HSS 302

Chapter HSS 302

ASSESSMENT AND EVALUATION, SECURITY CLASSIFICATION AND SENTENCE COMPUTATION IN ADULT CORRECTIONAL INSTITUTIONS

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NOTE

Each section in this chapter has explanatory material which can be found in the appendix following HSS $302.27\,$

HSS 302.01 Applicability of A&E process. (1) Every convicted offender sentenced or committed to a correctional institution shall participate in an orientation program, receive a security classification and assignment to an institution and be offered a vocational, job, school or program assignment (hereinafter "program assignment"), consistent with existing resources, as specified in this chapter.

(2) This initial process for orientation, security classification and program assignment shall be called "the assessment and evaluation process" (hereinafter "A&E"). In this chapter the term "convicted offender" includes a person sentenced to a correctional institution, a person committed to the department under ch. 975, Stat., and transferred to a correctional institution and a person assigned to a correctional institution after the revocation of probation, discretionary parole or mandatory release.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

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HSS 302.02 Purposes of A&E. The purposes of A&E shall be the following:

(1) A comprehensive assessment of a resident's social background, sentence structure, academic and vocational achievements;

(2) A long-term and short-term evaluation of the academic, vocational, medical, social, treatment and security needs of a resident;

(3) An orientation to the program resources of the division of corrections;

(4) The motivation of the offender to become constructively involved in the correctional process;

(5) The social reintegration of the offender through the formulation of an individualized plan to aid the newly confined resident to utilize resources effectively, to develop socially acceptable life goals and to permit the division to make efficient use of available resources; and

(6) The protection of the public through planning for appropriate correctional treatment and supervision.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.03 Duration of A & E process. (1) A & E shall be completed not more than 6 weeks after the arrival of the offender at the institution to which the offender has been sentenced or assigned.

(2) In unusual circumstances, the director of A&E (hereinafter "director") may delay the starting time of the A&E Process.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.04 Restricted movement during A&E process. (1) During A&E, a resident may be separated from the general resident population until the institution physician is satisfied that the resident is not suffering from a communicable disease or the director is satisfied that the person need not be separated for the resident's safety.

(2) The director and the security director or their designees may evaluate residents upon their arrival at the institution and recommend to the superintendent that individuals be separated from the general population and each other and have their movement restricted for the duration of A & E. The superintendent may order such residents separated and their movement restricted if he or she believes that it is necessary for the safety and security of the individual resident or of the institution.

(3) If a resident is separated from the general resident population pursuant to this section, he or she shall be notified of the reasons in writing.

HSS 302.05 Orientation during A&E process. (1) The purposes of orientation are:

(a) To initiate the correctional process in a constructive and positive manner;

(b) To communicate to residents the objectives of the correctional process, the successful reintegration of the offender into the community, and the protection of the public;

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(c) To communicate to residents the commitment of the whole correctional staff to the achievement of these correctional objectives and of

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(8) In determining the projected mandatory release date of a resident serving concurrent sentences imposed at the same time, the greater sentence shall control. Each sentence shall commence on the date imposed, less any credit granted pursuant to s. 973.155, Stats.

(9) In determining the projected mandatory release date of a resident serving concurrent sentences imposed at different times, the sentences shall be treated as commencing on the date each was imposed, less any credit granted pursuant to s. 973.155, Stats.

(10) In determining the projected mandatory release date of a resident serving consecutive sentences imposed at the same time, the sentences shall be treated as one continuous sentence for purposes of good time credit.

(11) In determining the projected mandatory release date of a resident serving consecutive sentences imposed at different times, the sentences shall be treated as separate sentences. Accordingly, state good time shall be credited on the second sentence as though the sentence has just commenced.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.22 Ambiguity in sentence. If a registrar is uncertain as to the terms of a sentence imposed on a resident, the registrar shall notify the court of the uncertainty in writing. The registrar shall also inform the resident in writing of the uncertainty and inform the resident of the legal services available at the institution to assist the resident.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.23 Violation of discretionary parole. When a resident is returned to an institution after the revocation of discretionary parole, the resident shall receive credit toward the satisfaction of the sentence according to the following:

(1) The resident shall receive credit from the beginning date of sentence until the date of the violation of parole. State and extra good time earned from the beginning date of sentence until the date of violation may be subject to forfeiture. The date of violation shall be determined by the hearing examiner, and if the resident waived the revocation hearing it shall be determined by the resident's parole agent.

(2) The resident shall receive credit for all time from the date of placement in custody to the date of return to the institution including state good time for the period during which the resident was in custody. A person is "in custody" under the terms of this section if freedom of movement is limited in whole or in part pursuant to a departmental parole hold or in connection with the course of conduct for which parole is revoked.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.24 Violation of mandatory release. When a resident who has been released on mandatory release or has reached mandatory release while on discretionary parole is returned to an institution after the revocation of release, the resident shall receive credit toward the satisfaction of this sentence according to the following:

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(1) The resident shall receive credit from the beginning date of the sentence to the mandatory release date.

(2) The resident shall receive credit for all time from the date placed in custody until returned to the institution. A person is in custody as defined in HSS 302.23 (2).

(3) The resident shall receive credit for good time and street time, i.e. the time from mandatory release until the projected discharge date in accordance with the decision of the hearing examiner.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.245 Revocation of probation. When the probation is revoked, the probationer shall receive credit toward the satisfaction of sentence according to the following:

(1) If the probationer has already been sentenced, the term of the sentence shall begin on the date the probationer enters the prison.

(2) If the probationer has not been sentenced, he or she shall be returned to court for sentencing and unless the sentence is consecutive, the term of the sentence shall begin on the date of sentencing.

(3) All probationers whose probation is revoked shall receive credit toward the satisfaction of the sentence including state good time for all periods during which the probationer was in custody, which in whole or in part was the result of a probation-hold placed upon the person for the course of conduct which resulted in revocation.

HSS 302.25 Effect of escape on sentence. A resident who escapes from custody shall receive no credit toward the service of the sentence during the period the person is unlawfully absent from custody. A resident shall be regarded as unlawfully absent unless he or she is in the custody of law enforcement officials of any state or the United States in connection with the escape, except that the person shall be treated as unlawfully absent while in custody serving a sentence other than a sentence to a Wisconsin correctional institution.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.26 Waiver of good time. A resident and a parolee may waive good time pursuant to the following conditions:

(1) Except in an emergency, good time may be waived not less than 30 days before and not more than 90 days before the projected mandatory release date;

(2) Not less than 30 days and not more than 180 days of good time may be waived at one time, except that a parolee or person on mandatory release may waive 360 days of good time at one time;

(3) Good time waived shall not be reinstated, except for good cause;

(4) Waiver of good time must be by the resident or parolee in writing; and

(5) The resident must consult with his or her social worker and the parolee must consult with his or her parole agent before waiving good time.

History: Cr. Register, August, 1979, No. 284, eff. 9-1-79.

HSS 302.27 Extra good time. (1) CONDITIONS FOR EARNING CREDIT. In order to provide an incentive to inmates in approved work and study programs to develop and reinforce positive behavior, and to promote institutional order, an inmate shall earn extra good time credit if he or she is:

(a) Assigned to a vocational, job, school, or program assignment under ch. HSS 302 and surpasses the general average in diligence in labor or study for that assignment (see sub. (4));

(b) Involuntarily unassigned and:

1. His or her last assignment was terminated because of medical or psychological problems caused or aggravated by the assignment, which were verified by the clinical staff and which made it difficult or impossible to perform in the assignment, and the appropriate staff member was notified within 2 working days after termination of the last assignment, of the inmate's willingness to work at another assignment consistent with his or her abilities; or

2. Is eligible for an assignment but has not been offered one by the program review committee (PRC) under ch. HSS 302;

(c) In administrative confinement under ch. HSS 308 and was earning extra good time credit in his or her status immediately prior to this confinement;

(d) In observation under ch. HSS 311 and was earning extra good time credit in his or her status immediately prior to this confinement;

(e) In temporary lockup (TLU) under ch. HSS 303 and was earning extra good time credit in his or her prior status; or in TLU immediately after being in program adjustment, or control segregation under ch. HSS 303, and he or she was earning extra good time credit in the prior nonsegregation status. If the inmate's status in TLU is a result of a disciplinary charge, he or she may earn extra good time credit until the time of the disposition of the charge. If found innocent, the inmate may continue to earn extra good time credit. If found guilty, the inmate shall not thereafter be eligible to earn extra good time credit until he or she leaves segregation;

(f) Participating in a correspondence course approved for study assignment by the PRC;

(g) Out of the institution for a court appearance or dental or medical appointment and he or she was earning extra good time credit in the status immediately prior to leaving the institution for such matters;

(h) In sick cell status and he or she was earning extra good time credit in the status immediately prior to this status; or

(i) In a hospital placement (including those inmates transferred to mental health or medical facilities) and was earning extra good time credit in the status immediately prior to this status.

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(2) CONDITIONS UNDER WHICH EXTRA GOOD TIME CREDIT SHALL NOT BE EARNED. An inmate shall not earn extra good time credit if the conditions under sub. (1) are not satisfied or if he or she:

(a) Is voluntarily unassigned;

(b) Is involuntarily unassigned for reasons other than those stated under sub. (1) (b), for instance, to simply avoid work or study;

(c) Is in adjustment segregation;

(d) Is in program segregation;

(e) Is in control segregation;

(f) Refuses to accept a work or study assignment offered by the PRC; or

(g) Is in voluntary confinement—unless the inmate requested placement in this status upon the recommendation of, or with approval of the security director for the purpose of ensuring the inmate's safety and the inmate was earning extra good time prior to such placement.

(3) CRITERIA FOR AWARDING EXTRA GOOD TIME CREDIT. The division shall establish reasonably uniform written criteria that shall be used for the awarding of extra good time credit for all vocational, job, school, and program assignments with similar necessary skills and responsibilities within all adult correctional facilities.

(a) To the extent that is necessary because of the unique requirements of a vocational, job, school or programming assignment each supervisor shall establish additional reasonable criteria consistent with the necessary skills and reponsibilities of that assignment that shall be used to evaluate an inmate's diligence in that assignment for the purpose of awarding extra good time credit.

(b) The criteria under sub. (3) or (4) shall be the only criteria used in the determination of whether to award credit and shall state what is meant by "the general average in diligence in labor or study" for that assignment.

(c) If a inmate is not capable of performing in his or her assignment at the level of "the general average in diligence," for instance, because of poor dexterity skills or mental, developmental, or physical disabilities that have been confirmed through clinical testing, the supervisor shall develop new reasonable criteria for evaluation consistent with the skills and responsibilities of that assignment and the special disabilities of the inmate, if the inmate, his or her social worker, and supervisor agree that a change of assignment is unnecessary or undesirable.

(d) The criteria for evaluating inmate diligence in performance for each assignment and any special criteria developed pursuant to par. (c) shall be available to inmates prior to commencement of the assignment and to the staff upon request.

(4) MONTHLY PERFORMANCE EVALUATION. Each supervisor shall make a monthly written evaluation of the inmate's performance. Such an evaluation shall indicate whether or not extra good time credit is recom-Register, May, 1981, No. 305 Corrections mended for an inmate. If extra good time credit is not recommended, the reasons for this decision shall be noted on the evaluation.

(a) If extra good time credit is not recommended for an inmate for a particular month, he or she shall receive written notice of the decision from the supervisor, including the reasons for it, within 5 working days of the decision.

(b) An inmate may apeal a decision under sub. (4) to his or her supervisor within 5 days of receipt of notice. The supervisor shall have the authority to amend his or her earlier decision in favor of the inmate within 5 working days of the appeal. If amended, the registrar and the inmate shall receive written notification of the change and the reasons for it. Failure by the supervisor to render a decision within the allowed time shall signify an affirmance of the earlier decision, and the inmate shall be notified of this.

(c) If the supervisor fails to amend his or her earlier decision within the time allowed, the inmate may appeal to the superintendent within 5 working days after that time. If the superintendent fails to render a decision within 5 working days after the appeal, the decision of the supervisor under sub. (10) is affirmed, and the inmate shall be notified of this.

(d) Any question regarding an inmate's eligibility for credit under sub. (1) or (2) shall be referred to the superintendent for resolution.

(5) SCHEDULE OF GOOD TIME CREDIT. An inmate shall earn extra good time credit as follows:

Cumulative number of days in a calendar month in a status eligible for credit	Cumulative number of days in a calendar month in a status not entitling inmate to credit
0	30
6	24
12	18
18	12
24	6
30	0
	of days in a calendar month in a status eligible for credit 0 6 12 18 24

(a) If an inmate is entitled to extra good time for any fraction of a calendar day, that whole day shall be credited.

(b) An inmate shall earn fractions of one day of extra good time for each day in a status entitling the inmate to credit.

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Note: HSS 302.27. HSS 302.27 deals with the award of extra good time credit to inmates who are assigned to approved vocational, job, school, or program assignments. An inmate shall earn extra good time credit only if he or she meets certain conditions and criteria. Extra good time credit is granted to provide incentives to inmates in work and study programs to develop and reinforce positive behavior. See American Correctional Association's Manual of Standards for Adult Correctional Institutions (1977), standard 4391.

Sub. (1) (a) puts into rule form the requirements of a. 53.12 (1), Stats. Assignment to a vocational, job, school, or program in accordance with ch. HSS 302 is a prerequisite for earning extra good time credit. In addition, an inmate must surpass "the general average" (s. 53.12 (1), Stats.) for that assignment as determined by his or hor supervisor in accordance with the criteria established for such an evaluation of that particular assignment. It is anticipated that most inmates will perform at this average level. The term "average" does not mean that half of the inmates in a particular assignment should lose extra good time credit each month. If that was the intent underlying the provision, the word "mean" would have been used instead of "average."

Subsection (1) (b) provides for extra good time credit to certain inmates who are involuntarily unassigned. Subsection (2) (b) denies credit to others involuntarily unassigned. Legal support for these provisions is found in an attorney general's opinion, 37 Op. Atty. Gen. 452 (1948). The opinion dealt with awarding good time to a county jail prisoner sentenced under the Huber Law, but for whom the sheriff is unable to secure employment. The opinion says such a prisoner is entitled to good time under such conditions.

Subsection (1) (b) I provides that an inmate who is involuntarily unassigned and whose last assignment was terminated because of medical or psychological problems resulting from, or aggravated by, the assignment may be entitled to extra good time credit if the appropriate staff member was notified of the inmate's willingness to accept another assignment within the specified period of time. Examples of what this provision is meant to include are situations when an inmate develops a serious physical reaction (e.g., hives or rash) from chemicals he or she must use in the course of the assignment; when an inmate develops or aggravates a hay fevor condition while working on a camp farm; when an inmate has an emotional disturbance that results in placement in observation; and upon release the clinical psychologist, psychiatric social worker, or physician decides that it is in the inmate's best interests not to return to the previous assignment because of fear of a possible recurrence of the emotional turnoil. In such cases, the inmate shall receive extra good time credit if the other provision of the subsection is met. Subsection (1) (b) 2 is meant to deal with those situations in which an inmate has not received an assignment from the PRC.

Subsection (1) (c) - (e) recognizes that administrative confinement, observation, and TLU are nonpunitive statuses and the inmate may earn extra good time if he or she was earning extra good time credit in his or her status immediately prior to this placement. If the inmate is participating in an approved institution work or study program while in this status and satisfies the criteria under sub. (1) (a), credit shall also be granted. Additionally, an inmate placed in TLU from administrative confinement, program, or control segregation may earn extra good time credit if he or she was earning credit in the nonsegregation status prior to placement in segregation. However, if an inmate remains in TLU after the disposition of a disciplinary charge as guilty, he or she shall not be eligible to earn extra good time credit from the date of the disposition through placement into segregation, if any is imposed.

Subsection (1) (f) recognizes that an inmate may want to receive extra good time credit for participating in a correspondence course program. Extra good time credit shall be granted for such study involvement if the PRC approves of such study in accordance with ch. HSS 302, and credit shall be granted for the inmate's involvement only subsequent to the PRC decision.

Similarly, sub. (1) (h) and (i) provide that an inmate shall earn extra good time credit while in sick cell status or hospital placement under the stated conditions. Credit shall be awarded for nonassignment as well as assignment-related medical conditions.

Subsection (2) states specific conditions under which an inmate may not earn extra good time credit. This provision is meant to complement sub. (1) in denoting an inmate's eligibility for credit. Problems in determining an inmate's eligibility for credit under these sections are to be referred to the superintendent for resolution.

Subsection (3) requires that all assignments with similar skills and responsibilities in all of the correctional facilities have reasonably uniform criteria. This requirement ensures that each inmate in the system is evaluated uniformly on the basis of reasonable criteria consistent with the skills and responsibilities of the assignment independent of institution placement. It also necessitates interinstitution communication among supervisors who, with their experience, can provide for development of the most sound criteria for evaluation.

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Subsection (3) (c) is a refinement of sub. (3) (b). In most cases, a supervisor may properly assume that each assigned inmate is capable of earning extra good time credit in that assignment. However, at times an inmate may be incapable of performing in the assignment at a level that would entitle him or her to credit, because of poor dexterity skills or mental, physical, or medical disabilities that have been confirmed through clinical testing. In these special cases, the supervisor should consult with the inmate and appropriate staff and develop new criteria consistent with the inmate's special disabilities as well as the skills and responsibilities of that assignment. Of course, the inmate may be placed in another assignment more tailored to his or her abilities but, if this is undesirable or impossible, every effort should be made to accommodate the immate.

An example might be helpful here. Suppose that an inmate with a physical disability is assigned to the yard maintenance crew at the Kettle Moraine Correctional Institution. An inmate not so disabled might be required under the criteria developed pursuant to sub. (5) to perform a given amount of work of a certain quality in sot amount of time to earn extra good time credit. However, a disabled inmate may not be able to perform at this level despite diligence. In this case, new criteria should be established to take this inmate's disability into account in the decision to award extra good time credit. It would seem reasonable to reduce the amount of required work and its quality in a given amount of time. By reducing the quality and quantity of work for a disabled person we are simply recognizing that the person with equal or greater diligence than a nondisabled person may nonetheless produce less. This inability to produce an equal amount of work should not deny credit to the inmate. To the contrary, diligence should earn credit.

Subsection (4) states that additional reasonable criteria used to evaluate an inmate's performance in an assignment must be established if a job has unique requirements. This requirement ensures that all inmates are treated fairly and that each inmate knows the level of performance required. The evaluation of performance must be based on diligence and effort in an assignment and not on the quantity or quality of work product.

Subsection (4) (d) authorizes the superintendent to resolve any questions regarding an inmate's eligibility under subs. (1) and (2). This is necessary because subs. (1) and (2) may not categorize the full range of inmate statuses, and questions may arise regarding time spent in certain statuses in relation to credit earned. It is anticipated that a question will be resolved within 30 days after the date of referral to the superintendent.

Section 53.12 (1), Stats., provides for "a diminution of time at a rate of one day for each 6 days during which he shows diligence." As stated earlier, it is anticipated that most immates will perform adequately in their assignments and will earn credit each month. Since projected credit is granted upon entry, this would require no monthly administrative computations. Monthly recomputation would be required, however, for those who fail to perform adequately or who spend time in any status noted under sub. (2). In these cases, the table under sub. (5) should be used in computing earned credit for a particular month. This provides for fairness to immates and reduces unnecessary paperwork.

Subsection (5) (a) also provides that an inmate who is entitled to extra good time for a fraction of a day is credited with the whole day. Thus, an inmate who works part of a day in a shop which is closed for part of the day due to an equipment failure receives credit for the full day.

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