

State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0419/1 PEN:wlj&jlg:jf

1999 ASSEMBLY BILL 43

January 19, 1999 – Introduced by Representatives ZIEGELBAUER, BRANDEMUEHL, GRONEMUS, LA FAVE, J. LEHMAN, STASKUNAS and WILLIAMS, cosponsored by Senators FARROW and ROESSLER. Referred to Committee on State Affairs.

 1
 AN ACT to repeal 125.51 (3) (e) 2. and 3., 125.51 (4) (a) 4. and 125.51 (4) (b) 1m.,

 2
 (bm) and (br); to renumber and amend 125.51 (3) (e) 1.; to consolidate,

 3
 renumber and amend 125.51 (4) (b) (intro.) and 1g.; to amend 125.04 (12) (a)

 4
 and 125.17 (1); and to create 125.51 (4) (b) 1., 2., 3., 4. and 5. and 125.51 (4) (c),

 5
 (d) and (f) to (u) of the statutes; relating to: alcohol beverage "Class B" and

 6
 reserve "Class B" licenses and operators' licenses.

Analysis by the Legislative Reference Bureau

Current law delegates to municipalities (cities, villages and towns) the authority to issue on-premises liquor licenses, licenses which authorize the sale of intoxicating liquor to be consumed on the premises where sold. Current law imposes a quota on the number of licenses a municipality may issue.

Prior to 1997 Wisconsin Act 27 (the biennial budget act), a municipality's quota was determined using a formula, but was generally the number of licenses issued by the municipality when the quota was first implemented, plus an additional license for each 500 persons residing in the municipality. There were numerous specific exceptions that authorized municipalities to issue licenses in excess of the quota to qualifying premises. The annual fee for an on-premises intoxicating liquor license was established by the municipality in an amount of \$50 to \$500.

1997 Wisconsin Act 27 significantly modified the on-premises liquor license quota law. In general, the act reduced the number of on-premises liquor licenses

ASSEMBLY BILL 43

available to be issued by a municipality by "retiring" one-half of the authorized but unissued on-premises liquor licenses. Unlike other types of alcohol beverage licenses, the act made the remaining on-premises liquor licenses nontransferable from one location to another and established a minimum initial issuance fee of not less than \$10,000. A person desiring to obtain an on-premises liquor license may pay at least \$10,000 to the municipality for a nontransferable license, or obtain from another person a (transferable) on-premises liquor license that was issued before the enactment of 1997 Wisconsin Act 27.

- 2 -

This bill undoes these changes to the on-premises liquor license quota made by 1997 Wisconsin Act 27. The bill restores the quota law and its exceptions that existed prior to the enactment of that act.

Also under current law, no premises that sells alcohol beverages at retail may be open for business unless there is upon the premises the licensee or permittee, the designated corporate agent of the licensee or some person who possesses an operator's license (commonly called a bartender's license) and who is responsible for the acts of all persons serving alcohol beverages. Operators' licenses are issued by municipalities and are valid only in the municipality that issued the license. Prior to the enactment 1997 Wisconsin Act 27, municipalities were authorized (but not required) to issue operators' licenses. An applicant for an operator's license was required to meet minimum state qualifications but, because municipalities generally have authority to enact ordinances regulating alcohol beverages if the ordinances do not conflict with state law, could also be required to meet additional qualifications imposed by the issuing municipality. Because each municipality in this state could impose unique requirements, qualifications for an operator's license varied throughout this state. 1997 Wisconsin Act 27 prohibited municipalities from imposing qualifications in addition to those required under state law and required municipalities to issue an operator's license to any person who meets the state qualifications. That is, under current law, a municipality is required to issue an operator's license to any individual applicant who: 1) does not have an arrest or conviction record for any offense; 2) has been a resident of this state for at least 90 days prior to the date of applying for the operator's license; 3) is at least 21 years of age; 4) possesses a seller's permit issued by the department of revenue for purposes of sales taxes; and, with limited exceptions, 5) has completed an approved responsible beverage server training course during the previous two years.

This bill undoes these changes to municipal authority enacted by 1997 Wisconsin Act 27. The bill restores the law that existed prior to that act, namely that a municipality may (but is not required to) issue operators' licenses, and may impose on an applicant for an operator's license qualifications in addition to those required under state law.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 125.04 (12) (a) of the statutes is amended to read:

ASSEMBLY BILL 43

125.04 (12) (a) From place to place. Every alcohol beverage license or permit 1 $\mathbf{2}$ may be transferred to another place or premises within the same municipality. An 3 alcohol beverage warehouse permit under s. 125.19, a winery permit under s. 125.53 4 or an intoxicating liquor wholesaler's permit under s. 125.54 may be transferred to 5 another premises within this state. Transfers shall be made by the issuing authority 6 upon payment of a fee of \$10. No retail licensee, retail permittee, intoxicating liquor 7 wholesaler or holder of a warehouse or winery permit is entitled to more than one 8 transfer during the license or permit year. This paragraph does not apply to a license 9 issued under s. 125.51 (4) (v) or to a reserve "Class B" license. as defined in s. 125.51 10 (4) (a). 11 **SECTION 2.** 125.17 (1) of the statutes is amended to read:

12 125.17 (1) AUTHORIZATION. Every municipal governing body shall may issue an
 operator's license to any applicant who is qualified under s. 125.04 (5) operators'
 licenses. Operators' licenses may not be required other than for the purpose of
 complying with ss. 125.32 (2) and 125.68 (2). Operators' licenses may be issued only
 upon written application.

17 SECTION 3. 125.51 (3) (e) 1. of the statutes is renumbered 125.51 (3) (e) and
18 amended to read:

19 125.51 (3) (e) Except as provided in subds. 2. and 3., the <u>The</u> annual fee for a
"Class B" license shall be established by the municipal governing body and shall be
the same for all "Class B" licenses, except that the minimum fee shall be \$50 and the
maximum fee shall be \$500. The minimum fee does not apply to licenses issued to
bona fide clubs and lodges situated and incorporated in the state for at least 6 years.
24 SECTION 4. 125.51 (3) (e) 2. and 3. of the statutes are repealed.

25 **SECTION 5.** 125.51 (4) (a) 4. of the statutes is repealed.

1999 – 2000 Legislature

ASSEMBLY BILL 43

| 1 | SECTION 6. 125.51 (4) (b) (intro.) and 1g. of the statutes are consolidated, |
|----|--|
| 2 | renumbered 125.51 (4) (b) (intro.) and amended to read: |
| 3 | 125.51 (4) (b) (intro.) The Except as provided in pars. (c) and (d), the quota of |
| 4 | each municipality is the sum of the following: 1g. The number of licenses granted |
| 5 | or issued in good faith by the municipality and in force on December 1, 1997. <u>under</u> |
| 6 | s. 176.05 (21) (h), 1975 stats., plus whichever of the following is the largest: |
| 7 | SECTION 7. 125.51 (4) (b) 1., 2., 3., 4. and 5. of the statutes are created to read: |
| 8 | 125.51 (4) (b) 1. One license per 500 population or fraction thereof. |
| 9 | 2. The number of licenses lawfully issued and in force within the municipality |
| 10 | on August 27, 1939. |
| 11 | 3. The number of licenses lawfully issued and in force within the municipality |
| 12 | in the previous year. |
| 13 | 4. In the case of a village or city incorporated since August 27, 1939, one license |
| 14 | per 500 population or fraction thereof at the time of incorporation. |
| 15 | 5. In the case of any municipality incorporated or organized since August 27, |
| 16 | 1939, the number of licenses lawfully issued and in force in the territory within the |
| 17 | municipality at the time of incorporation or organization. |
| 18 | SECTION 8. 125.51 (4) (b) 1m., (bm) and (br) of the statutes are repealed. |
| 19 | SECTION 9. 125.51 (4) (c), (d) and (f) to (u) of the statutes are created to read: |
| 20 | 125.51 (4) (c) If territory containing premises covered by a license is annexed |
| 21 | to the municipality and if the municipality's quota would not otherwise allow licenses |
| 22 | for the premises, the quota shall be increased to include a license for each premises |
| 23 | in the annexed territory. |
| 24 | (d) Detachment of territory shall decrease the quota of the remainder of the |

- 4 -

24 (d) Detachment of territory shall decrease the quota of the remainder of the
25 municipality by the number of premises covered by licenses existing in the detached

1999 – 2000 Legislature

ASSEMBLY BILL 43

territory, except that detachment shall not decrease the quota of the remainder to
 less than one license per 500 persons or less than one license.

- (f) Notwithstanding the quota of a town, licenses issued by the town under s.
 176.05 (21) (k), 1979 stats., remain valid and may be renewed by the town board, but
 the town board may not issue any new "Class B" licenses until the total number of
 licenses is less than the quota.
- (g) Notwithstanding the quota of a municipality, its governing body may, by a
 three-fourths vote of its members, issue a license limited to the sale of wine for
 consumption only on the premises to any person engaged in preserving a place of
 historic significance built during the state's first 5 years of statehood and operating
 the place as a restaurant.
- (h) Notwithstanding the quota of a municipality, its governing body may, by a
 three-fourths vote of its members, issue a license to any restaurant existing on
 August 7, 1977, with a museum having permanent exhibition space open to the
 public at least 3 times the area of the restaurant, whether or not the museum existed
 on August 7, 1977.
- 17(i) Notwithstanding the quota of the municipality, licenses issued under s. 18 176.05 (21) (h), 1979 stats., remain valid and may be renewed by the municipality. (i) Each municipality that issues "Class B" licenses shall issue a "Class B" 19 20license to any club which, on June 30, 1982, held a "Class B" license issued by the 21department under s. 176.05 (4a), 1979 stats. Licenses issued under this paragraph 22shall be renewed annually, upon application, unless revoked under s. 125.12. The 23quota of a municipality is permanently increased by the number of licenses it issues under this paragraph. 24

- 5 -

1999 – 2000 Legislature

ASSEMBLY BILL 43

- 1 (k) Notwithstanding the quota of a town, the town board may issue a license2 to any of the following:
- 3 1. An outdoor theater operated by a professional repertory theater company
 4 whose productions consist mostly of classical drama.
- 5 2. A conference center and restaurant used by the staff and patrons of a
 6 professional repertory theater company for lodging and meetings.
- 7 (L) Notwithstanding the quota of a town, the town board may issue a license to
 8 a person operating a ski chalet on property owned by the state.
- 9 (m) Notwithstanding the quota of a municipality, its governing body may, by 10 a three-fourths vote of its members, issue a license to any restaurant with a museum 11 having permanent exhibition space open to the public at least 3 times the area of the 12 restaurant if the building housing the museum was built during the first 8 years of 13 statehood or earlier.
- 14 (n) Notwithstanding its quota, a village may issue a license for a hotel owned15 by an American Indian tribe.
- 16 (o) Notwithstanding its quota, a village may issue a license for a motel located
 17 on a lake, which is the headwaters of a river, which is part of the border between this
 18 state and Minnesota.
- (p) Notwithstanding its quota, a town which borders on a lake, is adjacent to
 a 2nd class city and is located in a county with a population of 300,000 or more may
 issue a license for a tavern which is covered by a Class "B" license on December 8,
 1987, if the tavern is not located within 500 feet of a lake.
- (q) Notwithstanding the quota of a municipality, its governing body may issue
 a license to persons conducting business at a racetrack, as defined in s. 562.01 (12).

- 6 -

ASSEMBLY BILL 43

1 (r) Notwithstanding its quota, a village may issue a license to a post of a 2 veteran's organization for a building that was rebuilt after being destroyed by a 3 tornado.

4 (s) Notwithstanding the quota of a municipality, its governing body may issue
5 a license to a restaurant and public golf course situated on at least 200 acres of land,
6 if the restaurant and public golf course are located adjacent to STH 57.

(sm) Notwithstanding the quota of a town, the town board may issue a license
to a person who owns a building located at the intersection of STH 11 and STH 80
in Grant County, if the person had a license under sub. (3) issued to him or her
previously.

(t) 1. Notwithstanding the quota of a municipality, its governing body may issue
a license to a restaurant that was established in 1949 and is located on STH 42 across
from a town park.

14
2. No license may be issued under subd. 1. after July 29, 1995, but a license
15 issued under subd. 1. before July 29, 1995, may be renewed.

(u) 1. Notwithstanding the quota of a municipality, its governing body may
issue a license to a corporation that holds a Class "B" license, a "Class C" license and
a "Class A" license since January 1, 1992, if the licenses are issued by that governing
body.

No license may be issued under subd. 1. after September 1, 1995, or 30 days
 after July 29, 1995, whichever is later, but a license issued under subd. 1. on or before
 September 1, 1995, or on or before 30 days after July 29, 1995, whichever is later, may
 be renewed.

24

(END)

- 7 -