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State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1808/1 ALL:all:all

January 2003 Special Session

SENATE BILL 1

January 30, 2003 – Introduced by Committee on Senate Organization, by request of Governor Jim Doyle. Referred to Joint Committee on Finance.

AN ACT to repeal 25.40 (2) (b) 27. and 292.77 (4); and to create 25.40 (2) (b) 27.

of the statutes; **relating to:** decreasing appropriations; lapsing moneys from certain program revenue appropriation accounts to the general fund; transferring moneys from certain segregated funds to the general fund; increasing funding for out-of-state inmate contracts and for health care for inmates of state prisons; increasing funding for the Medical Assistance and Badger Care programs; increasing segregated funding for the payment of principal and interest costs incurred in financing land acquisition and development under the stewardship program; restricting distribution of funds by the Tobacco Control Board to the Tobacco Research and Intervention Center at the University of Wisconsin-Madison; lapsing or reestimating expenditures from certain general purpose revenue appropriations; exempting the actions of

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the legislature on this bill from the required general fund structural balance and the required general fund statutory balance; and making appropriations.

Analysis by the Legislative Reference Bureau

This bill decreases various sum certain appropriations, lapses certain moneys from program revenue accounts to the general fund, transfers moneys from certain segregated funds to the general fund, and increases funding for certain purposes. Some specific provisions include:

This bill increases by \$22,211,700 the transfer of moneys in fiscal year 2002–03 from the transportation fund to the general fund. The bill also specifies that this transfer may occur without any order for payment by the secretary of transportation.

This bill transfers \$3,000,000 from the recycling fund, \$4,700,000 from the utility public benefits fund, and \$3,000,000 from the universal service fund to the general fund.

Under current law, the Department of Corrections (DOC) may contract with other states or local governments or private persons in other states for the confinement of prisoners in those states. This bill increases the amount appropriated to DOC for such contracts. The bill also increases the amount appropriated to DOC for health care costs for inmates of state prisons.

This bill lapses \$1,900,000 from a nonlapsing appropriation for state park and forest roads and roads in the Lower Wisconsin State Riverway to the general fund.

This bill reduces by specific amounts the largest sum certain appropriation for state operations of certain state agencies from general purpose revenue in the 2002-03 fiscal year. However, any such agency, no later than 14 days after the effective date of this bill, may submit an alternative plan to the secretary of administration concerning the agency's preference for allocating reductions among sum certain appropriations made to the agency from general purpose revenue. If the secretary does not approve the plan, the agency shall make the reductions from the agency's largest sum certain appropriation for state operations. If the secretary approves the plan, he or she shall submit the plan to the Joint Committee on Finance no later than 21 days after the effective date of this bill. If the cochairpersons of the committee do not notify the secretary that the committee has scheduled a meeting for the purpose of reviewing the plan to be held within 14 working days after the date of the secretary's submittal, the agency shall make the reductions specified in the plan. If the cochairpersons of the committee notify the secretary that the committee has scheduled a meeting for the purpose of reviewing the plan to be held within 14 working days after the date of the secretary's submittal, the agency may not implement the plan until it is approved by the committee, as submitted or as modified.

This bill requires the Department of Administration (DOA) to lapse moneys to the general fund from a number of program revenue appropriation accounts. The appropriations are made to the following state agencies: the departments of Administration, Agriculture, Trade and Consumer Protection, Commerce, Electronic Government, Financial Institutions, Health and Family Services, Justice, Public Instruction, and Regulation and Licensing; the Historical Society; and the Office of the Commissioner of Insurance. The bill also requires DOA to reduce appropriations for program supplements from general purpose revenue during the 2002–03 fiscal year by \$929,800.

This bill decreases certain segregated fund appropriations and requires that moneys in the amount of these decreases be transferred to the general fund from the segregated funds from which the appropriations are made. The appropriations are made to the following state agencies: the departments of Administration, Commerce, Natural Resources, and Veterans Affairs; the Tobacco Control Board; and the Office of the Commissioner of Insurance.

This bill requires the cochairpersons of the Joint Committee on Legislative Organization to take actions during the 2001–03 fiscal biennium to ensure that from general purpose revenue appropriations for state operations to the legislature an amount equal to \$2,959,800 is lapsed from sum certain appropriation accounts or is subtracted from the expenditure estimates for any other types of appropriations, or both.

Under current law, there is appropriated to the governor certain sum sufficient and sum certain appropriations of general purpose revenues. This bill requires the governor to take action to ensure that from the general purpose revenue appropriations for state operations to the Office of the Governor \$175,600 is lapsed from sum certain appropriation accounts or is subtracted from the expenditure estimates for any other types of appropriations, or both.

This bill requires the Department of Commerce to lapse an amount determined by the secretary of commerce from the primary program revenues appropriation account for the Wisconsin development fund and decreases the primary general purpose revenues appropriation for the Wisconsin development fund by an amount determined by the secretary of commerce. The total of the lapse and the decrease must be \$7,000,000.

Under current federal and state law, Medical Assistance (MA) is a federal-state, jointly funded program that provides reimbursement for health care services provided to aged, blind, disabled, and certain other MA recipients, who have few assets and low income. The Badger Care program operates under a waiver of federal MA laws to provide MA health services and benefits to low-income families. Under current law, the MA trust fund consists of federal MA moneys received, based on public funds that are transferred under federal law and used as the nonfederal share of MA funding. This bill increases funding for MA from the MA trust fund by \$64,402,900 in fiscal year 2002–03, decreases general purpose revenue funding for MA by \$9,587,000 in fiscal year 2002–03, and increases general purpose revenue funding for Badger Care from the MA trust fund by \$9,587,000 in fiscal year 2002–03.

Under current law, the Tobacco Control Board must distribute from the tobacco control fund \$1,000,000 to the Board of Regents of the University of Wisconsin System for the Tobacco Research and Intervention Center at the University of Wisconsin–Madison. The Tobacco Control Board may distribute other moneys from

the tobacco control fund as grants for programs for tobacco use reduction, cessation, and prevention. This bill limits amounts that the Tobacco Control Board may distribute from the tobacco control fund for the Tobacco Research and Intervention Center at the University of Wisconsin–Madison in fiscal year 2002–03 to the required \$1,000,000 distribution and to no more than \$1,000,000 for a telephone response system for smokers who are attempting to cease smoking.

Current law grants the state bonding authority to acquire and develop land for various conservation purposes under the stewardship program. The program is administered by the Department of Natural Resources (DNR). Under current law, DNR is appropriated a specified amount from the conservation fund for the purpose of paying principal and interest costs incurred in financing land acquisition and development under the stewardship program. This bill increases the amount appropriated to DNR for this purpose in fiscal year 2003–04 by \$4,000,000.

Current statutes specify a rule of procedure that the legislature must follow in passing legislation. The rule provides that no bill may be adopted by the legislature if the bill would cause in any fiscal year the amount of expenditures from the general fund to exceed the sum of the amount of taxes and departmental revenues that are deposited in to the general fund for that fiscal year. The bill provides that this rule does not apply to the legislature in adopting this bill. (As a rule of procedure, the required general fund structural balance may not be legally enforced, but may nonetheless be effective in governing the internal operations of the legislature.)

Current statutes specify an additional rule of procedure that the legislature must follow in passing legislation. The rule provides that no bill may be adopted by the legislature if the bill would cause the estimated general fund balance on June 30, 2003, to be an amount less than 1.2% of the total general purpose revenue appropriations for that fiscal year plus any amount from general purpose revenue designated as "Compensation Reserves" for that fiscal year in the schedule summary. The bill provides that this rule does not apply to the legislature in adopting this bill. (As a rule of procedure, the required general fund structural balance may not be legally enforced, but may nonetheless be effective in governing the internal operations of the legislature.)

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 25.40 (2) (b) 27. of the statutes is created to read:
- 2 25.40 (2) (b) 27. Section 20.855 (4) (v).
- 3 **Section 2.** 25.40 (2) (b) 27. of the statutes, as created by 2003 Wisconsin Act
- 4 (this act), is repealed.

Section 3.	292.77	(4) of the	statutes is	repealed.
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SECTION 9151. Nonstatutory provisions; tobacco control board.

(1) LIMITATION ON DISTRIBUTION. From the appropriation under section 20.436 (1) (tc) of the statutes, in state fiscal year 2002–03 the tobacco control board may not distribute amounts to the board of regents of the University of Wisconsin System for the tobacco research and intervention center at the University of Wisconsin–Madison that exceed \$1,000,000 under section 255.15 (3) (a) 1. of the statutes and, for a telephone response system for smokers who are attempting to cease smoking, \$1,000,000 under section 255.15 (3) (b) of the statutes.

Section 9160. Nonstatutory provisions; other.

- (1) REQUIRED GENERAL FUND STRUCTURAL BALANCE. Section 20.003 (4m) of the statutes does not apply to the action of the legislature in enacting this act.
- (2) REQUIRED GENERAL FUND BALANCE. Section 20.003 (4) (d) of the statutes and 2001 Wisconsin Act 16, section 9101 (25j), do not apply to the action of the legislature in enacting this act.

Section 9201. Appropriation changes; administration.

- (1) Appropriation lapses from program supplements. The department of administration shall take actions during the 2001–03 fiscal biennium to ensure that from general purpose revenue appropriations under section 20.865 of the statutes an amount equal to \$929,800 is lapsed from sum certain appropriations.
- (2) Utility public benefits fund transfer. There is transferred from the utility public benefits fund to the general fund \$4,700,000 in fiscal year 2002–03.
- Section 9203. Appropriation changes; aging and long-term care board.

(1) General program operations appropriation decrease. In the schedule under section 20.005 (3) of the statutes for the appropriation to the board on aging and long-term care under section 20.432 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$39,100 for fiscal year 2002–03 to decrease funding for the purpose for which the appropriation is made.

Section 9209. Appropriation changes; commerce.

(1) Wisconsin development fund appropriation lapse and decrease. During the 2002–03 fiscal year, the department of commerce shall take actions to ensure that an amount determined under this subsection is lapsed from the appropriation under section 20.143 (1) (ie) of the statutes. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of commerce under section 20.143 (1) (c) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased for fiscal year 2002–03 by an amount determined under this subsection. The secretary of commerce shall determine the amount of the lapse and the decrease required under this subsection. The total of the lapse and the decrease shall be \$7,000,000.

Section 9210. Appropriation changes; corrections.

- (1) Inmate Health care. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of corrections under section 20.410 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is increased by \$7,269,800 for fiscal year 2002–03 to increase funding for inmate health care.
- (2) Contracts and agreements. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of corrections under section 20.410 (1) (ab) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount

is increased by \$9,247,800 for fiscal year 2002–03 to increase funding for the purposes for which the appropriation is made.

SECTION 9211. Appropriation changes; court of appeals.

(1) APPELLATE PROCEEDINGS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the court of appeals under section 20.660 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$383,000 for fiscal year 2002–03 to reduce spending for the purpose for which the appropriation is made.

Section 9214. Appropriation changes; elections board.

(1) General program operations. In the schedule under section 20.005 (3) of the statutes for the appropriation to the elections board under section 20.510 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$47,800 for fiscal year 2002–03 to decrease funding for the purpose for which the appropriation is made.

Section 9216. Appropriation changes; employee trust funds.

(1) Private employer health care coverage program. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of employee trust funds under section 20.515 (2) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$1,400 for the 2001–03 fiscal biennium to reduce spending for the purpose for which the appropriation is made.

Section 9217. Appropriation changes; employment relations commission.

(1) General program operations. In the schedule under section 20.005 (3) of the statutes for the appropriation to the employment relations commission under section 20.425 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the

dollar amount is decreased by \$124,000 for fiscal year 2002–03 to reduce spending for the purpose for which the appropriation is made.

Section 9218. Appropriation changes; employment relations department.

(1) General program operations. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of employment relations under section 20.512 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$280,300 for fiscal year 2002–03 to reduce spending for the purpose for which the appropriation is made.

Section 9219. Appropriation changes; ethics board.

(1) General program operations. In the schedule under section 20.005 (3) of the statutes for the appropriation to the ethics board under section 20.521 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$11,600 for fiscal year 2002–03 to decrease funding for the purpose for which the appropriation is made.

Section 9222. Appropriation changes; governor.

(1) Appropriation lapses and reestimates. The governor shall take actions during the 2001–03 fiscal biennium to ensure that, from the general purpose revenue appropriations for state operations to the office of the governor under section 20.525 of the statutes, an amount equal to \$175,600 is lapsed from sum certain appropriation accounts or is subtracted from the expenditure estimates for any other types of appropriations, or both.

Section 9224. Appropriation changes; health and family services.

(1) Medical Assistance trust fund increase. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of health and family

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- services under section 20.435 (4) (w) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is increased by \$64,402,900 for fiscal year 2002-03 to increase funding for the purposes for which the appropriation is made.
- (2) MEDICAL ASSISTANCE PROGRAM FUNDING DECREASE. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of health and family services under section 20.435 (4) (b) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$9,587,000 for fiscal year 2002-03 to decrease funding for the purposes for which the appropriation is made.
- (3) BADGER CARE PROGRAM FUNDING INCREASE. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of health and family services under section 20.435 (4) (bc) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is increased by \$9,587,000 for fiscal year 2002-03 to increase funding for the purpose for which the appropriation is made.

Section 9233. Appropriation changes; legislature.

(1) APPROPRIATION LAPSES AND REESTIMATES. The cochairpersons of the joint committee on legislative organization shall take actions during the 2001-03 fiscal biennium to ensure that from general purpose revenue appropriations for state operations to the legislature under section 20.765 of the statutes an amount equal to \$2,959,800 is lapsed from sum certain appropriation accounts or is subtracted from the expenditure estimates for any other types of appropriations, or both.

Section 9234. Appropriation changes; lieutenant governor.

(1) General program operations. In the schedule under section 20.005 (3) of the statutes for the appropriation to the lieutenant governor under section 20.540 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is

decreased by \$26,300 for fiscal year 2002–03 to decrease funding for the purposes for which the appropriation is made.

Section 9238. Appropriation changes; natural resources.

- (1) RECYCLING FUND TRANSFER. There is transferred from the recycling fund to the general fund \$3,000,000 in fiscal year 2002–03.
- (2) State Park, forest, and riverway roads. Notwithstanding section 20.001 (3) (c) of the statutes, on the effective date of this subsection, there is lapsed to the general fund \$1,900,000 from the appropriation account of the department of natural resources under section 20.370 (7) (mc) of the statutes, as affected by the acts of 2001 and 2003.
- (3) Stewardship debt service. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (7) (au) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is increased by \$4,000,000 for fiscal year 2002–03 to increase funding for the purpose for which the appropriation is made.

Section 9239. Appropriation changes; personnel commission.

(1) General program operations. In the schedule under section 20.005 (3) of the statutes for the appropriation to the personnel commission under section 20.547 (1) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$40,500 for fiscal year 2002–03 to reduce spending for the purpose for which the appropriation is made.

Section 9243. Appropriation changes; public service commission.

(1) Universal service fund transfer. There is transferred from the universal service fund to the general fund \$3,000,000 in fiscal year 2002–03.

Section 9245. Appropriation changes; revenue.

(1) General program operations; integrated tax system technology. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of revenue under section 20.566 (3) (b) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$810,600 for fiscal year 2002–03 to decrease funding for the purpose for which the appropriation is made.

Section 9248. Appropriation changes; supreme court.

(1) DIRECTOR OF STATE COURTS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the supreme court under section 20.680 (2) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$555,000 for fiscal year 2002–03 to reduce spending for the purpose for which the appropriation is made.

Section 9253. Appropriation changes; transportation.

(1) Transportation fund transfer to General fund. In the schedule under section 20.005 (3) of the statutes for the appropriation under section 20.855 (4) (v) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is increased by \$22,211,700 for fiscal year 2002–03 to increase funding for the purpose for which the appropriation is made.

Section 9254. Appropriation changes; treasurer.

(1) College Tuition and expenses program. In the schedule under section 20.005 (3) of the statutes for the appropriation to the state treasurer under section 20.585 (2) (a) of the statutes, as affected by the acts of 2001 and 2003, the dollar amount is decreased by \$2,300 for fiscal year 2002–03 to decrease funding for the purpose for which the appropriation is made.

SECTION 9260. Appropriation changes; other.

(1) STATE AGENCY APPROPRIATIONS REDUCTIONS.

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(a) *Appropriations reductions*. Except as provided in paragraph (b), the largest sum certain appropriation for state operations made to the following state agencies from general purpose revenue in the 2002–03 fiscal year is reduced by the amounts indicated:

5		Amount of Reduction
6		2002-03
7	State Agency	Fiscal Year
8	Administration, department of	\$ 549,000
9	Adolescent pregnancy prevention and	
10	pregnancy services board	1,100
11	Agriculture, trade and consumer protection,	
12	department of	951,700
13	Arts board	16,500
14	Commerce, department of	347,200
15	Corrections, department of	2,300,000
16	Educational communications board	257,100
17	Health and family services, department of	5,010,600
18	Higher educational aids board	37,600
19	Historical society	473,200
20	Judicial commission	10,700
21	Justice, department of	1,682,600
22	Military affairs, department of	318,400
23	Natural resources, department of	2,128,400
24	Public instruction, department of	559,600
25	Technology for educational achievement in	
26	Wisconsin board	32,100

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1	Technical college system board	164,900
2	Tourism, department of	1,330,500
3	University of Wisconsin System, Board of	
4	Regents of the	6,890,000
5	Veterans affairs, department of	35,900
6	Workforce development, department of	400,100

(b) Submission of alternative plan to secretary of administration. No later than 14 days after the effective date of this paragraph, any state agency specified in paragraph (a) may submit an alternative plan to the secretary of administration concerning the agency's preference for allocating reductions among sum certain appropriations made to the agency from general purpose revenue. If the secretary does not approve the plan, the agency shall make the reductions as provided in paragraph (a). If the secretary approves the plan, he or she shall submit the plan to the joint committee on finance no later than 21 days after the effective date of this paragraph. If the cochairpersons of the committee do not notify the secretary that the committee has scheduled a meeting for the purpose of reviewing the plan to be held within 14 working days after the date of the secretary's submittal, the agency shall make the reductions specified in the plan. If the cochairpersons of the committee notify the secretary that the committee has scheduled a meeting for the purpose of reviewing the plan to be held within 14 working days after the date of the secretary's submittal, the agency may not implement the plan until it is approved by the committee, as submitted or as modified.

(2) State agency appropriation lapses to the general fund.

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(a) Appropriation lapses to the general fund. Subject to paragraph (b), in the 2002–03 fiscal year, from the following appropriation accounts, the secretary of administration shall lapse to the general fund the amounts indicated:

4		2002-03
5		Agency Fiscal Year
6	20.505	Administration, department of
7	(1) (kf)	268,500
8	(1) (kj)	468,700
9	(5) (ka)	665,800
10	20.115	Agriculture, trade and consumer
11		protection, department of
12	(1) (gb)	195,200
13	20.143	Commerce, department of
14	(1) (L)	1,000,000
15	(3) (j)	520,000
16	20.530	Electronic government, department of
17	(1) (g)	493,000
18	(1) (ke)	2,000,000
19	20.144	Financial institutions, department of
20	(1) (g)	667,300
21	(2) (g)	91,800
22	20.435	Health and family services, department of
23	(1) (gm)	267,000
24	(4) (gm)	83,300
25	(4) (hg)	125,000
26	20.245	Historical society

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1	(1) (g)		$174,\!200$
2	20.145	Insurance, office of the commissioner of	
3	(1) (g)		5,556,200
4	20.455	Justice, department of	
5	(2) (ja)		132,300
6	20.255	Public instruction, department of	
7	(1) (hg)		135,500
8	20.165	Regulation and licensing, department of	
9	(1) (g)		497,800

- (b) Prohibited appropriation lapses and transfers. The secretary of administration may not lapse or transfer moneys to the general fund from any appropriation account specified in paragraph (a) if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.
 - (3) STATE AGENCY APPROPRIATION DECREASES AND TRANSFERS TO THE GENERAL FUND.
- (a) Appropriation reductions and transfers to the general fund. Subject to paragraph (b), and notwithstanding sections 604.03 (2), 607.15, and 655.27 (6) of the statutes, appropriations for the 2002–03 fiscal year are decreased by the amounts indicated in each of the following appropriations and the secretary of administration shall transfer from the fund from which each appropriation is made to the general fund an amount equal to the amount of the decrease:

22			20	02-03
23		Agency	Fisc	eal Year
24	20.505	Administration, department of		
25	(1) (v)		\$	38,800

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1	20.143	Commerce, department of	
	(1) (qa)	100,000	
2	(1) (qm)	3,500,000	
3	(3) (r)	251,300	
4	(3) (w)	139,300	
5	20.145	Insurance, office of the commissioner of	
6	(2) (u)	35,900	
7	(3) (u)	33,700	
8	(4) (u)	27,700	
9	20.370	Natural resources, department of	
10	(2) (dv)	1,000,000	
11	(2) (mq)	218,700	
12	(3) (mq)	56,900	
13	(4) (mq)	125,600	
14	(4) (mr)	22,200	
15	(6) (eu)	500,000	
16	(8) (iw)	11,500	
17	(8) (mq)	23,300	
18	(8) (mv)	171,000	
19	(9) (mv)	30,300	
20	20.436	Tobacco control board	
21	(1) (tc)	2,000,000	
	20.485	Veterans affairs, department of	
	(3) (s)	223,800	

(b) *Prohibited appropriation transfers*. The secretary of administration may not transfer moneys from a segregated fund to the general fund if the transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the transfer would violate the federal or state constitution.

1	SECTION 9400. Effective dates; general. Except as otherwise provided in
2	Sections 9401 to 9460 of this act, this act takes effect on the day after publication.
3	Section 9453. Effective dates; transportation.
4	(1) Transportation fund transfer to general fund. The repeal of section
5	$25.40\ (2)\ (b)\ 27.$ of the statutes takes effect on June 30, 2003.
6	(END)