

State of Misconsin 2003 - 2004 LEGISLATURE

LRB-0638/4 JTK:kmg:rs

# 2003 SENATE BILL 11

January 28, 2003 – Introduced by Senators Ellis, Cowles, Erpenbach, Schultz, A. Lasee and Hansen, cosponsored by Representatives McCormick, Krawczyk, Hahn, Seratti, Underheim, Bies, Staskunas and Van Roy. Referred to Committee on Education, Ethics and Elections.

AN ACT to repeal 5.05 (5), 15.07 (5) (n), 15.62 (intro.) and (1), 15.62 (3), 19.47 (2), 1  $\mathbf{2}$ 19.47 (4), 20.510 (1) (bm), 20.521 (intro.), 20.521 (1) (title), 20.521 (1) (a), 20.521 3 (1) (g), 20.521 (1) (i), 20.923 (4) (d) 3. and 230.08 (2) (wm); to renumber and amend 15.61, 15.62 (2) and 20.521 (1) (h); to amend 5.02 (1s), 5.05 (title), 5.05 4 5(1) (intro.), 5.05 (1) (b), 5.40 (7), 5.62 (4) (b), 7.08 (title), 7.31 (5), 7.60 (4) (a), 7.60 6 (5), 7.70 (1), 7.70 (5) (b), 8.05 (1) (j), 8.10 (5), 8.15 (4) (b), 8.18 (2), 8.20 (6), 8.50 7 (3) (a), 8.50 (3) (e), 9.01 (1) (a), 9.01 (1) (ar) 2., 9.01 (10), 11.21 (title), 11.21 (7) (intro.), 13.123 (3) (b) 2., 13.23, 13.62 (4), 13.685 (title), 13.94 (1) (k), 14.58 (20), 8 9 15.07 (1) (a) 2., 15.07 (4), 15.07 (5) (k), 15.61 (title), 16.79 (2), 16.96 (3) (b), 17.17 10 (1), 17.17 (4), 19.42 (3), 19.42 (10) (a), 19.43 (4), 19.43 (5), 19.45 (6), 19.46 (2), 11 19.47 (5), 19.50 (2), 19.54 (2), 19.55 (1), 19.55 (2) (a) to (c), 19.59 (1) (g) 8., 19.85 (1) (h), 20.510 (intro.), 20.510 (1) (a), 20.510 (1) (h), 20.510 (1) (i), 20.923 (4) (d) 124., 22.07 (6), 59.605 (3) (a) 3., 67.05 (3) (b), 67.05 (6), 71.10 (3) (b), 73.0301 (1) 1314(d) 13., 73.0301 (1) (e), 117.20 (2), 117.27 (2) (b) (intro.), 121.91 (3) (c), 125.05 (1)

1	(b) 10., 165.25 (1), 198.08 (10), 200.09 (11) (am) 3., 227.03 (6), 227.52 (6), 230.08
2	(2) (om), 230.08 (4) (a), 234.02 (3m) (c), 560.04 (2m), 778.135 and 778.136; and
3	<i>to create</i> 5.05 (1m), 5.05 (2m), 14.11 (2) (am), 15.613, 19.42 (13) (p) and 230.08
4	(2) (e) 4c. of the statutes; relating to: creation of an Ethics and Elections
5	Accountability and Control Board and making appropriations.

## Analysis by the Legislative Reference Bureau

Currently, the Elections Board consists of nine members. The governor appoints all of the members of the Elections Board, without confirmation by the senate, to serve for two-year terms as follows: one member is selected by the governor and one member each is designated by the chief justice of the Supreme Court, the speaker of the assembly, the senate majority leader, the minority leader in each house of the legislature, and the chief officer of each political party qualifying for a separate ballot at the September primary whose candidate for governor at the most recent gubernatorial election received at least 10% of the vote (currently, the Republican, Democratic, and Libertarian parties).

Currently, the Ethics Board consists of six members. Members of the board are nominated by the governor, and with the advice and consent of the senate, appointed to serve for staggered six-year terms. All members must be U.S. citizens and residents of this state, and no member may hold any other office or employment in the government of this state or any political subdivision thereof or in any state department. In addition, no member, for one year immediately prior to the date of appointment, may have been, and no member, while serving on the board, may become, a member of a political party, an officer or member of a committee in any partisan political club or organization, or a candidate for any partisan office.

This bill abolishes both boards and replaces them with an Ethics and Elections Accountability and Control Board. Under the bill, the board is composed of nine members serving for staggered four-year terms. The bill provides for the Supreme Court to appoint eight of the members, which must include one member residing in each congressional district in this state. These members then appoint the ninth member. Under the bill, none of the appointments is subject to senate confirmation. No member, for one year immediately prior to the date of appointment, may have been, and no member while serving on the board may become, a member of a political party, an officer or member of a committee in any partisan political club or organization, or a candidate for any partisan office.

The bill creates three divisions within the Ethics and Elections Accountability Board: an Elections Division, an Ethics Division, and an Enforcement Division.

The Elections Division assumes the administrative responsibilities of the Elections Board, the Ethics Division assumes the administrative responsibilities of the Ethics Board, and the Enforcement Division is empowered to investigate

violations and bring civil and criminal actions to enforce the elections, ethics, and lobbying regulation laws. Under current law, the Elections and Ethics boards share civil enforcement authority with district attorneys and in some cases with the attorney general; and the district attorneys, and in some cases the attorney general, exercise criminal enforcement authority.

The bill requires that the Enforcement Division include a full-time special prosecutor who has independent authority to investigate and prosecute violations of the elections, ethics, and lobbying regulation laws the without consent of the Ethics and Elections Accountability and Control Board.

Currently, the Elections and Ethics boards have sum certain appropriations derived from state general purpose revenue. In addition, both boards finance some of their operations with program revenue. This bill provides for the general purpose revenue portion of the budget of the Ethics and Elections Accountability and Control Board to be funded with a sum sufficient appropriation.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	<b>SECTION 1.</b> 5.02 (1s) of the statutes is amended to read:
2	5.02 (1s) "Board" means the <u>ethics and</u> elections <u>accountability and control</u>
3	board.
4	<b>SECTION 2.</b> 5.05 (title) of the statutes is amended to read:
5	5.05 (title) Elections board Ethics and elections accountability and
6	<u>control board;</u> powers and duties.
7	<b>SECTION 3.</b> 5.05 (1) (intro.) of the statutes is amended to read:
8	5.05 (1) GENERAL AUTHORITY. (intro.) The <u>ethics and</u> elections <u>accountability</u>
9	$\underline{and\ control}$ board shall have the responsibility for the administration of chs. 5 to 12
10	and other laws relating to elections and election campaigns. Pursuant to such
11	responsibility, the board may:
12	<b>SECTION 4.</b> 5.05 (1) (b) of the statutes is amended to read:

## **SENATE BILL 11**

5.05 (1) (b) In the discharge of its duties and upon notice to the party or parties
being investigated, subpoena and bring before it any person in the state and require
the production of any papers, books, or other records relevant to an investigation.
A circuit court may by order permit the inspection, and copying of the accounts and
the depositor's and loan records at any financial institution, as defined in s. 705.01
$(3)_{\star}$ doing business in the state to obtain evidence of any violation of ch. 11 upon
showing by the board of probable cause to believe there is a violation and that such
accounts and records may have a substantial relation to the violation. In the
discharge of its duties, the board may cause the deposition of witnesses to be taken
in the manner prescribed for taking depositions in civil actions in circuit court. The
board shall delegate to the special prosecutor under sub. (2m) (e) the power to issue
subpoenas and to obtain search warrants under this paragraph on behalf of the
board. The delegation is supplemental to the board's exercise of direct authority
<u>under this paragraph.</u>
<b>SECTION 5.</b> 5.05 (1m) of the statutes is created to read:
5.05 (1m) APPOINTMENT OF 9TH BOARD MEMBER. Prior to May 1 in each year in
which the term of the member of the board who is appointed by the other board
members expires, the board shall appoint a qualified person to serve for the ensuing
term of office.
<b>SECTION 6.</b> 5.05 (2m) of the statutes is created to read:
5.05 (2m) DIVISIONS. (a) The elections division shall carry out the board's
responsibilities with respect to the administration of chs. 5 to 12 and other laws

23 relating to elections or election campaigns.

(b) The ethics division shall carry out the board's responsibilities with respect
to administration of subch. III of ch. 13 and subch. III of ch. 19.

- 4 -

## **SENATE BILL 11**

1 (c) The enforcement division shall investigate and prosecute alleged violations 2 of laws administered by the board pursuant to all statutes granting or assigning that 3 authority or responsibility to the board. The enforcement division shall prosecute 4 civil and criminal actions brought by the board and shall assist the district attorneys 5 and the attorney general in prosecuting criminal actions referred to them by the 6 board.

7 (d) The administrator of the elections division or the ethics division may refer
8 any matter to the enforcement division for investigation. Any person may file a
9 verified complaint with the enforcement division alleging a violation of chs. 5 to 12,
10 subch. III of ch. 13, or subch. III of ch. 19.

11 (e) The board shall employ a full-time special prosecutor within the 12 enforcement division. The prosecutor may, with or without approval of the board, 13 investigate or prosecute any civil or criminal violation of chs. 5 to 12, subch. III of ch. 14 13, subch. III of ch. 19, or s. 946.12 in the name of the board. The jurisdiction of the 15 special prosecutor is concurrent with the jurisdiction of the board, the district 16 attorneys, and the attorney general to conduct investigations and enforce these laws.

17 **SECTION 7.** 5.05 (5) of the statutes is repealed.

18 **SECTION 8.** 5.40 (7) of the statutes is amended to read:

19 5.40 (7) Whenever a municipality adopts and purchases voting machines or an 20 electronic voting system, or adopts and purchases a different type of voting machine 21 or electronic voting system from the type it was previously using, the municipal clerk 22 or executive director of the municipal board of election commissioners shall promptly 23 notify the county clerk or executive director of the county board of election 24 commissioners and the executive director of the <u>ethics and</u> elections <u>accountability</u> 25 and control board in writing.

## **SENATE BILL 11**

1	<b>SECTION 9.</b> 5.62 (4) (b) of the statutes is amended to read:
2	5.62 (4) (b) The county board of election commissioners in counties having a
3	population of more than 500,000 shall prepare the official primary ballot. The
4	commissioners shall arrange the names of all candidates for each office whose
5	nomination papers are filed at the county level, using the same method as that used
6	by the $\underline{\text{ethics and}}$ elections $\underline{\text{accountability and control}}$ board under s. 5.60 (1) (b).
7	<b>SECTION 10.</b> 7.08 (title) of the statutes is amended to read:
8	7.08 (title) Elections Ethics and elections accountability and control
9	board.
10	<b>SECTION 11.</b> 7.31 (5) of the statutes is amended to read:
11	7.31 (5) The board shall conduct regular training and administer examinations
12	to ensure that individuals who are certified by the board under this section are
13	knowledgeable concerning their authority and responsibilities. The board shall pay
14	all costs required to conduct the training and to administer the examinations from
15	the appropriation under s. 20.510 (1) (bm) (a).
16	<b>SECTION 12.</b> 7.60 (4) (a) of the statutes is amended to read:
17	7.60 (4) (a) The board of canvassers shall make separate duplicate statements
18	showing the numbers of votes cast for the offices of president and vice president; state
19	officials; U.S. senators and representatives in congress; state legislators; justice;
20	court of appeals judge; circuit judges; district attorneys; and metropolitan sewerage
21	commissioners, if the commissioners are elected under s. 200.09 (11) (am). If a
22	municipal judge elected under s. 755.01 (4) serves a municipality that is located
23	partially within the county and candidates for that judgeship file nomination papers
24	in another county, the board of canvassers shall prepare a duplicate statement
25	showing the numbers of votes cast for that judgeship in that county for transmittal

- 6 -

## **SENATE BILL 11**

1 to the other county. For partisan candidates, the statements shall include the 2 political party or principle designation, if any, next to the name of each candidate. 3 The board of canvassers shall also prepare a statement showing the results of any 4 county, technical college district, or statewide referendum. Each statement shall  $\mathbf{5}$ state the total number of votes cast in the county for each office; the names of all 6 persons for whom the votes were cast, as returned; the number of votes cast for each 7 person; and the number of votes cast for and against any question submitted at a 8 referendum. The board of canvassers shall use one copy of each duplicate statement 9 to report to the ethics and elections accountability and control board, technical 10 college district board, or board of canvassers of any other county and shall file the 11 other statement in the office of the county clerk or board of election commissioners.

-7-

12

**SECTION 13.** 7.60 (5) of the statutes is amended to read:

13 7.60 (5) REPORTING. (a) Immediately following the canvass, the county clerk 14 shall deliver or send to the ethics and elections accountability and control board, by 151st class mail, a certified copy of each statement of the county board of canvassers 16 for president and vice president, state officials, senators and representatives in 17congress, state legislators, justice, court of appeals judge, circuit judge, district attorney, and metropolitan sewerage commissioners, if the commissioners are 18 19 elected under s. 200.09 (11) (am). The statement shall record the returns for each 20 office or referendum by ward, unless combined returns are authorized under s. 5.15 21(6) (b) in which case the statement shall record the returns for each group of 22 combined wards. Following primaries the county clerk shall enclose on forms 23prescribed by the ethics and elections accountability and control board the names, 24party or principle designation, if any, and number of votes received by each candidate recorded in the same manner. The county clerk shall deliver or transmit the certified 25

statement to the <u>ethics and</u> elections <u>accountability and control</u> board no later than
7 days after each primary and no later than 10 days after any other election. The
board of canvassers shall deliver or transmit a certified copy of each statement for
any technical college district referendum to the secretary of the technical college
district board.

6 (b) If the board of canvassers becomes aware of a material mistake in the 7 canvass of an election for state or national office or a statewide or technical college 8 district referendum prior to the close of business on the day the <u>ethics and</u> elections 9 accountability and control board receives returns from the last county board of 10 canvassers with respect to that canvass, the board of canvassers may petition the 11 ethics and elections accountability and control board to reopen and correct the canvass. The ethics and elections accountability and control board shall direct the 1213 canvass to be reopened and corrected if it determines that the public interest so 14requires. If the ethics and elections accountability and control board directs the 15canvass to be reopened, the board of canvassers shall reconvene and transmit a 16 certified corrected copy of the canvass statement to the ethics and elections 17accountability and control board or secretary of the technical college district board. **SECTION 14.** 7.70 (1) of the statutes is amended to read: 18

7.70 (1) RECORDING AND PRESERVING RETURNS. (a) Upon receipt of the certified
 statements from the county clerks, the elections board shall record the election
 results by counties and file and carefully preserve the statements.

(b) If any county clerk fails or neglects to forward any statements, the elections
board may require the clerk to do so immediately and if not received by the 8th day
after a primary, or by the 11th day after any other election, the elections board may
dispatch a special messenger to obtain them. Whenever it appears upon the face of

## **SENATE BILL 11**

any statement that an error has been made in reporting or computing, the elections
 board may return it to the county clerk for correction.

3

**SECTION 15.** 7.70 (5) (b) of the statutes is amended to read:

4 7.70 (5) (b) For presidential electors, the elections board shall prepare a 5 certificate showing the determination of the results of the canvass and the names of 6 the persons elected, and the governor shall sign, affix the great seal of the state, and 7 transmit the certificate by registered mail to the U.S. administrator of general 8 services. The governor shall also prepare 6 duplicate originals of such certificate and 9 deliver them to one of the presidential electors on or before the first Monday after the 10 2nd Wednesday in December.

11

**SECTION 16.** 8.05 (1) (j) of the statutes is amended to read:

128.05 (1) (i) The municipal clerk shall notify in writing each candidate whose 13 name is certified as a nominee under par. (h) of his or her nomination. If a municipal 14judge is elected under s. 755.01 (4), the county clerk of the county having the largest 15portion of the population in the jurisdiction served by the judge shall make the 16 notification. Upon receipt of the notice, each candidate shall file a declaration of 17candidacy in the manner prescribed by s. 8.21 with the municipal clerk making the notification no later than 5 p.m. on the 5th day after the notification is mailed or 18 19 personally delivered to the candidate by the municipal clerk, except as authorized 20 in this paragraph. If an incumbent whose name is certified as a nominee fails to file 21a declaration of candidacy within the time prescribed by this paragraph, each 22 certified candidate for the office held by the incumbent, other than the incumbent, 23may file a declaration of candidacy no later than 72 hours after the latest time 24prescribed in this paragraph. If the candidate has not filed a registration statement under s. 11.05 at the time of the notification, the candidate shall file the statement 25

## **SENATE BILL 11**

#### LRB-0638/4 JTK:kmg:rs SECTION 16

with the declaration. A candidate for municipal judge shall also file a statement of 1  $\mathbf{2}$ economic interests with the ethics board under s. 19.43 (4) no later than 4:30 p.m. 3 on the 5th day after notification of nomination is mailed or personally delivered to the candidate, or no later than 4:30 p.m. on the next business day after the last day 4 5 for filing a declaration of candidacy whenever that candidate is granted an extension 6 of time for filing a declaration of candidacy under this paragraph. Upon receipt of 7 the declaration of candidacy and registration statement of each qualified candidate. 8 and upon filing of a statement of economic interests by each candidate for municipal 9 judge, the municipal clerk, or the county clerk if the judge is elected under s. 755.01 10 (4), shall place the name of the candidate on the ballot. No later than the end of the 11 3rd day following qualification by all candidates, the municipal clerk, or the county clerk if the judge is elected under s. 755.01 (4), shall draw lots to determine the 1213arrangement of candidates' names on the spring election ballot.

## 14

**SECTION 17.** 8.10 (5) of the statutes is amended to read:

158.10(5) Nomination papers shall be accompanied by a declaration of candidacy 16 under s. 8.21. If a candidate has not filed a registration statement under s. 11.05 at 17the time he or she files nomination papers, the candidate shall file the statement 18 with the papers. A candidate for state office or municipal judge shall also file a 19 statement of economic interests with the ethics board under s. 19.43 (4) no later than 204:30 p.m. on the 3rd day following the last day for filing nomination papers under 21sub. (2) (a), or no later than 4:30 p.m. on the next business day after the last day 22whenever that candidate is granted an extension of time for filing nomination papers 23under sub. (2) (a).

## 24

**SECTION 18.** 8.15 (4) (b) of the statutes is amended to read:

**SENATE BILL 11** 

1	8.15 (4) (b) Nomination papers shall be accompanied by a declaration of
2	candidacy under s. 8.21. If a candidate for state or local office has not filed a
3	registration statement under s. 11.05 at the time he or she files nomination papers,
4	the candidate shall file the statement with the papers. A candidate for state office
5	shall also file a statement of economic interests with the <del>ethics</del> board under s. 19.43
6	(4) no later than 4:30 p.m. on the 3rd day following the last day for filing nomination
7	papers under sub. (1), or no later than 4:30 p.m. on the next business day after the
8	last day whenever that candidate is granted an extension of time for filing
9	nomination papers under sub. (1).
10	<b>SECTION 19.</b> 8.18 (2) of the statutes is amended to read:
11	8.18 (2) The purpose of the convention is to nominate one presidential elector
12	from each congressional district and 2 electors from the state at large. The names
13	of the nominees shall be certified immediately by the chairperson of the state
14	committee of each party to the chairperson of the <del>elections</del> board.
15	<b>SECTION 20.</b> 8.20 (6) of the statutes is amended to read:
16	8.20 (6) Nomination papers shall be accompanied by a declaration of candidacy
17	under s. 8.21. If a candidate for state or local office has not filed a registration
18	statement under s. 11.05 at the time he or she files nomination papers, the candidate
19	shall file the statement with the papers. A candidate for state office shall also file
20	a statement of economic interests with the $\frac{1}{2}$ board under s. 19.43 (4) no later
21	than 4:30 p.m. on the 3rd day following the last day for filing nomination papers
22	under sub. (8) (a), or no later than 4:30 p.m. on the next business day after the last
23	day whenever that candidate is granted an extension of time for filing nomination
24	papers under sub. (8) (a).
25	<b>SECTION 21.</b> 8.50 (3) (a) of the statutes is amended to read:

- 11 -

#### LRB-0638/4 JTK:kmg:rs SECTION 21

8.50 (3) (a) Nomination papers may be circulated no sooner than the day the 1  $\mathbf{2}$ order for the special election is filed and shall be filed not later than 5 p.m. 28 days 3 before the day that the special primary will or would be held, if required, except when 4 a special election is held concurrently with the spring election or general election, the 5 deadline for filing nomination papers shall be specified in the order and the date shall 6 be no earlier than the date provided in s. 8.10 (2) (a) or 8.15 (1), respectively, and no 7 later than 35 days prior to the date of the spring or September primary. Nomination papers may be filed in the manner specified in s. 8.10, 8.15, or 8.20. Each candidate 8 9 shall file a declaration of candidacy in the manner provided in s. 8.21 no later than 10 the latest time provided in the order for filing nomination papers. If a candidate for 11 state or local office has not filed a registration statement under s. 11.05 at the time 12he or she files nomination papers, the candidate shall file the statement with the 13papers. A candidate for state office shall also file a statement of economic interests 14with the ethics board no later than the end of the 3rd day following the last day for 15filing nomination papers specified in the order. 16

**SECTION 22.** 8.50 (3) (e) of the statutes is amended to read:

178.50 (3) (e) In a special election for a state or national office, the county clerk 18 or board of election commissioners shall transmit the statement of the county board of canvassers to the ethics and elections accountability and control board no later 19 20than 7 days after the special primary and 13 days after the special election.

21**SECTION 23.** 9.01 (1) (a) of the statutes is amended to read:

229.01 (1) (a) Any candidate voted for at any election or any elector who voted 23upon any referendum question at any election may request a recount. The petitioner  $\mathbf{24}$ shall file a verified petition or petitions with the proper clerk or body under par. (ar) not earlier than the time of completion of the canvass and not later than 5 p.m. on 25

the 3rd business day following the last meeting day of the municipal or county board 1 2 of canvassers determining the election for that office or on that referendum question 3 or, if more than one board of canvassers makes the determination not later than 5 4 p.m. on the 3rd business day following the last meeting day of the last board of 5canvassers which makes a determination. If the chairperson of the board or 6 chairperson's designee makes the determination for the office or the referendum 7 question, the petitioner shall file the petition not earlier than the last meeting day 8 of the last county board of canvassers to make a statement in the election or 9 referendum and not later than 5 p.m. on the 3rd business day following the day on 10 which the ethics and elections accountability and control board receives the last 11 statement from a county board of canvassers for the election or referendum. Each 12verified petition shall state that at the election the petitioner was a candidate for the 13 office in question or that he or she voted on the referendum question in issue; that 14 the petitioner is informed and believes that a mistake or fraud has been committed 15in a specified ward or municipality in the counting and return of the votes cast for the office or upon the question; or shall specify any other defect, irregularity, or 16 17illegality in the conduct of the election. The petition shall specify each ward, or each 18 municipality where no wards exist, in which a recount is desired. If a recount is 19 requested for all wards within a jurisdiction, each ward need not be specified. The 20 petition may be amended to include information discovered as a result of the 21investigation of the board of canvassers or the chairperson of the board or 22chairperson's designee after the filing of the petition, if the petitioner moves to 23amend the petition as soon as possible after the petitioner discovered or reasonably 24should have discovered the information which is the subject of the amendment and the petitioner was unable to include information in the original petition. 25

## **SENATE BILL 11**

LRB-0638/4 JTK:kmg:rs SECTION 24

1	<b>SECTION 24.</b> 9.01 (1) (ar) 2. of the statutes is amended to read:
2	9.01 (1) (ar) 2. In the event of a recount for a referendum, the petition shall be
3	filed with the clerk of the jurisdiction in which the referendum is called, and, in the
4	case of the state, with the <del>elections</del> board.
5	<b>SECTION 25.</b> 9.01 (10) of the statutes is amended to read:
6	9.01 (10) STANDARD FORMS AND METHODS. The elections board shall prescribe
7	standard forms and procedures for the making of recounts under this section.
8	<b>SECTION 26.</b> 11.21 (title) of the statutes is amended to read:
9	<b>11.21</b> (title) <b>Duties of the elections board.</b>
10	<b>SECTION 27.</b> 11.21 (7) (intro.) of the statutes is amended to read:
11	11.21 (7) (intro.) Include in its biennial report under s. 5.05 (5) 15.04 (1) (d)
12	compilations of any of the following in its discretion:
13	SECTION 28. 13.123 (3) (b) 2. of the statutes is amended to read:
14	13.123 (3) (b) 2. In making the determination under subd. 1., the chief clerk is
15	bound by the determination of the chairperson of the <u>ethics and</u> elections
16	accountability and control board or the chairperson's designee if such determination
17	has been issued.
18	<b>SECTION 29.</b> 13.23 of the statutes is amended to read:

19 **13.23 Election contests; notice.** Any person wishing to contest the election 20of any senator or member of the assembly shall, within 30 days after the decision of the board of canvassers, serve a notice in writing on the person whose election the 21contestant intends to contest, stating briefly that the election will be contested and 2223the cause of such contest, and shall file a copy thereof in the office of the ethics and  $\mathbf{24}$ elections accountability and control board at least 10 days before the day fixed by law 25for the meeting of the legislature. The ethics and elections accountability and control

**SENATE BILL 11** 

1	board shall then send a copy of s. 13.24 to both contestants. If any contestant fails
2	to so file a copy of such notice, the contestant shall not be entitled to any mileage or
3	salary in case payment has been made therefor to the sitting member.
4	<b>SECTION 30.</b> 13.62 (4) of the statutes is amended to read:
5	13.62 (4) "Board" means the ethics <u>and elections accountability and control</u>
6	board.
7	<b>SECTION 31.</b> 13.685 (title) of the statutes is amended to read:
8	13.685 (title) Duties of the ethics and elections accountability and
9	<u>control</u> board.
10	<b>SECTION 32.</b> 13.94 (1) (k) of the statutes is amended to read:
11	13.94 (1) (k) Provide auditing services at the direction of the <u>ethics and</u>
12	elections <u>accountability and control</u> board under s. 5.05 (2).
13	SECTION 33. 14.11 (2) (am) of the statutes is created to read:
14	14.11 (2) (am) Upon request of the ethics and elections accountability and
15	control board, the governor shall employ special counsel recommended by the board
16	for the purpose of assisting the board in investigating or prosecuting an alleged
17	violation of subch. III of ch. 13, subch. III of ch. 19, or chs. 5 to 12.
18	<b>SECTION 34.</b> 14.58 (20) of the statutes is amended to read:
19	14.58 (20) ELECTION CAMPAIGN FUND. Make disbursements to each candidate
20	certified under s. 7.08 (2) (c) or (cm) by the <u>ethics and</u> elections <u>accountability and</u>
21	control board as eligible to receive moneys from the Wisconsin election campaign
22	fund.
23	<b>SECTION 35.</b> 15.07 (1) (a) 2. of the statutes is amended to read:
24	15.07 (1) (a) 2. Members of the <u>ethics and</u> elections <u>accountability and control</u>
25	board shall be appointed as provided in s. 15.61.

## **SENATE BILL 11**

LRB-0638/4 JTK:kmg:rs SECTION 36

1	<b>SECTION 36.</b> 15.07 (4) of the statutes is amended to read:
2	15.07 (4) QUORUM. A majority of the membership of a board constitutes a
3	quorum to do business and, unless a more restrictive provision is adopted by the
4	board, a majority of a quorum may act in any matter within the jurisdiction of the
5	board. This subsection does not apply to actions of the ethics board or the school
6	district boundary appeal board as provided in ss. 19.47 (4) and s. 117.05 (2) (a).
7	SECTION 37. 15.07 (5) (k) of the statutes is amended to read:
8	15.07 (5) (k) Members of the ethics <u>and elections accountability and control</u>
9	board, \$25 per day.
10	SECTION 38. 15.07 (5) (n) of the statutes is repealed.
11	<b>SECTION 39.</b> 15.61 (title) of the statutes is amended to read:
12	<b>15.61</b> (title) <b>Elections <u>Ethics and elections accountability and control</u></b>
13	board; creation.
$\frac{13}{14}$	<b>board; creation.</b> <b>SECTION 40.</b> 15.61 of the statutes is renumbered 15.61 (1) and amended to read:
14	<b>SECTION 40.</b> 15.61 of the statutes is renumbered 15.61 (1) and amended to read:
$\frac{14}{15}$	<b>SECTION 40.</b> 15.61 of the statutes is renumbered 15.61 (1) and amended to read: 15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u>
14 15 16	SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read: 15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u> board consisting of <u>9</u> persons who, <u>8 of whom</u> shall be appointed by the <del>governor for</del>
14 15 16 17	SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read: 15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u> board consisting of <u>9</u> persons who, <u>8 of whom</u> shall be appointed by the governor for <u>2-year supreme court and one of whom shall be appointed by the other members.</u>
14 15 16 17 18	<ul> <li>SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read:</li> <li>15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u></li> <li>board consisting of <u>9</u> persons who, <u>8 of whom</u> shall be appointed by the governor for</li> <li>2-year supreme court and one of whom shall be appointed by the other members.</li> <li>Of the members who are appointed by the supreme court, one shall be a resident of</li> </ul>
14 15 16 17 18 19	SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read: 15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u> board consisting of <u>9</u> persons who, <u>8 of whom</u> shall be appointed by the governor for 2-year supreme court and one of whom shall be appointed by the other members. Of the members who are appointed by the supreme court, one shall be a resident of each congressional district in the state. Members shall serve for 4-year terms as
14 15 16 17 18 19 20	SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read: 15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u> board consisting of <u>9</u> persons who, <u>8 of whom</u> shall be appointed by the governor for 2-year supreme court and one of whom shall be appointed by the other members. Of the members who are appointed by the supreme court, one shall be a resident of each congressional district in the state. Members shall serve for 4-year terms as follows: one member selected by the governor; one member each designated by the
14 15 16 17 18 19 20 21	<ul> <li>SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read:</li> <li>15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u></li> <li>board consisting of <u>9</u> persons who, <u>8 of whom</u> shall be appointed by the governor for</li> <li>2-year supreme court and one of whom shall be appointed by the other members.</li> <li>Of the members who are appointed by the supreme court, one shall be a resident of</li> <li>each congressional district in the state. Members shall serve for 4-year terms as</li> <li>follows: one member selected by the governor; one member each designated by the</li> </ul>
14 15 16 17 18 19 20 21 22	SECTION 40. 15.61 of the statutes is renumbered 15.61 (1) and amended to read: 15.61 (1) There is created an <u>ethics and</u> elections <u>accountability and control</u> board consisting of 9 persons who, 8 of whom shall be appointed by the governor for 2-year <u>supreme court and one of whom shall be appointed by the other members</u> . Of the members who are appointed by the supreme court, one shall be a resident of each congressional district in the state. Members shall serve for 4-year terms as follows: one member selected by the governor; one member each designated by the chief justice of the supreme court, the speaker of the assembly, the senate majority leader, the minority leader in each house of the legislature, and the chief officer of

- 16 -

**SENATE BILL 11** 

1	<b>SECTION 41.</b> 15.613 of the statutes is created to read:
2	15.613 Same; specified divisions. (1) ELECTIONS DIVISION. There is created in
3	the ethics and elections accountability and control board an elections division.
4	(2) ETHICS DIVISION. There is created in the ethics and elections accountability
5	and control board an ethics division.
6	(3) ENFORCEMENT DIVISION. There is created in the ethics and elections
7	accountability and control board an enforcement division.
8	<b>SECTION 42.</b> 15.62 (intro.) and (1) of the statutes are repealed.
9	<b>SECTION 43.</b> 15.62 (2) of the statutes is renumbered 15.61 (2) and amended to
10	read:
11	15.61 (2) No member, <del>when appointed,</del> for one year immediately prior to the
12	date of appointment <del>or while serving on the board</del> , may have been <u>, or while serving</u>
13	on the board may become, a member of a political party, an officer or member of a
14	committee in any partisan political club or organization, or a candidate for any
15	partisan elective public office. <del>No member may become a candidate for or hold any</del>
16	such office while serving on the board.
17	SECTION 44. 15.62 (3) of the statutes is repealed.
18	SECTION 45. 16.79 (2) of the statutes is amended to read:
19	16.79 (2) The department shall distribute in pamphlet form copies of the
20	constitution and such laws as may be required to meet the public demand, including
21	the election laws. The department shall distribute election manuals, forms, and
22	supplies specified by the <u>ethics and</u> elections <u>accountability and control</u> board. The
23	laws, manuals, forms, and supplies shall be sold by the department at cost, including
24	distribution cost as determined under s. 35.80. The ethics and elections
25	accountability and control board shall inform the department in writing as to which

- 17 -

election manuals, forms, and supplies shall be offered for distribution under this

## LRB-0638/4 JTK:kmg:rs SECTION 45

2	subsection.
3	<b>SECTION 46.</b> 16.96 (3) (b) of the statutes is amended to read:
4	16.96 (3) (b) Maintain and keep current throughout the decade the maps of
5	congressional and legislative district boundaries received from the legislative
6	reference bureau under s. 13.92 (1) (a) 6. and provide copies thereof to the $\underline{ethics}$ and
7	elections <u>accountability and control</u> board.
8	<b>SECTION 47.</b> 17.17 (1) of the statutes is amended to read:
9	17.17 (1) Senators and members of congress. In the office of United States
10	senator or member of congress from this state, by the county clerk of the county
11	wherein such officer resided at the time of election, to the ethics and elections
12	accountability and control board.
13	<b>SECTION 48.</b> 17.17 (4) of the statutes is amended to read:
14	17.17 (4) JUSTICES AND JUDGES. In the office of justice of the supreme court, court
15	of appeals judge, or judge of a circuit court, by the director of state courts to the
16	governor and the <u>and ethics</u> elections <u>accountability and control</u> board.
17	<b>SECTION 49.</b> 19.42 (3) of the statutes is amended to read:
18	19.42 (3) "Board" means the ethics <u>and elections accountability and control</u>
19	board.
20	<b>SECTION 50.</b> 19.42 (10) (a) of the statutes is amended to read:
21	19.42 (10) (a) A member of the <u>ethics and</u> elections <u>accountability and control</u>
22	board.
23	<b>SECTION 51.</b> 19.42 (13) (p) of the statutes is created to read:
24	19.42 (13) (p) The members of the ethics and elections accountability and
25	control board.

1 **SECTION 52.** 19.43 (4) of the statutes is amended to read:  $\mathbf{2}$ 19.43(4) A candidate for state public office shall file with the board a statement 3 of economic interests meeting each of the requirements of s. 19.44 (1) no later than 4 4:30 p.m. on the 3rd day following the last day for filing nomination papers for the  $\mathbf{5}$ office which the candidate seeks, or no later than 4:30 p.m. on the next business day after the last day whenever that candidate is granted an extension of time for filing 6 7 nomination papers or a declaration of candidacy under s. 8.05 (1) (j), 8.10 (2) (a), 8.15 (1), or 8.20 (8) (a), no later than 4:30 p.m. on the 5th day after notification of 8 9 nomination is mailed or personally delivered to the candidate by the municipal clerk 10 in the case of a candidate who is nominated at a caucus, or no later than 4:30 p.m. 11 on the 3rd day after notification of nomination is mailed or personally delivered to 12the candidate by the appropriate official or agency in the case of a write-in candidate 13 or candidate who is appointed to fill a vacancy in nomination under s. 8.35 (2) (a). 14 The information contained on the statement shall be current as of December 31 of 15the year preceding the filing deadline. Before certifying the name of any candidate 16 for state public office under s. 7.08(2) (a), the ethics and elections accountability and 17control board, municipal clerk, or board of election commissioners shall ascertain whether that candidate has complied with this subsection. If not, the ethics and 18 19 elections accountability and control board, municipal clerk, or board of election 20 commissioners may not certify the candidate's name for ballot placement.

21

**SECTION 53.** 19.43 (5) of the statutes is amended to read:

19.43 (5) Each member of the investment board and each employee of the investment board who is a state public official shall complete and file with the ethics and elections accountability and control board a quarterly report of economic transactions no later than the last day of the month following the end of each

### LRB-0638/4 JTK:kmg:rs SECTION 53

calendar quarter during any portion of which he or she was a member or employee
of the investment board. Such reports of economic transactions shall be in the form
prescribed by the ethics <u>and elections accountability and control</u> board and shall
identify the date and nature of any purchase, sale, put, call, option, lease, or creation,
dissolution, or modification of any economic interest made during the quarter for
which the report is filed and disclosure of which would be required by s. 19.44 if a
statement of economic interests were being filed.

8

**SECTION 54.** 19.45 (6) of the statutes is amended to read:

9 19.45 (6) No state public official, member of a state public official's immediate 10 family, nor any organization with which the state public official or a member of the 11 official's immediate family owns or controls at least 10% of the outstanding equity, 12voting rights, or outstanding indebtedness may enter into any contract or lease 13 involving a payment or payments of more than \$3,000 within a 12-month period, in 14whole or in part derived from state funds unless the state public official has first 15made written disclosure of the nature and extent of such relationship or interest to 16 the board and to the department acting for the state in regard to such contract or 17lease. Any contract or lease entered into in violation of this subsection may be voided 18 by the state in an action commenced within 3 years of the date on which the ethics board, or the department or officer acting for the state in regard to the allocation of 19 20state funds from which such payment is derived, knew or should have known that a violation of this subsection had occurred. This subsection does not affect the 2122application of s. 946.13.

23

**SECTION 55.** 19.46 (2) of the statutes is amended to read:

19.46 (2) Any individual, either personally or on behalf of an organization or
 governmental body, may request of the board an advisory opinion regarding the

## **SENATE BILL 11**

1 propriety of any matter to which the person is or may become a party; and any 2 appointing officer, with the consent of a prospective appointee, may request of the 3 board an advisory opinion regarding the propriety of any matter to which the 4 prospective appointee is or may become a party. The board shall review a request for  $\mathbf{5}$ an advisory opinion and may advise the person making the request. Advisory 6 opinions issued under this subsection and requests therefor shall be in writing. The 7 board's deliberations and actions upon such requests shall be in meetings not open 8 to the public. It is prima facie evidence of intent to comply with this subchapter or 9 subch. III of ch. 13 when a person refers a matter to the board and abides by the 10 board's advisory opinion, if the material facts are as stated in the opinion request. 11 The board may authorize the executive director to act in its stead in instances where 12delay is of substantial inconvenience or detriment to the requesting party. No 13 member or employee of the board may make public the identity of the individual 14requesting an advisory opinion <u>under this subsection</u> or of individuals or 15organizations mentioned in the opinion.

16 **SECTION 56.** 19.47 (2) of the statutes is repealed.

17 **SECTION 57.** 19.47 (4) of the statutes is repealed.

18 **SECTION 58.** 19.47 (5) of the statutes is amended to read:

19 19.47 (5) No later than September 1 of each year, the board shall submit a
20 report concerning its actions in the preceding fiscal year to the governor and the chief
21 clerk of each house of the legislature, for distribution to the legislature under s.
22 13.172 (2). Such The board shall submit a copy of its biennial report under s. 15.04
23 (1) (d) to the clerk of the supreme court. The board shall include in its biennial report
24 shall contain the names and duties of all individuals employed by the board and a
25 summary of its determinations and advisory opinions issued under s. 19.46 (2). The

- 21 -

## **SENATE BILL 11**

1	board shall make sufficient alterations in the summaries to prevent disclosing the
2	identities of individuals or organizations involved in the decisions or opinions. <u>The</u>
3	board may also include in its biennial report any information compiled under s. 11.21
4	(7). The board shall make such further reports on the matters within its jurisdiction
5	and such recommendations for further legislation as it deems desirable.
6	<b>SECTION 59.</b> 19.50 (2) of the statutes is amended to read:
7	19.50 (2) To administer oaths and to require by subpoena issued by it the
8	attendance and testimony of witnesses and the production of any documentary
9	evidence relating to the investigation or hearing being conducted. Notwithstanding
10	s. 885.01 (4), the issuance of a subpoena requires action by the board in accordance
11	with s. 19.47 (4).
12	<b>SECTION 60.</b> 19.54 (2) of the statutes is amended to read:
13	19.54 (2) An application for rehearing is governed by such general rules as the
14	board may establish. Only one rehearing may be granted by the board. No order of
15	the board <u>pursuant to this subchapter or subch. III of ch.13</u> becomes effective until
16	20 days after it is issued, or while an application for rehearing or a rehearing is
17	pending, or until 10 days after such application for rehearing is either denied,
18	expressly or by implication, or the board has announced its final determination on
19	rehearing.
20	<b>SECTION 61.</b> 19.55 (1) of the statutes is amended to read:
21	19.55 (1) Except as provided in sub. (2), all records <u>under this subchapter or</u>
22	subch. III of ch. 13 in the possession of the board are open to public inspection at all
23	reasonable times. The board shall require an individual wishing to examine a
24	statement of economic interests or the list of persons who inspect any statements
25	which are in the board's possession to provide his or her full name and address, and

- 22 -

## **SENATE BILL 11**

if the individual is representing another person, the full name and address of the
person which he or she represents. Such identification may be provided in writing
or in person. The board shall record and retain for at least 3 years information
obtained by it pursuant to this subsection. No individual may use a fictitious name
or address or fail to identify a principal in making any request for inspection.

6

**SECTION 62.** 19.55 (2) (a) to (c) of the statutes are amended to read:

7 19.55 (2) (a) Records obtained in connection with a request for an advisory 8 opinion issued under s. 19.46 (2) other than summaries of advisory opinions that do 9 not disclose the identity of individuals requesting such opinions or organizations on 10 whose behalf they are requested. The board may, however, make such records public 11 with the consent of the individual requesting the advisory opinion or the 12organization or governmental body on whose behalf it is requested. A person who 13 makes or purports to make public the substance of or any portion of an advisory 14opinion requested by or on behalf of the person is deemed to have waived the 15confidentiality of the request for an advisory opinion and of any records obtained or prepared by the board in connection with the request for an advisory opinion. 16

17(b) Records obtained or prepared by the board in connection with an 18 investigation under this subchapter or subch. III of ch. 13, except that the board shall permit inspection of records that are made public in the course of a hearing by the 19 board to determine if a violation of this subchapter or subch. III of ch. 13 has 20 21occurred. Whenever the board refers such investigation and hearing records to a 22district attorney or to the attorney general, they may be made public in the course 23of a prosecution initiated under this subchapter. The board shall also provide 24information from investigation and hearing records that pertains to the location of individuals and assets of individuals as requested under s. 49.22 (2m) by the 25

- 23 -

department of workforce development or by a county child support agency under s.
 59.53 (5).

- 24 -

(c) Statements of economic interests and reports of economic transactions
which are filed with the ethics <u>and elections accountability and control</u> board by
members or employees of the investment board, except that the ethics <u>and elections</u>
<u>accountability and control</u> board shall refer statements and reports filed by such
individuals to the legislative audit bureau for its review, and except that a statement
of economic interests filed by a member or employee of the investment board who is
also an official required to file shall be open to public inspection.

10

**SECTION 63.** 19.59 (1) (g) 8. of the statutes is amended to read:

11 19.59(1) (g) 8. No district board member, member of a district board member's 12immediate family, nor any organization with which the district board member or a 13member of the district board member's immediate family owns or controls at least 14 10% of the outstanding equity, voting rights, or outstanding indebtedness may enter 15into any contract or lease involving a payment or payments of more than \$3,000 16 within a 12-month period, in whole or in part derived from district funds unless the 17district board member has first made written disclosure of the nature and extent of 18 such relationship or interest to the ethics and elections accountability and control 19 board and to the district. Any contract or lease entered into in violation of this 20subdivision may be voided by the district in an action commenced within 3 years of 21the date on which the ethics and elections accountability and control board, or the 22district, knew or should have known that a violation of this subdivision had occurred. 23This subdivision does not affect the application of s. 946.13.

24

**SECTION 64.** 19.85 (1) (h) of the statutes is amended to read:

**SENATE BILL 11** 

1	19.85 (1) (h) Consideration of requests for confidential written advice from the
2	ethics <u>and elections accountability and control</u> board under s. 19.46 (2), or from any
3	county or municipal ethics board under s. 19.59 (5).
4	<b>SECTION 65.</b> 20.510 (intro.) of the statutes is amended to read.
5	20.510 Elections Ethics and elections accountability and control
6	<b>board.</b> (intro.) There is appropriated from the general fund, except where otherwise
7	indicated, to the ethics and elections accountability and control board for the
8	following programs:
9	<b>SECTION 66.</b> 20.510 (1) (a) of the statutes is amended to read:
10	20.510 (1) (a) General program operations; general purpose revenue.
11	Biennially, the amounts in the schedule A sum sufficient for general program
12	operations, including the printing of forms, materials, manuals, and election laws
13	under ss. 7.08 (1) (b), (3), and (4) and 11.21 (3) and (14), and including the training
14	of election officials under s. ss. $5.05(7)$ and $7.31$ .
15	SECTION 67. 20.510 (1) (bm) of the statutes is repealed.
16	<b>SECTION 68.</b> 20.510 (1) (h) of the statutes is amended to read:
17	20.510 (1) (h) <i>Materials and services</i> . The amounts in the schedule for the cost
18	$\underline{costs}$ of publishing documents, locating and copying records, and conducting
19	programs under s. 19.48 (9) and administrative meetings and conferences, for
20	compiling, disseminating, and making available information prepared by and filed
21	with the board under s. 19.48 (10), and for supplies, postage, and shipping. All
22	moneys received by the board from collections for sales of publications, copies of
23	records, and supplies, for postage, for shipping and records location fees, from fees
24	assessed under s. 19.48 (9) and (10), and for charges assessed to participants in

- 25 -

## **SENATE BILL 11**

administrative meetings and conferences shall be credited to this appropriation
 <u>account</u>.

- 26 -

3	<b>SECTION 69.</b> 20.510 (1) (i) of the statutes is amended to read:
4	20.510 (1) (i) General program operations; program revenue. The amounts in
5	the schedule for general program operations. All moneys received from fees imposed
6	under s. ss. 11.055 (1) and 13.75 shall be credited to this appropriation account.
7	SECTION 70. 20.521 (intro.) of the statutes is repealed.
8	SECTION 71. 20.521 (1) (title) of the statutes is repealed.
9	SECTION 72. 20.521 (1) (a) of the statutes is repealed.
10	SECTION 73. 20.521 (1) (g) of the statutes is repealed.
11	SECTION 74. $20.521(1)(h)$ of the statutes is renumbered $20.510(1)(jm)$ and
12	amended to read:
13	20.510 (1) (jm) Gifts and grants. All moneys received by the board from gifts,
14	grants, <u>and</u> bequests <del>and devises</del> to carry out the purposes, not inconsistent with
15	subch. III of ch. 13 or subch. III of ch. 19 <u>the law</u> , for which made or received.
16	SECTION 75. 20.521 (1) (i) of the statutes is repealed.
17	<b>SECTION 76.</b> 20.923 (4) (d) 3. of the statutes is repealed.
18	SECTION 77. 20.923 (4) (d) 4. of the statutes is amended to read:
19	20.923 (4) (d) 4. Ethics and elections accountability and control board:
20	executive director.
21	SECTION 78. 22.07 (6) of the statutes is amended to read:
22	22.07 (6) With the advice of the ethics and elections accountability and control
23	board, adopt and enforce standards of ethical conduct applicable to its paid
24	consultants which are similar to the standards prescribed in subch. III of ch. 19,

## SENATE BILL 11

 $\frac{1}{2}$ 

except that the department shall not require its paid consultants to file statements of economic interests.

3

**SECTION 79.** 59.605 (3) (a) 3. of the statutes is amended to read:

4 59.605 (3) (a) 3. The referendum shall be held in accordance with chs. 5 to 12.  $\mathbf{5}$ The governing body shall provide the election officials with all necessary election 6 supplies. The form of the ballot shall correspond substantially with the standard 7 form for referendum ballots prescribed by the ethics and elections accountability and 8 control board under ss. 5.64 (2) and 7.08 (1) (a). If the resolution under subd. 1. 9 specifies the operating levy rate, the question shall be submitted as follows: "Under 10 state law, the operating levy rate for the .... (name of county), for the tax to be imposed 11 for the year .... (year), is limited to \$.... per \$1,000 of equalized value. Shall the .... 12(name of county) be allowed to exceed this rate limit for .... (a specified number of 13 years) (an indefinite period) by \$.... per \$1,000 of equalized value that results in an 14operating levy rate of \$.... per \$1,000 of equalized value?" If the resolution under 15subd. 1. specifies the operating levy, the question shall be submitted as follows: "Under state law, the operating levy rate for the .... (name of county), for the tax to 16 17be imposed for the year .... (year), is limited to \$.... per \$1,000 of equalized value. 18 Notwithstanding the operating levy rate limit, shall the .... (name of county) be allowed to levy an amount not to exceed \$.... (operating levy) for operating purposes 19 20 for the year .... (year), which may increase the operating levy rate for .... (a specified 21number of years) (an indefinite period)? This would allow a ....% increase above the 22levy of \$.... (preceding year operating levy) for the year .... (preceding year)."

23

**SECTION 80.** 67.05 (3) (b) of the statutes is amended to read:

67.05 (3) (b) The clerk of the jurisdiction in which the referendum is held shall
prepare or arrange for the preparation of the ballots. If the jurisdiction in which the

## **SENATE BILL 11**

referendum is held is not a city, village, or town, and the clerk of the jurisdiction in
which the referendum is held prepares the ballots, the clerk shall deliver the ballots
to the municipal clerk of each city, village, or town which is wholly or partly contained
within the jurisdiction in which the referendum is held. The form of the ballot shall
correspond with the form prescribed by the <u>ethics and</u> elections <u>accountability and</u>
<u>control</u> board under ss. 5.64 (2) and 7.08 (1) (a).

 $\mathbf{7}$ 

**SECTION 81.** 67.05 (6) of the statutes is amended to read:

8 67.05 (6) REFERENDUM IN OTHER CASES. Whenever an initial resolution has been 9 adopted by the governing body of any municipality other than a county, a town, a city, 10 a village, a technical college district, a metropolitan sewerage district created under 11 ss. 200.01 to 200.15 or 200.21 to 200.65, a town sanitary district, a public inland lake 12protection and rehabilitation district, or a board of park commissioners, the clerk of 13such municipality shall immediately record the resolution and call a special meeting 14for the purpose of submitting it to the electors of the municipality for ratification or 15rejection. The calling and conduct of the meeting shall be governed by those statutes, 16 so far as applicable, which govern the calling and conduct of special meetings in 17general. The notice of the meeting, which shall be publicly read before the balloting 18 shall commence, and the ballot used, shall embody a copy of the resolution; the form of the ballot shall correspond with the form prescribed by the ethics and elections 19 20accountability and control board under ss. 5.64 (2) and 7.08 (1) (a); and the question 21submitted shall be whether the resolution shall be approved.

22

**SECTION 82.** 71.10 (3) (b) of the statutes is amended to read:

71.10 (3) (b) The secretary of revenue shall ensure that space for the
designations under par. (am) is provided on the face of the individual income tax
return in a manner that is convenient to the individual filing the return. The

- 28 -

secretary of revenue shall provide next to the place on the return where designation 1  $\mathbf{2}$ under par. (am) is made a statement that a designation will increase tax liability, that 3 the amount of a designation may be claimed as a credit under s. 71.07 (6s), and that 4 by making a designation the individual is also claiming the credit. The department 5of revenue shall ensure that an individual may make the designation under par. (am) 6 and claim the credit under s. 71.07 (6s) by marking only one box, which shall be on 7 the face of the individual income tax return. The secretary of revenue shall also 8 provide and highlight a place in the instructions that accompany the return for 9 information submitted to the secretary by the ethics and elections accountability and 10 control board under s. 11.50 (2m) without cost to the board. Annually on August 15, 11 the secretary of revenue shall certify to the ethics and elections accountability and 12control board, the department of administration, and the state treasurer the total 13 amount of designations made on returns processed by the department of revenue 14during the preceding fiscal year and the amount of designations made during that 15fiscal year for the general account and for the account of each eligible political party. 16 If any individual designates an amount greater than the amount authorized under 17par. (am) or attempts to place any condition or restriction upon a designation not 18 authorized under par. (am), that individual is deemed not to have made a designation on his or her tax return. 19 20

**SECTION 83.** 73.0301 (1) (d) 13. of the statutes is amended to read:

2173.0301 (1) (d) 13. A license issued by the ethics and elections accountability 22and control board under s. 13.63 (1).

23

**SECTION 84.** 73.0301 (1) (e) of the statutes is amended to read:

2473.0301 (1) (e) "Licensing department" means the department of administration; the board of commissioners of public lands; the department of 25

## **SENATE BILL 11**

commerce; the ethics <u>and elections accountability and control</u> board; the department of financial institutions; the department of health and family services; the department of natural resources; the department of public instruction; the department of regulation and licensing; the department of workforce development; the office of the commissioner of insurance; or the department of transportation.

- 30 -

6

SECTION 85. 117.20 (2) of the statutes is amended to read:

7 117.20 (2) The clerk of each affected school district shall publish notice, as 8 required under s. 8.55, in the territory of that school district. The procedures for 9 school board elections under s. 120.06 (5), (9), (11), (13), and (14) apply to a referendum held under this section. The school board and school district clerk of each 10 11 affected school district shall each perform, for that school district, the functions assigned to the school board and the school district clerk, respectively, under those 12subsections. The form of the ballot shall correspond to the form prescribed by the 1314 ethics and elections accountability and control board under ss. 5.64 (2) and 7.08 (1) 15(a). The clerk of each affected school district shall file with the secretary of the board 16 a certified statement prepared by the school district board of canvassers of the results 17of the referendum in that school district.



**SECTION 86.** 117.27 (2) (b) (intro.) of the statutes is amended to read:

19 117.27 (2) (b) (intro.) The school district clerk shall include in the notice of the 20 spring election a statement that the election ballot will include a question on the 21 change requested by the petition. The form of the ballot shall correspond to the form 22 prescribed by the <u>ethics and elections accountability and control</u> board under ss. 5.64 23 (2) and 7.08 (1) (a) and the question on the ballot shall be:

24 SECTION 87. 121.91 (3) (c) of the statutes is amended to read:

#### **SENATE BILL 11**

121.91 (3) (c) The referendum shall be held in accordance with chs. 5 to 12. The 1  $\mathbf{2}$ school district clerk shall provide the election officials with all necessary election 3 supplies. The form of the ballot shall correspond substantially with the standard 4 form for referendum ballots prescribed by the ethics and elections accountability and  $\mathbf{5}$ control board under ss. 5.64 (2) and 7.08 (1) (a). The guestion submitted shall be 6 whether the limit under sub. (2m) may be exceeded by a specified amount. If the 7 resolution provides that any of the excess revenue will be used for a nonrecurring 8 purpose, the ballot in the election shall so state and shall specify the amount that will 9 be used for a nonrecurring purpose. The limit otherwise applicable to the school 10 district under sub. (2m) is increased by the amount approved by a majority of those 11 voting on the question. 12**SECTION 88.** 125.05 (1) (b) 10. of the statutes is amended to read: 13 125.05 (1) (b) 10. Each question submitted to the electors shall conform to the 14form prescribed by the ethics and elections accountability and control board under

15 ss. 5.64 (2) and 7.08 (1) (a).

16 SECTION 89. 165.25 (1) of the statutes is amended to read:

17165.25 (1) REPRESENT STATE. Except as provided in s. ss. 5.05 (2m) (e) and 978.05 18 (5), appear for the state and prosecute or defend all actions and proceedings, civil or 19 criminal, in the court of appeals and the supreme court, in which the state is 20 interested or a party, and attend to and prosecute or defend all civil cases sent or 21remanded to any circuit court in which the state is a party; and, if requested by the 22 governor or either house of the legislature, appear for and represent the state, any 23state department, agency, official, employee, or agent, whether required to appear 24as a party or witness in any civil or criminal matter, and prosecute or defend in any court or before any officer, any cause or matter, civil or criminal, in which the state 25

## **SENATE BILL 11**

or the people of this state may be interested. The public service commission may
 request under s. 196.497 (7) that the attorney general intervene in federal
 proceedings. All expenses of the proceedings shall be paid from the appropriation
 under s. 20.455 (1) (d).

- 32 -

 $\mathbf{5}$ 

**SECTION 90.** 198.08 (10) of the statutes is amended to read:

6 198.08 (10) ELECTION STATISTICS. The clerk of the district shall seasonably obtain, compile, and file in his or her office, for the information of the public, a 7 8 statement showing the total number of votes cast for the office of governor in the last 9 preceding general election in each subdistrict of the district. The clerk of every 10 municipality and the ethics and elections accountability and control board shall 11 furnish such information so far as obtainable from their records, duly certified, to the clerk of the district upon request therefor by the clerk of the district. If the total 1213number of votes cast in any subdistrict for the office of governor in the last preceding 14 election cannot, because of an intervening change of boundaries of election wards or 15for any reason, be ascertained from any official record the clerk of the district shall 16 fairly estimate such number for the purposes of such statement to be filed in his or 17her office.

18 SECTION 91. 200.09 (11) (am) 3. of the statutes is amended to read:

200.09 (11) (am) 3. If the governing bodies of each city, town, and village
 comprising the district pass a resolution to discontinue election of commissioners,
 each commissioner may hold office until a successor is appointed and qualified. The
 commission shall immediately notify the <u>ethics and</u> elections <u>accountability and</u>
 <u>control</u> board under s. 5.05 upon passage of a resolution under this subdivision.

24 **SECTION 92.** 227.03 (6) of the statutes is amended to read:

**SENATE BILL 11** 

- 33 -

227.03 (6) Orders of the ethics and elections accountability and control board 1 2 under s. 5.06 (6) are not subject to this chapter. 3 **SECTION 93.** 227.52 (6) of the statutes is amended to read: 4 227.52 **(6)** Decisions of the chairperson of the ethics and elections  $\mathbf{5}$ accountability and control board or the chairperson's designee. 6 **SECTION 94.** 230.08 (2) (e) 4c. of the statutes is created to read: 7 230.08 (2) (e) 4c. Ethics and elections accountability and control board -3. 8 **SECTION 95.** 230.08 (2) (om) of the statutes is amended to read: 9 The executive director of the ethics and elections and 230.08 (2) (om) 10 accountability and control board. 11 **SECTION 96.** 230.08 (2) (wm) of the statutes is repealed. 12**SECTION 97.** 230.08 (4) (a) of the statutes is amended to read: 13 230.08 (4) (a) The number of administrator positions specified in sub. (2) (e) 14includes all administrator positions specifically authorized by law to be employed 15outside the classified service in each department, board or commission and the historical society. In this paragraph, "department" has the meaning given under s. 16 1715.01 (5), "board" means the educational communications board, ethics and elections accountability and control board, investment board, public defender board and 18 technical college system board and "commission" means the public service 19 20 Notwithstanding sub. (2) (z), no division administrator position commission. 21exceeding the number authorized in sub. (2) (e) may be created in the unclassified 22 service. 23**SECTION 98.** 234.02 (3m) (c) of the statutes is amended to read:

24 234.02 (3m) (c) The authority shall, with the advice of the ethics <u>and elections</u>
 25 <u>accountability and control</u> board, adopt and enforce ethics guidelines applicable to

#### LRB-0638/4 JTK:kmg:rs SECTION 98

its paid consultants which are similar to subch. III of ch. 19, except that the authority
 may not require its paid consultants to file financial disclosure statements.

**SECTION 99.** 560.04 (2m) of the statutes is amended to read:

560.04 (2m) DUTIES. The department may assign one or more full-time 4 5 equivalent positions to the functions of coordinating the development and scheduling 6 of training programs for local government officials by the University of 7 Wisconsin-Extension, technical college system, department of revenue, ethics and 8 elections accountability and control board, and other state agencies in order to 9 assure the effective delivery of training programs and to prevent duplication of effort 10 and of coordinating requests for management or personnel consultative services 11 from government units other than the state and directing those requests to the appropriate division of the department of administration. 12

13

**SECTION 100.** 778.135 of the statutes is amended to read:

14 778.135 Campaign finance forfeitures; how recovered. Notwithstanding 15s. 778.13, whenever any action or proposed action by the ethics and elections 16 accountability and control board under s. 5.05 (1) (c) is settled as a result of 17agreement between the parties without approval of the court, the moneys accruing 18 to the state on account of such settlement shall be paid to the board and deposited 19 with the state treasurer. Whenever any proposed action by a county board of election 20commissioners under s. 7.21 (2m) (a) is settled as a result of agreement between the 21parties, the moneys accruing to the county on account of such settlement shall be 22paid to the board of election commissioners and deposited with the county treasurer 23in the same manner as provided for forfeitures under s. 778.13.

24 **SECTION 101.** 778.136 of the statutes is amended to read:

**SENATE BILL 11** 

1	778.136 Ethics and lobbying forfeitures; how recovered.
2	Notwithstanding s. 778.13, whenever any moneys are received by the ethics and
3	elections accountability and control board or attorney general in settlement of a civil
4	action or other civil matter for violation of the lobbying law or code of ethics for state
5	public officials and employees under s. 19.545, the moneys shall accrue to the state
6	and be deposited with the state treasurer.
7	SECTION 102. Nonstatutory provisions.
8	(1) TRANSFER OF ELECTIONS BOARD.
9	(a) Assets and liabilities. On the effective date of this paragraph, the assets and
10	liabilities of the elections board shall become the assets and liabilities of the ethics
11	and elections accountability and control board.
12	(b) Positions and employees.
13	1. On the effective date of this subdivision, all full-time equivalent positions
14	in the elections board are transferred to the ethics and elections accountability and
15	control board.
16	2. All incumbent employees holding positions in the elections board are
17	transferred on the effective date of this subdivision to the ethics and elections
18	accountability and control board.
19	3. Employees transferred under subdivision 2. have all the rights and the same
20	status under subchapter V of chapter 111 and chapter 230 of the statutes in the ethics
21	and elections accountability and control board that they enjoyed in the elections
22	board immediately before the transfer. Notwithstanding section 230.28 (4) of the
23	statutes, no employee so transferred who has attained permanent status in class is
24	required to serve a probationary period.

(c) *Tangible personal property*. On the effective date of this paragraph, all 1 tangible personal property, including records, of the elections board is transferred to  $\mathbf{2}$ 3 the ethics and elections accountability and control board.

4 (d) Contracts. All contracts entered into by the elections board in effect on the 5 effective date of this paragraph remain in effect and are transferred to the ethics and 6 elections accountability and control board. The ethics and elections accountability 7 and control board shall carry out any contractual obligations under such a contract 8 until the contract is modified or rescinded by the ethics and elections accountability 9 and control board to the extent allowed under the contract.

10 (e) *Rules and orders*. All rules promulgated by the elections board that are in 11 effect on the effective date of this paragraph remain in effect until their specified 12expiration dates or until amended or repealed by the ethics and elections 13accountability and control board. All orders issued by the elections board that are 14in effect on the effective date of this paragraph remain in effect until their specified 15expiration dates or until modified or rescinded by the ethics and elections 16 accountability and control board.

17(f) Pending matters. Any matter pending with the elections board on the effective date of this paragraph is transferred to the ethics and elections 18 accountability and control board, and all materials submitted to or actions taken by 19 20the elections board with respect to the pending matter are considered as having been 21submitted to or taken by the ethics and elections accountability and control board.

22

(2) TRANSFER OF ETHICS BOARD.

23(a) Assets and liabilities. On the effective date of this paragraph, the assets and  $\mathbf{24}$ liabilities of the ethics board shall become the assets and liabilities of the ethics and elections accountability and control board. 25

1

(b) Positions and employees.

1. On the effective date of this subdivision, all full-time equivalent positions
 in the ethics board are transferred to the ethics and elections accountability and
 control board.

5 2. All incumbent employees holding positions in the ethics board are 6 transferred on the effective date of this subdivision to the ethics and elections 7 accountability and control board.

8 3. Employees transferred under subdivision 2. have all the rights and the same 9 status under subchapter V of chapter 111 and chapter 230 of the statutes in the ethics 10 and elections accountability and control board that they enjoyed in the ethics board 11 immediately before the transfer. Notwithstanding section 230.28 (4) of the statutes, 12 no employee so transferred who has attained permanent status in class is required 13 to serve a probationary period.

(c) *Tangible personal property*. On the effective date of this paragraph, all
 tangible personal property, including records, of the ethics board is transferred to the
 ethics and elections accountability and control board.

(d) Contracts. All contracts entered into by the ethics board remain in effect
and are transferred to the ethics and elections accountability and control board. The
ethics and elections accountability and control board shall carry out any contractual
obligations under such a contract until the contract is modified or rescinded by the
ethics and elections accountability and control board to the extent allowed under the
contract.

(e) *Rules and orders*. All rules promulgated by the ethics board that are in effect
on the effective date of this paragraph remain in effect until their specified expiration
dates or until amended or repealed by the ethics and elections accountability and

## **SENATE BILL 11**

#### LRB-0638/4 JTK:kmg:rs SECTION 102

control board. All orders issued by the ethics board that are in effect on the effective
 date of this paragraph remain in effect until their specified expiration dates or until
 modified or rescinded by the ethics and elections accountability and control board.

(f) *Pending matters*. Any matter pending with the ethics board on the effective
date of this paragraph is transferred to the ethics and elections accountability and
control board, and all materials submitted to or actions taken by the ethics board
with respect to the pending matter are considered as having been submitted to or
taken by the ethics and elections accountability and control board.

9

(3) TRANSITION; INITIAL TERMS.

(a) No later than the first day of the 3rd month beginning after the effective date
of this paragraph, the supreme court shall appoint 8 persons to membership on the
ethics and elections accountability and control board under section 15.61 (1) of the
statutes, as affected by this act.

(b) Notwithstanding section 15.61, 2001 stats., section 15.62, 2001 stats., and
section 15.07 (1) (c) of the statutes, the terms of office of all members of the elections
board and all members of the ethics board holding office at the time at which 8
members of the elections and ethics accountability and control board are appointed
as provided in paragraph (a) and qualified to take office shall expire at that time.

(c) All members of the ethics and elections accountability and control board who
are appointed as provided in paragraph (a) and qualified to take office shall take
office immediately upon expiration of the terms of office under paragraph (b).

(d) At its first meeting, the ethics and elections accountability and control boardshall appoint a 9th member of the board.

(e) Notwithstanding section 15.61 (1) of the statutes, as affected by this act, and
section 15.07 (1) (c) of the statutes:

- 38 -

## **SENATE BILL 11**

1	1. Of the members who are initially appointed by the supreme court, the court
2	shall designate 4 appointees to serve for terms of office expiring on May 1, 2007, and
3	4 appointees to serve for terms of office expiring on May 1, 2005.
4	2. The member who is initially appointed by the other members shall serve for
<b>5</b>	a term of office expiring on May 1, 2007.
6	(4) POSITION AUTHORIZATIONS. There is authorized for the ethics and elections
7	accountability and control board 2.0 FTE GPR division administrator positions and
8	3.0 FTE GPR enforcement positions, to be funded from the appropriation under
9	section 20.510 (1) (a) of the statutes, as affected by this act.
10	SECTION 103. Appropriation changes.
11	(1) The unencumbered balance in the appropriation account under section
12	$20.521\ (1)\ (g)$ of the statutes is transferred to the appropriation account under section
13	$20.510\ (1)\ (i)$ of the statutes, as affected by this act, and the amount in the schedule
14	for section 20.510 (1) (i) of the statutes in fiscal year 2002–03 is increased by the
15	amount transferred.
16	(2) The unencumbered balance in the appropriation account under section
17	$20.521\ (1)\ (i)$ of the statutes is transferred to the appropriation account under section
18	20.510(1)(h) of the statutes, as affected by this act, and the amount in the schedule
19	for section 20.510 (1) (h) of the statutes in fiscal year 2002–03 is increased by the
20	amount transferred.
21	(END)

- 39 -