

Clearinghouse Rule 06-082

STATE OF WISCONSIN

DEPARTMENT OF TRANSPORTATION  
OFFICE OF THE SECRETARY

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The Wisconsin Department of Transportation proposes an order to amend TRANS 102.11(1)(a)2., (b)1. and 2. and (c), 102.16(1), (3m), (5), (6) and (8), and 102.18(1) and (2); and to create TRANS 102.15(2)(bm) and (3m), relating to operator's licenses and identification cards, and affecting small businesses.

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**NOTICE OF HEARING  
AND  
TEXT OF PROPOSED RULE**

NOTICE IS HEREBY GIVEN that pursuant to ss. 343.14(2)(er), 343.17(3), 343.20(1m) and 343.50(5) and (6), Stats., and interpreting s. 343.14(2)(er), Stats., the Department of Transportation will hold a public hearing in **Room 144-B** of the Hill Farms State Transportation Building, 4802 Sheboygan Avenue, Madison, Wisconsin on the **3rd** day of **August**, 2006, at **1:00 PM**, to consider the amendment of ch. Trans 102, Wisconsin Administrative Code, relating to operator's licenses and identification cards.

An interpreter for the hearing impaired will be available on request for this hearing. Please make reservations for a hearing interpreter at least 10 days prior to the hearing.

Parking for persons with disabilities and an accessible entrance are available.

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**Analysis Prepared by the Wisconsin Department of Transportation**

**Statutes interpreted:** s. 343.14(2)(er), Stats.

**Statutory authority:** ss. 343.14 (2)(er), 343.17(3), 343.20(1m) and 343.50(5) and (6), Stats.

**Explanation of agency authority:** 2005 Wisconsin Act 126 requires that a person applying for a driver's license or identification card provide documentary proof of citizenship or legal presence in the United States.

**Related statute or rule:** ss. 343.06, 343.14 and 343.20, Stats.

**Plain language analysis:** 2005 Wisconsin Act 126 requires all persons applying for an original, reissue, reinstatement, renewal or duplicate Wisconsin driver's license or identification card on or after April 1, 2007 to show documentary proof of citizenship or legal presence in this country. Currently, applicants for a driver's license or identification card are required to show proof of identity, name and date of birth, and residency. 2005 Wisconsin Act 126 also requires operator's licenses and identification cards to expire on the date the person's legal presence in the United States is no longer authorized. This rule implements these expiration dates.

**Summary of, and preliminary comparison with, existing or proposed federal regulation:** This proposed rule making moves Wisconsin towards compliance with the legal presence requirements of the federal REAL ID Act, which takes effect May 11, 2008.

**Comparison with Rules in Adjacent States:**

**Michigan:** No legal presence requirement.

**Minnesota:** Legal presence required.

**Illinois:** Legal presence required.

**Iowa:** Legal presence required.

**Summary of factual data and analytical methodologies used and how the related findings support the regulatory approach chosen:** Not applicable.

**Analysis and supporting documentation used to determine effect on small businesses:** Some small businesses may be affected, if their employees who are not U.S. citizens do not have legal presence and consequently lose their driving privileges and require driving privileges to attend or perform their jobs. These costs are indeterminable.

**Effect on small business:** Indeterminable. The Department's Regulatory Review Coordinator may be contacted by e-mail at [andrew.ruiz@dot.state.wi.us](mailto:andrew.ruiz@dot.state.wi.us), or by calling (414) 438-4585.

**Fiscal effect and anticipated costs incurred by private sector:** Costs incurred by the private sector is indeterminable. This rule does not directly affect business but may affect the work force. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, vocational, technical and adult education district, sewerage district, or federally-recognized tribes or bands. The Department estimates that there will be no fiscal impact on state revenues or liabilities.

**Agency contact person and place where comments are to be submitted and deadline for submission:** The public record on this proposed rule making will be held open until close of business the day of the hearing to permit the submission of comments in lieu

of public hearing testimony or comments supplementing testimony offered at the hearing. Any such comments should be submitted to Erin Egan, Department of Transportation, Bureau of Driver Services, Room 255, P. O. Box 7911, Madison, WI 53707-7911. You may also contact Ms. Egan by phone at (608) 266-1449.

To view the proposed amendments to the rule, view the current rule, and submit written comments via e-mail/internet, you may visit the following website: <http://www.dot.wisconsin.gov/library/research/law/rulenotices.htm>.

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### **TEXT OF PROPOSED RULE**

**SECTION 1.** Trans 102.11(1)(a)2., (b)1. and 2. and (c) are amended to read:

Trans 102.11(1)(a)2. Round the resulting quotient to the nearest whole dollar amount. The license upgraded for this fee shall expire on the expiration date of the existing license or on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner.

(b)1. Pay the prorated fee as determined under par. (a). The license upgraded for this fee shall expire on the expiration date of the existing license or on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner.

2. Pay the prorated fee as determined under par. (a) and the statutory fee. The license upgraded for this fee shall expire 8 years from the expiration date of the existing license or on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner.

(c) When 90 days or less remain on the existing license, the license holder shall pay the prorated fee as determined under par. (a) and the statutory fee. The license upgraded for this fee shall expire 8 years from the expiration date of the existing license or on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner.

**SECTION 2.** Trans 102.15(2)(bm) and (3m) are created to read:

Trans 102.15(2)(bm)1. Any person applying for an original Wisconsin operator's license or identification card shall submit satisfactory proof of citizenship, legal permanent resident or conditional resident status of the United States, or legal presence in the United States, as specified under sub. (3m).

2. The department may require any person applying for a reissue, reinstatement, renewal or duplicate operator's license or identification card to provide satisfactory proof of citizenship, legal permanent resident or conditional resident status of the United States as specified under sub. (3m) to determine the person's eligibility for the operator's license or identification card.

(3m) PROOF OF CITIZENSHIP, LEGAL PERMANENT RESIDENT STATUS, CONDITIONAL RESIDENT STATUS OR LEGAL PRESENCE. (a) One of the following is satisfactory proof of a person's citizenship, legal permanent resident status, conditional resident status or legal presence in the United States:

1. U.S. state or local government issued certificate of birth.
2. Valid U.S. passport.
3. Valid foreign passport with appropriate immigration documents (must include or be accompanied by federal form I-94, arrival and departure record).

**NOTE: The appropriate immigration documents determine legal presence, not the passport itself.**

4. Certificate of U.S. citizenship (federal form N-560).
5. U.S. Certificate of naturalization (federal form N-550).
6. Valid department of homeland security/U.S. citizen and immigration services federal form I-551 resident alien registration receipt card issued since 1997.

7. Valid department of homeland security/U.S. citizen and immigration services federal form I-688 temporary resident identification card.

8. Valid department of homeland security/U.S. citizen and immigration services federal form I-688B, federal form I-766 employment authorization card.

9. Valid department of homeland security/U.S. citizen and immigration services federal form I-571 refugee travel document.

10. Department of homeland security/U.S. citizen and immigration services federal form I-797 notice of action.

11. Department of homeland security/transportation security administration transportation worker identification credential (TWIC).

12. U.S. department of receptions and placement program assurance form (refugee).

13. Documentary proof specified in s. 343.14(2)(er), Stats., that is approved by the appropriate federal authority.

**SECTION 3.** Trans 102.16(1), (3m), (5), (6) and (8) are amended to read:

Trans 102.16(1) ORIGINAL, REINSTATED AND PROBATIONARY LICENSES. Reinstated licenses, probationary licenses, and original licenses other than instruction permits and license endorsements shall expire 2 years from the licensed person's next birthday, or on the date that the person's legal presence in the United States is no longer authorized, whichever occurs sooner. If the expiration date of a person's probationary license is the date the person's legal presence in the United States is no longer authorized, and the person's legal presence is extended, the department may reissue the probationary license with an expiration date of the latest date determined under this section at the time of initial issuance or the date that the person's legal presence in the United States is no longer

authorized, whichever occurs sooner. The department may not, as a consequence of expiration dates based on the person's legal presence in the United States, require any person to possess a probationary license beyond the latest date determined under this section at the time of initial issuance.

(3m) LICENSE EXTENSIONS. A regular license issued by the department may be extended by the department for 4 years from the expiration date of the license if the department has selected the license for 4 year extension rather than renewal in order to balance the number of licenses that will expire in future years. The department may not extend an expiration date under this subsection past the date that the person's presence in the United States is legally authorized. The department may consider a person's driving history in deciding whether to extend the person's license. Vision examinations may not be required for extensions.

(5) NEW STATE RESIDENTS. Original operator's licenses issued under s. 343.20 (1) (e), Stats., shall expire 3 years after the licensed person's next birthday or on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner.

(6) SPECIAL RESTRICTED LICENSES. Special restricted license renewals ~~shall be issued to expire as follows~~ on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner:

(8) EXPIRATION DATE DOES NOT CHANGE WITH CHANGES IN AUTHORITY. The expiration date of a valid license document shall remain the same when subsequent upgrades to classifications or endorsements are applied to the license, except that if the date that the person's legal presence in the United States is no longer authorized occurs

sooner, the expiration date shall become the date that the person's legal presence in the United States is no longer authorized.

**SECTION 4.** Trans 102.18(1) and (2) are amended to read:

Trans 102.18(1) Original and reinstatement identification cards expire 4 years from the identified person's next birthday, or on the date that the person's legal presence in the United States is no longer authorized, whichever occurs sooner.

(2) Renewal identification cards expire on the date that the person's legal presence in the United States is no longer authorized or on the following date, whichever occurs sooner:

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**(END OF RULE TEXT)**

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**Effective Date.** This rule shall take effect on April 1, 2007.

Signed at Madison, Wisconsin, this \_\_\_\_ day of  
**June**, 2006.

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FRANK J. BUSALACCHI  
Secretary  
Wisconsin Department of Transportation