

State of Misconsin 2019 - 2020 LEGISLATURE

LRB-4156/1 KRP:cjs/amn/kjf

2019 ASSEMBLY BILL 730

January 9, 2020 – Introduced by Representatives POPE, CONSIDINE, EMERSON, KOLSTE, SARGENT, SPREITZER, BILLINGS, MILROY, STUBBS, SUBECK, NEUBAUER, VRUWINK, OHNSTAD, SINICKI, L. MYERS and BROSTOFF, cosponsored by Senators ERPENBACH, BEWLEY, LARSON, WIRCH, SMITH, RISSER and RINGHAND. Referred to Committee on Education.

1	AN ACT to renumber and amend 118.60 (3) (ar) 3. and 118.60 (3) (ar) 4.; to
2	<i>amend</i> 115.7915 (2) (intro.), 118.60 (2) (a) (intro.), 118.60 (2) (a) 2. g., 118.60 (2)
3	(be) 3., 118.60 (3) (a) (intro.), 118.60 (3) (ar) (intro.), 118.60 (3) (ar) 5., 118.60 (3)
4	(b), 118.60 (3) (c), 118.60 (4v) (b), 119.23 (2) (a) (intro.), 119.23 (3) (a) (intro.),
5	119.23 (3) (b) and 119.23 (4v) (b); and $to \ create \ 115.7915 \ (11), \ 118.60 \ (2) \ (bh),$
6	118.60 (3) (am), 118.60 (3) (ar) 3. a. and b., 118.60 (3) (ar) 4. a. and b., 118.60 (4v)
7	(c) and (d), 119.23 (2) (b), 119.23 (3) (ar) and 119.23 (4v) (c), (d) and (e) of the
8	statutes; relating to: phasing out the Special Needs Scholarship Program and
9	limiting enrollment in parental choice programs.

Analysis by the Legislative Reference Bureau

This bill phases out the Special Needs Scholarship Program and caps the total number of pupils who may participate in a parental choice program.

Under current law, a child with a disability who meets certain eligibility criteria may receive a scholarship to attend a private school participating in the SNSP. The bill provides that, beginning in the 2020–21 school year, the Department of Public Instruction may not provide an SNSP scholarship to a child to attend a private school unless the child was attending a private school under the SNSP in the 2019–20

school year. In addition, if the child does not attend a private school under an SNSP scholarship in any school year after the 2019–20 school year, DPI may not provide an SNSP scholarship to the child for any subsequent school year.

The bill caps the total number of pupils who may participate in a parental choice program — the Milwaukee Parental Choice Program, the Racine Parental Choice Program, or the statewide parental choice program — at the number of pupils who attended a private school under that parental choice program in the 2019-20 school year. Under the bill, beginning in the 2020-21 school year, if the number of applications to participate in a parental choice program exceeds the program cap, DPI must determine which applications to accept on a random basis, subject to certain admission preferences that exist under current law.

Under current law, pupils may submit applications to attend a private school under the statewide parental choice program for the following school year from February 1 to April 20, and a private school that receives applications must, no later than the May 1 immediately following the application period, report the number of applicants to DPI so that DPI may determine whether a pupil participation limitation has been exceeded. The bill provides that, beginning with applications for the 2020-21 school year, DPI must establish one or more application periods during which pupils may submit applications to attend a private school under the MPCP or RPCP. The bill provides that a private school that receives applications during an application period must, no later than 10 days after the application period ends, report the number of applicants to DPI so that DPI may determine whether a program cap has been exceeded. The bill does not change the application period for the statewide parental choice program and requires DPI to use the information required to be reported under current law to determine whether the program cap for the statewide parental choice program has been exceeded.

The bill also requires DPI to establish a waiting list for a parental choice program if the program cap for the parental choice program has been exceeded.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	SECTION 1. 115.7915 (2) (intro.) of the statutes is amended to read:
2	115.7915 (2) SCHOLARSHIP REQUIREMENTS. (intro.) Beginning in the 2016-17
3	school year, the department shall, subject to sub. (11), provide to a child with a
4	disability a scholarship under sub. (4m) (a) to attend an eligible school if all of the
5	following apply:
6	SECTION 2. 115.7915 (11) of the statutes is created to read:

1	115.7915 (11) SUNSET. Beginning in the 2020-21 school year, the department
2	may not provide a scholarship under this section to a child with a disability to attend
3	a private school unless the child attended a private school under a scholarship under
4	this section in the 2019–20 school year. If the child does not attend a private school
5	under a scholarship under this section in any school year after the 2019–20 school
6	year, the department may not provide a scholarship under this section to the child
7	for any school year after that school year.
8	SECTION 3. 118.60 (2) (a) (intro.) of the statutes is amended to read:
9	118.60 (2) (a) (intro.) Subject to pars. (ag) and, (ar), and (bh), any pupil in grades
10	kindergarten to 12 who resides within <u>in</u> an eligible school district may attend any
11	private school under this section and, subject to pars. (ag), (ar), (be), (bh), (bm), and
12	(bs), any pupil in grades kindergarten to 12 who resides in a school district, other
13	than an eligible school district or a 1st class city school district, may attend any
14	private school under this section if all of the following apply:
15	SECTION 4. 118.60 (2) (a) 2. g. of the statutes is amended to read:
16	118.60 (2) (a) 2. g. If the pupil resides in a school district, other than an eligible
17	school district or a 1st class city school district, the pupil was on a waiting list under
18	sub. (3) (am) 4. or (ar) 4. in any previous school year.
19	SECTION 5. 118.60 (2) (be) 3. of the statutes is amended to read:
20	118.60 (2) (be) 3. Beginning with the 2026-27 school year, there is no limit on
21	the number of pupils who may attend private schools <u>the limits</u> under this section
22	<u>paragraph do not apply.</u>
23	SECTION 6. 118.60 (2) (bh) of the statutes is created to read:
24	118.60 (2) (bh) 1. In this paragraph, "program cap" means any of the following:

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a. For an eligible school district, the total number of pupils residing in the
 eligible school district who attended a private school under this section in the
 2019-20 school year.

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b. For all school districts, other than an eligible school district or a 1st class city school district, the total number of pupils residing in those school districts who attended a private school under this section in the 2019–20 school year.

2. a. Beginning with the 2020-21 school year, the total number of pupils
residing in an eligible school district who may attend a private school under this
section during a school year may not exceed the program cap under subd. 1. a.

b. Beginning with the 2020-21 school year, the total number of pupils residing
in school districts, other than an eligible school district or a 1st class city school
district, who may attend a private school under this section during a school year may
not exceed the program cap under subd. 1. b.

14 SECTION 7. 11

SECTION 7. 118.60 (3) (a) (intro.) of the statutes is amended to read:

15118.60 (3) (a) (intro.) The pupil or the pupil's parent or guardian shall submit 16 an application, on a form provided by the state superintendent, to the participating 17private school that the pupil wishes to attend. If more than one pupil from the same family applies to attend the same private school, the pupils may use a single 18 19 application. No later than 60 days after the end of the application period during 20which an application is received and subject to par. pars. (am) and (ar), the private 21school shall notify each applicant, in writing, whether his or her application has been 22accepted. If the private school rejects an application, the notice shall include the 23reason. Subject to par. pars. (am) and (ar), a private school may reject an applicant $\mathbf{24}$ only if it the private school has reached its maximum general capacity or seating 25capacity. Except as provided in par. pars. (am) and (ar), the state superintendent

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shall ensure that the private school determines which pupils to accept on a random
 basis, except that the private school may give preference to the following in accepting
 applications, in the order of preference listed:

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SECTION 8. 118.60 (3) (am) of the statutes is created to read:

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118.60 (3) (am) All of the following apply to applications to attend a private

school under this section submitted by pupils who reside in an eligible school district:
1. A private school that has submitted a notice of intent to participate under
sub. (2) (a) 3. a. may accept applications for a school year during application periods
determined by the department from pupils who reside in an eligible school district.
For each school year, the department shall establish one or more application periods

under this subdivision, the first of which begins no earlier than February 1 of the
school year before the applicable school year, and the last of which ends no later than
September 14 of the applicable school year.

2. Each private school that received applications under subd. 1. shall report to the department the number of pupils who applied under subd. 1. to attend the private school under this section and the names of those applicants who have siblings who also applied under subd. 1. to attend the private school under this section. The private school shall submit the report no later than 10 days after each application period described under subd. 1. during which the private school received applications.

3. After the end of each application period described under subd. 1., upon
receipt of the information under subd. 2., the department shall determine the sum
of all applicants for pupils residing in an eligible school district. In determining the
sum, the department shall count a pupil who has applied to attend more than one
private school under the program only once. If, after the end of an application period

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described under subd. 1., the sum of all applicants for pupils residing in an eligible
school district exceeds the program cap under sub. (2) (bh) 2. a., the department shall
determine which applications submitted during the application period to accept on
a random basis, except that the department shall give preference to the applications
of pupils described in par. (a) 1m. to 5., in the order of preference listed in that
paragraph.

4. If the sum under subd. 3. exceeds the program cap under sub. (2) (bh) 2. a.,
the department shall establish a waiting list in accordance with the preferences
required under subd. 3.

10 5. A private school that has accepted a pupil who resides in an eligible school 11 district under this paragraph shall notify the department whenever the private 12school determines that a pupil will not attend the private school under this If, upon receiving notice under this subdivision, the department 13paragraph. 14 determines that the number of pupils attending private schools under this section 15falls below the program cap under sub. (2) (bh) 2. a., the department shall fill any 16 available slot with a pupil selected from the waiting list established under subd. 4., 17if such a waiting list exists.

18 SECTION 9. 118.60 (3) (ar) (intro.) of the statutes is amended to read:

19 118.60 (3) (ar) (intro.) All of the following apply to applications to attend a
20 private school under this section only if the limitation under sub. (2) (be) applies to
21 the school year for which the application is made submitted by pupils who reside in
22 a school district, other than an eligible school district or a 1st class city school district:
23 SECTION 10. 118.60 (3) (ar) 3. of the statutes is renumbered 118.60 (3) (ar) 3.
24 (intro.) and amended to read:

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1	118.60 (3) (ar) 3. (intro.) Annually After the end of the application period
2	described under subd. 1., upon receipt of the information under subd. 2., the
3	department shall, for each school district, determine the sum of all applicants for
4	pupils residing in that school district under this paragraph and the sum of all
5	applicants for pupils residing in all school districts, other than an eligible school
6	district or a 1st class city school district. In determining the sum those sums, the
7	department shall count a pupil who has applied to attend more than one private
8	school under the program only once. After determining the sum of all applicants for
9	pupils residing in a school district, those sums, if any of the following applies, the
10	department shall determine which applications to accept on a random basis, except
11	that the department shall give preference to the applications of pupils described in
12	par. (a) 1m. to 5., in the order of preference listed in that $paragraph_{\overline{\cdot}}$
13	SECTION 11. 118.60 (3) (ar) 3. a. and b. of the statutes are created to read:
14	118.60 (3) (ar) 3. a. The sum of all applicants for pupils residing in a school
15	district, other than an eligible school district or a 1st class city school district, exceeds
16	the school district's pupil participation limit under sub. (2) (be).
17	b. The sum of all applicants for pupils residing in all school districts, other than
18	an eligible school district or a 1st class city school district, exceeds the program cap
19	under sub. (2) (bh) 2. b.
20	SECTION 12. 118.60 (3) (ar) 4. of the statutes is renumbered 118.60 (3) (ar) 4.
21	(intro.) and amended to read:
22	118.60 (3) (ar) 4. (intro.) For each school district in which private schools
23	received applications under subd. 1. that exceeded the school district's pupil
24	participation limit under sub. (2) (be), the <u>The</u> department shall establish a waiting

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list in accordance with the preferences required under subd. 3. <u>for each of the</u>
 <u>following:</u>

SECTION 13. 118.60 (3) (ar) 4. a. and b. of the statutes are created to read:

- 118.60 (3) (ar) 4. a. A school district, other than an eligible school district or a
 1st class city school district, for which the sum described under subd. 3. a. exceeds
 the school district's pupil participation limit under sub. (2) (be).
- b. All school districts, other than an eligible school district or a 1st class city
 school district, if the sum described under subd. 3. b. exceeds the program cap under
 sub. (2) (bh) 2. b.

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SECTION 14. 118.60 (3) (ar) 5. of the statutes is amended to read:

11 118.60 (3) (ar) 5. A private school that has accepted a pupil who resides in a 12school district, other than an eligible school district or a 1st class city school district, 13under this paragraph shall notify the department whenever the private school 14determines that a pupil will not attend the private school under this paragraph. If, 15upon receiving notice under this subdivision, the department determines that the 16 number of pupils attending private schools under this section falls below a school 17district's pupil participation limit under sub. (2) (be), or below the program cap under 18 sub. (2) (bh) 2. b., the department shall fill any available slot in that school district or program with a pupil selected from the school district's applicable waiting list 19 20established under subd. 4., if such a waiting list exists.

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SECTION 15. 118.60 (3) (b) of the statutes is amended to read:

118.60 (3) (b) If a participating private school rejects an applicant who resides
within in an eligible school district because the private school has too few available
spaces, the applicant may transfer his or her application to a participating private
school that has space available. An applicant <u>who is</u> rejected under this paragraph

or an applicant who is on the waiting list under par. (am) 4. may, subject to sub. (2)
(bh) 2. a., be admitted to a private school participating in the program under this
section for the following school year, provided that the applicant continues to reside
within in an eligible school district. The department may not require, in that
following school year, the private school to submit financial information regarding
the applicant or to verify the eligibility of the applicant to participate in the program
under this section on the basis of family income.

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SECTION 16. 118.60 (3) (c) of the statutes is amended to read:

9 118.60 (3) (c) If a participating private school rejects an applicant who resides 10 in a school district, other than an eligible school district or a 1st class city school 11 district, because the private school has too few available spaces, the applicant may 12transfer his or her application to a participating private school that has space 13 available. An applicant who is rejected under this paragraph or an applicant who 14 is on the a waiting list under par. (ar) 4. a. or b. may, subject to sub. (2) (be) and (bh) 152. b., be admitted to a private school participating in the program under this section for the following school year, provided that the applicant continues to reside in a 16 17school district, other than an eligible school district or a 1st class city school district. 18 The department may not require, in that following school year, the private school to 19 submit financial information regarding the applicant or to verify the eligibility of the 20 applicant to participate in the program under this section on the basis of family 21income.

SECTION 17. 118.60 (4v) (b) of the statutes is amended to read:

118.60 (4v) (b) If the department considers a pupil as a resident of an eligible
 school district under par. (a) for a school year, the department shall ensure that the
 pupil is not counted for that school year for purposes of determining whether a school

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1	district has exceeded its pupil participation limit under sub. (2) (be) and that the
2	pupil is not counted for that school year for purposes of determining whether a
3	program cap under sub. (2) (bh) 2. a. or b. has been exceeded.
4	SECTION 18. 118.60 (4v) (c) and (d) of the statutes are created to read:
5	118.60 (4v) (c) The department may consider a pupil enrolled in a private
6	school participating in the program under this section who satisfies all of the
7	following as a resident of a school district, other than an eligible school district or a
8	1st class city school district, who is enrolled in the private school under this section:
9	1. The pupil was a resident of an eligible school district when the pupil applied
10	to participate in the program under this section.
11	2. The pupil accepted a space at a private school participating in the program
12	under this section as a resident of an eligible school district.
13	3. The pupil resides in a school district, other than an eligible school district
14	or a 1st class city school district, on the 3rd Friday in September.
15	4. The private school the pupil is attending under this section accepts
16	applications under this section from pupils who reside in school districts, other than
17	an eligible school district or a 1st class city school district.
18	(d) If the department considers a pupil as a resident of a school district, other
19	than an eligible school district or a 1st class city school district, under par. (c) for a
20	school year, the department shall ensure that the pupil is not counted for that school
21	year for purposes of determining whether the school district has exceeded its pupil
22	participation limit under sub. (2) (be) and that the pupil is not counted for that school
23	year for purposes of determining whether a program cap under sub. (2) (bh) 2. a. or
24	b. has been exceeded.
25	SECTION 19. 119.23 (2) (a) (intro.) of the statutes is amended to read:

1	119.23 (2) (a) (intro.) Subject to pars. (ag) and, (ar), and (b), any pupil in grades
2	kindergarten to 12 who resides within the city may attend any private school if all
3	of the following apply:
4	SECTION 20. 119.23 (2) (b) of the statutes is created to read:
5	119.23 (2) (b) 1. In this paragraph, "program cap" means the total number of
6	pupils residing in the city who attended a private school under this section in the
7	2019-20 school year.
8	2. Beginning with the 2020–21 school year, the total number of pupils residing
9	in the city who may attend a private school under this section during a school year
10	may not exceed the program cap.
11	SECTION 21. 119.23 (3) (a) (intro.) of the statutes is amended to read:
12	119.23 (3) (a) (intro.) The pupil or the pupil's parent or guardian shall submit
13	an application, on a form provided by the state superintendent, to the participating
14	private school that the pupil wishes to attend. If more than one pupil from the same
15	family applies to attend the same private school, the pupils may use a single
16	application. No later than 60 days after the end of the application period during
17	which an application is received <u>and subject to par. (ar)</u> , the private school shall
18	notify each applicant, in writing, whether his or her application has been accepted.
19	If the private school rejects an application, the notice shall include the reason. $-A$ -
20	Subject to par. (ar), a private school may reject an applicant only if it the private
21	<u>school</u> has reached its maximum general capacity or seating capacity. <u>The Except</u>
22	as provided in par. (ar), the state superintendent shall ensure that the private school
23	determines which pupils to accept on a random basis, except that the private school
24	may give preference to the following in accepting applications, in order of preference
25	listed:

SECTION 22. 119.23 (3) (ar) of the statutes is created to read:

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119.23 (3) (ar) All of the following apply to applications to attend a private school under this section submitted by pupils who reside in the city:

A private school that has submitted a notice of intent to participate under
 sub. (2) (a) 3. may accept applications for a school year during application periods
 determined by the department from pupils who reside in the city. For each school
 year, the department shall establish one or more application periods under this
 subdivision, the first of which begins no later than February 1 of the school year
 before the applicable school year, and the last of which ends no later than September
 14 of the applicable school year.

2. Each private school that received applications under subd. 1. shall report to the department the number of pupils who applied under subd. 1. to attend the private school under this section and the names of those applicants who have siblings who also applied under subd. 1. to attend the private school under this section. The private school shall submit the report no later than 10 days after each application period described under subd. 1. during which the private school received applications.

18 3. After the end of each application period described under subd. 1, upon receipt 19 of the information under subd. 2., the department shall determine the sum of all 20applicants for pupils residing in the city. In determining the sum, the department 21shall count a pupil who has applied to attend more than one private school under the 22program only once. If, after the end of an application period described under subd. 231., the sum of all applicants for pupils residing in the city exceeds the program cap $\mathbf{24}$ under sub. (2) (b), the department shall determine which applications submitted during the application period to accept on a random basis, except that the 25

department shall give preference to the applications of pupils described in par. (a)
 1. to 5., in the order of preference listed in that paragraph.

4. If the sum under subd. 3. exceeds the program cap under sub. (2) (b), the
department shall establish a waiting list in accordance with the preferences required
under subd. 3.

5. A private school that has accepted a pupil who resides in the city under this paragraph shall notify the department whenever the private school determines that a pupil will not attend the private school under this paragraph. If, upon receiving notice under this subdivision, the department determines that the number of pupils attending private schools under this section falls below the program cap under sub. (2) (b), the department shall fill any available slot with a pupil selected from the waiting list established under subd. 4., if such a waiting list exists.

13 **SECTION 23.** 119.23 (3) (b) of the statutes is amended to read:

14 119.23 (3) (b) If the private school rejects an applicant because it the private 15school has too few available spaces, the applicant may transfer his or her application 16 to a participating private school that has space available. An applicant who is 17rejected under this paragraph or an applicant who is on the waiting list under par. 18 (ar) 4. may, subject to sub. (2) (b), be admitted to a private school participating in the 19 program under this section for the following school year, provided that the applicant continues to reside within in the city. The department may not require, in that 20following school year, the private school to submit financial information regarding 2122the applicant or to verify the eligibility of the applicant to participate in the program 23under this section on the basis of family income.

24 **SECTION 24.** 119.23 (4v) (b) of the statutes is amended to read:

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1	119.23 (4v) (b) If the department considers a pupil as a resident of the city
2	under par. (a) for a school year, the department shall ensure that the pupil is not
3	counted <u>for that school year</u> for purposes of determining whether a school district has
4	exceeded its pupil participation limit under s. $118.60(2)$ (be) and that the pupil is not
5	counted for that school year for purposes of determining whether a program cap
6	under sub. (2) (b) or s. 118.60 (2) (bh) 2. a. or b. has been exceeded.
7	SECTION 25. 119.23 (4v) (c), (d) and (e) of the statutes are created to read:
8	119.23 (4v) (c) The department may consider a pupil enrolled in a private
9	school participating in the program under this section who satisfies all of the
10	following as a resident of a school district, other than a 1st class city school district,
11	who is enrolled in the private school under this section:
12	1. The pupil was a resident of the city when the pupil applied to participate in
13	the program under this section.
14	2. The pupil accepted a space at a private school participating in the program
15	under this section as a resident of the city.
16	3. The pupil resides in a school district, other than a 1st class city school
17	district, on the 3rd Friday in September.
18	4. The private school at which the pupil accepted a space under this section is
19	participating in the program under s. 118.60.
20	(d) If the department considers a pupil as a resident of an eligible school
21	district, as defined in s. 118.60 (1) (am), under par. (c) for a school year, the
22	department shall ensure that the pupil is not counted for that school year for
23	purposes of determining whether a program cap under sub. (2) (b) or s. 118.60 (2) (bh)
24	2. a. has been exceeded.

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1 (e) If the department considers a pupil as a resident of a school district, other 2 than an eligible school district, as defined in s. 118.60 (1) (am), or a 1st class city 3 school district, under par. (c) for a school year, the department shall ensure that the 4 pupil is not counted for that school year for purposes of determining whether the 5 school district has exceeded its pupil participation limit under s. 118.60 (2) (be) and 6 that the pupil is not counted for that school year for purposes of determining whether 7 a program cap under sub. (2) (b) or s. 118.60 (2) (bh) 2. b. has been exceeded.

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SECTION 26. Initial applicability.

9 (1) PARENTAL CHOICE PROGRAMS; PROGRAM CAPS. The treatment of ss. 118.60 (3) 10 (am) and (ar) (intro.) and 5. and 119.23 (3) (ar), the renumbering and amendment of 11 s. 118.60 (3) (ar) 3. and 4., and the creation of s. 118.60 (3) (ar) 3. a. and b. and 4. a. 12 and b. first apply to an application to attend in a private school under s. 118.60 or 13 119.23 in the 2020-21 school year.

(2) PARENTAL CHOICE PROGRAMS; TRANSFERRING APPLICANTS BETWEEN PROGRAMS.
The treatment of ss. 118.60 (4v) (b), (c), and (d) and 119.23 (4v) (b), (c), (d), and (e) first
applies to counting pupils for the pupil participation limits under s. 118.60 (2) (be)
and the program caps under ss. 118.60 (2) (bh) 2. a. and b. and 119.23 (2) (b) for the
2020-21 school year.

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(END)