 4m., and (zbj) 1. and 2. 9 **Section 3.** 13.48 (14) (c) (intro.) of the statutes is amended to read: 10 13.48 (14) (c) (intro.) Except as provided in par. (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any 11 12 property that is sold or leased under par. (am), the building commission shall deposit

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a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding redeeming any of that debt, except that the commission may deposit some or all of the net proceeds, not to exceed the amount the commission would have deposited in the bond security and redemption fund, in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under par. (am). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the building commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the commission shall pay to the federal government any of the proceeds required by federal law. If the property was acquired by gift or grant or with gift or grant funds, the commission shall adhere to any restriction governing use of the proceeds. Except as required under par. (e) and ss. 20.395 (9) (qd) and 51.06 (6), if there is no such debt outstanding, there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the building commission shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition, construction, or improvement of property, except that the commission may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of

$\underline{fundingunders.20.924(1)(em)foraprojectenumeratedundertheauthorizedstate}$
$\underline{\text{building program that is within the same statutory bond purpose as the property sold}}$
or leased under par. (am). If any net proceeds remain thereafter, the commission
shall use the proceeds to pay principal and interest costs on other outstanding public
debt, except that the commission may deposit some or all of the net proceeds in the
capital improvement fund for use as a substitute source of funding under s. 20.924
(1) (em) for any statutory bond purpose. For the purpose of paying principal and
interest costs on other outstanding public debt under this paragraph, the
commission may cause outstanding bonds to be called for redemption on or following
their optional redemption date, establish one or more escrow accounts to redeem
bonds at their optional redemption date, or purchase bonds in the open market. For
the purpose of using an amount deposited under this paragraph as a substitute
source of funding under s. 20.924 (1) (em), the commission shall determine which
projects to fund and shall authorize expenditures for those projects. To the extent
practical, the commission shall consider all of the following in determining which
public debt to redeem, whether to use any net proceeds as a substitute source of
funding under s. 20.924 (1) (em), and which projects to fund:

SECTION 4. 13.48 (14) (c) 3. of the statutes is amended to read:

13.48 (14) (c) 3. The fiscal benefit of redeeming outstanding debt with higher interest costs and the costs of establishing an escrow needed to redeem the outstanding debt.

Section 5. 13.48 (14) (c) 4. of the statutes is amended to read:

13.48 (14) (c) 4. The costs of maintaining federal tax law compliance in the selection of general obligation debt to be redeemed or the project to be financed under s. 20.924 (1) (em).

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Section 6. 13.48 (14) (cf) of the statutes is created to read:

13.48 (14) (cf) If, under par. (c), the commission deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (c) is used as a substitute source of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

SECTION 7. 13.48 (14) (cm) of the statutes is amended to read:

13.48 (14) (cm) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the commission shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding redeeming any of the revenue obligations, or shall deposit an amount in the appropriate fund under s. 18.57 or apply the amount for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under par. (am), the commission shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying

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principal and interest costs on ether outstanding revenue obligations, the commission may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under par. (e) and ss. 20.395 (9) (qd) and 51.06 (6), if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this paragraph, the department shall use the net proceeds or the remaining net proceeds to pay principal and interest costs on other similar revenue obligations or for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4).

SECTION 8. 13.48 (14) (ct) of the statutes is created to read:

13.48 (14) (ct) If under par. (cm) the commission deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

SECTION 9. 16.848 (4) (a) of the statutes is renumbered 16.848 (4) (ag) and amended to read:

16.848 (4) (ag) Except as provided in s. 13.48 (14) (e), if there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the bond security and redemption fund under s. 18.09 to repay the principal and pay the interest on the debt, and any premium due upon refunding redeeming any of the debt, except that the department may deposit some or all of the net proceeds, not to exceed the amount the department would have deposited in the bond security and

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redemption fund, in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If there is any outstanding public debt used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the debt. If the property was acquired, constructed, or improved with federal financial assistance, the department shall pay to the federal government any of the net proceeds required by federal law. If the property was acquired by gift or grant or acquired with gift or grant funds, the department shall adhere to any restriction governing use of the proceeds. Except as required under ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if there is no such debt outstanding. there are no moneys payable to the federal government, and there is no restriction governing use of the proceeds, and if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this subsection, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on outstanding public debt issued to finance the acquisition. construction, or improvement of property, except that the department may deposit some or all of the net proceeds in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em) for a project enumerated under the authorized state building program that is within the same statutory bond purpose as the property sold or leased under sub. (1). If any net proceeds remain thereafter. the department shall use the proceeds to pay principal and interest costs on other outstanding public debt, except that the department may deposit some or all of the

net proceeds in the capital improvement fund for use as a substitute	source o	of
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funding under s. 20.924 (1) (em) for any statutory bond purpose.		

SECTION 10. 16.848 (4) (ab) of the statutes is created to read:

16.848 (4) (ab) In this subsection, "statutory bond purpose" has the meaning given in s. 13.48 (14) (a) 2.

SECTION 11. 16.848 (4) (am) of the statutes is created to read:

16.848 (4) (am) If, under par. (ag), the department deposits an amount in the capital improvement fund for use as a substitute source of funding under s. 20.924 (1) (em), the amount of public debt that may be contracted under the statutory bond purpose for which the amount deposited under par. (ag) is used as a substitute source of funding shall be reduced by the amount used as a substitute source of funding for that statutory bond purpose.

Section 12. 16.848 (4) (b) (intro.) of the statutes is amended to read:

16.848 (4) (b) (intro.) For the purpose of paying principal and interest costs on other outstanding public debt under par. (a) (ag), the secretary may cause outstanding bonds to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem bonds at their optional redemption date, or purchase bonds in the open market. For the purpose of using an amount deposited under par. (ag) as a substitute source of funding under s. 20.924 (1) (em), the department shall determine which projects to fund and shall authorize expenditures for those projects. To the extent practical, the secretary shall consider all of the following in determining which public debt to redeem, whether to use any net proceeds as a substitute source of funding under s. 20.924 (1) (em), and which projects to fund:

SECTION 13. 16.848 (4) (b) 4. of the statutes is amended to read:

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16.848 (4) (b) 4. The fiscal benefit of redeeming outstanding debt with higher interest costs and the costs of establishing an escrow needed to redeem the outstanding debt.

SECTION 14. 16.848 (4) (b) 5. of the statutes is amended to read:

16.848 (4) (b) 5. The costs of maintaining federal tax law compliance in the selection of general obligation debt to be redeemed or the project to be financed under s. 20.924 (1) (em).

SECTION 15. 16.848 (4) (c) of the statutes is amended to read:

16.848 (4) (c) If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall adhere to any restrictions in the authorizing resolution of the revenue obligations governing the use of the proceeds. To the extent the authorizing resolution does not restrict such use, the department shall deposit a sufficient amount of the net proceeds from the sale or lease of the property in the respective redemption fund provided under s. 18.561 (5) or 18.562 (3) to repay the principal and pay the interest on the revenue obligations, and any premium due upon refunding redeeming any of the revenue obligations, or shall deposit an amount in the appropriate fund under s. 18.57 or apply the amount for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4). If there are any outstanding revenue obligations, issued pursuant to subch. II of ch. 18, used to finance the acquisition, construction, or improvement of any property that is sold or leased under sub. (1), the department shall then provide a sufficient amount of the net proceeds from the sale or lease of the property for the costs of maintaining federal tax law compliance applicable to the revenue obligations. For the purpose of paying principal and interest costs on other

outstanding revenue obligations, the secretary may cause outstanding revenue obligations to be called for redemption on or following their optional redemption date, establish one or more escrow accounts to redeem obligations at their optional redemption date, or purchase bonds on the open market. Except as required under ss. 13.48 (14) (e), 20.395 (9) (qd), and 51.06 (6), if the net proceeds exceed the amount required to be deposited, paid, or used for another purpose under this paragraph, the department shall use the net proceeds or remaining net proceeds to pay principal and interest costs on other similar revenue obligations or for a purpose for which similar revenue obligations may be issued under s. 18.53 (3) or (4).

Section 16. 16.848 (4) (d) of the statutes is created to read:

16.848 (4) (d) If under par. (c) the department deposits net proceeds into an appropriate fund provided in s. 18.57 or applies net proceeds for a purpose for which revenue obligations may be issued, the amount of revenue obligations authorized under s. 18.54 (2) shall be reduced by the amount deposited or applied.

Section 17. 20.924 (1) (em) of the statutes is amended to read:

20.924 (1) (em) May substitute any available source of funding in whole or in part for borrowing authority under s. 20.866 (2) (s) to (zm) and (zz) that is authorized to be used to fund a project enumerated under the authorized state building program.

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