# EMR1420

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# ORDER OF THE STATE OF WISCONSIN NATURAL RESOURCES BOARD REPEALING, AMENDING AND CREATING RULES

The statement of scope for this rule, SS 018-14, was approved by the Governor on March 10, 2014, published in Register No. 699, on March 31, 2014, and approved by the Natural Resources Board on May 27, 2014.

This rule was approved by the governor on September 8, 2014

The Wisconsin Natural Resources Board proposes an order to repeal Ch. NR 10.001 (2e), 10.09 (1) (c) 1. e. and (Note); to amend Ch. NR 10.06 (5), 10.06 (8) (a) and (b), 10.07 (1) (b) 3., 10.07 (2m) (g) 2., 10.09 (1) (c), 10.09 (3), 10.10 (2), 10.11 (5) (a), 10.103 (1), 10.104 (7), 10.104 (9r), 10.15 (1) (a), 10.15 (6), 10.16 (Intro.), 10.16 (2), 10.22 (1), 10.23 (2) (a), 10.24 (2), 10.25 (4) (a), 11.042 (Intro.), 11.043 (Intro.), 11.11 (Intro.), 12.16 (4), 15.01 (Intro.), 15.015 (Intro.), 15.10 (1) (Intro.) and 15.12 (Intro.), 45.09 (1), 45.13 (18), 45.13 (21), 45.13 (24); and to create NR 10.01 (3) (em) (Note), 10.01 (3) (ep), 10.104 (7) (c), 10.15 (3m), and 10.16 (2m), related to establishing a season for hunting deer with crossbows-only.

# WM-05-14(E)

# Analysis Prepared by the Department of Natural Resources

**Statutory Authority:** The department is directed, in the non-statutory provisions of 2013 ACT 61, to promulgate emergency rules that establish hunting seasons where the use of crossbows is allowed. These provisions also exempt the department from the requirement to make a finding of emergency.

The chapter related to wild animals and plants, in s. 29.014 Stats., "rule making for this chapter", establishes that the department shall maintain open and closed seasons for fish and game and any limits, rest days, and conditions for taking fish and game. This grant of rule-making authority allows the department to promulgate rules that establish regulations for deer hunting.

The emergency rule making process is established in s. 227.24, Stats.

**Statutes Interpreted and Explanation of Agency Authority:** In promulgating these rules, statutes being interpreted or establishing agency authority include 29.014 Stats., and provisions of 2013 ACT 61.

Rule provisions which establish exceptions to the requirement that weapons be enclosed in a carrying case in certain wildlife refuges or closed areas are necessary for consistency with 2011 ACT 35 related to the concealed carry of firearms.

**Related Statute or Rule:** Emergency rules related to deer hunting regulations and deer management are currently in place and similar permanent rules are being promulgated. This rule order treats a number of sections which have already been modified by the emergency rule. In sections where this occurs, the treatment clause will explain that modifications are being made to the rule as it is, "affected by SS 098-13 (WM-24-13E)." Board Order WM-24-13 (E) is the rule package which implements the 2012 White-tailed Deer Trustee's Report.

The department is also directed, in non-statutory provisions of 2013 ACT 61, to promulgate permanent rules that are needed to establish deer hunting seasons where the use of crossbows is allowed. The permanent rule order will establish seasons for hunting deer with crossbows under the authority of a crossbow hunting license beginning in 2016. There is no statutory requirement for the two seasons (crossbow and bow) to be identical in 2016. It is possible that a crossbow only deer season could have different features such as season dates, bag limits, or other regulations. The department will review harvest information and assess public opinion following the 2014 crossbow season before making recommendations.

**Plain Language Analysis:** These rules are necessary to implement 2013 ACT 61 which directs the department to establish deer hunting seasons where the use of crossbows is allowed and other crossbow related regulations. Specifically, these rules would:

SECTION 1 eliminates the definition of an "archery hunt" because it is no longer consistent with current law or a necessary provision in this chapter.

SECTION 2 describes the allowable uses of deer carcass tags by archery hunters in a location where deer hunting bag limits are established so that a person reading administrative code will be aware of them. The actual requirements are established by the ACT.

SECTION 3 establishes the season for hunting deer with a crossbow-only as required by the ACT. This section also describes the allowable uses of deer carcass tags by crossbow hunters in a location where deer hunting bag limits are established so that a person reading administrative code will be aware of them. The actual requirements are established by the ACT.

SECTIONS 4 and 5 establish that hunting hours for firearm and archery hunters also apply to hunters using crossbows.

SECTIONS 6 to 8, 11 to 13, 16, 19, 26 and 30 add the word "crossbow" to provisions where appropriate because firearms, bows, or handguns are currently listed. These sections also add a description or cross-reference to a crossbow license or season as appropriate in locations where archer or firearm licenses or seasons are already listed or cross-referenced.

SECTION 9 repeals the prohibition of the use of crossbows for most hunting purposes.

SECTION 10 updates language to include crossbows and bolts in a section where bows and arrows are currently listed. This section also explains the minimum poundage requirement for crossbows so that information is located in one place. However, the minimum poundage requirement is also established in statute.

SECTIONS 14 and 15 explain that a person who has already been issued a crossbow license will not receive archery deer carcass tags when they purchase an archer license and that the converse is also true. However, a person may use archery and crossbow deer carcass tags interchangeably if they possess both license types.

SECTIONS 17 adds "crossbow" to provisions which already restrict possession of bows and firearms at the Horicon National Wildlife Refuge and notes that possession of loaded, uncased handguns is allowed by people who are licensed to possess a concealed handgun.

SECTION 18 establishes a season for hunting deer with crossbows that is consistent with the current archer season at Horicon National Wildlife Refuge.

SECTION 20 adds "crossbow" to provisions which already restrict possession of bows and firearms at the Necedah National Wildlife Refuge and notes that possession of loaded, uncased handguns is allowed by people who are licensed to possess a concealed handgun.

SECTIONS 21 and 22 update terminology and cross-references and establish a season for hunting deer with crossbows that is consistent with the current archery season at Necedah National Wildlife Refuge.

SECTION 23 to 25 add "crossbow" to provisions which already restrict possession of bows and firearms at the Sandhill Wildlife Demonstration Area, Grand River Experimental Hunting Area, and Bong State Recreation Area. For all three properties, these SECTIONS also note that possession of loaded, uncased handguns is allowed by people who are licensed to possess a concealed handgun. For the Bong recreation area, a remedial revision is made to reflect previous rule making which established that rifles are now allowed statewide, particularly for deer hunting.

SECTIONS 27 and 28 establish crossbow hunting seasons which are consistent with archery deer hunting seasons at a number of waterfowl hunting closed areas where some archery deer hunting is currently allowed.

SECTION 29 establishes that crossbow deer hunting is not allowed at times when archery deer hunting is not allowed under current rules at the Buckhorn wildlife area.

SECTIONS 31 to 34 add "crossbow" to provisions which already restrict possession of bows and firearms at 37 game refuges and notes that possession of loaded, uncased handguns is allowed by people who are licensed to possess a concealed handgun.

SECTIONS 35 to 38 update language to include crossbows in various provisions where it is currently only required that bows and arrows be unstrung or enclosed in a carrying case on certain department managed lands.

**Summary of, and Comparison with, Existing or Proposed Federal Regulations:** Federal regulations allow states to manage the wildlife resources located within their boundaries provided they do not conflict with regulations established in the Federal Register. None of these rule changes violate or conflict with the provisions established in the Federal Code of Regulations.

**Comparison with Rules in Adjacent States:** In Illinois, Iowa and Minnesota, a doctor must certify that a person is unable to hunt by archery methods because of a physical disability before the use of a crossbow is authorized for deer during the archery deer seasons. An exception in Illinois is that anyone may use a

crossbow for deer hunting during the later portion of the archery deer season beginning on the second Monday following the Thanksgiving holiday.

In Michigan, anyone who is 10 years old or older may use a crossbow throughout the archery deer season in the Lower Peninsula and during the early archery deer season in the Upper Peninsula.

**Summary of Factual Data and Analytical Methodologies:** The department is directed by 2013 ACT 61 to promulgate emergency rules establishing deer hunting seasons in 2014 and 2015 where the use of crossbows is allowed. Under the Act, the crossbow season must be identical to the archery season. Other substantiative provisons of this rule, such as the allowable uses of carcass tags, are also written as directs by the ACT. For this emergency rule, the department has limited discretion in drafting.

When permanent rules which are also required by the ACT are promulgated, the department will have much greater statutory authority and more decision making ability.

This board order does make numerous remedial revisions to reflect the new status of crossbows as generally allowed for hunting. Additional remedial revisions reflect that statutes now allow the possession of loaded, uncased handguns by people who are licensed to possess a concealed handgun, including in department closed areas and game refuges where possession of other weapons is restricted.

Throughout the rule, references to "archery" and "crossbow" are intended to reflect statutory language which creates an "archer hunting" license and a "crossbow hunting" license.

Anticipated Private Sector Costs: These rules, and the legislation which grants the department rule making authority, do not have a significant fiscal effect on the private sector. Additionally, no costs are associated with compliance to these rules.

**Effects on Small Business:** No effects on small business are anticipated. State statutes have already established that crossbow hunting is allowed and the conditions for the use of crossbows, including the required licenses and the season dates for 2014 and 2015. These rules will not establish any additional requirements or exceptions that would have an economic impact. These rules are applicable to individual sportspersons and impose no compliance or reporting requirements for small businesses, and no design or operational standards are contained in the rule. Because this rule does not add any regulatory requirements for small businesses, the proposed rules will not have an economic impact on a substantial number of small businesses under s. 227.24(3m) Stats.

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**Deadline for Written Comments:** The department will accept written comments on these rules until the time of adoption which will be August 13, 2014.

SECTION 1. NR 10.001 (2e) is repealed.

SECTION 2. NR 10.01 (3) (em), as affected by SS 098-13 (WM-24-13E), (Note) is created to read:

**Note:** When purchasing an archer license, a person who has already been issued a license authorizing deer hunting with a crossbow will not receive the archery buck deer carcass tag described in this sub. or an antlerless deer carcass tag valid in farmland zones. A person may use any carcass tag issued with a license authorizing hunting deer with a crossbow during the crossbow deer season established in sub. (ep) under the authority of a valid archer license during the archery season established in this sub.

# SECTION 3. NR 10.01 (3) (ep) is created to read:

NR 10.01 (3) (ep) Crossbow	ueer seuson			
1. Deer management zones established in s. 10.28 (4).				
a. Portions of the state located within the northern forest zone, except as established under subds. 2. to 4.	Beginning on the Saturday nearest September 15 and continuing through the Sunday nearest January 6.	One buck deer with an unfilled crossbow buck tag and additional antlerless deer as authorized by antlerless permits or tags issued under s. NR 10.104.		
b. Portions of the state located within the central forest and central farmland zones, except as established under subds. 2. to 4.	Beginning on the Saturday nearest September 15 and continuing through the second Wednesday following the Thanksgiving Day holiday.	One buck deer with an unfilled crossbow buck carcass tag and additional antlerless deer as authorized by antlerless permits or tags issued under s. NR 10.104.		
	Beginning on the second Thursday following the Thanksgiving Day holiday and continuing for 4 consecutive days.	One antlerless deer for each antlerless permit or tags issued under s. NR 10.104.		
	Beginning on the Monday following the 4 day season in this subd. par. and continuing through the Sunday nearest January 6.	One buck deer with an unfilled crossbow buck carcass tag and additional antlerless deer as authorized by antlerless permits or tags issued under s. NR 10.104.		
c. Portions of the state located within the southern farmland zone, except as established under subds. 2. to 4	Beginning on the Saturday nearest September 15 and continuing through December 23.	One buck deer with an unfilled crossbow buck deer carcass tag and additional antlerless deer as authorized by antlerless permits or tags issued under s. NR 10.104		
	Beginning on December 24 and continuing through January 1.	One antlerless deer for each antlerless permit or tags issued under s. NR 10.104.		
	Beginning on January 2 and continuing through the Sunday nearest January 6.	One buck deer with an unfilled crossbow buck carcass tag and additional antlerless deer as authorized by antlerless permits or tags issued under s. NR 10.104.		

a. Fort McCoy military	As established by military	Sex and type of deer is as specified on
reservation in Monroe	permit and approved by the	permit issued by military facility.
county and Volk Field	department by August 1	permit issued by minuary raemty.
military facility in Juneau	annually.	
county.	annuarry.	
	L	Prote McCoy and Volk Field military
		hunting permit and are limited to the type of
deer specified on the permit.	directly to these facilities for a deer	number of the type of
b. Federally owned portions	Beginning on the Saturday	One deer per unfilled deer carcass tag as
of the Apostle Islands.	nearest September 15 and	described under s. NR 10.104 (15) (a) and
	continuing through September	(b). Additional deer may be taken pursuant
	30 and November 1 through the	to
	Sunday nearest January 6.	s. NR 10.104 (15) (d).
3. Metropolitan deer managen		
Current Metropolitor	Designing on the Cotundary	One buck deer with an unfilled crossbow
a. Superior Metropolitan	Beginning on the Saturday	
deer management subunit	nearest September 15 and	buck deer carcass tag and additional
described under s. NR	continuing through January 31.	antlerless deer as authorized by antlerless
10.28(2).		permits or tags issued under s. NR 10.104.
b. Hudson, LaCrosse, and	Beginning on the Saturday	One buck deer with an unfilled crossbow
Green Bay area metropolitan	nearest September 15 and	buck deer carcass tag and additional
deer management subunits	continuing through the second	antlerless deer as authorized by antlerless
as described under s. NR	Wednesday following the	permits or tags issued under s. NR 10.104.
10.28(2).	Thanksgiving Day holiday.	
	Beginning on the second	One antlerless deer for each antlerless
	Thursday following the	permit or tags issued under s. NR 10.104.
	Thanksgiving Day holiday and	
	continuing for 4 consecutive	
c. Madison and Milwaukee	days.	
	Beginning on the Monday	One buck deer with an unfilled crossbow
	following the 4 day season in	buck deer carcass tag and additional
	this subd. and continuing	antlerless deer as authorized by antlerless
	through January 31.	permits or tags issued under s. NR 10.104.
	Beginning on the Saturday	One buck deer with an unfilled crossbow
area metropolitan deer	nearest September 15 and	buck deer carcass tag and additional
management subunits as		÷
described under s. NR	continuing through December 23.	antlerless deer as authorized by antlerless permits or tags issued under s. NR 10.104.
10.28(2).	25.	permits of tags issued under s. NR 10.104.
	Beginning on December 24 and	One antlerless deer for each antlerless
	continuing through January 1.	permit or tags issued under s. NR 10.104.
	Beginning on January 2 and	One buck deer with an unfilled crossbow
	continuing through January 31.	buck deer carcass tag and additional
		antlerless deer as authorized by antlerless
		permits or tags issued under s. NR 10.104.

4. State parks, trails, forests and recreation areas. State parks, trails and forests are open during the seasons and subject to the same bag limit listed in subd. 1. except as established in subd. par. a. to c., and except that no person may hunt deer on the state–owned portions of state parks, trails, forests and recreation areas in locations and at times when the department has determined that prohibiting hunting is necessary pursuant to s. 29.089 (1m) (b) Stats. Portions of properties may also be posted closed to hunting.

29.009 (III) (b) stats: I ortions of properties may also be posted crosed to nanting.			
a. Buckhorn state park	During the archery deer season	One buck deer with an unfilled crossbow	
	described in subd. 1.	buck deer carcass tag and additional	
		antlerless deer as authorized by antlerless	
		permits or tags issued under s. NR 10.104.	
b. Big Bay, Blue Mound,	Beginning on Oct. 15 and	One buck deer with an unfilled crossbow	
Governor Dodge, and Tower	continuing for the remainder of	buck deer carcass tag and additional	
Hill state parks.	the archery deer season	antlerless deer as authorized by antlerless	
	described in subd. 1.	permits or tags issued under s. NR 10.104.	

**Note:** When purchasing a crossbow license, a person who has already been issued a license authorizing deer hunting with a bow and arrow will not receive the crossbow buck deer carcass tag described in this sub. or an antlerless deer carcass tag valid in farmland zones. A person may use any carcass tag issued with a license authorizing hunting deer with a bow and arrow during the season established in sub. (em) under the authority of a valid crossbow license during the crossbow season established in this sub.

## SECTION 4. NR 10.06 (5), as affected by SS 020-14 (WM-11-14E) is amended to read:

NR 10.06 Hunting hours. (5) HUNTING HOURS. Hunting hours for bear, bow deer, crossbow deer, deer with firearms, elk and small game are 30 minutes before sunrise through 20 minutes after sunset. Hunting hours for migratory game birds are 30 minutes before sunrise to sunset except during a duck season for hunting teal only when the hunting hours for teal are as established in par. (a) . All waterfowl hunting starts at 9:00 a.m. on the first day of the duck hunting season established in ss. NR 10.01 (1) (a) and (b). The department shall establish the specific opening and closing times annually in the hunting regulations pamphlets. Opening and closing times for zone A southern and northern areas shall be based on astronomical data collected by the U.S. naval observatory, Washington D.C., 20392-5420 for Sheboygan, Wisconsin and Powers, Michigan, respectively. The hunting hours for the other zones shall be obtained by adding minutes to the Zone A a.m. and p.m. columns as follows:

- Zone Adjustment
- B - - Add 4 minutes C - - - - - Add 8 minutes D - - - - - Add 12 minutes E - - - - - Add 16 minutes F - - - - - Add 20 minutes

#### SECTION 5. NR 10.06 (8) (a) and (b), as affected by SS 020-14 (WM-11-14E), are amended to read:

NR 10.06 (8) (a) *Bow bear, deer and elk seasons.* Hunting hours established in sub. (5) shall apply to archers <u>and crossbow hunters</u> pursuing any species during the <del>bow</del> bear season established in s. NR 10.01 (3) (g), during the <del>bow deer season</del> <u>archery and crossbow deer seasons</u> established in s. NR 10.01 (3) (em) <u>and (ep)</u>, the archery hunts established in s. NR 10.01 (3) (et) and during the elk season established in s. NR 10.01 (3) (i).

(b) *Gun deer season*. Hunting hours established in sub. (5) shall apply statewide to <u>bow archer</u>. <u>crossbow</u> and gun hunters pursuing any species, except migratory game birds listed in s. NR 10.01 (1), during the period beginning on the Saturday preceding the thanksgiving day holiday and continuing for 9 consecutive days in the central farmland and forest deer management zones established in s. 10.28 (4).

#### SECTION 6. NR 10.07 (1) (b) 3. is amended to read:

NR 10.07(1) (b) 3. While hunting with a firearm, or <u>bow, or crossbow</u>, possess or accompany a person possessing, any turkey decoy or device which may be used to call or attract wild turkeys during the spring hunting season for wild turkeys described in s. NR 10.01 (2) (f) unless that person possesses a valid, unused turkey hunting permit and carcass tag.

# SECTION 7. NR 10.07 (2m) (g) 2. is amended to read:

NR 10.07 (2m) (g) 2. Deer without possessing an appropriate valid unused archery archer, crossbow or gun deer license and carcass tag.

## SECTION 8. NR 10.09 (1) (c) is amended to read:

NR 10.09(1) (c) 1. `Type.' Hunt with any means other than the use of a gun designed to be fired from the shoulder utilizing the energy of gun powder or compressed air, bow and arrow, <u>crossbow</u>, or by falconry except:

# SECTION 9. NR 10.09 (1) (c) 1. e. and (note) are repealed.

#### SECTION 10. NR 10.09 (3) is amended to read:

NR 10.09(3) BOWS, CROSSBOWS, BOLTS AND ARROWS. No person may:

(b) *Special restrictions*. Use, possess or have under control while hunting, <del>poisoned or drugged</del> arrow, or an arrow with explosive tips or any crossbow unless the crossbow is authorized under sub. (1) (c) 1. e. any arrow or bolt which is treated to deliver poisons or drugs or which has an explosive tip.

(c) *Arrow standards*. Use, possess or have under control while deer or bear hunting, any arrow <u>or</u> <u>bolt</u> with a metal broad-head blade less than <u>seven eights</u> <u>seven-eighths</u> of an inch in width. Such broad-head blades must be well-sharpened.

(d) *Bow <u>and crossbow</u> size*. Hunt deer or bear with a bow having a pull of less than 30 pounds <u>or a crossbow having a pull of less than 100 pounds</u>. A compound bow equipped with a device that holds the bow at full draw and meets the definition of crossbow and not constructed with a stock designed to be shot from the shoulder shall have a pull of not less than 30 pounds.

#### SECTION 11. NR 10.10 (2) is amended to read:

NR 10.10 (2) ILLEGAL GAME. Any deer killed during the open season for hunting deer with bow and arrow or crossbow only or which is killed under the authority of an archer or crossbow license and showing evidence that it was shot with a firearm shall be an illegal game animal and no person may

have such animal in possession.

#### SECTION 12. NR 10.103 (1) is amended to read:

NR 10.103 (1) TAGS. A back and carcass tag shall be issued with each hunting license <u>except</u> when an archer license is issued to a person who has already been issued a crossbow license or when a crossbow license issued to a person who has already been issued an archer license. While hunting, no person may possess a validated carcass tag including bonus and special carcass tags unless it is attached to a legally killed deer.

## SECTION 13. NR 10.11 (5) (a) is amended to read:

NR 10.11(5)(a) Exhibition. Each person who has killed an elk during the open seasons for hunting elk with a gun, or bow, or crossbow shall exhibit and register the elk with the elk carcass tag attached as required by s. 29.347 (2), Stats., at an authorized registration station. If the elk is skinned and the carcass divided into 5 or fewer parts, all parts, other than the entrails removed by field dressing, shall be exhibited when registering the elk.

## SECTION 14. NR 10.104 (7), as affected by SS 098-13 (WM-24-13E), is amended to read:

NR 10.104 (7) DEER CARCASS TAGS. (a) Archery Archer license deer carcass tags.

1. Each license which authorizes the hunting of deer with a bow and arrow, and not with a firearm or crossbow, shall include one deer carcass tag that is valid for taking one buck deer in any unit or subunit statewide with a bow and arrow. When purchasing an archer license, a person who has already been issued a license authorizing deer hunting with a crossbow during a crossbow-only season established under s. 29.014 (1m) (b), Wis. Stats., s. 10.01 (3) (ep) will not receive the carcass tag established in this subd. A person may use a carcass tag issued with a license authorizing hunting with a crossbow during a crossbow during a crossbow-only season established under s. 10.01(3)(ep) under the authority of an archer license during and archery deer season established under s. 10.01(3)(em).

2. Licenses which authorizes authorize the hunting of deer with a bow and arrow, and not with a firearm or crossbow, may include one or more carcass tags that are valid for the taking of one antlerless deer in a management unit or portion of a unit specified on the tag which are in the farmland zones or a metropolitan deer management subunit established in s. NR 10.28 (2) and (4) except that, where the department has established an objective to increase or maintain the deer population under s. NR 10.104 (4), the department may establish that the antlerless tags under this subd. are not valid. This antlerless deer carcass tag is not weapon or season specific, but the holder must possess the correct license for the method of harvest and season. This tag is valid statewide for a person holding a Class A or Class C disabled permit issued under s. 29.193 (2) (b), Stats., or a person who is under 18 years of age. Beginning in 2015, these carcass tags are valid as indicated on the permit only for harvesting antlerless deer on public land or only for harvesting antlerless deer on private land as defined in s. NR 10.001 (23a) and (23b). A person who has already been issued a license authorizing deer hunting with a crossbow during a season established under s. 29.014 (1m) (b), Wis. Stats., s. 10.01 (3) (ep) will not receive the carcass tag established in this subd. A person may use any carcass tag issued with a license authorizing hunting with a crossbow during a crossbow deer season established under s. 10.01 (3) (ep) under the authority of an archer license during the archery deer season established in s. 10.01 (3) (em).

# SECTION 15. NR 10.104 (7) (c) is created to read:

## NR 10.104 (7) (c) Crossbow license deer carcass tags.

1. Each license which authorizes the hunting of deer with a crossbow, and not with a firearm or bow and arrow, shall include one deer carcass tag that is valid for taking one buck deer in any unit or subunit statewide with a crossbow. When purchasing a crossbow license, a person who has already been issued a license authorizing deer hunting with a bow and arrow during an archery-only deer season established under s. 10.01 (3) (em) will not receive the carcass tag established in this subd. A person may use a carcass tag issued with a license authorizing hunting with a bow and arrow during an archery-only deer season established under s. 10.01 (3) (em) under the authority of a crossbow license during a deer season established under s. 10.01 (3) (ep).

2. Licenses which authorize the hunting of deer with a crossbow, and not with a firearm or bow and arrow, may include one or more carcass tags that are valid for the taking of one antlerless deer in a management unit or portion of a unit specified on the tag which are in the farmland zones or a metropolitan deer management subunit established in s. NR 10.28 (2) and (4) except that, where the department has established an objective to increase or maintain the deer population under s. NR 10.104 (4), the department may establish that the antlerless tags under this subd, are not valid. This antlerless deer carcass tag is not weapon or season specific, but the holder must possess the correct license for the method of harvest and season. This tag is valid statewide for a person holding a Class A or Class C disabled permit issued under s. 29.193 (2) (b), Stats., or a person who is under 18 years of age. Beginning in 2015, these carcass tags are valid as indicated on the permit only for harvesting antlerless deer on public land or only for harvesting antlerless deer on private land as defined in s. NR 10.001 (23a) and (23b). A person who has already been issued a license authorizing deer hunting with a bow and arrow during an archery-only deer season established under s. 10.01 (3) (em) will not receive the carcass tag established in this subd. A person may use any deer carcass tag issued with a license authorizing hunting with a bow and arrow during an archeryonly deer season established under s. 10.01 (3) (em) under the authority of a crossbow license during the crossbow-only deer season established in 10.01 (3) (ep).

#### SECTION 16. NR 10.104 (9r), as affected by SS 098-13 (WM-24-13E), is amended to read:

NR 10.104 (9r) BONUS BUCK AUTHORIZATION IN THE SOUTHERN FARMLAND ZONE. No person may kill and tag more than two buck deer under the authority of an archer license. crossbow license, or combination of the two license types. No person may tag more than two buck deer under the authority of a firearm deer license. No person may tag more than three buck deer during any combination of annual deer hunting seasons using a combination of an archer and firearm deer license, crossbow or firearm deer licenses during one license year. Deer shall be tagged as described in this paragraph using a bonus buck deer carcass tag or sticker which will be supplied by the department following in person registration of the antherization sticker earned during a 2013 deer hunting season authorizes the harvest of an additional buck deer in a unit or subunit in the southern farmland zone. In 2014, these additional bucks may be tagged with any 2014 deer carcass tag. Bonus buck carcass tags or stickers earned in the 2014 hunting seasons may or may not be valid in 2015.

#### SECTION 17. NR 10.15 (1) (a) is amended to read:

NR 10.15 (1) PROHIBITED METHODS. (a) *Firearm<u>. crossbow</u> and bow possession*. Except as provided in this section, it shall be unlawful for any person to hunt or trap any wild animal or have in possession or under control any firearm unless the same is unloaded and enclosed within a carrying case, <u>crossbow unless it is unloaded and enclosed within a case</u>, or any bow and arrow unless the same is unstrung or enclosed in a carrying case, upon the area known as the Horicon national wildlife refuge. <u>The</u>

loaded uncased firearm restriction of this par. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

## SECTION 18. NR 10.15 (3m) is created to read:

NR 10.15 (3m) CROSSBOW SEASON. An open season for hunting deer with a crossbow in areas designated by posted notice shall be established pursuant to s. NR 10.01 (3) (ep).

## SECTION 19. NR 10.15 (6) is amended to read:

NR 10.15 (6) WATERFOWL SEASON. No person may hunt waterfowl within 75 yards of the Horicon national wildlife refuge boundary during the open season for hunting waterfowl. For purposes of this section, the placement of decoys or shooting at waterfowl which are located within the 75-yard zone immediately outside of the refuge are allowed as long as the hunter does not discharge a firearm, crossbow, or bow and arrow from within that area when shooting at waterfowl.

## SECTION 20. NR 10.16 (Intro.) is amended to read:

NR 10.16 **Necedah national wildlife refuge, Juneau county.** Except as provided in subs. (1), (2), (3) and (4), it shall be unlawful for any person to take, catch, kill, hunt, trap or pursue any species of wild animal or bird at any time, or have in possession or under control any firearm unless the same is unloaded and enclosed within a carrying case, crossbow unless it is unloaded and enclosed within a case, or any bow and arrow unless the same is unstrung or enclosed in a carrying case, upon that area known as the Necedah national wildlife refuge, Juneau county, Wisconsin. Nothing in this section shall prohibit, prevent or interfere with the U.S. fish and wildlife service, its deputies, agents or employees in the destruction of unprotected wild animals as listed in s. NR 10.04. <u>The loaded uncased firearm restriction of this par. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.</u>

# SECTION 21. NR 10.16 (2) is amended to read:

NR 10.16 (2) BOW ARCHERY SEASON. An open season for hunting deer, and unprotected wild animals as listed in s. NR 10.04, with bow and arrow or with a crossbow shall be established on the Necedah national wildlife refuge and said season shall be concurrent with the state-wide season for bow and arrow established in s. NR 10.01 (3) (e) s. NR 10.01 (3) (em). Such open season shall be effective only in those areas on the Necedah national wildlife refuge designated by posted notices of the U.S. fish and wildlife service. No special permits shall be required, but hunting licenses and deer tag tags as required by statutes and this chapter are necessary.

#### SECTION 22. NR 10.16 (2m) is created to read:

NR 10.16 (2m) CROSSBOW SEASON. An open season for hunting deer, and unprotected wild animals as listed in s. NR 10.04, with a crossbow shall be established on the Necedah national wildlife refuge and said season shall be concurrent with the state-wide crossbow deer season established s. NR 10.01 (3) (ep). Such open season shall be effective only in those areas on the Necedah national wildlife refuge designated by posted notices of the U.S. fish and wildlife service. No special permits shall be

required, but hunting licenses and deer tag as required by statutes and this chapter are necessary.

# SECTION 23. NR 10.22 (1) is amended to read:

NR 10.22 (1) PROHIBITED METHODS. It shall be unlawful for any person to take, catch, kill, hunt, trap or pursue any species of wild animal or bird at any time, or have in possession or under control any firearm unless the same is unloaded and enclosed within a carrying case, crossbow unless the same is unloaded and enclosed within a carrying case, or any bow and arrow unless the same is unstrung or enclosed in a carrying case upon that area known as the Sandhill wildlife demonstration area in Wood county, Wisconsin, except as provided in this section. The loaded uncased firearm restriction of this par. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

## SECTION 24. NR 10.23 (2) (a) is amended to read:

NR 10.23(2)(a) It shall be unlawful for any person to take, catch, kill, hunt, trap or pursue any species of wild animal or bird at any time, or have in possession or under control any firearm unless it is unloaded and enclosed within a carrying case, crossbow unless it is unloaded and enclosed within a carrying case, or any bow unless it is unstrung or enclosed in a carrying case upon that area known as the Grand River experimental hunting area except as provided in this section. The loaded uncased firearm restriction of this par. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

## SECTION 25. NR 10.24 (2) is amended to read:

NR 10.24 Bong state recreation area hunting zone.

(2) RESTRICTIONS. (a) *General prohibition*. No person may take, catch, kill, hunt, trap or pursue any species of wild animal at any time, or have in possession or under control any firearm unless it is unloaded and enclosed within a carrying case, crossbow unless it is unloaded and enclosed within a carrying case, or any bow unless it is unstrung or enclosed within a carrying case in the hunting zone except as provided in this section. The loaded uncased firearm restriction of this par. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

(b) *Firearms*. All rifles and pistols, except starter pistols loaded with blanks, are prohibited except when they are transported unloaded and enclosed within a carrying case in a vehicle or automobile.

(c) *Other hunting methods*. Methods of hunting <del>other than by use of rifles and pistols</del> shall comply with those established in this chapter.

# SECTION 26. NR 10.25 (4) (a) is amended to read:

NR 10.25(4)(a) By any means other than a shotgun or muzzle-loading shotgun fired from the shoulder, crossbow or a bow and arrow.

#### SECTION 27. NR 11.042 (Intro.) is amended to read:

NR 11.042 **Waterfowl closed area; trapping and deer hunting permitted**. A closed season is established in the following areas posted with department signs. Trapping of furbearing mammals is permitted during established seasons. No person may hunt any species of wild animal, except deer during periods established in s. NR 10.01 (3) (e), (em), (ep) and (es), during the open season on waterfowl established in s. NR 10.01 (1) (b) and (g). Legally killed or crippled game may be retrieved by dog or hand.

## SECTION 28. NR 11.043 (Intro.) is amended to read:

NR 11.043 **Waterfowl closed area; deer hunting permitted.** A closed season is established in the following areas posted with department signs. No person may hunt or trap any species of wild animal, except deer during the periods established in s. NR 10.01 (3) (e), (em), (ep) and (es), during the open season on waterfowl established in s. NR 10.01 (1) (b) and (g). Legally killed or crippled game may be retrieved by dog or hand.

# SECTION 29. NR 11.11 (intro.) is amended to read:

NR 11.11 **Deer closed area; trapping permitted**. A closed season is established in the following areas posted with department signs. No person may hunt any species of wild animal thereon, except waterfowl during periods established in s. NR 10.01 (1), during the open gun deer season established in s. NR 10.01 (3) (e). In addition, a closed season is established for archery <u>and crossbow</u> hunting of deer beginning the Saturday immediately following the close of gun deer season and continuing through December 31.

## SECTION 30. NR 12.16 (4), as affected by SS 098-13 (WM-24-13E), is amended to read:

NR 12.16 (4) EFFECTIVE DATES. Authorization to kill deer commences the date of permit receipt by the permittee and continues through the open season for the appropriate zone described in s. NR 10.01 (3) (e), and (em) and (ep).

## SECTION 31. NR 15.01 (intro.) is amended to read:

NR 15.01 **Year round game refuge**. A game refuge is created in the following areas as posted with department signs and no person may hunt or trap upon such areas or have in possession or under control any gun or rifle unless the same are unloaded and enclosed within a carrying case, crossbow unless it is unloaded and enclosed within a carrying case, or any bow unless it is unstrung or enclosed within a carrying case. The loaded uncased firearm restriction of this sec. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

# SECTION 32. NR 15.015 (intro.) is amended to read:

NR 15.015 **Waterfowl production areas**. A wildlife refuge is established in the following areas as posted with U.S. fish and wildlife service signs. No person may hunt or trap or have in his or her possession or under control within such area any firearm unless it is unloaded and completely enclosed within a carrying case, crossbow unless it is unloaded and completely enclosed within a carrying case, or any bow unless it is unstrung or completely enclosed within a carrying case, without authorization from the U.S. fish and wildlife service. The loaded uncased firearm restriction of this sec. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

# SECTION 33. NR 15.10 (1) (intro.) is amended to read:

NR 15.10 (1) A wildlife refuge is established in the following area as posted with department signs. No person may hunt or trap or have in possession or under control thereon any firearm unless it is unloaded and completely enclosed within a carrying case, crossbow unless it is unloaded and completely

<u>enclosed within a carrying case</u>, or any bow unless it is unstrung or completely enclosed within a carrying case. <u>The loaded uncased firearm restriction of this subs</u>. does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin:

# SECTION 34. NR 15.12 (intro.) is amended to read:

NR 15.12 University arboretum. A wildlife refuge is established in the following area and no person may hunt or trap upon such area or have in possession or under control thereon any firearm unless it is unloaded and completely enclosed within a carrying case, crossbow unless it is unloaded and completely enclosed within a carrying case, or a bow unless it is unstrung or completely enclosed within a carrying case, but nothing herein shall prohibit, prevent or interfere with the department, its deputies, agents or employees in the destruction or removal of injurious animals. The loaded uncased firearm restriction of this section does not apply to a handgun possessed by a person who is authorized by law to possess a concealed handgun in Wisconsin.

# SECTION 35. NR 45.09 (1), as affected by SS 082-13 [Board Order WM-21-13], is amended to read:

NR 45.09 Firearms and hunting. (1) No person may take, catch, kill, hunt, trap or pursue any wild animal or bird, or discharge any firearm, or have in possession or under control any firearm or air gun as defined in s. 939.22, Stats., unless it is unloaded and enclosed in a carrying case, or any bow, <u>crossbow</u>, slingshot or spring-load device designed for shooting a projectile unless the same is unstrung or enclosed in a carrying case while in any state park, fish hatchery, or within 100 yards of any state campground, picnic area or other special use area designated by the department by posted notice. No person may discharge a firearm, bow, crossbow, or airgun from, on, or across any state trail corridor or other state park area, which is not open to hunting.

# SECTION 36. NR 45.13 (18) is amended to read:

NR 45.13(18) KETTLE MORAINE STATE FOREST, LAPHAM PEAK. No person may take, catch, kill, hunt, trap or pursue any wild animal, or discharge any firearm or have in possession or under control any firearm or air gun as defined in s. 939.22, Stats., unless it is unloaded and enclosed within a carrying case, or any bow, <u>crossbow</u>, slingshot or spring-loaded device designed for shooting a projectile unless the same is unstrung or enclosed within a carrying case while on any department lands designated by posted notice within the Lapham Peak Unit-Kettle Moraine state forest.

# SECTION 37. NR 45.13 (21) is amended to read:

NR 45.13(21) KETTLE MORAINE STATE FOREST, NORTHERN UNIT. No person may take, catch, kill, hunt, trap or pursue any wild animal, or discharge any firearm or have in possession or under control any firearm or air gun as defined in s. 939.22 (2), Stats., unless it is unloaded and enclosed within a carrying case, or any bow, <u>crossbow</u>, slingshot or springloaded device designed for shooting a projectile unless the same is unstrung or enclosed within a carrying case while on any department lands designated by posted notice in sections 13 and 24 east of Long Lake, and section 25 north of county highway F, T14N, R19E, town of Osceola, Fond du Lac county.

# SECTION 38. NR 45.13 (24) is amended to read:

NR 45.13(24) TUSCOBIA STATE RECREATION TRAIL. Except for deer hunting in accordance with ch. NR 10, no person may hunt any wild animal or discharge any firearm, air gun, bow, <u>crossbow</u>, slingshot or spring-loaded device designed for shooting a projectile within the boundaries of the

Tuscobia state recreation trail.

**SECTION 39.** FINDING OF EMERGENCY. The department is not required to make a finding of emergency before promulgating these rules. The department is directed to promulgate these rules in 2013 ACT 61 and is exempted from making a finding of emergency under non-statutory provisions of the ACT.

SECTION 40. This rule shall take effect upon publication in the Wisconsin state paper pursuant to s. 227.24(1) (c).

SECTION 41. BOARD ADOPTION. This rule was approved and adopted by the State of Wisconsin Natural Resources Board on August 13, 2014.

Dated at Madison, Wisconsin \_\_\_\_\_.

STATE OF WISCONSIN DEPARTMENT OF NATURAL RESOURCES

By \_\_\_\_\_\_. Cathy Stepp, Secretary

(SEAL)