



State of Wisconsin
2025 - 2026 LEGISLATURE

LRB-0632/P1

CMH:skw

DOA:.....Grinde, BB0000 - Base draft for budget

FOR 2025-2027 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT relating to: state finances and appropriations, constituting the executive budget act of the 2025 legislature.

Analysis by the Legislative Reference Bureau

INTRODUCTION

This bill is the executive budget bill under section 16.47 (1) of the statutes. It contains the governor's recommendations for appropriations for the 2025-27 fiscal biennium.

The bill sets the appropriation levels in chapter 20 of the statutes for the 2025-27 fiscal biennium. The descriptions that follow in this analysis relate to the most significant changes in the law that are proposed in the bill.

For additional information concerning the bill, see the Department of Administration's publication *Budget in Brief* and the executive budget books, the Legislative Fiscal Bureau's summary document, and the Legislative Reference Bureau's drafting files, which contain separate drafts on each policy item.

GUIDE TO THE BILL

The budget bill is organized like other bills. First, treatments of statutes appear in ascending numerical order of the statute affected. Next, any treatments of prior session laws appear ordered by the year of original enactment and then by act number (for instance, a treatment of [2021 Wisconsin Act 15](#) would precede a treatment of [2023 Wisconsin Act 6](#)). Next, any treatments of the Administrative Rules appear.

The remaining sections of the budget bill are organized by type of provision and, within each type, alphabetically by state agency. The first two digits of the four-digit section number indicate the type of provision:

- 91XX Nonstatutory provisions.**
- 92XX Fiscal changes.**
- 93XX Initial applicability.**
- 94XX Effective dates.**

BILL

The remaining two digits indicate the state agency or subject area to which the provision relates:

- XX01 Administration.**
- XX02 Agriculture, Trade and Consumer Protection.**
- XX03 Arts Board.**
- XX04 Building Commission.**
- XX05 Child Abuse and Neglect Prevention Board.**
- XX06 Children and Families.**
- XX07 Circuit Courts.**
- XX08 Corrections.**
- XX09 Court of Appeals.**
- XX10 District Attorneys.**
- XX11 Educational Communications Board.**
- XX12 Elections Commission.**
- XX13 Employee Trust Funds.**
- XX14 Employment Relations Commission.**
- XX15 Ethics Commission.**
- XX16 Financial Institutions.**
- XX17 Governor.**
- XX18 Health and Educational Facilities Authority.**
- XX19 Health Services.**
- XX20 Higher Educational Aids Board.**
- XX21 Historical Society.**
- XX22 Housing and Economic Development Authority.**
- XX23 Insurance.**
- XX24 Investment Board.**
- XX25 Joint Committee on Finance.**
- XX26 Judicial Commission.**
- XX27 Justice.**
- XX28 Legislature.**
- XX29 Lieutenant Governor.**
- XX30 Local Government.**
- XX31 Military Affairs.**
- XX32 Natural Resources.**
- XX33 Public Defender Board.**
- XX34 Public Instruction.**
- XX35 Public Lands, Board of Commissioners of.**
- XX36 Public Service Commission.**
- XX37 Revenue.**
- XX38 Safety and Professional Services.**
- XX39 Secretary of State.**
- XX40 State Fair Park Board.**
- XX41 Supreme Court.**

BILL

- XX42 Technical College System.**
- XX43 Tourism.**
- XX44 Transportation.**
- XX45 Treasurer.**
- XX46 University of Wisconsin Hospitals and Clinics Authority;
Medical College of Wisconsin.**
- XX47 University of Wisconsin System.**
- XX48 Veterans Affairs.**
- XX49 Wisconsin Economic Development Corporation.**
- XX50 Workforce Development.**
- XX51 Other.**

For example, for general nonstatutory provisions relating to the State Historical Society, see SECTION 9121. For any agency not assigned a two-digit identification number or any provision that does not relate to the functions of a particular agency, see number 51 (**Other**) within each type of provision. Separate section numbers and headings appear for each type of provision and for each state agency, even if there are no provisions included in that section number and heading.

Following is a list of the most commonly used abbreviations appearing in the analysis:

BCPL.....Board of Commissioners of Public Lands
 DATCP.....Department of Agriculture, Trade and Consumer Protection
 DCF.....Department of Children and Families
 DFI.....Department of Financial Institutions
 DHS.....Department of Health Services
 DMA.....Department of Military Affairs
 DNR.....Department of Natural Resources
 DOA.....Department of Administration
 DOC.....Department of Corrections
 DOJ.....Department of Justice
 DOR.....Department of Revenue
 DOT.....Department of Transportation
 DPI.....Department of Public Instruction
 DSPS.....Department of Safety and Professional Services
 DVA.....Department of Veterans Affairs
 DWD.....Department of Workforce Development
 ETF.....Department of Employee Trust Funds
 GPR.....General purpose revenue
 HEAB.....Higher Educational Aids Board
 JCF.....Joint Committee on Finance
 LRB.....Legislative Reference Bureau
 OCI.....Office of the Commissioner of Insurance
 PSC.....Public Service Commission

BILL

SPD.....State Public Defender
SHS.....State Historical Society
TCS.....Technical College System
UW.....University of Wisconsin
WEDC..... Wisconsin Economic Development Corporation
WHEDA..... Wisconsin Housing and Economic Development Authority
WHEFA..... Wisconsin Health and Educational Facilities Authority

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.005 (1) of the statutes is repealed and recreated to read:

20.005 (1) SUMMARY OF ALL FUNDS. The budget governing fiscal operations for the state of Wisconsin for all funds beginning on July 1, 2025, and ending on June 30, 2027, is summarized as follows: [See Figure 20.005 (1) following]

****NOTE: We will insert the schedules when we receive the 2025-27 versions.

Figure: 20.005 (1)

SECTION 2. 20.005 (2) of the statutes is repealed and recreated to read:

20.005 (2) STATE BORROWING PROGRAM SUMMARY. The following schedule sets forth the state borrowing program summary: [See Figures 20.005 (2) (a) and (b) following]

BILL**SECTION 2**

****NOTE: We will insert the schedule when we receive the 2025-27 version.

Figure: 20.005 (2) (a)

Figure: 20.005 (2) (b)

SECTION 3. 20.005 (3) of the statutes is repealed and recreated to read:

20.005 (3) APPROPRIATIONS. The following schedule sets forth all annual, biennial, and sum certain continuing appropriations and anticipated expenditures from other appropriations for the programs and other purposes indicated. All appropriations are made from the general fund unless otherwise indicated. The letter abbreviations shown designating the type of appropriation apply to both fiscal years in the schedule unless otherwise indicated. [See Figure 20.005 (3) following]

Figure: 20.005 (3)

PLACE CHAPTER 20 SCHEDULE HERE

SECTION 9101. Nonstatutory provisions; Administration.

SECTION 9102. Nonstatutory provisions; Agriculture, Trade and Consumer Protection.

SECTION 9103. Nonstatutory provisions; Arts Board.

SECTION 9104. Nonstatutory provisions; Building Commission.

BILL**SECTION 9105**

SECTION 9105. Nonstatutory provisions; Child Abuse and Neglect Prevention Board.

SECTION 9106. Nonstatutory provisions; Children and Families.

SECTION 9107. Nonstatutory provisions; Circuit Courts.

SECTION 9108. Nonstatutory provisions; Corrections.

SECTION 9109. Nonstatutory provisions; Court of Appeals.

SECTION 9110. Nonstatutory provisions; District Attorneys.

SECTION 9111. Nonstatutory provisions; Educational Communications Board.

SECTION 9112. Nonstatutory provisions; Elections Commission.

SECTION 9113. Nonstatutory provisions; Employee Trust Funds.

SECTION 9114. Nonstatutory provisions; Employment Relations Commission.

SECTION 9115. Nonstatutory provisions; Ethics Commission.

SECTION 9116. Nonstatutory provisions; Financial Institutions.

SECTION 9117. Nonstatutory provisions; Governor.

SECTION 9118. Nonstatutory provisions; Health and Educational Facilities Authority.

SECTION 9119. Nonstatutory provisions; Health Services.

SECTION 9120. Nonstatutory provisions; Higher Educational Aids Board.

SECTION 9121. Nonstatutory provisions; Historical Society.

BILL**SECTION 9122**

SECTION 9122. Nonstatutory provisions; Housing and Economic Development Authority.

SECTION 9123. Nonstatutory provisions; Insurance.

SECTION 9124. Nonstatutory provisions; Investment Board.

SECTION 9125. Nonstatutory provisions; Joint Committee on Finance.

SECTION 9126. Nonstatutory provisions; Judicial Commission.

SECTION 9127. Nonstatutory provisions; Justice.

SECTION 9128. Nonstatutory provisions; Legislature.

SECTION 9129. Nonstatutory provisions; Lieutenant Governor.

SECTION 9130. Nonstatutory provisions; Local Government.

SECTION 9131. Nonstatutory provisions; Military Affairs.

SECTION 9132. Nonstatutory provisions; Natural Resources.

SECTION 9133. Nonstatutory provisions; Public Defender Board.

SECTION 9134. Nonstatutory provisions; Public Instruction.

SECTION 9135. Nonstatutory provisions; Public Lands, Board of Commissioners of.

SECTION 9136. Nonstatutory provisions; Public Service Commission.

SECTION 9137. Nonstatutory provisions; Revenue.

SECTION 9138. Nonstatutory provisions; Safety and Professional Services.

SECTION 9139. Nonstatutory provisions; Secretary of State.

SECTION 9140. Nonstatutory provisions; State Fair Park Board.

SECTION 9141. Nonstatutory provisions; Supreme Court.

BILL**SECTION 9142**

SECTION 9142. Nonstatutory provisions; Technical College System.

SECTION 9143. Nonstatutory provisions; Tourism.

SECTION 9144. Nonstatutory provisions; Transportation.

SECTION 9145. Nonstatutory provisions; Treasurer.

SECTION 9146. Nonstatutory provisions; University of Wisconsin Hospitals and Clinics Authority; Medical College of Wisconsin.

SECTION 9147. Nonstatutory provisions; University of Wisconsin System.

SECTION 9148. Nonstatutory provisions; Veterans Affairs.

SECTION 9149. Nonstatutory provisions; Wisconsin Economic Development Corporation.

SECTION 9150. Nonstatutory provisions; Workforce Development.

SECTION 9151. Nonstatutory provisions; Other.

SECTION 9201. Fiscal changes; Administration.

SECTION 9202. Fiscal changes; Agriculture, Trade and Consumer Protection.

SECTION 9203. Fiscal changes; Arts Board.

SECTION 9204. Fiscal changes; Building Commission.

SECTION 9205. Fiscal changes; Child Abuse and Neglect Prevention Board.

SECTION 9206. Fiscal changes; Children and Families.

SECTION 9207. Fiscal changes; Circuit Courts.

SECTION 9208. Fiscal changes; Corrections.

BILL**SECTION 9209**

SECTION 9209. Fiscal changes; Court of Appeals.

SECTION 9210. Fiscal changes; District Attorneys.

SECTION 9211. Fiscal changes; Educational Communications Board.

SECTION 9212. Fiscal changes; Elections Commission.

SECTION 9213. Fiscal changes; Employee Trust Funds.

SECTION 9214. Fiscal changes; Employment Relations Commission.

SECTION 9215. Fiscal changes; Ethics Commission.

SECTION 9216. Fiscal changes; Financial Institutions.

SECTION 9217. Fiscal changes; Governor.

SECTION 9218. Fiscal changes; Health and Educational Facilities Authority.

SECTION 9219. Fiscal changes; Health Services.

SECTION 9220. Fiscal changes; Higher Educational Aids Board.

SECTION 9221. Fiscal changes; Historical Society.

SECTION 9222. Fiscal changes; Housing and Economic Development Authority.

SECTION 9223. Fiscal changes; Insurance.

SECTION 9224. Fiscal changes; Investment Board.

SECTION 9225. Fiscal changes; Joint Committee on Finance.

SECTION 9226. Fiscal changes; Judicial Commission.

SECTION 9227. Fiscal changes; Justice.

SECTION 9228. Fiscal changes; Legislature.

SECTION 9229. Fiscal changes; Lieutenant Governor.

BILL**SECTION 9230**

SECTION 9230. Fiscal changes; Local Government.

SECTION 9231. Fiscal changes; Military Affairs.

SECTION 9232. Fiscal changes; Natural Resources.

SECTION 9233. Fiscal changes; Public Defender Board.

SECTION 9234. Fiscal changes; Public Instruction.

**SECTION 9235. Fiscal changes; Public Lands, Board of Commissioners
of.**

SECTION 9236. Fiscal changes; Public Service Commission.

SECTION 9237. Fiscal changes; Revenue.

SECTION 9238. Fiscal changes; Safety and Professional Services.

SECTION 9239. Fiscal changes; Secretary of State.

SECTION 9240. Fiscal changes; State Fair Park Board.

SECTION 9241. Fiscal changes; Supreme Court.

SECTION 9242. Fiscal changes; Technical College System.

SECTION 9243. Fiscal changes; Tourism.

SECTION 9244. Fiscal changes; Transportation.

SECTION 9245. Fiscal changes; Treasurer.

**SECTION 9246. Fiscal changes; University of Wisconsin Hospitals and
Clinics Authority; Medical College of Wisconsin.**

SECTION 9247. Fiscal changes; University of Wisconsin System.

SECTION 9248. Fiscal changes; Veterans Affairs.

**SECTION 9249. Fiscal changes; Wisconsin Economic Development
Corporation.**

BILL**SECTION 9250**

SECTION 9250. Fiscal changes; Workforce Development.

SECTION 9251. Fiscal changes; Other.

SECTION 9301. Initial applicability; Administration.

SECTION 9302. Initial applicability; Agriculture, Trade and Consumer Protection.

SECTION 9303. Initial applicability; Arts Board.

SECTION 9304. Initial applicability; Building Commission.

SECTION 9305. Initial applicability; Child Abuse and Neglect Prevention Board.

SECTION 9306. Initial applicability; Children and Families.

SECTION 9307. Initial applicability; Circuit Courts.

SECTION 9308. Initial applicability; Corrections.

SECTION 9309. Initial applicability; Court of Appeals.

SECTION 9310. Initial applicability; District Attorneys.

SECTION 9311. Initial applicability; Educational Communications Board.

SECTION 9312. Initial applicability; Elections Commission.

SECTION 9313. Initial applicability; Employee Trust Funds.

SECTION 9314. Initial applicability; Employment Relations Commission.

SECTION 9315. Initial applicability; Ethics Commission.

SECTION 9316. Initial applicability; Financial Institutions.

SECTION 9317. Initial applicability; Governor.

BILL**SECTION 9318**

SECTION 9318. Initial applicability; Health and Educational Facilities Authority.

SECTION 9319. Initial applicability; Health Services.

SECTION 9320. Initial applicability; Higher Educational Aids Board.

SECTION 9321. Initial applicability; Historical Society.

SECTION 9322. Initial applicability; Housing and Economic Development Authority.

SECTION 9323. Initial applicability; Insurance.

SECTION 9324. Initial applicability; Investment Board.

SECTION 9325. Initial applicability; Joint Committee on Finance.

SECTION 9326. Initial applicability; Judicial Commission.

SECTION 9327. Initial applicability; Justice.

SECTION 9328. Initial applicability; Legislature.

SECTION 9329. Initial applicability; Lieutenant Governor.

SECTION 9330. Initial applicability; Local Government.

SECTION 9331. Initial applicability; Military Affairs.

SECTION 9332. Initial applicability; Natural Resources.

SECTION 9333. Initial applicability; Public Defender Board.

SECTION 9334. Initial applicability; Public Instruction.

SECTION 9335. Initial applicability; Public Lands, Board of Commissioners of.

SECTION 9336. Initial applicability; Public Service Commission.

SECTION 9337. Initial applicability; Revenue.

BILL**SECTION 9338**

SECTION 9338. Initial applicability; Safety and Professional Services.

SECTION 9339. Initial applicability; Secretary of State.

SECTION 9340. Initial applicability; State Fair Park Board.

SECTION 9341. Initial applicability; Supreme Court.

SECTION 9342. Initial applicability; Technical College System.

SECTION 9343. Initial applicability; Tourism.

SECTION 9344. Initial applicability; Transportation.

SECTION 9345. Initial applicability; Treasurer.

SECTION 9346. Initial applicability; University of Wisconsin Hospitals and Clinics Authority; Medical College of Wisconsin.

SECTION 9347. Initial applicability; University of Wisconsin System.

SECTION 9348. Initial applicability; Veterans Affairs.

SECTION 9349. Initial applicability; Wisconsin Economic Development Corporation.

SECTION 9350. Initial applicability; Workforce Development.

SECTION 9351. Initial applicability; Other.

SECTION 9400. Effective dates; general. Except as otherwise provided in SECTIONS 9401 to 9451 of this act, this act takes effect on July 1, 2025, or on the day after publication, whichever is later.

SECTION 9401. Effective dates; Administration.

SECTION 9402. Effective dates; Agriculture, Trade and Consumer Protection.

SECTION 9403. Effective dates; Arts Board.

BILL

SECTION 9404

SECTION 9404. Effective dates; Building Commission.

SECTION 9405. Effective dates; Child Abuse and Neglect Prevention Board.

SECTION 9406. Effective dates; Children and Families.

SECTION 9407. Effective dates; Circuit Courts.

SECTION 9408. Effective dates; Corrections.

SECTION 9409. Effective dates; Court of Appeals.

SECTION 9410. Effective dates; District Attorneys.

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SECTION 9414. Effective dates; Employment Relations Commission.

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SECTION 9416. Effective dates; Financial Institutions.

SECTION 9417. Effective dates; Governor.

SECTION 9418. Effective dates; Health and Educational Facilities Authority.

SECTION 9419. Effective dates; Health Services.

SECTION 9420. Effective dates; Higher Educational Aids Board.

SECTION 9421. Effective dates; Historical Society.

SECTION 9422. Effective dates; Housing and Economic Development Authority.

SECTION 9423. Effective dates; Insurance.

BILL**SECTION 9424**

SECTION 9424. Effective dates; Investment Board.

SECTION 9425. Effective dates; Joint Committee on Finance.

SECTION 9426. Effective dates; Judicial Commission.

SECTION 9427. Effective dates; Justice.

SECTION 9428. Effective dates; Legislature.

SECTION 9429. Effective dates; Lieutenant Governor.

SECTION 9430. Effective dates; Local Government.

SECTION 9431. Effective dates; Military Affairs.

SECTION 9432. Effective dates; Natural Resources.

SECTION 9433. Effective dates; Public Defender Board.

SECTION 9434. Effective dates; Public Instruction.

**SECTION 9435. Effective dates; Public Lands, Board of Commissioners
of.**

SECTION 9436. Effective dates; Public Service Commission.

SECTION 9437. Effective dates; Revenue.

SECTION 9438. Effective dates; Safety and Professional Services.

SECTION 9439. Effective dates; Secretary of State.

SECTION 9440. Effective dates; State Fair Park Board.

SECTION 9441. Effective dates; Supreme Court.

SECTION 9442. Effective dates; Technical College System.

SECTION 9443. Effective dates; Tourism.

SECTION 9444. Effective dates; Transportation.

SECTION 9445. Effective dates; Treasurer.

BILL

SECTION 9446

SECTION 9446. Effective dates; University of Wisconsin Hospitals and Clinics Authority; Medical College of Wisconsin.

SECTION 9447. Effective dates; University of Wisconsin System.

SECTION 9448. Effective dates; Veterans Affairs.

SECTION 9449. Effective dates; Wisconsin Economic Development Corporation.

SECTION 9450. Effective dates; Workforce Development.

SECTION 9451. Effective dates; Other.

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