

State of Misconsin 2007 - 2008 LEGISLATURE

LRB-2479/1 GMM:wlj:pg

## 2007 ASSEMBLY BILL 572

November 6, 2007 – Introduced by Representatives GRIGSBY, BERCEAU, FIELDS, SEIDEL, SINICKI, TOLES, A. WILLIAMS, YOUNG, ALBERS and A. OTT, cosponsored by Senators TAYLOR, DARLING and A. LASEE. Referred to Committee on Children and Family Law.

AN ACT to amend 48.64 (title), 48.64 (1), 48.64 (1m), 48.64 (1r), 48.64 (2), 48.64 (4) (a), 48.64 (4) (c), 48.981 (3) (d) 1. and 48.981 (7) (a) 4. of the statutes; relating to: notice of intent to remove a child from the home of a relative, review of decisions or orders involving the placement and care of a child placed in the home of a relative, and independent child abuse or neglect investigations when the subject of the investigation is a relative in whose home a child is placed.

#### Analysis by the Legislative Reference Bureau

Under current law, if a child has been placed in a foster home, treatment foster home, or group home for six months or longer, the Department of Health and Family Services (DHFS), the Department of Corrections, the county department of human services or social services (county department), or licensed child welfare agency (collectively, "agency") that placed the child must give the head of the home written notice of intent to remove the child from the home, stating the reasons for the removal. In those cases, the child may not be removed from the home before completion of a hearing before DHFS or the circuit court to review the removal decision, if a hearing has been requested, or 30 days after receipt of the notice of intent to remove, whichever is later, unless the safety of the child requires removal.

Also, under current law, any decision or order issued by an agency that affects the head of a foster home, treatment foster home, or group home or the children involved may be appealed to DHFS under fair hearing procedures. Under those

procedures, the head of the home is entitled to be represented by counsel, to examine documents and records, to bring witnesses, to confront and cross-examine adverse witnesses, and to have judicial review of DHFS's decision.

In addition, under current law, an interested party may file a petition with the circuit court for the county where a child is placed alleging that a decision or order of the agency supervising the child's placement is not in the best interests of the child. On receipt of a petition, the circuit court may call a hearing for the purpose of reviewing the decision or order. If the child is placed in a foster home, the foster parent may present relevant evidence at the hearing.

Further, under current law, if a county department, DHFS, in Milwaukee County, or a licensed child welfare agency under contract with a county department or DHFS to perform child abuse and neglect investigations (collectively, "child protection agency") determines that, because of the relationship between the child protection agency and a foster parent, treatment foster parent, or other physical custodian who is alleged to have abused or neglected the child, there is a substantial probability that the child protection agency would not conduct an unbiased investigation, the child protection agency must notify DHFS, and DHFS must designate another child protection agency to conduct the investigation.

This bill grants to a relative, other than a parent, in whose home a child is placed the same procedural rights relating to notice of intent to remove a child from the home, review of decisions or orders involving the placement and care of the child, and independent child abuse or neglect investigations that are granted a foster parent under current law. Specifically, under the bill:

1. The agency that placed the child in the home of the relative must give the relative written notice of intent to remove the child from the home, stating the reasons for the removal, and the child may not be removed from the home before completion of a hearing before DHFS or the circuit court to review the removal decision, if a hearing has been requested, or 30 days after receipt of the notice of intent to remove, whichever is later, unless the safety of the child requires removal.

2. Any decision or order issued by an agency that affects the relative or the child may be appealed to DHFS under fair hearing procedures that include the rights to be represented by counsel, to examine documents and records, to bring witnesses, to confront and cross-examine adverse witnesses, and to have judicial review of DHFS's decision.

3. The relative may file a petition with the circuit court for the county where the child is placed alleging that a decision or order of the agency supervising the child's placement is not in the best interests of the child, the circuit court may call a hearing for the purpose of reviewing the decision or order, and the relative may present relevant evidence at the hearing.

4. In cases in which the relative is alleged to have abuse or neglected the child, the child protection agency must notify DHFS, and DHFS must designate another child protection agency to conduct the investigation, if the child protection agency adetermines that, because of the relationship between the child protection agency and the relative, there is a substantial probability that the child protection agency would not conduct an unbiased investigation.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

<b>SECTION 1.</b> 48.64 (title) of the statutes is amended to read:
48.64 (title) Placement of children in foster homes, treatment foster
homes and group homes out-of-home care.
<b>SECTION 2.</b> 48.64 (1) of the statutes is amended to read:
48.64 (1) DEFINITION. In this section, "agency" means the department of health
and family services, the department of corrections, a county department, or a
licensed child welfare agency authorized to place children in foster homes, treatment
foster homes, or group homes <u>or in the homes of relatives other than a parent</u> .
<b>SECTION 3.</b> 48.64 (1m) of the statutes is amended to read:
48.64 (1m) Foster home, treatment foster home and group home
OUT-OF-HOME CARE AGREEMENTS. If an agency places a child in a foster home,
treatment foster home, or group home <u>or in the home of a relative other than a parent</u>
under a court order or <u>places a child in a foster home, treatment foster home, or group</u>
home under a voluntary agreement under s. 48.63, the agency shall enter into a
written agreement with the head of the home. The agreement shall provide that the
agency shall have access at all times to the child and the home, and that the child
will be released to the agency whenever, in the opinion of the agency placing the child
or the department, the best interests of the child require it. If a child has been in a
foster home, treatment foster home, or group home <u>or in the home of a relative other</u>
than a parent for 6 months or more, the agency shall give the head of the home
written notice of intent to remove the child, stating the reasons for the removal. The

2007 – 2008 Legislature

#### ASSEMBLY BILL 572

child may not be removed before completion of the hearing under sub. (4) (a) or (c), 1  $\mathbf{2}$ if requested, or 30 days after the receipt of the notice, whichever is later, unless the 3 safety of the child requires it or, in a case in which the reason for removal is to place the child for adoption under s. 48.833, unless all of the persons who have the right 4 5 to request a hearing under sub. (4) (a) or (c) sign written waivers of objection to the 6 proposed removal. If the safety of the child requires earlier removal, s. 48.19 shall apply. If an agency removes a child from an adoptive placement, the head of the home 7 8 shall have no claim against the placing agency for the expense of care, clothing, or medical treatment. 9

10

**SECTION 4.** 48.64 (1r) of the statutes is amended to read:

11 48.64 (1r) NOTIFICATION OF SCHOOL DISTRICT. When an agency places a 12 school-age child in a foster home, -a treatment foster home or a , or group home or 13 in the home of a relative other than a parent, the agency shall notify the clerk of the 14 school district in which the foster home, treatment foster home or, group home, or 15 home of the relative is located that a school-age child has been placed in a foster 16 home, treatment foster home or, group home, or home of a relative in the school 17 district.

18 **SECTION 5.** 48.64 (2) of the statutes is amended to read:

19 48.64 (2) SUPERVISION OF FOSTER HOME, TREATMENT FOSTER HOME AND GROUP HOME
 20 <u>OUT-OF-HOME CARE PLACEMENTS</u>. Every child <u>who is placed</u> in a foster home, treatment
 21 foster home, or group home shall be under the supervision of an agency. <u>Every child</u>
 22 who is placed in the home of a relative other than a parent under a court order shall

23 <u>be under the supervision of an agency.</u>

24 **SECTION 6.** 48.64 (4) (a) of the statutes is amended to read:

48.64 (4) (a) Any decision or order issued by an agency that affects the head of 1 2 a foster home, treatment foster home, or group home, the head of the home of a 3 relative other than a parent in which a child is placed, or the children child involved 4 may be appealed to the department under fair hearing procedures established under  $\mathbf{5}$ department rules. The department shall, upon rules promulgated by the 6 department. Upon receipt of an appeal, the department shall give the head of the 7 home reasonable notice and an opportunity for a fair hearing. The department may 8 make such additional investigation as the department considers necessary. The 9 department shall give notice of the hearing to the head of the home and to the 10 departmental subunit, county department, or child welfare agency that issued the 11 decision or order. Each person receiving notice is entitled to be represented at the 12hearing. At all hearings conducted under this subsection paragraph, the head of the 13 home, or a representative of the head of the home, shall have an adequate 14opportunity, notwithstanding s. 48.78 (2) (a), to examine all documents and records 15to be used at the hearing at a reasonable time before the date of the hearing as well as during the hearing, to bring witnesses, to establish all pertinent facts and 16 17circumstances, and to question or refute any testimony or evidence, including an 18 opportunity to confront and cross-examine adverse witnesses. The department shall grant a continuance for a reasonable period of time when an issue is raised for 19 20 the first time during a hearing. This requirement may be waived with the consent 21of the parties. The decision of the department shall be based exclusively on evidence 22introduced at the hearing. A transcript of testimony and exhibits, or an official report 23containing the substance of what transpired at the hearing, together with all papers 24and requests filed in the proceeding, and the findings of the hearing examiner shall constitute the exclusive record for decision by the department. The department shall 25

2007 – 2008 Legislature

#### ASSEMBLY BILL 572

make the record available at any reasonable time and at an accessible place to the 1  $\mathbf{2}$ head of the home or his or her representative. Decisions by the department shall 3 specify the reasons for the decision and identify the supporting evidence. No person participating in an agency action being appealed may participate in the final 4 5 administrative decision on that action. The department shall render its decision as 6 soon as possible after the hearing and shall send a certified copy of its decision to the 7 head of the home and to the departmental subunit, county department, or child 8 welfare agency that issued the decision or order. The decision shall be binding on all 9 parties concerned.

10

**SECTION 7.** 48.64 (4) (c) of the statutes is amended to read:

11 48.64 (4) (c) The circuit court for the county where the dispositional order 12placing a child in a foster home, treatment foster home, or group home or in the home 13of a relative other than a parent was entered or the voluntary agreement under s. 14 48.63 so placing a child in a foster home, treatment foster home, or group home was 15made has jurisdiction upon petition of any interested party over -a- the child who is 16 placed in -a- the foster home, treatment foster home, or group home, or home of the 17relative. The circuit court may call a hearing, at which the head of the home and the 18 supervising agency under sub. (2) shall be present, for the purpose of reviewing any 19 decision or order of that agency involving the placement and care of the child. If the 20child has been placed in a foster home or in the home of a relative other than a parent, 21the foster parent or relative may present relevant evidence at the hearing. The 22petitioner has the burden of proving by clear and convincing evidence that the 23decision or order issued by the agency is not in the best interests of the child.

24

**SECTION 8.** 48.981 (3) (d) 1. of the statutes is amended to read:

1	48.981 (3) (d) 1. In this paragraph, "agent" includes, but is not limited to, a
2	foster parent, treatment foster parent <u>, relative other than a parent</u> , or other person
3	given custody of a child or a human services professional employed by a county
4	department under s. 51.42 or 51.437 or by a child welfare agency who is working with
5	a child or an expectant mother of an unborn child under contract with or under the
6	supervision of the department in a county having a population of 500,000 or more or
7	a county department under s. 46.22.
8	SECTION 9. 48.981 (7) (a) 4. of the statutes is amended to read:

9 48.981 (7) (a) 4. A child's foster parent, treatment foster parent, relative other 10 than a parent, or other person having physical custody of the child or a person having 11 physical custody of the expectant mother of an unborn child, except that the person 12 or agency maintaining the record or report may not disclose any information that 13 would identify the reporter.

14

#### **SECTION 10. Initial applicability.**

(1) AGENCY DECISIONS INVOLVING PLACEMENT OF CHILD. The treatment of section
48.64 (1), (1m), (1r), (2), and (4) (a) and (c) of the statutes first applies to decisions
or orders involving the placement and care of a child that are made on the effective
date of this subsection.

(2) INDEPENDENT CHILD ABUSE OR NEGLECT INVESTIGATIONS. The treatment of
section 48.981 (3) (d) 1. and (7) (a) 4. of the statutes first applies to a report of
suspected or threatened child abuse or neglect received by an agency, as defined in
section 48.981 (1) (ag) of the statutes, on the effective date of this subsection.

23

(END)