

State of Misconsin 2011 - 2012 LEGISLATURE



2011 ASSEMBLY BILL 643

February 29, 2012 – Introduced by Representatives TAUCHEN, BERNIER, STROEBEL, ENDSLEY, DOYLE and BROOKS. Referred to Committee on Natural Resources.

AN ACT to amend 289.645 (2) and 289.67 (1) (a); and to create 289.63 (6) (c), 289.63 (6) (d), 289.63 (10), 289.64 (4) (c), 289.64 (4) (d), 289.64 (8), 289.645 (4) (g), 289.645 (4) (h), 289.645 (8), 289.67 (1) (fe), 289.67 (1) (fj) and 289.67 (1) (j) of the statutes; relating to: fees imposed on the disposal of solid waste and hazardous waste at licensed solid waste and hazardous waste disposal facilities.

Analysis by the Legislative Reference Bureau

Current law imposes on generators of solid waste several fees based on the tonnage of solid waste disposed of at solid waste disposal facilities (landfills). The fees are collected by operators of landfills and paid by those operators to the Department of Natural Resources (DNR). Currently there are some exemptions from these fees. This kind of fee is often referred to as a tipping fee. This bill creates new exemptions from the groundwater, well compensation, solid waste facility siting board, recycling, and environmental repair tipping fees (the tipping fees).

The bill exempts from the tipping fees soil removed during the cleanup of a contaminated site that is listed in DNR's database of contaminated properties. The bill also exempts from the tipping fees materials discarded as residue from a recycling facility, subject to a cap that equals, for a construction and demolition material recycling facility, 30 percent of the total weight of material accepted by the facility and, for any other recycling facility, 10 percent of the total weight of material accepted by the facility.

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Under the bill, if a person who disposes of solid waste at a landfill fails to pay the tipping fees and the disposal charges imposed by the landfill operator within 120 days after the date of disposal, the landfill operator may submit an affidavit to DNR that explains the situation and includes a commitment from the operator not to accept any more solid waste from the person until the overdue tipping fees are paid. When it receives such an affidavit, DNR must refund any amount of the overdue tipping fees that the operator paid to DNR for the person and the operator is not required to pay to DNR any more of the overdue tipping fees owed by the person. If the person later pays the overdue tipping fees to the operator, the operator must pay the tipping fees to DNR.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	SECTION 1. 289.63 (6) (c) of the statutes is created to read:
2	289.63 (6) (c) Contaminated soil removed during the cleanup of an industrial
3	or commercial site that is abandoned, idle, or underused and that the department
4	has assigned an activity number in the database under s. 292.31 (1) (a) is not subject
5	to the groundwater and well compensation fees imposed under sub. (1).
6	SECTION 2. 289.63 (6) (d) of the statutes is created to read:
7	289.63 (6) (d) 1. In this paragraph, "qualified materials recovery facility"
8	means one of the following:
9	a. A materials recovery facility, as defined in s. 287.27 (1), if the operator of the
10	facility is self-certified under s. NR 544.16 (2), Wis. Adm. Code, and the facility is in
11	compliance with its approved plan of operation.
12	b. A facility at which materials generated by construction, demolition, and
13	remodeling of structures are processed for recycling if the facility is licensed under
14	this chapter as a solid waste processing facility, the approved plan of operation for
15	the facility requires the reporting of the volume or weight of materials processed,

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recycled, and discarded as residue, and the facility is in compliance with its approved
 plan of operation.

- 3 2. The following amounts of solid waste materials are not subject to the
 4 groundwater and well compensation fees imposed under sub. (1):
- a. For a qualified materials recovery facility described in subd. 1. a., an amount
 equal to the weight of the residue generated by the qualified materials recovery
 facility or 10 percent of the total weight of material accepted by the qualified
 materials recovery facility, whichever is less.
- b. For a qualified materials recovery facility described in subd. 1. b., an amount
 equal to the weight of the residue generated by the qualified materials recovery
 facility or 30 percent of the total weight of material accepted by the qualified
 materials recovery facility, whichever is less.

SECTION 3. 289.63 (10) of the statutes is created to read:

14 289.63 **(10)** REPAYMENT OR WAIVER OF OVERDUE GROUNDWATER AND WELL 15COMPENSATION FEES. (a) 1. If a person required under sub. (1) to pay groundwater and 16 well compensation fees to a licensed solid waste or hazardous waste disposal facility 17fails, within 120 days after the date of disposal, to pay the groundwater and well compensation fees and to pay the charges imposed by the licensed solid waste or 18 19 hazardous waste disposal facility, the owner or operator of the licensed solid waste 20 or hazardous waste disposal facility may submit an affidavit to the department that 21includes all of the following:

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a. Identifying information for the person that failed to pay the groundwater and well compensation fees.

b. A description of the efforts made to collect the groundwater and wellcompensation fees that are overdue.

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c. A commitment that the owner or operator will not accept any solid waste or
 hazardous waste from the person that failed to pay the fees until the overdue
 groundwater and well compensation fees are paid.

2. When the department receives an affidavit that complies with subd. 1., the
department shall refund to the owner or operator any amount of the overdue
groundwater and well compensation fees paid by the owner or operator and shall
grant a waiver to the owner or operator from the requirement to pay any additional
amount of the overdue groundwater and well compensation fees. If the person later
pays the overdue groundwater and well compensation fees to the owner or operator,
the owner or operator shall pay the full amount received to the department.

(b) 1. If a person required under sub. (1) to pay the groundwater and well
compensation fees to an intermediate hauler fails, within 120 days after the date of
disposal, to pay the groundwater and well compensation fees and to pay the charges
imposed by the intermediate hauler, the hauler may submit an affidavit to the owner
or operator of the licensed solid waste or hazardous waste disposal facility at which
the solid or hazardous waste is disposed of that includes all of the following:

- a. Identifying information for the person that failed to pay the groundwater andwell compensation fees.
- b. A description of the efforts made to collect the groundwater and well
 compensation fees that are overdue.
- c. A commitment that the hauler will not accept any solid waste or hazardous
 waste from the person that failed to pay the groundwater and well compensation fees
 until the overdue groundwater and well compensation fees are paid.

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When the owner or operator of a licensed solid waste or hazardous waste
 disposal facility receives an affidavit under subd. 1., the owner or operator shall
 submit the affidavit to the department.

4 3. When the department receives an affidavit that complies with subd. 1., the $\mathbf{5}$ department shall refund to the owner or operator any amount of the overdue 6 groundwater and well compensation fees paid by the hauler and shall grant a waiver 7 to the hauler from the requirement to pay any additional amount of the overdue 8 groundwater and well compensation fees and the owner or operator shall pay any 9 refund to the hauler. If the person later pays the overdue groundwater and well 10 compensation fees to the hauler, the hauler shall pay the full amount received to the 11 owner or operator and the owner or operator shall forward the payment to the 12department.

13 SECTION 4. 289.64 (4) (c) of the statutes is created to read:

14 289.64 (4) (c) Contaminated soil removed during the cleanup of an industrial
15 or commercial site that is abandoned, idle, or underused and that the department
16 has assigned an activity number for the database under s. 292.31 (1) (a) is not subject
17 to the waste facility siting board fee imposed under sub. (1).

18 SECTION 5. 289.64 (4) (d) of the statutes is created to read:

19 289.64 (4) (d) 1. In this paragraph, "qualified materials recovery facility"
20 means one of the following:

a. A materials recovery facility, as defined in s. 287.27 (1), if the operator of the
facility is self-certified under s. NR 544.16 (2), Wis. Adm. Code, and the facility is in
compliance with its approved plan of operation.

b. A facility at which materials generated by construction, demolition, and
remodeling of structures are processed for recycling if the facility is licensed under

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this chapter as a solid waste processing facility, the approved plan of operation for 1 $\mathbf{2}$ the facility requires the reporting of the volume or weight of materials processed. 3 recycled, and discarded as residue, and the facility is in compliance with its approved plan of operation. 4

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2. The following amounts of solid waste materials are not subject to the solid 6 waste facility siting board fee imposed under sub. (1):

7 a. For a gualified materials recovery facility described in subd. 1. a., an amount 8 equal to the weight of the residue generated by the qualified materials recovery 9 facility or 10 percent of the total weight of material accepted by the qualified 10 materials recovery facility, whichever is less.

11 b. For a gualified materials recovery facility described in subd. 1. b., an amount equal to the weight of the residue generated by the qualified materials recovery 1213facility or 30 percent of the total weight of material accepted by the qualified 14 materials recovery facility, whichever is less.

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SECTION 6. 289.64 (8) of the statutes is created to read:

16 289.64 (8) REPAYMENT OR WAIVER OF OVERDUE WASTE FACILITY SITING BOARD FEE. 17(a) 1. If a person required under sub. (1) to pay the waste facility siting board fee to 18 a licensed solid waste or hazardous waste disposal facility fails, within 120 days after 19 the date of disposal, to pay the waste facility siting board fee and to pay the charges 20imposed by the licensed solid waste or hazardous waste disposal facility, the owner 21or operator of the licensed solid waste or hazardous waste disposal facility may 22submit an affidavit to the department that includes all of the following:

23a. Identifying information for the person that failed to pay the waste facility siting board fee. 24

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- b. A description of the efforts made to collect the waste facility siting board fee
 that is overdue.
- c. A commitment that the owner or operator will not accept any solid waste or
 hazardous waste from the person that failed to pay the waste facility siting board fee
 until the overdue waste facility siting board fee is paid.

6 2. When the department receives an affidavit that complies with subd. 1., the 7 department shall refund to the owner or operator any amount of the overdue waste 8 facility siting board fee paid by the owner or operator and shall grant a waiver to the 9 owner or operator from the requirement to pay any additional amount of the overdue 10 waste facility siting board fee. If the person later pays the overdue waste facility 11 siting board fee to the owner or operator, the owner or operator shall pay the full 12 amount received to the department.

(b) 1. If a person required under sub. (1) to pay the waste facility siting board
fee to an intermediate hauler fails, within 120 days after the date of disposal, to pay
the waste facility siting board fee and to pay the charges imposed by the intermediate
hauler, the hauler may submit an affidavit to the owner or operator of the licensed
solid waste or hazardous waste disposal facility at which the solid or hazardous
waste is disposed of that includes all of the following:

a. Identifying information for the person that failed to pay the waste facilitysiting board fee.

b. A description of the efforts made to collect the waste facility siting board feethat is overdue.

c. A commitment that the hauler will not accept any solid waste or hazardous
waste from the person that failed to pay the waste facility siting board fee until the
overdue waste facility siting board fee is paid.

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2. When the owner or operator of a licensed solid waste or hazardous waste
 disposal facility receives an affidavit under subd. 1., the owner or operator shall
 submit the affidavit to the department.

4 3. When the department receives an affidavit that complies with subd. 1., the 5 department shall refund to the owner or operator any amount of the overdue waste 6 facility siting board fee paid by the hauler and shall grant a waiver to the hauler from 7 the requirement to pay any additional amount of the overdue waste facility siting 8 board fee and the owner or operator shall pay any refund to the hauler. If the person 9 later pays the overdue waste facility siting board fee to the hauler, the hauler shall 10 pay the full amount received to the owner or operator and the owner or operator shall 11 forward the payment to the department.

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SECTION 7. 289.645 (2) of the statutes is amended to read:

13 289.645 (2) COLLECTION. The owner or operator of a licensed solid waste or 14 hazardous waste disposal facility shall collect the recycling fee from the generator, 15 a person who arranges for disposal on behalf of one or more generators or an 16 intermediate hauler and shall pay to the department the amount of the fee required 17 to be collected according to the amount of solid waste or hazardous waste received 18 and disposed of at the facility during the preceding reporting period, except as 19 provided under sub. (8).

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SECTION 8. 289.645 (4) (g) of the statutes is created to read:

21 289.645 (4) (g) Contaminated soil removed during the cleanup of an industrial
22 or commercial site that is abandoned, idle, or underused and that the department
23 has assigned an activity number for the database under s. 292.31 (1) (a) is not subject
24 to the recycling fee imposed under sub. (1).

25 **SECTION 9.** 289.645 (4) (h) of the statutes is created to read:

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289.645 (4) (h) 1. In this paragraph, "qualified materials recovery facility"
 means one of the following:

a. A materials recovery facility, as defined in s. 287.27 (1), if the operator of the
facility is self-certified under s. NR 544.16 (2), Wis. Adm. Code, and the facility is in
compliance with its approved plan of operation.

b. A facility at which materials generated by construction, demolition, and
remodeling of structures are processed for recycling if the facility is licensed under
this chapter as a solid waste processing facility, the approved plan of operation for
the facility requires the reporting of the volume or weight of materials processed,
recycled, and discarded as residue, and the facility is in compliance with its approved
plan of operation.

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2. The following amounts of solid waste materials are not subject to the recycling fee imposed under sub. (1):

a. For a qualified materials recovery facility described in subd. 1. a., an amount
equal to the weight of the residue generated by the qualified materials recovery
facility or 10 percent of the total weight of material accepted by the qualified
materials recovery facility, whichever is less.

b. For a qualified materials recovery facility described in subd. 1. b., an amount
equal to the weight of the residue generated by the qualified materials recovery
facility or 30 percent of the total weight of material accepted by the qualified
materials recovery facility, whichever is less.

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SECTION 10. 289.645 (8) of the statutes is created to read:

23 289.645 (8) REPAYMENT OR WAIVER OF OVERDUE RECYCLING FEE. (a) 1. If a person
24 required under sub. (1) to pay the recycling fee to a licensed solid waste or hazardous
25 waste disposal facility fails, within 120 days after the date of disposal, to pay the

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recycling fee and to pay the charges imposed by the licensed solid waste or hazardous
 waste disposal facility, the owner or operator of the licensed solid waste or hazardous
 waste disposal facility may submit an affidavit to the department that includes all
 of the following:

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a. Identifying information for the person that failed to pay the recycling fee.

b. A description of the efforts made to collect the recycling fee that is overdue.

c. A commitment that the owner or operator will not accept any solid waste or
hazardous waste from the person that failed to pay the recycling fee until the overdue
recycling fee is paid.

2. When the department receives an affidavit that complies with subd. 1., the department shall refund to the owner or operator any amount of the overdue recycling fee paid by the owner or operator and shall grant a waiver to the owner or operator from the requirement to pay any additional amount of the overdue recycling fee. If the person later pays the overdue recycling fee to the owner or operator, the owner or operator shall pay the full amount received to the department.

16 (b) 1. If a person required under sub. (1) to pay the recycling fee to an 17 intermediate hauler fails, within 120 days after the date of disposal, to pay the 18 recycling fee and to pay the charges imposed by the intermediate hauler, the hauler 19 may submit an affidavit to the owner or operator of the licensed solid waste or 20 hazardous waste disposal facility at which the solid or hazardous waste is disposed 21 of that includes all of the following:

22 23 a. Identifying information for the person that failed to pay the recycling fee.

b. A description of the efforts made to collect the recycling fee that is overdue.

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c. A commitment that the hauler will not accept any solid waste or hazardous 1 $\mathbf{2}$ waste from the person that failed to pay the recycling fee until the overdue recycling 3 fee is paid.

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2. When the owner or operator of a licensed solid waste or hazardous waste $\mathbf{5}$ disposal facility receives an affidavit under subd. 1., the owner or operator shall 6 submit the affidavit to the department.

7 3. When the department receives an affidavit that complies with subd. 1., the 8 department shall refund to the owner or operator any amount of the overdue 9 recycling fee paid by the hauler and shall grant a waiver to the hauler from the 10 requirement to pay any additional amount of the overdue recycling fee and the owner 11 or operator shall pay any refund to the hauler. If the person later pays the overdue recycling fee to the hauler, the hauler shall pay the full amount received to the owner 1213or operator and the owner or operator shall forward the payment to the department.

14 **SECTION 11.** 289.67 (1) (a) of the statutes, as affected by 2011 Wisconsin Act 32, 15is amended to read:

16 289.67 (1) (a) Imposition of fee. Except as provided under pars. (f) and to (fm), 17a generator of solid or hazardous waste shall pay an environmental repair fee for 18 each ton or equivalent volume of solid or hazardous waste which is disposed of at a 19 licensed solid or hazardous waste disposal facility. If a person arranges for collection 20or disposal services on behalf of one or more generators, that person shall pay the 21environmental repair fee to the licensed solid or hazardous waste disposal facility or 22to any intermediate hauler used to transfer wastes from collection points to a 23licensed facility. An intermediate hauler who receives environmental repair fees 24under this paragraph shall pay the fees to the licensed solid or hazardous waste

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1	disposal facility. Tonnage or equivalent volume shall be calculated in the same
2	manner as the calculation made for tonnage fees under s. 289.62 (1).
3	SECTION 12. 289.67 (1) (fe) of the statutes is created to read:
4	289.67 (1) (fe) Exemption for environmental repair fee; certain contaminated
5	soils. Contaminated soil removed during the cleanup of an industrial or commercial
6	site that is abandoned, idle, or underused and that the department has assigned an
7	activity number for the database under s. 292.31 (1) (a) is not subject to the
8	environmental repair fee imposed under par. (a).
9	SECTION 13. 289.67 (1) (fj) of the statutes is created to read:
10	289.67 (1) (fj) Exemption from environmental repair fee; recycling residue. 1.
11	In this paragraph, "qualified materials recovery facility" means one of the following:
12	a. A materials recovery facility, as defined in s. 287.27 (1), if the operator of the
13	facility is self-certified under s. NR 544.16 (2), Wis. Adm. Code, and the facility is in
14	compliance with its approved plan of operation.
15	b. A facility at which materials generated by construction, demolition, and
16	remodeling of structures are processed for recycling if the facility is licensed under
17	this chapter as a solid waste processing facility, the approved plan of operation for
18	the facility requires the reporting of the volume or weight of materials processed,
19	recycled, and discarded as residue, and the facility is in compliance with its approved
20	plan of operation.
21	2. The following amounts of solid waste materials are not subject to the
22	environmental repair fee imposed under par. (a):
23	a. For a qualified materials recovery facility described in subd. 1. a., an amount

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24 equal to the weight of the residue generated by the qualified materials recovery

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facility or 10 percent of the total weight of material accepted by the qualified
 materials recovery facility, whichever is less.

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b. For a qualified materials recovery facility described in subd. 1. b., an amount
equal to the weight of the residue generated by the qualified materials recovery
facility or 30 percent of the total weight of material accepted by the qualified
materials recovery facility, whichever is less.

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SECTION 14. 289.67 (1) (j) of the statutes is created to read:

8 289.67 (1) (j) Repayment or waiver of overdue environmental repair fee. 1. a. 9 If a person required under par. (a) to pay the environmental repair fee to a licensed 10 solid waste or hazardous waste disposal facility fails, within 120 days after the date 11 of disposal, to pay the environmental repair fee and to pay the charges imposed by 12the licensed solid waste or hazardous waste disposal facility, the owner or operator 13of the licensed solid waste or hazardous waste disposal facility may submit an 14 affidavit to the department that includes identifying information for the person that 15failed to pay the environmental repair fee; a description of the efforts made to collect 16 the environmental repair fee that is overdue; and a commitment that the owner or 17operator will not accept any solid waste or hazardous waste from the person that 18 failed to pay the environmental repair fee until the overdue environmental repair fee 19 is paid.

b. When the department receives an affidavit that complies with subd. 1. a., the department shall refund to the owner or operator any amount of the overdue environmental repair fee paid by the owner or operator and shall grant a waiver to the owner or operator from the requirement to pay any additional amount of the overdue environmental repair fee. If the person later pays the overdue

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1 $\mathbf{2}$ environmental repair fee to the owner or operator, the owner or operator shall pay the full amount received to the department.

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3 2. a. If a person required under par. (a) to pay the environmental repair fee to an intermediate hauler fails, within 120 days after the date of disposal, to pay the 4 5 environmental repair fee and to pay the charges imposed by the intermediate hauler. 6 the hauler may submit an affidavit to the owner or operator of the licensed solid 7 waste or hazardous waste disposal facility at which the solid or hazardous waste is 8 disposed of that includes identifying information for the person that failed to pay the 9 environmental repair fee; a description of the efforts made to collect the 10 environmental repair fee that is overdue; and a commitment that the hauler will not 11 accept any solid waste or hazardous waste from the person that failed to pay the environmental repair fee until the overdue environmental repair fee is paid. 12

13b. When the owner or operator of a licensed solid waste or hazardous waste 14 disposal facility receives an affidavit under subd. 2. a., the owner or operator shall 15submit the affidavit to the department.

16 c. When the department receives an affidavit that complies with subd. 2. a., the 17department shall refund to the owner or operator any amount of the overdue 18 environmental repair fee paid by the hauler and shall grant a waiver to the hauler 19 from the requirement to pay any additional amount of the overdue environmental 20repair fee and the owner or operator shall pay any refund to the hauler. If the person 21later pays the overdue environmental repair fee to the hauler, the hauler shall pay 22the full amount received to the owner or operator and the owner or operator shall 23forward the payment to the department.

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(END)