



## 2015 SENATE BILL 2

January 16, 2015 - Introduced by Senators WIRCH, CARPENTER, ERPENBACH, HANSEN, HARRIS DODD, C. LARSON, RINGHAND, RISSER, SHILLING, L. TAYLOR, VINEHOUT and MILLER, cosponsored by Representatives MASON, BARNES, BERCEAU, BILLINGS, GENRICH, GOYKE, HEBL, HINTZ, JOHNSON, JORGENSEN, KAHL, KOLSTE, OHNSTAD, SARGENT, SHANKLAND, SINICKI, C. TAYLOR, YOUNG and ZEPNICK. Referred to Committee on Labor and Government Reform.

1     **AN ACT to repeal** 104.01 (5), 104.04 (title), 104.05, 104.06 and 104.11; **to**  
2     **renumber** 104.01 (1); **to renumber and amend** 104.04 and 104.045; **to**  
3     **consolidate, renumber and amend** 104.02 and 104.03; **to amend** 49.141 (1)  
4     (g), 103.06 (1) (b) 5., 103.06 (1) (c) 5., 103.06 (3) (a) 4., 103.06 (4) (a) 1., 103.67  
5     (2) (fm) 3., 103.70 (2) (b) 3., 104.001 (1), 104.001 (2), 104.01 (intro.), 104.01 (8),  
6     104.07 (1) and (2), 104.08 (2m), 104.10, 104.12, 234.94 (5), 234.94 (8), 800.09  
7     (1j), 800.095 (1) (d) and 895.035 (2m) (c); and **to create** 104.01 (1d), 104.01 (1g),  
8     104.01 (5m), 104.01 (7m), 104.035 and 104.045 (2) and (3) of the statutes;  
9     **relating to:** a state minimum wage, extending the time limit for emergency  
10    rule procedures, providing an exemption from emergency rule procedures,  
11    providing an exemption from rule-making procedures, and requiring the  
12    exercise of rule-making authority.

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### *Analysis by the Legislative Reference Bureau*

Currently, the state minimum wage law requires that employers pay a living wage to their employees. Under that law, the Department of Workforce Development

**SENATE BILL 2**

(DWD) has provided, by rule, minimum wages for various types of employees, including employees, generally; minor employees; opportunity employees, who are defined as employees under 20 years of age in their first 90 days of employment with a particular employer; tipped employees; agricultural employees; camp counselors; golf caddies; students employed at independent colleges and universities for less than 20 hours per week; student learners employed in bona fide school training programs; and individuals who are unable to earn the standard minimum wage because of a disability. DWD has exempted, by rule, from the minimum wage law employees who perform less than 15 hours per week of casual employment, such as baby-sitting or lawn mowing, in and around an employer's home; employees who provide companionship services to elderly or infirm individuals; and elementary and secondary school students performing work-like activities in their schools. DWD has also promulgated rules providing allowances against the minimum wage for employers that provide meals or lodging for their employees.

This bill repeals references to and provisions for a living wage and replaces them with provisions requiring a minimum wage, described as follows. Under this bill, DWD will continue to provide the exemptions listed above as well as separate minimum wages for opportunity employees, agricultural employees, camp counselors, golf caddies, students employed at independent colleges and universities for less than 20 hours per week, student learners employed in bona fide school training programs, and individuals who are unable to earn the standard minimum wages because of a disability. For employees generally and for tipped employees, however, the bill sets the minimum wages as follows:

*Employees generally*

Current minimum wage	\$7.25 per hour
Minimum wage on effective date	\$8.20 per hour
Minimum wage one year after effective date	\$9.15 per hour
Minimum wage two years after effective date	\$10.10 per hour

*Tipped employees*

Current minimum wage	\$2.33 per hour
Minimum wage on effective date	\$3 per hour

Beginning three years after the bill's effective date for employees generally and one year after the bill's effective date for tipped employees, the bill requires DWD annually to promulgate rules revising the minimum wages established under the bill by determining the percentage difference between the consumer price index for the preceding 12-month period (year) and the consumer price index for the year before the preceding year, adjusting the minimum wages then in effect by that percentage difference, and rounding that result to the nearest multiple of five cents. For tipped

**SENATE BILL 2**

employees, the bill requires DWD to increase the minimum wage by 95 cents each year until the minimum wage for tipped employees equals 70 percent of the minimum wage for employees generally and then in subsequent years to revise the minimum wage for tipped employees so that the minimum wage for tipped employees remains equal to 70 percent of the minimum wage for employees generally, rounded to the nearest multiple of five cents. DWD, however, is not required to revise the general minimum wage if the consumer price index for the preceding year has not increased over the consumer price index for the year before the preceding year.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

1           **SECTION 1.** 49.141 (1) (g) of the statutes is amended to read:

2           49.141 (1) (g) “Minimum wage” means the state minimum hourly wage under  
3 ~~ch. 104 s. 104.035 (1)~~ or the federal minimum hourly wage under 29 USC 206 (a) (1),  
4 whichever is applicable.

5           **SECTION 2.** 103.06 (1) (b) 5. of the statutes is amended to read:

6           103.06 (1) (b) 5. For purposes of maintaining records under sub. (3) (a) 4. as  
7 required under rules promulgated under s. ~~104.04~~ 104.035, an employee, as defined  
8 in s. 104.01 (2).

9           **SECTION 3.** 103.06 (1) (c) 5. of the statutes is amended to read:

10           103.06 (1) (c) 5. For purposes of maintaining records under sub. (3) (a) 4. as  
11 required under rules promulgated under s. ~~104.04~~ 104.035, an employer, as defined  
12 in s. 104.01 (3).

13           **SECTION 4.** 103.06 (3) (a) 4. of the statutes is amended to read:

14           103.06 (3) (a) 4. That the employer is maintaining records of the hours worked  
15 by its employees, the wages paid to those employees, any deductions from those  
16 wages, and any other information that the employer is required to keep under rules

**SENATE BILL 2**

1 promulgated under s. 103.02 or ~~104.04~~ 104.035, and is listing deductions from wages  
2 as required under s. 103.457.

3 **SECTION 5.** 103.06 (4) (a) 1. of the statutes is amended to read:

4 103.06 (4) (a) 1. Enter and inspect any place of business or place of employment  
5 and examine and copy any records that the employer is required to keep under rules  
6 promulgated under s. 103.02 or ~~104.04~~ 104.035; any books, registers, payroll records,  
7 records of wage withholdings, records of work activity and hours of work, and records  
8 or indicia of the employment status of persons performing work for the employer; and  
9 any other records relating to compliance with the requirements specified in sub. (3)  
10 (a).

11 **SECTION 6.** 103.67 (2) (fm) 3. of the statutes is amended to read:

12 103.67 (2) (fm) 3. The minor is paid the applicable minimum wage under ~~ch.~~  
13 ~~104~~ s. 104.035 or under federal law, whichever is greater, for the work.

14 **SECTION 7.** 103.70 (2) (b) 3. of the statutes is amended to read:

15 103.70 (2) (b) 3. The minor is paid the applicable minimum wage under  
16 ~~ch. 104~~ s. 104.035 or under federal law, whichever is greater, for the work.

17 **SECTION 8.** 104.001 (1) of the statutes is amended to read:

18 104.001 (1) The legislature finds that the provision of a living minimum wage  
19 that is uniform throughout the state is a matter of statewide concern and that the  
20 enactment of a living minimum wage ordinance by a city, village, town, or county  
21 would be logically inconsistent with, would defeat the purpose of, and would go  
22 against the spirit of this chapter. Therefore, this chapter shall be construed as an  
23 enactment of statewide concern for the purpose of providing a living minimum wage  
24 that is uniform throughout the state.

25 **SECTION 9.** 104.001 (2) of the statutes is amended to read:

**SENATE BILL 2**

1           104.001 (2) A city, village, town, or county may not enact and administer an  
2 ordinance establishing a living minimum wage. Any city, village, town, or county  
3 living minimum wage ordinance that is in effect on June 16, 2005, is void.

4           **SECTION 10.** 104.01 (intro.) of the statutes is amended to read:

5           **104.01 Definitions.** (intro.) ~~The following terms as used in~~ In this chapter  
6 shall be construed as follows:

7           **SECTION 11.** 104.01 (1) of the statutes is renumbered 104.01 (1m).

8           **SECTION 12.** 104.01 (1d) of the statutes is created to read:

9           104.01 (1d) “Agricultural employee” means an employee who is employed in  
10 the operation of farm premises, as described in s. 102.04 (3).

11           **SECTION 13.** 104.01 (1g) of the statutes is created to read:

12           104.01 (1g) “Consumer price index” means the average of the consumer price  
13 index over each 12-month period for all urban consumers, U.S. city average, all  
14 items, not seasonally adjusted, as determined by the bureau of labor statistics of the  
15 U.S. department of labor.

16           **SECTION 14.** 104.01 (5) of the statutes is repealed.

17           **SECTION 15.** 104.01 (5m) of the statutes is created to read:

18           104.01 (5m) “Opportunity employee” means a person under 20 years of age who  
19 is in the first 90 consecutive days of employment with his or her employer.

20           **SECTION 16.** 104.01 (7m) of the statutes is created to read:

21           104.01 (7m) “Tipped employee” means an employee who in the course of  
22 employment customarily and regularly receives money or other gratuities from  
23 persons other than the employee’s employer.

24           **SECTION 17.** 104.01 (8) of the statutes is amended to read:

**SENATE BILL 2**

1           104.01 (8) ~~The term “wage” and the term “wages” shall each mean “Wage”~~  
2 ~~means~~ any compensation for labor measured by time, piece, or otherwise.

3           **SECTION 18.** 104.02 and 104.03 of the statutes are consolidated, renumbered  
4 104.02 and amended to read:

5           **104.02 Living Minimum wage prescribed: requirement to pay.** Every  
6 wage paid or agreed to be paid by any employer to any employee, except as otherwise  
7 provided in s. 104.07, shall be not less than a living the applicable minimum wage  
8 established under s. 104.035. ~~104.03 Unlawful wages.~~ Any employer paying,  
9 offering to pay, or agreeing to pay any employee a wage lower or less in value than  
10 ~~a living the applicable minimum wage established under s. 104.035~~ is guilty of a  
11 violation of this chapter.

12           **SECTION 19.** 104.035 of the statutes is created to read:

13           **104.035 Minimum wage; established. (1) EMPLOYEES GENERALLY.** Except  
14 as provided in subs. (2) to (4), the minimum wage is as follows:

15           (a) For wages earned before the first day of the 15th month beginning after  
16 publication .... [LRB inserts date], \$8.20 per hour.

17           (b) For wages earned beginning on the first day of the 15th month beginning  
18 after publication .... [LRB inserts date], and ending on the last day of the 26th month  
19 beginning after publication .... [LRB inserts date], \$9.15 per hour.

20           (c) For wages earned beginning on the first day of the 27th month beginning  
21 after publication .... [LRB inserts date], and ending on the last day of the 38th month  
22 beginning after publication .... [LRB inserts date], \$10.10 per hour.

23           (d) For wages earned beginning on the first day of the 39th month beginning  
24 after publication .... [LRB inserts date], the amount determined by the department  
25 by rule promulgated under sub. (5).

**SENATE BILL 2**

1           **(2) TIPPED EMPLOYEES.** Except as provided in subs. (3) and (4), if an employer  
2 of a tipped employee establishes by the employer's payroll records that, when adding  
3 the tips received by the tipped employee in a week to the wages paid to the tipped  
4 employee in that week, the tipped employee receives not less than the applicable  
5 minimum wage specified in sub. (1), the minimum wage for the tipped employee is  
6 as follows:

7           (a) For wages earned before the first day of the 15th month beginning after  
8 publication .... [LRB inserts date], \$3 per hour.

9           (b) For wages earned beginning on the first day of the 15th month beginning  
10 after publication .... [LRB inserts date], the amounts determined by the department  
11 by rule promulgated under sub. (5).

12           **(3) MINIMUM WAGE ESTABLISHED BY DEPARTMENT.** The department shall  
13 promulgate rules providing the minimum wage for all of the following:

14           (a) Opportunity employees.

15           (b) Agricultural employees.

16           (c) Camp counselors.

17           (d) Golf caddies.

18           (e) An employee or worker with a disability covered under a license under s.  
19 104.07.

20           (f) A student learner.

21           (g) A student employed by an independent college or university for less than  
22 20 hours per week.

23           **(4) EMPLOYMENT EXEMPTED BY DEPARTMENT.** The department shall promulgate  
24 rules exempting from the minimum wage requirements under subs. (1) to (3) all of  
25 the following:

**SENATE BILL 2**

1 (a) A person engaged in casual employment in and around an employer's home  
2 on an irregular or intermittent basis for not more than 15 hours per week.

3 (b) A person who resides in the home of an employer who, due to advanced age  
4 or physical or mental disability, cannot care for his or her own needs, for the purpose  
5 of companionship and who spends not more than 15 hours per week on general  
6 household work for the employer.

7 (c) An elementary or secondary school student performing student work-like  
8 activities in the student's school.

9 **(5) DEPARTMENT TO REVISE.** (a) 1. Subject to par. (b), by the date specified in sub.  
10 (1) (d) or (2) (b), whichever is applicable, and annually thereafter, the department  
11 shall promulgate rules to revise the minimum wages established under subs. (1) and  
12 (2). Subject to subd. 2., the department shall determine those revised minimum  
13 wages by calculating the percentage difference between the consumer price index for  
14 the 12-month period ending on the last day of the last month for which that  
15 information is available and the consumer price index for the 12-month period  
16 ending on the last day of the month 12 months prior to that month, adjusting the  
17 minimum wages then in effect by that percentage difference, and rounding that  
18 result to the nearest multiple of 5 cents.

19 2. In revising the minimum wage for tipped employees under sub. (2), each year  
20 the department shall increase that minimum wage by 95 cents or by the amount that  
21 is necessary for that minimum wage to equal 70 percent of the minimum wage under  
22 sub. (1) as determined under subd. 1., rounded to the nearest multiple of 5 cents,  
23 whichever is less. For years subsequent to the first year in which the minimum wage  
24 under sub. (2) equals 70 percent of the minimum wage under sub. (1) as determined  
25 under subd. 1., the department shall revise the minimum wage under sub. (2) by the



**SENATE BILL 2**

1 amount that is necessary for that minimum wage to remain equal to 70 percent of  
2 the minimum wage under sub. (1) as determined under subd. 1., rounded to the  
3 nearest multiple of 5 cents.

4 3. The department may use the emergency rule procedures under s. 227.24 to  
5 promulgate the rules required under subds. 1. and 2. Notwithstanding s. 227.24 (1)  
6 (a) and (3), the department may promulgate those rules as emergency rules without  
7 providing evidence that promulgating those rules as emergency rules is necessary  
8 to preserve the public peace, health, safety, or welfare and without a finding of  
9 emergency. Notwithstanding s. 227.24 (1) (e) 1d. and 1g., the department is not  
10 required to prepare a statement of the scope of those rules or to submit those rules  
11 in final draft form to the governor for approval. A revised minimum wage  
12 determined under subd. 1. or 2. shall first apply to wages earned on the first day of  
13 the 3rd month beginning after the month of publication .... [LRB inserts date], of the  
14 year in which the wage is revised and, notwithstanding s. 227.24 (1) (c) and (2), shall  
15 remain in effect until that same date the following year.

16 (b) Paragraph (a) 1. does not apply if the consumer price index for the 12-month  
17 period ending on the last day of the last month for which that information is available  
18 has not increased over the consumer price index for the 12-month period ending on  
19 the last day of the month 12 months prior to that month.

20 **(6) GENDER-SPECIFIC MINIMUM WAGE PROHIBITED.**

21 **SECTION 20.** 104.04 (title) of the statutes is repealed.

22 **SECTION 21.** 104.04 of the statutes is renumbered 104.035 (6) and amended to  
23 read:

24 104.035 **(6)** ~~The department shall investigate, ascertain, determine, and fix~~  
25 ~~such reasonable classifications, and shall impose general or special orders,~~

**SENATE BILL 2**

1 ~~determining the living wage, and shall carry out the purposes of this chapter. Such~~  
2 ~~investigations, classifications, and orders shall be made as provided under s.~~  
3 ~~103.005, and the penalties specified in s. 103.005 (12) shall apply to and be imposed~~  
4 ~~for any violation of this chapter. In determining the living wage, the department may~~  
5 ~~consider the effect that an increase in the living wage might have on the economy of~~  
6 ~~the state, including the effect of a living wage increase on job creation, retention, and~~  
7 ~~expansion, on the availability of entry-level jobs, and on regional economic~~  
8 ~~conditions within the state. The department may not establish a different minimum~~  
9 ~~wage for men and women. Said orders shall be subject to review in the manner~~  
10 ~~provided in ch. 227.~~

11 **SECTION 22.** 104.045 of the statutes is renumbered 104.045 (intro.) and  
12 amended to read:

13 **104.045 Tipped employees Tips, meals, lodging, and hours worked.**  
14 (intro.) The department shall ~~by rule determine what amount of~~ promulgate rules  
15 governing all of the following:

16 (1) The counting of tips or similar gratuities may be counted toward fulfillment  
17 of the employer's obligation under this chapter.

18 **SECTION 23.** 104.045 (2) and (3) of the statutes are created to read:

19 104.045 (2) The deduction of meals or lodging provided by an employer to an  
20 employee from the employer's obligation under this chapter.

21 (3) The determination of hours worked by an employee during which the  
22 employee is entitled to the minimum wage established under s. 104.035.

23 **SECTION 24.** 104.05 of the statutes is repealed.

24 **SECTION 25.** 104.06 of the statutes is repealed.

25 **SECTION 26.** 104.07 (1) and (2) of the statutes are amended to read:

**SENATE BILL 2**

1           104.07 (1) The department shall ~~make~~ promulgate rules, and, except as  
2 provided under subs. (5), (6), and (7), grant licenses a license to any employer who  
3 employs any employee ~~who is unable to earn the living wage determined by the~~  
4 ~~department, permitting the employee to work for a wage that~~ for whom the minimum  
5 wage established under s. 104.035 is not commensurate with the employee's ability.  
6 Each license so granted shall establish a wage for ~~the licensee~~ any such employees  
7 of the licensee.

8           (2) The department shall ~~make~~ promulgate rules, and, except as provided  
9 under subs. (5), (6), and (7), grant licenses a license to a sheltered workshops  
10 workshop, to permit the employment of workers with disabilities ~~who are unable to~~  
11 ~~earn the living wage~~ at a wage that is commensurate with their ability and  
12 productivity. A license granted to a sheltered workshop under this subsection may  
13 be issued for the entire workshop or a department of the workshop.

14           **SECTION 27.** 104.08 (2m) of the statutes is amended to read:

15           104.08 (2m) Any person working in a trade industry for which a living  
16 minimum wage has been established for minors, and who has no trade, shall be  
17 employed under an apprentice contract under s. 106.01.

18           **SECTION 28.** 104.10 of the statutes is amended to read:

19           **104.10 Penalty for intimidating witness.** Any employer who discharges or  
20 threatens to discharge, or who in any way discriminates, or threatens to discriminate  
21 against, any employee because the employee has testified or is about to testify, or  
22 because the employer believes that the employee may testify, in any investigation or  
23 proceeding relative to the enforcement of this chapter, ~~is guilty of a misdemeanor,~~  
24 ~~and upon conviction thereof shall be punished by a fine of~~ may be fined \$25 for each  
25 offense.

**SENATE BILL 2**

1           **SECTION 29.** 104.11 of the statutes is repealed.

2           **SECTION 30.** 104.12 of the statutes is amended to read:

3           **104.12 Complaints.** Any person may register with the department a  
4 complaint that the wages paid to an employee for whom a living minimum wage has  
5 been established under s. 104.035 are less than that living minimum wage, and the  
6 department shall investigate the matter and take all proceedings necessary to  
7 enforce the payment of ~~a that minimum wage that is not less than the living wage.~~  
8 Section 111.322 (2m) applies to discharge and other discriminatory acts arising in  
9 connection with any proceeding under this section.

10           **SECTION 31.** 234.94 (5) of the statutes is amended to read:

11           234.94 (5) "Primary employment" means work ~~which~~ that pays at least the  
12 minimum wage as established under ~~ch. 104- s. 104.035 (1)~~ or under federal law,  
13 whichever is greater,~~;~~ offers adequate fringe benefits, including health insurance,~~;~~  
14 and is not seasonal or part time.

15           **SECTION 32.** 234.94 (8) of the statutes is amended to read:

16           234.94 (8) "Target group" means a population group for which the  
17 unemployment level is at least ~~25%~~ 25 percent higher than the statewide  
18 unemployment level, or a population group for which the average wage received is  
19 less than 1.2 times the minimum wage as established under ~~ch. 104- s. 104.035 (1)~~  
20 or under federal law, whichever is greater. No population group is required to be  
21 located within a contiguous geographic area to be considered a target group.

22           **SECTION 33.** 800.09 (1j) of the statutes is amended to read:

23           800.09 (1j) If the court orders the defendant to perform community service  
24 work in lieu of making restitution or of paying the forfeiture, surcharges, fees and  
25 costs, or both, the court may order that the defendant perform community service

**SENATE BILL 2**

1 work for a public agency or a nonprofit charitable organization that is approved by  
2 the court and agreed to by the public agency or nonprofit charitable organization.  
3 Community service work may be in lieu of restitution only if also agreed to by the  
4 person to whom restitution is owed. The number of hours of community service work  
5 required may not exceed the number determined by dividing the amount owed on the  
6 forfeiture by the minimum wage established under ~~ch. 104 for adults in~~  
7 ~~nonagriculture, nontipped employment~~ s. 104.035 (1). The court shall ensure that  
8 the defendant is provided a written statement of the terms of the community service  
9 order and that the community service order is monitored.

10 **SECTION 34.** 800.095 (1) (d) of the statutes is amended to read:

11 800.095 (1) (d) That the defendant perform community service work for a  
12 public agency or nonprofit charitable organization approved by the court and agreed  
13 to by the agency or nonprofit charitable organization. If the community service work  
14 is in lieu of restitution, then the person to whom restitution is owed must agree; the  
15 defendant shall be given credit at the rate of not less than the minimum wage  
16 established under ~~ch. 104 for adults in nonagriculture, nontipped employment~~ s.  
17 104.035 (1) for each one hour of community service completed. The defendant shall  
18 be given a written statement of the community service order. Nothing in this  
19 paragraph makes the defendant an employee or agent of the court or the  
20 municipality. The defendant shall be responsible for providing the court with proof  
21 that the community service hours have been completed.

22 **SECTION 35.** 895.035 (2m) (c) of the statutes is amended to read:

23 895.035 (2m) (c) The court assigned to exercise jurisdiction under chs. 48 and  
24 938 may order that the juvenile perform community service work for a public agency  
25 or nonprofit charitable organization that is designated by the court in lieu of making

**SENATE BILL 2**

1 restitution or paying the forfeiture or surcharge. If the parent agrees to perform  
2 community service work in lieu of making restitution or paying the forfeiture or  
3 surcharge, the court may order that the parent perform community service work for  
4 a public agency or a nonprofit charitable organization that is designated by the court.  
5 Community service work may be in lieu of restitution only if also agreed to by the  
6 public agency or nonprofit charitable organization and by the person to whom  
7 restitution is owed. The court may utilize any available resources, including any  
8 community service work program, in ordering the juvenile or parent to perform  
9 community service work. The number of hours of community service work required  
10 may not exceed the number determined by dividing the amount owed on the  
11 restitution, forfeiture, or surcharge by the minimum wage established under  
12 ~~ch. 104 for adults in nonagriculture, nontipped employment~~ s. 104.035 (1). The court  
13 shall ensure that the juvenile or parent is provided with a written statement of the  
14 terms of the community service order and that the community service order is  
15 monitored.

**SECTION 36. Effective date.**

16 (1) MINIMUM WAGE. This act takes effect on the first day of the 3rd month  
17 beginning after publication.  
18

19 (END)