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1997 SENATE BILL 186

April 30, 1997 – Introduced by Senators Wineke, Welch, Risser, Rude, Moore, Fitzgerald, Wirch, Plache, Weeden, Roessler, Zien and Schultz, cosponsored by Representatives Vrakas, Foti, Sykora, Hanson, Kedzie, Travis, Freese, Jensen, Kaufert, Olsen, Plale, Meyer, Hasenohrl, Kelso, Powers, Albers, Harsdorf, Huebsch, Riley, Rutkowski, Handrick, Hoven, Lazich, Nass, Ott, Ward, Duff, Porter, M. Lehman, Hutchison, Dobyns, Musser, Ainsworth, Murat, Huber and Walker. Referred to Committee on Economic Development, Housing and Government Operations.

AN ACT to create 440.08 (2) (a) 38g. and subchapter X of chapter 440 [precedes 440.97] of the statutes; relating to: the regulation of home inspectors, providing an exemption from emergency rule procedures, granting rule-making authority and providing penalties.

Analysis by the Legislative Reference Bureau

This bill establishes requirements for the registration of home inspectors with the department of regulation and licensing (DORL). The bill does not require an individual to be registered as a home inspector in order to conduct home inspections for compensation, but the bill does restrict the use of the title "Wisconsin registered home inspector" to individuals who are registered as home inspectors by DORL. The bill also prohibits an individual who is not registered as a home inspector from using any other title or description which represents or may tend to represent the individual to be registered as a home inspector.

The bill requires an individual to pass an examination in order to qualify for registration as a Wisconsin registered home inspector and specifies other requirements for initial registration and for renewal of a certificate of registration. DORL may, by rule, establish continuing education requirements for Wisconsin registered home inspectors. In addition, the bill:

1. Allows a business entity to use, in connection with the name or signature of the business entity, Wisconsin "registered home inspectors" to describe its service if at least one business representative (for example, an officer, director or partner) of the business entity is a Wisconsin registered home inspector.

- 2. Specifies that a Wisconsin registered home inspector must perform a reasonably competent and diligent inspection to detect observable conditions of an improvement to residential real property that he or she is inspecting.
- 3. Requires DORL to promulgate rules establishing standards of practice for home inspectors, subject to certain standards established in the bill concerning, for example, what a Wisconsin registered home inspector must include in a home inspection report and what things a Wisconsin registered home inspector is not required to do and may not do as part of a home inspection.
- 4. Prohibits a Wisconsin registered home inspector from disclaiming liability, or limiting the amount of his or her liability, for negligence or intentional wrongdoing. The bill also establishes a 2-year period for a person to bring a cause of action for damages resulting from an act or omission of a Wisconsin registered home inspector in conducting a home inspection. Finally, a Wisconsin registered home inspector is not liable to a person for damages that arise from an act or omission relating to a home inspection conducted by the Wisconsin registered home inspector if the person is not a party to the transaction for which the home inspection was conducted.
- 5. Authorizes DORL to reprimand a Wisconsin registered home inspector or to deny, limit, suspend or revoke a certificate of registration as a Wisconsin registered home inspector if the applicant or Wisconsin registered home inspector has engaged in unprofessional conduct.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 440.08 (2) (a) 38g. of the statutes is created to read:

440.08 (2) (a) 38g. Home inspector: January 1 of each odd-numbered year; \$41.

SECTION 2. Subchapter X of chapter 440 [precedes 440.97] of the statutes is created to read:

CHAPTER 440

SUBCHAPTER X

REGISTRY OF HOME INSPECTORS

440.97 Definitions. In this subchapter:

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(1) "Client" means a person who contracts with a home inspector for a home inspection.

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home inspectors.

1	(2) "Compensation" means direct or indirect payment, including the
2	expectation of payment whether or not actually received.
3	(3) "Dwelling unit" means a structure or that part of a structure that is used
4	or intended to be used as a home, residence or sleeping place by one person or by 2
5	or more persons who are maintaining a common household, to the exclusion of all
6	others.
7	(4) "Home inspection" means the inspection and analysis of the condition of the
8	improvements to residential real property, including the mechanical or structural
9	components of those improvements.
10	(5) "Home inspection report" means a written opinion of a home inspector
11	concerning all of the following:
12	(a) The condition of the improvements to residential real property that contains
13	not more than 4 dwelling units.
14	(b) The condition of the mechanical or structural components of the
15	improvements specified in par. (a).
16	(6) "Home inspector" means an individual who, for compensation, conducts a
17	home inspection.
18	(7) "Technically exhaustive" means the extensive use of measurements
19	instruments, testing, calculations and other means to develop scientific or
20	engineering findings, conclusions or recommendations.
21	(8) "Wisconsin registered home inspector" means an individual who is
22	registered as a home inspector under this subchapter.
23	440.971 Registry established. The department shall establish a registry of

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department.

440.9712 Use of title. (1) No individual may use the title "Wisconsin
registered home inspector", use any title or description that implies that he or she
is registered under this subchapter or represent himself or herself to be registered
under this subchapter unless the individual is registered under this subchapter.
(2) A business entity may use, in connection with the name or signature of the
business entity, the title "Wisconsin registered home inspectors" to describe the
business entity's services, if one business representative of the business entity is
registered under this subchapter.
440.972 Registration requirements. (1) The department shall register an
individual under this subchapter if the individual does all of the following:
(a) Submits an application for registration to the department on a form
provided by the department.
(b) Pays the fee specified in s. 440.05 (1).
(c) Subject to ss. 111.321, 111.322 and 111.335, submits evidence satisfactory
to the department that he or she does not have an arrest or conviction record.
(d) Passes an examination under s. 440.973 (1).
(2) The renewal date and renewal fee for certificates granted under this section
are specified under s. 440.08 (2) (a) 38g.
440.973 Examinations. (1) No person may be registered under this
subchapter unless he or she passes an examination approved by the department.

The department shall conduct examinations for home inspector

registration at least semiannually at times and places determined by the

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(3) An individual is not eligible for examination unless the individual has satisfied the requirements for registration under s. 440.972 (1) (a) to (c) at least 30 days before the date of the examination. **440.974** Rules. (1) The department shall promulgate rules necessary to administer this subchapter, including rules to establish all of the following: (a) Standards for acceptable examination performance by an applicant for registration. (b) Subject to s. 440.975, standards for the practice of home inspection by Wisconsin registered home inspectors. (c) Subject to s. 440.975, the information that a Wisconsin registered home inspector is required to provide to a client concerning the results of the home inspection conducted by the Wisconsin registered home inspector. (2) The department may promulgate rules establishing continuing education requirements for individuals registered under this subchapter. The rules promulgated under this subsection may require continuing education either if it is necessary to preserve the public health, safety or welfare or as a part of the disciplinary process to ensure competency. **440.975 Standards of practice.** (1) In this section, "reasonably competent and diligent inspection" means an inspection that complies with the standards established under this subchapter or the rules promulgated under this subchapter. **(2)** A Wisconsin registered home inspector shall perform a reasonably competent and diligent inspection to detect observable conditions of an improvement to residential real property that he or she is inspecting. A reasonably competent and

diligent inspection is not required to be technically exhaustive.

- (3) After completing a home inspection, a Wisconsin registered home inspector shall submit a written report to a client that does all of the following:
- (a) Lists the components of an improvement to residential real property that the home inspector is required to inspect under the rules promulgated under s. 440.964 (1) (b).
- (b) Lists the components of an improvement to residential real property that the Wisconsin registered home inspector has inspected.
- (c) Describes any condition of an improvement to residential real property or of any component of an improvement to residential real property that is detected by the Wisconsin registered home inspector during his or her home inspection and that, if not repaired, will have a significant adverse effect on the life expectancy of the improvement or the component of the improvement.
- (d) Describes any condition of an improvement to residential real property or of any component of an improvement to residential real property that is detected by the Wisconsin registered home inspector during his or her home inspection and that constitutes a significant health hazard to any occupant of the improvement inspected.
- **(4)** A Wisconsin registered home inspector is not required to report on any of the following:
- (a) The life expectancy of an improvement to residential real property or a component of an improvement to residential real property.
- (b) The cause of the need for any major repair to an improvement to residential real property or a component of an improvement to residential real property.
- (c) The method of making any repair or correction, the materials needed for any repair or correction or the cost of any repair or correction.

1	(d) The suitability for any specialized use of an improvement to residential real
2	property.
3	(e) Whether an improvement to residential real property or a component of an
4	improvement to residential real property complies with applicable regulatory
5	requirements.
6	(f) The condition of any component of an improvement to residential real
7	property that the Wisconsin registered home inspector was not required to inspect
8	under the rules promulgated under s. 440.974 (1) (b).
9	(5) A Wisconsin registered home inspector may not report, either in writing or
10	verbally, on any of the following:
11	(a) The market value or marketability of a property.
12	(b) Whether a property should or should not be purchased.
13	(6) This section does not require a Wisconsin registered home inspector to do
14	any of the following:
15	(a) Offer a warranty or guarantee of any kind.
16	(b) Calculate the strength, adequacy or efficiency of any component of an
17	improvement to residential real property.
18	(c) Enter any area or perform any procedure that may damage an improvement
19	to residential real property or a component of an improvement to residential real
20	property, or enter any area or perform any procedure that may be dangerous to the
21	Wisconsin registered home inspector or to other persons.
22	(d) Operate any component of an improvement to residential real property that
23	is inoperable.
24	(e) Operate any component of an improvement to residential real property that
25	does not respond to normal operating controls.

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consent of the client.

1	(f) Disturb insulation or move personal items, furniture, equipment,
2	vegetation, soil, snow, ice or debris that obstructs access to or visibility of an
3	improvement to residential real property or a component of an improvement to
4	residential real property.
5	(g) Determine the effectiveness of a component of an improvement to
6	residential real property that was installed to control or remove suspected hazardous
7	substances.
8	(h) Predict future conditions, including the failure of a component of an
9	improvement to residential real property.
10	(i) Project or estimate the operating costs of a component of an improvement
11	to residential real property.
12	(j) Evaluate acoustic characteristics of a component of an improvement to
13	residential real property.
14	(k) Inspect for the presence or absence of pests, including rodents, insects and
15	wood-damaging organisms.
16	(L) Inspect cosmetic items, underground items or items not permanently
17	installed.
18	(7) A Wisconsin registered home inspector may not do any of the following:
19	(a) Perform or offer to perform any act or service contrary to law.
20	(b) Deliver a home inspection report to any person other than the client without
21	the client's consent.
22	(c) Provide home inspection services to a client when the Wisconsin registered
23	home inspector has a conflict of interest that may adversely affect the client's

interests, unless the Wisconsin registered home inspector has the prior written

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(8) This section does not prohibit a Wisconsin registered home inspector from doing any of the following: (a) Reporting observations or conditions in addition to those required under this section or the rules promulgated under this section. (b) Excluding a component of an improvement to residential real property from the inspection, if requested to do so by his or her client. (c) Engaging in an activity that requires an occupation credential if he or she holds the necessary credential. 440.976 Disclaimers or limitation of liability. No Wisconsin registered home inspector may include, as a term or condition in an agreement to conduct a home inspection, any provision that disclaims the liability, or limits the amount of damages for liability, of the Wisconsin registered home inspector for his or her negligence or intentional wrongdoing. 440.977 Liability of Wisconsin registered home inspectors. (1) Notwithstanding s. 893.54, an action to recover damages for any act or omission of a Wisconsin registered home inspector relating to a home inspection that he or she conducts shall be commenced within 2 years after the cause of action accrues or be barred. (2) A Wisconsin registered home inspector is not liable to a person for damages that arise from an act or omission relating to a home inspection that he or she conducts if that person is not a party to the transaction for which the home inspection is conducted. **440.978** Discipline; prohibited acts. (1) Subject to the rules promulgated

under s. 440.03 (1), the department may make investigations or conduct hearings to

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- determine whether a violation of this subchapter or any rule promulgated under this subchapter has occurred.
- (2) Subject to the rules promulgated under s. 440.03 (1), the department may reprimand a Wisconsin registered home inspector or deny, limit, suspend or revoke a certificate under this subchapter if the department finds that the applicant or Wisconsin registered home inspector has done any of the following:
- (a) Made a material misstatement in an application for a certificate or renewal of a certificate.
- (b) Engaged in conduct while practicing as a Wisconsin registered home inspector that evidences a lack of knowledge or ability to apply professional principles or skills.
- (c) Subject to ss. 111.321, 111.322 and 111.335, been arrested or convicted of an offense committed while registered under this subchapter.
 - (d) Advertised in a manner that is false, deceptive or misleading.
- (e) Advertised, practiced or attempted to practice as a Wisconsin registered home inspector under another person's name.
- (f) Allowed his or her name to be used by another person while the other person was practicing or attempting to practice as a Wisconsin registered home inspector.
- (g) Subject to ss. 111.321, 111.322 and 111.34, practiced as a Wisconsin registered home inspector while the individual's ability to practice was impaired by alcohol or other drugs.
- (h) Acted as a Wisconsin registered home inspector in connection with a transaction in which he or she was also a principal, appraiser or broker without full disclosure to and the written consent of all parties to the transaction.

- (i) Performed, or agreed to perform, for compensation any repairs, maintenance or improvements on any property less than 2 years after he or she conducts a home inspection, without the written consent of the property owner given before the home inspection occurred.
 (j) Prevented or attempted to prevent a client from providing a copy of, or any information from, a home inspection report done by the Wisconsin registered home inspector in connection with a transaction to any interested party to the transaction.
- (k) Failed to provide a home inspection report to a client by the date agreed on by the Wisconsin registered home inspector and the client or, if no date was agreed on, within a reasonable time after completing the inspection.
- (L) Paid in full or in part, for a home inspection, a fee, a commission, or compensation as a referral or finder's fee, to any person who is not a Wisconsin registered home inspector.
 - (m) Violated this subchapter or any rule promulgated under this subchapter.
- (3) In addition to or in lieu of proceeding under sub. (2), the department may assess against a person who has engaged in any of the practices specified in sub. (2) a forfeiture of not more than \$1,000 for each separate offense.
- (4) In lieu of proceeding under sub. (1) or (2), the department may place, in a registry information file, a copy of a complaint received by the department against a Wisconsin registered home inspector, the inspector's response to the complaint and a copy of any records of the department concerning the complaint. If the department establishes a registry information file under this subsection, the department shall use the following procedure:
- (a) No later than 60 days after the date on which the department receives a complaint alleging that a Wisconsin registered home inspector has engaged in

conduct that is grounds for discipline under sub. (2), the department shall provide the inspector with a copy of the complaint and place a copy of the complaint and a copy of any records of the department concerning the complaint in the registry information file.

- (b) After receiving a copy of the complaint under par. (a), the Wisconsin registered home inspector who is the subject of the complaint, or his or her authorized representative, may place in the registry information file a statement of reasonable length describing the inspector's view of the correctness or relevance of any of the information contained in the complaint.
- (c) The department shall make the complaint, the Wisconsin registered home inspector's response to the complaint, if any, and a copy of any records of the department concerning the complaint placed in a registry information file under this subsection available to the public.
- (d) The department shall remove all complaints against and other information concerning a Wisconsin registered home inspector from the registry information file if, for a period of 2 years from the date of the most recent complaint filed in the registry information file, no further complaints have been filed against the inspector.
- (5) The department may, as a condition of removing a limitation on a certificate issued under this subchapter or of reinstating a certificate that has been suspended or revoked under this subchapter, do any of the following:
- (a) Require the Wisconsin registered home inspector to obtain insurance against loss, expense and liability resulting from errors and omissions or neglect in the performance of services as a home inspector.

- (b) Require the Wisconsin registered home inspector to file with the department a bond that is furnished by a company authorized to do business in this state and is in an amount approved by the department.
- **440.999** Sunset provision; review of sunset provision. (1) This subchapter does not apply after June 30, 2003.
- (2) The department shall promulgate rules establishing a procedure for the department to review whether the continued registration of home inspectors after June 30, 2003, will serve the interests of the public and the home inspection profession. No later than June 30, 2000, the department shall conduct the review under this subsection. The department may propose legislation to repeal or extend the date specified in sub. (1).

Section 3. Nonstatutory provisions.

- (1) Before the first day of the 7th month beginning after the effective date of this subsection, the department of regulation and licensing may promulgate rules under section 440.974 of the statutes, as created by this act, as emergency rules under section 227.24 of the statutes for the period before permanent rules take effect, but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes, if the department of regulation and licensing determines that the use of the procedure under section 227.24 of the statutes is necessary or is in the best interests of the public. Notwithstanding section 227.24 (1) (a) and (3) of the statutes, the department of regulation and licensing is not required to make a finding of emergency.
- (2) The secretary of regulation and licensing shall establish a committee under section 15.04 (1) (c) of the statutes to advise the department of regulation and licensing in promulgating rules under section 440.974 (1) of the statutes, as created

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by this act, an the emergency rules under subsection (1). The committee shall consist
of 5 home inspectors and 3 public members. The secretary of regulation and
licensing, or a person designated by the secretary, shall serve as the nonvoting
chairperson of the committee.

- **SECTION 4. Effective dates.** This act takes effect on the first day of the 7th month beginning after publication, except as follows:
 - (1) Section 3 of this act takes effect on the day after publication.

8 (END)