

State of Misconsin 2007 - 2008 LEGISLATURE

2007 ASSEMBLY BILL 726

January 24, 2008 – Introduced by Representatives RICHARDS, BERCEAU, BOYLE, COLON, HAHN, HEBL, HINTZ, HIXSON, KAUFERT, KREUSER, MUSSER, POCAN, POPE-ROBERTS, SHERIDAN, SHERMAN, SHILLING, SINICKI, SMITH, SOLETSKI, TRAVIS and TURNER, cosponsored by Senators HANSEN, VINEHOUT, COGGS, DECKER, ERPENBACH, JAUCH, KAPANKE, LASSA, LEHMAN, MILLER, PLALE, SULLIVAN, TAYLOR and WIRCH. Referred to Committee on Colleges and Universities.

1	$An \ ACT \ \textit{to amend} \ 7.33 \ (4), \ 13.111 \ (2), \ 16.50 \ (3) \ (e), \ 16.705 \ (3) \ (c), \ 19.82 \ (1), \ 19.85 \ (1)$
2	(3), 19.86, 20.425 (1) (a), 20.545 (1) (a), 20.865 (1) (ci), 20.865 (1) (ic), 20.865 (1)
3	(si),20.917(3)(b),20.923(6)(intro.),20.928(1),36.09(1)(j),40.02(25)(b)8.,
4	40.05 (1) (b), 40.05 (4) (ag) (intro.), 40.05 (4) (ar), 40.05 (4) (b), 40.05 (4) (bw),
5	40.05 (4g) (a) 4., 40.05 (5) (intro.), 40.05 (5) (b) 4., 40.05 (6) (a), 40.62 (2), 40.80
6	(3),40.81(3),40.95(1)(a)2.,230.01(3),230.046(10)(a),230.12(3)(e)1.,230.35(a)(a)(a)(a)(a)(a)(a)(a)(a)(a)
7	(2d) (e), 230.35 (3) (e) 6. and 230.88 (2) (b); and <i>to create</i> 20.865 (1) (cm), 20.865
8	(1) (im), 20.865 (1) (sm) and subchapter VI of chapter 111 of the statutes;
9	relating to: collective bargaining process for University of Wisconsin System
10	faculty and academic staff and making appropriations.

Analysis by the Legislative Reference Bureau

Under current law, faculty and academic staff of the University of Wisconsin (UW) System do not have collective bargaining rights under the State Employment Labor Relations Act (SELRA). This bill provides faculty and academic staff of the UW System collective bargaining rights under state law in a manner similar to that provided other state employees under SELRA.

1

This bill provides all UW System academic staff and all faculty, including specifically faculty who are supervisors or managers, with the right to collectively bargain over wages, hours, and conditions of employment. Collective bargaining units are structured with separate units for faculty at each of the UW System campuses and for academic staff at each of the UW System campuses. The bill also provides that, if the employees approve by vote, any two or more units for faculty or academic staff may be combined into a single unit. Representatives for each unit are chosen by election.

Unfair labor practices for UW System academic staff and faculty collective bargaining are generally the same as those under SELRA, except that the bill specifically provides that it is not an unfair labor practice for the Board of Regents of the UW System to implement changes in salaries or conditions of employment for members of the faculty or academic staff at one UW institution and not for such persons at other UW institutions if certain conditions are met. The bill specifically authorizes fair-share and maintenance of membership agreements for UW academic staff and faculty collective bargaining, as is the case under SELRA. The bill also prohibits strikes.

Under the bill, the subjects of collective bargaining are the same as under SELRA, except that collective bargaining is prohibited on the mission and goals of the Board of Regents of the UW System; the diminution of the right of tenure provided faculty: the rights granted faculty and academic staff under current law; and academic freedom. Finally, under the bill, collective bargaining agreements covering UW faculty and academic staff must be approved by the Joint Committee on Employment Relations and adopted by the legislature.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	SECTION 1. 7.33 (4) of the statutes is amended to read:
2	7.33 (4) Except as otherwise provided in this subsection, each local
3	governmental unit, as defined in s. 16.97 (7), may, and each state agency shall, upon
4	proper application under sub. (3), permit each of its employees to serve as an election
5	official under s. 7.30 without loss of fringe benefits or seniority privileges earned for
6	scheduled working hours during the period specified in sub. (3), without loss of pay
7	for scheduled working hours during the period specified in sub. (3) except as provided
8	in sub. (5), and without any other penalty. For employees who are included in a

ASSEMBLY BILL 726

collective bargaining unit for which a representative is recognized or certified under 1 2 subch. V or VI of ch. 111, this subsection shall apply unless otherwise provided in a 3 collective bargaining agreement. 4 **SECTION 2.** 13.111 (2) of the statutes is amended to read: 513.111 (2) DUTIES. The joint committee on employment relations shall perform 6 the functions assigned to it under subch. subchs. V and VI of ch. 111, subch. II of ch. 7 230 and ss. 16.53 (1) (d) 1., 20.916, 20.917, 20.923 and 40.05 (1) (b). 8 **SECTION 3.** 16.50 (3) (e) of the statutes is amended to read: 9 16.50 (3) (e) No pay increase may be approved unless it is at the rate or within 10 the pay ranges prescribed in the compensation plan or as provided in a collective 11 bargaining agreement under subch. V or VI of ch. 111. 12**SECTION 4.** 16.705 (3) (c) of the statutes is amended to read: 13 16.705 (3) (c) Do not enter into any contract for contractual services in conflict 14with any collective bargaining agreement under subch. V or VI of ch. 111. 15**SECTION 5.** 19.82 (1) of the statutes, as affected by 2007 Wisconsin Act 20, is 16 amended to read: 17**19.82** (**1**) "Governmental body" means a state or local agency, board, 18 commission, committee, council, department or public body corporate and politic created by constitution, statute, ordinance, rule or order; a governmental or 19 20 quasi-governmental corporation except for the Bradley center sports and 21entertainment corporation; a local exposition district under subch. II of ch. 229; a 22 long-term care district under s. 46.2895; or a formally constituted subunit of any of 23the foregoing, but excludes any such body or committee or subunit of such body which

24 is formed for or meeting for the purpose of collective bargaining under subch. I, IV

25 or, V, or VI of ch. 111.

ASSEMBLY BILL 726

1	SECTION 6. 19.85 (3) of the statutes is amended to read:
2	19.85 (3) Nothing in this subchapter shall be construed to authorize a
3	governmental body to consider at a meeting in closed session the final ratification or
4	approval of a collective bargaining agreement under subch. I, IV or, V <u>, or VI</u> of ch. 111
5	which has been negotiated by such body or on its behalf.
6	SECTION 7. 19.86 of the statutes, as affected by 2007 Wisconsin Act 20, is
7	amended to read:
8	19.86 Notice of collective bargaining negotiations. Notwithstanding s.
9	19.82 (1), where notice has been given by either party to a collective bargaining
10	agreement under subch. I, IV or , V <u>, or VI</u> of ch. 111 to reopen such agreement at its
11	expiration date, the employer shall give notice of such contract reopening as provided
12	in s. 19.84 (1) (b). If the employer is not a governmental body, notice shall be given
13	by the employer's chief officer or such person's designee.
14	SECTION 8. 20.425 (1) (a) of the statutes is amended to read:
15	20.425 (1) (a) <i>General program operations</i> . The amounts in the schedule for
16	the purposes provided in subchs. I, IV and, V, and VI of ch. 111 and s. 230.45 (1).
17	SECTION 9. 20.545 (1) (a) of the statutes is amended to read:
18	20.545 (1) (a) General program operations. The amounts in the schedule to
19	administer the employment relations functions and the civil service system under
20	subch. subchs. V and VI of ch. 111 and ch. 230, to pay awards under s. 230.48 and to
21	defray the expenses of the state employees suggestion board.
22	SECTION 10. 20.865 (1) (ci) of the statutes is amended to read:
23	20.865 (1) (ci) Nonrepresented university system senior executive, faculty and
24	academic pay adjustments. A sum sufficient to pay the cost of pay and related
25	adjustments approved by the joint committee on employment relations under s.

- 4 -

ASSEMBLY BILL 726

230.12 (3) (e) for University of Wisconsin System employees under ss. 20.923 (4g), (5)
 and (6) (m) and 230.08 (2) (d) who are not included within a collective bargaining unit
 for which a representative is certified under subch. V or VI of ch. 111, as determined
 under s. 20.928, other than adjustments funded under par. (cj).

5

SECTION 11. 20.865 (1) (cm) of the statutes is created to read:

6 20.865 (1) (cm) Represented university faculty and academic staff pay 7 adjustments. A sum sufficient to supplement the appropriations to the Board of 8 Regents of the University of Wisconsin System for the cost of compensation and 9 related adjustments approved by the legislature under s. 111.9991 for University of 10 Wisconsin System employees under s. 230.08 (2) (d) who are included within a 11 collective bargaining unit for which a representative is certified under subch. VI of 12 ch. 111, as determined under s. 20.928.

13 SECTION 12. 20.865 (1) (ic) of the statutes is amended to read:

1420.865 (1) (ic) Nonrepresented university system senior executive, faculty and 15academic pay adjustments. From the appropriate program revenue and program 16 revenue-service accounts, a sum sufficient to supplement the appropriations to the 17University of Wisconsin System to pay the cost of pay and related adjustments 18 approved by the joint committee on employment relations under s. 230.12 (3) (e) for 19 University of Wisconsin System employees under ss. 20.923 (4g), (5) and (6) (m) and 20 230.08 (2) (d) who are not included within a collective bargaining unit for which a 21representative is certified under subch. V or VI of ch. 111, as determined under s. 22 20.928, other than adjustments funded under par. (cj).

23

SECTION 13. 20.865 (1) (im) of the statutes is created to read:

24 20.865 (1) (im) Represented university system faculty and academic staff pay
 25 adjustments; program revenue. From the appropriate program revenue and program

- 5 -

ASSEMBLY BILL 726

1	revenue-service accounts, a sum sufficient to supplement the appropriations to the
2	Board of Regents of the University of Wisconsin System for the cost of compensation
3	and related adjustments approved by the joint committee on employment relations
4	under s. 230.12 (3) (e) for University of Wisconsin System employees under s. 230.08
5	(2) (d) who are included within a collective bargaining unit for which a representative
6	is certified under subch. VI of ch. 111, as determined under s. 20.928.
7	SECTION 14. 20.865 (1) (si) of the statutes is amended to read:
8	20.865 (1) (si) Nonrepresented university system senior executive, faculty and
9	academic pay adjustments. From the appropriate segregated funds, a sum sufficient
10	to supplement the appropriations to the University of Wisconsin System to pay the
11	cost of pay and related adjustments approved by the joint committee on employment
12	relations under s. 230.12 (3) (e) for University of Wisconsin System employees under
13	ss. 20.923 (4g), (5) and (6) (m) and 230.08 (2) (d) who are not included within a
14	collective bargaining unit for which a representative is certified under subch. V <u>or</u>
15	<u>VI</u> of ch. 111, as determined under s. 20.928.
16	SECTION 15. 20.865 (1) (sm) of the statutes is created to read:
17	20.865 (1) (sm) Represented university faculty and academic staff pay
18	adjustments; segregated revenues. From the appropriate segregated funds, a sum
19	sufficient to supplement the appropriations to the Board of Regents of the University
20	of Wisconsin System for the cost of compensation and related adjustments approved
21	by the joint committee on employment relations under s. 230.12 (3) (e) for University
22	of Wisconsin System employees under s. 230.08 (2) (d) who are included within a
23	collective bargaining unit for which a representative is certified under subch. VI of
24	ch. 111, as determined under s. 20.928.

SECTION 16. 20.917 (3) (b) of the statutes is amended to read:

25

- 6 -

ASSEMBLY BILL 726

1	20.917 (3) (b) This subsection applies to employees in all positions in the civil
2	service, including those employees in positions included in collective bargaining
3	units under subch. V <u>or VI</u> of ch. 111, whether or not the employees are covered by
4	a collective bargaining agreement.
5	SECTION 17. 20.923 (6) (intro.) of the statutes is amended to read:
6	20.923 (6) SALARIES SET BY APPOINTING AUTHORITIES. (intro.) Salaries for the
7	following positions may be set by the appointing authority, subject to restrictions
8	otherwise set forth in the statutes and the compensation plan under s. 230.12, except
9	where the salaries are a subject of bargaining with a certified representative of a
10	collective bargaining unit under s. 111.91 <u>or 111.998</u> :
11	SECTION 18. 20.928 (1) of the statutes is amended to read:
12	20.928 (1) Each state agency head shall certify to the department of
13	administration, at such time and in such manner as the secretary of administration
14	prescribes, the sum of money needed by the state agency from the appropriations
15	under s. 20.865 (1) (c), (ci), (cm), (cj), (d), (i), (ic), (im), (j), (s), (si), (sm), and (t). Upon
16	receipt of the certifications together with such additional information as the
17	secretary of administration prescribes, the secretary shall determine the amounts
18	required from the respective appropriations to supplement state agency budgets.
19	SECTION 19. 36.09 (1) (j) of the statutes is amended to read:
20	36.09 (1) (j) Except where such matters are a subject of bargaining with a
21	certified representative of a collective bargaining unit under s. 111.91 <u>or 111.998</u> , the
22	board shall establish salaries for persons not in the classified staff prior to July 1 of

each year for the next fiscal year, and shall designate the effective dates for payment
of the new salaries. In the first year of the biennium, payments of the salaries
established for the preceding year shall be continued until the biennial budget bill

- 7 -

is enacted. If the budget is enacted after July 1, payments shall be made following 1 $\mathbf{2}$ enactment of the budget to satisfy the obligations incurred on the effective dates, as 3 designated by the board, for the new salaries, subject only to the appropriation of funds by the legislature and s. 20.928 (3). This paragraph does not limit the 4 5 authority of the board to establish salaries for new appointments. The board may 6 not increase the salaries of employees specified in ss. 20.923 (5) and (6) (m) and 7 230.08 (2) (d) under this paragraph unless the salary increase conforms to the proposal as approved under s. 230.12 (3) (e) or the board authorizes the salary 8 9 increase to correct salary inequities under par. (h), to fund job reclassifications or 10 promotions, or to recognize competitive factors. The board may not increase the 11 salary of any position identified in s. 20.923 (4g) under this paragraph unless the 12salary increase conforms to the proposal as approved under s. 230.12 (3) (e) or the 13 board authorizes the salary increase to correct a salary inequity or to recognize 14competitive factors. The board may not increase the salary of any position identified 15in s. 20.923 (4g) (ae) and (am) to correct a salary inequity that results from the appointment of a person to a position identified in s. 20.923 (4g) (ae) and (am) unless 16 17the increase is approved by the office of state employment relations. The granting 18 of salary increases to recognize competitive factors does not obligate inclusion of the 19 annualized amount of the increases in the appropriations under s. 20.285 (1) for 20 subsequent fiscal bienniums. No later than October 1 of each year, the board shall 21report to the joint committee on finance and the secretary of administration and 22director of the office of state employment relations concerning the amounts of any 23salary increases granted to recognize competitive factors, and the institutions at $\mathbf{24}$ which they are granted, for the 12-month period ending on the preceding June 30. **SECTION 20.** 40.02 (25) (b) 8. of the statutes is amended to read: 25

ASSEMBLY BILL 726

4

40.02 (25) (b) 8. Any other state employee for whom coverage is authorized
 under a collective bargaining agreement pursuant to subch. I or, V, or VI of ch. 111
 or under s. 230.12 or 233.10.

SECTION 21. 40.05 (1) (b) of the statutes is amended to read:

540.05 (1) (b) In lieu of employee payment, the employer may pay all or part of 6 the contributions required by par. (a), but all the payments shall be available for 7 benefit purposes to the same extent as required contributions deducted from 8 earnings of the participating employees. Action to assume employee contributions 9 as provided under this paragraph shall be taken at the time and in the form 10 determined by the governing body of the participating employer. The state shall pay 11 under this paragraph for employees who are covered by a collective bargaining 12agreement under subch. V or VI of ch. 111 and for employees whose fringe benefits 13 are determined under s. 230.12 an amount equal to 4% 4 percent of the earnings paid 14by the state unless otherwise provided in a collective bargaining agreement under 15subch. V or VI of ch. 111 or unless otherwise determined under s. 230.12. The University of Wisconsin Hospitals and Clinics Authority shall pay under this 16 17paragraph for employees who are covered by a collective bargaining agreement 18 under subch. I of ch. 111 and for employees whose fringe benefits are determined under s. 233.10 an amount equal to 4% 4 percent of the earnings paid by the authority 19 20 unless otherwise provided in a collective bargaining agreement under subch. I of ch. 21111 or unless otherwise determined under s. 233.10. The state shall pay under this 22 paragraph for employees who are not covered by a collective bargaining agreement 23under subch. V or VI of ch. 111 and for employees whose fringe benefits are not 24determined under s. 230.12 an amount equal to 4% 4 percent of the earnings paid by the state unless a different amount is recommended by the director of the office of 25

ASSEMBLY BILL 726

state employment relations and approved by the joint committee on employment relations in the manner provided for approval of changes in the compensation plan under s. 230.12 (3). The University of Wisconsin Hospitals and Clinics Authority shall pay under this paragraph for its employees who are not covered by a collective bargaining agreement under subch. I of ch. 111 an amount equal to 4% <u>4 percent</u> of the earnings paid by the authority unless a different amount is established by the board of directors of the authority under s. 233.10.

8

SECTION 22. 40.05 (4) (ag) (intro.) of the statutes is amended to read:

9 40.05 (4) (ag) (intro.) Beginning on January 1, 2004, except as otherwise
10 provided in accordance with a collective bargaining agreement under subch. I or, V,
11 or VI of ch. 111 or s. 230.12 or 233.10, the employer shall pay for its currently
12 employed insured employees:

13 **SECTION 23.** 40.05 (4) (ar) of the statutes is amended to read:

1440.05 (4) (ar) The employer shall pay under par. (a) for employees who are not 15covered by a collective bargaining agreement under subch. I or, V, or VI of ch. 111 and for employees whose health insurance premium contribution rates are not 16 17determined under s. 230.12 or 233.10 an amount equal to the amount specified in par. 18 (ag) unless a different amount is recommended by the director of the office of state employment relations and approved by the joint committee on employment relations 19 20in the manner provided for approval of changes in the compensation plan under s. 21230.12 (3).

22

SECTION 24. 40.05 (4) (b) of the statutes is amended to read:

40.05 (4) (b) Except as provided under pars. (bc) and (bp), accumulated unused
sick leave under ss. 13.121 (4), 36.30, 230.35 (2), 233.10, and 757.02 (5) and subch.
I or, V, or VI of ch. 111 of any eligible employee shall, at the time of death, upon

ASSEMBLY BILL 726

qualifying for an immediate annuity or for a lump sum payment under s. 40.25 (1) 1 $\mathbf{2}$ or upon termination of creditable service and qualifying as an eligible employee 3 under s. 40.02 (25) (b) 6. or 10., be converted, at the employee's highest basic pay rate 4 he or she received while employed by the state, to credits for payment of health $\mathbf{5}$ insurance premiums on behalf of the employee or the employee's surviving insured 6 dependents. Any supplemental compensation that is paid to a state employee who 7 is classified under the state classified civil service as a teacher, teacher supervisor, 8 or education director for the employee's completion of educational courses that have 9 been approved by the employee's employer is considered as part of the employee's 10 basic pay for purposes of this paragraph. The full premium for any eligible employee 11 who is insured at the time of retirement, or for the surviving insured dependents of 12an eligible employee who is deceased, shall be deducted from the credits until the 13 credits are exhausted and paid from the account under s. 40.04 (10), and then 14deducted from annuity payments, if the annuity is sufficient. The department shall 15provide for the direct payment of premiums by the insured to the insurer if the premium to be withheld exceeds the annuity payment. Upon conversion of an 16 17employee's unused sick leave to credits under this paragraph or par. (bf), the 18 employee or, if the employee is deceased, the employee's surviving insured dependents may initiate deductions from those credits or may elect to delay 19 20 initiation of deductions from those credits, but only if the employee or surviving 21insured dependents are covered by a comparable health insurance plan or policy 22during the period beginning on the date of the conversion and ending on the date on 23which the employee or surviving insured dependents later elect to initiate 24deductions from those credits. If an employee or an employee's surviving insured dependents elect to delay initiation of deductions from those credits, an employee or 25

ASSEMBLY BILL 726

the employee's surviving insured dependents may only later elect to initiate
deductions from those credits during the annual enrollment period under par. (be).
A health insurance plan or policy is considered comparable if it provides hospital and
medical benefits that are substantially equivalent to the standard health insurance
plan established under s. 40.52 (1).

6

SECTION 25. 40.05 (4) (bw) of the statutes is amended to read:

7 40.05 (4) (bw) On converting accumulated unused sick leave to credits for the 8 payment of health insurance premiums under par. (b), the department shall add 9 additional credits, calculated in the same manner as are credits under par. (b), that 10 are based on a state employee's accumulated sabbatical leave or earned vacation 11 leave from the state employee's last year of service prior to retirement, or both. The 12department shall apply the credits awarded under this paragraph for the payment 13of health insurance premiums only after the credits awarded under par. (b) are 14 exhausted. This paragraph applies only to state employees who are eligible for 15accumulated unused sick leave conversion under par. (b) and who are entitled to the 16 benefits under this paragraph pursuant to a collective bargaining agreement under 17subch. V or VI of ch. 111.

18

SECTION 26. 40.05 (4g) (a) 4. of the statutes is amended to read:

40.05 (4g) (a) 4. Has received a military leave of absence under s. 230.32 (3) (a)
or 230.35 (3), under a collective bargaining agreement under subch. V or VI of ch. 111
or under rules promulgated by the director of the office of state employment relations
or is eligible for reemployment with the state under s. 21.79 after completion of his
or her service in the U.S. armed forces.

24

SECTION 27. 40.05 (5) (intro.) of the statutes is amended to read:

ASSEMBLY BILL 726

1	40.05 (5) INCOME CONTINUATION INSURANCE PREMIUMS. (intro.) For the income
2	continuation insurance provided under subch. V the employee shall pay the amount
3	remaining after the employer has contributed the following or, if different, the
4	amount determined under a collective bargaining agreement under subch. I or, V <u>, or</u>
5	<u>VI</u> of ch. 111 or s. 230.12 or 233.10:
6	SECTION 28. 40.05 (5) (b) 4. of the statutes is amended to read:
7	40.05 (5) (b) 4. The accrual and crediting of sick leave shall be determined in
8	accordance with ss. 13.121 (4), 36.30, 230.35 (2), 233.10 and 757.02 (5) and subch. I
9	or , V <u>, or VI</u> of ch. 111.
10	SECTION 29. 40.05 (6) (a) of the statutes is amended to read:
11	40.05 (6) (a) Except as otherwise provided in accordance with a collective
12	bargaining agreement under subch. I or, V <u>, or VI</u> of ch. 111 or s. 230.12 or 233.10, each
13	insured employee under the age of 70 and annuitant under the age of 65 shall pay
14	for group life insurance coverage a sum, approved by the group insurance board,
15	which shall not exceed 60 cents monthly for each \$1,000 of group life insurance,
16	based upon the last amount of insurance in force during the month for which
17	earnings are paid. The equivalent premium may be fixed by the group insurance
18	board if the annual compensation is paid in other than 12 monthly installments.
19	SECTION 30. 40.62 (2) of the statutes is amended to read:
20	40.62 (2) Sick leave accumulation shall be determined in accordance with rules
21	of the department, any collective bargaining agreement under subch. I or , V <u>, or VI</u>
22	of ch. 111, and ss. 13.121 (4), 36.30, 230.35 (2), 233.10, 757.02 (5) and 978.12 (3).
23	SECTION 31. 40.80 (3) of the statutes is amended to read:
24	40.80 (3) Any action taken under this section shall apply to employees covered
25	by a collective bargaining agreement under subch. V <u>or VI</u> of ch. 111.

- 13 -

ASSEMBLY BILL 726

1	SECTION 32. 40.81 (3) of the statutes is amended to read:
2	40.81 (3) Any action taken under this section shall apply to employees covered
3	by a collective bargaining agreement under subch. IV or, V <u>, or VI</u> of ch. 111.
4	SECTION 33. $40.95(1)(a)$ 2. of the statutes is amended to read:
5	40.95 (1) (a) 2. The employee has his or her compensation established in a
6	collective bargaining agreement under subch. V <u>or VI</u> of ch. 111.
7	SECTION 34. Subchapter VI of chapter 111 of the statutes [precedes 111.95] is
8	created to read:
9	CHAPTER 111
10	SUBCHAPTER VI
11	UNIVERSITY OF WISCONSIN SYSTEM
12	FACULTY AND ACADEMIC STAFF
13	LABOR RELATIONS
14	111.95 Declaration of policy. The public policy of the state as to labor
15	relations and collective bargaining involving faculty and academic staff at the
16	University of Wisconsin System, in furtherance of which this subchapter is enacted,
17	is as follows:
18	(1) The people of the state of Wisconsin have a fundamental interest in
19	developing harmonious and cooperative labor relations within the University of
20	Wisconsin System.
21	(2) It recognizes that there are 3 major interests involved: that of the public,
22	that of the employee, and that of the employer. These 3 interests are to a considerable
23	extent interrelated. It is the policy of this state to protect and promote each of these
24	interests with due regard to the rights of the others.
25	111.96 Definitions. In this subchapter:

- 14 -

ASSEMBLY BILL 726

(1) "Academic staff" has the meaning given under s. 36.05 (1), but does not
 include any individual holding an appointment under s. 36.13 or 36.15 (2m) or who
 is appointed to a visiting faculty position.

4

(2) "Board" means the Board of Regents of the University of Wisconsin System.

5 (3) "Collective bargaining" means the performance of the mutual obligation of 6 the state as an employer, by its officers and agents, and the representatives of its 7 employees, to meet and confer at reasonable times, in good faith, with respect to the 8 subjects of bargaining provided in s. 111.998 with the intention of reaching an 9 agreement, or to resolve questions arising under such an agreement. The duty to 10 bargain, however, does not compel either party to agree to a proposal or require the 11 making of a concession. Collective bargaining includes the reduction of any 12agreement reached to a written and signed document.

13 (4) "Collective bargaining unit" means a unit established under s. 111.98 (1).

14

(5) "Commission" means the employment relations commission.

(6) "Election" means a proceeding conducted by the commission in which the
employees in a collective bargaining unit cast a secret ballot for collective bargaining
representatives, or for any other purpose specified in this subchapter.

18

(7) "Employee" includes:

(a) All faculty, including specifically faculty who are supervisors or
 management employees, but not including faculty holding a limited appointment
 under s. 36.17 or deans.

(b) All academic staff, except for supervisors, management employees, and
individuals who are privy to confidential matters affecting the employer-employee
relationship.

25

(8) "Employer" means the state of Wisconsin.

ASSEMBLY BILL 726

1	(9) "Faculty" has the meaning given in s. 36.05 (8), except for an individual
2	holding an appointment under s. 36.15 (1), (2), (2m), or (3).
3	(10) "Fair-share agreement" means an agreement between the employer and
4	a labor organization representing employees under which all of the employees in a
5	collective bargaining unit are required to pay their proportionate share of the cost
6	of the collective bargaining process and contract administration measured by the
7	amount of dues uniformly required of all members.
8	(11) "Institution" has the meaning given in s. 36.05 (9).
9	(12) "Labor dispute" means any controversy with respect to the subjects of
10	bargaining provided in this subchapter.
11	(13) "Labor organization" means any employee organization whose purpose is
12	to represent employees in collective bargaining with the employer, or its agents, on
13	matters pertaining to terms and conditions of employment, but does not include any
14	organization that does any of the following:
15	(a) Advocates the overthrow of the constitutional form of government in the
16	United States.
17	(b) Discriminates with regard to the terms or conditions of membership
18	because of race, color, creed, sex, age, sexual orientation, or national origin.
19	(14) "Maintenance of membership agreement" means an agreement between
20	the employer and a labor organization representing employees that requires that all
21	of the employees whose dues are being deducted from earnings under s. 20.921 (1)
22	or 111.992 at or after the time the agreement takes effect shall continue to have dues
23	deducted for the duration of the agreement and that dues shall be deducted from the
24	earnings of all employees who are hired on or after the effective date of the
25	agreement.

- 16 -

1 (15) "Management employees" include those personnel engaged 2 predominately in executive and managerial functions.

3 (16) "Office" means the office of state employment relations in the department
4 of administration.

5 (17) "Referendum" means a proceeding conducted by the commission in which 6 employees, or supervisors specified in s. 111.98 (5), in a collective bargaining unit 7 may cast a secret ballot on the question of directing the labor organization and the 8 employer to enter into a fair-share or maintenance of membership agreement or to 9 terminate such an agreement.

(18) "Representative" includes any person chosen by an employee to representthe employee.

(19) "Strike" includes any strike or other concerted stoppage of work by
employees, any concerted slowdown or other concerted interruption of operations or
services by employees, or any concerted refusal to work or perform their usual duties
as employees of the state.

(20) "Supervisor" means any individual whose principal work is different from that of the individual's subordinates and who has authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, assign, reward or discipline employees, or to adjust their grievances, or to authoritatively recommend such action, if the individual's exercise of such authority is not of a merely routine or clerical nature, but requires the use of independent judgment.

(21) "Unfair labor practice" means any unfair labor practice specified in s.
111.991.

111.965 Duties of the state. (1) In the furtherance of this subchapter, the
state shall be considered as a single employer. The board shall negotiate and

administer collective bargaining agreements. To coordinate the employer position in the negotiation of agreements, the board shall maintain close liaison with the legislature and the office relative to the negotiation of agreements and the fiscal ramifications of those agreements. The board shall coordinate its collective bargaining activities with the office. The legislative branch shall act upon those portions of tentative agreements negotiated by the board that require legislative action.

8 (2) The board shall establish a collective bargaining capacity and shall 9 represent the state in its responsibility as an employer under this subchapter. The 10 board shall coordinate its actions with the director of the office.

11 **111.97 Rights of employees.** Employees shall have the right of 12 self-organization and the right to form, join, or assist labor organizations, to bargain 13 collectively through representatives of their own choosing under this subchapter, 14 and to engage in lawful, concerted activities for the purpose of collective bargaining 15 or other mutual aid or protection. Employees shall also have the right to refrain from 16 any such activities.

17 **111.98 Collective bargaining units.** (1) Collective bargaining units for
18 faculty and staff in the unclassified service of the state shall be structured with a
19 collective bargaining unit for each of the following groups:

- 20 (a) Faculty of the University of Wisconsin–Madison.
- 21 (am) Faculty of the University of Wisconsin–Milwaukee.
- 22 (b) Faculty of the University of Wisconsin–Extension.
- 23 (bm) Faculty of the University of Wisconsin–Eau Claire.
- 24 (c) Faculty of the University of Wisconsin–Green Bay.
- 25 (cm) Faculty of the University of Wisconsin–La Crosse.

ASSEMBLY BILL 726

1	(d) Faculty of the University of Wisconsin-Oshkosh.
2	(dm) Faculty of the University of Wisconsin-Parkside.
3	(e) Faculty of the University of Wisconsin-Platteville.
4	(em) Faculty of the University of Wisconsin-River Falls.
5	(f) Faculty of the University of Wisconsin-Stevens Point.
6	(fm) Faculty of the University of Wisconsin-Stout.
7	(g) Faculty of the University of Wisconsin-Superior.
8	(gm) Faculty of the University of Wisconsin-Whitewater.
9	(h) Faculty of the University of Wisconsin Colleges.
10	(i) Academic staff of the University of Wisconsin-Madison.
11	(im) Academic staff of the University of Wisconsin-Milwaukee.
12	(j) Academic staff of the University of Wisconsin-Extension.
13	(jm) Academic staff of the University of Wisconsin-Eau Claire.
14	(k) Academic staff of the University of Wisconsin-Green Bay.
15	(km) Academic staff of the University of Wisconsin-La Crosse.
16	(L) Academic staff of the University of Wisconsin-Oshkosh.
17	(Lm) Academic staff of the University of Wisconsin-Parkside.
18	(m) Academic staff of the University of Wisconsin-Platteville.
19	(mm) Academic staff of the University of Wisconsin-River Falls.
20	(n) Academic staff of the University of Wisconsin–Stevens Point.
21	(nm) Academic staff of the University of Wisconsin-Stout.
22	(o) Academic staff of the University of Wisconsin-Superior.
23	(op) Academic staff of the University of Wisconsin-Whitewater.
24	(p) Academic staff of the University of Wisconsin Colleges.

- 19 -

ASSEMBLY BILL 726

(2) (a) Notwithstanding sub. (1), 2 or more collective bargaining units described 1 2 under sub. (1) (a) to (p) may be combined into a single unit. If 2 or more collective 3 bargaining units seek to combine into a single collective bargaining unit, the 4 commission shall, upon the petition of at least 30 percent of the employees in each 5 unit, hold an election to determine whether a majority of those employees voting in 6 each unit desire to combine into a single unit. A combined collective bargaining unit 7 shall be formed including all employees from each of those units in which a majority 8 of the employees voting in the election approve a combined unit. The combined 9 collective bargaining unit shall be formed immediately if there is no existing 10 collective bargaining agreement in force in any of the units to be combined. If there 11 is a collective bargaining agreement in force at the time of the election in any of the 12collective bargaining units to be combined, the combined unit shall be formed upon 13 expiration of the last agreement for the units concerned.

14(b) If 2 or more collective bargaining units have combined under par. (a), the 15commission shall, upon petition of at least 30 percent of the employees in any of the original units, hold an election of the employees in the original unit to determine 16 17whether the employees in that unit desire to withdraw from the combined collective 18 bargaining unit. If a majority of the employees voting desire to withdraw from the 19 combined collective bargaining unit, separate units consisting of the unit in which 20 the election was held and a unit composed of the remainder of the combined unit shall 21be formed. The new collective bargaining units shall be formed immediately if there 22is no collective bargaining agreement in force for the combined unit. If there is a 23collective bargaining agreement in force for the combined collective bargaining unit. $\mathbf{24}$ the new units shall be formed upon the expiration of the agreement. While there is a collective bargaining agreement in force for the combined collective bargaining 25

- 21 -

ASSEMBLY BILL 726

1 unit, a petition for an election under this paragraph may be filed only during October $\mathbf{2}$ in the calendar year prior to the expiration of the agreement.

3 The commission shall assign employees to the appropriate collective (3) 4 bargaining units described under sub. (1) or (2).

(4) Any labor organization may petition for recognition as the exclusive 5 6 representative of a collective bargaining unit described under sub. (1) or (2) in 7 accordance with the election procedures under s. 111.990 if the petition is 8 accompanied by a 30 percent showing of interest in the form of signed authorization 9 cards. Any additional labor organization seeking to appear on the ballot shall file a 10 petition within 60 days of the date of filing of the original petition and prove, through 11 signed authorization cards, that at least 10 percent of the employees in the collective 12bargaining unit want it to be their representative.

13 (5) Although academic staff supervisors are not considered employees for the 14purpose of this subchapter, the commission may consider a petition for a statewide 15collective bargaining unit consisting of academic staff supervisors, but the representative of the supervisors may not be affiliated with any labor organization 16 17representing employees. For purposes of this subsection, affiliation does not include 18 membership in a national, state, county, or municipal federation of national or international labor organizations. The certified representative of the supervisors 19 20 may not bargain collectively with respect to any matter other than wages and fringe 21benefits.

22111.990 Representatives and elections. (1) A representative chosen for the 23purposes of collective bargaining by a majority of the employees voting in a collective 24bargaining unit shall be the exclusive representative of all of the employees in such unit for the purposes of collective bargaining. Any individual employee, or any 25

1 minority group of employees in any collective bargaining unit, may present any 2 grievance to the employer in person, or through representatives of their own 3 choosing, and the employer shall confer with the individual employee or group of 4 employees with respect to the grievance if the majority representative has been 5 afforded the opportunity to be present at the conference. Any adjustment resulting 6 from such a conference may not be inconsistent with the conditions of employment 7 established by the majority representative and the employer.

8 (2) Whenever a question arises concerning the representation of employees in 9 a collective bargaining unit, the commission shall determine the representation by 10 taking a secret ballot of the employees and certifying in writing the results to the 11 interested parties and to the board. There shall be included on any ballot for the 12election of representatives the names of all labor organizations having an interest 13in representing the employees participating in the election as indicated in petitions 14filed with the commission. The name of any existing representative shall be included 15on the ballot without the necessity of filing a petition. The commission may exclude from the ballot one who, at the time of the election, stands deprived of his or her rights 16 17under this subchapter by reason of a prior adjudication of his or her having engaged 18 in an unfair labor practice. The ballot shall be so prepared as to permit a vote against representation by anyone named on the ballot. For elections in a collective 19 20bargaining unit composed of employees who are members of the faculty or academic 21staff, whenever more than one representative qualifies to appear on the ballot, the 22ballot shall be prepared to provide separate votes on 2 questions. The first question 23shall be: "Shall the employees of the ... (name of collective bargaining unit) $\mathbf{24}$ participate in collective bargaining?". The 2nd question shall be: "If the employees of the ... (name of collective bargaining unit) elect to participate in collective 25

ASSEMBLY BILL 726

bargaining, which labor organization do you favor to act as representative of the 1 2 employees?". The 2nd question shall not include a choice for no representative. All 3 employees in the collective bargaining unit may vote on both questions. Unless a 4 majority of those employees voting in the election vote to participate in collective 5bargaining, no votes for a particular representative may be counted. If a majority 6 of those employees voting in the election vote to participate in collective bargaining. 7 the ballots for representatives shall be counted. The commission's certification of the 8 results of any election is conclusive as to the findings included therein unless 9 reviewed under s. 111.07 (8).

(3) Whenever an election has been conducted under sub. (2) in which a majority
of the employees voting indicate a desire to participate in collective bargaining but
in which no named representative is favored by a majority of the employees voting,
the commission may, if requested by a party to the proceeding within 30 days from
the date of the certification of the results of the election, conduct a runoff election.
In that runoff election, the commission shall drop from the ballot the name of the
representative who received the least number of votes at the original election.

17(4) While a collective bargaining agreement between a labor organization and 18 an employer is in force under this subchapter, a petition for an election in the collective bargaining unit to which the agreement applies may only be filed during 19 20 October in the calendar year prior to the expiration of that agreement. An election 21held under that petition may be held only if the petition is supported by proof that 22at least 30 percent of the employees in the collective bargaining unit desire a change 23or discontinuance of existing representation. Within 60 days of the time that an 24original petition is filed, another petition may be filed supported by proof that at least 10 percent of the employees in the same collective bargaining unit desire a different 25

ASSEMBLY BILL 726

representative. If a majority of the employees in the collective bargaining unit vote
 for a change or discontinuance of representation by any named representative, the
 decision takes effect upon expiration of any existing collective bargaining agreement
 between the employer and the existing representative.

- 24 -

5 111.991 Unfair labor practices. (1) It is an unfair labor practice for an
6 employer individually or in concert with others:

7 8 (a) To interfere with, restrain, or coerce employees in the exercise of their rights guaranteed under s. 111.97.

9 (b) Except as otherwise provided in this paragraph, to initiate, create, 10 dominate, or interfere with the formation or administration of any labor or employee 11 organization or contribute financial support to it. Except as provided in ss. 40.02 (22) 12(e) and 40.23 (1) (f) 4., no change in any law affecting the Wisconsin Retirement 13 System under ch. 40 and no action by the employer that is authorized by such a law 14is a violation of this paragraph unless an applicable collective bargaining agreement 15specifically prohibits the change or action. No such change or action affects the continuing duty to bargain collectively regarding the Wisconsin Retirement System 16 17under ch. 40 to the extent required by s. 111.998. It is not an unfair labor practice 18 for the employer to reimburse an employee at his or her prevailing wage rate for the 19 time spent during the employee's regularly scheduled hours conferring with the 20employer's officers or agents and for attendance at commission or court hearings 21necessary for the administration of this subchapter.

(c) To encourage or discourage membership in any labor organization by
 discrimination in regard to hiring, tenure, or other terms or conditions of
 employment. This paragraph does not apply to fair-share or maintenance of
 membership agreements.

ASSEMBLY BILL 726

(d) To refuse to bargain collectively on matters set forth in s. 111.998 with a 1 $\mathbf{2}$ representative of a majority of its employees in an appropriate collective bargaining 3 unit. Whenever the employer has a good faith doubt as to whether a labor 4 organization claiming the support of a majority of its employees in an appropriate 5 collective bargaining unit does in fact have that support, it may file with the 6 commission a petition requesting an election as to that claim. The employer is not 7 considered to have refused to bargain until an election has been held and the results 8 of the election are certified to the employer by the commission. A violation of this 9 paragraph includes the refusal to execute a collective bargaining agreement 10 previously orally agreed upon.

11 (e) To violate any collective bargaining agreement previously agreed upon by 12 the parties with respect to wages, hours, and conditions of employment affecting the 13 employees, including an agreement to arbitrate or to accept the terms of an 14 arbitration award, when previously the parties have agreed to accept such award as 15 final and binding upon them.

(f) To deduct labor organization dues from an employee's earnings, unless the 16 17employer has been presented with an individual order therefor, signed by the 18 employee personally, and terminable by at least the end of any year of its life or earlier by the employee giving at least 30 but not more than 120 days written notice 19 20 of such termination to the employer and to the representative labor organization, 21except if there is a fair-share or maintenance of membership agreement in effect. 22The employer shall give notice to the labor organization of receipt of such notice of 23termination.

(1m) Notwithstanding sub. (1), it is not an unfair labor practice for the board
to implement changes in salaries or conditions of employment for members of the

- 25 -

ASSEMBLY BILL 726

1 faculty or academic staff at one institution, and not for other members of the faculty 2 or academic staff at another institution, but this may be done only if the differential 3 treatment is based on comparisons with the compensation and working conditions 4 of employees performing similar services for comparable higher education 5 institutions or based upon other competitive factors.

6

(2) It is unfair practice for an employee individually or in concert with others:

7 8 (a) To coerce or intimidate an employee in the enjoyment of the employee's legal rights, including those guaranteed under s. 111.97.

9 (b) To coerce, intimidate, or induce any officer or agent of the employer to 10 interfere with any of the employer's employees in the enjoyment of their legal rights 11 including those guaranteed under s. 111.97 or to engage in any practice with regard 12 to its employees which would constitute an unfair labor practice if undertaken by the 13 officer or agent on the officer's or agent's own initiative.

(c) To refuse to bargain collectively on matters specified in s. 111.998 with the
authorized officer or agent of the employer that is the recognized or certified
exclusive collective bargaining representative of employees specified in s. 111.96 (8)
in an appropriate collective bargaining unit. Such refusal to bargain shall include
a refusal to execute a collective bargaining agreement previously orally agreed upon.

(d) To violate the provisions of any written agreement with respect to terms and
conditions of employment affecting employees, including an agreement to arbitrate
or to accept the terms of an arbitration award, when previously the parties have
agreed to accept such awards as final and binding upon them.

(e) To engage in, induce, or encourage any employees to engage in a strike or
a concerted refusal to work or perform their usual duties as employees.

ASSEMBLY BILL 726

1 (f) To coerce or intimidate a supervisory employee, officer, or agent of the 2 employer, working at the same trade or profession as the employer's employees, to 3 induce the person to become a member of or act in concert with the labor organization 4 of which the employee is a member

5 (3) It is an unfair labor practice for any person to do or cause to be done on 6 behalf of or in the interest of employers or employees, or in connection with or to 7 influence the outcome of any controversy as to employment relations, any act 8 prohibited by subs. (1) and (2).

9 (4) Any controversy concerning unfair labor practices may be submitted to the 10 commission as provided in s. 111.07, except that the commission shall schedule a 11 hearing on complaints involving alleged violations of sub. (2) (e) within 3 days after 12filing of a complaint, and notice shall be given to each party interested by service on 13the party personally, or by telegram, advising the party of the nature of the complaint 14 and of the date, time, and place of hearing. The commission may appoint a substitute 15tribunal to hear unfair labor practice charges by either appointing a 3-member panel 16 or submitting a 7-member panel to the parties and allowing each to strike 2 names. 17Any such panel shall report its finding to the commission for appropriate action.

18 **111.992 Fair-share and maintenance of membership agreements. (1)** 19 (a) No fair-share or maintenance of membership agreement may become effective 20 unless authorized by a referendum. The commission shall order a referendum 21 whenever it receives a petition supported by proof that at least 30 percent of the 22 employees or supervisors specified in s. 111.98 (5) in a collective bargaining unit 23 desire that a fair-share or maintenance of membership agreement be entered into 24 between the employer and a labor organization. A petition may specify that a

- 27 -

 $\frac{1}{2}$

referendum is requested on a maintenance of membership agreement only, in which case the ballot shall be limited to that question.

0

3 (b) For a fair-share agreement to be authorized, at least two-thirds of the 4 eligible employees or supervisors voting in a referendum shall vote in favor of the 5 agreement. For a maintenance of membership agreement to be authorized, at least 6 a majority of the eligible employees or supervisors voting in a referendum shall vote 7 in favor of the agreement. In a referendum on a fair-share agreement, if less than 8 two-thirds but more than one-half of the eligible employees or supervisors vote in 9 favor of the agreement, a maintenance of membership agreement is authorized.

10 (c) If a fair-share or maintenance of membership agreement is authorized in 11 a referendum, the employer shall enter into such an agreement with the labor 12organization named on the ballot in the referendum. Each fair-share or 13 maintenance of membership agreement shall contain a provision requiring the 14employer to deduct the amount of dues as certified by the labor organization from the 15earnings of the employees or supervisors affected by the agreement and to pay the amount so deducted to the labor organization. Unless the parties agree to an earlier 16 17date, the agreement shall take effect 60 days after certification by the commission 18 that the referendum vote authorized the agreement. The employer shall be held 19 harmless against any claims, demands, suits and other forms of liability made by 20 employees or supervisors or local labor organizations which may arise for actions 21taken by the employer in compliance with this section. All such lawful claims, 22demands, suits and other forms of liability are the responsibility of the labor 23organization entering into the agreement.

24

25

(d) Under each fair-share or maintenance of membership agreement, an employee or supervisor who has religious convictions against dues payments to a

labor organization based on teachings or tenets of a church or religious body of which
he or she is a member shall, on request to the labor organization, have his or her dues
paid to a charity mutually agreed upon by the employee or supervisor and the labor
organization. Any dispute concerning this paragraph may be submitted to the
commission for adjudication.

6 **(2)** (a) Once authorized, a fair-share or maintenance of membership 7 agreement shall continue in effect, subject to the right of the employer or labor 8 organization concerned to petition the commission to conduct a new referendum. 9 Such a petition must be supported by proof that at least 30 percent of the employees 10 or supervisors in the collective bargaining unit desire that the fair-share or 11 maintenance of membership agreement be discontinued. Upon so finding, the 12commission shall conduct a new referendum. If the continuance of the fair-share or 13 maintenance of membership agreement is approved in the referendum by at least the 14percentage of eligible voting employees or supervisors required for its initial 15authorization, it shall be continued in effect, subject to the right of the employer or labor organization to later initiate a further vote following the procedure prescribed 16 17in this subsection. If the continuation of the agreement is not supported in any 18 referendum, it is considered terminated at the termination of the collective bargaining agreement, or one year from the date of the certification of the result of 19 20 the referendum, whichever is earlier.

(b) The commission shall declare any fair-share or maintenance of membership agreement suspended upon such conditions and for such time as the commission decides whenever it finds that the labor organization involved has refused on the basis of race, color, sexual orientation, or creed to receive as a member any employee or supervisor in the collective bargaining unit involved, and the

ASSEMBLY BILL 726

agreement shall be made subject to the findings and orders of the commission. Any
of the parties to the agreement, or any employee or supervisor covered under the
agreement, may come before the commission, as provided in s. 111.07, and petition
the commission to make such a finding.

5 (3) A stipulation for a referendum executed by an employer and a labor 6 organization may not be filed until after the representation election has been held 7 and the results certified.

8 (4) The commission may, under rules adopted for that purpose, appoint as its 9 agent an official of a state agency whose employees are entitled to vote in a 10 referendum to conduct a referendum under this section.

11 **111.993 Grievance arbitration. (1)** Parties to the dispute pertaining to the 12 interpretation of a collective bargaining agreement may agree in writing to have the 13 commission or any other appointing state agency serve as arbitrator or may 14 designate any other competent, impartial, and disinterested persons to so serve. 15 Such arbitration proceedings shall be governed by ch. 788.

(2) The board shall charge an institution for the employer's share of the cost
related to grievance arbitration under sub. (1) for any arbitration that involves one
or more employees of the institution. Each institution so charged shall pay the
amount that the board charges from the appropriation account or accounts used to
pay the salary of the grievant. Funds received under this subsection shall be credited
to the appropriation account under s. 20.545 (1) (km).

111.994 Mediation. The commission may appoint any competent, impartial, disinterested person to act as mediator in any labor dispute either upon its own initiative or upon the request of one of the parties to the dispute. It is the function of a mediator to bring the parties together voluntarily under such favorable auspices

ASSEMBLY BILL 726

as will tend to effectuate settlement of the dispute, but neither the mediator nor the
 commission shall have any power of compulsion in mediation proceedings.

3 111.995 Fact-finding. (1) If a dispute has not been settled after a reasonable 4 period of negotiation and after the settlement procedures, if any, established by the $\mathbf{5}$ parties have been exhausted, the representative that has been certified by the 6 commission after an election, as the exclusive representative of employees in an 7 appropriate bargaining unit, and the employer, its officers, and agents, after a 8 reasonable period of negotiation, are deadlocked with respect to any dispute between 9 them arising in the collective bargaining process, either party may petition the 10 commission, in writing, to initiate fact-finding under this section, and to make 11 recommendations to resolve the deadlock.

(2) Upon receipt of a petition to initiate fact-finding, the commission shall
make an investigation with or without a formal hearing, to determine whether a
deadlock in fact exists. The commission shall certify the results of the investigation.
If the commission decides that fact-finding should be initiated, it shall appoint a
qualified, disinterested person or, when jointly requested by the parties, a 3-member
panel to function as a fact finder.

18 (3) The fact finder may establish dates and place of hearings and shall conduct 19 the hearings under rules established by the commission. Upon request, the 20 commission shall issue subpoenas for hearings conducted by the fact finder. The fact 21finder may administer oaths. Upon completion of the hearing, the fact finder shall 22make written findings of fact and recommendations for solution of the dispute and 23shall cause the same to be served on the parties and the commission. In making 24findings and recommendations, the fact finder shall take into consideration among other pertinent factors the principles vital to the public interest in efficient and 25

economical governmental administration. Upon the request of either party the fact
finder may orally present the recommendations in advance of service of the written
findings and recommendations. Cost of fact-finding proceedings shall be divided
equally between the parties. At the time the fact finder submits a statement of his
or her costs to the parties, the fact finder shall submit a copy thereof to the
commission at its Madison office.

7 8 (4) A fact finder may mediate a dispute at any time prior to the issuance of the fact finder's recommendations.

9 (5) Within 30 days of the receipt of the fact finder's recommendations or within 10 a time period mutually agreed upon by the parties, each party shall advise the other, 11 in writing, as to the party's acceptance or rejection, in whole or in part, of the fact 12 finder's recommendations and, at the same time, send a copy of the notification to 13 the commission at its Madison office. Failure to comply with this subsection, by the 14 employer or employee representative, is a violation of s. 111.991 (1) (d) or (2) (c).

15 111.996 Strike prohibited. (1) Upon establishing that a strike is in progress,
the employer may either seek an injunction or file an unfair labor practice charge
with the commission under s. 111.991 (2) (e) or both. It is the responsibility of the
board to decide whether to seek an injunction or file an unfair labor practice charge.
The existence of an administrative remedy does not constitute grounds for denial of
injunctive relief.

(2) The occurrence of a strike and the participation in the strike by an employee
do not affect the rights of the employer, in law or in equity, to deal with the strike,
including all of the following:

(a) The right to impose discipline, including discharge, or suspension withoutpay, of any employee participating in the strike.

ASSEMBLY BILL 726

(b) The right to cancel the reinstatement eligibility of any employee engaging
 in the strike.

3 (c) The right of the employer to request the imposition of fines, either against
4 the labor organization or the employee engaging in the strike, or to sue for damages
5 because of such strike activity.

6

7

111.997 Management rights. Nothing in this subchapter shall interfere with the right of the board, in accordance with this subchapter to do any of the following:

- 8 (1) Carry out the statutory mandate and goals assigned to the board by the 9 most appropriate and efficient methods and means and utilize personnel in the most 10 appropriate and efficient manner possible.
- (2) Suspend, demote, discharge, or take other appropriate disciplinary action
 against the employee; or to lay off employees in the event of lack of work or funds or
 under conditions where continuation of such work would be inefficient and
 nonproductive.
- 15 **111.998 Subjects of bargaining. (1)** (a) Except as provided in pars. (b) to (f),
 16 matters subject to collective bargaining to the point of impasse are salaries; fringe
 17 benefits consistent with sub. (2); and hours and conditions of employment.
- (b) The board is not required to bargain on management rights under s.
 111.997, except that procedures for the adjustment or settlement of grievances or
 disputes arising out of any type of disciplinary action in s. 111.997 (2) is a subject of
 bargaining.
- 22

(c) The board is prohibited from bargaining on matters contained in sub. (2).

(d) Except as provided in sub. (2) (d) and (e) and ss. 40.02 (22) (e) and 40.23 (1)
(f) 4., all laws governing the Wisconsin Retirement System under ch. 40 and all
actions of the board that are authorized under any such law which apply to

ASSEMBLY BILL 726

1	nonrepresented individuals employed by the state shall apply to similarly situated
2	employees, unless otherwise specifically provided in a collective bargaining
3	agreement that applies to those employees.
4	(e) Demands relating to retirement and group insurance shall be submitted to
5	the board at least one year prior to commencement of negotiations.
6	(f) The board is not required to bargain on matters related to employee
7	occupancy of houses or other lodging provided by the state.
8	(2) The board is prohibited from bargaining on:
9	(a) The mission and goals of the board as set forth in the statutes; the
10	diminution of the right of tenure provided the faculty under s. 36.13, the rights
11	granted faculty under s. 36.09 (4) and academic staff under s. 36.09 (4m), or the
12	rights of appointment provided academic staff under s. 36.15; or academic freedom.
13	(b) Amendments to this subchapter.
14	(c) Family leave and medical leave rights below the minimum afforded under
15	s. 103.10. Nothing in this paragraph prohibits the board from bargaining on rights
16	to family leave or medical leave which are more generous to the employee than the
17	rights provided under s. 103.10.
18	(d) An increase in benefit adjustment contribution rates under s. 40.05 (2n) (a)
19	3.
20	(e) The rights of employees to have retirement benefits computed under s.
21	40.30.
22	(f) Honesty testing requirements that provide fewer rights and remedies to
23	employees than are provided under s. 111.37.
24	(h) Creditable service to which s. 40.285 (2) (b) 4. applies.

- 34 -

ASSEMBLY BILL 726

1	(i) Compliance with the health benefit plan requirements under ss. $632.746(1)$
2	to (8) and (10), 632.747, and 632.748.
3	(j) Compliance with the insurance requirements under s. 631.95.
4	(k) The definition of earnings under s. 40.02 (22).
5	(L) The maximum benefit limitations under s. 40.31
6	(m) The limitations on contributions under s. 40.32.
7	(n) The provision to employees of the health insurance coverage required under
8	s. 632.895 (11) to (14).
9	(o) The requirements related to coverage of and prior authorization for
10	treatment of an emergency medical condition under s. 632.85.
11	(p) The requirements related to coverage of drugs and devices under s. 632.853.
12	(q) The requirements related to experimental treatment under s. 632.855.
13	(r) The requirements under s. 609.10 related to offering a point-of-service
14	option plan.
15	(s) The requirements related to internal grievance procedures under s. 632.83
16	and independent review of certain health benefit plan determinations under s.
17	632.835.
18	(3) Upon request, the chancellor at each institution, or his or her designee,
19	shall meet and confer with the collective bargaining representative, if any, with
20	regard to any issue that is a permissive subject of bargaining, except when the issue
21	is under active consideration by a governance organization under s. 36.09 (4) or (4m).
22	111.999 Labor proposals. The board shall notify and consult with the joint
23	committee on employment relations, in such form and detail as the committee
24	requests, regarding substantial changes in wages, employee benefits, personnel
25	management, and program policy contract provisions to be included in any contract

- 35 -

1 2 proposal to be offered to any labor organization by the state or to be agreed to by the state before such proposal is actually offered or accepted.

- 36 -

3

111.9991 Agreements. (1) Any tentative agreement reached between the 4 board, acting for the state, and any labor organization representing a collective 5 bargaining unit specified in s. 111.98 shall, after official ratification by the labor 6 organization, be submitted by the board to the joint committee on employment 7 relations, which shall hold a public hearing before determining its approval or 8 disapproval. If the committee approves the tentative agreement, it shall introduce 9 in a bill or companion bills, to be put on the calendar or referred to the appropriate 10 scheduling committee of each house, that portion of the tentative agreement which 11 requires legislative action for implementation, such as salary and wage adjustments, 12changes in fringe benefits, and any proposed amendments, deletions, or additions to 13existing law. Such bill or companion bills are not subject to ss. 13.093 (1), 13.50 (6) 14(a) and (b), and 16.47 (2). The committee may, however, submit suitable portions of 15the tentative agreement to appropriate legislative committees for advisory recommendations on the proposed terms. The committee shall accompany the 16 17introduction of such proposed legislation with a message that informs the legislature 18 of the committee's concurrence with the matters under consideration and that 19 recommends the passage of such legislation without change. If the joint committee 20 on employment relations does not approve the tentative agreement, it shall be 21returned to the parties for renegotiation. If the legislature does not adopt without 22change that portion of the tentative agreement introduced by the joint committee on 23employment relations, the tentative agreement shall be returned to the parties for $\mathbf{24}$ renegotiation.

25

(2) No portion of any tentative agreement shall become effective separately.

ASSEMBLY BILL 726

1

2

3

4

 $\mathbf{5}$

6

(3) Agreements shall coincide with the fiscal year or biennium.
(4) The negotiation of collective bargaining agreements and their approval by the parties should coincide with the overall fiscal planning and processes of the state.
(5) All compensation adjustments for employees shall be effective on the beginning date of the pay period nearest the statutory or administrative date.
111.9992 Status of existing benefits and rights. Unless a prohibited

subject of bargaining under s. 111.998 (2), and except as provided in ss. 7.33 (4),
40.05, 40.80 (3), 111.998 (1) (d), and 230.35 (2d) and (3) (e) 6., all statutes and rules
governing the salaries, fringe benefits, hours, and conditions of employment apply
to each employee, unless otherwise provided in a collective bargaining agreement.

11 (1) 111.9993 Rules, transcripts, fees. The commission may adopt 12reasonable and proper rules relative to the exercise of its powers and authority and 13 proper rules to govern its proceedings and to regulate the conduct of all elections and 14hearings under this subchapter. The commission shall, upon request, provide a 15transcript of a proceeding to any party to the proceeding for a fee, established by rule, by the commission at a uniform rate per page. All transcript fees shall be credited 16 17to the appropriation account under s. 20.425 (1) (i).

18 (2) The commission shall assess and collect a filing fee for filing a complaint alleging that an unfair labor practice has been committed under s. 111.991. The 19 20 commission shall assess and collect a filing fee for filing a request that the 21commission act as an arbitrator to resolve a dispute involving the interpretation or 22application of a collective bargaining agreement under s. 111.993. The commission 23shall assess and collect a filing fee for filing a request that the commission initiate 24fact-finding under s. 111.995. The commission shall assess and collect a filing fee for filing a request that the commission act as a mediator under s. 111.994. For the 25

- 37 -

performance of commission actions under ss. 111.993, 111.994, and 111.995, the 1 $\mathbf{2}$ commission shall require that the parties to the dispute equally share in the payment 3 of the fee and, for the performance of commission actions involving a complaint alleging that an unfair labor practice has been committed under s. 111.991, the 4 5 commission shall require that the party filing the complaint pay the entire fee. If any 6 party has paid a filing fee requesting the commission to act as a mediator for a labor 7 dispute and the parties do not enter into a voluntary settlement of the labor dispute. 8 the commission may not subsequently assess or collect a filing fee to initiate 9 fact-finding to resolve the same labor dispute. If any request concerns issues arising 10 as a result of more than one unrelated event or occurrence, each such separate event 11 or occurrence shall be treated as a separate request. The commission shall 12promulgate rules establishing a schedule of filing fees to be paid under this 13subsection. Fees required to be paid under this subsection shall be paid at the time 14 of filing the complaint or the request for fact-finding, mediation, or arbitration. A 15complaint or request for fact-finding, mediation, or arbitration is not filed until the 16 date such fee or fees are paid. Fees collected under this subsection shall be credited 17to the appropriation account under s. 20.425 (1) (i).

18

SECTION 35. 230.01 (3) of the statutes is amended to read:

230.01 (3) Nothing in this chapter shall be construed to either infringe upon
or supersede the rights guaranteed state employees under subch. V or VI of ch. 111.

- 21 **SECTION 36.** 230.046 (10) (a) of the statutes is amended to read:
- 22 230.046 (10) (a) Conduct off-the-job employee development and training
 23 programs relating to functions under this chapter or subch. V or VI of ch. 111.
- 24 **SECTION 37.** 230.12 (3) (e) 1. of the statutes is amended to read:

230.12 (3) (e) 1. The director, after receiving recommendations from the board 1 of regents, shall submit to the joint committee on employment relations a proposal $\mathbf{2}$ 3 for adjusting compensation and employee benefits for employees under ss. 20.923 4 (4g), (5) and (6) (m) and 230.08 (2) (d) who are not included in a collective bargaining $\mathbf{5}$ unit under subch. V or VI of ch. 111 for which a representative is certified. The 6 proposal shall include the salary ranges and adjustments to the salary ranges for the 7 university senior executive salary groups 1 and 2 established under s. 20.923 (4g). 8 The proposal shall be based upon the competitive ability of the board of regents to 9 recruit and retain gualified faculty and academic staff, data collected as to rates of 10 pay for comparable work in other public services, universities and commercial and 11 industrial establishments, recommendations of the board of regents and any special 12studies carried on as to the need for any changes in compensation and employee 13 benefits to cover each year of the biennium. The proposal shall also take proper 14account of prevailing pay rates, costs and standards of living and the state's 15employment policies. The proposal for such pay adjustments may contain recommendations for across-the-board pay adjustments, merit or other 16 17adjustments and employee benefit improvements. Paragraph (b) and sub. (1) (bf) 18 shall apply to the process for approval of all pay adjustments for such employees under ss. 20.923 (4g), (5) and (6) (m) and 230.08 (2) (d). The proposal as approved 19 20 by the joint committee on employment relations and the governor shall be based 21upon a percentage of the budgeted salary base for such employees under ss. 20.923 22 (4g), (5) and (6) (m) and 230.08 (2) (d). The amount included in the proposal for merit 23and adjustments other than across-the-board pay adjustments is available for 24discretionary use by the board of regents.

25

SECTION 38. 230.35 (2d) (e) of the statutes is amended to read:

- 39 -

ASSEMBLY BILL 726

1	230.35 (2d) (e) For employees who are included in a collective bargaining unit
2	for which a representative is recognized or certified under subch. V <u>or VI</u> of ch. 111,
3	this subsection shall apply unless otherwise provided in a collective bargaining
4	agreement.
5	SECTION 39. 230.35 (3) (e) 6. of the statutes is amended to read:
6	230.35 (3) (e) 6. For employees who are included in a collective bargaining unit
7	for which a representative is recognized or certified under subch. V <u>or VI</u> of ch. 111,
8	this paragraph shall apply unless otherwise provided in a collective bargaining
9	agreement.
10	SECTION 40. 230.88 (2) (b) of the statutes is amended to read:
11	230.88 (2) (b) No collective bargaining agreement supersedes the rights of an
12	employee under this subchapter. However, nothing in this subchapter affects any
13	right of an employee to pursue a grievance procedure under a collective bargaining
14	agreement under subch. V <u>or VI</u> of ch. 111, and if the division of equal rights
15	determines that a grievance arising under such a collective bargaining agreement
16	involves the same parties and matters as a complaint under s. 230.85, it shall order
17	the arbitrator's final award on the merits conclusive as to the rights of the parties
18	to the complaint, on those matters determined in the arbitration which were at issue
19	and upon which the determination necessarily depended.

20

(END)