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# State of Misconsin 2023 - 2024 LEGISLATURE

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# 2023 ASSEMBLY BILL 572

October 26, 2023 - Introduced by Representatives Kitchens, Allen, Binsfeld, Dittrich, Donovan, Edming, Goeben, Gundrum, Krug, Magnafici, Maxey, Michalski, Murphy, Mursau, Nedweski, O'Connor, Penterman and Rozar, cosponsored by Senators Quinn, Ballweg, Marklein and Nass. Referred to Committee on Campaigns and Elections.

AN ACT to amend 6.33 (1), 6.875 (6) (c) 2., 12.60 (1) (a) and 54.25 (2) (c) 1. g.; and to create 5.057 of the statutes; relating to: absentee voting in certain residential care facilities and retirement homes and court determinations of incompetency and ineligibility to vote.

## Analysis by the Legislative Reference Bureau

## Absentee voting in certain facilities

Under current law, under certain circumstances, a municipal clerk must dispatch special voting deputies to a residential care facility or qualified retirement home so that the occupants of the facility or home may cast an absentee ballot in person with the special voting deputies rather than vote in person at the appropriate polling place or request and complete an absentee ballot by mail. Under current law, a retirement home is a facility occupied as a primary residence by 10 or more unrelated individuals. A qualified retirement home is a retirement home that has a significant number of occupants who lack adequate transportation to the polling place, need assistance in voting, are aged 60 or over, or are indefinitely confined.

Under current law, the special voting deputies must arrange with the administrator of the residential care facility or qualified retirement home one or more convenient times to visit the facility or home. The administrator of the facility or home may, upon the request of a relative of an occupant of the facility or home, notify the relative of the time or times when special voting deputies will conduct absentee voting at the facility or home.

This bill requires the administrator, or the administrator's designee, to provide notice by email of the dates and times when the deputies will be visiting the residential care facility or qualified retirement home to each individual designated as a contact by the occupant who intends to vote by absentee ballot with the special voting deputies.

# **Determinations of incompetency**

Under current law, no person who is incapable of understanding the objective of the elective process or who is under a guardianship may vote unless a court has determined that the person is competent to vote. Current law also allows any voter in a municipality to petition a circuit court to determine whether a person residing in the municipality is incapable of understanding the objective of the elective process. If the court determines that the person is incapable of such understanding, the person is not eligible to register to vote or to vote. Current law requires the clerk of the circuit court to communicate the court's determinations, in writing, to the election officials who are responsible for determining challenges to registration and voting that may be brought against the person.

This bill requires the circuit court to notify the Elections Commission, by email, of the court's determination regarding incompetency and ineligibility to vote. Under the bill, when the commission receives a determination of incompetency and ineligibility to vote, the commission must, within two business days, change the status of the voter subject to the determination to inactive on the official voter registration list, note on the list that the voter is ineligible to vote, and notify the voter and the voter's municipal clerk of the voter's change in status. The bill also provides that if a court reviews a determination of incompetency and ineligibility to vote and restores the voter's right to vote, upon receipt of that determination by email, the commission must, within two business days, notify the voter that the voter is eligible to vote and that the voter is required to complete a new registration to vote if the voter intends to vote. Under the bill, the clerk must examine the registration list before issuing a ballot to any potential voter.

Finally, under current law, an individual who votes at an election but who does not have the necessary qualifications to vote is guilty of a Class I felony. Under the bill, the penalty does not apply to an individual who has been determined ineligible to vote due to incompetency, but the individual's vote is excluded from the final tally for that election.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 5.057 of the statutes is created to read:

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## 5.057 Determination of ineligibility to vote due to incompetency. (1)

- Upon receipt of a determination of ineligibility to register to vote or to vote under
- s. 54.25 (2) (c) 1. g., the commission shall, no later than 2 business days after receiving

the determination, change the status of the elector subject to the determination to inactive on the official registration list under s. 6.36, note on the list that the elector is ineligible to vote in accordance with s. 6.03 (3), and notify the elector and the elector's municipal clerk of the elector's change in status. If the commission does not have a record of the elector upon receipt of a determination of ineligibility, the commission shall create a record listing the elector as ineligible to vote in accordance with s. 6.03 (3) and provide a copy of that record to the elector's municipal clerk. Upon receipt of a registration to vote, the municipal clerk shall examine the registration list to determine whether the elector is ineligible to vote in accordance with s. 6.03 (3) and shall notify the elector if the clerk determines that the elector is ineligible. The clerk shall examine the registration list before issuing a ballot to any potential elector.

(2) If under s. 54.64 (2) (a) a court subsequently reviews a determination of ineligibility to vote under s. 54.25 (2) (c) 1. g. and restores an elector's right to vote, as provided under s. 54.64 (2) (c), upon receipt of the reviewing court's determination, the commission shall, no later than 2 business days after receiving the determination, notify the elector that the elector is eligible to vote, but is required to complete a new voter registration if the voter intends to vote. The commission shall submit with the notice a registration form for the elector to complete and return to the municipal clerk, if the elector intends to vote.

### **Section 2.** 6.33 (1) of the statutes is amended to read:

6.33 (1) The commission shall prescribe the format, size, and shape of registration forms. All nonelectronic forms shall be printed and each item of information shall be of uniform font size, as prescribed by the commission. Except as otherwise provided in this subsection, electronic forms shall contain the same

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information as nonelectronic forms. The municipal clerk shall supply sufficient forms to meet voter registration needs. The commission shall design the form to obtain from each elector information as to name; date; residence location; location of previous residence immediately before moving to current residence location; citizenship; date of birth; age; the number of a current and valid operator's license issued to the elector under ch. 343 or the last 4 digits of the elector's social security account number; whether the elector has resided within the ward or election district for the number of consecutive days specified in s. 6.02 (1); whether the elector has been convicted of a felony for which he or she has not been pardoned, and if so, whether the elector is incarcerated, or on parole, probation, or extended supervision; whether the elector is disqualified on any other ground from voting, including being adjudicated incompetent to exercise the right to register to vote or to vote in an election; and whether the elector is currently registered to vote at any other location. The forms shall provide check boxes for the elector to indicate whether he or she is disqualified to vote and, if disqualified to vote, the grounds for which the elector is so disqualified. The commission shall include on the nonelectronic form a space for the elector's signature and on the electronic form the authorization specified under s. 6.30 (5). Below the space for the signature or authorization, respectively, the commission shall include the following statement: "Falsification of information on this form is punishable under Wisconsin law as a Class I felony." The commission shall include on the form a space to enter the name of any inspector, municipal clerk, or deputy clerk under s. 6.55 (2) who obtains the form and a space for the inspector. clerk, or deputy clerk to sign his or her name, affirming that the inspector, clerk, or deputy clerk has accepted the form. The commission shall include on the form a space for entry of the ward and aldermanic district, if any, where the elector resides

and any other information required to determine the offices and referenda for which the elector is certified to vote. The commission shall also include on the form a space where the clerk may record an indication of whether the form is received by mail or by electronic application, a space where the clerk shall record an indication of the type of identifying document submitted by the elector as proof of residence under s. 6.34 or an indication that the elector's information in lieu of proof of residence was verified under s. 6.34 (2m), the name of the entity or institution that issued the identifying document, and, if the identifying document includes a number that applies only to the individual holding that document, that number. The commission shall also include on the form a space where the clerk, for any elector who possesses a valid voting identification card issued to the person under s. 6.47 (3), may record the identification serial number appearing on the voting identification card. Each county clerk shall obtain sufficient registration forms for completion by an elector who desires to register to vote at the office of the county clerk under s. 6.28 (4).

**Section 3.** 6.875 (6) (c) 2. of the statutes is amended to read:

6.875 (6) (c) 2. Upon the request of a relative of an occupant of a qualified retirement home or residential care facility, the administrator of the home or facility may notify the relative of the time or times at which special voting deputies will conduct absentee voting at the home or facility and permit the relative to The administrator of a qualified retirement home or residential care facility, or the administrator's designee, shall provide notice by email of the dates and times when the special voting deputies will be visiting the home or facility to each individual designated as a contact by the occupant who intends to vote by absentee ballot with the deputies. The administrator, or administrator's designee, may provide the same notice to any other individual upon the occupant's request. Any individual receiving

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a notice under this subdivision may be present in the room where the voting is conducted.

**SECTION 4.** 12.60 (1) (a) of the statutes is amended to read:

12.60 (1) (a) Whoever violates s. 12.09, 12.11 or 12.13 (1), (2) (b) 1. to 7. or (3) (a), (e), (f), (j), (k), (L), (m), (y) or (z) is guilty of a Class I felony. This paragraph does not apply to a violation of s. 12.13 (1) (a) by an individual who is determined ineligible to register to vote or to vote under s. 54.25 (2) (c) 1. g., but the individual's vote shall not be included in the final tally for that election.

**Section 5.** 54.25 (2) (c) 1. g. of the statutes is amended to read:

54.25 (2) (c) 1. g. The right to register to vote or to vote in an election, if the court finds that the individual is incapable of understanding the objective of the elective process. Also, in accordance with s. 6.03 (3), any elector of a municipality may petition the circuit court for a determination that an individual residing in the municipality is incapable of understanding the objective of the elective process and thereby ineligible to register to vote or to vote in an election. This determination shall be made by the court in accordance with the procedures specified in this paragraph. If a petition is filed under this subd. 1. g., the finding of the court shall be limited to a determination as to voting eligibility. The appointment of a guardian is not required for an individual whose sole limitation is ineligibility to vote. The court shall immediately notify the elections commission by email of the determination of the court shall be communicated in writing by the clerk of court to the election official or agency charged under s. 6.48, 6.92, 6.925, 6.93, or 7.52 (5) with the responsibility for determining challenges to registration and voting that may be directed against that elector. An email notification sent to the elections commission under this subd. 1. g. shall remain confidential, except as otherwise provided under

s. 19.36. The court shall also, at the time of the determination, provide the determination in writing to the elector and the elector's guardian, if applicable. The determination may be reviewed as provided in s. 54.64 (2), and the court shall notify the elections commission, the elector, and the elector's guardian, if applicable, by mail and email of any subsequent determination of the court shall be likewise communicated by the clerk of court. All notices provided to the elections commission under this subd. 1. g. shall include the full name; residential address, including city, state, and zip code; mailing address, if different than the residential address; and date of birth of the individual subject to the determination. If the court appoints a guardian for an individual who is ineligible to vote, the guardian shall immediately report any residential or mailing address change for the individual to the court, and the court shall immediately notify the elections commission of that address by email. The court shall use a standardized notice of eligibility form to communicate its determinations to the elector and the elector's guardian, if applicable.

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