



State of Wisconsin
2017 - 2018 LEGISLATURE

LRB-4797/1
JK:kjf

2017 ASSEMBLY BILL 860

January 19, 2018 - Introduced by Representatives SHANKLAND, BARCA, BERCEAU, FIELDS, GENRICH, OHNSTAD, SINICKI, SPREITZER, SUBECK and ZAMARRIPA. Referred to Committee on Ways and Means.

1 **AN ACT** *to amend* 71.05 (6) (a) 15., 71.21 (4) (a), 71.26 (2) (a) 4., 71.34 (1k) (g),
2 71.45 (2) (a) 10. and 76.67 (2); and *to create* 71.07 (5p), 71.10 (4) (cs), 71.28 (5p),
3 71.30 (3) (dr), 71.47 (5p), 71.49 (1) (dr) and 76.634 of the statutes; **relating to:**
4 an income and franchise tax credit for investments in a community
5 development financial institution.

Analysis by the Legislative Reference Bureau

Under this bill, a person who makes a qualified investment in a registered community development financial institution (CDFI) may receive a credit against state income and franchise taxes, for taxable years beginning after December 31, 2017, and before January 1, 2020, and against license fees paid by insurers. The bill defines a CDFI as an entity that is organized under the laws of this state and has been certified by the Community Development Financial Institutions Fund established under federal law (fund) as meeting certain eligibility requirements. The bill defines a “qualified investment” as a loan or deposit that pays no interest of at least \$10,000 that is made for a minimum of 60 months and over which the CDFI retains complete control for the duration of the investment period.

A person may claim 10 percent of the person’s qualified investment, if the investment is at least \$10,000, but not more than \$150,000, or 12 percent of the person’s qualified investment, if the investment is more than \$150,000, but not more than \$500,000. If the person withdraws the qualified investment from the CDFI before the end of the investment period and does not reinvest the qualified

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investment in another CDFI, the person must repay a portion of the credit amounts that the person received by adding the portion to the person's tax or fee liability in a subsequent year. However, the portion that the person must repay depends on when the person withdraws the investment during the investment period. The portion that the person must repay decreases the longer the person holds the investment during the investment period.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 71.05 (6) (a) 15. of the statutes, as affected by 2017 Wisconsin Act
2 58, is amended to read:

3 71.05 **(6)** (a) 15. Except as provided under s. 71.07 (3p) (c) 5., the amount of the
4 credits computed under s. 71.07 (2dm), (2dx), (2dy), (3g), (3h), (3n), (3p), (3q), (3r),
5 (3rm), (3rn), (3s), (3t), (3w), (3wm), (3y), (4k), (4n), (5e), (5f), (5h), (5i), (5j), (5k), (5p),
6 (5r), (5rm), (6n), and (8r) and not passed through by a partnership, limited liability
7 company, or tax-option corporation that has added that amount to the partnership's,
8 company's, or tax-option corporation's income under s. 71.21 (4) or 71.34 (1k) (g).

9 **SECTION 2.** 71.07 (5p) of the statutes is created to read:

10 71.07 **(5p)** STEVE HILGENBERG COMMUNITY DEVELOPMENT CREDIT. (a) *Definitions.*

11 In this subsection:

12 1. "Claimant" means a person who files a claim under this subsection.

13 2. "Community development financial institution" means an entity that
14 satisfies all of the following:

15 a. The entity is certified by the fund under 12 CFR 1805.201 as meeting the
16 eligibility requirements for a community development financial institution under 12
17 CFR 1805.200 and 1805.201 (b).

18 b. The entity is organized under the laws of this state.

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1 c. The entity uses qualified investments for projects that are based in this state.

2 3. "Fund" means the Community Development Financial Institutions Fund
3 established under 12 USC 4703 (a).

4 4. a. Subject to subd. 4. b., "qualified investment" means a deposit or loan that
5 pays no interest to the person who made the deposit or loan if the deposit or loan has
6 a value of at least \$10,000 and is made for a period of at least 60 months.

7 b. A community development financial institution that receives an investment
8 described under subd. 4. a. shall have complete control over the entire investment
9 amount, including any interest earned on the investment, for the duration of the
10 investment period, but the investment may be subject to any additional terms and
11 conditions of the investment agreement between the community development
12 financial institution and the investor that are not inconsistent with the
13 requirements of this section.

14 (b) *Filing claims.* For taxable years beginning after December 31, 2017, and
15 before January 1, 2020, a claimant may claim as a credit against the tax imposed
16 under s. 71.02, up to the amount of the tax, for the taxable year in which the
17 investment is made, an amount equal to 10 percent of the claimant's qualified
18 investment in a community development financial institution, if the investment is
19 at least \$10,000, but not more than \$150,000, or 12 percent of the claimant's qualified
20 investment in a community development financial institution, if the investment is
21 more than \$150,000, but not more than \$500,000.

22 (c) *Limitations.* 1. Partnerships, limited liability companies, and tax-option
23 corporations may not claim the credit under this subsection, but the eligibility for,
24 and the amount of, the credit are based on their payment of amounts under par. (b).
25 A partnership, limited liability company, or tax-option corporation shall compute

ASSEMBLY BILL 860**SECTION 2**

1 the amount of credit that each of its partners, members, or shareholders may claim
2 and shall provide that information to each of them. Partners, members of limited
3 liability companies, and shareholders of tax-option corporations may claim the
4 credit in proportion to their ownership interests.

5 2. A person who makes an investment in a community development financial
6 institution in a taxable year, withdraws the investment in that taxable year, and
7 immediately reinvests the proceeds into another community development financial
8 institution may claim only one credit under this subsection for that taxable year,
9 based on the lesser of all such investments in that taxable year. Investments in a
10 community development financial institution made before the effective date of this
11 subdivision ... [LRB inserts date], may not be withdrawn prior to the end of their
12 contractual term and reinvested in a community development financial institution
13 in order to claim a credit under this subsection.

14 3. A claimant who withdraws a qualified investment from a community
15 development financial institution prior to the first day of the 61st month after the
16 qualified investment was made and who does not immediately reinvest the proceeds
17 of the qualified investment as a qualified investment in another community
18 development financial institution shall add to the claimant's liability for taxes
19 imposed under s. 71.02 one of the following percentages of the amount of the credits
20 received under this subsection:

21 a. If the withdrawal occurs during the first year after the date on which the
22 claimant made the qualified investment, 100 percent.

23 b. If the withdrawal occurs during the 2nd year after the date on which the
24 claimant made the qualified investment, 75 percent.

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1 c. If the withdrawal occurs during the 3rd year after the date on which the
2 claimant made the qualified investment, 50 percent.

3 d. If the withdrawal occurs during the 4th year after the date on which the
4 claimant made the qualified investment, 25 percent.

5 e. If the withdrawal occurs during the 5th year after the date on which the
6 claimant made the qualified investment, 10 percent.

7 (d) *Administration.* Section 71.28 (4) (e) to (h), as it applies to the credit under
8 s. 71.28 (4), applies to the credit under this subsection.

9 **SECTION 3.** 71.10 (4) (cs) of the statutes is created to read:

10 71.10 (4) (cs) Steve Hilgenberg community development credit under s. 71.07
11 (5p).

12 **SECTION 4.** 71.21 (4) (a) of the statutes, as affected by 2017 Wisconsin Act 58,
13 is amended to read:

14 71.21 (4) (a) The amount of the credits computed by a partnership under s.
15 71.07 (2dm), (2dx), (2dy), (3g), (3h), (3n), (3p), (3q), (3r), (3rm), (3rn), (3s), (3t), (3w),
16 (3wm), (3y), (4k), (4n), (5e), (5f), (5g), (5h), (5i), (5j), (5k), (5p), (5r), (5rm), (6n), and
17 (8r) and passed through to partners shall be added to the partnership's income.

18 **SECTION 5.** 71.26 (2) (a) 4. of the statutes, as affected by 2017 Wisconsin Acts
19 58 and 59, is amended to read:

20 71.26 (2) (a) 4. Plus the amount of the credit computed under s. 71.28 (1dm),
21 (1dx), (1dy), (3g), (3h), (3n), (3p), (3q), (3r), (3rm), (3rn), (3t), (3w), (3wm), (3y), (5e),
22 (5f), (5g), (5h), (5i), (5j), (5k), (5p), (5r), (5rm), (6n), (8r), and (9s) and not passed
23 through by a partnership, limited liability company, or tax-option corporation that
24 has added that amount to the partnership's, limited liability company's, or
25 tax-option corporation's income under s. 71.21 (4) or 71.34 (1k) (g).

ASSEMBLY BILL 860**SECTION 6**

1 **SECTION 6.** 71.28 (5p) of the statutes is created to read:

2 71.28 (5p) STEVE HILGENBERG COMMUNITY DEVELOPMENT CREDIT. (a) *Definitions.*

3 In this subsection:

4 1. "Claimant" means a person who files a claim under this subsection.

5 2. "Community development financial institution" means an entity that
6 satisfies all of the following:

7 a. The entity is certified by the fund under 12 CFR 1805.201 as meeting the
8 eligibility requirements for a community development financial institution under 12
9 CFR 1805.200 and 1805.201 (b).

10 b. The entity is organized under the laws of this state.

11 c. The entity uses qualified investments for projects that are based in this state.

12 3. "Fund" means the Community Development Financial Institutions Fund
13 established under 12 USC 4703 (a).

14 4. a. Subject to subd. 4. b., "qualified investment" means a deposit or loan that
15 pays no interest to the person who made the deposit or loan if the deposit or loan has
16 a value of at least \$10,000 and is made for a period of at least 60 months.

17 b. A community development financial institution that receives an investment
18 described under subd. 4. a. shall have complete control over the entire investment
19 amount, including any interest earned on the investment, for the duration of the
20 investment period, but the investment may be subject to any additional terms and
21 conditions of the investment agreement between the community development
22 financial institution and the investor that are not inconsistent with the
23 requirements of this section.

24 (b) *Filing claims.* For taxable years beginning after December 31, 2017, and
25 before January 1, 2020, a claimant may claim as a credit against the tax imposed

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1 under s. 71.23, up to the amount of the tax, for the taxable year in which the
2 investment is made, an amount equal to 10 percent of the claimant's qualified
3 investment in a community development financial institution, if the investment is
4 at least \$10,000, but not more than \$150,000, or 12 percent of the claimant's qualified
5 investment in a community development financial institution, if the investment is
6 more than \$150,000, but not more than \$500,000.

7 (c) *Limitations.* 1. Partnerships, limited liability companies, and tax-option
8 corporations may not claim the credit under this subsection, but the eligibility for,
9 and the amount of, the credit are based on their payment of amounts under par. (b).
10 A partnership, limited liability company, or tax-option corporation shall compute
11 the amount of credit that each of its partners, members, or shareholders may claim
12 and shall provide that information to each of them. Partners, members of limited
13 liability companies, and shareholders of tax-option corporations may claim the
14 credit in proportion to their ownership interests.

15 2. A person who makes an investment in a community development financial
16 institution in a taxable year, withdraws the investment in that taxable year, and
17 immediately reinvests the proceeds into another community development financial
18 institution may claim only one credit under this subsection for that taxable year,
19 based on the lesser of all such investments in that taxable year. Investments in a
20 community development financial institution made before the effective date of this
21 subdivision [LRB inserts date], may not be withdrawn prior to the end of their
22 contractual term and reinvested in a community development financial institution
23 in order to claim a credit under this subsection.

24 3. A claimant who withdraws a qualified investment from a community
25 development financial institution prior to the first day of the 61st month after the

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1 qualified investment was made and who does not immediately reinvest the proceeds
2 of the qualified investment as a qualified investment in another community
3 development financial institution shall add to the claimant's liability for taxes
4 imposed under s. 71.23 one of the following percentages of the amount of the credits
5 received under this subsection:

6 a. If the withdrawal occurs during the first year after the date on which the
7 claimant made the qualified investment, 100 percent.

8 b. If the withdrawal occurs during the 2nd year after the date on which the
9 claimant made the qualified investment, 75 percent.

10 c. If the withdrawal occurs during the 3rd year after the date on which the
11 claimant made the qualified investment, 50 percent.

12 d. If the withdrawal occurs during the 4th year after the date on which the
13 claimant made the qualified investment, 25 percent.

14 e. If the withdrawal occurs during the 5th year after the date on which the
15 claimant made the qualified investment, 10 percent.

16 (d) *Administration.* Subsection (4) (e) to (h), as it applies to the credit under
17 sub. (4), applies to the credit under this subsection.

18 **SECTION 7.** 71.30 (3) (dr) of the statutes is created to read:

19 71.30 (3) (dr) Steve Hilgenberg community development credit under s. 71.28
20 (5p).

21 **SECTION 8.** 71.34 (1k) (g) of the statutes, as affected by 2017 Wisconsin Act 58,
22 is amended to read:

23 71.34 (1k) (g) An addition shall be made for credits computed by a tax-option
24 corporation under s. 71.28 (1dm), (1dx), (1dy), (3), (3g), (3h), (3n), (3p), (3q), (3r),

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1 (3rm), (3rn), (3t), (3w), (3wm), (3y), (4), (5), (5e), (5f), (5g), (5h), (5i), (5j), (5k), (5p),
2 (5r), (5rm), (6n), and (8r) and passed through to shareholders.

3 **SECTION 9.** 71.45 (2) (a) 10. of the statutes is amended to read:

4 71.45 (2) (a) 10. By adding to federal taxable income the amount of credit
5 computed under s. 71.47 (1dm) to (1dy), (3g), (3h), (3n), (3p), (3q), (3r), (3rm), (3rn),
6 (3w), (3y), (5e), (5f), (5g), (5h), (5i), (5j), (5k), (5p), (5r), (5rm), (6n), (8r), and (9s) and
7 not passed through by a partnership, limited liability company, or tax-option
8 corporation that has added that amount to the partnership's, limited liability
9 company's, or tax-option corporation's income under s. 71.21 (4) or 71.34 (1k) (g) and
10 the amount of credit computed under s. 71.47 (1), (3), (3t), (4), (4m), and (5).

11 **SECTION 10.** 71.47 (5p) of the statutes is created to read:

12 71.47 (5p) STEVE HILGENBERG COMMUNITY DEVELOPMENT CREDIT. (a) *Definitions.*

13 In this subsection:

- 14 1. "Claimant" means a person who files a claim under this subsection.
- 15 2. "Community development financial institution" means an entity that
16 satisfies all of the following:
- 17 a. The entity is certified by the fund under 12 CFR 1805.201 as meeting the
18 eligibility requirements for a community development financial institution under 12
19 CFR 1805.200 and 1805.201 (b).
- 20 b. The entity is organized under the laws of this state.
- 21 c. The entity uses qualified investments for projects that are based in this state.
- 22 3. "Fund" means the Community Development Financial Institutions Fund
23 established under 12 USC 4703 (a).

ASSEMBLY BILL 860**SECTION 10**

1 4. a. Subject to subd. 4. b., “qualified investment” means a deposit or loan that
2 pays no interest to the person who made the deposit or loan if the deposit or loan has
3 a value of at least \$10,000 and is made for a period of at least 60 months.

4 b. A community development financial institution that receives an investment
5 described under subd. 4. a. shall have complete control over the entire investment
6 amount, including any interest earned on the investment, for the duration of the
7 investment period, but the investment may be subject to any additional terms and
8 conditions of the investment agreement between the community development
9 financial institution and the investor that are not inconsistent with the
10 requirements of this section.

11 (b) *Filing claims.* For taxable years beginning after December 31, 2017, and
12 before January 1, 2020, a claimant may claim as a credit against the tax imposed
13 under s. 71.43, up to the amount of the tax, for the taxable year in which the
14 investment is made, an amount equal to 10 percent of the claimant’s qualified
15 investment in a community development financial institution, if the investment is
16 at least \$10,000, but not more than \$150,000, or 12 percent of the claimant’s qualified
17 investment in a community development financial institution, if the investment is
18 more than \$150,000, but not more than \$500,000.

19 (c) *Limitations.* 1. Partnerships, limited liability companies, and tax-option
20 corporations may not claim the credit under this subsection, but the eligibility for,
21 and the amount of, the credit are based on their payment of amounts under par. (b).
22 A partnership, limited liability company, or tax-option corporation shall compute
23 the amount of credit that each of its partners, members, or shareholders may claim
24 and shall provide that information to each of them. Partners, members of limited

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1 liability companies, and shareholders of tax-option corporations may claim the
2 credit in proportion to their ownership interests.

3 2. A person who makes an investment in a community development financial
4 institution in a taxable year, withdraws the investment in that taxable year, and
5 immediately reinvests the proceeds into another community development financial
6 institution may claim only one credit under this subsection for that taxable year,
7 based on the lesser of all such investments in that taxable year. Investments in a
8 community development financial institution made before the effective date of this
9 subdivision [LRB inserts date], may not be withdrawn prior to the end of their
10 contractual term and reinvested in a community development financial institution
11 in order to claim a credit under this subsection.

12 3. A claimant who withdraws a qualified investment from a community
13 development financial institution prior to the first day of the 61st month after the
14 qualified investment was made and who does not immediately reinvest the proceeds
15 of the qualified investment as a qualified investment in another community
16 development financial institution shall add to the claimant's liability for taxes
17 imposed under s. 71.43 one of the following percentages of the amount of the credits
18 received under this subsection:

19 a. If the withdrawal occurs during the first year after the date on which the
20 claimant made the qualified investment, 100 percent.

21 b. If the withdrawal occurs during the 2nd year after the date on which the
22 claimant made the qualified investment, 75 percent.

23 c. If the withdrawal occurs during the 3rd year after the date on which the
24 claimant made the qualified investment, 50 percent.

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1 d. If the withdrawal occurs during the 4th year after the date on which the
2 claimant made the qualified investment, 25 percent.

3 e. If the withdrawal occurs during the 5th year after the date on which the
4 claimant made the qualified investment, 10 percent.

5 (d) *Administration.* Section 71.28 (4) (e) to (h), as it applies to the credit under
6 s. 71.28 (4), applies to the credit under this subsection.

7 **SECTION 11.** 71.49 (1) (dr) of the statutes is created to read:

8 71.49 (1) (dr) Steve Hilgenberg community development credit under s. 71.47
9 (5p).

10 **SECTION 12.** 76.634 of the statutes is created to read:

11 **76.634 Steve Hilgenberg community development credit. (1)**

12 DEFINITIONS. In this section:

13 (a) “Community development financial institution” means an entity that
14 satisfies all of the following:

15 1. The entity is certified by the fund under 12 CFR 1805.201 as meeting the
16 eligibility requirements for a community development financial institution under 12
17 CFR 1805.200 and 1805.201 (b).

18 2. The entity is organized under the laws of this state.

19 3. The entity uses qualified investments for projects that are based in this state.

20 (b) “Fund” means the Community Development Financial Institutions Fund
21 established under 12 USC 4703 (a).

22 (c) 1. Subject to subd. 2., “qualified investment” means a deposit or loan that
23 pays no interest to the person who made the deposit or loan if the deposit or loan has
24 a value of at least \$10,000 and is made for a period of at least 60 months.

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1 2. A community development financial institution that receives an investment
2 described under subd. 1. shall have complete control over the entire investment
3 amount, including any interest earned on the investment, for the duration of the
4 investment period, but the investment may be subject to any additional terms and
5 conditions of the investment agreement between the community development
6 financial institution and the investor that are not inconsistent with the
7 requirements of this section.

8 **(1m) FILING CLAIMS.** For taxable years beginning after December 31, 2017, and
9 before January 1, 2020, an insurer may claim as a credit against the fees due under
10 s. 76.60, 76.63, 76.65, 76.66, or 76.67 for the taxable year in which the investment
11 is made, an amount equal to 10 percent of the insurer's qualified investment in a
12 community development financial institution, if the investment is at least \$10,000,
13 but not more than \$150,000, or 12 percent of the insurer's qualified investment in
14 a community development financial institution, if the investment is more than
15 \$150,000, but not more than \$500,000.

16 **(2) CARRY-FORWARD.** If the credit under sub. (1) is not entirely offset against the
17 fees under s. 76.60, 76.63, 76.65, 76.66, or 76.67 otherwise due, the unused balance
18 may be carried forward and credited against those fees for the following 15 years to
19 the extent that it is not offset by those fees otherwise due in all the years between
20 the year in which the expense was made and the year in which the carry-forward
21 credit is claimed.

22 **(3) LIMITATIONS.** An insurer who makes an investment in a community
23 development financial institution in a taxable year, withdraws the investment in
24 that taxable year, and immediately reinvests the proceeds into another community
25 development financial institution may claim only one credit under this section for

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1 that taxable year, based on the lesser of all such investments in that taxable year.
2 Investments in a community development financial institution made before the
3 effective date of this subsection [LRB inserts date], may not be withdrawn prior
4 to the end of their contractual term and reinvested in a community development
5 financial institution in order to claim a credit under this section.

6 (4) **REPAYMENT.** An insurer who claims a credit under this section and who
7 withdraws a qualified investment from a community development financial
8 institution prior to the first day of the 61st month after the qualified investment was
9 made and who does not immediately reinvest the proceeds of the qualified
10 investment as a qualified investment in another community development financial
11 institution shall add to the insurer's liability for fees imposed under s. 76.60, 76.63,
12 76.65, 76.66, or 76.67 one of the following percentages of the amount of the credits
13 received under this section:

14 (a) If the withdrawal occurs during the first year after the date on which the
15 insurer made the qualified investment, 100 percent.

16 (b) If the withdrawal occurs during the 2nd year after the date on which the
17 insurer made the qualified investment, 75 percent.

18 (c) If the withdrawal occurs during the 3rd year after the date on which the
19 insurer made the qualified investment, 50 percent.

20 (d) If the withdrawal occurs during the 4th year after the date on which the
21 insurer made the qualified investment, 25 percent.

22 (e) If the withdrawal occurs during the 5th year after the date on which the
23 insurer made the qualified investment, 10 percent.

24 **SECTION 13.** 76.67 (2) of the statutes is amended to read:

ASSEMBLY BILL 860**SECTION 13**

1 76.67 (2) If any domestic insurer is licensed to transact insurance business in
2 another state, this state may not require similar insurers domiciled in that other
3 state to pay taxes greater in the aggregate than the aggregate amount of taxes that
4 a domestic insurer is required to pay to that other state for the same year less the
5 credits under ss. 76.634, 76.635, 76.636, 76.637, 76.638, and 76.655, except that the
6 amount imposed shall not be less than the total of the amounts due under ss. 76.65
7 (2) and 601.93 and, if the insurer is subject to s. 76.60, 0.375 percent of its gross
8 premiums, as calculated under s. 76.62, less offsets allowed under s. 646.51 (7) or
9 under ss. 76.634, 76.635, 76.636, 76.637, 76.638, and 76.655 against that total, and
10 except that the amount imposed shall not be less than the amount due under s.
11 601.93.

12

(END)