CR 83-48

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### CERTIFICATE

STATE OF WISCONSIN	)	
	)	SS
DEPARTMENT OF DEVELOPMENT	)	

TO ALL WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, James T. Flynn, Secretary of the Department of Development and custodian of the official records of said Department, do hereby certify that the annexed rules relating to the rating of applications for Small Cities Community Development Block Grant Funds were duly approved and adopted by this Department on October 7, 1983.

I further certify that this copy has been compared by me with the original on file in this Department and that the same is a true copy thereof, and of the whole of such original.

IN TESTIMONY WHEREOF, I have hereunto set my hand as Secretary of the Department of Development at 123 West Washington Avenue in the city of Madison, this 7th day of October, 1983.

James T. Flynn

# ORDER OF THE DEPARTMENT OF DEVELOPMENT ADOPTING RULES

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Relating to the rating of applications for Small Cities Community Development Block Grant funds.

### Analysis Prepared by the Department of Development

The Department of Development proposes to amend the rules under which applications for Small Cities Community Development Block Grant funds will be ranked. The rules contained in this proposed order make four changes to the ranking system as follows:

1. A requirement is created for funding that more than 50 percent of the funds requested in an application must be directly for the benefit of low- and moderate-income persons.

Currently, federal law requires that block grant proposals be primarily for the benefit of low- and moderate-income persons. That requirement applies to all state administered CDBG programs. However, the federal Department of Housing and Urban Development is proposing to eliminate the requirement from its administrative rules. Should that change occur at the federal level, the state could retain the requirement only by adoption of a specific state administrative rule.

2. For purposes of the "Combining Other Funds" category of the ranking

system, previously expended funds are excluded and only those funds

which combine with the block grant to carry out the proposed activities are counted.

Presently, funds which have been expended in the recent past are counted to determine the point score for combining other funds. The intention of the change is to eliminate the confusion over what is eligible for "combining other funds," to make this truly a leveraging measure and to simplify verification of the amounts claimed.

3. The "Growth Center" measure is eliminated as a bonus point item and instead is made part of economic development impact strategy, which is increased from a maximum of 75 to 100 points and which will require evidence of growth center status as well as evidence that the activities proposed enhance that status for maximum strategy points. Housing and public facilities strategy are also increased to 100 points.

This change places the growth center measure within the strategy section of economic development impact so that it does not apply to an application for housing or public facilities. To accommodate the change the economic development strategy section of the application is increased to 100 points and only those applicants which meet the growth center standard are eligible for the full 100 points. A corresponding increase in public facilities and housing strategy is made so that all of the impact sections have a maximum value of 325 points.

### 4. Comprehensive Grants are limited to two years of funding.

Currently, the rules allow grants for comprehensive applications for up to three years with maximum funding of \$750,000 per year. Under these provisions the department has been able to make approximately 40 grants per year. By limiting the grant period to two years the number of grants per year which the state will be able to make should increase by five.

Pursuant to the authority vested in the Department of Development by ss. 560.02 (4) and 560.04 (2)(j), Wis. Stats., the Department of Development repeals, amends and creates rules interpreting s. 560.04 (2)(j), Wis. Stats., and 42 U.S.C. 5306 (f)(1), as follows:

SECTION 1. DOD 6.03 (3a) of the Wisconsin Administrative Code is created to read:

DOD 6.03 (3a) "Growth center" means an applicant which is either identified as a growth center in the manual prepared pursuant to s. DOD 6.13 (1) or which evidences that a concentration of economic activity regularly occurs in the community and serves a larger area and which proposes activities that will enhance the position of the applicant as a center of economic activity.

SECTION 2. DOD 6.03 (b), 6.06 (intro.), (1)(a), (2)(a) and (3)(a) and 6.07 (intro.) and (1) are amended to read:

DOD 6.03 (b) "Multi-year comprehensive application" means a comprehensive application as defined in sub. (1) which requests funding for two or three years.

DOD 6.06 PROGRAM IMPACT. There are three categories of program impact, each with a total value of 300 325 points. Applicants shall address at least one of the categories of program impact and may address two or three. An applicant that proposes a comprehensive grant shall receive a score for program impact equal to the average of the scores received for each category addressed. The three categories of program impact include:

(1) (a) Economic development strategy. Applicants shall receive 100, 75, 50, 25 or zero points for economic development strategy as follows:

- 1. An applicant shall receive 100 points if it is a growth center, has documented significant economic development needs, including needs of low- and moderate-income persons, has prepared or participated in the preparation of and endorses an overall economic development strategy to address the identified needs, has proposed activities that directly address the identified needs in quantifiable terms with benefits which are substantial in relation to the extent and seriousness of economic conditions and has considered environmental factors and involuntary displacement.
- ± 2. An applicant shall receive 75 points if it has documented significant economic development needs, including needs of low- and moderate-income persons, has prepared or participated in the preparation of and endorses an overall economic development strategy to address the identified needs, has proposed activities that directly address the identified needs in quantifiable terms with benefits which are substantial significant in relation to the extent and seriousness of economic conditions and has considered environmental factors and involuntary displacement.
- 2 3. An applicant shall receive 50 points if it has documented economic development need and has proposed activities which relate to an overall economic development strategy and which directly address identified needs with tangible benefits.
- 3 4. An applicant shall receive 25 points if it has documented economic development need and has proposed activities that relate to an overall economic development strategy but the benefits of which do not have a substantial impact.
- 45. An applicant which does not meet the standard contained in subd. 34., shall receive zero points.

- (2) (a) <u>Housing strategy</u>. Applicants shall receive <u>100</u>, 75, 50, 25 or zero points for housing strategy as follows:
- 1. An applicant shall receive 100 points if it has identified and documented significant housing and related needs, has fully described its proposed activities and documented the willingness of homeowners, landlords and others to participate in the program, has proposed activities which directly relate to and address, with quantifiable and substantial benefit, identified needs, including the needs of low- and moderate-income persons, by location, house-hold and tenure type, has identified and addressed such other needs as neighborhood revitalization and deconcentration of low- and moderate-income as well as minority persons, and has considered environmental factors and involuntary displacement.
- ± 2. An applicant shall receive 75 points if it has identified and documented housing and related needs, has proposed activities which directly relate to and address, with quantifiable and substantial benefit, identified needs, including needs of low- and moderate-income persons, by location, household and tenure type, has identified and addressed such other needs as deconcentration of low and moderate income as well as minority persons, and has considered environmental factors and involuntary displacement.
- 2 3. An applicant shall receive 50 points if it has identified and documented housing and related needs and has proposed activities which meet at least a moderate portion of identified needs, but not necessarily by household type, and which are targeted, if appropriate, to an area with significant low and moderate income or minority concentration.
- 3 4. An applicant shall receive 25 points if it has identified and documented housing and related needs and has proposed activities which relate to the identified needs.

- 4 5. An applicant which does not meet the standard contained in subd. 3 4., shall receive zero points.
- (3)(a) <u>Public facilities strategy</u>. Applicants shall receive <u>100</u>, 75, 50, 25 or zero points for public facilities strategy as follows:
- 1. An applicant shall receive 75 100 points if it has identified and documented, by another agency where possible, the public facility deficiencies, has adopted a <u>multipurpose</u> plan or strategy for the elimination of public facility deficiencies, has proposed activities that will resolve the problem to a greater extent than other proposals designed to meet similar needs, in relation to the amount requested, has considered environmental factors and involuntary displacement and has shown that the facility is necessary to alleviate a problem which affects health and safety or is otherwise essential to the community.
- 2. An applicant shall receive 50 75 points if it has identified and documented the public facility deficiencies, has adopted a plan or strategy for the elimination of public facility deficiencies, and has shown that the activities will have a direct impact on resolving the identified problems which affect health and safety or are otherwise essential to the community.
- 3. An applicant shall receive 25 50 points if it has identified and documented the public facilities deficiencies and has shown that the proposed activities will assist in alleviating the identified problem.
- 4. An applicant shall receive 25 points if it has identified and described the public facilities deficiencies and has shown that the proposed activities will assist in alleviating the identified problem.
- 4  $\underline{5}$ . An applicant which does not meet the standard in subd. 3  $\underline{4}$ ., shall receive zero points.
- DOD 6.07 COMBINING OTHER FUNDS WITH COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS. Applicants shall receive up to 50 points if they show with funds

already-committed-or-with-funds-that-will to be secured that the combination of the-other those funds with community development block grant funds will either expand results or will permit more aspects of need to be addressed by the applicant.

(1) COMMITMENT OF FUNDS. Gredit-for-funds-already-committed-may-be elaimed-for-funds-committed-no-earlier-than-two-years-prior-to-the-beginning-of the-eurrent-program-year. To receive credit for funds yet to be secured, there must be evidence of prior commitment of the availability of the funds within the program year period.

SECTION 3. DOD 6.09 of the Wisconsin Administrative Code is repealed.

SECTION 4. DOD 6.115 of the Wisconsin Administrative Code is created to read:

DOD 6.115 BENEFIT TO LOW AND MODERATE INCOME PERSONS. In order for an applicant to receive funds, more than one-half of the total requested by the applicant must be proposed to be used for the direct benefit of low- and moderate-income persons.

SECTION 5. DOD 6.12 (2) of the Wisconsin Administrative Code is amended to read:

DOD 6.12 (2) MULTI-YEAR FUNDING. The total amount available for distribution for the second and-third-years year of multi-year comprehensive applications is limited for-each-year to no more than 25% of the funding available for the current federal fiscal year.

The rules contained in this order shall take affect as provided in s. 227.026 (1) (Intro.), Wis. Stats.

Dated: October 7, 1983

James T. Flynn, Secretary Department of Development

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