

### Fiscal Estimate — 2009 Session

- Original       Updated  
 Corrected       Supplemental

LRB Number	Amendment Number if Applicable
Bill Number	Administrative Rule Number LF-05-10

Subject  
 WI DNR NR 45 updates

**Fiscal Effect**

- State:  No State Fiscal Effect  
 Indeterminate

Check columns below only if bill makes a direct appropriation or affects a sum sufficient appropriation.

- Increase Existing Appropriation       Increase Existing Revenues  
 Decrease Existing Appropriation       Decrease Existing Revenues  
 Create New Appropriation

- Increase Costs — May be possible to absorb within agency's budget.  
 Yes     No  
 Decrease Costs

Local:  No Local Government Costs  
 Indeterminate

- |  |  |  |
|--|--|--|
| 1. <input type="checkbox"/> Increase Costs<br><input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory<br>2. <input type="checkbox"/> Decrease Costs<br><input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory | 3. <input type="checkbox"/> Increase Revenues<br><input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory<br>4. <input type="checkbox"/> Decrease Revenues<br><input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory | 5. Types of Local Governmental Units Affected:<br><input type="checkbox"/> Towns <input type="checkbox"/> Villages <input type="checkbox"/> Cities<br><input type="checkbox"/> Counties <input type="checkbox"/> Others<br><input type="checkbox"/> School Districts <input type="checkbox"/> WTCS Districts |
|--|--|--|

Fund Sources Affected  
 GPR     FED     PRO     PRS     SEG     SEG-S

Affected Chapter 20 Appropriations  
 20.370 (1) (mu)

**Assumptions Used in Arriving at Fiscal Estimate**

The Department is proposing a number of modifications to existing NR 45 language, many of which will involve creating or modifying existing fees charged for a variety of services offered at multiple locations. While some administrative costs may increase as a result of these changes, the costs are estimated to be minor and will be absorbable within existing operational allocations.

**Wyalusing Group Camp**

The rule package proposes to increase the rates for the Wyalusing Group Camp from \$4 to \$6 per person per day and from \$200 to \$300 minimum per group per day. In 2008, the Wyalusing group camp had a 168 day season of operation and generated approximately \$30,200 in revenues assuming it was filled only to the minimum for each day of operation. Based upon the proposed rate, the Wisconsin State Park System (WSPS) would expect to realize revenues of approximately \$45,300 in 2009 assuming similar occupancy levels, which would represent a \$15,100 increase in annual revenue.

**Devils Lake North Shore Northern Lights and Ice Age Campgrounds**

This package proposes the elimination of language specific to the rental of the entire Northern Lights and Ice Age campgrounds at Devil's Lake State Park. Under existing language, the rate charged for rental of the Northern Lights campground is set at \$960/day and the Ice Age campground is set at \$1,480/day. Eliminating the existing NR 45 language which will provide more flexibility to the Department and the organization that rents these facilities once per year so that fees charged can vary depending upon the number of campsites and accommodations required by this group. The Department currently has the statutory authority to charge special fees under s. 27.01 (10) (f). Since fees charged as a result of this action will vary depending upon the number of campsites rented, the number of electric pedestals needed and the concessions provided, the Department classifies the revenue impact of this action as "indeterminate".

**Long-Range Fiscal Implications**

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	266-2794	

## Fiscal Estimate — 2009 Session

### Page 2 Assumptions Narrative Continued

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#### Assumptions Used in Arriving at Fiscal Estimate – Continued

##### Council Grounds State Park Group Campsites

This proposed fee package would add new language specific to the new group campsites that were recently developed at Council Grounds State Park. The Department requests this change as the amenities offered at these sites dramatically exceed amenities offered at other group campsites throughout the state. The new fee proposed under this package was calculated utilizing the current group camp cost structure, plus the cost of the electrical pedestals as well as a premium for the amenities. Combined, the WSPS will increase its revenues by approximately \$7,000/year based on these changes. These changes are unlikely to impact demand for these campsites; and the change will make rates more in line with the amenities offered at these sites.

##### Lakeshore State Park Boat Moorage Fees and Marina Operations.

The new language proposed in this package codifies policies regarding boat mooring at Lakeshore State Park. The fees proposed under this package mirror those charged by Milwaukee County as well as private marinas in the Milwaukee area with comparable amenities. The language under this section primarily describes management and operations of the marina at Lakeshore State Park, therefore the revenue impact associated with this section is neutral. The WSPS currently realizes approximately \$15,000/year in revenues through mooring fees at Lakeshore State Park, under the fee structure included in this section.

##### Commercial Use License

The Department proposes a \$20.00 increase in the fee charged for a commercial use permit under this package. Currently, the Commercial Use License costs \$30.00; under this initiative, the fee would now be \$50.00 per year, in addition to any applicable admission fee. The WSPS currently realizes approximately \$2,000/year in revenues related to the commercial uses of system properties. This change would likely increase revenues by \$1,340 per year (67 permits x \$20 fee increase). The proposed change under this section updates the fee to be more commensurate with the value businesses receive from doing business on system properties, the impact their work may have on the resources or facilities at the property and the administrative expenses incurred through the issuance of the license.

##### Lakeshore State Park Special Event Fees

The Department is proposing to create new special event license administrative code language specific to Lakeshore State Park. The proposed language provides a framework for fees for special events while providing flexibility based upon the expected attendance and activities planned. Current language for special events does not reflect the variability in scale of potential events that may be hosted at Lakeshore State Park, which could potentially range from 50 to 500,000 in attendance spanning multiple days. In total, the Department expects to generate approximately \$50,000/year in special event fees at Lakeshore State Park, although there will likely be significant variability in that amount based upon events planned for that year.

##### Point Beach State Forest

The rule package proposes to increase the rates for the Point Beach State Forest Indoor Group Camp from \$5 to \$6 per person per day and from \$60 to \$80 minimum per group per day. Demand for the indoor facilities at Point Beach is extremely high, and existing fees do not reflect market rates for structures at this location. Under this proposed change, the Department expects to generate increased revenues totaling approximately \$3,250/building or \$6,500/year. This estimate is calculated by taking the minimum per night increase (\$20) x 191 camping days per season x the occupation rate for these facilities (estimated at 85%).

## Rock Island State Park

On a per visitor basis, Rock Island is the most expensive state park to operate within the WSPS. In FY 08, the average operations cost per visitor to state parks was \$1.49, while at Rock Island the cost was \$10.25 largely due to transportation costs. Given the cost disparity to operate this facility, it has become necessary to increase the fees for campers at Rock Island S.P. to help offset the high cost to administer the property. Therefore, the rule package proposes to add Rock Island State Park to the existing list of properties charging an additional \$3/night for camping based on local market conditions. Rock Island generates, on average, \$49,962/year in camping revenues. Increasing the fee from \$12/night to \$15/night would expect to generate, on average, an additional \$12,490/year or a total of \$62,452/year in camping fees.

## Northern State Forests Camping Fees

The rule package proposes to increase camping fees on Northern State Forests to be consistent with State Parks and Southern Forest, National Forest and County Forests offering similar camping experiences and amenities. Six Northern State Forests will increase nightly camping fees from \$10 per campsite per night to \$12 per campsites per night for rustic campgrounds. In 2009, 31,397 rustic campsites were registered. The new camping fee for rustic campgrounds would increase revenue by approximately \$62,800 annually for all Northern State Forest rustic camping sites. The proposed rule also reclassifies five Northern State Forest campgrounds (4 on the Northern Highland-American Legion State Forest and one on the Black River State Forest). These campgrounds offer a very high level of service and highly developed camping amenities. The rule proposes to increase fees at these campgrounds by \$3 per night, from \$12 to \$15 per campsite per night. In 2009, 30,481 campsites were registered at the 5 campgrounds. With a \$3 per campsite increase, the projected increase in annual revenue is \$91,443. The total projected increase in revenue for Northern State Forest camping fees increase is \$154,240.

**Fiscal Estimate Worksheet — 2009 Session**  
 Detailed Estimate of Annual Fiscal Effect

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One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):

Annualized Costs:		Annualized Fiscal Impact on State Funds from:	
		Increased Costs	Decreased Costs
<b>A. State Costs by Category</b>			
State Operations — Salaries and Fringes		\$	\$ -
(FTE Position Changes)		(                      FTE )	(-                      FTE )
State Operations — Other Costs			-
Local Assistance			-
Aids to Individuals or Organizations			-
<b>Total State Costs by Category</b>		\$	\$ -
<b>B. State Costs by Source of Funds</b>			
GPR		\$	\$ -
FED			-
PRO/PRS			-
SEG/SEG-S			-
State Revenues	Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)	Increased Revenue	Decreased Revenue
GPR Taxes		\$	\$ -
GPR Earned			-
FED			-
PRO/PRS			-
SEG/SEG-S		246,670	-
<b>Total State Revenues</b>		\$ 246,670	\$ -

**Net Annualized Fiscal Impact**

	<u>State</u>	<u>Local</u>
Net Change in Costs	\$ _____	\$ _____
Net Change in Revenues	\$ 246,670	\$ _____

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