STATE OF WISCONSIN WISCONSIN JUDICIAL COMMISSION SS.

I, James C. Alexander, Executive Director of the Wisconsin Judicial Commission and custodian of the official records, certify that the annexed rules, relating to Judicial Commission procedure were duly approved and adopted by this Commission on August 7, 1992.

I further certify that this copy has been compared by me with the original on file in this Commission and that it is a true copy of the original, and of the whole of the original.

> IN TESTIMONY WHEREOF, I have hereunto set my hand at Suite 606, 110 East Main Street, Madison, WI, 53703-3328, this 3' day of May 1993

day of May, 1993.

C. ALEXANDER xecutive Director

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01	ORDER OF THE JUDICIAL COMMISSION AMENDING OR
02	REPEALING RULES
03	AN ORDER to repeal JC 1.02 (4m) and to amend JC 1.02
04	(3), (6) and (8), 3.01, 3.04 (2), 3.06, 3.07, 4.01, 4.03
05	(1) and (2), 4.05, 4.06 (1) and (2), 4.07, 4.08 (1), (3),
06	(5) and (6), 4.09 (1), 5.02 (1) and (2), relating to the
07	addition of court commissioners to the jurisdiction of the
08	Judicial Commission.
09	ANALYSIS PREPARED BY JUDICIAL COMMISSION
10	These rules are adopted by the Judicial Commission
11	pursuant to s. 757.83(3), Stats.
12	The changes are necessary to conform the rules to
13	amendments to ss. 757.81 through 757.99, Stats., by 1991
14	Act 269 adding court commissioners to Judicial Commission
15	jurisdiction. All of the proposed rule amendments add
16	court commissioners to the text of the rule.
17	JC 1.02 (4m) is repealed because it is no longer a
18	correct statement of the law and is unnecessary. The
1 0	definitions of "judge" and "gourt commissioner" are in

- 01 s. 757.81, Stats.
- 02 TEXT OF RULE
- 03 SECTION 1. JC 1.02 (4m) is repealed.
- 04 SECTION 2. JC 1.02 is amended to read:
- JC 1.02(3) "Concern" means a non-disciplinary
- 06 disposition of an allegation in which the commission
- 07 communicates its views and suggestions to the judge or
- 08 court commissioner regarding a matter that arose out of
- 09 proceedings on an allegation.
- JC 1.02(6) "Petition" means a written document
- 11 filed by the commission with the supreme court after a
- 12 finding of probable cause, alleging that a judge or court
- 13 commissioner has a permanent disability.
- JC 1.02(8) "Warning" means a non-disciplinary
- 15 disposition of an allegation in which the commission
- 16 cautions the judge or court commissioner not to engage in
- 17 specified proscribed behavior, and may advise the judge or
- 18 court commissioner to follow a specified corrective course
- 19 of action.
- 20 SECTION 3. JC 3.01 is amended to read:
- 21 JC 3.01 CONFIDENTIALITY. The proceedings of the
- 22 judicial commission prior to the filing of a formal
- 23 complaint concerning misconduct or a petition concerning
- 24 permanent disability are confidential, unless a written
- 25 waiver of confidentiality has been made by the judge or
- 26 court commissioner. If a person who makes an allegation
- under s. JC 4.01 or 5.01, breaches the confidentiality of

- 01 the investigation, the commission may dismiss the
- 02 allegation, admonish the person or take other appropriate
- 03 action. Clarifying and other statements may be made by
- 04 the commission regarding an investigation as provided in
- 05 s. 757.93 (2), Stats.
- 06 SECTION 4. JC 3.04 (2) is amended to read:
- 07 (2) A member who while serving on the commission
- 08 makes any financial or other public contribution
- 09 supporting or opposing a candidate for election or
- 10 appointment to judicial office shall not participate in
- any matter involving a judge or court commissioner who at
- 12 the time of the contribution was a candidate for that
- 13 office. Public contributions include signing or
- 14 circulating nomination papers, soliciting campaign
- 15 contributions, and openly endorsing or opposing the
- 16 election or appointment of a particular candidate.
- 17 SECTION 5. JC 3.06 is amended to read:
- 18 JC 3.06 COMMISSION NOT TO ACT AS APPELLATE COURT.
- 19 The commission shall not function as an appellate court to
- 20 review the decisions of a court or, judge, or court
- 21 commissioner or to exercise superintending or
- 22 administrative control over determinations of courts or_
- judges or court commissioners.
- 24 SECTION 6. JC 3.07 is amended to read:
- 25 <u>JC 3.07</u> <u>JURISDICTION</u>. Allegations may be
- 26 considered only if they relate to actions or conduct
- occurring while the judge or court commissioner holds

- 01 judicial office or is eligible to serve as a reserve judge
- 02 under s. 753.075, Stats., and applicable supreme court
- 03 rules. Actions or conduct of a person prior to assuming
- 04 judicial office or subsequent to leaving judicial office,
- 05 unless the person is eligible to serve as a reserve judge
- 06 under s. 753.075, Stats., and applicable supreme court
- 07 rules, are not within the jurisdiction of the commission.
- 08 SECTION 7. JC 4.01 is amended to read:
- 09 <u>JC 4.01</u> <u>ALLEGATIONS</u>. The commission shall consider
- 10 any allegation of misconduct or permanent disability on
- 11 the part of a judge or court commissioner from any source
- 12 which reasonably indicates the existence of a cause
- 13 justifying inquiry. Any person who submits a statement to
- 14 the commission alleging misconduct or permanent disability
- 15 by a judge or court commissioner may request that his or
- her identity be kept confidential; which request shall be
- 17 complied with prior to the filing of a formal complaint or
- 18 petition with the supreme court under s. 757.85 (5),
- 19 Stats. The executive director may seek additional facts
- 20 relative to the allegation. The executive director shall
- 21 make an initial determination of whether the allegation
- 22 indicates the existence of a cause justifying review by
- 23 the commission. If there is cause for review, the
- 24 allegation shall be reduced to writing and filed as a
- 25 request for investigation.
- 26 SECTION 8. JC 4.03 (1) and (2) are amended to read:
- 27 JC 4.03 INVESTIGATION. (1) If the commission or

- 01 the screening committee determines that an investigation 02 is warranted, the matter shall be referred to the 03 executive director for investigation. The executive 04 director shall notify the person who made the allegation 05 of the investigation. The executive director shall also notify the judge or court commissioner of the 06 investigation unless the commission determines otherwise 07 8.0 for good cause. The executive director shall conduct a 09 full, fair and prompt investigation. The investigation 10 shall be conducted so as to avoid unnecessary embarrassment to and publicity for the judge or court 11 12 commissioner. Persons contacted for information shall be 13 requested not to disclose that an investigation is being 14 conducted or the nature of any inquiries. Any person 15 providing information may request that his or her identity be kept confidential. The request shall be complied with 16 17 prior to the filing of a formal complaint or petition with the supreme court under s. 757.85 (5), Stats. A judge or 18 19 court commissioner, if notified under this subsection, may 20 present such evidence to the executive director as the judge or court commissioner deems appropriate. The judge 21 or court commissioner may be represented by counsel during 22 23 all stages of the commission's proceedings.
 - (2) The commission, by its chairperson or executive director, may issue subpoenas to compel the attendance and testimony of witnesses, including the judge or court commissioner, and to command the production of books,

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- 01 papers, documents or tangible things designated in the
- 02 subpoena in connection with an investigation.
- 03 SECTION 9. JC 4.05 is amended to read:
- 04 JC 4.05 COMMISSION CONSIDERATION. After
- 05 considering the report of the investigation under s. JC
- 06 4.03, and the facts furnished to it, the commission shall
- 07 either dismiss the allegation, hold the matter open for
- 08 further investigation during which the commission may
- 09 request the judge or court commissioner to make an
- 10 informal appearance before the commission, or find that
- 11 there is cause to proceed further.
- 12 SECTION 10. JC 4.06 (1) and (2) are amended to read:
- JC 4.06 INFORMAL APPEARANCE; DISPOSITION. (1) If
- 14 the judge or court commissioner is requested to make an
- 15 informal appearance before the commission under s. JC 4.05
- 16 the request shall include notice of the nature of the
- 17 allegation and the matters to be discussed at the
- 18 appearance.
- 19 (2) Following the conclusion of an informal
- 20 appearance, or if the judge or court commissioner fails to
- 21 appear after reasonable notice of the request, the
- 22 commission shall either dismiss the matter, hold the
- 23 matter open for further investigation, find that there is
- 24 cause to proceed further, or take any of the actions under
- 25 s. JC 4.08 (3), (4), (5) or (7).
- 26 SECTION 11. JC 4.07 is amended to read:
- 27 JC 4.07 CAUSE TO PROCEED FURTHER; FORMAL

- 01 APPEARANCE. If after investigation the commission
- 02 determines that there is cause to proceed further, the
- 03 judge or court commissioner shall be notified and be
- 04 requested to respond. Notice shall include the substance
- of the allegation and its factual basis in writing. The
- 06 judge or court commissioner may be given such further
- 07 information concerning the allegation as the commission
- 08 deems proper under the circumstances. The judge or court
- 09 commissioner shall be requested to file a written response
- 10 to the commission within 20 days of receipt of the notice
- 11 unless the commission or its chairperson shortens or
- 12 enlarges the time to respond for good cause. The judge or
- 13 court commissioner shall also be requested to make a
- 14 formal appearance in person before the commission. The
- 15 formal appearance shall be recorded verbatim and a
- 16 transcript shall be provided to the judge or court
- 17 commissioner at commission expense.
- 18 SECTION 12. JC 4.08 (1) is amended to read:
- 19 (1) Refer the matter back to the executive director
- 20 for further investigation under s. JC 4.03. The judge or
- 21 court commissioner may respond under s. JC 4.07 if the
- 22 commission decides there is cause to proceed further on an
- 23 additional allegation.
- 24 SECTION 13. JC 4.08 (3) is amended to read:
- 25 (3) Find that by reason of the lapse of time or
- other circumstances the conduct described in the
- allegation is no longer relevant to his or her continued

- 01 conduct as a judge or court commissioner, and dismiss the
- 02 allegation.
- O3 SECTION 14. JC 4.08 (5) and (6) are amended to read:
- 04 (5) Find that any misconduct or disability specified
- of in the allegation is caused by a mental or physical
- 06 condition for which treatment is appropriate and, with the
- 07 agreement of the judge or court commissioner, hold open
- 08 the allegation until the judge or court commissioner
- 09 completes an appropriate treatment program. Upon
- 10 successful completion of the program and demonstration
- 11 that the conduct is unlikely to be repeated, the
- 12 allegation shall be dismissed. Otherwise, a finding shall
- be made under sub. (6) or (7).
- 14 (6) Find that probable cause exists that a judge or
- 15 court commissioner has engaged or is engaging in
- 16 misconduct, and file a formal complaint, or that the judge
- 17 or court commissioner has a permanent disability and file
- 18 a formal petition, with the supreme court under s.
- 19 757.85(5), Stats.
- 20 SECTION 15. JC 4.09 (1) is amended to read:
- JC 4.09 DISMISSED ALLEGATIONS. (1) If the
- 22 allegation is dismissed, the commission shall notify the
- 23 person who made the allegation and the judge or court
- 24 commissioner, whether or not the judge or court
- 25 <u>commissioner</u> has previously been notified of the matter,
- 26 unless the commission determines for good cause that the
- judge or court commissioner not be notified.

01	JC 5.02 MEDICAL EXAMINATION AND REPORTS. (1) The
02	commission may require a judge or court commissioner who
03	is under investigation for a permanent disability to
04	submit to a medical examination arranged and paid for by
05	the commission. The report of the medical examiner shall
06	be provided to the commission and to the judge or the
07	<pre>court commissioner or the judge's or court commissioner's</pre>
8	attorney. For purposes of this provision, an
9	investigation of a permanent disability continues through
LO.	any period in which an allegation is held open for
11	treatment under s. JC 4.08 (5).
L2	(2) Medical reports or reports obtained by the
L3	commission during an investigation of an allegation of
4	permanent disability or as a result of the judge's or

court commissioner's participation in a treatment program

under s. JC 4.08 (5) may be considered by the commission

at any stage of its proceedings.

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01	These rules shall take affect on the first day
02	of the month following publication in the Wisconsin
03	administrative register as provided in s. 227.22(2)
04	(intro.), Stats.
05	Dated this 32 day of May, 1993.
	James C. Alexander Executive Director Wisconsin Judicial Commission

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