



State of Wisconsin
2005 - 2006 LEGISLATURE

LRBs0342/1
ARG:cjs:jf

**SENATE SUBSTITUTE AMENDMENT 1,
TO 2005 SENATE BILL 352**

December 7, 2005 - Offered by JOINT COMMITTEE ON FINANCE.

1 **AN ACT** *to renumber and amend* 114.136 (2) (b); *to amend* 7.33 (1) (c), 13.172
2 (1), 13.62 (2), 13.94 (4) (a) 1., 13.95 (intro.), 16.002 (2), 16.004 (4), 16.004 (5),
3 16.004 (12) (a), 16.01 (1), 16.045 (1) (a), 16.41 (4), 16.417 (1) (b), 16.52 (7), 16.528
4 (1) (a), 16.53 (2), 16.54 (9) (a) 1., 16.611 (2) (a) and (c), 16.70 (2), 16.75 (1m),
5 16.765 (1), (2), (4), (5), (6), (7) (intro.) and (d) and (8), 16.838 (1) (b), 16.85 (2),
6 16.865 (8), 23.175 (1) (b), 25.50 (1) (d), 32.01 (1), 32.05 (intro.), 71.26 (1) (be),
7 77.54 (9a) (a), 84.072 (3), 85.02 (1), 100.45 (1) (dm), 101.177 (1) (d), chapter 114
8 (title), 114.002 (1), 114.002 (3), 114.04, 114.05, 114.07, 114.105, 114.11 (title),
9 114.11 (1), (2), (3), (4) and (5) (intro.), 114.12, 114.13, 114.134 (title), 114.134 (1),
10 (2), (3) and (4) (c), 114.135 (intro.), (1), (2), (3), (4), (6), (7) and (8), 114.136 (title),
11 114.136 (1) (a), (b) and (c), (2) (a), (3), (4) and (5), 114.151, 114.31 (1) and (4),
12 114.33 (12), 114.37 (title), 230.03 (3), 281.75 (4) (b) 3., 285.59 (1) (b) and 560.032
13 (1); and *to create* 19.42 (10) (q), 20.395 (2) (mq), 20.395 (2) (mv), 20.395 (2) (mx),

1 24.61 (2) (a) 10., 25.17 (3) (b) 13., 32.02 (11m), 40.02 (54) (j), 66.0603 (1m) (a) 3u.,
2 70.11 (38m), 71.05 (1) (c) 7., 71.26 (1m) (h), 71.45 (1t) (h), subchapter I (title) of
3 chapter 114 [precedes 114.001], 114.002 (11m), 114.002 (18r), (18s) and (18t),
4 114.375, subchapter II of chapter 114 [precedes 114.60] and 219.09 (1) (g) of the
5 statutes; **relating to:** creating the Wisconsin Aerospace Authority to develop
6 and operate spaceports and related facilities and services and other aerospace
7 facilities and services and providing the authority with the power of
8 condemnation, authorizing municipalities to develop and operate spaceports,
9 and making an appropriation.

Analysis by the Legislative Reference Bureau

This substitute amendment creates the Wisconsin Aerospace Authority (WAA) and authorizes WAA to develop spaceports, spacecraft, and other aerospace facilities in this state, to provide spaceport and aerospace services and allow use of spaceport and aerospace facilities by others, to promote the aerospace industry in this state, and to provide public-private coordination for the aerospace industry in this state. An authority is a public body created by state law that is not a state agency. There are currently a limited number of authorities created under state law, which include the University of Wisconsin Hospitals and Clinics Authority and Wisconsin Housing and Economic Development Authority.

Under this substitute amendment, the board of directors of WAA consists of nine members. Six members of the board are appointed by the governor with the advice and consent of the senate for three-year terms. One member is appointed by the president of the senate and one member is appointed by the speaker of the assembly, each for a three-year term. Each of these eight members must be a resident of this state and must have experience in the aerospace, education, finance, or commercial space industry or other significant experience related to the functions of WAA. The ninth member of the board is the director of the Wisconsin Space Grant Consortium. A board member appointed by the governor may be removed from the board for cause and a board member appointed by the legislature is required to be removed from the board for two consecutive unapproved absences from board meetings. Board members are not compensated for their services, but receive reimbursement for actual and necessary expenses. The board must appoint an executive director, who may not be a member of the board and who may receive compensation for his or her services.

The substitute amendment provides WAA with numerous powers, including authorizing WAA to do all of the following:

1. Design, develop, and operate spaceports, aerospace facilities, and spacecraft, including establishing a spaceport in the city of Sheboygan.
2. Design, develop, and operate programs and projects, and provide services, related to spaceports, aerospace facilities, and spacecraft.
3. Acquire and dispose of real property, personal property, and intangible property rights and enter into contracts.
4. Issue bonds to fund any spaceport, facility, or service of WAA.
5. Exercise the right of eminent domain.
6. Maintain exclusive jurisdiction (except where federal or state law provides otherwise) over WAA spaceports.
7. Cooperate with other governmental units in furnishing any facility or service, including fire and police protection at a spaceport.

The substitute amendment also imposes a number of duties on WAA, including requiring WAA to do all of the following:

1. Promote the aerospace industry in this state, including advertising and promotion of WAA facilities and services and development, promotion, and attraction of space-related business in this state.
2. Provide and promote aerospace services, information, and business opportunities in this state.
3. Coordinate efforts of various governmental units and private parties interested in the promotion of space-related industry.
4. Develop a business plan to promote and facilitate spaceport-related educational and commercial development and to stimulate and improve aerospace science, design, technology, and research.
5. Annually report to the governor and legislature WAA's activities, receipts, expenditures, and financial condition; annually submit to the Department of Administration (DOA), for each fiscal year in which the authority receives operating revenues, an audited financial statement including detailed identification of funding sources; and submit once to DOA, and as DOA requests thereafter, a business plan, including proposed funding sources for capital expenditures by WAA, and estimate of costs and funding for design, development, and operation of initially planned spaceports, aerospace facilities, and spacecraft.

The substitute amendment authorizes WAA to issue bonds to carry out its functions if WAA submits a bond resolution to the governor and legislature and the legislature's Joint Committee on Finance does not schedule a meeting within 14 days on the bond resolution or schedules such a meeting and approves the bond resolution. WAA's bonds are not state debt. The substitute amendment authorizes WAA to have no more than \$100,000,000 in outstanding bonds at any one time. The substitute amendment creates an individual and corporate income tax exemption for interest on bonds issued by WAA.

The substitute amendment creates state, federal, and local appropriations for the Department of Transportation (DOT) from the transportation fund for funding for WAA, but does not directly provide any funds. Under the substitute amendment, any project to acquire, construct, or improve a spaceport or spaceport facility, other than a hangar, must be funded from these DOT appropriations and from WAA's own

funds. DOT and WAA must share the cost of the project, except that DOT's share of costs is limited to a maximum of \$10,000,000 per project and is limited to 80 percent of the total project cost if federal aid is not available for the project or 50 percent of the total project cost in excess of federal aid if federal aid is available for the project. For each project, DOT determines the percentage of costs borne by DOT based on the relative importance of the project to any state spaceport development program as a whole.

Because WAA is not a state agency, numerous laws that apply to state agencies do not apply to WAA. However, as with many state-created authorities, WAA is treated like a state agency in the following respects, among others: 1) it is generally subject to the open records and open meetings laws; 2) it is treated like a state agency for purposes of the law regulating lobbying; 3) its employees may participate in the system for state retirement benefits and health insurance coverage; 4) it is exempt from sales and use taxes, property taxes, and income taxes; 5) its employees are subject to laws prohibiting political activities by state employees while engaged in official duties; 6) it is subject to auditing by the Legislative Audit Bureau and to access by the Legislative Fiscal Bureau; and 7) the Code of Ethics for Public Officials and Employees covers WAA.

WAA is unlike a state agency in many other ways, including: 1) it approves its own budget without going through the state budgetary process; 2) WAA employees are not state employees, are not included in the state system of personnel management, and are hired outside the state hiring system; 3) it is not subject to statutory rule-making procedures, including requirements for legislative review of proposed rules; 4) it keeps its operating fund in its own account outside of the state treasury; and 5) the state is not liable for any debt, obligation, or act of WAA and WAA expenses are paid from WAA's own funds.

The substitute amendment also expands certain provisions of law currently applicable only to airports and aircraft to apply to spaceports and spacecraft as well. These changes include: 1) treating aircraft and spacecraft similarly with regard to certain aspects of civil and criminal liability; 2) recognizing the authority of a county or municipality to establish, own, and operate a spaceport or spacecraft launch or landing area in the same manner as a county or municipal airport, landing field, or landing and take-off strip, including the right of condemnation and the right to protect aerial approaches; and 3) expanding an existing loan program administered by DOT to facilitate acquisition by local governments or airport owners of land for airport projects to include spaceport projects as well, but with a maximum total outstanding balance of loans for spaceport projects of \$10,000,000 rather than the \$6,500,000 for airport projects and with a different funding source.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 7.33 (1) (c) of the statutes is amended to read:

1 7.33 (1) (c) “State agency” has the meaning given under s. 20.001 (1) and
2 includes an authority created under subch. II of ch. 114 or ch. 231, 232, 233, 234, or
3 237.

4 **SECTION 2.** 13.172 (1) of the statutes is amended to read:

5 13.172 (1) In this section, “agency” means an office, department, agency,
6 institution of higher education, association, society or other body in state
7 government created or authorized to be created by the constitution or any law, which
8 is entitled to expend moneys appropriated by law, including the legislature and the
9 courts, and any authority created in subch. II of ch. 114 or ch. 231, 233, or 234.

10 **SECTION 3.** 13.62 (2) of the statutes is amended to read:

11 13.62 (2) “Agency” means any board, commission, department, office, society,
12 institution of higher education, council or committee in the state government, or any
13 authority created in subch. II of ch. 114 or ch. 231, 232, 233, 234, or 237, except that
14 the term does not include a council or committee of the legislature.

15 **SECTION 4.** 13.94 (4) (a) 1. of the statutes is amended to read:

16 13.94 (4) (a) 1. Every state department, board, examining board, affiliated
17 credentialing board, commission, independent agency, council or office in the
18 executive branch of state government; all bodies created by the legislature in the
19 legislative or judicial branch of state government; any public body corporate and
20 politic created by the legislature including specifically the Fox River Navigational
21 System Authority and the Wisconsin Aerospace Authority, a professional baseball
22 park district, a local professional football stadium district, a local cultural arts
23 district and a family care district under s. 46.2895; every Wisconsin works agency
24 under subch. III of ch. 49; every provider of medical assistance under subch. IV of ch.
25 49; technical college district boards; development zones designated under s. 560.71;

1 every county department under s. 51.42 or 51.437; every nonprofit corporation or
2 cooperative to which moneys are specifically appropriated by state law; and every
3 corporation, institution, association or other organization which receives more than
4 50% of its annual budget from appropriations made by state law, including
5 subgrantee or subcontractor recipients of such funds.

6 **SECTION 5.** 13.95 (intro.) of the statutes is amended to read:

7 **13.95 Legislative fiscal bureau.** (intro.) There is created a bureau to be
8 known as the “Legislative Fiscal Bureau” headed by a director. The fiscal bureau
9 shall be strictly nonpartisan and shall at all times observe the confidential nature
10 of the research requests received by it; however, with the prior approval of the
11 requester in each instance, the bureau may duplicate the results of its research for
12 distribution. Subject to s. 230.35 (4) (a) and (f), the director or the director’s
13 designated employees shall at all times, with or without notice, have access to all
14 state agencies, the University of Wisconsin Hospitals and Clinics Authority, the
15 Wisconsin Aerospace Authority, and the Fox River Navigational System Authority
16 and to any books, records or other documents maintained by such agencies or
17 authorities and relating to their expenditures, revenues, operations and structure.

18 **SECTION 6.** 16.002 (2) of the statutes is amended to read:

19 16.002 (2) “Departments” means constitutional offices, departments and
20 independent agencies and includes all societies, associations and other agencies of
21 state government for which appropriations are made by law, but not including
22 authorities created in subch. II of ch. 114 or chs. 231, 232, 233, 234, 235, and 237.

23 **SECTION 7.** 16.004 (4) of the statutes is amended to read:

24 16.004 (4) FREEDOM OF ACCESS. The secretary and such employees of the
25 department as the secretary designates may enter into the offices of state agencies

1 and authorities created under subch. II of ch. 114 or chs. 231, 233, 234, and 237, and
2 may examine their books and accounts and any other matter which in the secretary's
3 judgment should be examined and may interrogate the agency's employees publicly
4 or privately relative thereto.

5 **SECTION 8.** 16.004 (5) of the statutes is amended to read:

6 16.004 (5) AGENCIES AND EMPLOYEES TO COOPERATE. All state agencies and
7 authorities created under subch. II of ch. 114 or chs. 231, 233, 234, and 237, and their
8 officers and employees, shall cooperate with the secretary and shall comply with
9 every request of the secretary relating to his or her functions.

10 **SECTION 9.** 16.004 (12) (a) of the statutes is amended to read:

11 16.004 (12) (a) In this subsection, "state agency" means an association,
12 authority, board, department, commission, independent agency, institution, office,
13 society or other body in state government created or authorized to be created by the
14 constitution or any law, including the legislature, the office of the governor and the
15 courts, but excluding the University of Wisconsin Hospitals and Clinics Authority,
16 the Wisconsin Aerospace Authority, and the Fox River Navigational System
17 Authority.

18 **SECTION 10.** 16.01 (1) of the statutes is amended to read:

19 16.01 (1) In this section, "agency" means any office, department, agency,
20 institution of higher education, association, society or other body in state
21 government created or authorized to be created by the constitution or any law which
22 is entitled to expend moneys appropriated by law, including the legislature and the
23 courts, and any authority created under subch. II of ch. 114 or ch. 231, 233 or 234.

24 **SECTION 11.** 16.045 (1) (a) of the statutes is amended to read:

1 16.045 (1) (a) “Agency” means an office, department, independent agency,
2 institution of higher education, association, society or other body in state
3 government created or authorized to be created by the constitution or any law, which
4 is entitled to expend moneys appropriated by law, including the legislature and the
5 courts, but not including an authority created in subch. II of ch. 114 or ch. 231, 232,
6 233, 234, 235, or 237.

7 **SECTION 12.** 16.41 (4) of the statutes is amended to read:

8 16.41 (4) In this section, “authority” means a body created under subch. II of
9 ch. 114 or ch. 231, 233, 234, or 237.

10 **SECTION 13.** 16.417 (1) (b) of the statutes is amended to read:

11 16.417 (1) (b) “Authority” means a body created under subch. II of ch. 114 or
12 ch. 231, 232, 233, 234, 235, or 237.

13 **SECTION 14.** 16.52 (7) of the statutes is amended to read:

14 16.52 (7) PETTY CASH ACCOUNT. With the approval of the secretary, each agency
15 which is authorized to maintain a contingent fund under s. 20.920 may establish a
16 petty cash account from its contingent fund. The procedure for operation and
17 maintenance of petty cash accounts and the character of expenditures therefrom
18 shall be prescribed by the secretary. In this subsection, “agency” means an office,
19 department, independent agency, institution of higher education, association,
20 society or other body in state government created or authorized to be created by the
21 constitution or any law, which is entitled to expend moneys appropriated by law,
22 including the legislature and the courts, but not including an authority created in
23 subch. II of ch. 114 or ch. 231, 233, 234, or 237.

24 **SECTION 15.** 16.528 (1) (a) of the statutes is amended to read:

1 16.528 (1) (a) “Agency” means an office, department, independent agency,
2 institution of higher education, association, society or other body in state
3 government created or authorized to be created by the constitution or any law, which
4 is entitled to expend moneys appropriated by law, including the legislature and the
5 courts, but not including an authority created in subch. II of ch. 114 or ch. 231, 233,
6 234, or 237.

7 **SECTION 16.** 16.53 (2) of the statutes is amended to read:

8 16.53 (2) IMPROPER INVOICES. If an agency receives an improperly completed
9 invoice, the agency shall notify the sender of the invoice within 10 working days after
10 it receives the invoice of the reason it is improperly completed. In this subsection,
11 “agency” means an office, department, independent agency, institution of higher
12 education, association, society or other body in state government created or
13 authorized to be created by the constitution or any law, which is entitled to expend
14 moneys appropriated by law, including the legislature and the courts, but not
15 including an authority created in subch. II of ch. 114 or ch. 231, 233, 234, or 237.

16 **SECTION 17.** 16.54 (9) (a) 1. of the statutes is amended to read:

17 16.54 (9) (a) 1. “Agency” means an office, department, independent agency,
18 institution of higher education, association, society or other body in state
19 government created or authorized to be created by the constitution or any law, which
20 is entitled to expend moneys appropriated by law, including the legislature and the
21 courts, but not including an authority created in subch. II of ch. 114 or ch. 231, 233,
22 234, or 237.

23 **SECTION 18.** 16.611 (2) (a) and (c) of the statutes are amended to read:

24 16.611 (2) (a) The department shall prescribe, by rule, procedures for the
25 transfer of public records and records of the University of Wisconsin Hospitals and

1 Clinics Authority and of the Wisconsin Aerospace Authority to optical disk or
2 electronic format and for the maintenance of such records stored in optical disk or
3 electronic format, including procedures to ensure the authenticity, accuracy,
4 reliability and accessibility of any public records or records of the University of
5 Wisconsin Hospitals and Clinics Authority or of the Wisconsin Aerospace Authority
6 so transferred and procedures to ensure that such records are protected from
7 unauthorized destruction.

8 (c) The department shall prescribe, by rule, qualitative standards for optical
9 disks and for copies of documents generated from optical disks used to store public
10 records and records of the University of Wisconsin Hospitals and Clinics Authority
11 and of the Wisconsin Aerospace Authority.

12 **SECTION 19.** 16.70 (2) of the statutes is amended to read:

13 16.70 (2) "Authority" means a body created under subch. II of ch. 114 or ch. 231,
14 232, 233, 234, 235, or 237.

15 **SECTION 20.** 16.75 (1m) of the statutes is amended to read:

16 16.75 (1m) The department shall award each order or contract for materials,
17 supplies or equipment on the basis of life cycle cost estimates, whenever such action
18 is appropriate. Each authority other than the University of Wisconsin Hospitals and
19 Clinics Authority and the Wisconsin Aerospace Authority shall award each order or
20 contract for materials, supplies or equipment on the basis of life cycle cost estimates,
21 whenever such action is appropriate. The terms, conditions and evaluation criteria
22 to be applied shall be incorporated in the solicitation of bids or proposals. The life
23 cycle cost formula may include, but is not limited to, the applicable costs of energy
24 efficiency, acquisition and conversion, money, transportation, warehousing and
25 distribution, training, operation and maintenance and disposition or resale. The

1 department shall prepare documents containing technical guidance for the
2 development and use of life cycle cost estimates, and shall make the documents
3 available to local governmental units.

4 **SECTION 21.** 16.765 (1), (2), (4), (5), (6), (7) (intro.) and (d) and (8) of the statutes
5 are amended to read:

6 16.765 (1) Contracting agencies, the University of Wisconsin Hospitals and
7 Clinics Authority, the Fox River Navigational System Authority, the Wisconsin
8 Aerospace Authority, and the Bradley Center Sports and Entertainment
9 Corporation shall include in all contracts executed by them a provision obligating the
10 contractor not to discriminate against any employee or applicant for employment
11 because of age, race, religion, color, handicap, sex, physical condition, developmental
12 disability as defined in s. 51.01 (5), sexual orientation as defined in s. 111.32 (13m)
13 or national origin and, except with respect to sexual orientation, obligating the
14 contractor to take affirmative action to ensure equal employment opportunities.

15 (2) Contracting agencies, the University of Wisconsin Hospitals and Clinics
16 Authority, the Fox River Navigational System Authority, the Wisconsin Aerospace
17 Authority, and the Bradley Center Sports and Entertainment Corporation shall
18 include the following provision in every contract executed by them: "In connection
19 with the performance of work under this contract, the contractor agrees not to
20 discriminate against any employee or applicant for employment because of age, race,
21 religion, color, handicap, sex, physical condition, developmental disability as defined
22 in s. 51.01 (5), sexual orientation or national origin. This provision shall include, but
23 not be limited to, the following: employment, upgrading, demotion or transfer;
24 recruitment or recruitment advertising; layoff or termination; rates of pay or other
25 forms of compensation; and selection for training, including apprenticeship. Except

1 with respect to sexual orientation, the contractor further agrees to take affirmative
2 action to ensure equal employment opportunities. The contractor agrees to post in
3 conspicuous places, available for employees and applicants for employment, notices
4 to be provided by the contracting officer setting forth the provisions of the
5 nondiscrimination clause”.

6 (4) Contracting agencies, the University of Wisconsin Hospitals and Clinics
7 Authority, the Fox River Navigational System Authority, the Wisconsin Aerospace
8 Authority, and the Bradley Center Sports and Entertainment Corporation shall take
9 appropriate action to revise the standard government contract forms under this
10 section.

11 (5) The head of each contracting agency and the boards of directors of the
12 University of Wisconsin Hospitals and Clinics Authority, the Fox River Navigational
13 System Authority, the Wisconsin Aerospace Authority, and the Bradley Center
14 Sports and Entertainment Corporation shall be primarily responsible for obtaining
15 compliance by any contractor with the nondiscrimination and affirmative action
16 provisions prescribed by this section, according to procedures recommended by the
17 department. The department shall make recommendations to the contracting
18 agencies and the boards of directors of the University of Wisconsin Hospitals and
19 Clinics Authority, the Fox River Navigational System Authority, the Wisconsin
20 Aerospace Authority, and the Bradley Center Sports and Entertainment
21 Corporation for improving and making more effective the nondiscrimination and
22 affirmative action provisions of contracts. The department shall promulgate such
23 rules as may be necessary for the performance of its functions under this section.

24 (6) The department may receive complaints of alleged violations of the
25 nondiscrimination provisions of such contracts. The department shall investigate

1 and determine whether a violation of this section has occurred. The department may
2 delegate this authority to the contracting agency, the University of Wisconsin
3 Hospitals and Clinics Authority, the Fox River Navigational System Authority, the
4 Wisconsin Aerospace Authority, or the Bradley Center Sports and Entertainment
5 Corporation for processing in accordance with the department's procedures.

6 (7) (intro.) When a violation of this section has been determined by the
7 department, the contracting agency, the University of Wisconsin Hospitals and
8 Clinics Authority, the Fox River Navigational System Authority, the Wisconsin
9 Aerospace Authority, or the Bradley Center Sports and Entertainment Corporation,
10 the contracting agency, the University of Wisconsin Hospitals and Clinics Authority,
11 the Fox River Navigational System Authority, the Wisconsin Aerospace Authority,
12 or the Bradley Center Sports and Entertainment Corporation shall:

13 (d) Direct the violating party to take immediate steps to prevent further
14 violations of this section and to report its corrective action to the contracting agency,
15 the University of Wisconsin Hospitals and Clinics Authority, the Fox River
16 Navigational System Authority, the Wisconsin Aerospace Authority, or the Bradley
17 center sports and entertainment corporation.

18 (8) If further violations of this section are committed during the term of the
19 contract, the contracting agency, the Fox River Navigational System Authority, the
20 Wisconsin Aerospace Authority, or the Bradley Center Sports and Entertainment
21 Corporation may permit the violating party to complete the contract, after complying
22 with this section, but thereafter the contracting agency, the Fox River Navigational
23 System Authority, the Wisconsin Aerospace Authority, or the Bradley Center Sports
24 and Entertainment Corporation shall request the department to place the name of
25 the party on the ineligible list for state contracts, or the contracting agency, the Fox

1 River Navigational System Authority, the Wisconsin Aerospace Authority, or the
2 Bradley Center Sports and Entertainment Corporation may terminate the contract
3 without liability for the uncompleted portion or any materials or services purchased
4 or paid for by the contracting party for use in completing the contract.

5 **SECTION 22.** 16.838 (1) (b) of the statutes is amended to read:

6 16.838 (1) (b) “Authority” means a body created under subch. II of ch. 114 or
7 ch. 231, 232, 233, 234, 235, or 237.

8 **SECTION 23.** 16.85 (2) of the statutes is amended to read:

9 16.85 (2) To furnish engineering, architectural, project management and other
10 building construction services whenever requisitions therefor are presented to the
11 department by any agency. The department may deposit moneys received from the
12 provision of these services in the account under s. 20.505 (1) (kc) or in the general
13 fund as general purpose revenue — earned. In this subsection, “agency” means an
14 office, department, independent agency, institution of higher education, association,
15 society or other body in state government created or authorized to be created by the
16 constitution or any law, which is entitled to expend moneys appropriated by law,
17 including the legislature and the courts, but not including an authority created in
18 subch. II of ch. 114 or ch. 231, 233, 234, or 237.

19 **SECTION 24.** 16.865 (8) of the statutes is amended to read:

20 16.865 (8) Annually in each fiscal year, allocate as a charge to each agency a
21 proportionate share of the estimated costs attributable to programs administered by
22 the agency to be paid from the appropriation under s. 20.505 (2) (k). The department
23 may charge premiums to agencies to finance costs under this subsection and pay the
24 costs from the appropriation on an actual basis. The department shall deposit all
25 collections under this subsection in the appropriation account under s. 20.505 (2) (k).

1 Costs assessed under this subsection may include judgments, investigative and
 2 adjustment fees, data processing and staff support costs, program administration
 3 costs, litigation costs and the cost of insurance contracts under sub. (5). In this
 4 subsection, “agency” means an office, department, independent agency, institution
 5 of higher education, association, society or other body in state government created
 6 or authorized to be created by the constitution or any law, which is entitled to expend
 7 moneys appropriated by law, including the legislature and the courts, but not
 8 including an authority created in subch. II of ch. 114 or ch. 231, 232, 233, 234, 235,
 9 or 237.

10 **SECTION 25.** 19.42 (10) (q) of the statutes is created to read:

11 19.42 (10) (q) The executive director and members of the board of directors of
 12 the Wisconsin Aerospace Authority.

13 **SECTION 26.** 20.005 (3) (schedule) of the statutes: at the appropriate place,
 14 insert the following amounts for the purposes indicated:

	2005-06	2006-07
20.395 Transportation, department of		
(2) LOCAL TRANSPORTATION ASSISTANCE		
(mq) Astronautics assistance, state		
funds	SEG C	-0- -0-

20 **SECTION 27.** 20.395 (2) (mq) of the statutes is created to read:

21 20.395 (2) (mq) *Astronautics assistance, state funds.* As a continuing
 22 appropriation, the amounts in the schedule for the state’s share of spaceport projects
 23 and for the Wisconsin Aerospace Authority under subch. II of ch. 114.

24 **SECTION 28.** 20.395 (2) (mv) of the statutes is created to read:

1 20.395 (2) (mv) *Aeronautics assistance, local funds*. All moneys received by
2 the state from any local unit of government or other source for spaceports and for the
3 Wisconsin Aerospace Authority under subch. II of ch. 114 and the loan program
4 under s. 114.375, for such purposes.

5 **SECTION 29.** 20.395 (2) (mx) of the statutes is created to read:

6 20.395 (2) (mx) *Aeronautics assistance, federal funds*. All moneys received
7 from the federal government for spaceports and for the Wisconsin Aerospace
8 Authority under subch. II of ch. 114, for such purposes.

9 **SECTION 30.** 23.175 (1) (b) of the statutes is amended to read:

10 23.175 (1) (b) “State agency” means any office, department, agency, institution
11 of higher education, association, society or other body in state government created
12 or authorized to be created by the constitution or any law which is entitled to expend
13 moneys appropriated by law, including any authority created under subch. II of ch.
14 114 or ch. 231, 233, 234, or 237 but not including the legislature or the courts.

15 **SECTION 31.** 24.61 (2) (a) 10. of the statutes is created to read:

16 24.61 (2) (a) 10. Bonds of the Wisconsin Aerospace Authority.

17 **SECTION 32.** 25.17 (3) (b) 13. of the statutes is created to read:

18 25.17 (3) (b) 13. Bonds issued by the Wisconsin Aerospace Authority.

19 **SECTION 33.** 25.50 (1) (d) of the statutes is amended to read:

20 25.50 (1) (d) “Local government” means any county, town, village, city, power
21 district, sewerage district, drainage district, town sanitary district, public inland
22 lake protection and rehabilitation district, local professional baseball park district
23 created under subch. III of ch. 229, family care district under s. 46.2895, local
24 professional football stadium district created under subch. IV of ch. 229, local
25 cultural arts district created under subch. V of ch. 229, public library system, school

1 district or technical college district in this state, any commission, committee, board
2 or officer of any governmental subdivision of this state, any court of this state, other
3 than the court of appeals or the supreme court, or any authority created under s.
4 114.61, 231.02, 233.02 or 234.02.

5 **SECTION 34.** 32.01 (1) of the statutes is amended to read:

6 32.01 (1) "Person" includes the state, a county, town, village, city, school district
7 or other municipal corporation, a board, commission, including a commission created
8 by contract under s. 66.0301, corporation, or housing authority created under ss.
9 66.1201 to 66.1211 or redevelopment authority created under s. 66.1333 or the
10 Wisconsin Aerospace Authority created under s. 114.61.

11 **SECTION 35.** 32.02 (11m) of the statutes is created to read:

12 32.02 (11m) The Wisconsin Aerospace Authority created under subch. II of ch.
13 114.

14 **SECTION 36.** 32.05 (intro.) of the statutes is amended to read:

15 **32.05 Condemnation for sewers and transportation facilities.** (intro.)
16 In this section, "mass transit facility" includes, without limitation because of
17 enumeration, exclusive or preferential bus lanes if those lanes are limited to
18 abandoned railroad rights-of-way or existing expressways constructed before
19 May 17, 1978, highway control devices, bus passenger loading areas and terminal
20 facilities, including shelters, and fringe and corridor parking facilities to serve bus
21 and other public mass transportation passengers, together with the acquisition,
22 construction, reconstruction and maintenance of lands and facilities for the
23 development, improvement and use of public mass transportation systems for the
24 transportation of passengers. This section does not apply to proceedings in 1st class
25 cities under subch. II. In any city, condemnation for housing under ss. 66.1201 to

1 66.1211, for urban renewal under s. 66.1333, or for cultural arts facilities under
2 subch. V of ch. 229, may proceed under this section or under s. 32.06 at the option
3 of the condemning authority. Condemnation by a local exposition district under
4 subch. II of ch. 229 for any exposition center or exposition center facility may proceed
5 under this section or under s. 32.06 at the option of the local exposition district. All
6 other condemnation of property for public alleys, streets, highways, airports,
7 spaceports, mass transit facilities, or other transportation facilities, gas or leachate
8 extraction systems to remedy environmental pollution from a solid waste disposal
9 facility, storm sewers and sanitary sewers, watercourses or water transmission and
10 distribution facilities shall proceed as follows:

11 **SECTION 37.** 40.02 (54) (j) of the statutes is created to read:

12 40.02 (54) (j) The Wisconsin Aerospace Authority.

13 **SECTION 38.** 66.0603 (1m) (a) 3u. of the statutes is created to read:

14 66.0603 (1m) (a) 3u. Bonds issued by the Wisconsin Aerospace Authority.

15 **SECTION 39.** 70.11 (38m) of the statutes is created to read:

16 70.11 (38m) WISCONSIN AEROSPACE AUTHORITY. Notwithstanding the provisions
17 of s. 70.11 (intro.) that relate to leased property or that impose other limitations, all
18 property owned or leased by the Wisconsin Aerospace Authority, provided that use
19 of the property is primarily related to the purposes of the authority.

20 **SECTION 40.** 71.05 (1) (c) 7. of the statutes is created to read:

21 71.05 (1) (c) 7. The Wisconsin Aerospace Authority.

22 **SECTION 41.** 71.26 (1) (be) of the statutes is amended to read:

23 71.26 (1) (be) *Certain authorities.* Income of the University of Wisconsin
24 Hospitals and Clinics Authority and, of the Fox River Navigational System
25 Authority, and of the Wisconsin Aerospace Authority.

1 **SECTION 42.** 71.26 (1m) (h) of the statutes is created to read:

2 71.26 **(1m)** (h) Those issued under s. 114.70 or 114.74.

3 **SECTION 43.** 71.45 (1t) (h) of the statutes is created to read:

4 71.45 **(1t)** (h) Those issued under s. 114.70 or 114.74.

5 **SECTION 44.** 77.54 (9a) (a) of the statutes is amended to read:

6 77.54 **(9a)** (a) This state or any agency thereof, the University of Wisconsin
7 Hospitals and Clinics Authority, the Wisconsin Aerospace Authority, and the Fox
8 River Navigational System Authority.

9 **SECTION 45.** 84.072 (3) of the statutes is amended to read:

10 84.072 **(3)** IMPLIED CONSENT. Any municipality, county, or other person,
11 including the Wisconsin Aerospace Authority created under subch. II of ch. 114, that
12 accepts federal moneys from the appropriations under s. 20.395 (1) (bx), (2) (ax), (dx),
13 ~~or~~ (fx), or (mx), or (3) (bx), (cx), or (ex), or accepts other federal moneys for highway,
14 transit, ~~or~~, airport, or spaceport purposes, after September 1, 2001, is considered to
15 have given consent to the unified certification disadvantage business program
16 administered under this section.

17 **SECTION 46.** 85.02 (1) of the statutes is amended to read:

18 85.02 **(1)** The department may direct, undertake and expend state and federal
19 aid for planning, promotion and protection activities in the areas of highways, motor
20 vehicles, traffic law enforcement, aeronautics and astronautics, railroads,
21 waterways, specialized transportation services, mass transit systems and for any
22 other transportation mode. All state, regional and municipal agencies and
23 commissions created under authority of law shall to the extent practicable, when
24 dealing with transportation, follow the recommendations made by the secretary.

25 **SECTION 47.** 100.45 (1) (dm) of the statutes is amended to read:

1 SUBCHAPTER I

2 AIR TRANSPORTATION

3 **SECTION 51.** 114.002 (1) of the statutes is amended to read:4 114.002 (1) "Aeronautics" means the science and art of aircraft flight and
5 including but not limited to transportation by aircraft; the operation, construction,
6 repair or maintenance of aircraft, aircraft power plants and accessories, including
7 the repair, packing and maintenance of parachutes; the design, establishment,
8 construction, extension, operation, improvement, repair or maintenance of airports
9 or other air navigation facilities; and instruction in flying or ground subjects
10 pertaining thereto.11 **SECTION 52.** 114.002 (3) of the statutes is amended to read:12 114.002 (3) "Aircraft" means any contrivance invented, used, or designed for
13 navigation of or flight in the air, but does not include spacecraft.14 **SECTION 53.** 114.002 (11m) of the statutes is created to read:15 114.002 (11m) "Astronautics" means the science and art of spacecraft flight
16 and all activities related thereto.17 **SECTION 54.** 114.002 (18r), (18s) and (18t) of the statutes are created to read:18 114.002 (18r) "Spacecraft" means any contrivance invented, used, or designed
19 for navigation or flight beyond the earth's atmosphere, including rockets, missiles,
20 capsules, modules, and other vehicles, whether with or without passengers.21 (18s) "Spacecraft launch or landing area" means any area used, or intended for
22 use, for launching or landing spacecraft or for surface maneuvering, positioning, or
23 preparation of spacecraft for imminent launching or immediately after landing,
24 including any launch pad, landing area, or launch or landing control center.

1 **(18t)** “Spaceport” means any area of land or water that is used, or intended for
2 use, as a spacecraft launch or landing area and any appurtenant areas that are used,
3 or intended for use, for spaceport buildings or other spaceport facilities or
4 rights-of-way, together with all spaceport buildings and facilities located thereon.

5 **SECTION 55.** 114.04 of the statutes is amended to read:

6 **114.04 Flying and landing, limitations.** Flight in aircraft or spacecraft over
7 the lands and waters of this state is lawful, unless at such a low altitude as to
8 interfere with the then existing use to which the land or water, or the space over the
9 land or water, is put by the owner, or unless so conducted as to be imminently
10 dangerous or damaging to persons or property lawfully on the land or water beneath.
11 The landing of an aircraft or spacecraft on the lands or waters of another, without
12 the person’s consent, is unlawful, except in the case of a forced landing. For damages
13 caused by a forced landing, however, the owner or lessee of the aircraft or spacecraft
14 or the aeronaut or astronaut shall be liable, as provided in s. 114.05.

15 **SECTION 56.** 114.05 of the statutes is amended to read:

16 **114.05 Damages by aircraft or spacecraft.** The liability of the owner, lessee
17 and pilot of every aircraft or spacecraft operating over the lands or waters of this
18 state for injuries or damage to persons or property on the land or water beneath,
19 caused by the ascent, descent or flight of such aircraft or spacecraft, or the dropping
20 or falling of the aircraft or spacecraft or of any object or material therefrom, shall be
21 determined by the law applicable to torts on land, except that there shall be a
22 presumption of liability on the part of the owner, lessee or pilot, as the case may be,
23 where injury or damage is caused by the dropping or falling of the aircraft or
24 spacecraft or of any object or material therefrom, which presumption may be
25 rebutted by proof that the injury or damage was not caused by negligence on the part

1 of the owner, lessee or pilot and the burden of proof in such case shall be upon such
2 owner, lessee or pilot to show absence of negligence on his or her part.

3 **SECTION 57.** 114.07 of the statutes is amended to read:

4 **114.07 Criminal jurisdiction.** All crimes, torts and other wrongs committed
5 by or against an aeronaut, astronaut, or passenger while in flight over this state shall
6 be governed by the laws of this state; and the question whether damage occasioned
7 by or to an aircraft or spacecraft while in flight over this state constitutes a tort, crime
8 or other wrong by or against the owner of such aircraft or spacecraft, shall be
9 determined by the laws of this state.

10 **SECTION 58.** 114.105 of the statutes is amended to read:

11 **114.105 Local regulation.** Any county, town, city or village may adopt any
12 ordinance in strict conformity with the provisions of this chapter and impose the
13 same penalty for violation of any of its provisions except that such ordinance shall
14 not provide for the suspension or revocation of pilot or aircraft licenses or certificates
15 and shall not provide for imprisonment except for failure to pay any fine which may
16 be imposed. No local authority shall enact any ordinance governing aircraft or
17 aeronautics or spacecraft or astronautics contrary to or inconsistent with the
18 provisions of this chapter or federal law. Every court in which a violation of such
19 ordinance is prosecuted shall make a written report of any conviction (including bail
20 or appearance money forfeiture) to the federal aviation administration.

21 **SECTION 59.** 114.11 (title) of the statutes is amended to read:

22 **114.11 (title) Local airports and spaceports; interstate reciprocity.**

23 **SECTION 60.** 114.11 (1), (2), (3), (4) and (5) (intro.) of the statutes are amended
24 to read:

1 114.11 (1) The governing body of any county, city, village or town in this state
2 is hereby authorized to acquire, establish, construct, own, control, lease, equip,
3 improve, maintain and operate airports or landing fields or landing and take-off
4 strips for the use of airplanes and other aircraft, or spaceports or spacecraft launch
5 or landing areas, either within or without the limits of such counties, cities, villages
6 and towns, and may use for such purpose or purposes any property suitable therefor
7 that is now or may at any time hereafter be owned or controlled by such county, city,
8 village or town, and may regulate the same, provided, such regulation shall not be
9 in conflict with such rules and regulations as may be made by the federal
10 government. The governing body of each and every county and municipality owning
11 an airport or landing field or landing and take-off strip, or spaceport or spacecraft
12 launch or landing area, in the state of Wisconsin shall cause the surroundings of such
13 airport, landing field or landing and take-off strip, or spaceport or spacecraft launch
14 or landing area, to be marked for aeronautical or astronautical purposes, and
15 maintain such marking, subject to and in accordance with law and such rules and
16 regulations as may from time to time be made by the federal government and in so
17 doing may cooperate with other states and subdivisions thereof and acquire rights
18 and easements in property outside of the state.

19 (2) The governing body of any county, city, village or town of this state is
20 authorized to acquire, establish, construct, own, control, lease, equip, improve,
21 maintain and operate airports or landing fields or landing and take-off strips or
22 other aeronautical facilities, or spaceports or spacecraft launch or landing areas or
23 other astronautical facilities, in an adjoining state whose laws permit, subject to the
24 laws of such state, but subject to the laws of this state in all matters relating to
25 financing such aeronautical or astronautical project.

1 **(3)** The governing body of any municipality or other political subdivision of an
2 adjoining state whose laws permit, is hereby authorized to acquire, establish,
3 construct, own, control, lease, equip, improve, maintain and operate airports, or
4 landing fields, or landing and take-off strips or other aeronautical facilities, or
5 spaceports or spacecraft launch or landing areas or other aeronautical facilities, in
6 this state, subject to all laws, rules and regulations of this state applicable to its
7 municipalities or other political subdivisions in such aeronautical or aeronautical
8 project, but subject to the laws of its own state in all matters relating to financing
9 such project. Such municipality or other political subdivision of an adjoining state
10 shall have all privileges, rights and duties of like municipalities or other political
11 subdivisions of this state, including the right to exercise the right of eminent domain.
12 This subsection shall not apply unless the laws of such adjoining state shall permit
13 municipalities or other political subdivisions of this state to acquire, establish,
14 construct, own, control, lease, equip, improve, maintain, operate and otherwise
15 control such airport, landing field or landing and take-off strips or other
16 aeronautical facilities, or spaceports or spacecraft launch or landing areas or other
17 aeronautical facilities, therein with all privileges, rights and duties applicable to the
18 municipalities or other political subdivisions of such adjoining state in such
19 aeronautical or aeronautical projects.

20 **(4)** The governing body of any county, city, village or town is authorized to
21 appropriate money to any town, city, village or other county, for the operation,
22 improvement or acquisition of an airport or spaceport by such town, city, village or
23 other county or any combination of such municipalities.

24 **(5)** (intro.) The governing body of any county, city, village or town in this state
25 may, together with any municipality or other political subdivision of an adjoining

1 state if, under the laws of that state, such municipality or other political subdivision
2 is similarly authorized, jointly sponsor an airport or spaceport project located in this
3 state or in the adjoining state.

4 **SECTION 61.** 114.12 of the statutes is amended to read:

5 **114.12 Condemnation of lands for airports and spaceports.** Any lands
6 acquired, owned, controlled or occupied by such counties, cities, villages and towns
7 for the purposes enumerated in s. 114.11 shall and are hereby declared to be
8 acquired, owned, controlled and occupied for a public purpose, and as a matter of
9 public necessity, and such cities, villages, towns or counties shall have the right to
10 acquire property for such purpose or purposes under the power of eminent domain
11 as and for a public necessity including property owned by other municipal
12 corporations and political subdivisions and including any street, highway, park,
13 parkway or alley, provided that no state trunk highway shall be so acquired without
14 the prior consent of the department. Whenever the county, city, village or town as
15 the case may be shall own all land or access rights on both sides of such street,
16 highway, park, parkway or alley, it may, within the limits where it has ownership or
17 access rights on both sides, notwithstanding any other provisions of law, vacate and
18 close such public way by resolution of the governing body of the county, city, village
19 or town acquiring it and no damages shall be assessed against such county, city,
20 village or town by reason of such closing, except as may be allowed in a particular
21 condemnation action where the lands or rights in lands necessary for such airport
22 or spaceport are so acquired. If such closing shall leave any part of such street,
23 highway, parkway or alley without access to another public street or highway, the
24 county, town, city or village effecting such closing shall immediately provide such
25 access at its expense.

1 **SECTION 62.** 114.13 of the statutes is amended to read:

2 **114.13 Purchase of land for airports and spaceports.** Private property
3 needed by a county, city, village or town for an airport or landing field or landing and
4 take-off strip, or for a spaceport or spacecraft launch or landing area, or property or
5 rights for the protection of the aerial approaches thereof, shall be acquired by
6 purchase if the city, village, town or county is able to agree with the owners on the
7 terms thereof, and otherwise by condemnation, as provided in s. 32.05. The purchase
8 price or award for real property acquired for an airport or landing field or landing and
9 take-off strip, or for a spaceport or spacecraft launch or landing area, or property or
10 rights for the protection of the aerial approaches thereof, may be paid for the
11 appropriation of moneys available therefor, or wholly or partly from the proceeds of
12 the sale of bonds of the city, village, town or county, as the governing body of such city,
13 village, town or county determines, subject to ch. 67. Such property or rights may
14 be acquired by gift, which the respective governing bodies are authorized to accept.

15 **SECTION 63.** 114.134 (title) of the statutes is amended to read:

16 **114.134 (title) Airport and spaceport standards and approval.**

17 **SECTION 64.** 114.134 (1), (2), (3) and (4) (c) of the statutes are amended to read:

18 **114.134 (1) PUBLIC AIRPORT AND SPACEPORT INFORMATION.** No person shall
19 operate an airport or spaceport within this state that is open to the general public
20 unless effective runway and landing strip lengths are properly reported, published
21 and marked in accordance with applicable federal aviation regulations and federal
22 obstruction standards.

23 **(2) TRAVERSE WAY CLEARANCE.** No person shall operate an airport or spaceport
24 within this state unless all runways and landing strips are so located that
25 approaching and departing aircraft or spacecraft clear all public roads, highways,

1 railroads, waterways or other traverse ways by a height which complies with
2 applicable federal standards.

3 **(3) AIRPORT AND SPACEPORT SITE APPROVAL.** No person shall construct or
4 otherwise establish a new airport or spaceport or activate an airport or spaceport
5 within this state unless the secretary of transportation issues a certificate of
6 approval for the location of the proposed airport or spaceport. No charge shall be
7 made for application or approval. The secretary may issue a certificate of approval
8 if the secretary determines that the location of the proposed airport or spaceport is
9 compatible with existing and planned transportation facilities in the area.

10 **(4) (c)** At least 15 days before the date of the hearing a class 1 notice of any
11 public hearing shall be published, under ch. 985, in the official state newspaper and
12 in a paper of general circulation printed and published near the location of the
13 proposed airport or spaceport.

14 **SECTION 65.** 114.135 (intro.), (1), (2), (3), (4), (6), (7) and (8) of the statutes are
15 amended to read:

16 **114.135 Airport and spaceport protection.** (intro.) It is declared to be in
17 the public interest that the navigable airspace over the state and the aerial
18 approaches to any airport or spaceport be maintained in a condition best suited for
19 the safe operation of aircraft or spacecraft and to that end the bulk, height, location
20 and use of any building or structure, or any other object, and the use of land, may be
21 regulated, or any building, structure or other object may be removed. It is the
22 legislative intent that this section shall not supersede s. 59.69 (4), but that it shall
23 be supplemental to such section.

24 **(1) PROCEDURE TO OBTAIN PROTECTION PRIVILEGES.** The aerial approaches to any
25 airport or spaceport owned and operated by corporations organized to provide

1 aeronautic or astronautic facilities to the general public may be protected in the
2 following manner: The owner of the airport or spaceport shall prepare and record
3 with the register of deeds plans and specifications showing the land affected, the
4 owner of each parcel or interest therein, whether public or private, the regulations
5 to be imposed on each parcel and the structures, buildings or other objects to be
6 removed. The owner or managing body of the airport or spaceport may negotiate and
7 acquire from the owners of the various parcels or interest therein, whether public or
8 private, by deeds the protection privileges shown by the plans and specifications.
9 Referring in the deed to the plans and specifications, and briefly describing the plans
10 and specifications, shall be considered sufficient legal description to convey the
11 protection privileges set forth in the plans and specifications in the property of the
12 grantor. In case the owner of the airport or spaceport is unable to obtain by
13 negotiation the desired protection privileges, he or she may acquire the protection
14 privileges by eminent domain in the manner set forth in ch. 32, except as to lands and
15 buildings of railway companies that are necessary to, or are used in connection with
16 the operation of the railway. In case the protection privileges sought extend into
17 more than one county the plans and specifications shall be recorded with the register
18 of deeds of each county. In case any parcel of land lies in more than one county,
19 eminent domain proceedings may be instituted in the circuit court of any county in
20 which the parcel is situated, provided a certified copy of the final judgment with a
21 description of the property involved is recorded with the register of deeds of all
22 counties in which the parcel of land or interest therein lies.

23 **(2) NOTICE; CLAIM FOR DAMAGES.** In case of any airport landing field or landing
24 and take-off strip, or spaceport or spacecraft launch or landing area, owned by any
25 city, village, town or county or any union of them, the commission or other body in

1 charge of the operation and control of the airport, landing field or landing and
2 take-off strip, or spaceport or spacecraft launch or landing area, may prepare and
3 record without charge with the register of deeds plans and specifications showing the
4 protection privileges sought as described in sub. (1). The commission or other body
5 in charge shall send by registered mail with return receipt to each owner at his or
6 her last-known address a notice stating that the plans and specifications have been
7 recorded with the register of deeds' office, stating the county, time of recording, the
8 record number, and a brief description of the parcel of land or interest therein
9 affected. If the address of the owner cannot be ascertained or the registered letter
10 is returned unclaimed, notice shall be sent by registered mail to the person in
11 possession of the premises. If no person is in possession, then the notice shall be
12 posted in a conspicuous place on the land involved and published as a class 3 notice,
13 under ch. 985, in the area affected. The right of the owner to claim for damages for
14 the protection regulations imposed in the plans and specifications, or the removal of
15 obstructions shall be forever barred, unless the owner files a claim for damages with
16 the commission or other body in charge within 6 months from the receipt of the notice
17 from the commission, or other body in charge, or the posting and last publication.
18 The claim shall be verified and shall state the amount of damages claimed. The
19 commission or other body in charge may pay the damages, if it has available funds,
20 and the payment shall operate as a conveyance. If no claims for payment are filed
21 or if payment is made, the commission or other body in charge shall file an affidavit
22 for each parcel involved setting forth the rights acquired which shall be recorded by
23 the register of deeds without charge and when so recorded has the same effect as any
24 recorded instrument. If any owner is a minor or incompetent, the notice may be sent
25 by registered mail to the owner's guardian, if he or she has one, and if there is none

1 the circuit court of the county in which the land, or a larger part, is located shall upon
2 application of the commission or other body in charge appoint a guardian to receive
3 the notice, and to protect the rights of the owner. Any funds payable to the owner
4 shall be cared for in the manner provided in ch. 880. If the commission or other body
5 in charge determines that the damages claimed are excessive, it shall so report to the
6 governing body that established the airport, landing field or landing and take-off
7 strip, or spaceport or spacecraft launch or landing area, in question and with its
8 consent may acquire in the name of the governmental body the protection privilege
9 desired in the manner set forth in sub. (1) or it may deposit with the county clerk an
10 award and notify the owner of the land involved in the method specified in this
11 subsection. The landowner may accept the award without prejudice to his or her
12 right to claim and contest for a greater sum. The landowner may, within a period of
13 6 months after notice of the award, proceed as provided in ch. 32 to have the damages
14 appraised.

15 (3) EXERCISE OF POWER AND AUTHORITY. The power and authority to protect
16 airports or spaceports conferred in subs. (1) and (2) may be exercised from time to
17 time; amended plans and specifications may be recorded in the register of deeds'
18 office, and new protection privileges acquired from time to time in the methods
19 provided by this section.

20 (4) ENCROACHMENTS. The duty to prevent encroachments by growth of trees or
21 other vegetation, or otherwise, upon the protection privileges acquired by any
22 airport, landing field, landing and take-off strip, or spaceport or spacecraft launch
23 or landing area, shall be upon the owner or owners of the parcel of land affected by
24 the protection privilege only in cases where the owner or owners have received
25 compensation for the protection privilege. Any such encroachment is declared to be

1 a private nuisance and may be abated in the manner prescribed in ch. 823. In cases
2 where no compensation has been paid for the protection privilege, encroachments
3 shall be removed by the owner or the authority in charge of the airport, landing field,
4 or landing and take-off strip, or spaceport or spacecraft launch or landing area, and
5 shall be, in case of a publicly owned airport, landing field or landing and take-off
6 strip, or spaceport or spacecraft launch or landing area, a city, village, town or county
7 charge as the case may be. In removing such encroachments, the owner or authority
8 in charge of the airport, landing field or landing and take-off strip, or spaceport or
9 spacecraft launch or landing area, in question, may go upon the land and remove the
10 encroachment without being liable for damages in so doing.

11 (6) PERMIT FOR ERECTION OF HIGH STRUCTURES REQUIRED. No person shall erect
12 anywhere in this state, including within a spaceport or spacecraft launch or landing
13 area, any building, structure, tower or any other object the height of which exceeds
14 the limitations set forth in sub. (7) without first filing an application and procuring
15 a permit from the secretary of transportation.

16 (7) POWER TO CONTROL ERECTION OF HIGH STRUCTURES. For the purposes of sub.
17 (6) the power and authority to control the erection of buildings, structures, towers
18 and other objects by the secretary of transportation shall be limited to those objects
19 that would either extend to a height of more than 500 feet above the ground or surface
20 of the water within one mile of the location of the object, or above a height determined
21 by the ratio of one foot vertical to 40 feet horizontal measured from the nearest
22 boundary of the nearest public airport or spaceport within the state; however, this
23 power and authority shall not extend to objects of less than 150 feet in height above
24 the ground or water level at the location of the object or to objects located within areas
25 zoned under s. 114.136 or to objects located within areas zoned under s. 62.23 (7)

1 where the zoning ordinance enacted under said subsection controls the height of
2 structures.

3 **(8) RULES, REGULATIONS, STANDARDS AND CRITERIA.** In carrying out sub. (6) the
4 secretary of transportation may perform such acts, issue and amend such orders and
5 make, promulgate and amend and enforce such reasonable rules, regulations and
6 procedures and establish such minimum standards and criteria governing erection
7 of buildings, structures, towers and hazards in the interest of the safe operation of
8 aircraft and spacecraft as it deems necessary in the public interest and safety.

9 **SECTION 66.** 114.136 (title) of the statutes is amended to read:

10 **114.136 (title) Airport and spaceport approach protection.**

11 **SECTION 67.** 114.136 (1) (a), (b) and (c), (2) (a), (3), (4) and (5) of the statutes are
12 amended to read:

13 114.136 **(1)** (a) Any county, city, village or town that is the owner of a site for
14 an airport or spaceport which has been approved for such purpose by the appropriate
15 agencies of the state and the federal government may protect the aerial approaches
16 to such site by ordinance regulating, restricting and determining the use, location,
17 height, number of stories and size of buildings and structures and objects of natural
18 growth in the vicinity of such site and may divide the territory to be protected into
19 several areas and impose different regulations and restrictions with respect to each
20 area. The provisions of such ordinance shall be effective whether the site and the
21 lands affected by such ordinance are located within or without the limits of such
22 county, city, village or town, and whether or not such buildings, structures and
23 objects of natural growth are in existence on the effective date of the ordinance. Such
24 regulations, restrictions and determinations are declared to be for the purpose of
25 promoting the public safety, welfare and convenience, and may be adopted, enforced

1 and administered without the consent of any other governing body. Any ordinance
2 adopted under this section may be amended from time to time in the same manner
3 as is provided for the adoption of the original ordinance in sub. (2). The authority
4 granted in this section shall be independent and exclusive of any other authority
5 granted in the statutes.

6 (b) When an airport or spaceport site is owned jointly by 2 or more units of
7 government, such ordinance may be adopted by joint action of the governing bodies
8 of such units. In such case, such governing bodies shall meet jointly to select a joint
9 commission consisting of one member from each governing body selected by that
10 governing body and, if there be 2, the members so selected shall elect a third member.
11 Such joint commission shall elect a chairperson and a secretary, and shall have
12 authority to formulate a tentative ordinance and hold public hearings as provided
13 in sub. (2). At least 15 days written notice of the meeting to select a joint commission
14 shall be given to each governing body by filing a copy of such written notice with the
15 clerk thereof. Such notice may be given on the initiative of one such governing body
16 or jointly by more than one. The governing bodies that attend such meeting may
17 proceed jointly. If one attends, or if only one favors an ordinance, it may proceed alone
18 without appointing a commission, but no ordinance applicable to a jointly owned
19 airport or spaceport shall be adopted by a governing body acting alone unless it has
20 given notice of meeting to select a joint commission as provided by this subsection,
21 and such ordinance shall be as effective as if adopted by the joint bodies.

22 (c) As an alternative to the procedure for the appointment of members of the
23 joint commission provided in par. (b), the governing bodies of the units of government
24 which jointly own an airport or spaceport site may by separate resolution of each
25 governing body designate an existing subunit of any one of the governing bodies to

1 act as the joint commission. In such case, the designated subunit shall elect a
2 chairperson and secretary, formulate a tentative ordinance and hold public hearings
3 as provided in sub. (2). No tentative ordinance formulated under this paragraph is
4 effective unless it is adopted by all of the governing bodies of the units of government
5 which jointly own the airport or spaceport site.

6 (2) (a) Except as provided by sub. (1) (b) or (c), the county park commission in
7 the case of any county except any county with a county executive or county
8 administrator in which case the county park manager, the city or village plan
9 commission in the case of a city or village, or if there is no such commission or
10 manager, a committee of the governing body or bodies of the county, city, village or
11 town which owns the airport or spaceport site shall formulate a tentative ordinance
12 and hold a public hearing or hearings thereon in some public place within the county,
13 city, village or town. Notice of the hearings shall be given by publication of a class
14 3 notice, under ch. 985, in the area affected by the proposed ordinance.

15 (3) NONCONFORMING USES. The lawful use of land, buildings and structures
16 existing at the time of the adoption or amendment of any ordinance under the
17 authority of this section may be continued, although such use does not conform with
18 the provisions of the ordinance. The expansion or enlargement of a nonconforming
19 use shall be in conformity with the ordinance. The governing body of the owner of
20 the airport or spaceport site may remove such nonconforming use or acquire the
21 necessary air right over the same by purchase or exercise of the right of eminent
22 domain in the manner provided by ch. 32.

23 (4) BOARD OF APPEALS. (a) Any ordinance enacted under this section shall
24 provide for a board of appeals. If the county, city, village or town which is the owner
25 of the airport or spaceport has enacted a zoning ordinance under provision of law

1 other than this section, the board of adjustment or board of appeals set up by that
2 ordinance shall also function as the board of appeals under the ordinance enacted
3 under this section.

4 (b) If there ~~be~~ is no such board of appeals or board of adjustment, any
5 regulations adopted under this section shall provide for a board of appeals. Where
6 the airport or spaceport is owned jointly, the ordinance shall provide for a joint board
7 of appeals. Such board shall be constituted and have all the powers, duties and
8 functions as provided in s. 62.23 (7) (e), but not more than 2 members of such board
9 shall be owners or occupants of the area affected by the ordinance.

10 (5) ENFORCEMENT. The governing body of the county, city, village or town
11 owning the airport or spaceport site may provide for the enforcement of any
12 ordinance or regulations enacted pursuant to this section. Such enforcement may
13 be by a system of permits or any other appropriate method. The governing body
14 enacting the ordinance may provide for the punishment of a violation of the
15 ordinance by fine or imprisonment, or both.

16 **SECTION 68.** 114.136 (2) (b) of the statutes is renumbered 114.136 (2) (b) 1. and
17 amended to read:

18 114.136 (2) (b) 1. The regulations, restrictions and determinations shall
19 include, among other things, provisions for the limitation of the height of buildings,
20 structures and objects of natural growth located not more than 3 miles from the
21 boundaries of the airport site or located not more than 5 miles from the boundaries
22 of the spaceport site. Such regulations, restrictions and determinations shall specify
23 the maximum permissible height of buildings, structures and objects of natural
24 growth and may specify such maximum permissible height as a ratio between the
25 permissible maximum height of the building, structure or object of natural growth

1 above the level of the airport or spaceport site and its distance from the nearest point
2 on the boundary of the airport or spaceport site.

3 2. For the purposes of this section, buildings, structures and objects of natural
4 growth shall not be restricted to a height above the level of the airport site which is
5 less than one-thirtieth of its distance from the boundary of the airport site in the case
6 of class I and II airports as classified by the civil aeronautics administration of the
7 United States department of commerce and one-fiftieth of its distance from the
8 boundary of the airport in the case of class III and larger airports as classified by said
9 administration. Provided, however, that a building, structure, or object of natural
10 growth within 3 miles of the airport site may be restricted to a height of 150 feet above
11 the airport level, which is defined as the lowest point planned on any runway.

12 **SECTION 69.** 114.151 of the statutes is amended to read:

13 **114.151 Union airports and spaceports.** All powers conferred upon any
14 county, city, village or town by ss. 114.11 to 114.15, relating to the acquisition,
15 establishment, construction, ownership, control, lease, equipment, improvement,
16 maintenance, operation and regulation of airports or landing fields, or spaceports or
17 spacecraft launch or landing areas, may be exercised by any 2 or more municipalities
18 in the establishment, acquisition, equipment and operation of joint airports or
19 landing fields, or spaceports or spacecraft launch or landing areas. The governing
20 body of any county, city, village or town participating in the ownership or operation
21 of a joint airport or spaceport as provided in this section may by resolution withdraw
22 from such joint operation or control and may relinquish its interest in the airport or
23 spaceport.

24 **SECTION 70.** 114.31 (1) and (4) of the statutes are amended to read:

1 114.31 (1) GENERAL. The secretary shall have general supervision of
2 aeronautics in the state and promote and foster a sound development of aviation in
3 this state, promote aviation education and training programs, assist in the
4 development of aviation and aviation facilities, safeguard the interests of those
5 engaged in all phases of aviation, formulate and recommend and promote reasonable
6 regulations in the interests of safety, and coordinate state aviation activities with
7 those of other states ~~and~~, the federal government, and the Wisconsin Aerospace
8 Authority. The secretary shall have all powers that are necessary to carry out the
9 policies of the department of transportation, including the right to require that
10 statements made to the secretary be under oath. The secretary is especially charged
11 with the duty of informing himself or herself regarding all federal laws that affect
12 aeronautics and astronautics in this state, all regulations pursuant to such laws, and
13 all pending legislation providing for a national airport system, in order that the
14 secretary may recommend to the governor and the legislature such measures as will
15 best enable this state to derive the maximum benefits from such legislation if and
16 when it shall become effective. It shall be the duty of all other state boards,
17 commissions, departments and institutions, especially the appropriate educational
18 institutions and the Wisconsin Aerospace Authority, to cooperate with the secretary.

19 (4) COOPERATION WITH FEDERAL AERONAUTICAL OR ASTRONAUTICAL AGENCY. The
20 secretary shall cooperate with and assist the federal government, the political
21 subdivisions of this state, and others engaged in aeronautics or astronautics or the
22 promotion of aeronautics or astronautics, and shall seek to coordinate the
23 aeronautical or astronautical activities of these bodies. To this end, the secretary is
24 empowered to confer with or to hold joint hearings with any federal aeronautical or
25 astronautical agency in connection with any matter arising under this chapter,

1 relating to the sound development of aeronautics or astronautics, and to take
2 advantage of the cooperation, services, records and facilities of such federal agencies,
3 as fully as may be practicable, in the administration of said sections. The secretary
4 shall furnish to the federal agencies cooperation, and the services, records and
5 facilities of the department, insofar as may be practicable.

6 **SECTION 71.** 114.33 (12) of the statutes is amended to read:

7 114.33 **(12)** Lands held by any department, board, commission ~~or~~, other agency
8 of the state, or the Wisconsin Aerospace Authority may, with the approval of the
9 governor, be conveyed to the secretary in the manner prescribed by statute and, if
10 none is prescribed, then by a conveyance authorized by appropriate resolution of the
11 controlling department, board or commission of the agency concerned or by the
12 Wisconsin Aerospace Authority.

13 **SECTION 72.** 114.37 (title) of the statutes is amended to read:

14 **114.37** (title) **Advance land acquisition loan program for airport**
15 **projects**.

16 **SECTION 73.** 114.375 of the statutes is created to read:

17 **114.375 Advance land acquisition loan program for spaceport projects.**

18 **(1) PURPOSE.** The purpose of this section is to promote the state's interest in
19 aerospace programs by providing loans for advance land acquisition for spaceport
20 projects.

21 **(2) ADMINISTRATION.** The department shall administer an advance land
22 acquisition loan program to assist a county, city, village, town, or an owner of a
23 spaceport in acquiring land necessary for spaceport projects. The department shall
24 have all powers necessary and convenient to implement this section, including the
25 following powers:

1 (a) To specify conditions of eligibility for loans under this section. Such
2 conditions shall include the requirement that the land to be acquired must be part
3 of a planned spaceport improvement project or a land acquisition project that is
4 essential to future spaceport development or to the safety of spacecraft using the
5 spaceport.

6 (b) To receive applications for loans under this section and to prescribe the form,
7 nature, and extent of the information which shall be contained in applications.

8 (c) To establish standards for the approval of loans under this section. No loan
9 may be made for an amount greater than 80 percent of the department's assessment
10 of the value of the property.

11 (d) To enter into loan agreements with applicants to ensure the proper use and
12 prompt repayment of loans under this section. The loan agreement shall include the
13 requirements that the loan be repaid within a period not to exceed 10 years and that
14 the proceeds of any state or federal land acquisition funding received be fully pledged
15 to repayment of the loan. The department may not make a loan for more than 80
16 percent of the estimated land acquisition costs, including the costs of any necessary
17 project plans and environmental studies. The loan agreement shall require that the
18 department be designated to act as the loan recipient's agent in the acquisition of the
19 land. Title to the land acquired shall be held by the loan recipient, but the
20 department may retain a security interest in the land until the loan is repaid. The
21 loan agreement shall require the payment of interest and reasonable costs incurred
22 by the department.

23 (e) To acquire lands as the designated agent of a loan recipient.

24 (f) To audit and inspect the records of loan recipients.

1 and aerospace industry and space-related economic growth; services or activities
2 that promote and facilitate space-related educational opportunities and tourism,
3 including educational initiatives and operation or sponsorship of space museums
4 and tourist attractions; consulting services; and administrative services.

5 (3) “Authority” means the Wisconsin Aerospace Authority.

6 (4) “Board” means the board of directors of the authority.

7 (5) “Bond” means a bond, note, or other obligation of the authority issued under
8 this chapter, including a refunding bond.

9 (6) “Bond resolution” means a resolution of the board authorizing the issuance
10 of, or providing terms and conditions related to, bonds and includes, when
11 appropriate, any trust agreement, trust indenture, indenture of mortgage, or deed
12 of trust providing terms and conditions for the bonds.

13 (7) “Payload” means any property, cargo, or persons transported by spacecraft.

14 (8) “Recovery” means the recovery of any spacecraft or payload, or any part of
15 any spacecraft or payload, including any appurtenance, instrument, or equipment,
16 that has detached from a spacecraft in flight or upon launch or landing.

17 (9) “Spaceport facilities” means facilities and infrastructure that are located
18 within a spaceport and related to the operation or purpose of the spaceport,
19 including: spaceport launch or landing areas; launch or landing control centers or
20 other facilities; structures, mechanisms, or devices for communicating with or
21 navigating or tracking spacecraft; buildings, structures, equipment, or other
22 facilities associated with spacecraft construction, development, assembly,
23 processing, testing, or evaluation; buildings, structures, equipment, or other
24 facilities associated with payload loading, assembly, processing, testing, or
25 evaluation; space flight hardware, software, or instrumentation; facilities

1 appropriate to meet the transportation, electric, gas, water and sewer, flood control,
2 waste disposal, and other infrastructure needs within the spaceport; facilities to
3 meet public safety needs within the spaceport, including any facility related to
4 spaceport security and emergency services such as fire and ambulance;
5 administrative facilities; and other buildings, equipment, and instruments related
6 to spaceport operations or the providing of spaceport services.

7 (10) "Spaceport services" means any services provided in connection with the
8 operation, management, or control of a spaceport or spaceport facilities, including:
9 the launching or landing of spacecraft; communicating with or navigating or
10 tracking spacecraft; construction, development, assembly, processing, testing, or
11 evaluation of spacecraft or payload; loading spacecraft payload; spaceport security
12 and emergency services; and administrative services.

13 (11) "Spaceport territory" means a spaceport of the authority in this state and
14 any additional aerospace facilities associated with the spaceport that are in the
15 immediate vicinity of the spaceport.

16 (12) "Wisconsin Space Grant Consortium" means the statewide regional
17 consortium designated as such by the federal administrator of the National
18 Aeronautics and Space Administration under 42 USC 2486f (a) (1) (B).

19 **114.61 Creation and organization.** (1) There is created a public body
20 corporate and politic to be known as the "Wisconsin Aerospace Authority." The board
21 of the authority shall consist of the following members:

22 (a) Six members nominated by the governor, and with the advice and consent
23 of the senate appointed, for 3-year terms.

1 (b) One member of the senate, appointed by the president of the senate, and one
2 member of the assembly, appointed by the speaker of the assembly, each for a 3–year
3 term.

4 (c) The director of the Wisconsin Space Grant Consortium. If the Wisconsin
5 Space Grant Consortium ceases to exist or does not appoint a director, an additional
6 member of the board shall be appointed under par. (a) in lieu of the member under
7 this paragraph.

8 **(2)** Except for the member specified under sub. (1) (c), each member of the board
9 shall be a resident of the state and shall have experience in the aerospace or
10 commercial space industry, in education, or in finance or shall have other significant
11 experience related to the functions of the authority as specified in this subchapter.

12 **(3)** (a) The terms of the members appointed under sub. (1) (a) and (b) expire on
13 June 30. Each member’s appointment remains in effect until a successor is
14 appointed unless the member vacates or is removed from his or her office. A member
15 who serves as a result of holding another office or position vacates his or her office
16 as a member when he or she vacates the other office or position. A member who
17 ceases to qualify for office vacates his or her office.

18 (b) A vacancy on the board shall be filled in the same manner as the original
19 appointment to the board for the remainder of the unexpired term, if any.

20 (c) A member appointed under sub. (1) (a) may be removed by the governor for
21 cause. A member appointed under sub. (1) (b) shall be removed, as applicable, by the
22 president of the senate or the speaker of the assembly if the member is absent at 2
23 consecutive board meetings without the prior written approval of the chairperson of
24 the board. A vacancy on the board created by removal under this paragraph is
25 subject to par. (b).

1 (d) A member of the board appointed under sub. (1) (a) or (b) may not serve more
2 than 3 consecutive 3-year terms, but may be reappointed to additional terms after
3 a one-year absence from the board.

4 (e) A member of the board may hold public office or otherwise be publicly or
5 privately employed.

6 (4) (a) A member of the board may not be compensated for his or her services
7 but shall be reimbursed for actual and necessary expenses, including travel
8 expenses, incurred in the performance of his or her duties.

9 (b) The amount of reimbursement under par. (a) shall be limited to the uniform
10 travel schedule amounts approved under s. 20.916 (8).

11 (5) No cause of action of any nature may arise against and no civil liability may
12 be imposed upon a member of the board for any act or omission in the performance
13 of his or her powers and duties under this subchapter, unless the person asserting
14 liability proves that the act or omission constitutes willful misconduct.

15 (6) The members of the board shall annually elect a chairperson and may elect
16 other officers as they consider appropriate. Five members of the board constitute a
17 quorum for the purpose of conducting the business and exercising the powers of the
18 authority, notwithstanding the existence of any vacancy. The board may take action
19 upon a vote of a majority of the members present, unless the bylaws of the authority
20 require a larger number. The board shall meet at least once every 6 months, but may
21 meet more frequently. Except as provided in s. 114.65 (4), meetings of the board are
22 subject to the open meetings requirements specified in subch. V of ch. 19.

23 (7) The board shall appoint an executive director who may not be a member of
24 the board and who shall serve at the pleasure of the board. The authority may
25 delegate by resolution to one or more of its members or its executive director any

1 powers and duties that it considers proper. The board shall determine the
2 compensation of the executive director. The executive director or another person
3 designated by resolution of the board shall keep a record of the proceedings of the
4 authority and shall be custodian of all books, documents, and papers filed with the
5 authority, the minute book or journal of the authority, and its official seal. The
6 executive director or other person may cause copies to be made of all minutes and
7 other records and documents of the authority and may give certificates under the
8 official seal of the authority to the effect that the copies are true copies, and all
9 persons dealing with the authority may rely upon the certificates. The executive
10 director may call meetings of the board more frequently than the meetings required
11 under sub. (6).

12 **114.62 Powers of authority.** The authority has all of the powers necessary
13 or convenient to carry out the purposes and provisions of this chapter. In addition
14 to all other powers granted by this chapter, the authority may do any of the following:

15 (1) Adopt bylaws and policies and procedures for the regulation of its affairs
16 and the conduct of its business.

17 (2) Sue and be sued. The authority has a direct right of action against any 3rd
18 party to enforce any provision of this subchapter or to carry out any power provided
19 to it under this subchapter or to protect its interests as authorized under this
20 subchapter.

21 (3) Have a seal and alter the seal at pleasure; have perpetual existence; and
22 maintain an office.

23 (4) Hire employees, define their duties, and fix their rate of compensation and
24 benefits. The authority may also employ any agent or special advisor that the
25 authority finds necessary and fix his or her compensation. The amount of

1 reimbursement to any employee, agent, or special advisor shall be limited to the
2 uniform travel schedule amounts approved under s. 20.916 (8).

3 (5) Appoint any technical or professional advisory committee that the
4 authority finds necessary to assist the authority in exercising its duties and powers;
5 define the duties of any committee; and provide reimbursement for the expenses of
6 any committee. The amount of reimbursement under this subsection shall be limited
7 to the uniform travel schedule amounts approved under s. 20.916 (8).

8 (6) Buy, sell, lease as lessor or lessee, or otherwise acquire any interest in or
9 dispose of any interest in property, including real property, personal property, and
10 intangible property rights.

11 (7) Make and execute contracts and other legal instruments necessary or
12 convenient for the conduct of its business or to the exercise of its powers, including:
13 procurement contracts; lease or rental agreements; lease-purchase, purchase and
14 sale, and option to purchase agreements; consulting agreements; loan agreements;
15 financing agreements; security agreements; contractual services agreements;
16 affiliation agreements; and cooperative agreements with any governmental unit or
17 other person, including agreements for any jointly provided service or jointly
18 developed or operated facility.

19 (8) Accept gifts, bequests, contributions, and other financial assistance, in the
20 form of money, property, or services, from any person, for the conduct of its business
21 or for any other authorized purpose.

22 (9) Apply for and accept loans, grants, advances, aid, and other forms of
23 financial assistance or funding, in the form of money, property, or services, from any
24 person, including federal aid, for the conduct of its business or for any other
25 authorized purpose.

1 **(10)** Acquire, own, lease, construct, develop, plan, design, establish, create,
2 improve, enlarge, reconstruct, equip, finance, operate, manage, and maintain:

3 (a) Any spaceport, spaceport territory, spaceport facility, aerospace facility, or
4 other facility or site within this state related to conducting the business or exercising
5 the powers of the authority, including establishing a spaceport in the city of
6 Sheboygan in Sheboygan County.

7 (b) Any spacecraft or other vehicle or aircraft related to conducting the business
8 or exercising the powers of the authority.

9 (c) Any program or project related to conducting the business or exercising the
10 powers of the authority.

11 (d) Any intangible property right, including any patent, trademark, service
12 mark, copyright, trade secret, certification mark, or other right acquired under
13 federal or state law, common law, or the law of any foreign country. The authority
14 may utilize such rights for any permissible purpose under law, including licensing
15 such rights in exchange for payment of royalties.

16 **(11)** Offer, provide, furnish, or manage, and enter into contracts related to, any
17 service or facility of the authority.

18 **(12)** Establish and collect fees, rents, rates, tolls, and other charges and
19 revenues in connection with any service provided by the authority or the use of any
20 facility of the authority.

21 **(13)** Issue bonds in accordance with ss. 114.70 to 114.76 and fund any
22 spaceport, facility, or service of the authority with bond proceeds.

23 **(14)** Borrow money or incur debt other than through bond issuance, and pledge
24 property or revenues or provide other security for such debt.

25 **(15)** Invest funds held by the authority, including investments under s. 25.50.

1 **(16)** Procure liability insurance covering its officers, employees and agents,
2 insurance against any loss in connection with its operations, property, and assets,
3 and insurance on its debt obligations.

4 **(17)** Exercise the right of eminent domain in the manner provided by ch. 32.

5 **(18)** Provide for and maintain wildlife conservation areas, and prohibit or
6 control the pollution of air and water, in any spaceport or spaceport territory, beyond
7 what is required under state or federal law.

8 **(19)** Specify the location of any utility facilities in any spaceport or spaceport
9 territory.

10 **(20)** Divide any spaceport or spaceport territory into zones or districts of any
11 number or shape.

12 **(21)** Prohibit any person from using the words “WISCONSIN SPACEPORT”
13 or “SPACEPORT WISCONSIN” in any corporate or business-related name without
14 prior written approval of the authority.

15 **(22)** Subject to any requirement of federal law and to any duty of the
16 department specified under this chapter, maintain exclusive jurisdiction over
17 spaceports of the authority.

18 **114.63 Duties of authority.** The authority shall do all of the following:

19 **(2)** Promote this state’s aerospace industry; analyze trends in the aerospace
20 industry and recommend actions to be taken by this state to compete in the global
21 aerospace industry; and coordinate access to commercial, technical, and general
22 aerospace information and services.

23 **(3)** Advertise and promote to the public the development and utilization of
24 spaceport facilities, spaceport services, aerospace facilities, and aerospace services
25 of the authority.

1 **(4)** Develop, promote, attract, and maintain space-related businesses in this
2 state, which may include expenditures for travel, entertainment, and hospitality for
3 business clients or guests or other authorized persons, but such expenditures shall
4 be limited to the uniform travel schedule amounts approved under s. 20.916 (8).

5 **(5)** Provide aerospace services to the aerospace industry and general public of
6 this state, provide commercial and noncommercial aerospace business opportunities
7 for industry, education, and government, and develop projects within this state to
8 foster and improve aerospace economic growth.

9 **(6)** Advise, cooperate, and coordinate with federal, state, and local
10 governmental units, the aerospace industry, educational organizations, businesses,
11 and the Wisconsin Space Grant Consortium, and any other person interested in the
12 promotion of space-related industry.

13 **(7)** Furnish leadership in securing adequate funding for spaceports, spaceport
14 facilities, spaceport services, aerospace facilities, and aerospace services in this
15 state.

16 **(8)** Act as a central clearinghouse and source of information in this state for
17 spaceports, spaceport facilities, spaceport services, aerospace facilities, and
18 aerospace services, including furnishing such information to legislators, offices of
19 government, educational institutions, and the general public.

20 **(9)** Develop a business plan to promote and facilitate spaceport-related
21 educational and commercial development in this state, and to stimulate and improve
22 aerospace science, design, technology, and research in this state, which plan shall
23 include information about the authority and information and analysis about
24 space-related industry, technology, design, manufacturing, marketing, and
25 management. The business plan shall also include proposed funding sources for

1 capital expenditures by the authority, based upon of a feasibility study of potential
2 funding sources conducted by the authority. The business plan shall be developed
3 in cooperation with the Wisconsin Space Grant Consortium.

4 **(10)** Assist any state agency, municipality, or other governmental unit, upon
5 its request, in the development of any spaceport or spaceport facility.

6 **(11)** Use the building commission as a financial consultant to assist and
7 coordinate the issuance of bonds under this subchapter.

8 **(12)** Comply with all applicable state and federal laws, including all
9 environmental and aeronautics laws, in the exercise of the powers specified under
10 this subchapter.

11 **(13)** Comply with all requirements under federal law related to the use or
12 expenditure of federal aid, and comply with all lawful restrictions or conditions
13 imposed by state law or by the terms of any gift, bequest, grant, loan, aid,
14 contribution, or financial assistance relating to the use or expenditure of such funds.

15 **(14)** To the extent permitted by applicable state and federal law, attempt to
16 involve and utilize, with respect to any facility or service provided by the authority,
17 disadvantaged individuals, disadvantaged businesses, and minority businesses, as
18 those terms are defined in s. 84.076 (1) (a) to (c).

19 **(15)** Establish a safety program that includes the development and
20 implementation of a loss prevention program, safety policies, and regular and
21 periodic facility and equipment inspections.

22 **(16)** Attempt to procure adequate liability and property insurance.

23 **(17)** Subject to s. 114.64, establish the authority's annual budget and monitor
24 the fiscal management of the authority.

1 **114.64 Annual reports.** (1) The authority shall keep an accurate account of
2 all of its activities and of all of its receipts and expenditures, and shall annually in
3 January make a report of its activities, receipts, expenditures, and financial
4 condition to the governor and the chief clerk of each house of the legislature, for
5 distribution to the legislature under s. 13.172 (2). The reports shall be in a form
6 approved by the state auditor.

7 (2) (a) Within 180 days after the effective date of this paragraph [revisor
8 inserts date], or within 60 days after the authority receives from any public or private
9 source money sufficient to fund the cost of preparing a business plan, whichever is
10 later, the authority shall submit to the department of administration the business
11 plan specified under s. 114.63 (9) and an estimate of the costs of and funding for any
12 planned projects of the authority described in s. 114.62 (10).

13 (b) The authority shall update and resubmit the plan under par. (a) upon the
14 request of the department of administration.

15 (3) For each fiscal year in which the authority receives operating revenues, the
16 authority shall submit to the department of administration an audited financial
17 statement, which shall include notes that explain in detail the specific sources of
18 funding contained in the financial statement.

19 **114.65 Maintenance of records.** (1) (a) Subject to rules promulgated by the
20 department of administration under s. 16.611, the authority may transfer to or
21 maintain in optical disk or electronic format any record in its custody and retain the
22 record in that format only.

23 (b) Subject to rules promulgated by the department of administration under s.
24 16.611, the authority shall maintain procedures to ensure the authenticity, accuracy,

1 reliability, and accessibility of records transferred to or maintained in optical disk or
2 electronic format under par. (a).

3 (c) Subject to rules promulgated by the department of administration under s.
4 16.611, if the authority transfers to or maintains in optical disk or electronic format
5 any records in its custody, the authority shall ensure that the records stored in that
6 format are protected from unauthorized destruction.

7 **(2)** (a) Any microfilm reproduction of an original record of the authority, or a
8 copy generated from an original record stored in optical disk or electronic format, is
9 considered an original record if all of the following conditions are met:

10 1. Any device used to reproduce the record on film or to transfer the record to
11 optical disk or electronic format and generate a copy of the record from optical disk
12 or electronic format accurately reproduces the content of the original.

13 2. The reproduction is on film which complies with the minimum standards of
14 quality for microfilm reproductions, as established by rule of the public records
15 board, or the copy generated from optical disk or electronic format comply with the
16 minimum standards of quality for such copies, as established by rule of the
17 department of administration under s. 16.611.

18 3. The film is processed and developed in accordance with the minimum
19 standards established by the public records board. This subdivision does not apply
20 to a copy generated from an electronic record.

21 4. The record is arranged, identified, and indexed so that any individual
22 document or component of the record can be located with the use of proper
23 equipment.

24 5. The custodian of the record designated by the authority executes a statement
25 of intent and purpose describing the record to be reproduced or transferred to optical

1 disk or electronic format and the disposition of the original record, and executes a
2 certificate verifying that the record was received or created and microfilmed or
3 transferred to optical disk or electronic format in the normal course of business and
4 files the statement in the offices of the authority.

5 (b) The statement of intent and purpose executed under par. (a) 5. is
6 presumptive evidence of compliance with all conditions and standards prescribed by
7 this subsection.

8 **(3)** (a) Any microfilm reproduction of a record of the authority meeting the
9 requirements of sub. (2) or copy of a record of the authority generated from an
10 original record stored in optical disk or electronic format in compliance with this
11 section shall be taken as, stand in lieu of, and have all the effect of the original
12 document and shall be admissible in evidence in all courts and all other tribunals or
13 agencies, administrative or otherwise, in all cases where the original document is
14 admissible.

15 (b) Any enlarged copy of a microfilm reproduction of a record of the authority
16 made as provided by this section or any enlarged copy of a record of the authority
17 generated from an original record stored in optical disk or electronic format in
18 compliance with this section that is certified by the custodian as provided in s. 889.08
19 shall have the same force as an actual-size copy.

20 **(4)** Notwithstanding any other provision of this subchapter, the authority shall
21 maintain the confidentiality of records or portions of records held by the authority
22 containing any trade secret, as specified under s. 19.36 (5). Notwithstanding subch.
23 V of ch. 19, any portion of any meeting of the authority concerning trade secrets shall
24 be conducted in closed session and shall in all respects, including in any written
25 record or audio or visual recording of the meeting, remain confidential.

1 **114.67 Cooperation with governmental units.** To enhance the efficiency
2 and effectiveness of the authority, the state, any political subdivision of the state,
3 municipality, or other governmental unit may enter into cooperative agreements
4 with the authority for furnishing any facility or service of the state, political
5 subdivision, body politic, or other governmental unit to the authority, including fire
6 and police protection, and may otherwise provide, to the extent permitted by law, any
7 funds, property, or services to the authority.

8 **114.68 Political activities. (1)** No employee of the authority may directly
9 or indirectly solicit or receive subscriptions or contributions for any partisan political
10 party or any political purpose while engaged in his or her official duties as an
11 employee. No employee of the authority may engage in any form of political activity
12 calculated to favor or improve the chances of any political party or any person seeking
13 or attempting to hold partisan political office while engaged in his or her official
14 duties as an employee or engage in any political activity while not engaged in his or
15 her official duties as an employee to such an extent that the person's efficiency during
16 working hours will be impaired or that he or she will be tardy or absent from work.
17 Any violation of this section is adequate grounds for dismissal.

18 **(2)** If an employee of the authority declares an intention to run for partisan
19 political office, the employee shall be placed on a leave of absence for the duration
20 of the election campaign and if elected shall no longer be employed by the authority
21 on assuming the duties and responsibilities of such office.

22 **(3)** An employee of the authority may be granted, by the executive director, a
23 leave of absence to participate in partisan political campaigning.

1 (4) Persons on leave of absence under sub. (2) or (3) shall not be subject to the
2 restrictions of sub. (1), except as they apply to the solicitation of assistance,
3 subscription, or support from any other employee in the authority.

4 **114.69 Liability limited.** (1) Neither the state nor any political subdivision
5 of the state nor any officer, employee, or agent of the state or of a political subdivision
6 who is acting within the scope of employment or agency is liable for any debt,
7 obligation, act, or omission of the authority.

8 (2) All of the expenses incurred by the authority in exercising its duties and
9 powers under this chapter shall be payable only from funds of the authority.

10 **114.70 Issuance of bonds.** (1) The authority may issue bonds for any
11 corporate purpose. All bonds are negotiable for all purposes, notwithstanding their
12 payment from a limited source.

13 (2) The bonds of each issue shall be payable from sources specified in the bond
14 resolution under which the bonds are issued.

15 (3) The authority may not issue bonds unless the issuance is first authorized
16 by a bond resolution. Bonds shall bear the dates, mature at the times not exceeding
17 30 years from their dates of issue, bear interest at the rates, be payable at the times,
18 be in the denominations, be in the form, carry the registration and conversion
19 privileges, be executed in the manner, be payable in lawful money of the United
20 States at the places, and be subject to the terms of redemption, that the bond
21 resolution provides. The bonds shall be executed by the manual or facsimile
22 signatures of the officers of the authority designated by the board. The bonds may
23 be sold at public or private sale at the price, in the manner, and at the time
24 determined by the board. Pending preparation of definitive bonds, the authority may

1 issue interim receipts or certificates that the authority shall exchange for the
2 definitive bonds.

3 (4) Any bond resolution may contain provisions, which shall be a part of the
4 contract with the holders of the bonds that are authorized by the bond resolution,
5 regarding any of the following:

6 (a) Pledging or assigning specified assets or revenues of the authority.

7 (b) Setting aside reserves or sinking funds, and the regulation, investment, and
8 disposition of these funds.

9 (c) Limitations on the purpose to which or the investments in which the
10 proceeds of the sale of any issue of bonds may be applied.

11 (d) Limitations on the issuance of additional bonds, the terms upon which
12 additional bonds may be issued and secured, and the terms upon which additional
13 bonds may rank on a parity with, or be subordinate or superior to, the bonds
14 authorized by the bond resolution.

15 (e) Funding, refunding, advance refunding, or purchasing outstanding bonds.

16 (f) Procedures, if any, by which the terms of any contract with bondholders may
17 be amended, the amount of bonds the holders of which must consent to the
18 amendment, and the manner in which this consent may be given.

19 (g) Defining the acts or omissions to act that constitute a default in the duties
20 of the authority to the bondholders, and providing the rights and remedies of the
21 bondholders in the event of a default.

22 (h) Other matters relating to the bonds that the board considers desirable.

23 (5) Neither the members of the board nor any person executing the bonds is
24 liable personally on the bonds or subject to any personal liability or accountability

1 by reason of the issuance of the bonds, unless the personal liability or accountability
2 is the result of willful misconduct.

3 (6) No less than 14 days prior to any commitment by the authority for the
4 issuance of bonds under this section, the authority shall submit the bond resolution
5 to the governor, to the chief clerk of each house of the legislature for distribution to
6 the legislature under s. 13.172 (2), and to the cochairpersons of the joint committee
7 on finance. If, within 14 days after the date on which the bond resolution is submitted
8 to the joint committee on finance, the cochairpersons of the committee do not notify
9 the authority that the committee has scheduled a meeting for the purpose of
10 reviewing the bond resolution, the authority may proceed with any commitment for
11 the issuance of bonds under the bond resolution. If, within 14 days after the date on
12 which the bond resolution is submitted to the committee, the cochairpersons of the
13 committee notify the authority that the committee has scheduled a meeting to review
14 the bond resolution, the authority may proceed with any commitment for the
15 issuance of bonds under the bond resolution only upon approval by the committee.

16 **114.71 Bond security.** The authority may secure any bonds issued under this
17 chapter by a trust agreement, trust indenture, indenture of mortgage, or deed of
18 trust by and between the authority and one or more corporate trustees. The bond
19 resolution providing for the issuance of bonds so secured shall pledge some or all of
20 the revenues to be received by the authority, including to the extent permitted by law
21 any grant, aid, loan, or other contribution, or shall mortgage, assign, or grant
22 security interests in some or all of the property of the authority, or both, and may
23 contain provisions for protecting and enforcing the rights and remedies of the
24 bondholders that are reasonable and proper and not in violation of law. A bond

1 resolution may contain any other provisions that are determined by the board to be
2 reasonable and proper for the security of the bondholders.

3 **114.72 Bonds not public debt.** (1) The state is not liable on bonds of the
4 authority and the bonds are not a debt of the state. Each bond of the authority shall
5 contain a statement to this effect on the face of the bond. The issuance of bonds under
6 this chapter does not, directly, indirectly, or contingently, obligate the state or any
7 political subdivision of the state to levy any tax or to make any appropriation for
8 payment of the bonds. Nothing in this section prevents the authority from pledging
9 its full faith and credit to the payment of bonds issued under this chapter.

10 (2) Nothing in this chapter authorizes the authority to create a debt of the state,
11 and all bonds issued by the authority under this chapter are payable, and shall state
12 that they are payable, solely from the funds pledged for their payment in accordance
13 with the bond resolution authorizing their issuance or in any trust indenture or
14 mortgage or deed of trust executed as security for the bonds. The state is not liable
15 for the payment of the principal of or interest on any bonds of the authority or for the
16 performance of any pledge, mortgage, obligation, or agreement which may be
17 undertaken by the authority. The breach of any pledge, mortgage, obligation, or
18 agreement undertaken by the authority does not impose any pecuniary liability upon
19 the state or any charge upon its general credit or against its taxing power.

20 **114.73 State pledge.** The state pledges to and agrees with the holders of
21 bonds, and persons that enter into contracts with the authority under this chapter,
22 that the state will not limit or alter the rights vested in the authority by this chapter
23 before the authority has fully met and discharged the bonds, and any interest due
24 on the bonds, and has fully performed its contracts, unless adequate provision is

1 made by law for the protection of the bondholders or those entering into contracts
2 with the authority.

3 **114.74 Refunding bonds.** (1) The authority may issue bonds to fund or
4 refund any outstanding bond, including the payment of any redemption premium on
5 the outstanding bond and any interest accrued or to accrue to the earliest or any
6 subsequent date of redemption, purchase, or maturity.

7 (2) The authority may apply the proceeds of any bond issued to fund or refund
8 any outstanding bond to purchase, retire at maturity, or redeem any outstanding
9 bond. The authority may, pending application, place the proceeds in escrow to be
10 applied to the purchase, retirement at maturity, or redemption of any outstanding
11 bond at any time.

12 **114.75 Limit on amount of outstanding bonds.** The authority may not
13 have outstanding at any one time bonds in an aggregate principal amount exceeding
14 \$100,000,000, excluding bonds issued to refund outstanding bonds.

15 **114.76 Bonds exempt from taxation.** The state covenants with the
16 purchasers and all subsequent holders and transferees of bonds issued by the
17 authority, in consideration of the acceptance of any payment for the bonds, that its
18 fees, charges, gifts, grants, revenues, receipts, and other moneys received or to be
19 received, pledged to pay or secure the payment of such bonds shall at all times be free
20 and exempt from all state, city, county, or other taxation provided by the laws of the
21 state.

22 **114.77 Funding of certain project costs.** (1) In this section, “spaceport
23 improvement project” means any project to acquire, construct, develop, plan, design,
24 establish, create, improve, enlarge, reconstruct, or equip any spaceport or spaceport
25 facility.

1 **(2)** The costs of spaceport improvement projects involving federal aid, in excess
2 of the federal government's share, shall be borne by the authority and the state,
3 except that the state shall pay not more than 50 percent of such excess costs, nor more
4 than \$10,000,000 for the cost of a building project or building improvement project
5 and no part of the cost of hangars. The secretary, upon agreement with the authority,
6 may advance up to 10 percent of the amount of any federal aid grant agreement for
7 the payment of project costs of a federal aid project, subject to reimbursement upon
8 final liquidation and settlement of the project with the authority and federal
9 government.

10 **(3)** The costs of spaceport improvement projects not involving federal aid shall
11 be borne by the authority and the state. The state shall pay not more than 80 percent
12 of such costs, which may include the cost of the land, the cost of lands or interest in
13 lands deemed necessary for the protection of the aerial approaches, the cost of
14 formulating the project application and preparing the plans and specifications, and
15 the cost of construction and of all facilities deemed necessary for the operation of the
16 spaceport. The state shall contribute not more than \$10,000,000 for the cost of a
17 building project or building improvement project and no part of the cost of hangars.

18 **(4)** The percentage of the costs borne by the state shall be determined by the
19 department on the basis of the relative importance of the specific project to any state
20 spaceport development program as a whole.

21 **(5)** The state shall promote the development of a spaceport system in this state
22 and promote the development of joint spaceports in this state and in adjoining states
23 which mutually benefit citizens of this state and those of adjoining states. The
24 secretary may use the funds provided by the state to assist the authority in matching

1 the federal aid that may become available to the state or available for specific projects
2 or joint projects within this state or in an adjoining state.

3 (6) All funds provided by the state under this section shall be paid from the
4 appropriation accounts under s. 20.395 (2) (mq), (mv), and (mx).

5 **114.78 Tax exemption.** The exercise of the powers granted by this subchapter
6 will be in all respects for the benefit of the people of this state and for the increase
7 of their commerce, welfare, and prosperity, and, as the undertaking of the authority's
8 powers and duties under this subchapter will constitute the performance of an
9 essential public function, the authority shall not be required to pay any taxes or
10 assessments upon or in respect to any property acquired or used by the authority
11 under this subchapter and the authority's income therefrom shall at all times be free
12 from taxation of every kind by the state and by political subdivisions of the state.

13 **SECTION 75.** 219.09 (1) (g) of the statutes is created to read:

14 219.09 (1) (g) The Wisconsin Aerospace Authority.

15 **SECTION 76.** 230.03 (3) of the statutes is amended to read:

16 230.03 (3) "Agency" means any board, commission, committee, council, or
17 department in state government or a unit thereof created by the constitution or
18 statutes if such board, commission, committee, council, department, unit, or the
19 head thereof, is authorized to appoint subordinate staff by the constitution or
20 statute, except a legislative or judicial board, commission, committee, council,
21 department, or unit thereof or an authority created under subch. II of ch. 114 or chs.
22 231, 232, 233, 234, 235, or 237. "Agency" does not mean any local unit of government
23 or body within one or more local units of government that is created by law or by
24 action of one or more local units of government.

25 **SECTION 77.** 281.75 (4) (b) 3. of the statutes is amended to read:

1 281.75 (4) (b) 3. An authority created under subch. II of ch. 114 or ch. 231, 233,
2 234, or 237.

3 **SECTION 78.** 285.59 (1) (b) of the statutes is amended to read:

4 285.59 (1) (b) “State agency” means any office, department, agency, institution
5 of higher education, association, society or other body in state government created
6 or authorized to be created by the constitution or any law which is entitled to expend
7 moneys appropriated by law, including the legislature and the courts, the Wisconsin
8 Housing and Economic Development Authority, the Bradley Center Sports and
9 Entertainment Corporation, the University of Wisconsin Hospitals and Clinics
10 Authority, the Fox River Navigational System Authority, the Wisconsin Aerospace
11 Authority, and the Wisconsin Health and Educational Facilities Authority.

12 **SECTION 79.** 560.032 (1) of the statutes is amended to read:

13 560.032 (1) ALLOCATION. The department, by rule, shall establish under 26
14 USC 146 and administer a system for the allocation of the volume cap on the issuance
15 of private activity bonds, as defined under 26 USC 141 (a), among all municipalities,
16 as defined in s. 67.01 (5), and any corporation formed on behalf of those
17 municipalities, and among this state, the Wisconsin Health and Educational
18 Facilities Authority, the Wisconsin Aerospace Authority, and the Wisconsin Housing
19 and Economic Development Authority.

20 **SECTION 80. Nonstatutory provisions.**

21 (1) DEFINITIONS. In this SECTION:

22 (a) “Authority” has the meaning given in section 114.60 (3) of the statutes, as
23 created by this act.

24 (b) “Board” has the meaning given in section 114.60 (4) of the statutes, as
25 created by this act.

