

EXECUTIVE ORDER NO. 12

WHEREAS, the continued improvement of the executive management of Wisconsin State Government in carrying out Legislative mandates requires full coordination of the programs and plans of the several state agencies; and

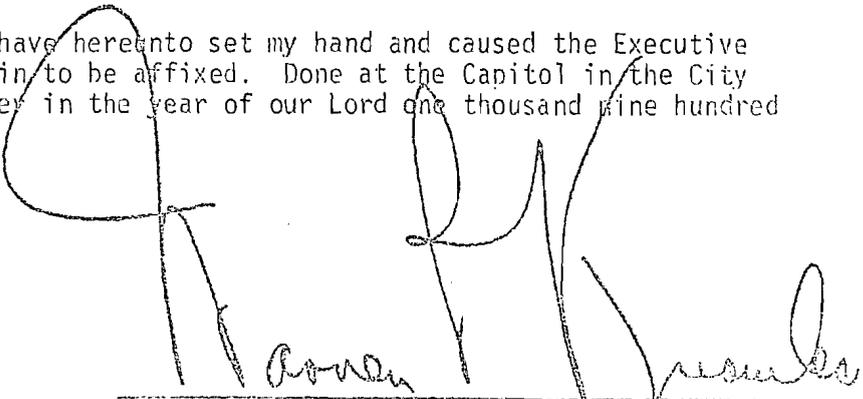
WHEREAS, a system of Governor's Cabinets has been established to provide coordinated policy advice and top level coordination among state departments; and

WHEREAS, the Governor's Cabinets require ongoing and coordinated technical studies and staff assistance to fully execute their functions.

NOW, THEREFORE, I, WARREN P. KNOWLES, Governor of the State of Wisconsin, do hereby order and direct that:

- I. An Interagency State Planning Council be established to:
 - A. Investigate, analyze and prepare action alternatives on topics requested by the cabinets.
 - B. Bring to the cabinets problem areas of a multi-departmental nature, and outline alternatives for their solution.
 - C. Coordinate planning that crosses departmental lines, and exchange information among state departments.
 - D. Participate in the development of the concepts and procedures of state planning.
 - E. Perform other functions concerned with the state's long-range development.
- II. The director of the Bureau of State Planning in the Department of Administration serve as chairman of the Council; and a representative of the Governor's office, the secretary of the Governor's Cabinets, serve as secretary of the Interagency State Planning Council and provide general liaison between the Cabinets and the Council;
- III. The Departments of Administration, Agriculture, Health and Social Services, Industry, Labor and Human Relations, Local Affairs and Development, Natural Resources, Public Instruction, Revenue, Transportation, Veterans Affairs, Vocational, Technical and Adult Education Board and the Coordinating Council for Higher Education, the Higher Education Aids Board, the Wisconsin State Universities, and the University of Wisconsin to each appoint an Executive Planning Coordinator to serve as members of the Interagency State Planning Council and to provide ongoing planning liaison among departments. The chairman and secretary are to be notified of the appointments of the Executive Planning Coordinators by October 20, 1969.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Executive Privy Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison this tenth day of October in the year of our Lord one thousand nine hundred and sixty-nine.


GOVERNOR

PROSPECTUS

INTERAGENCY STATE PLANNING COUNCIL

PURPOSE:

Effective management and leadership of the many and complex state government programs demands that they be coordinated as efficiently as possible, operated within legislative policy mandates, and pointed toward meeting the basic needs of Wisconsin citizens.

A system of Governor's Cabinets has been established to provide policy advice to the Governor and top level coordination among departments. Its effective operation is hindered by the lack of an organized means of regularly bringing studied action alternatives to the cabinets and a group to study policy planning matters referred by the cabinets.

Continuing liaison among departmental planning officers is needed to coordinate interagency and interprogram planning efforts toward statewide problems and priorities.

An Interagency State Planning Council should be established to:

- * Help make the cabinet system more effective by:
 - . doing staff work for cabinet action.
 - . providing planning coordination among cabinets.
 - . making interagency studies at a subcabinet level.
- * Coordinate planning among agencies by:
 - . all agencies participating in the development of a state planning process.
 - . encouraging the development of departmental program planning.
 - . providing a forum for agencies to identify major public concerns and cooperatively plan to meet them.

FUNCTIONS:

Among the activities of the Interagency State Planning Council would be:

- * to receive, analyze and prepare action alternatives on topics referred by the cabinets.
- * to bring to the cabinets problem areas of a multi-departmental nature, and outline alternatives for their solution.

- * Coordinate planning that crosses departmental lines, and exchange information among state departments.
- * Participate in the development of the concepts and procedures of state planning.
- * Perform other functions concerned with the state's long-range development.

PROSPECTIVE INTERAGENCY CONCERNS:

Major public concerns that cut across agency lines are many, and promise to increase in number and intensity in the 1970's as society itself becomes more complex. This prospectus only hints at some sample concerns that could be addressed by the cabinets, based on coordinated staff work of the Interagency State Planning Council.

Interagency concerns might be categorized into two areas:

- * Social Issues: Broad public priority problems that impact on the programs of several state agencies, such as:
 - . poverty - housing, discrimination, health, education, mobility, employment opportunities, transportation, welfare, retraining, economic patterns, etc.
 - . urban crisis - congestion, pollution, community renewal, poverty, suburban development, sewage, transportation, finances and taxes, education, environment, etc.
 - . housing - income levels, rural areas, zoning, urbanization patterns, transportation, relocation, discrimination, private relationships, building codes, new building techniques, etc.
 - . development patterns - economic patterns, intergovernmental relations, annexation, relocation, transportation systems, water, environment, housing, education, recreation, etc.
 - . health - environment, physical health, mental health, nutrition, poverty, school lunches, education of mentally handicapped, animal health, consumer protection, narcotics control, prenatal care, medicaid, distribution of services, health manpower, etc.
 - . employment - education and manpower planning, technical education, day care centers, employment services, mobility, retraining, economic patterns, educational policies, on-the-job training, hard core unemployed, transportation, housing, etc.

- * Organizational Coordination: Development of interagency state government coordination mechanisms and improved intergovernmental relationships, such as:
- . federal relationships - organization and execution of BOB A-95, federal planning requirements, federal program guidelines, relocation, etc.
 - . state/local mechanisms - implementation of state districts, regional comprehensive planning and regional functional planning, demonstration districts, state/local communications.
 - . public/private relations - coordination of public and non-public efforts, emphasis on greater private social efforts, housing, employment, etc.
 - . planning system development - problems identification, program planning development, plan for planning, information systems, executive priorities, state goals development, comprehensive planning, etc.

Agencies should continue to develop their program planning capabilities for program responsibilities. The council is not intended to substitute for that agency planning. Instead, it is intended to provide a structure for ongoing policy coordination of interrelated agency programs.

MEMBERSHIP:

State departments to be members of the Interagency State Planning Council will include all member agencies of the Governor's Operating Cabinet and the Governor's Education Cabinet.

Each of these state departments should appoint an Executive Planning Coordinator to serve as that agency's representative on the Interagency State Planning Council.

Executive Planning Coordinators should be at a level within the department that they are knowledgeable about all agency programs, have the authority and confidence of the secretary to speak for the department, and are involved in that department's planning process. Most often, perhaps, deputy secretaries or heads of department-wide planning divisions would be appointed as the Executive Planning Coordinator.

ORGANIZATION:

Meetings of the Interagency State Planning Council would be scheduled as often as needed to discuss matters of substance. It would probably meet frequently in its early stages, and less often after it has been fully organized and operating.

Technical committees would be formed to perform technical studies on specific policy concern areas. Technical staff from each concerned department would participate in these studies. When completed, the technical study reports would be presented to the cabinet, along with the policy analysis of the Interagency State Planning Council itself.

Conceptual and administrative staff services would be provided the council by the Bureau of State Planning. It would help the council identify major issues and their program components, relate them to state objectives and priorities, and evaluate the consequences of various policy and program alternatives.

Continuing cabinet liaison would be provided by the active participation of the Secretary to the several cabinets in the deliberations of the Interagency State Planning Council.

RELATIONSHIP TO OTHER COORDINATING BODIES:

Over the years a variety of interagency coordinating bodies have been formed to serve a variety of purposes. And their functions have similarly varied-- from top cabinet level coordination to interagency policy setting bodies, to technical coordination bodies, to technical study groups, and so on.

An Interagency State Planning Council is not intended to usurp or replace any of these interagency coordinating bodies. As the council is formed and operating it may play a variety of roles in relationship to existing coordinating bodies, such as

- * providing staff services for the Urban Affairs Council--a cabinet level structure organized to focus top level action on a state top priority issue--as it would serve the regular cabinets.
- * little effect on the functions of the Coordinating Council for Higher Education in its coordination and direction of public post high school education.
- * providing a more organized structure and possible new focus for some existing coordinating bodies.
- * possibly providing a more effective alternative to the continuation of some coordinating bodies.
- * little, if any, effect on other coordinating bodies.

Each coordinating body will need to examine its purpose in relation to the functions of the Interagency State Planning Council, and then define its relationship.

In future years, however, the Interagency State Planning Council will provide an ongoing umbrella structure for interagency policy and program coordination. Thus, the need for yet additional coordinating bodies may be avoided.