



## 1997 ASSEMBLY BILL 86

February 12, 1997 - Introduced by Representatives BAUMGART, GUNDERSON, AINSWORTH, BLACK, CULLEN, LA FAVE and F. LASEE, cosponsored by Senators RUDE, JAUCH and BUETTNER. Referred to Committee on Consumer Affairs.

1     **AN ACT to amend** 165.87 (2) (a), 194.41 (1), 302.46 (1) (a), 344.15 (1), 344.15 (2)  
2           (intro.), 344.15 (4), 344.15 (5), 344.32 (1) (intro.), 344.33 (1), 344.35 (title),  
3           344.35 (1), 344.35 (2), 344.51 (1), 345.61 (1) (a), 345.61 (2) (c), 345.61 (3), 346.73,  
4           814.63 (1) (c), 814.63 (2), 814.634 (1) (a), 814.635 (1) and 814.65 (1); and **to**  
5           **create** 344.10 of the statutes; **relating to:** assuring financial responsibility for  
6           the operation of motor vehicles, granting rule-making authority and providing  
7           a penalty.

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### ***Analysis by the Legislative Reference Bureau***

Under current law, the department of transportation (DOT) is required to notify the operator or owner of a motor vehicle that is involved in an accident that results in injury, death or property damage of \$500 or more and to obtain a deposit of security for the accident. A deposit is not required if the person can provide proof of financial responsibility (an applicable motor vehicle liability insurance policy or bond was in effect at the time of the accident providing not less than the following amounts for any single accident: \$25,000 for one person, \$50,000 for more than one person and \$10,000 for property damage).

With certain exceptions, failure to provide proof of financial responsibility or a deposit of security after an accident results in revocation of the operator's motor vehicle operating privilege or of the registration of any vehicles registered by the

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owner of the vehicle involved in the accident. Any revocation continues until the person provides a deposit of security or otherwise clears his or her liability or a year elapses without an action being commenced as a result of the accident.

The person must demonstrate proof of financial responsibility for the future before the person's operating privilege or registration is renewed or reinstated and must maintain that proof for 3 years. Proof of financial responsibility for the future may be demonstrated by having an insurance policy or bond in the same amounts as are required at the time of an accident or by maintaining a deposit of \$60,000 in cash or securities with DOT.

This bill expands the financial responsibility law by prohibiting any person from operating a motor vehicle upon a highway in this state unless the owner or operator of the vehicle assures financial responsibility for the operation of the vehicle by:

1. Having in effect a motor vehicle liability insurance policy or bond providing not less than the following amounts for any single accident: \$25,000 for one person, \$50,000 for more than one person and \$10,000 for property damage; or
2. Maintaining a deposit of \$60,000 in cash or securities with DOT.

These insurance policy, bond and deposit amounts are the same amounts as are required under current law as proof of financial responsibility for the future. Any person convicted of failing to assure financial responsibility for the operation of a motor vehicle shall forfeit not more than \$500.

The bill provides exceptions for vehicles that are owned by self-insurers, persons who are required to insure the vehicle under other provisions of law or vehicles owned by or leased to a governmental unit, being operated with the permission of the owner or lessee.

The bill also requires any person operating a motor vehicle upon a highway in this state to carry proof that financial responsibility for the operation of the vehicle has been assured or that he or she is exempt from this financial responsibility requirement, and to provide such proof upon demand from any law enforcement officer. Any person convicted of failing to carry such proof may be required to forfeit \$10, but no additional fees, costs or assessments may be collected. DOT is required to include notification of both of these requirements and penalties with each operator's license that it issues.

Finally, the bill prohibits law enforcement officers from stopping or inspecting a motor vehicle solely to determine whether the vehicle operator has assured financial responsibility for the operation of the vehicle or is in compliance with the requirement of carrying proof with respect to financial responsibility.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 165.87 (2) (a) of the statutes is amended to read:

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1           165.87 (2) (a) Whenever a court imposes a fine or forfeiture for a violation of  
2 state law or for a violation of a municipal or county ordinance except for a violation  
3 of s. 101.123 (2) (a), (am) 1. or (bm) or (5) or state laws or municipal or county  
4 ordinances involving nonmoving traffic violations, financial responsibility violations  
5 under s. 344.10 (1) (a) 2. or safety belt use violations under s. 347.48 (2m), there shall  
6 be imposed in addition a penalty assessment in an amount of 23% of the fine or  
7 forfeiture imposed. If multiple offenses are involved, the penalty assessment shall  
8 be based upon the total fine or forfeiture for all offenses. When a fine or forfeiture  
9 is suspended in whole or in part, the penalty assessment shall be reduced in  
10 proportion to the suspension.

11           **SECTION 2.** 194.41 (1) of the statutes is amended to read:

12           194.41 (1) No permit or vehicle registration may be issued to a common motor  
13 carrier of property, contract motor carrier or rental company, no permit or vehicle  
14 registration may remain in force to operate any motor vehicle under the authority  
15 of this chapter and no vehicle registration may be issued or remain in force for a  
16 semitrailer unless the carrier or rental company has on file with the department and  
17 in effect an approved certificate for a policy of insurance or other written contract in  
18 such form and containing such terms and conditions as may be approved by the  
19 department issued by an insurer authorized to do a surety or ~~automobile~~ motor  
20 vehicle liability business in this state under which the insurer assumes the liability  
21 prescribed by this section with respect to the operation of such motor vehicles. The  
22 certificate or other contract is subject to the approval of the department and shall  
23 provide that the insurer shall be directly liable for and shall pay all damages for  
24 injuries to or for the death of persons or for injuries to or destruction of property that  
25 may be recovered against the owner or operator of any such motor vehicles by reason

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1 of the negligent operation thereof in such amount as the department may require.  
2 Liability may be restricted so as to be inapplicable to damage claims on account of  
3 injury to or destruction of property transported, but the department may require a  
4 certificate or other contract protecting the owner of the property transported by  
5 carriers from loss or damage in the amount and under the conditions as the  
6 department may require. No permit or vehicle registration may be issued to a  
7 common motor carrier of passengers by any motor vehicle, or other carrier of  
8 passengers by motor bus, except those registered in accordance with s. 341.26 (2) (a)  
9 and (d), and no permit or vehicle registration may remain in force to operate any  
10 motor vehicle unless it has on file with the department a like certificate or other  
11 contract in the form and containing the terms and conditions as may be approved by  
12 the department for the payment of damages for injuries to property and injuries to  
13 or for the death of persons, including passengers, in the amounts as the department  
14 may require.

15 **SECTION 3.** 302.46 (1) (a) of the statutes is amended to read:

16 302.46 (1) (a) ~~On or after October 1, 1987, if~~ If a court imposes a fine or forfeiture  
17 for a violation of state law or for a violation of a municipal or county ordinance except  
18 for a violation of s. 101.123 (2) (a), (am) 1. or (bm) or (5) or state laws or municipal  
19 or county ordinances involving nonmoving traffic violations, financial responsibility  
20 violations under s. 344.10 (1) (a) 2. or safety belt use violations under s. 347.48 (2m),  
21 the court, in addition, shall impose a jail assessment in an amount of 1% of the fine  
22 or forfeiture imposed or \$10, whichever is greater. If multiple offenses are involved,  
23 the court shall determine the jail assessment on the basis of each fine or forfeiture.  
24 If a fine or forfeiture is suspended in whole or in part, the court shall reduce the jail  
25 assessment in proportion to the suspension.

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1           **SECTION 4.** 344.10 of the statutes is created to read:

2           **344.10 Compulsory financial responsibility; limits and penalties. (1)**

3           (a) 1. No person may operate a motor vehicle upon a highway in this state unless the  
4           owner or operator has in effect a motor vehicle liability policy or bond for the motor  
5           vehicle, which meets the requirements under s. 344.15, insuring against loss  
6           resulting from liability imposed by law for bodily injury, death and property damage  
7           sustained by any person arising out of the ownership, maintenance, operation or use  
8           of the motor vehicle.

9           2. No person may operate a motor vehicle upon a highway in this state unless  
10          the person has in his or her immediate possession at all times while operating the  
11          vehicle proof that he or she is in compliance with subd. 1. or that the requirements  
12          of subd. 1. do not apply to him or her, and shall display the proof upon demand from  
13          any law enforcement officer.

14          (b) 1. No person charged with violating par. (a) 1. may be convicted if the person  
15          produces proof that he or she was in compliance with par. (a) 1. or that the  
16          requirements of par. (a) 1. did not apply to him or her at the time of the arrest. Such  
17          proof may be produced either at the time of the person's appearance in court in  
18          response to the uniform traffic citation, or in the office of the arresting officer within  
19          5 days after the date of issuance of the uniform traffic citation.

20          2. Proof of compliance with par. (a) 1. may be evidenced by display of the motor  
21          vehicle policy or bond in effect for the motor vehicle under s. 344.15, a copy of that  
22          policy or bond or an identification card issued to the person by the insurer indicating  
23          that the policy or bond is in effect or by display of certification of insurance under s.  
24          344.31 or a copy of that certification.

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1           3. The department shall promulgate a rule specifying the form of proof that  
2 may be displayed by a person under par. (c) to show that the requirements under par.  
3 (a) 1. do not apply to him or her.

4           (c) Paragraph (a) 1. does not apply to:

5           1. Any person operating a vehicle owned by a self-insurer under s. 344.16 if  
6 operating with the owner's permission.

7           2. Any person operating a vehicle insured as required by s. 121.53, 194.41 or  
8 194.42 if operating with the owner's permission.

9           3. Any person who has filed proof of financial responsibility as provided under  
10 sub. (2) or to any person operating a vehicle owned by the person who has deposited  
11 money or security if operating with the owner's permission.

12           4. The operator of a vehicle owned by or leased to the United States, this or  
13 another state or any county or municipality of this or another state if operating with  
14 the owner's or lessee's permission.

15           **(2)** Proof of financial responsibility may be evidenced by a deposit of money or  
16 securities in the amount, form and manner specified in s. 344.37.

17           **(3)** Notwithstanding s. 349.02, a law enforcement officer may not stop or  
18 inspect a vehicle solely to determine compliance with sub. (1) (a) 1. or 2. or both or  
19 a local ordinance in conformity with sub. (1) (a) 1. or 2. or both. This subsection does  
20 not limit the authority of a law enforcement officer to issue a citation for a violation  
21 of sub. (1) (a) 1. or 2. or both or a local ordinance in conformity with sub. (1) (a) 1. or  
22 2. or both observed in the course of a stop or inspection made for other purposes,  
23 except that a law enforcement officer may not take a person into physical custody  
24 solely for a violation of sub. (1) (a) 1. or 2. or both or a local ordinance in conformity  
25 with sub. (1) (a) 1. or 2. or both.

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1           (4) The department shall include with each operator's license issued under ch.  
2   343 notification of the requirements and penalties under this section.

3           (5) (a) Any person who violates sub. (1) (a) 1. shall forfeit not more than \$500.

4           (b) Any person who violates sub. (1) (a) 2. may be required to forfeit \$10.

5           **SECTION 5.** 344.15 (1) of the statutes is amended to read:

6           344.15 (1) No policy or bond is effective under s. 344.10 or 344.14 unless issued  
7   by an insurer authorized to do ~~an automobile~~ a motor vehicle liability or surety  
8   business in this state, except as provided in sub. (2), or unless the policy or bond is  
9   subject, if the accident has resulted in bodily injury or death, to a limit, exclusive of  
10   interest and costs, of not less than \$25,000 because of bodily injury to or death of one  
11   person in any one accident and, subject to that limit for one person, to a limit of not  
12   less than \$50,000 because of bodily injury to or death of 2 or more persons in any one  
13   accident and, if the accident has resulted in injury to or destruction of property, to  
14   a limit of not less than \$10,000 because of injury to or destruction of property of  
15   others in any one accident.

16           **SECTION 6.** 344.15 (2) (intro.) of the statutes is amended to read:

17           344.15 (2) (intro.) A policy or bond with respect to a vehicle which was not  
18   registered in this state or was registered elsewhere at the time of the effective date  
19   of the policy or bond or the most recent renewal thereof may be effective under s.  
20   344.10 or 344.14 even though not issued by an insurer authorized to do ~~an automobile~~  
21   a motor vehicle liability or surety business in this state if the following conditions are  
22   complied with:

23           **SECTION 7.** 344.15 (4) of the statutes is amended to read:

24           344.15 (4) After receipt of the report of an accident of the type specified in s.  
25   344.12, the secretary may forward to the insurer named therein, that portion of the

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1 report or other notice which pertains to ~~an automobile~~ a motor vehicle liability policy  
2 or bond. The secretary shall assume that ~~an automobile~~ a motor vehicle liability  
3 policy or bond as described in this section was in effect and applied to both the owner  
4 and operator with respect to the accident unless the insurer notifies the secretary  
5 otherwise within 30 days from the mailing to the insurer of that portion of the report  
6 or other notice pertaining to the ~~automobile~~ motor vehicle liability policy or bond.  
7 Upon receipt of notice from the insurer that ~~an automobile~~ a motor vehicle liability  
8 policy or bond was in effect as to the owner only, the operator only or was not in effect  
9 as to either of them, the secretary shall within the remainder of the 90-day period  
10 specified in s. 344.13 (3) require the owner or operator or both, whichever is  
11 applicable, to deposit security pursuant to this chapter. As respects permission to  
12 operate the vehicle, the insurer may correct the report or other notice only if it files  
13 with the secretary within the 30-day period specified in this subsection an affidavit  
14 signed by the owner stating that the operator did not have the owner's permission  
15 to operate the vehicle. Where the insurer's failure to notify the secretary within 30  
16 days of a correction in that portion of the report or other notice pertaining to ~~an~~  
17 ~~automobile~~ a motor vehicle liability policy or bond is caused by fraud, the insurer  
18 shall notify the secretary of the correction within 30 days of the time the fraud is  
19 discovered.

20 **SECTION 8.** 344.15 (5) of the statutes is amended to read:

21 344.15 (5) Nothing in this chapter shall be construed to impose any obligation  
22 not otherwise assumed by the insurer in its ~~automobile~~ motor vehicle liability policy  
23 or bond except that if no correction is made in the report or other notice within 30  
24 days after it is mailed to the insurer, the insurer, except in case of fraud, whenever  
25 such fraud may occur, is estopped from using as a defense to its liability the insured's

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1 failure to give permission to the operator or a violation of the purposes of use specified  
2 in the automobile motor vehicle liability policy or bond or the use of the vehicle  
3 beyond agreed geographical limits.

4 **SECTION 9.** 344.32 (1) (intro.) of the statutes is amended to read:

5 344.32 (1) (intro.) A nonresident may give proof of financial responsibility by  
6 filing with the secretary a written certification of an insurer authorized to transact  
7 ~~an automobile~~ a motor vehicle liability or surety business in the state in which the  
8 person resides or by transmitting such certification to the secretary by another  
9 means approved by the secretary, provided the certification otherwise conforms to  
10 this chapter. The secretary shall accept the certification if the insurer complies with  
11 the following with respect to the policies so certified:

12 **SECTION 10.** 344.33 (1) of the statutes is amended to read:

13 344.33 (1) CERTIFICATION. In ~~this chapter~~ ss. 344.30 to 344.34, “motor vehicle  
14 liability policy” means a motor vehicle policy of liability insurance, certified as  
15 provided in s. 344.31 or 344.32 as proof of financial responsibility for the future, and  
16 issued, except as otherwise provided in s. 344.32, by an insurer authorized to do ~~an~~  
17 ~~automobile~~ a motor vehicle liability business in this state to or for the benefit of the  
18 person named in the policy as the insured.

19 **SECTION 11.** 344.35 (title) of the statutes is amended to read:

20 **344.35** (title) ~~This chapter~~ **Section 344.33 not to affect other policies.**

21 **SECTION 12.** 344.35 (1) of the statutes is amended to read:

22 344.35 (1) ~~This chapter~~ Section 344.33 does not apply to or affect policies of  
23 ~~automobile~~ motor vehicle insurance against liability which may now or hereafter be  
24 required by any other law of this state. If such policies contain an agreement or are

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1 endorsed to conform to the requirements of ~~this chapter s. 344.33~~, they may be  
2 certified as proof of financial responsibility under this chapter.

3 **SECTION 13.** 344.35 (2) of the statutes is amended to read:

4 344.35 (2) ~~This chapter Section 344.33~~ does not apply to or affect policies  
5 insuring solely the insured named in the policy against liability resulting from the  
6 maintenance or use by persons in the insured's employ or on the insured's behalf of  
7 motor vehicles not owned by the insured.

8 **SECTION 14.** 344.51 (1) of the statutes is amended to read:

9 344.51 (1) No person may for compensation rent or lease any motor vehicle to  
10 be operated by or with the consent of the person renting or leasing the vehicle unless  
11 there is filed with the department a good and sufficient bond or policy of insurance  
12 issued by an insurer authorized to do ~~an automobile~~ a motor vehicle liability  
13 insurance or surety business in this state. The bond, policy or certificate shall  
14 provide that the insurer which issued it will be liable for damages caused by the  
15 negligent operation of the motor vehicle in the amounts set forth in s. 344.01 (2) (d).  
16 No person complying with this subsection, and no person acquiring an interest in any  
17 contract for the rental or leasing of a motor vehicle for which any other person has  
18 complied with this subsection, is liable for damages caused by the negligent  
19 operation of the motor vehicle by another person.

20 **SECTION 15.** 345.61 (1) (a) of the statutes is amended to read:

21 345.61 (1) (a) Any domestic or foreign surety company which has qualified to  
22 transact surety business in this state may, in any year, become surety in an amount  
23 not to exceed \$200 with respect to any guaranteed arrest bond certificates issued in  
24 such year by an automobile club, association or by an insurance company authorized

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1 to write ~~automobile~~ motor vehicle liability insurance within this state, by filing with  
2 the commissioner of insurance an undertaking thus to become surety.

3 **SECTION 16.** 345.61 (2) (c) of the statutes is amended to read:

4 345.61 (2) (c) "Guaranteed arrest bond certificate" as used in this section means  
5 any printed card or other certificate issued by an automobile club, association or  
6 insurance company to any of its members or insureds, which card or certificate is  
7 signed by the member or insureds and contains a printed statement that the  
8 automobile club, association or insurance company and a surety company, or an  
9 insurance company authorized to transact both ~~automobile~~ motor vehicle liability  
10 insurance and surety business, guarantee the appearance of the persons whose  
11 signature appears on the card or certificate and that they will in the event of failure  
12 of the person to appear in court at the time of trial, pay any fine or forfeiture imposed  
13 on the person, including the penalty assessment required by s. 165.87 and the jail  
14 assessment required by s. 302.46 (1), in an amount not exceeding \$200, or \$1,000 as  
15 provided in sub. (1) (b).

16 **SECTION 17.** 345.61 (3) of the statutes is amended to read:

17 345.61 (3) Any guaranteed arrest bond certificate with respect to which a  
18 surety company has become surety, or a guaranteed arrest bond certificate issued by  
19 an insurance company authorized to transact both ~~automobile~~ motor vehicle liability  
20 insurance and surety business within this state as herein provided, shall, when  
21 posted by the person whose signature appears thereon, be accepted in lieu of cash bail  
22 or other bond in an amount not to exceed \$200, or \$1,000 as provided in sub. (1) (b),  
23 as a bail bond, to guarantee the appearance of such person in any court in this state,  
24 including all municipal courts in this state, at such time as may be required by such  
25 court, when the person is arrested for violation of any vehicle law of this state or any

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1 motor vehicle ordinance of any county or municipality in this state except for the  
2 offense of driving under the influence of intoxicating liquors or of drugs or for any  
3 felony committed prior to the date of expiration shown on such guaranteed arrest  
4 bond certificates; provided, that any such guaranteed arrest bond certificates so  
5 posted as bail bond in any court in this state shall be subject to the forfeiture and  
6 enforcement provisions with respect to bail bonds in criminal cases as otherwise  
7 provided by law or as hereafter may be provided by law, and that any such  
8 guaranteed arrest bond certificate posted as a bail bond in any municipal court of this  
9 state shall be subject to the forfeiture and enforcement provisions, if any, of the  
10 charter or ordinance of the particular county or municipality pertaining to bail bonds  
11 posted.

12 **SECTION 18.** 346.73 of the statutes is amended to read:

13 **346.73 Accident reports not to be used in trial.** Notwithstanding s. 346.70  
14 (4) (f), accident reports required to be filed with or transmitted to the department or  
15 a county or municipal authority shall not be used as evidence in any judicial trial,  
16 civil or criminal, arising out of an accident, except that such reports may be used as  
17 evidence in a trial for a violation of s. 344.10 or in any administrative proceeding  
18 conducted by the department. The department shall furnish upon demand of any  
19 person who has or claims to have made such a report, or upon demand of any court,  
20 a certificate showing that a specified accident report has or has not been made to the  
21 department solely to prove a compliance or a failure to comply with the requirement  
22 that such a report be made to the department.

23 **SECTION 19.** 814.63 (1) (c) of the statutes is amended to read:

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1           814.63 (1) (c) This subsection does not apply to an action for a violation of s.  
2           101.123 (2) (a), (am) 1. or (bm) or (5), a financial responsibility violation under s.  
3           344.10 (1) (a) 2. or a safety belt use violation under s. 347.48 (2m).

4           **SECTION 20.** 814.63 (2) of the statutes is amended to read:

5           814.63 (2) Upon the disposition of a forfeiture action in circuit court for  
6           violation of a county, town, city, village, town sanitary district or public inland lake  
7           protection and rehabilitation district ordinance, except an action for a financial  
8           responsibility violation under s. 344.10 (1) (a) 2. or a safety belt use violation under  
9           s. 347.48 (2m), the county, town, city, village, town sanitary district or public inland  
10          lake protection and rehabilitation district shall pay a nonrefundable fee of \$5 to the  
11          clerk of circuit court.

12          **SECTION 21.** 814.634 (1) (a) of the statutes is amended to read:

13          814.634 (1) (a) Except for an action for a financial responsibility violation  
14          under s. 344.10 (1) (a) 2. or a safety belt use violation under s. 347.48 (2m), the clerk  
15          of circuit court shall charge and collect a \$40 court support services fee from any  
16          person, including any governmental unit as defined in s. 108.02 (17), paying a fee  
17          under s. 814.61 (1) (a), (3) or (8) (am) or 814.63 (1).

18          **SECTION 22.** 814.635 (1) of the statutes is amended to read:

19          814.635 (1) Except for an action for a financial responsibility violation under  
20          s. 344.10 (1) (a) 2. or a safety belt use violation under s. 347.48 (2m), the clerk of  
21          circuit court shall charge and collect a \$5 justice information system fee from any  
22          person, including any governmental unit as defined in s. 108.02 (17), paying a fee  
23          under s. 814.61 (1) (a), (3) or (8) (am), 814.62 (1), (2) or (3) (a) or (b) or 814.63 (1). The  
24          justice information system fee is in addition to the other fees listed in this section.

25          **SECTION 23.** 814.65 (1) of the statutes is amended to read:

