

State of Misconsin 2023 - 2024 LEGISLATURE

LRBs0262/1 JK:emw

## ASSEMBLY SUBSTITUTE AMENDMENT 1, TO ASSEMBLY BILL 892

February 13, 2024 - Offered by Representative MAXEY.

1 AN ACT to amend 7.51 (5) (b), 7.53 (1) (a), 7.53 (2) (d), 7.60 (3), 7.60 (5) (a), 7.70

(1) (b), 7.70 (3) (a), 7.70 (3) (c), 7.70 (5) (b), 7.75 (1), 9.01 (1) (ar) 3., 9.01 (6) (a),
9.01 (6) (b), 9.01 (7) (b) and 9.01 (9) (a); and *to create* 7.70 (3) (cm), 9.01 (1) (ar)
4., 9.01 (6) (am), 9.01 (9) (am) and 9.01 (9) (cm) of the statutes; relating to:
compliance with the federal Electoral Count Reform Act.

## Analysis by the Legislative Reference Bureau

Under the federal Electoral Count Reform Act, states should ensure that their canvass, recount, and any precertification procedures are completed within a 36-day period from the date of a presidential election to the date in which a state certifies its presidential election results. This bill makes the following changes to Wisconsin election laws in order to comply with deadlines established by the ECRA for selecting presidential electors and transmitting election results to Congress:

1. Current law does not include a state deadline for certification of a presidential election. The bill requires the governor to transmit a certificate of the election results to the archivist of the United States no later than six days before the meeting of the state's presidential electors.

2. Current law requires the governor to deliver six duplicate originals of the certificate described above to one of the state's presidential electors on or before the

first Monday after the second Wednesday in December. The bill changes the deadline for delivering the certificate to the first Tuesday after the second Wednesday in December.

3. Current law requires the electors for president and vice president to meet at the state capitol at noon on the first Monday after the second Wednesday in December. The bill requires the electors to meet on the first Tuesday after the second Wednesday in December.

4. Current law requires the Elections Commission chairperson to complete the state canvass of election results within 10 days from the day on which it commences and, for a general election, no later than December 1 following the election. With regard to a presidential election, the bill requires that commission chairperson to complete the state canvass no later than 16 days after the election.

5. Under current law, when the Elections Commission receives a valid petition for a recount, it must promptly order the proper county board of canvassers to commence the recount. The order must be sent by certified mail or by "other expeditious means," and the county board of canvassers must commence the recount no later than 9 a.m. on the third day after receiving the order. With regard to a presidential election, the bill requires that the order be sent immediately, on the same day on which the commission receives the petition, and by email or other electronic transmission. In addition, the board of canvassers must commence a recount no later than 9 a.m. on the second day after receiving an order and may not adjourn until the recount is complete in the county, except to the extent permitted by the commission.

6. Under current law, a candidate may file an appeal of the recount results with the circuit court within five business days after the recount is completed. With regard to a presidential election, the bill shortens that deadline to one business day. The bill also requires the court to make a determination on the appeal no later than 10 days after the day on which the appeal is filed rather than "as expeditiously as possible," as provided under current law.

7. With regard to a recount, current law allows a candidate aggrieved by an order of the circuit court to file an appeal with the court of appeals within 30 days after the circuit court's order. Under the bill, with regard to a presidential election recount, a candidate who wishes to appeal a circuit court order must file his or her appeal with the Wisconsin Supreme Court. The bill requires a candidate to file his or her appeal no later than the day after the circuit court issues its order. The bill also requires the supreme court to resolve such appeals as soon as possible and directs the governor to update the certificate of the election results pursuant to an order of the supreme court, if the court issues the order no later than the day before the date on which the presidential electors are to convene.

8. Finally, the bill adjusts municipal and county canvassing deadlines with regard to a presidential election in order to conform with the other changes made by the bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 7.51 (5) (b) of the statutes is amended to read:

2 7.51 (5) (b) The municipal clerk shall deliver all ballots, statements, tally 3 sheets, lists, and envelopes relating to a school district election to the school district 4 clerk, excluding any provisional ballots, by 4 p.m. on the day following each such 5 election and shall deliver to the school district clerk any amended statements, tally 6 sheets, and lists for additional provisional ballots canvassed under s. 6.97 (4) no later 7 than 4 p.m. on the Monday after the election. The municipal clerk shall deliver to 8 the county clerk the ballots, statements, tally sheets, lists, and envelopes for his or 9 her municipality relating to any county, technical college district, state, or national 10 election no later than 4 p.m. on the day following each such election or, in 11 municipalities where absentee ballots are canvassed under s. 7.52, by 4 p.m. on the 122nd day following each such election, and shall deliver to the county clerk any 13additional provisional ballots canvassed under s. 6.97 (4) together with amended 14 statements, tally sheets, lists, and envelopes no later than 4 p.m. on the Monday after 15the election or, for a presidential election, no later than 4 p.m. on the Friday after the 16 The person delivering the returns shall be paid out of the municipal election. 17treasury. Each clerk shall retain ballots, statements, tally sheets, or envelopes received by the clerk until destruction is authorized under s. 7.23 (1). 18

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**SECTION 2.** 7.53(1)(a) of the statutes is amended to read:

1 7.53 (1) (a) Where the municipality constitutes one ward or combines all wards  $\mathbf{2}$ to utilize a single polling place under s. 5.15 (6) (b), the canvass of the votes cast at 3 the polling place shall be conducted publicly under s. 7.51 and the inspectors, other 4 than any inspector appointed under s. 7.30 (1) (b), shall act as the municipal board 5 of canvassers. The inspectors shall then complete the return statement for all votes 6 cast at the polling place. If there are no provisional ballots that are eligible to be 7 counted under s. 6.97 and no absentee ballots are being canvassed under s. 7.52, the 8 inspectors may complete and sign the canvass statement and determination on 9 election night. In municipalities where absentee ballots are canvassed under s. 7.52, 10 after the canvass of the absentee ballots is completed under s. 7.52, the board of absentee ballot canvassers shall reconcile the poll list of the electors who vote by 11 12absentee ballot with the corresponding poll list of the electors who vote in person to 13ensure that no elector is allowed to cast more than one ballot. If an elector who votes 14in person has submitted an absentee ballot, the absentee ballot is void. Except as authorized in par. (b), if one or more electors of the municipality have cast provisional 1516 ballots that are eligible to be counted under s. 6.97, the inspectors, acting as the board 17of canvassers, shall reconvene no later than 9 a.m. on the Monday after the election, or no later than 4 p.m. on the Friday after a presidential election, to count the valid 18 19 provisional ballots and shall adjust the returns accordingly. The inspectors, acting 20as the board of canvassers, need not reconvene if the municipal clerk certifies that 21he or she has received no provisional ballots from the time that the board of 22canvassers completed the initial canvass and 4 p.m. on the Friday after the election. 23Upon completion of the canvass under this paragraph and any canvass that is  $\mathbf{24}$ conducted under s. 7.52 and ascertainment of the results by the inspectors or, in 25municipalities where absentee ballots are canvassed under s. 7.52, by the inspectors

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and the board of absentee ballot canvassers, the municipal clerk shall publicly read
to the inspectors or the board of absentee ballot canvassers the names of the persons
voted for and the number of votes for each person for each municipal office, the names
of the persons declared by the inspectors or board of absentee ballot canvassers to
have won nomination or election to each municipal office, and the number of votes
cast for and against each municipal referendum question.

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**SECTION 3.** 7.53 (2) (d) of the statutes is amended to read:

8 7.53 (2) (d) In municipalities with one polling place, the canvass shall be 9 conducted under sub. (1) publicly on election night. In other municipalities, the 10 municipal board of canvassers shall publicly canvass the returns of every election. 11 The canvass shall begin no earlier than the time that the municipal board of 12 canvassers receives the returns from all polling places in the municipality on election 13 night and no later than 9 a.m. on the Monday after the election, except that, for a 14 presidential election, the canvass shall begin no later than 4 p.m. on the Friday after 15the election. After any canvass of the absentee ballots is completed under s. 7.52, the 16 board of canvassers shall reconcile the poll list of the electors who vote by absentee 17ballot with the corresponding poll list of the electors who vote in person to ensure that 18 no elector is allowed to cast more than one ballot. If an elector who votes in person 19 has submitted an absentee ballot, the absentee ballot is void. At the spring election, 20 the board of canvassers shall publicly declare the results on or before the 3rd Tuesday 21in April. The board of canvassers shall prepare a statement showing the results of 22each election for any municipal office and each municipal referendum. After each 23primary for municipal offices, the board of canvassers shall prepare a statement 24certifying the names of those persons who have won nomination to office. After each 25other election for a municipal office and each municipal referendum, the board of canvassers shall prepare a determination showing the names of the persons who are
elected to each municipal office and the results of each municipal referendum. The
board of canvassers shall file each statement and determination in the office of the
municipal clerk or board of election commissioners.

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**SECTION 4.** 7.60 (3) of the statutes is amended to read:

6 7.60 (3) CANVASSING. Not later than 9 a.m. on the Tuesday after each election 7 the county board of canvassers shall open and publicly examine the returns, except 8 that, for a presidential election, the board of canvassers shall open and publicly examine the returns not later than noon on the Saturday after the election. If returns 9 10 have not been received from any election district or ward in the county, they shall 11 dispatch a messenger and the person having them shall deliver the returns to the 12messenger. If, on examination, any of the returns received are so informal or 13defective that the board cannot intelligently canvass them, they shall dispatch a 14 messenger to deliver the returns back to the municipal board of canvassers with written specifications of the informalities or defects and command them to 1516 immediately complete the returns or remedy the defects in the manner required and 17deliver them to the messenger. Every messenger shall safely keep all returns, show 18 them to no one but the municipal clerk and board of canvassers and deliver them to the county clerk with all possible dispatch. To acquire the necessary full returns and 19 20remedy any informalities or defects the county board of canvassers may adjourn not 21longer than one day at a time nor more than 2 days in all, except that, for a 22presidential election, the board of canvassers may adjourn only to the extent 23permitted by the commission.

**SECTION 5.** 7.60 (5) (a) of the statutes is amended to read:

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1 7.60 (5) (a) Immediately following the canvass, the county clerk shall deliver  $\mathbf{2}$ or transmit to the elections commission a certified copy of each statement of the 3 county board of canvassers for president and vice president, state officials, senators 4 and representatives in congress, state legislators, justice, court of appeals judge, 5circuit judge, district attorney, and metropolitan sewerage commissioners, if the 6 commissioners are elected under s. 200.09 (11) (am). The statement shall record the 7 returns for each office or referendum by ward, unless combined returns are 8 authorized under s. 5.15 (6) (b) in which case the statement shall record the returns 9 for each group of combined wards. Following primaries the county clerk shall enclose 10 on forms prescribed by the elections commission the names, party or principle 11 designation, if any, and number of votes received by each candidate recorded in the 12 same manner. The county clerk shall deliver or transmit the certified statement to 13 the elections commission no later than 9 days after each primary except the partisan 14 primary, no later than 10 days after the partisan primary and any other election 15except the general election, and no later than 14 days after the general election 16 except a presidential election. The county clerk shall deliver or transmit the certified 17statement to the elections commission no later than 6 days after a presidential 18 election. The board of canvassers shall deliver or transmit a certified copy of each statement for any technical college district referendum to the secretary of the 19 20 technical college district board.

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**SECTION 6.** 7.70 (1) (b) of the statutes is amended to read:

7.70 (1) (b) If any county clerk fails or neglects to forward any statements, the
commission may require the clerk to do so immediately and if not received by the 8th
day after a primary, by the 7th day after a presidential election, or by the 11th day
after any other election, the commission may dispatch a special messenger to obtain

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them. Whenever it appears upon the face of any statement that an error has been
 made in reporting or computing, the commission may return it to the county clerk
 for correction.

**SECTION 7.** 7.70 (3) (a) of the statutes is amended to read:

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5 7.70 (3) (a) The Except for a presidential election, the chairperson of the 6 commission or a designee of the chairperson appointed by the chairperson to canvass 7 a specific election shall publicly canvass the returns and make his or her certifications and determinations on or before the 2nd Tuesday following a spring 8 9 primary; the 15th day of May following a spring election; the 3rd Wednesday 10 following a partisan primary; the first day of December following a general election; 11 the 2nd Thursday following a special primary; or within 18 days after any special 12 election.

13 **SECTION 8.** 7.70 (3) (c) of the statutes is amended to read:

14 7.70 (3) (c) The Except for a presidential election, the chairperson of the
 15 commission or the chairperson's designee shall conclude the state canvass within 10
 16 days after its commencement.

17 **SECTION 9.** 7.70 (3) (cm) of the statutes is created to read:

7.70 (3) (cm) For a presidential election, the chairperson of the commission or
 the chairperson's designee shall conclude the state canvass and make his or her
 certifications and determinations no later than 16 days after the date of the
 presidential election.

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**SECTION 10.** 7.70 (5) (b) of the statutes is amended to read:

7.70 (5) (b) For presidential electors, the commission shall prepare a certificate
 of ascertainment showing the determination of the results of the canvass and the
 names of the persons elected, and the governor shall sign, affix the great seal of the

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1 state, and transmit the certificate as soon as possible by registered mail the most  $\mathbf{2}$ secure and expeditious method available to the U.S. administrator of general 3 services archivist of the United States. The certificate shall contain at least one 4 security feature, as determined by the governor, for the purpose of verifying the 5authenticity of the certificate. The secure components of any security feature used 6 to verify the authenticity of a certificate are confidential and not subject to disclosure 7 under s. 19.35. The governor shall transmit the certificate no later than 36 days 8 following the general election. The governor shall also prepare 6 duplicate originals 9 of such certificate and deliver them to one of the presidential electors on or before the 10 first Monday Tuesday after the 2nd Wednesday in December.

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**SECTION 11.** 7.75 (1) of the statutes is amended to read:

12 7.75 (1) The electors for president and vice president shall meet at the state 13 capitol following the presidential election at 12:00 noon the first Monday Tuesday 14 after the 2nd Wednesday in December or at the time directed by federal law. If there 15is a vacancy in the office of an elector due to death, refusal to act, failure to attend 16 or other cause, the electors present shall immediately proceed to fill by ballot, by a 17plurality of votes, the electoral college vacancy. When all electors are present, or the 18 vacancies filled, they shall perform their required duties under the constitution and 19 laws of the United States.

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**SECTION 12.** 9.01(1)(ar) 3. of the statutes is amended to read:

9.01 (1) (ar) 3. Whenever Except as provided in subd. 4., whenever a clerk
receives a valid petition and any payment under par. (ag) 3., the clerk shall
thereupon notify the proper board of canvassers. Whenever the commission receives
a valid petition and any payment under par. (ag) 3., the commission shall promptly
by certified mail or other expeditious means order the proper county boards of

1 canvassers to commence the recount. County boards of canvassers shall convene no  $\mathbf{2}$ later than 9 a.m. on the 3rd day after receipt of an order and may adjourn for not more 3 than one day at a time until the recount is completed in the county, except that the 4 commission may permit extension of the time for adjournment. Returns from a 5 recount ordered by the commission shall be transmitted to the office of the 6 commission as soon as possible, but in no case later than 13 days from the date of the 7 order of the commission directing the recount. The commission chairperson or the 8 chairperson's designee may not make a determination in any election if a recount is 9 pending before any county board of canvassers in that election. The commission 10 chairperson or the chairperson's designee need not recount actual ballots, but shall 11 verify the returns of the county boards of canvassers in making his or her 12 determinations.

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**SECTION 13.** 9.01 (1) (ar) 4. of the statutes is created to read:

14 9.01 (1) (ar) 4. In the event of a recount for a presidential election, whenever 15the commission receives a valid petition and any payment under par. (ag) 3., the 16 commission shall immediately, on the same day on which the commission receives 17the petition and payment, order the proper county boards of canvassers to commence 18 the recount. The commission shall send the order by email or other electronic 19 transmission. County boards of canvassers shall convene no later than 9 a.m. on the 202nd day after the receipt of an order and may not adjourn until the recount is 21completed in the county, except to the extent permitted by the commission. Returns 22from a recount ordered by the commission under this subdivision shall be 23transmitted to the office of the commission as soon as possible but in no case later  $\mathbf{24}$ than 5 days from the date of the order directing the recount. The commission 25chairperson or the chairperson's designee may not make a determination in the

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presidential election if a recount of the presidential election is pending before any
county board of canvassers for that election. The commission chairperson or the
chairperson's designee need not recount actual ballots but shall verify the returns
of the county boards of canvassers in making his or her determination.

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**SECTION 14.** 9.01 (6) (a) of the statutes is amended to read:

6 9.01 (6) (a) Within Except as provided in par. (am), within 5 business days after 7 completion of the recount determination by the board of canvassers in all counties 8 concerned, or within 5 business days after completion of the recount determination 9 by the commission chairperson or the chairperson's designee whenever a 10 determination is made by the chairperson or designee, any candidate, or any elector 11 when for a referendum, aggrieved by the recount may appeal to circuit court. The 12 appeal shall commence by serving a written notice of appeal on the other candidates 13 and persons who filed a written notice of appearance before each board of canvassers 14 whose decision is appealed, or in the case of a statewide recount, before the commission chairperson or the chairperson's designee. The appellant shall also 1516 serve notice on the commission if the commission chairperson or the chairperson's 17designee is responsible for determining the election. The appellant shall serve the 18 notice by certified mail or in person. The appellant shall file the notice with the clerk 19 of circuit court together with an undertaking and surety in the amount approved by 20 the court, conditioned upon the payment of all costs taxed assessed against the 21appellant.

**SECTION 15.** 9.01 (6) (am) of the statutes is created to read:

9.01 (6) (am) With regard to a presidential election, within one business day
after the completion of the recount determination by the commission chairperson or
the chairperson's designee whenever a determination is made by the chairperson or

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1 designee, any candidate aggrieved by the recount may appeal to circuit court. The  $\mathbf{2}$ appeal shall commence by serving a written notice of appeal on the other candidates 3 who filed a written notice of appearance before each board of canvassers whose 4 decision is appealed or, in the case of a statewide recount, before the commission 5 chairperson or the chairperson's designee. The appellant shall also serve notice on 6 the commission if the commission chairperson or the chairperson's designee is 7 responsible for determining the election. The appellant shall serve the notice by 8 certified mail or in person. The appellant shall file the notice with the clerk of circuit 9 court together with an undertaking and surety in the amount approved by the court. 10 conditioned upon the payment of all costs assessed against the appellant.

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**SECTION 16.** 9.01 (6) (b) of the statutes is amended to read:

12 9.01 (6) (b) If an appeal is filed from a recount determination in an election 13which is held in more than one judicial circuit, the chief judge of the judicial 14administrative district in which the election is held shall consolidate all appeals 15relating to that election and appoint a circuit judge, who shall be a reserve judge if 16 available, to hear the appeal. If the election is held in more than one judicial 17administrative district, the chief justice of the supreme court shall make the 18 appointment. In any year in which there is a presidential election, the chief justice of the supreme court shall, on the first Monday in November, appoint a circuit judge, 19 20who shall be a reserve judge if available, to hear any appeals under this section, 21except as provided under sub. (9) (am).

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**SECTION 17.** 9.01 (7) (b) of the statutes is amended to read:

9.01 (7) (b) The appeal shall be heard by a judge without a jury. Promptly
following the filing of an appeal, the court shall hold a scheduling conference for the
purpose of adopting procedures that will permit the court to determine the matter

1 as expeditiously as possible. For an appeal regarding a presidential election, the  $\mathbf{2}$ court shall determine the matter no later than 10 days after the day on which the 3 appeal is filed. Within the time ordered by the court, the appellant shall file a 4 complaint enumerating with specificity every alleged irregularity, defect, mistake or 5fraud committed during the recount. The appellant shall file a copy of the complaint 6 with each person who is entitled to receive a copy of the order under par. (a). Within 7 the time ordered by the court, the other parties to the appeal shall file an answer. 8 Within the time ordered by the court, the parties to the appeal shall provide the court 9 with any other information ordered by the court. At the time and place ordered by 10 the court, the matter shall be summarily heard and determined and costs shall be 11 taxed as in other civil actions. Those provisions of chs. 801 to 806 which are 12inconsistent with a prompt and expeditious hearing do not apply to appeals under this section. 1314 **SECTION 18.** 9.01 (9) (a) of the statutes is amended to read: 159.01 (9) (a) Within Except as provided in par. (am), within 30 days after entry 16 of the order of the circuit court, a party aggrieved by the order may appeal to the court 17of appeals. 18 **SECTION 19.** 9.01 (9) (am) of the statutes is created to read: 19 9.01 (9) (am) With regard to a presidential election, no later than one calendar 20 day after entry of the order of the circuit court, a party aggrieved by the order may 21appeal to the supreme court. The sole and exclusive remedy for review of any 22decision or order of the circuit court with regard to a presidential election shall be 23by appeal to the supreme court. 24**SECTION 20.** 9.01 (9) (cm) of the statutes is created to read:

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1 9.01 (9) (cm) With regard to an appeal under par. (am), the supreme court shall  $\mathbf{2}$ make a determination of the issues on appeal as soon as possible. If the supreme 3 court issues an order no later than the day before the date on which the electors are to convene under s. 7.75 that requires the governor to issue a superseding certificate 4 of ascertainment under s. 7.70 (5) (b) consistent with the certified results of the  $\mathbf{5}$ 6 recount, the governor shall issue that superseding certificate of ascertainment by the 7 date on which the electors are to convene under s. 7.75. If the supreme court does 8 not issue an order by the day before the date on which the electors are to convene 9 requiring the governor to issue a superseding certificate of ascertainment, the 10 governor's certificate of ascertainment originally issued pursuant to s. 7.70 (5) (b) 11 shall be the final certificate of ascertainment.

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## SECTION 21. Initial applicability.

(1) ELECTORAL COUNT REFORM ACT. This act first applies to the 2024 general
election.

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#### (END)