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1997 ASSEMBLY JOINT RESOLUTION 45

March 27, 1997 – Introduced by Representatives Duff, Krug, Owens, Ziegelbauer, Walker, Springer, Ward, Gronemus, Nass, Albers, Handrick, F. Lasee, Urban, Huebsch, Ainsworth, Ladwig and Porter, cosponsored by Senators Farrow and Huelsman. Referred to Committee on Elections and Constitutional Law.

To amend so as in effect *to repeal* section 2 of article VI; *to amend* section 8 of article V, sections 1 and 3 of article VI, sections 7 and 8 of article X and section 4 of article XIII; and *to create* section 17 of article XIV of the constitution; **relating** to: deleting from the constitution the positions of secretary of state and state

Analysis by the Legislative Reference Bureau

This proposed constitutional amendment, proposed to the 1997 legislature on first consideration, deletes from the constitution the positions of secretary of state and of state treasurer.

Secretary of state

treasurer (first consideration).

Currently, the constitution assigns 4 duties to the secretary of state; all other duties are prescribed by law. The 4 duties prescribed by the constitution are: 1) to serve as governor when there is a vacancy in the office of lieutenant governor and the governor vacates his or her office or is absent from the state, impeached or incapable of performing the duties of office; 2) to keep a fair record of the official acts of the legislature and executive department of the state; 3) to serve as a member of the board of commissioners of public lands; and 4) to keep the great seal of Wisconsin.

Under this proposal, the secretary of state is replaced by the attorney general in the line of gubernatorial succession. The proposal deletes the requirement that the secretary of state keep legislative and executive records. The proposal also removes the secretary of state as a member of the board of commissioners of public

lands. Under the proposal, the constitution continues to provide for a great seal, but its placement is determined by law.

State treasurer

Currently, the only duty assigned to the state treasurer by the constitution is to serve as a member of the board of commissioners of public lands; all other duties are prescribed by law. The proposal removes the state treasurer as a member of the board of commissioners of public lands.

Effective date

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The proposal takes effect on the first Monday in January of 2003.

Reconciling split ratification

When a proposed constitutional amendment incorporates more than one object or purpose, the legislature must submit each unrelated object or purpose to the people for ratification by a separate ballot question. The constitution provides that, "if more than one amendment be submitted, they shall be submitted in such manner that the people may vote for or against such amendments separately" [see section 1 of article XII of the constitution].

The changes proposed in this joint resolution are structured to permit submission of the amendment for ratification by separate ballot questions relating to each of the offices to which the amendment relates.

Board of commissioners of public lands

The 3-member board of commissioners of public lands presently consists of the secretary of state, state treasurer and attorney general. Under this proposal: 1) the attorney general remains a member; 2) the governor becomes a member if either the position of secretary of state or the position of state treasurer is deleted from the constitution and may designate the lieutenant governor to serve as a member in lieu of the governor; and 3) the state superintendent of public instruction becomes a member if the positions of secretary of state and state treasurer are both deleted from the constitution.

Second consideration and ratification

A constitutional amendment requires adoption by 2 successive legislatures, and ratification by the people, before it can become effective.

Resolved by the assembly, the senate concurring, That:

SECTION 1. Section 8 of article V of the constitution is amended to read:

[Article V] Section 8 (1) If there is a vacancy in the office of lieutenant governor and the governor dies, resigns or is removed from office, the secretary of state attorney general shall become governor for the balance of the unexpired term.

(2) If there is a vacancy in the office of lieutenant governor and the governor
is absent from this state, impeached, or from mental or physical disease becomes
incapable of performing the duties of the office, the secretary of state attorney
general shall serve as acting governor for the balance of the unexpired term or until
the governor returns, the disability ceases or the impeachment is vacated.
SECTION 2. Section 1 of article VI of the constitution is amended to read:
[Article VI] Section 1. The At the 2002 general election and every 4 years
thereafter, the qualified electors of this state, at the times and places of choosing the
members of the legislature, shall in 1970 and every 4 years thereafter elect a
secretary of state, treasurer and an attorney general who shall hold their offices for
4 years <u>a 4-year term</u> .
Section 3. Section 2 of article VI of the constitution is amended so as in effect
to repeal said section:
[Article VI] Section 2. The secretary of state shall keep a fair record of the
official acts of the legislature and executive department of the state, and shall, when
required, lay the same and all matters relative thereto before either branch of the
legislature. He shall perform such other duties as shall be assigned him by law. He
shall receive as a compensation for his services yearly such sum as shall be provided
by law, and shall keep his office at the seat of government.
Section 4. Section 3 of article VI of the constitution is amended to read:
[Article VI] Section 3. The powers, duties and compensation of the treasurer
and attorney general shall be prescribed by law.
Section 5. Sections 7 and 8 of article X of the constitution are amended to read:
[Article X] Section 7. The secretary of state, treasurer There is created a board
of commissioners of public lands to consist of the governor or the lieutenant governor

if designated by the governor, the state superintendent of public instruction and the attorney general, shall constitute a board of commissioners for. The board shall administer the sale of the school and university lands and for the investment of the funds arising therefrom. Any two of said commissioners 2 members shall be a

quorum for the transaction of all business pertaining to the duties of their office the

<u>board</u>.

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Section 8. Provision shall be made by law for the The sale of all school and university lands, after they shall have been appraised; and when, shall be regulated by law. Whenever any portion of such lands shall be is sold and the purchase money shall is not be paid at the time of the sale, the commissioners board of commissioners of public lands shall take security by mortgage upon the lands sold for the sum remaining unpaid, with seven per cent 7 percent interest thereon, payable annually at the office of the treasurer as provided by law. The commissioners shall be authorized to board may execute a good and sufficient conveyance to all purchasers of such lands, and to. The board may discharge any mortgages taken as security, when the sum due thereon shall have has been paid. The commissioners shall have power to board may withhold from sale any portion of such lands when they shall deem the board considers it expedient, and. The board shall invest all moneys arising from the sale of such lands, as well as all other university and school funds, in such the manner as the legislature shall provide, and shall provided by law. The members of the board shall give such security for the faithful performance of their duties as may be required by law.

Section 6. Section 4 of article XIII of the constitution is amended to read:

[Article XIII] Section 4. It shall be the duty of the <u>The</u> legislature to <u>shall</u>, by law, provide a great seal for the state, which shall be kept by the secretary of state,

and all. All official acts of the governor, his approbation of the laws excepted except the governor's approval of bills which have passed the legislature, shall be thereby authenticated with the great seal.

SECTION 7. Section 17 of article XIV of the constitution is created to read:

[Article XIV] Section 17. The secretary of state or state treasurer holding office on the date of ratification of the 1997–99 amendment providing for the deletion of one or both of those positions from the constitution shall continue to hold that position until the first Monday of January in 2003. Any vacancy in either office occurring before that date shall be filled in the manner provided by law.

SECTION 8. Split ratification. (1) Issues; ballot questions. It is the sense of the 1997 legislature that the amendment proposed by this joint resolution incorporates more than one object or purpose, and that there are 2 separable issues that must be submitted to the people by separate ballot questions:

- 1) "Shall the position of secretary of state be deleted from the constitution?"; and
 - 2) "Shall the position of state treasurer be deleted from the constitution?"
- (2) Secretary of state deletion not ratified. If the people ratify the deletion of the position of state treasurer from the constitution, but do not ratify the deletion of the position of secretary of state from the constitution, then: a) section 2 of article VI of the constitution shall not be amended by this joint resolution so as in effect to repeal said section; b) section 8 of article V and section 4 of article XIII shall not be amended by this joint resolution; and c) section 1 of article VI and section 7 of article X of the constitution, as affected by the ratification vote, shall read as follows:

[Article VI] Section 1. The At the 2002 general election and every 4 years thereafter, the qualified electors of this state, at the

times and places of choosing the members of the legislature, shall in 1970 and every 4 years thereafter elect a secretary of state, treasurer and <u>an</u> attorney general who shall hold their offices for <u>terms of</u> 4 years.

[Article X] Section 7. The There is created a board of commissioners of public lands to consist of the governor or the lieutenant governor if designated by the governor, the secretary of state, treasurer and the attorney general, shall constitute a board of commissioners for. The board shall administer the sale of the school and university lands and for the investment of the funds arising therefrom. Any two of said commissioners 2 members shall be a quorum for the transaction of all business pertaining to the duties of their office the board.

(3) State treasurer deletion not ratified. If the people ratify the deletion of the position of secretary of state from the constitution, but do not ratify the deletion of the position of state treasurer from the constitution, then: a) section 3 of article VI of the constitution shall not be amended by this joint resolution; and b) section 1 of article VI and section 7 of article X of the constitution, as affected by the ratification vote, shall read as follows:

[Article VI] Section 1. The At the 2002 general election and every 4 years thereafter, the qualified electors of this state, at the times and places of choosing the members of the legislature, shall in 1970 and every 4 years thereafter elect a secretary of state, treasurer and an attorney general who shall hold their offices for terms of 4 years.

[Article X] Section 7. The secretary of state, There is created a board of commissioners of public lands to consist of the governor or the lieutenant governor if designated by the governor, the state treasurer and the attorney general, shall constitute a board of commissioners for. The board shall administer the sale of the school and university lands and for the investment of the funds arising therefrom. Any two of said commissioners 2 members shall be a quorum for the transaction of all business pertaining to the duties of their office the board.

Section 9. Numbering of new provision. The new section 17 of article XIV of the constitution created in this joint resolution shall be designated by the next higher open whole section number in that article if, before the ratification by the people of the amendment proposed in this joint resolution, any other ratified amendment has created a section 17 of article XIV of the constitution of this state. If one or more joint resolutions create a section 17 of article XIV simultaneously with the ratification by the people of the amendment proposed in this joint resolution, the sections created shall be numbered and placed in a sequence so that the sections created by the joint resolution having the lowest enrolled joint resolution number have the numbers designated in that joint resolution and the sections created by the other joint resolutions have numbers that are in the same ascending order as are the numbers of the enrolled joint resolutions creating the sections.

Be it further resolved, That this proposed amendment be referred to the legislature to be chosen at the next general election and that it be published for 3 months previous to the time of holding such election.