2021 ASSEMBLY BILL 14

January 25, 2021 – Introduced by JOINT COMMITTEE FOR REVIEW OF ADMINISTRATIVE RULES. Referred to Committee on State Affairs.

AN ACT to renumber and amend 457.03 (2); and to create 457.03 (2) (a) 1. to 4. and 457.03 (2) (b) of the statutes; relating to: rules defining unprofessional conduct by marriage and family therapists, professional counselors, and social workers.

Analysis by the Legislative Reference Bureau

This bill prohibits the Marriage and Family Therapy, Professional Counseling, and Social Work Examining Board from promulgating rules that establish certain forms of conduct by marriage and family therapists, professional counselors, and social workers (credential holders) as unprofessional conduct. Current law authorizes the examining board to promulgate rules governing the professional conduct of credential holders, and credential holders are subject to discipline for violating the examining board’s rules.

Under the bill, the examining board may not promulgate a rule that does anything proposed by clearinghouse rule 19-166 or that establishes that any of the following constitutes unprofessional conduct by a credential holder: 1) discriminating on the basis of gender, gender identity, or ethnicity; 2) engaging in sexual conduct with a former client; 3) employing or promoting a treatment that attempts to change a person’s sexual orientation or gender identity; and 4) failing to adequately supervise subordinates.

Proposed by the examining board, clearinghouse rule 19-166 established the following as constituting unprofessional conduct by a credential holder: 1) discriminating on the basis of gender, gender identity, or ethnicity; 2) failing to
comply with child abuse reporting requirements; 3) engaging in sexual conduct with either a person taught, supervised, or instructed by the credential holder or with a former client; 4) taking unfair advantage of clients, students, supervisees, or professional relationships; 5) failing to notify the examining board of a conviction against the credential holder; 6) employing or promoting a treatment that attempts to change a person’s sexual orientation or gender identity; 7) aiding or assisting an unlawful practice of marriage and family therapy, professional counseling, or social work; 8) failing to obtain a client’s written, informed consent before recording the client; 9) failing to adequately supervise subordinates; 10) refusing to cooperate in a timely manner with the examining board’s investigations; and 11) withholding documentation of clinical experience hours completed by a person the credential holder supervises.

The bill is introduced as required by s. 227.19 (5) (g), stats., in support of the objection of the Joint Committee for Review of Administrative Rules to promulgation of clearinghouse rule 19-166 by the Marriage and Family Therapy, Professional Counseling, and Social Work Examining Board. The proposed rule, as described above, made various changes to rules defining unprofessional conduct for marriage and family therapists, professional counselors, and social workers.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 457.03 (2) of the statutes is renumbered 457.03 (2) (a) (intro.) and amended to read:

457.03 (2) (a) (intro.) Upon the advice of the social worker section, marriage and family therapist section, and professional counselor section, promulgate rules establishing a code of ethics to govern the professional conduct of certificate holders and licensees. The rules shall specify the services included within the practice of social work, advanced practice social work, or independent social work that an individual who is certified under this chapter as a social worker, advanced practice social worker, or independent social worker may perform and the degree of supervision, if any, required to perform those services. The rules promulgated under this paragraph may not do anything proposed by clearinghouse rule 19-166 as submitted to the legislature under s. 227.19 on March 9, 2020. The rules
promulgated under this paragraph may not establish that any of the following constitutes unprofessional conduct:

**SECTION 2.** 457.03 (2) (a) 1. to 4. of the statutes are created to read:

457.03 (2) (a) 1. Discriminating on the basis of gender, gender identity, or ethnicity by means of service provided or denied.

2. Engaging in sexual contact, sexual conduct, or any other behavior that could be construed as seductive, romantic, harassing, or exploitative, with a former client, regardless of the amount of time that has passed since the termination of professional services.

3. Employing or promoting any intervention or method that has the purpose of attempting to change a person’s sexual orientation or gender identity, including attempting to change behaviors or expressions of self or to reduce sexual or romantic attractions or feelings toward individuals of the same gender.

4. Failing to adequately supervise subordinates.

**SECTION 3.** 457.03 (2) (b) of the statutes is created to read:

457.03 (2) (b) 1. The rules promulgated under par. (a) shall establish an amount of time after contact with a client within which a credential holder shall prepare clinical records.

2. Notwithstanding par. (a) 4., the examining board may promulgate a rule establishing that a credential holder’s failure to adequately supervise subordinates constitutes unprofessional conduct, if the rule clearly specifies the degree of supervision over subordinates that a credential holder is required to exercise.