



**ASSEMBLY SUBSTITUTE AMENDMENT 1,  
TO 2007 ASSEMBLY BILL 695**

February 26, 2008 – Offered by Representatives GRIGSBY and POCAN.

1 **AN ACT** *to renumber and amend* 968.26; *to amend* 911.01 (4) (b), 972.08 (2)  
2 and 978.045 (1r) (intro.); and *to create* 968.26 (1) and 968.26 (2) (b), (d) and (e)  
3 of the statutes; **relating to:** judicial discretion in certain John Doe proceedings.

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***Analysis by the Legislative Reference Bureau***

Under current law, under a John Doe proceeding, a person who believes a crime has been committed may complain to a judge. Then the judge must ascertain if a crime has been committed. The scope of examination is within the judge's discretion. If the judge determines that a crime has probably been committed, she or he will issue a warrant for the arrest of the accused.

Under this substitute amendment, if a district attorney who believes a crime has been committed complains to a judge, the judge must convene a John Doe proceeding as described above except that the judge does not issue a warrant for the arrest of the accused because the district attorney has that ability as under current law. If a person other than a district attorney who believes a crime has been committed complains to a judge, the judge must refer the complaint to the district attorney. If the district attorney refuses in writing to issue a charge or takes no action for 90 days, the judge must convene a proceeding if the judge determines that the proceeding is necessary to determine if a crime has been committed. The judge has discretion over the scope of the examination, and the judge may issue a criminal complaint if the judge finds sufficient evidence to warrant prosecution. In

determining whether to convene a proceeding and whether to issue a complaint, this substitute amendment specifies that a judge may consider law enforcement investigative reports, records and case files of the district attorney, and any other written records.

This substitute amendment also adds statutory cross-references to three John Doe references to aid individuals in finding the John Doe statute.

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 911.01 (4) (b) of the statutes is amended to read:

2           911.01 (4) (b) *Grand jury; John Doe proceedings.* Proceedings before grand  
3 juries or a John Doe proceeding under s. 968.26.

4           **SECTION 2.** 968.26 of the statutes is renumbered 968.26 (2) (a) and amended  
5 to read:

6           968.26 (2) (a) If a person who is not a district attorney complains to a judge that  
7 he or she has reason to believe that a crime has been committed within ~~his or her~~ the  
8 judge's jurisdiction, the judge shall refer the complaint to the district attorney.

9           (c) In a proceeding convened under par. (b), the judge shall subpoena and  
10 examine the complainant under oath the complainant and any witnesses produced  
11 by him or her and may, and at the request of the district attorney shall, subpoena and  
12 examine other witnesses that the judge determines to be necessary and appropriate  
13 to ascertain whether a crime has been committed and by whom committed. The  
14 judge shall consider the credibility of testimony in support of and opposed to the  
15 person's complaint.

16           **(3)** The extent to which the judge may proceed in ~~the~~ an examination under sub.  
17 (1) or (2) is within the judge's discretion. The examination may be adjourned and may  
18 be secret. Any witness examined under this section may have counsel present at the  
19 examination but the counsel shall not be allowed to examine his or her client,

1 cross-examine other witnesses, or argue before the judge. ~~If it appears probable from~~  
2 ~~the testimony given that a crime has been committed and who committed it, the~~  
3 ~~complaint may be reduced to writing and signed and verified; and thereupon a~~  
4 ~~warrant shall issue for the arrest of the accused.~~ Subject to s. 971.23, if the  
5 proceeding is secret, the record of the proceeding and the testimony taken shall not  
6 be open to inspection by anyone except the district attorney unless it is used by the  
7 prosecution at the preliminary hearing or the trial of the accused and then only to  
8 the extent that it is so used. A court, on the motion of a district attorney, may compel  
9 a person to testify or produce evidence under s. 972.08 (1). The person is immune  
10 from prosecution as provided in s. 972.08 (1), subject to the restrictions under s.  
11 972.085.

12 **SECTION 3.** 968.26 (1) of the statutes is created to read:

13 968.26 (1) If a district attorney requests a judge to convene a proceeding to  
14 determine whether a crime has been committed in the court's jurisdiction, the judge  
15 shall convene a proceeding described under sub. (3) and shall subpoena and examine  
16 any witnesses the district attorney identifies.

17 **SECTION 4.** 968.26 (2) (b), (d) and (e) of the statutes are created to read:

18 968.26 (2) (b) If a district attorney receives a referral under par. (a), and the  
19 district attorney refuses in writing to issue charges or the district attorney takes no  
20 action within 90 days, the judge shall convene a proceeding described under sub. (3)  
21 if the judge determines that a proceeding is necessary to determine if a crime has  
22 been committed.

23 (d) In a proceeding convened under par. (b), the judge may issue a criminal  
24 complaint if the judge finds sufficient credible evidence to warrant a prosecution of  
25 the complaint.

1 (e) When determining whether the proceeding is necessary under par. (b) and  
2 when determining whether to issue a complaint under par. (d), in addition to any  
3 testimony under par. (c), the judge may consider law enforcement investigative  
4 reports, the records and case files of the district attorney, and any other written  
5 records that the judge finds relevant.

6 **SECTION 5.** 972.08 (2) of the statutes is amended to read:

7 972.08 (2) Whenever a witness attending in any court trial or appearing before  
8 any grand jury or John Doe investigation under s. 968.26 fails or refuses without just  
9 cause to comply with an order of the court under this section to give testimony in  
10 response to a question or with respect to any matter, the court, upon such failure or  
11 refusal, or when such failure or refusal is duly brought to its attention, may  
12 summarily order the witness's confinement at a suitable place until such time as the  
13 witness is willing to give such testimony or until such trial, grand jury term, or John  
14 Doe investigation under s. 968.26 is concluded but in no case exceeding one year. No  
15 person confined under this section shall be admitted to bail pending the  
16 determination of an appeal taken by the person from the order of confinement.

17 **SECTION 6.** 978.045 (1r) (intro.) of the statutes is amended to read:

18 978.045 (1r) (intro.) Any judge of a court of record, by an order entered in the  
19 record stating the cause for it, may appoint an attorney as a special prosecutor to  
20 perform, for the time being, or for the trial of the accused person, the duties of the  
21 district attorney. An attorney appointed under this subsection shall have all of the  
22 powers of the district attorney. The judge may appoint an attorney as a special  
23 prosecutor at the request of a district attorney to assist the district attorney in the  
24 prosecution of persons charged with a crime, in grand jury proceedings or John Doe  
25 proceedings under s. 968.26, in proceedings under ch. 980, or in investigations. The

1 judge may appoint an attorney as a special prosecutor if any of the following  
2 conditions exists:

3 **SECTION 7. Initial applicability.**

4 (1) This act first applies to complaints made on the effective date of this  
5 subsection.

6 (END)